

# Privatizing the Provision of Healthy Food: Evidence from Mississippi WIC

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# Motivation

- A central question in economics is whether government services should be provided directly (“in-house”) or contracted out (Hart, Shleifer, and Vishny, 1997)
- Private firms generally have stronger cost-cutting incentives
  - e.g., due to competition, ownership rights
- Impact on service quality is less clear-cut
  - Firms may invest to improve quality—or cut corners to reduce costs
- Long-standing interest in privatizing aspects of U.S. social benefit programs
  - Welfare effects largely unknown

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# Our Study

- **WIC:** federal nutrition program for low-income women, infants, and young children
  - monthly transfer of nutritious foods
- **Mississippi WIC:** In 2021, food distribution shifted from state-run warehouses to grocers
  - staggered, county-level rollout
  - rare opportunity to study large-scale privatization effort
- **Conceptual framework:**
  - Managers allocate residual effort to non-contractable quality (e.g., store environment)
  - Amenities: WIC-only (staff training), shared (cleanliness) and non-WIC
  - If low WIC sales and gov. effort: WIC-only amenities ↓, shared amenities ↑
  - Welfare impact depends on value of WIC-only vs. shared amenities

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# Empirical Analysis

- **Unique** dataset compiled from large number of sources
  - Monthly participation records at the county or state level
    - extensive and intensive margins
    - also, WIC usage from birth certificates
  - Detailed monthly cost information, including food prices
  - Service quality: of: online reviews, state reports, photos
- **Empirical strategies:**
  - County-level diff-diff: de Chaisemartin & d'Haultfoeuille estimator to address treatment effect heterogeneity; incl. never treated controls
  - State-level diff-diff: MS vs. neighbors

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# Key Findings (Preview)

- **WIC participation** ↓ 12–14%
  - Largest declines among children, lower-SES families
  - Redemption rates also fall
  - No change in enrollment or clinic procedures; points to shopping experience as key mechanism
- **Shifts in service quality**
  - *WIC-specific amenities* ↓ - loss of simplified logistics and low-burden shopping at warehouses
  - *General amenities* ↑ - improved access (location, hours)
- **Per-participant costs** ↓ 32%
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# Contributions to Literature

- **Privatization and the efficiency/quality of government services**

- Tends to lower cost and improve contractable quality, may reduce non-contractable quality (Theory: Hart and Moore 1990; Hart, Shleifer, and Vishny 1997. Empirical: Knutsson and Tyrefors 2022)

- Privatization within US social benefit programs

- contracting out eligibility services (e.g., Wu and Meyer 2023)
- public health insurance (e.g., Aizer, Currie, and Moretti 2007; Currie and Fahr 2005; Duggan 2004; Kuziemko, Meckel, and Rossin-Slater 2018; Macambira et al 2025)

- Take-up of social benefits (Currie 2004)

- highlighting transaction costs and administrative hurdles (Deshpande and Li 2019; Finkelstein and Notowidigdo 2019; Herd and Moynihan 2018; Homonoff and Somerville 2021)
- e.s., WIC: distance to clinics, documentation requirements, and hurdles involved in shopping (Barnes et al. 2023; Bitler et al 2003; Swann 2007; Rossin-Slater 2013; Meckel 2020)

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# What is WIC?

- Federal **nutrition program** for low-income **women, infants, and children** (< 5 yrs)
  - Food packages, nutrition education, health screening, referrals
  - Income < 185% FPL (\$51,338 for a family of four) or Medicaid participant
  - Enroll at WIC clinics; quarterly appointments
  - Coverage: 39% of infants, 23% of children, 20% of pregnant/postpartum women
  - Improves infant health and access to social services
    - Bitler and Currie (2005); Hoynes et al. (2011); Rossin-Slater (2013)
- **Food Benefits:** fixed-quantity, not cash-value » Infants » Women and Children
  - Restricted to nutritious, low-cost products (link)

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# Food Distribution Systems

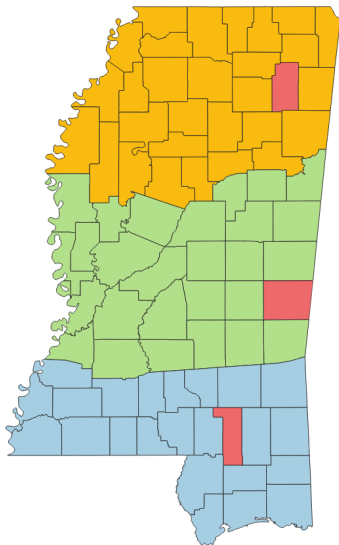
- Federally funded but states control many aspects, like distribution system
  - **Direct:** state procures food and distributes it from warehouses
  - **Retail:** state issues vouchers redeemable at participating grocery stores
  - (**Home:** state procures food and delivers it to participants)
- Mississippi WIC switched from **direct** to **retail** distribution in 2021
  - Historically, funding formulas incentivized states to choose retail dist. (Bendick et al., 1976)
  - In 2019, all state WIC programs use retail dist. *except* MS
  - 2010 Healthy, Hunger-Free Kids Act mandated use of electronic benefit cards by 2020
    - Forced MS to switch to retail distribution (delayed by pandemic)

