## **Open Science as an Economic** Institution

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### Outline

- > What is science?
  - The relationship between science and technology

#### > CUDOS: Science as a social institution

- From Merton to the "new" economics of science
- Scientific competition and its consequences
- > Science and its institutions
- > Measuring the returns to public investments in open science
- > [Time permitting] The direction of science

## WHAT IS "SCIENCE"?



















## The challenge of "Pasteur's Quadrant"

- > Why do some types of researchers seem to be engaged in a "quest" for fundamental understanding?
- What are the key economic implications of the fact that scientists seem to be governed by a distinctive set of "values" that are somewhat independent of pure monetary gain?
- How do the norms and institutions of open science cohere with the nature of the incentive contracting problem between researchers (who may have preferences to participate in open science) and research funders?

# Academic freedom, private-sector focus, & the process of innovation (Aghion, Dewatripont, and Stein, 2008)

- Why does academia exist? Usual answer includes imperfect IPRs combined with knowledge spillovers
  - But recall Pasteur's quadrant: the connection between the "basicness" of a line of research and the degree of appropriability of the resulting output is ambiguous
  - Even if we need basic research to be subsidized (because of limited appropriability), why does this need to happen in academia?

#### > ADS 2008 develop a model that

- clarifies the respective advantages and disadvantages of academic and privatesector research
- allows one to say when—in the process of developing an idea from its very earliest stages to a finished commercial product—it is normatively optimal to make the transition from academia to the private sector

#### > At the heart of the model is a decision right:

- Academia boils down to a commitment mechanism that ensures scientists can choose the projects they work on
- In private-sector research, the decision rights inevitably resides with the owner/manager of the firm, who can (and will) largely dictate project choice and methods to the individual scientists who work for the firm





- > Consider a case where commercialization involves two steps
- In the last stage, firm chooses to retain control rights if the gains to ensuring that the right final "step" is taken outweighs the wage benefit from ceding control to the researcher (i.e., pV > z)
- > However, in the first stage, firm only chooses to retain control rights if the gains to ensuring that all steps outweighs the wage benefit, (i.e.,  $pE(\Pi_1) > z$ )
- Key insight: "academic freedom" is most attractive at the "earliest" stages of the research process and is associated with exploration



- ADS consider the possibility of research lines "branching out" ۶
- Suppose that there are two potentially legitimate research projects inside the firm:
  - An "applied" project that is only two stages away from a commercial payoff \_
  - A more "basic" project that is five stages away from any payoff
- Which organizational form is more likely to explore?
  - It is possible that the ultimate payoff on the more basic project is sufficiently high that, evaluated at academic-sector wages, it is not only positive net present value (NPV), but of greater NPV than the applied project.
  - It is also possible that, evaluated at private-sector wages, the basic project is negative NPV. If this is the case, then when a private-sector firm has the decision rights, it will allocate all of its scientists to the applied project, and completely ignore the basic project
    - By contrast, if the ideas were left freely available to academic scientists, there would naturally tend to be .
    - some progress on both projects, as individual scientists followed their own interests.
- It is possible that the returns to freedom are higher when researchers are able to exercise openness, since the benefits from control are more salient when one is able to publicly reveal the information in the scientific literature







#### *Main result: Academic twin 20-30% less cited in private-sector patents*

	Conditional Justit: controls only	Conditional logit main effect	1PM-main effect	
ariable	(Model 5-1)	(Model 5-2)	(Model 5-3)	
cademic origin		-0.673***	-0.238***	
		(0.25)	(0.07)	
laper is more detailed	0.623*	0.755**	0.184**	
	(0.36)	(0.30)	(0.08)	
laper has richer theory	-1.073	-1.096	-0.287	
	(0.87)	(0.72)	(0.18)	
laper is more sophisticated	-1.177	-0.99	-0.249	
	(0.92)	(0.80)	(0.19)	
aper has more practical emphasis	0.593**	0.467	0.0843	
	(0.29)	(0.32)	(0.09)	
aper is clearer	14.55***	14.58***	0.696***	
	(1.41)	(1.35)	(0.19)	
LS. paper	1.544**	1.701***	0.408***	
	(0.67)	(0.66)	(0.15)	
nernal impact factor	0.0148	0.00264	0.00118	
	(0.03)	(0.03)	(0.01)	
atent-paper pair	0.204	-0.0079	-0.0478	
	(0.51)	(0.45)	(0.10)	
lumber of authors	0.0745	0.0773	-0.0588	
	(0.49)	(0.39)	(0.11)	
uthors' publication stock	0.221	0.349	0.124	
	(0.34)	(0.32)	(0.08)	
uthors' patent stock	-0.0401	-0.117	-0.0367	
	(0.12)	(0.17)	(0.04)	
ime lag	0.313	0.506	0.0641	
	(0.43)	(0.41)	(0.09)	
eographic distance	-0.115	-0.0949	-0.029	
	(0.10)	(0.10)	(0.03)	
ame country	-0.426	-0.402	-0.124	
	(0.53)	(0.55)	(0.14)	
onstant			0.145	
			(0.36)	
bservations	523	523	924	
lo. simultaneous discovery/ natent dyads	225	225	480	
sendo-82	0.119	0.153	0.149	
ordikelihood	-163.3	-157.1	-310.1	
multaneous discovery /	Yes	Yes	Yes	

