The Economics of Science Part Deux: Returns, Spillovers, & Adjustments

Kyle R. Myers Innovation Research Boot Camp, Summer 2023

The Economics of Science Part Un: Open Science

- Aghion, Dewatripont, & Stein. "Academic Freedom, Private Sector Focus, and the Process of Innovation."
- Azoulay, Fons-Rosen, & Graff Zivin. "Does Science Advance One Funeral at a Time?"
- Azoulay, Graff Zivin, & Manso. "Incentives and Creativity: Evidence from the Academic Life Sciences"
- **Furman & Stern**. "Climbing Atop the Shoulders of Giants: The Impact of Institutions on Cumulative Research"
- Hill & Stein. "Race to the Bottom: Competition and Quality in Science."

Marginal Returns and Spillovers of Science and the basic—applied spectrum

• Azoulay, Li, Graff Zivin, & Sampat. "Public R&D Investment and Private Sector Patenting: Evidence from NIH Funding Rules."

The Review of Economic Studies 86, no. 1 (2019): 117-152.

• Myers & Lanahan. "Estimating Spillovers from Publicly-Funded R&D: Evidence from the US Department of Energy."

American Economic Review 112, no. 7 (2022): 2393-2423.

Bloom, Schankerman, & Van Reenen. "Identifying Technology Spillovers and Product Market Rivalry." Econometrica 81, no. 4 (2013): 1347-1393.



Identifying Technology Spillovers and Product Market Rivalry

Bloom, Schankerman, & Van Reenan Econometrica 81, no. 4 (2013): 1347-1393

Summary Bloom, Schankerman, Van Reenan (2013)

- <u>Approach:</u>
 - Construct technology- and product-market spillover matrices
 - Construct own R&D stocks based on lagged data
 - Instrument R&D spending with state-specific R&D tax credits
 - Construct "spillover" R&D stocks by interacting matrices and other-firms' stocks
- Findings:
 - Over-investment in R&D when looking at product markets
 - Under-investment in R&D when looking at technology markets
 - The latter is much larger than the former \Rightarrow we are underinvesting in R&D!

Now, what about...

- ... the econometrics of working with spillover matrices
- ... absorptive capacity
- ... the (relatively) high private returns to R&D
- ... state-specific tax credits and R&D reallocations
- ... markets for technologies and "spillovers" versus "externalities"
- ... other sources of distortions in R&D

Now, what about: Working with spillover matrices

Stay up to date on "Bartik" or "Shift-share" variables

- Review of Economic Studies (2022).
- how." American Economic Review (2020).
- (2023)

• Borusyak, Hull, & Jaravel. "Quasi-experimental shift-share research designs." The

• Goldsmith-Pinkham, Sorkin, & Swift. "Bartik instruments: What, when, why, and

• de Chaisemartin & Lei. "More Robust Estimators for Panel Bartik Designs, With An Application to the Effect of Chinese Imports on US Employment." Working Paper



Now, what about: **Absorptive capacity**

Def'n: Doing more R&D now helps you benefit from others' R&D in the future

- **Cohen & Levinthal**. "Innovation and learning: the two faces of R&D." The Economic Journal (1989).
- Journal (2015).

• Aghion & Jaravel. "Knowledge spillovers, innovation and growth." The Economic

Now, what about: the relatively high returns to R&D

Stay in contact with the finance and accounting literature

- Brown, Fazzari, & Petersen. "Financing innovation and growth: Cash flow, external equity, and the 1990s R&D boom." The Journal of Finance (2009).
- (2004).

• **Cheng**. "R&D expenditures and CEO compensation." The Accounting Review

Now, what about: state-specific R&D tax credits

Don't forget the aggregate!

R&D tax credits." The Review of Economics and Statistics (2009).

"I estimate that the long-run elasticity of in-state R&D with respect to the in-state user cost is about -2.5, while its elasticity with respect to out-of-state user costs is a bout+2.5, suggesting a zero-sum game among states."

• Wilson. "Beggar thy neighbor? The in-state, out-of-state, and aggregate effects of

Now, what about: the market for technology

"Spillovers" are not necessarily "externalities"

spillovers versus technology markets." Journal of Political Economy (2022).

"This finding cautions against the common practice of assuming that spillover pools contribute purely to the social returns ... the wedge between the social and private returns to R&D is smaller than estimated in earlier studies. Finally, back-of-the-envelope estimates suggest that the gains from trade in the market for technology are larger than \$1 trillion per year"

• Arqué-Castells & Spulber. "Measuring the private and social returns to R&D: Unintended

Now, what about: other distortions in R&D

- **Jones & Williams**. "Too much of a good thing?" Journal of Economic Growth (2000). **Over-** or **under**-investment in R&D due to:
- - Imperfect price discrimination of consumers ("surplus approp. problem")
 - Imperfect price discrimination of suppliers ("knowledge spillovers")
 - R&D effort duplication ("simultaneous discovery")
 - Creative destruction ("business stealing")
- Only three of these are captured in Bloom, Schankerman, Van Reenan (2013)

Jones & Williams (2000) change in aggregate R&D per friction

- Internalize duplications: R&D would decline by ~35%
- Internalize creative destruction: R&D would decline by ~25%
- Internalize knowledge spillovers: R&D would rise by ~25%
- Internalize consumer surplus: R&D would rise by ~140%
- Remember, based on a calibration, but still...