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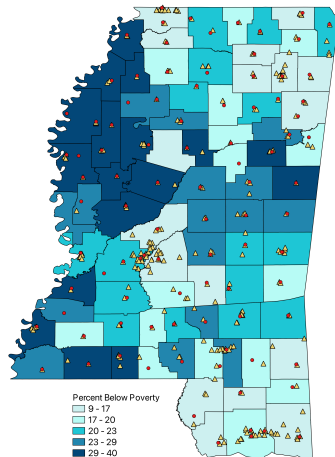
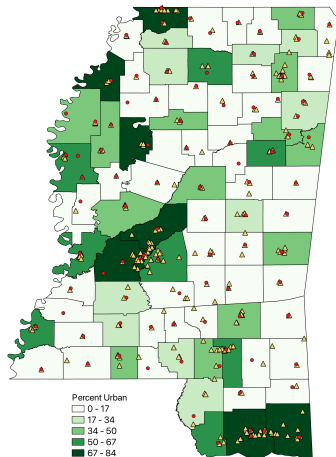
## Rollout Schedule: Transition to Retail Distribution in MS WIC



| Rollout   | Date          | Locations (# of counties)    |
|-----------|---------------|------------------------------|
| Pilot     | Feb 2021      | Forrest, Lauderdale, Lee (3) |
| Rollout 1 | Apr 2021      | Northern Region (29)         |
| Rollout 2 | May 2021      | Central Region (27)          |
| Rollout 3 | May/June 2021 | Southern Region (23)         |

- EBT cards issued at quarterly clinic appointment
- Transition completed w/in 3 months of rollout date
- Stores start accepting EBT on rollout start date

# WIC Distribution Centers vs. Retail Stores in Mississippi



## Distribution Centers (96) [Picture](#)

- evenly spaced (1 per county)

## WIC Stores (292) [Picture](#)

- cluster in urban areas (e.g., Jackson, Gulf Coast)
- fewer in high-poverty rural areas (e.g., Delta)
- large stores
  - superstores (56%)
  - supermarkets (40%)

*Notes:* Red circles = WIC warehouses in FY 2020; Yellow triangles = WIC-authorized vendors in FY 2022

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# Model Setup

- A service (e.g. WIC food store) can be:
  - government-run (serving only WIC), or
  - provided by private retailers (serving WIC and non-WIC).
- Service quality has two components:
  - **Contractable:** (minimum inventory, hours) enforceable by contract or regulation.
  - **Non-contractable:** (store environment, staff effort) depends on manager discretion.
- Managers allocate residual effort  $E_r$  to non-contractable quality:
  - **Retailer:** chooses share  $\omega$  for WIC-only amenities (e.g., signage) ;  $(1 - \omega)$  goes to general amenities (cleanliness, variety), of which share  $\alpha$  also benefits WIC.
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# Private vs. Public Provision

- Retailer earns net revenues from attracting customers w/ amenities:

- $\rho_w$ : from WIC customers per hour of effort
- $\rho_{nw}$ : from non-WIC customers

- **Retailer's objective:** chooses  $\omega$  to maximize profits from WIC and non-WIC customers:

$$\pi(\omega) = \rho_{nw}(1 - \omega)E_r + \rho_w(\omega E_r + \alpha(1 - \omega)E_r + E_o) - C_o$$

- Retailer's optimal allocation of effort:

$$\omega^* = \begin{cases} 1 & \text{if } \rho_w(1 - \alpha) > \rho_{nw} \\ 0 & \text{otherwise} \end{cases}$$

- **Service quality** under private and public provision (assuming 1 hour of effort = 1 unit quality)

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## Predictions from the Model

- If WIC sales are much smaller than non-WIC sales ( $\rho_w \ll \rho_{nw}$ ), the retailer allocates all residual effort to general amenities ( $\omega^* = 0$ )
  - Resulting service quality under each regime: private =  $\alpha E_r$ , public =  $\gamma E_r$
  - Privatization improves service quality only if spillovers from general amenities are large ( $\alpha > \gamma$ )
  - Shared amenities may improve, but WIC-only amenities will decline
  - Net effect on WIC participation (extensive and intensive) depends on how much eligible households value shared vs. WIC-only amenities