## *Evidence on the benefits of openness: Of Mice and Academics (Murray et al. 2016)*

- > What role does scientific openness play in scientific research?
- > What types of research are promoted by openness?
- > Control rights approach suggests two effects of openness:
  - Vertical exploitation downstream exploitation increases
  - Horizontal exploration entirely new, diverse lines of basic research increase
- The paper exploits the natural experiment created by the shift in openness from NIH agreements and traces out the impact on citations to articles impacted by the agreement

## The mouse revolution as a research setting

- Over the past twenty years, a "revolution" in the use of genetically engineered research mice as a tool for life sciences progress
  - Mice could now be "engineered" to have a particular gene inserted or removed to mimic a disease e.g., cancer or diabetes
  - Over 13,000 specialized mice published in scientific literature
- 2007 Nobel Prize in Medicine to Mario R. Capecchi, Martin J. Evans and Oliver Smithies for "gene modification in mice"
- Openness: While the development of genetically modified mice has tremendous for potential application in both basic and applied research, the ability to initiate research "lines" based on new mice require gaining access to those specific mice
  - Mice are costly to make and require specialized techniques including embryo manipulation, stem cell adaptation, and molecular biology
  - Many mice are also covered by intellectual property rights and so require a license contract with upstream researchers



- > 1990s: Openness crisis
  - scientists demand openness to DuPont's OncoMice
- > 1999: Harold Varmus at NIH intervenes and signs MoU with DuPont to make OncoMice subject to a "simple" license with no reach-through
  - An unexpected shift in the openness of mouse genetics research

### Data sources

#### > Data Sources

- Mouse Genome Informatics database catalogs over 13,000 mice & links each mouse to an original publication in a scientific journal (mouse-articles)
- PubMed for information about mouse-articles & ISI Web of Science SCI for citations

#### Sampling Strategy

- Identify universe of MGI mouse-articles published 1983-1998 sample on four types of mouse-articles (2,638 unique mice in 2,223 mouse-articles)
- Cre-Lox (52), Oncomouse (160), Knock-Out (2171), Spontaneous (255)
- For each mouse-article collect information about the forward citations
  - 525,865 total citations (from pub year thru 2006)
  - Aggregated up into 27,442 citation-years
- > For each citing article code key article/author characteristics

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		Dep. [Incidence rate Estimate (Block bootstra	var. = Annual citat ratios reported in se d coefficients in sec upped SEs reported i	ions juare brackets] ond line n parentheses)	
	OLS		Negative	binomial	
	(4-1) Baseline model, DV = log Annual citations	(4-2) Baseline model	(4-3) Baseline model with treatment effect dynamics	(4-4) Treatment effects by Cre-lox and Onco	(4-5) Baseline model, citations from high quality journals only <sup>d</sup>
Post-NIH	[1.229]*** 0.206 (0.052)	[1.302]*** 0.264 (0.062)			[1.409]*** 0.343 (0.080)
Post-NIH, Short-term <sup>b</sup>			[1.220]*** 0.199 (0.064)		
Post-NIH, Long-term <sup>c</sup>			[1.429]*** 0.357 (0.074)		
Post-Cre-lox				[1.467]*** 0.383 (0.115)	
Post-Onco				[1.267]*** 0.236 (0.060)	
Age FEs	Yes	Yes	Yes	Yes	Yes
Year FEs	Yes	Yes	Yes	Yes	Yes
Article FEs	Yes	Yes	Yes	Yes	Yes
log-likelihood	-	-55,919.8	-55,906.1	-55,912.4	-34,112.8
Observations	22.265	22.265	22.265	22.265	21 574