Estimating Spillovers from Publicly-Funded R&D: Evidence from the US Department of Energy

Myers & Lanahan American Economic Review 112, no. 7 (2022): 2393-2423

- 1. Motivation & Setting
- 2. Research Design & Data
- 3. Main Results
- 4. Additional Results & Takeaways

e.g., you'd miss ${\sim}50\%$ of spillovers if you used citation paper trails

R&D Spillovers, Small Business R&D Grants, and the US Department of Energy

Small Business Innovation Research (SBIR) at the U.S. Department of Energy (DOE)



• <u>SBIR</u>: \$150K – \$1M research grants to small firms (\leq 500 emp.)

Small Business Innovation Research (SBIR) at the U.S. Department of Energy (DOE)



- <u>SBIR</u>: 150K 1M research grants to small firms ($\leq 500 \text{ emp.}$)
- <u>at DOE</u>: Large reliance on targeted funding, "please invent _____"

Small Business Innovation Research (SBIR) at the U.S. Department of Energy (DOE)

20. TECHNOLOGIES FOR SUBSURFACE CHARACTERIZATION AND MONITORING (PHASE I, \$150,000/PHASE II, \$1,000,000)

In support of the Department of Energy's (DOE's) secure and sustainable energy mission the Office of Biological and Environmental Research seeks to advance fundamental understanding of coupled biogeochemical processes in complex subsurface environments to enable systems-level prediction and decision support. This basic scientific understanding is applicable to a wide range of DOE relevant energy and environmental challenges including:

- · Cleanup of contaminants and stewardship of former weapons production sites
- · Underground storage of spent nuclear fuel
- · Carbon cycling and sequestration in the environment
- · Nutrient cycling in the environment in support of sustainable biofuel development
- · Fossil fuel processing and recovery from the deep subsurface.
- <u>SBIR</u>: 150K 1M research grants to small firms (≤ 500 emp.)

• <u>at DOE</u>: Large reliance on targeted funding, "please invent _____

A Case Study: Subsurface Insights, Inc.



- Based in New Hampshire \rightarrow projects across U.S. & Europe
- Initial funding to monitor contamination zones \rightarrow now supplying aquifer thermal energy storage companies

When are R&D Subsidies Successful?







We already know it works! (Howell 2017)



FIGURE 2. CITE-WEIGHTED PATENTS BEFORE AND AFTER PHASE 1 GRANT BY RANK

• a la Bloom et al. (2013)

• a la Azoulay et al. (2018)

Data Sources & Research Design

For each area of technology-space *j* in year *t*:

$$\mathbb{E}[Y_{jt} | K_{jt}] = \exp(\log(K_{jt})\beta + \tau_t + \omega_{jt})$$
(1)

- Y_{jt} : Flow of patents
- K_{jt}: Stock of DOE SBIR investments
- τ_t : Aggregate trends
- ω_{jt} : Unobservable supply/demand shocks

• Y_{it} :

• K_{it}

For each area of technology-space *j* in year *t*:

What are j?

- 10,000 levels of the Cooperative Patent Classification (CPC)
- 1 or more assigned to all patents
- "zip codes" of technology space
 - Designed to help examiners (not researchers!)
- Tt: Aggregate trenas
- ω_{jt} : Unobservable supply/demand shocks

(1)





Dataset Construction

How to measure match between award topic and *j*?

- If DOE asks for a "giant blue laser"...

SBIR topic= invent

thing optic ...then we assume DOE is most interested in j=1

...and all patents that mention a "giant blue laser" are class i=1

- 3-gram tf-idf cosine similarity
- Use similarity scores to group into "near, med., far" tech. distances
- No assumptions based on CPC hierarchy or citations



Dataset Construction

How to allocate **\$** from topic to *j*?

- Determine how "far out" in tech. space spillovers occur
- Cross-validation (Clarke '17)



Dataset Construction





Funding Rank CPC 3-digit Title

- 1 G01: measuring; testing
- 2 H01: basic electric elements
- 3 H02: generation; conversion or distribution of electric power
- 4 H03: basic electronic circuitry
- 5 H04: electric communication technique
- 6 G06: computing; calculating; counting
- 7 C10: petroleum, gas or coke industries; technical gases ...
- 8 F16: engineering elements and units...
- 9 C12: biochemistry; microbiology; enzymology...
- 10 B60: vehicles in general
- 11 F02: combustion engines; hot-gas engine plants
- 12 B01: physical or chemical processes or apparatus

For each area of technology-space *j* in year *t*: (a simplified representation)

Grant recipients' patents_{jt} = α_1 + (\$ invested in topics with Near distance to j)_{jt} × β_1^N + (\$ invested in topics with Medium distance to j)_{jt} × β_1^M + ϵ_{1jt}