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# Data Overview

- **Mississippi WIC Administrative Data (FY 2019-2024)**

- County-level monthly **participation** by type [▶ Raw Trends](#)
  - Type: women (pregnant, breastfeeding, postpartum), infants, and children
  - Definition: individual who received food instruments during clinic visits (every 3 months)
- Statewide monthly **food redemption amount** by product
- State-level monthly spending on **food and administrative costs** [▶ Raw Trends](#)
  - combine w/ wholesaler bid contracts to get: benefit costs, warehouse costs, clinic costs, prices

- **Vital Statistics Birth Records (2018-2023)**

- Self-reported WIC use during pregnancy, 43% MS vs. 32% US
- Maternal demographics and county of residence

- **Comparison states:** Alabama, Arkansas, Louisiana, and Tennessee (plus others)

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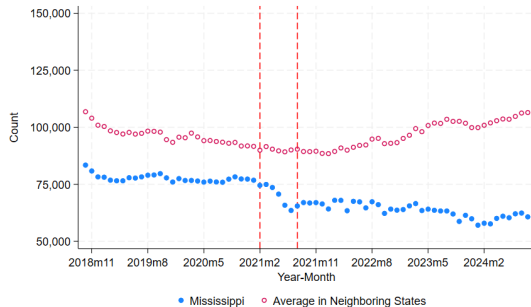
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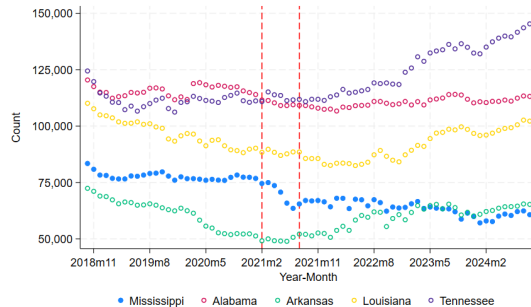
# WIC Participation Trends Over Time

with Confounders

by Rollout Wave



(a) Mississippi vs. Neighboring States



(b) By State

- Vertical dashed lines indicate rollout period: Feb-Aug 2021.

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## County-Level: TWFE and de Chaisemartin and D'Haultfoeuille (DCDH)

- Staggered rollout across counties in MS; use surrounding states as pure controls

$$Y_{gt} = \alpha + \beta Post_{gt} + \gamma_g + \mu_t + \Gamma' Z_{gt} + \epsilon_{gt}$$

- $Y$ : participant counts (ihs); per-participant costs
- $g$ : county for MS, state for AL, AR, LA, TN,  $t$ : year-month
- $Post_{gt}$  indicates county  $g$  has transitioned by time  $t$ ; always 0 for control states
- $\gamma_g$  and  $\mu_t$ : fixed effects for geographic unit and year-month
- $Z_{gt}$ : state-level controls (unemployment rate, Medicaid policies) ▶ State-Level Controls
- $\epsilon_{gt}$ : clustered at county level (for MS) or state level (for neighboring states)

# State-Level: Difference-in-Differences (DiD)

- MS is treated starting in Feb 2021; control states are never treated

$$Y_{st} = \alpha + \beta(\text{AfterJan2021}_t \cdot MS_s) + \rho_s + \lambda_t + \Gamma'Z_{st} + \epsilon_{st}$$

- $s$ : state,  $t$ : year-month
- $\text{AfterJan2021}_t = 1$  for post-rollout;  $MS_s = 1$  for Mississippi
  - event-study; rollout vs. post-rollout periods
- $\rho_s$  and  $\lambda_t$ : fixed effects for state and year-month
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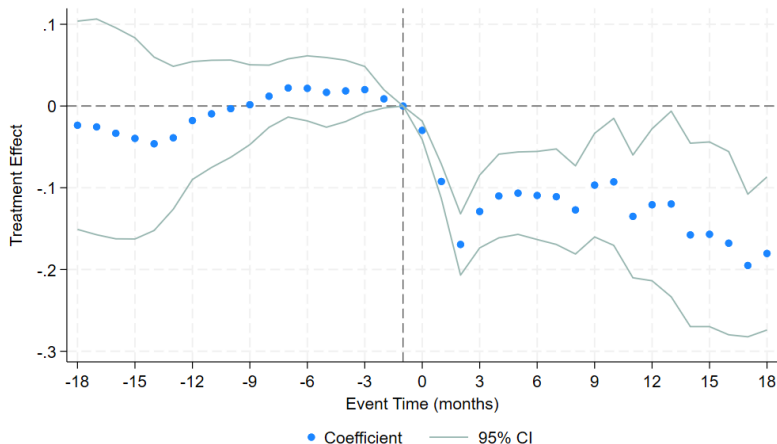
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# Participation Declines Following the Reform