## Results: Horizontal Exploration

Negative Binomial	Key	words	Journals		
	Annual Citations with	Annual Citations with	Annual Citations in	Annual Citations in	
	New keywords	Old keywords	New Journals	Old Journals	
Post Shock	1.260***	0.925	1.381***	1.201*	
Conditional Fixed Effects for A	ticle, Margin-Age and M	argin-Calendar Year, Win	dow Effects		



## Do scientists pay to be scientists? [Stern 2004]

#### > A Preference Effect (a "taste" for science)

- Researchers (even those in the private sector) may value participation in open science, and thus firms may earn a compensating differential by allowing participation in science in exchange for lower wages
- Intrinsic preferences (Feynman, Kuhn)
- Career concerns (cf. Lerner and Tirole on Open Source)

#### > A Productivity Effect (a "ticket of admission")

- Firms may benefit from access to scientific knowledge; understanding scientific discoveries (and perhaps learning about them earlier) can only be realized by firms who themselves "spill" some knowledge through participation in open science
- Direct spillovers
- Indirect spillovers



## Hedonic wage regression (i=52, j=121)

	(3-1)	(3-2)	(3-3)	(3-4)
	Baseline (NO FE)	Baseline (w/FE)	Full model (w/FE)	Full model (w/FE)
PERMIT_PUB	0.027	-0.266	-0.191	-0.089
CONTINUE RESEARCH	(0.186)	(U.114)	(0.105)	- <b>0.134</b>
INCENT_PUB				( <b>0.060</b> ) 0.036
SCIENCE INDEX				(0.028)
EQUIPMENT				0.063 (0.033)
CONTROLS PROMOTION			0.041	0.046
STOCK_DUMMY			0.196	0.234
ACCEPTED JOB			(0.085) 0.013 (0.040)	(0.074) 0.002 (0.043)
JOBTYPE CONTROLS	no	no	yes (5: Sig.)	(0.040) NO
Individual fixed effects	no	yes (52: Sig.)	yes (52: Sig.)	yes (52; Sig.)
R-squared	0.001	0.915	0.955	0.958







# Merton's CUDOS: The Normative Structure of Science [1942]



- Communalism the common ownership of scientific discoveries, according to which scientists give up intellectual property rights in exchange for recognition and esteem
- Universalism according to which claims to truth are evaluated in terms of universal or impersonal criteria, and not on the basis of race, class, gender, religion, or nationality
- Disinterestedness according to which scientists are rewarded for acting in ways that outwardly appear to be selfless
- Originality the ultimate scientific reward is the "thin" intellectual property right of credit for having made a particular discovery
- Skepticism all ideas must be tested and are subject to rigorous, structured community scrutiny

## Violation of the universalism norm: The Matthew Effect (Merton 1965)

- Seemingly high importance of early luck and resources in shaping the skewed distribution of research productivity and scientific status
  - "if I have not seen as far as others, it is because giants were standing upon my shoulders" – Hal Abelson



"Rayleigh's name was either omitted or accidentally detached [from a manuscript] and the Committee turned it down as the work of one of those curious persons called paradoxers. However, when the authorship was discovered, the paper was found to have merits after all."

## Matthew: Effect or Fable? Azoulay, Stuart, & Wang 2014

- > Distinguish between producers (scientists) and products (articles)
- Focus on the impact of a discrete change in producer status, i.e., a "status shock:" HHMI Appointment
- Restrict the set of products to those that first appeared before the shock
- Measure the status premium (or discount) by examining changes in deference patterns after the shock, relative to before















## Priorities in Scientific Discovery [1957]

- The history of science is replete with intense (and intensely complicated) disputes over scientific priority – who was the particular person to make a particular discovery
  - This is not simply a matter of egotism many disputes are fought by supposedly independent parties, and, in many cases, the subjects of the dispute stay "above the fray"
  - Indeed, in some (but not all) cases, researchers undertake steps to share credit or recognize others contributions (e.g., Darwin and Wallace)
- > The norms and behaviors to accord scientific priority reflects the fundamental interest in providing a reward for originality
  - But balanced against the competing norm of humility













## Race to the Bottom (cont'd)

- > Hill & Stein build a model with the following predictions:
  - Most (ex-ante) important projects are more competitive, rushed, and "lower quality" (in the sense of being executed in a sloppier fashion)

#### > They find that

- High-potential projects are more competitive (multiple researchers working simultaneously)
- High-potential projects are completed faster and are lower quality
- Follow-on work ameliorates but does not eliminate the negative relationship between potential and quality
- Quality magnitudes large enough to impact the usefulness of projects for drug development









> The "ideas production function":

 $\dot{A} = f[A(z), H(z), K(z), z]$ 

- > Broad view of what counts as an institution
  - Editorial policies
  - Replicability rules
  - Funding rules and systems
  - Access to capital equipment and materials...
- > What is the impact of specific institutions on science?