- Technological spillovers
 - Compare \$-per-patent implied by β^N versus β^M
 - within regression comparison of different coefficients

For each area of technology-space *j* in year *t*: (a simplified representation)

Grant recipients' patents_{jt} = $\alpha_1 + ($ \$ invested in topics with Near distance to $j)_{jt} \times \beta_1^N$ + (\$ invested in topics with Medium distance to $j)_{jt} \times \beta_1^M + \epsilon_{1jt}$

> All patents_{*jt*} = α_2 + (\$ invested in topics with Near distance to *j*)_{*jt*} × β_2^N + (\$ invested in topics with Medium distance to *j*)_{*it*} × β_2^M + ϵ_{2 *jt* $}$

- Geographic spillovers
 - Compare \$-per-patent implied by (β_2^N, β_2^M) versus (β_1^N, β_1^M)
 - across regression comparison of same coefficients
Plausibly Exogenous \$: States' Matching Policies



Commonwealth Research Commercialization Fund

The Commonwealth Research Commercialization Fund (CRCF) accelerates innovation and economic growth in Virginia by advancing solutions to important state, national, and international problems through technology research, development, and commercialization.

Small Business Innovation Research Wisconsin's Resource for SBIR/STTR Funding Assistance



One North Carolina Small Business Program

Plausibly Exogenous \$: States' Matching Policies



Match bonus ranges between 25-100% of award value

 $\frac{Relevance}{Key Assumption} \ \ tech. \ pursued by firms in match-states receive "windfalls" of R&D $$ Key Assumption policies unrelated to shocks to tech. $$$

Main Results on R&D Spillovers

Summary of Magnitudes

	% of net	patents	<u></u> patent	
	patents	\$1M		
Counting all USPTO patents and				
only grant recipients	26%	0.75	\$ 1,330,000	
only non-recipients nearby	20%	0.60	\$ 1,680,000	
all US firms & inventors	60%	1.75	\$ 571,000	
all foreign firms & inventors	40%	1.19	\$ 839,000	
Counting all inventors and				
only high match patents	37%	1.10	\$ 908,000	
only medium match patents	40%	1.17	\$ 852,000	
only low match patents	23%	0.67	\$ 1,496,000	
Counting all inventors and all patents	100%	2.94	\$ 340,000	

Private vs. Social Value

- Something close we can study: patent value capture
 - What % of net patent value generated does _____ obtain?
 - Patent value: \$-worth of patent + citations
- Add'l regressions: use avg. forward citation count as dep. var.
 - Finding: \uparrow cite-per-patent only for grant recipients
- Need to assume relative value of +1 citation vs. +1 patent
 - Range of assumptions: [0, 0.15]
 - Note: at 0, % of net value = % of net patents

Patent Value Captured, by Firm/Inventor Set



Grant recipients obtain 25-50% of patent value micro/macro benchmark: 30-50%

Patent Value Captured, by Firm/Inventor Set



US firms/inventors obtain 60-75% of patent value macro benchmark: 70-90%

Additional Results & Takeaways

Paper trails miss a lot of spillovers



Direct acknowledgements would yield large underestimates

Public R&D Investment and **Private Sector Patenting: Evidence from NIH Funding Rules**

Azoulay, Li, Graff Zivin, & Sampat The Review of Economic Studies 86, no. 1 (2019): 117-152



Is Science (eventually) Valuable? the long road of Gleevec

1845 CML described	1960 Chr 22∆ Ph chr identified	t(9 tra ide	973 9:22) anslocation entified	1		19 BC Ch fus dis
	19 AE iso	70 – BL blated			1978 v-Abl protein identified	v-Abl TK ac discov
1911 RSV isolated	19 v-s ge ide	70 src ne entified	1975 c-src gene identified	1977 v-Src protein identified	1978 v-Src shown to have PK activity	1979 v-Src four to have Th activity
19 Po di	952 olyoma virus scovered			1977 mT antige identified	en	1979 mT-assoc TK activity discovere
1915 W mutar mouse identified	nt d					



Azoulay, Li, Graff Zivin, & Sampat (2019) What are the marginal returns to additional investments in basic science?

"Marginal returns" = patents

- Why not journal publications?
 - Value is hard to quantify
 - Mechanical connection to linkage method [know your DGP!]

"basic science" = US National Institutes of Health



Unit of analysis?