- Event study (DCDH estimator) shows a **sharp** drop that **persists**



# Estimated Magnitudes of Decline

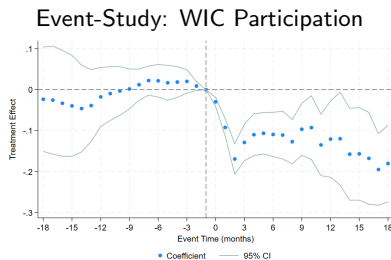
- County-level: **12.7%** (DCDH) and **12.1%** (TWFE); state-level DiD: **13.9%** By Estimator
  - Implied loss of 10,500 to 13,800 participants/month in post-rollout period
- Robustness checks: 10.8% to 13.1% decline Robustness Birth Certificate Different Control States
- Declines were largest in:
  - **Higher-poverty** counties: 17.2% vs. 8.1% By Poverty
  - Low-educ, Black, and unmarried mothers (from birth certificate) By Maternal Characteristics
  - Groups with **smaller benefit packages** By Type Targeting Figure
    - Children (about \$40/month): 16.9%
    - Women (about \$45/month): 10.2%
    - Infants (about \$180/month): 6.9%

# Estimated Magnitudes of Decline

- County-level: **12.7%** (DCDH) and **12.1%** (TWFE); state-level DiD: **13.9%** By Estimator
  - Implied loss of 10,500 to 13,800 participants/month in post-rollout period
- Robustness checks: 10.8% to 13.1% decline Robustness Birth Certificate Different Control States
- Declines were largest in:
  - **Higher-poverty** counties: 17.2% vs. 8.1% By Poverty
  - Low-educ, Black, and unmarried mothers (from birth certificate) By Maternal Characteristics
  - Groups with **smaller benefit packages** By Type Targeting Figure
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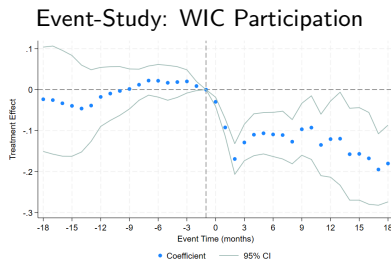
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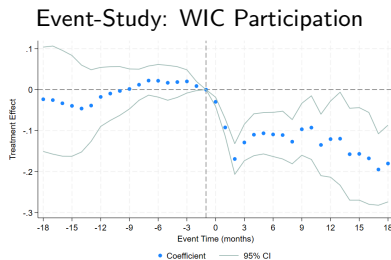
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# WIC Retail Shopping Experience

## WIC food rules are complex and restrictive

- Brand, size, ingredient, weight
- Small errors lead to rejection at checkout

## Burden extends to experienced participants

- Frequent rule changes (e.g., at age 1) and product turnover UPC Turnover
- Incomplete labeling (Barnes et al. 2023)
- Stockouts; database errors

## Surveys find shopping is a top burden

- Confusion, stockouts, checkout rejections (Leone et al. 2022; Barnes et al. 2023; USDA 2023; WIC 2017; Gleason et al. 2021)

Reasons for Stopping WIC Pick-Up

Reasons for Shopping Difficulties

Wal-Mart PB Example

MS WIC Guide

## WIC Shopping Rules Example

### CEREALS

Select only the cereals pictured. Select 11 oz.-36 oz. boxes or bags only. Buy any combination that does not go over 36 ounces.

WAYS TO COMBINE  
36 OUNCES OF CEREAL

\*whole grain cereals



### Hot Cereals (pockets only)

Cream of Wheat Instant  
Original Flavor  
Quaker Instant Grits  
Original Flavor  
Quaker Instant Oatmeal  
Original Flavor\*



### General Mills

Cheerios  
Original\*  
Multigrain\*



Kix  
Original\*  
Harvey\*  
Berry Berry  
Tostitos\*



Wheaties\*

### Kellogg's

Crisp Original  
Special K  
Original  
Multigrain with a Touch of Cinnamon\*  
Harvey Almond Ancient Grains\*



### Corn Flakes

Rice Krispies Original  
All-Bean Complete Wheat Flakes\*  
Fruited Mac Wheat  
Original\*  
Little Bites\*  
Fruited Mac Wheat Berry\*  
Blueberry\*  
Strawberry\*  
Pumpkin Spice\*



### Malt O Meal

Mini Spooners  
Fruited\*  
Strawberry Cream\*



Strawberry Cream Mini Spooners

### Quaker

Oatmeal Squares  
Brown Sugar\*  
Cinnamon\*  
Golden Maple\*  
Life  
Original\*  
Vanilla\*  
Strawberry\*