- 1. Scientific knowledge is non-rival and meant to be foundational making it hard to trace where public investments have an impact.
  - Identify patents that build on publicly-funded research by examining citations of NIH-funded work by corporate patents.

#### 2. Funding can be endogenous

• Use variation in NIH funding that come from scoring cutoffs to identify the causal effect of funding

#### 3. Public investments can crowd out private investments

• Examine impact of NIH funding on the total number of patents (building on NIH-funded research or not) in a given intellectual area







## What is the right unit of analysis?

#### > Impacts the question we ask

- All of biomedical innovation as a unit: What is the impact of an increase in biomedical R&D spending on innovation?
- Disease as unit: What is the impact of an increase in cancer spending on innovation related to cancer?
- Individual grant as unit: What is the impact of an increase in funding for a grant on innovation tied to that grant?

#### > Impacts the policy-relevance of our findings

- The broader question has more appeal for policy-makers...
- ...But is not likely to be answered convincingly

#### > Impacts the identifying variation we need:

- Random funding for a disease area: difficult because we pay attention to large funding choices like this
- Random funding for a grant: difficult because we pay attention to small specific choices

## Using "research areas" as the unit of analysis

#### > No scientist does research "on cancer"

- Biomedical research involves a science area and a disease application
- e.g., cell signaling in cancer; gene expression in diabetes
- We define a research area as a disease-science area for a given year
  - This consists of research that share a similar disease interest and that benefit from an understanding of the same science
  - Call it a DST, for disease × science × time

#### > Advantages

- One can still ask a policy-relevant question: what happens if we provide more funding for a disease-science area? (e.g. genetic basis of Alzheimer's)
- No one ever decides how much funding to give a DST (that will help with identification)



#### > Identifying disease areas:

- NIH consists of 27 disease/medicine-focused Institutes/Centers
  National Cancer Institute
  - National Institute of Diabetes and Digestive and Kidney Diseases
- A grant application must report its disease area to be funded

#### > Identifying science areas:

- Grant review happens in 180 science focused "study sections"
  - Cellular Signaling and Regulatory Systems
  - Integrative Nutrition and Metabolic Processes
- A grant's application needs to specify its science area to be evaluated









- 1. Direct acknowledgment: # patents by NIH-funded researchers – Link Grant → Patent
  - Does the NIH directly fund patentable research?
- 2. Citation-linked: # patents citing NIH-funded research
  - Link Grant  $\rightarrow$  Publication  $\rightarrow$  Patent
  - Measure of innovation that concretely draws on research funded by the NIH
  - Does the NIH fund research that is useful to private firms seeking patents?
- 3. Same area: # patents intellectually related to an NIH funding area – Link Grant → Related Publication → Patent
  - Measure of total innovation in the same intellectual space as an NIH funding area
  - What is the effect of NIH funding on total private patenting in a research area?



## Generating causal estimates

- Use fixed effects to control for many unobserved disease area and science area trends
  - Funding varies at DST level → can include disease-science FEs, disease-year FEs, science-year FEs
  - The remaining variation is within disease-year or within science-year.
- > Robustness check: Instrument remaining variation in funding
  - DST funding is made up of funding for individual grants.
  - Grant applications are given cardinal scores, but funded on the basis of ordinal scores.
  - One DST will sometimes receive more funding than another because its grants have higher ordinal scores but the same cardinal score.
  - Instrument  ${\tt Funding}_{\tt dst}$  with funding for the subset of grant applications that were funded for this reason



### What remains a problem for identification?

#### > After including fixed effects, variation in Funding<sub>dst</sub> comes from:

- Changes to funding for different science areas within a disease-year
- Changes to funding for different diseases within a science-year

#### > Identifying condition:

 The NIH does not direct \$\$ to disease-science research areas in response to changes in innovative potential specific to that diseasescience combination

#### > This would be a problem:

 After Gleevec, the NCI sees that cell-signaling is especially important for cancer treatments and responds by increasing funding for cell-signaling research

## This seems plausible and efficient, why doesn't it happen?

- NIH funding rules make it difficult to allocate more funding to exciting areas
  - All grant application review is done in study sections:
    - Study sections score all applications on their science topic, across all disease areas
    - · Scores are normalized within a study section
    - The number and scope of study sections rarely changes

#### Institutes must fund grants in order of their normalized score until their budget runs out

"Applications describing some of the most productive, highest impact work may be assigned to too few study sections, causing too much of the 'best science' to compete with itself [and] the scope of some study sections is restricted to research with relatively low impact, resulting in undeserved 'entitlements'..."