- Impacts policy-relevance of findings
 - "We estimate the effect of the entire US R&D budget on the world..."
 - "We estimate the effect of receiving a R&D grant on experienced scientists who receive RO1 grants by the NIH..."
- Impacts the identifying variation we need:
 - Random funding for a disease: difficult because we pay more attention to high-\$ decisions
 - Random funding for a person: difficult because we pay attention to choices that affect individuals
- Possibilities are endless!
 - Individuals, labs, university departments, parts of science-space, parts of geography...
 - This is where computer/data science skills will come in handy (but don't go crazy)

Unit of analysis: D(isease)-S(cience)-T(ime)

- No scientist does research "on cancer"
 - Work involves a science area and a disease application (e.g., cell signaling in cancer)
- Here, research area = disease-science area for a given year
 - disease) in the same **year** (time)
- Advantages
 - science area? (e.g. genetic basis of Alzheimer's)

• Work that uses similar tools / biological-pathways / approaches (basic; science) to make progress towards treatments or therapies for the same **illness, injury, or disorder** (applied;

• Allows a policy-relevant question: what happens if we provide more funding for a disease-

• D-S-T are not explicit units of funding for NIH administration (which will help with identification)

Defining each D-S-T





Defining each D-S-T

- Defining "diseases":
 - NIH consists of 27 disease(ish)-focused Institutes/Center (e.g., National Cancer Institute; National Institute of Diabetes and Digestive and Kidney Diseases)
 - A grant application must report its disease area to be funded
- Defining "science":
 - Grant review happens in 180 science(ish)-focused "study sections" (e.g., Cellular Signaling and Regulatory Systems; Integrative Nutrition and Metabolic Processes)
 - A grant application must specify its science area to be evaluated
- Defining "time":
 - Fiscal years

Empirics $Patents_{222} = a + \beta Funding_{dst} + \epsilon_{dst}$

- Where to look for outcomes? (because patents aren't explicitly assigned to DSTs) • It is hard to know a priori what scientific results are relevant for a patent

 - Link grants to patents via:
 - Paper trail: acknowledgements NIH funding directly used as a part of patenting work
 - Paper trail: citations patent cites a paper that NIH funded
 - ``Nearby'' in disease-science space (i.e., using similar language as grants/ publications)

Finding Patents connected to NIH investments

- Direct acknowledgment: # patents by NIH-funded researchers
 - Grant → Patent
 - Answers: Does the NIH directly fund patentable research?
- Citation-linked: # patents citing NIH-funded research
 - Grant → Publication → Patent
 - Answers: Does the NIH fund research that is directly useful to inventors?
- ``Near-by'': # patents intellectually related to an NIH funding area
 - Grant → Publication → Related Publication → Patent
 - Answers: Does the NIH fund research that is indirectly useful to inventors?

Patents
 $d(\delta)s(\sigma)t(\tau)$ $a + \beta Funding_{dst} + \epsilon_{dst}$

- $Patents_{d(\delta)s(\sigma)t(\tau)}$ is the # of patents linked to research area dst
- The patents in $Patents_{d(\delta)s(\sigma)t(\tau)}$ can be in different diseases areas, different science areas, and can be issued many years after funding

Identification $Patents_{d(\delta)s(\sigma)t(\tau)} = a + \beta Funding_{dst} + \epsilon_{dst}$

- **Concern**: *Funding*_{dst} may be correlated with ϵ_{dst}
- Approach 1: Fixed effects
 - Assumption: $\epsilon_{dst} = (FE_d \times FE_s) + (FE_d \times FE_t) + (FE_s \times FE_t) + \mu_{dst}$
 - Scientists and the NIH (may) know everything, except for μ_{dst}
- Approach 2: Instrumental variable "windfall" funding due to funding rules
 - DST funding is made up of funding for individual grants.
 - Grant applications are given cardinal scores, but funded on the basis of ordinal scores.
 - Instrument $Funding_{dst}$ with funding for the subset of grants funded for this reason

"Windfall" Funding

Cell Signaling Study Section

Rank	Disease	Raw Score	Rank	Disease	Raw Score
1	Cancer	10	1	Cancer	8.2
2	Diabetes	9.8	2	Cancer	8.1
3	Cancer	9.2	3	Cancer	7.6
4	Cancer	9.1	4	Cancer	6.4
5	Cancer	8.2	5	Cancer	5.4
6	Diabetes	7.6	6	Diabetes	5.2
7	Cancer	7.6	7	Diabetes	4.8
8	Diabetes	7.5	8	Diabetes	4.4

Tumor Physiology Study Section

Aside: Understanding Investment Functions (at the NIH)



Know your institutional details! Source: Jacob & Lefgren (2004)



Notes: Data is smoothed using a lowess estimator with a bandwidth of .03.

Main Results: NIH \$ \rightarrow

- 30% of NIH grants produce research that is cited by a private sector patent
- \$10 million of NIH funding \rightarrow 2.3 more industry patents
- NIH funding increases overall firm R&D investment
 - Increased firm patenting in one area is not offset by declines in another; rather, both appear to increase
- \$1 dollar in NIH funding \rightarrow \$0.4 to \$1.7 in PDV of drug revenue
- Disease spillovers are large
 - Half of all patents generated by additional NIH investments are for diseases different from the one intended

The Distribution of Science switching and adjustment costs

• Myers. "The Elasticity of Science." American Economic Journal: Applied Economics 12, no. 4 (2020): 103-134.

Acemoglu. "Diversity and technological progress." ulletPress, 319-356.