### Post

Grainy Nut Flakes  
Original\*  
Flakes\*  
Great Grains  
Banana Nut Crunch\*  
Crunchy Pecan\*  
Honey Bunches of Oats  
With Almonds  
Honey Roasted  
With Vanilla Bunches\*  
Whole Grain Honey Crunch\*



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# Distribution Centers Offered Simpler Shopping Experience

- **Structured and supportive environment**

- Clear signage, grouped products
- Staff guided participants

- **Low time and cognitive burden**

- MSDH report: 15-minute visits common; staff helped participant navigate rules
- Staff helped load groceries
- Some centers offered play areas for children

Photos from Jackson WIC Center



[More Images](#)

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Photos from Jackson WIC Center



[More Images](#)

## Participant Feedback on Distribution Centers

- **Positive sentiment toward distribution centers**
  - Google reviews: 754 ratings and 293 text reviews
  - Average rating: 4.1/5.0
  - Sentiment analysis: positive (67%), neutral (18%), negative (15%) feedback
- **Reviews describing retail shopping as harder**
  - *I miss picking up my WIC [at distribution centers]. Grocery stores are not as easy. WIC is very limited on items at the stores. (Melissa 2023)*
  - *I miss the location being open & the helpful lady that worked there. This location is now closed. (Butler 2022)*

## Review Highlights



## Participant Feedback on Distribution Centers

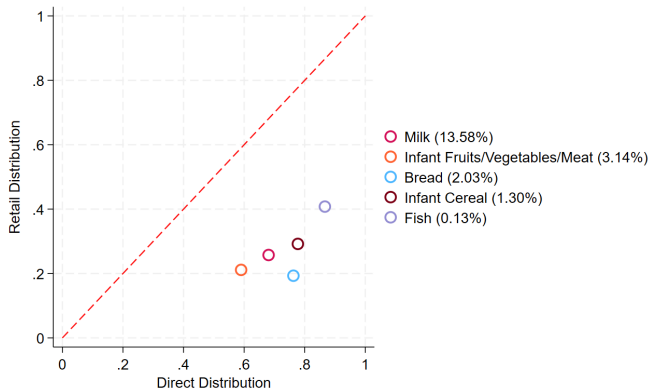
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## Review Highlights



## WIC Food Redemption Share (pre- vs. post-reform periods)

- **Redemption Share** ( $\downarrow$ ) = number of units redeemed / maximum units issued



⇒ Suggests barriers during shopping; some recovery in 2023/2024

## Service Quality: Shared and WIC-Specific Store Amenities

- **Shared amenities** (WIC and non-WIC)

- Travel distance

- Distance to food sites *declined* by 1.5 mi (30%) post-reform

- All areas—urban/rural, high/low poverty—saw improvements

Travel Distance Results

- Opening hours: centers mostly restricted to weekday business hours

- Refrigeration

# Outline

- 1 Introduction
- 2 Institutional Background
- 3 Conceptual Framework
- 4 Data
- 5 Empirical Strategy
- 6 Results: Participation
- 7 Results: Program Costs**

# Per-Person Program Costs Decline After Retail Transition (in 2023 dollars)

## • Food-Related Costs:

(i) food benefits

(ii) warehousing and  
distributing food

## • Nutrition Services and Administration (NSA) Costs:

clinic operations  
(e.g., nutrition education,  
breastfeeding promotion,  
vendor management,  
client services)

|                 | Category of Program Costs |                   |
|-----------------|---------------------------|-------------------|
|                 | Food-Related (73%)        | NSA (27%)         |
| During Rollout  | 45.877***<br>(10.725)     | 1.142<br>(0.810)  |
| After Rollout   | -29.966***<br>(7.704)     | 1.037*<br>(0.540) |
| Pre-Period Mean | 67.424                    | 22.112            |

Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

[Event Study Graphs](#)
[Full Estimates](#)



## Per-Person Program Costs Decline After Retail Transition (in 2023 dollars)

- **Total per-participant costs** declined **after** the rollout (\$28.9 ↓ (32% drop))
  - Driven by large drop in **food procurement and distribution costs** (\$30 ↓ (44% drop))
  - **NSA (clinic) costs** remained relatively stable (~\$1, not statistically significant)
- Food-related costs: (i) food benefits, (ii) warehousing and distribution (e.g., leases, staff)
- **Disaggregated food-only cost** data shows: [Food Cost Event Study Graph and Estimates](#)
  - Temporary spike during rollout
  - Long-run costs remained stable post-rollout due to offsetting changes:
    - (↑) per-unit food prices [Average Food Price](#)  
: lower costs due to competitive bidding before transition (cf. change in product composition)
    - (↓) food redemption rates

⇒ Decline in food-related costs from eliminating **warehousing and distribution expenses**

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⇒ Decline in food-related costs from eliminating **warehousing and distribution expenses**