----Ellie Ehrenfeld, former director of the NIH Center for Scientific Review, 2006

## Example of identifying variation

Cell	Cell Signaling Study Section		Tumo	r Physiology	Study Section
Rank	Disease	Raw Score	Rank	Disease	Raw Score
1	Cancer	10	1	Cancer	8.2
2	Diabetes	9.8	2	Cancer	8.1
3	Cancer	9.2	3	Cancer	7.6
4	Cancer	9.1	4	Cancer	6.4
5	Cancer	8.2	5	Cancer	5.4
6	Diabetes	7.6	6	Diabetes	5.2
7	Cancer	7.6	7	Diabetes	4.8
8	Diabetes	7.5	8	Diabetes	4.4

Cell	Signaling St	udy Section	Tumo	r Physiology S	tudy Section
Rank	Disease	Raw Score	Rank	Disease	Raw Score
1	Cancer	10	1	Cancer	8.2
2	Diabetes	9.8	2	Cancer	8.1
3	Cancer	9.2	3	Cancer	7.6
4	Cancer	9.1	4	Cancer	6.4
5	Cancer	8.2	5	Cancer	5.4
6	Diabetes	7.6	6	Diabetes	5.2
7	Cancer	7.6	7	Diabetes	4.8
8	Diabetes	7.5	8	Diabetes	4.4





amp	ample of identifying variation						
c	Cancer Institute	e (NCI)	Dia	betes Institute	(NIDDK)		
Rank	Study Section	Raw Score	Rank	Study Section	Raw Score		
1	Cell	10	2	Cell	9.8		
1	Tumor	8.2	6	Cell	7.6		
2	Tumor	8.1	6	Tumor	5.2		
3	Cell	9.2	7	Tumor	4.8		
3	Tumor	7.6	8	Cell	7.5		
4	Cell	9.1	8	Tumor	4.4		
4	Tumor	6.4					
5	Cell	8.2					
5	Tumor	5.4					
7	Cell	7.6					

		, ,			
C	Cancer Institute	e (NCI)	Dia	betes Institut	e (NIDDK)
Rank	Study Section	Raw Score	Rank	Study Section	Raw Score
1	Cell	10	2	Cell	9.8
1	Tumor	8.2	6	Cell	7.6
2	Tumor	8.1	б	Tumor	5.2
3	Cell	9.2	7	Tumor	4.8
3	Tumor	7.6	8	Cell	7.5
4	Cell	9.1	8	Tumor	4.4
4	Tumor	6.4			
5	Cell	8.2			
5	Tumor	5.4			
-	Coll	7.6			



## Does NIH funding increase total privatesector patenting?

	(1)	(2)	(3)	(4)	(5)
Weighted Patent Coun	ts				
DST Funding (\$10 mill)	$3.921^{***}$ (0.415)	2.748*** (0.741)	$2.839^{***}$ (0.605)	$2.255^{***}$ (0.330)	2.786*** (0.238)
Elasticity	0.673	0.471	0.487	0.387	0.478
R-squared	0.520	0.807	0.829	0.954	0.965
Observations	11,110	11,110	11,110	11,110	11,110
Year FEs	Х	Х	Х	Х	Х
Disease X Science FEs		Х	Х	Х	Х
Disease X Year FEs			Х	Х	Х
Science X Year FEs				Х	Х
Application Quality and I	agged Funding	g Controls			Х

## IV evidence: Luck at funding payline

	(1)	(2)		(3)	(4)	(5)	(6)
	First	Stage			IV Es	timates	
	DST Fundir	ng ( $\$10$ mill)		Citation	ı-Linked	PMRA	Linked
DST Funding, just awarded grants (\$10 mill)	2.772*** (0.732)	$1.718^{***}$ (0.544)	DST Funding (\$10 mill)	$3.140^{***}$ (1.193)	$3.319^{**}$ (1.666)	3.885*** (1.433)	$2.890^{*}$ (1.579)
			Elasticity	1.016	1.074	0.666	0.495
R-squared	0.414	0.414		0.349	0.417	0.453	0.564
Observations	11,110	11,110		10,536	10,536	10,536	10,536
Full FEs	Х	Х		Х	Х	Х	х
Application Quality and Lag Controls	ed Funding	х			х		х