The Rate and Direction of Inventive Activity Revisited (2011). University of Chicago

Aside: Estimating Demand in Science



We are often focused on scientists' (demand) choices

- And these choices can often be formulated as a discrete choice problem
 - What science to study?
 - What collaborator to work with?
 - What journal to submit to?
- Estimate or motivate (or both)

• What results to report? [note: continuous things here too; e.g., p-hacking)

• e.g., Krieger, Myers, & Stern. "How Important is Editorial Gatekeeping? Evidence from Top Biomedical Journals" Review of Economics and Statistics (forthcoming).



We are often focused on scientists' (demand) choices e.g., Krieger, Myers, & Stern. "Editorial Gatekeeping"

B Motivating Demand Model

The following presents two interconnected demand models of how scientists choose content to publish in journals (which generates variation in our dependent variable), and how they choose to fill editorial positions (which generates variation in our focal independent variable). Besides motivating our regressions, the purpose of this exercise is to formalize our argument as to why our estimate of the scientific homophily effect is likely an upper bound of the true effect.



We are often focused on scientists' (demand) choices e.g., Krieger, Myers, & Stern. "Editorial Gatekeeping"

(c) Decrease in Distance Post-Takeover, Per Editor Replaced





Often, scientists' "demand" = "entry"

- Standard IO market entry model
 - <u>Decision-maker</u>: firm
 - <u>Competition</u>: other firms
 - <u>Market</u>: geographic location; product space
 - <u>Market features</u>: consumer demand; fixed costs of entry
- See:
 - Journal of Economics (2006).
 - Journal of Business & Economic Statistics (2010).

• Seim. "An empirical model of firm entry with endogenous product-type choices." The RAND

Bajari, Hong, Krainer, & Nekipelov. "Estimating static models of strategic interactions.

Often, scientists' "demand" = "entry"

- Standard IO market entry model
 - <u>Decision-maker</u>: scientists
 - <u>Competition</u>: **other scientists**
 - <u>Market</u>: geographic location; science space
 - Market features: consumer demand; fixed & variable costs of entry
- See:
 - Journal of Economics (2006).
 - Journal of Business & Economic Statistics (2010).

• **Seim**. "An empirical model of firm entry with endogenous product-type choices." The RAND

Bajari, Hong, Krainer, & Nekipelov. "Estimating static models of strategic interactions.

The Distribution of Science switching and adjustment costs

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The Rate and Direction of Inventive Activity Revisited (2011). University of Chicago

The Elasticity of Science

Myers

American Economic Journal: Applied Economics 12, no. 4 (2020): 103-134.

Motivation: The Elasticity of Science (ex-post rationalization of PhD madness)

- An economy is (generally) more efficient when producers face low adjustment costs • Demand shifts \rightarrow the fast supply catches up, the better
- e.g., the clean energy transition
 - Acemoglu, Aghion, Bursztyn, & Hemous. "The environment and directed technical change." American Economic Review (2012).
 - Aghion, Dechezleprêtre, Hemous, & Van Reenen. "Carbon taxes, path dependency, and directed technical change: Evidence from the auto industry." Journal of Political Economy (2016).

What actually happened ...






Technical ``Outsiders'' Perform Better

Organization Science

Vol. 21, No. 5, September–October 2010, pp. 1016–1033 ISSN 1047-7039 | EISSN 1526-5455 | 10 | 2105 | 1016

Marginality and Problem-Solving Effectiveness in **Broadcast Search**

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We examine who the winners are in science problem-solving contests characterized by open broadcast of problem infor-mation, self-selection of external solvers to discrete problems from the laboratories of large research and development intensive companies, and blind review of solution submissions. Analyzing a unique data set of 166 science challenges involving over 12,000 scientists revealed that technical and social marginality, being a source of different perspectives and heuristics, plays an important role in explaining individual success in problem solving. The provision of a winning solution was positively related to increasing distance between the solver's field of technical expertise and the focal field of the problem. Female solvers-known to be in the "outer circle" of the scientific establishment-performed significantly better than men in developing successful solutions. Our findings contribute to the emerging literature on open and distributed innovation by demonstrating the value of openness, at least narrowly defined by disclosing problems, in removing barriers to entry to nonobvious individuals. We also contribute to the knowledge-based theory of the firm by showing the effectiveness of a market mechanism to draw out knowledge from diverse external sources to solve internal problems.

Key words: open innovation; problem solving; marginality; gender; broadcast search History: Published online in Articles in Advance February 22, 2010.



DOI 10.1287/orsc.1090.0491 © 2010 INFORMS

Targeted Funding at the NIH

MANAGEMENT SCIENCE

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Can Private Money Buy Public Science? Disease Group Lobbying and Federal Funding for Biomedical Research

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Drivate interest groups lobby politicians to influence public policy. However, little is known about how lob-L bying influences the policy decisions made by federal agencies. We study this through examining lobbying by advocacy groups associated with rare diseases for funding by the National Institutes of Health (NIH), the world's largest funder of biomedical research. Disease group lobbying for NIH funding has been controversial, with critics alleging that it distorts public funding toward research on diseases backed by powerful groups. Our data reveal that lobbying is associated with higher political support, in the form of congressional "soft earmarks" for the diseases. Lobbying increases with disease burden and is more likely to be associated with changes in NIH funding for diseases with higher scientific opportunity, suggesting that it may have a useful informational role. Only special grant mechanisms that steer funding toward particular diseases, which comprise less than a third of the NIH's grants, are related to earmarks. Thus, our results suggest that lobbying by private groups influences federal funding for biomedical research. However, the channels of political influence are subtle, affect a small portion of funding, and may not necessarily have a distortive effect on public science.