# Conclusion

- After the transition to **retail distribution** from direct distribution in **MS WIC**:
  - **Decline in Participation** (around 10-13%)
    - Larger in higher poverty counties, lower SES populations, and households with smaller benefit packages
    - Redemption rate also fell
    - Evidence suggests increase shopping effort
  - **Decline in Program Costs**
    - Driven by costs for running warehouses (e.g., rent, utilities, salaries for the staff)
    - Lower redemption rates offset price increases
- ⇒ **Contracting out** made the program more efficient but discouraged participation due to decline in WIC-related amenities

# WIC Food Packages (Infants)

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| Type               | Fully Formula Fed                |             | Partially Breastfed              |             | Fully Breastfed |             |
|--------------------|----------------------------------|-------------|----------------------------------|-------------|-----------------|-------------|
|                    | I and III                        | II and III  | I and III                        | II and III  | I               | II          |
| Foods              | A: 0-3 months                    | 6-11 months | A: 0-3 months                    | 6-11 months | 0-5 months      | 6-11 months |
|                    | B: 4-5 months                    |             | B: 4-5 months                    |             |                 |             |
| WIC Formula        | A: 806 fl. oz.<br>B: 884 fl. oz. | 624 fl. oz. | A: 364 fl. oz.<br>B: 442 fl. oz. | 312 fl. oz. | N/A             | N/A         |
| Infant cereal      | N/A                              | 8 oz.       | N/A                              | 8 oz.       | N/A             | 16 oz.      |
| Infant fruit & veg | N/A                              | 128 oz.     | N/A                              | 128 oz.     | N/A             | 128 oz.     |
| Infant meat        | N/A                              | N/A         | N/A                              | N/A         | N/A             | 40 oz.      |

# WIC Food Packages (Children and Women)

[» Back](#)

| Type          | Children                    | Women  |                              |                                   |
|---------------|-----------------------------|--|------------------------------|-----------------------------------|
|               | A: 12-23 mths<br>B: 2-4 yrs | A: Pregnant<br>B: Breastfeed (Part.)<br>(up to 1 yr) | Postpartum<br>(up to 6 mths) | Breastfeed (Full)<br>(up to 1 yr) |
| Foods         |                             |  |                              |                                   |
| Juice         | 64 fl. oz.                  | 64 fl. oz.   | 64 fl. oz.                   | 64 fl. oz.                        |
| Milk          | A: 12 qt. B: 14 qt.         | 16 qt.   | 16 qt.                       | 16 qt.                            |
| Cereal        | 36 oz.                      | 36 oz.   | 36 oz.                       | 36 oz.                            |
| Eggs          | 1 dozen                     | 1 dozen  | 1 dozen                      | 2 dozen                           |
| Fruit & Veg   | \$26                        | A: \$47 B: \$52                                      | \$47                         | \$52                              |
| Wheat bread   | 24 oz.                      | 48 oz.   | 48 oz.                       | 48 oz.                            |
| Fish (canned) | 6 oz.                       | A: 10 oz. B: 15 oz.                                  | 10 oz.                       | 20 oz.                            |
| Legumes       | 1 lb./64 oz.                | 1 lb./64 oz.   | 1 lb./64 oz.                 | 1 lb./64 oz.                      |
| Peanut butter | 18 oz.                      | 18 oz.   | 18 oz.                       | 18 oz.                            |



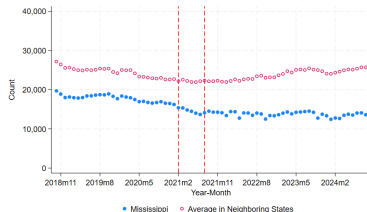
Figure: WIC Distribution Center

► Back

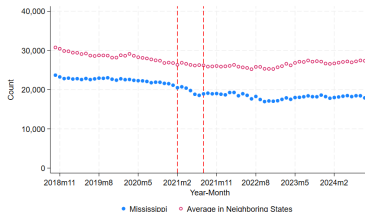


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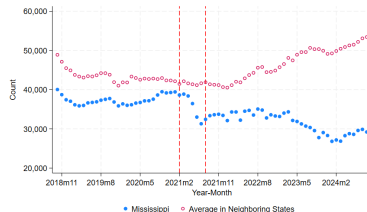
# WIC Participation Trends Over Time by Type

[▶ Back](#)


(a) Women (22%)



(b) Infants (29%)



(c) Children (49%)

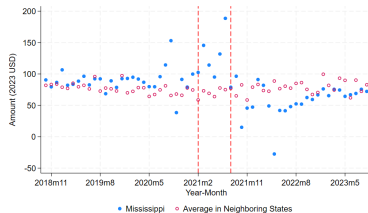
- Blue dots = Mississippi; red dots = average of AL, AR, LA, TN
- Red dashed lines = rollout period (Feb-Aug 2021)



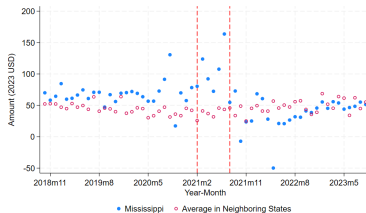
# WIC Program Costs Trends Over Time by Category

[▶▶ Back](#)

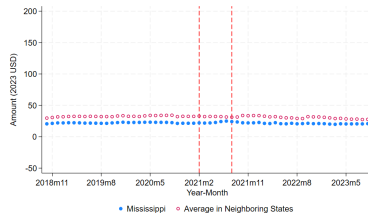
## ● Per-Participant Costs (in 2023 dollars)



(a) Total



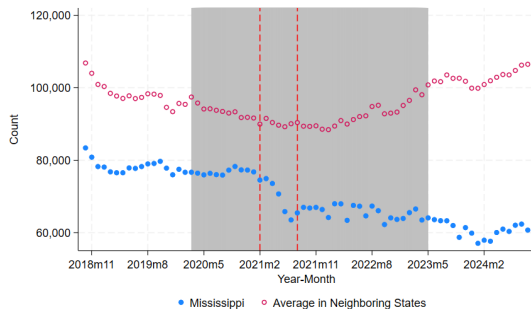
(b) Food-Related (73%)



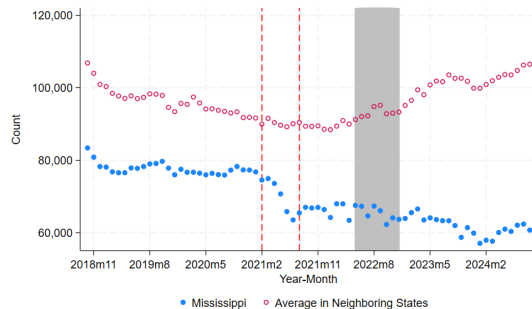
(c) Clinic Operations (27%)

- Blue dots = Mississippi; red dots = average of AL, AR, LA, TN
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# WIC Participation and Potential Confounders

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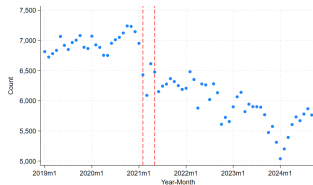
(a) COVID-19 Pandemic



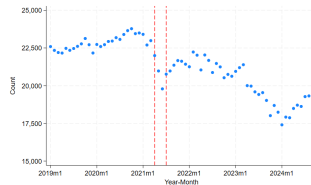
(b) Infant Formula Shortage

- Blue dots = Mississippi; red dots = average of AL, AR, LA, TN
- Gray shading = pandemic (Mar 2020-May 2023); Formula shortage begins May 2022.
- Red dashed lines = rollout period (Feb-Aug 2021)

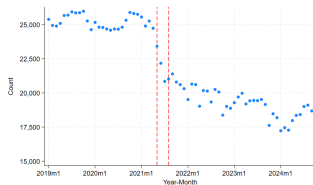
# WIC Participation Trends by Timing of Reform Rollout

[▶ Back](#)

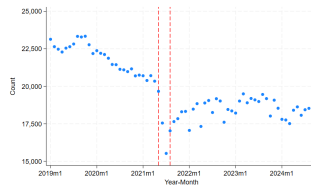
(a) Wave 1: Feb 2021



(b) Wave 2: Apr 2021



(c) Wave 3: May 2021



(d) Wave 4: May/Jun 2021

# State-Level Controls: Medicaid Variables

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- **Postpartum Coverage Extension** (American Rescue Plan Act (ARPA))

- Extension of Medicaid/CHIP postpartum coverage to 12 months following pregnancy
- Centers for Medicare and Medicaid Services (CMS) approval date
  - LA and TN (Apr 2022), AL (Jan 2023), MS (Dec 2023)

- **Work Requirements**

- AR is the only state people lost coverage due to the work requirement (vs. IN, MI, NH, UT).
  - AR (from June 2018 to Dec 2021)
  - CMS approved Arkansas Section 1115 waiver request in Dec 2021.