Keywords: research and development; lobbying; earmarks; National Institutes of Health History: Received December 9, 2012; accepted July 30, 2014, by Bruno Cassiman, business strategy. Published online in Articles in Advance April 8, 2015.



http://dx.doi.org/10.1287/mnsc.2014.2107 © 2015 INFORMS

Requests For Applications (RFAs) an example

Title: Development of New Technologies Needed for Studying the Human Microbiome (R01)

Announcement Type

This Funding Opportunity Announcement (FOA) is a reissue of RFA-RM-08-026.

Request for Applications (RFA) Number: RFA-RM-09-008

Key Dates

Release/Posted Date: July 16, 2009 Opening Date: August 14, 2009 (Earliest date an application may be submitted to Grants.gov) Letters of Intent Receipt Date(s): August 17, 2009 NOTE: On-time submission requires that applications be successfully submitted to Grants.gov no later than 5:00 p.m. local time (of the applicant institution/organization). Application Due Date(s): September 14, 2009 Peer Review Date(s): February-March 2010 Council Review Date(s): May 2010 Earliest Anticipated Start Date(s): July 2010 Additional Information To Be Available Date (Activation Date): Not Applicable Expiration Date: September 15, 2009

Requests For Applications (RFAs) an example

Executive Summary

- sequences, which in turn will aid in the analysis of the complex microbial populations resident in and on the human body.
- scope, <u>RFA-RM-09-009</u> that solicits applications under the R21 mechanism.
- funds and the submission of a sufficient number of meritorious applications.
- duration of each award will also vary. Applicants for R01 grants may request a project period of up to 3 years.

• Purpose. The purpose of this FOA is to solicit applications to develop new and improved technologies for obtaining samples of individual microbial isolates or strains, from the human microbiota, suitable for complete genomic sequence analysis. The goal is to expand the number of "reference" microbial genome

• Mechanism of Support. This FOA will utilize the NIH Research Project Grant (R01) grant mechanism and runs in parallel with a FOA of identical scientific

• Funds Available and Anticipated Number of Awards. \$2 million is available in FY10 for this FOA and the parallel R21 FOA in combination. It is anticipated that 2-4 R01 grants (of duration up to 3 years) and 2-6 R21 grants will be awarded. Awards issued under this FOA are contingent upon the availability of

• Budget and Project Period. Because the nature and scope of the proposed research will vary from application to application, it is anticipated that the size and



Requests For Applications (RFAs) an example

RESEARCH SCOPE: The interpretation of metagenomic sequence data is greatly aided by comparison to the genomic sequence of isolated species and genetically different strains of the same species. Yet, only a small proportion of the microbial species resident in or on the human body has been isolated and sequenced. The purpose of this FOA is to support the development of technologies that will allow the determination of the complete, individual genome sequences of substantial numbers of previously uncharacterized members of the human microbiota, to aid in the interpretation of metagenomic datasets obtained from sampling the human body. The following list, which is certainly incomplete, presents examples of strategies that would be supportable under this FOA:

- microbiota that satisfy a specified set of criteria.
- priority.
- fidelity (e.g., complete coverage, low bias, low chimerism).
- "rare" members).
- should be developed in conjunction with associated methods such as those described above.

• Development of methods to isolate single microbial cells. These methods would enable the identification, analysis and isolation of individual cells in the human

• New approaches to obtain pure cultures or simple mixed cultures of small numbers of previously uncultivated species would advance the objective of genomic analysis of the human microbiota. Proposed methods that can be applied to a large number of species rather than to any one particular species will take high

• Development, optimization and validation of methods to isolate, amplify, or clone unamplified or amplified DNA of whole genomes from individual cells at high

• Development of methods to "normalize" the complexity of the population, at either the cellular or DNA level. Such methods would facilitate either the ability to isolate single cells that are rare within a population, or to perform bioinformatics analysis on metagenomic sequences (e.g., by improving the representation of

• Development of methods to enrich the cells of a given species to essential purity. This is the inverse of reducing redundancy, and might be most effective for species whose abundance is already high. Such methods might substitute, at least for DNA sequencing studies, for the ability to establish pure cultures. • Development of methods that (as a prelude to isolating single microbial cells, or conducting enrichment or normalization) disaggregate cells from the complex mixtures of microbial cells, human cells, and extracellular materials (e.g., biofilms) that comprise human microbial samples. Methods for cell disaggregation

RFAs don't appear to target "hot" topics regression results



Scientists like being "close" to "big" RFAs raw data

Panel A. RFA-scientist similarity



Notes: The figure shows binned scatterplots of entry probabilities per panel A, similarity of scientists' prior publications to the research objectives of the RFA (larger scores indicate greater overlap), and panel B, the amount of funds made available in the RFA. The figure is based on approximately 110,000 scientists and 390 RFAs. Note the log scale of the y-axis.

Panel B. RFA funds available

FIGURE 1. PROBABILITY OF RFA ENTRY PER SIMILARITY AND FUNDING

Measuring Scientific Similarity (and communicating it too)

Figure III.6: pmra Distribution: Economics Examples

A Simple Entry Model handling competitive expectations

- **Concern**: If scientists like RFAs that are bigger (\$) ...
 - ... scientists will know that RFAs with larger "purses" will attract many others ... • ... which increases competitive expectations ...
- - ... which could mute the effect of purse size on Pr(apply)
- **Concern**: If scientists like RFAs that are (scientifically) similar...
 - ... scientists will know that RFAs in dense areas will attract many others ...
 - ... which increases competitive expectations ...
 - ... which could mute the effect of scientific similarity on Pr(apply)

A Simple Entry Model handling competitive expectations (Bajari et al. 2010)

- Estimate scientists' expectations of how many others will enter:
 - $Pr(Entry_{ii}) = a + \beta Similarity_{ii} + \gamma Purse_i + \epsilon_{ij}$
 - $\mathbf{E}[\Pr(Entry_{ii})] = \hat{a} + \hat{\beta}Similarity_{ii} + \hat{\gamma}Purse_i$

$$\widetilde{n}_{ij} = \sum_{i' \neq i} \left(\widehat{a} + \widehat{\beta} Similarity_{i'j} + \widehat{\gamma} \right)$$

- Estimate scientists' own probability of entering, given these expectations:
 - $Pr(Entry_{ij}) = \alpha + \sigma Similarity_{ij} + \phi Purse_j + \delta \tilde{n}_{ij} + \varepsilon_{ij}$

 $Purse_i$)

Results: Entry Model

RFA controls Scientist fixed effects

Notes: All models include 20,221,541 scientist-RFA (ij) pair observations, where the mean entry probability is 5.47×10^{-4} . Independent variables are standardized in regression, so coefficients indicate the change in entry probability associated with a one standard deviation increase in the variable; all coefficients are scaled by 10^{-4} .

TABLE 1—DETERMINANTS OF RFA ENTRY

$1{Entry_{ij}}$					
1)	(2)	(3)	(4)	(5)	
nori	ng compe	tition	2.32 (0.551)	4.07 (0.503)	
severely biases (downward)			2.33 (0.911)	2.55 (0.964)	
espo	nsivenes	s to \$		-4.37 (0.271)	
			Y Y	Y Y	

The Elasticity of Science from entry model parameters to adjustment costs

- Estimate scientists' own probability of entering, given these expectations:
 - $Pr(Entry_{ij}) = \alpha + \sigma Similarity_{ij} + \phi Purse_j + \delta \tilde{n}_{ij} + \varepsilon_{ij}$
 - $\sigma \equiv \partial \Pr(Entry) / \partial Similarity$
 - $\phi \equiv \partial \Pr(Entry)/\partial Purse$
- Elasticity of science: the percent change in scientific similarity that can be induced with a percent change in (expected) funding

• EoS:
$$\frac{\sigma/S}{\phi/P}$$

How much \$ does it take? elasticity of science ≈ 0.1

Panel D. Costs of inducing redirections

Adjustment Costs Look Large! but, are they policy-relevant?

- Two major channels at the NIH:
 - "Investigator-initiated" / "open": propose (almost) whatever you want
 - RFAs: propose something within the scope of objectives
- If adjustment costs are first-order and there aren't a ton of scientists close to each RFA, then in equilibrium:
 - Scientists will see the RFAs and compare the extra adjustment costs relative to the extra expected payoff
 - But, they will never fully dissipate all (expected) rents in the RFAs
 - And, the size of those rents will equal the adjustment costs

Expected Costs and Benefits RFAs versus Open channels

Are re-directions persistent?

TABLE 4—GRANT PRODUCTIVITY—PUBLICATION SIMILARITY

 $\mathbf{1}\{Win, RFA_{jk}\}$

Semielasticity RFA

Observations IV *F*-statistic Project, people **X** Funding group fixed effects *pmra* controls *LASSO var_{sel/poss}*

IHS(Publication-RFA Similarity _{jk})		
(1)	(2)	(3)
0.131 (0.0328)	0.334 (0.166)	0.317 (0.136)
0.140	0.378	0.361
4,949	4,949 Y	4,949 Y
	57.5	58.2 Y
Y Y	Y Y	Y Y
3/21	6/21	12/350

Summary & Take-aways Myers (2020). "The Elasticity of Science"

• The adjustment costs of modern (biomedical-like) science are very large

- In both absolute terms, and relative to current grant sizes
- Targeted funding mechanisms:
 - Give rents to scientists who apply
 - Cause significant changes in trajectory for winners
 - Cause as many (if not more) total publications compared to "open" channels
 - \Rightarrow there could be a pseudo-deadweight-loss of intervening in science with \$
 - [caveat: on the scale of how RFAs are used at the NIH in this period]
 - [caveat: don't forget Sampat (2012) Hegde & Sampat (2015)]

Diversity and **Technological Progress** Acemoglu The Rate and Direction of Inventive Activity Revisited (2011)

Simple Model: Setup Acemoglu (2011)

- Two periods $t = \{1,2\}$; no discounting
- Two technologies j (sellable at t = 1) and
 - Sellable ("active"): if scientist makes improvement, they're rewarded
 - At t = 1, "quality" of both technologies
- A scientist as 1 unit of time, can devote some share x to studying tech.
 - Quality of tech. improves with prob. h(x); h() is concave and well-behaved
 - Improvement moves quality from 1 to (1 + λ), where $\lambda > 0$
 - Receive payoff of $(1 + \lambda)$ if successful

$$j'$$
 (un-sellable at $t = 1$)

Expected payoff

- x_j : scientists share of effort devoted to tech. *j* (note: $x_{j'} = 1 x_j$)
 - v: prob. other scientist wins in either tech.
 - p : prob. of switch from tech. j to j^\prime

$$\pi(x_j) = \underbrace{h(x_j)}_{\text{prob.}} \times \underbrace{(1+\lambda)}_{\text{payoff}} + \underbrace{h(x_j)[(1-v)(1-p)]}_{\text{prob. still winner}} \times \underbrace{(1+\lambda)}_{\text{payoff}}$$

$$= 1 \qquad \text{win } j \qquad \text{in } t = 1 \qquad \text{win } j \qquad \text{prob. still winner}$$

$$= 1 \qquad + h(1-x_j)[(1-v)p] \times \underbrace{(1+\lambda)}_{\text{payoff}} \qquad \text{payoff}$$

$$= 1 \qquad \text{prob. win } j' \qquad \text{payoff}$$

$$= 1 \qquad \text{prob. win } j' \qquad \text{payoff}$$

$$= 1 \qquad \text{prob. win } j' \qquad \text{payoff}$$

$$= 1 \qquad \text{prob. win } j' \qquad \text{payoff}$$

Invest more in active tech. when "competition" is stronger

- Examples of v in practice?
 - Actual competition from other scientists
 - Knowledge / skill / ability / etc.
 - Fixed costs

Comparative static

 x_i^* is increasing in v (= prob. other scientist wins)

Social Planner's Expected Payoff (it doesn't matter who wins)

$\Pi(x_i)$

$$= h(x_j)[(1 + (1 - v)(1 - p)(1 + \lambda)) + v(1 - p)(1 + \lambda)^2]$$
private returns in j social returns in j
$$h(1 - x_j)[[(1 - v)p(1 + \lambda)) + vp(1 + \lambda)^2]$$
private returns in j' social returns in j'

• Social planner wants more effort in the alternative tech. (j') than scientist does

- Comparative static
 - Invest more in active tech. when "competition" is weaker, i.e., $\partial x_i^{social*}/\partial v < 0$
 - Recall, the opposite is true for the scientists' problem

 \Rightarrow Wedge between private and social optimum grows with "competition"!

Counter-acting forces that push against distortionary profit-seeking

- Adjustment costs
- Forecast (belief) differences
- Technology-specific competencies or preferences

- be valuable in the future!
- lacksquaresocially optimal adjustment costs?

• In other words, getting "stuck" in a certain field is great if your field happens to

<u>Thesis I'd love to see: how close are observed adjustment costs of science to the</u>

Kortum's Comment (in the same volume)

- Kortum: what about differing returns to scale?
- learning from more scientists?

In Acemoglu, early progress in non-active tech. quickly becomes superseded

• How large are the dis-incentives from competition relative to the incentives from

• Is separating these forces from the aggregate returns to scale policy-relevant?

The Allocation of Science

- **Jones**. "The burden of knowledge and the "death of the renaissance man": Is innovation getting harder?" The Review of Economic Studies (2009).
- Bryan & Lemus. "The direction of innovation." Journal of Economic Theory (2017).
- Hopenhayn & Squintani. "On the direction of innovation." Journal of Political (2021).
- See also, work in experimental socio-psych. on how scientists generate, perceive, and evaluate ideas
 - Note: much to be done on connecting socio-psych. findings with macro models

Sourcing Research Ideas from Macro Models as an applied micro-economist

Macroeconomic models tell us what parameters "matter"

- Parameters are either:
 - In the model
 - Not in the model
 - Implicitly assumed to be 0 or 1 [but is it!?]

Informed by prior empirical work [but is that work good, or still true?]

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Discussant:

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Daron Acemoglu, Massachusetts Institute of Technology and NBER

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Discussant: Manuel Trajtenberg, Tel Aviv University and NBER

The Economics of Science always happy to talk! <u>kmyers@hbs.edu</u>

Kyle R. Myers Innovation Research Boot Camp, Summer 2023