- **Coverage for Lawful Immigrants** (Immigrant Childrens Health Improvement Act (ICHIA))

- Removal of wait period: covers lawfully residing immigrants without a 5-year waiting period
  - AR (Jan 2018): children and pregnant women
  - LA (Apr 2019): children only

# Participation Results by Method

|                      | DCDH                 | TWFE                 |                      | DiD                  |                      |
|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
|                      | (1)                  | (2)                  | (3)                  | (4)                  | (5)                  |
| Post                 | -0.127***<br>(0.033) | -0.121***<br>(0.031) |                      | -0.139***<br>(0.023) |                      |
| During Rollout       |                      |                      | -0.110***<br>(0.025) |                      | -0.013<br>(0.029)    |
| After Rollout        |                      |                      | -0.135***<br>(0.042) |                      | -0.178***<br>(0.022) |
| Geographic Unit      | county               | county               |                      | state                |                      |
| Pre-Period Mean (MS) | 964.059              | 964.059              |                      | 77,664.5             |                      |
| Observations         | 5,788                | 5,788                |                      | 360                  |                      |

Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

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# Robustness Checks

|                   | County-Level DCDH    |                      |                      |                      | State-Level DiD            |
|-------------------|----------------------|----------------------|----------------------|----------------------|----------------------------|
|                   | (1)                  | (2)                  | (3)                  | (4)                  | (5)                        |
|                   | Baseline             | Formula Shortage     | No Controls          | EA                   | Part. Count                |
| Post              | -0.127***<br>(0.033) | -0.108***<br>(0.024) | -0.129***<br>(0.034) | -0.125***<br>(0.035) | -10170.38***<br>(1808.827) |
| CONTROLS          |                      |                      |                      |                      |                            |
| Unemployment      | YES                  | YES                  | NO                   | YES                  | YES                        |
| Medicaid Policies | YES                  | YES                  | NO                   | YES                  | YES                        |
| Expiration of EA  | NO                   | NO                   | NO                   | YES                  | NO                         |
| Pre-Period Mean   | 964.059              | 964.059              | 964.059              | 964.059              | 77,664.5                   |
| Observations      | 5,788                | 3,360                | 5,788                | 5,788                | 360                        |

Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

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## Participation Results by Maternal Demographics

- Outcome: whether the mother has ever received WIC foods during pregnancy
- DCDH estimate for asinh(pregnant women): -9.7% (compared to -6.5%)

|                      |                      | Maternal Characteristic |                     |                     |                      |
|----------------------|----------------------|-------------------------|---------------------|---------------------|----------------------|
|                      | (1)                  | (2)                     | (3)                 | (4)                 | (5)                  |
|                      | Total                | Hispanic                | Black               | Low-Educated        | Unmarried            |
| Post                 | -0.029***<br>(0.010) | -0.032<br>(0.041)       | -0.045**<br>(0.018) | -0.034**<br>(0.016) | -0.045***<br>(0.016) |
| Pre-Period Mean (MS) | 0.449                | 0.404                   | 0.610               | 0.596               | 0.620                |
| Observations         | 1,586,464            | 155,638                 | 459,320             | 704,169             | 765,067              |

Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

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## Participation Results with Different Control States

- Outcome: inverse hyperbolic sine of participant counts (i.e.,  $\text{asinh}(\text{counts})$ )
- DCDH estimate using neighboring states as controls: -0.127\*\*\*

| Census Region            | South                  |                        |                          | Midwest                |                        | Northeast             |                           | West                 |                      |
|--------------------------|------------------------|------------------------|--------------------------|------------------------|------------------------|-----------------------|---------------------------|----------------------|----------------------|
| Census Division          | (1)<br>E.S.<br>Central | (2)<br>W.S.<br>Central | (3)<br>South<br>Atlantic | (4)<br>E.N.<br>Central | (5)<br>W.N.<br>Central | (6)<br>New<br>England | (7)<br>Middle<br>Atlantic | (8)<br>Mountain      | (9)<br>Pacific       |
| Post                     | -0.126***<br>(0.022)   | -0.152***<br>(0.032)   | -0.103***<br>(0.029)     | -0.099***<br>(0.019)   | -0.101***<br>(0.020)   | -0.117***<br>(0.023)  | -0.112***<br>(0.037)      | -0.099***<br>(0.020) | -0.095***<br>(0.019) |
| Pre-Period Mean (MS)     | 964.059                | 964.059                | 964.059                  | 964.059                | 964.059                | 964.059               | 964.059                   | 964.059              | 964.059              |
| Number of Control States | 3                      | 4                      | 9                        | 5                      | 7                      | 6                     | 3                         | 8                    | 5                    |
| Observations             | 5,719                  | 5,788                  | 6,133                    | 5,857                  | 5,995                  | 5,926                 | 5,719                     | 6,064                | 5,857                |

Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

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## Participation Results by County Poverty

- Outcome: inverse hyperbolic sine of participant counts (i.e.,  $\text{asinh}(\text{counts})$ )
- DCDH estimate for total participation: -0.127\*\*\*

|                 | (1)                  | (2)                   |
|-----------------|----------------------|-----------------------|
|                 | Low-Poverty Counties | High-Poverty Counties |
| Post            | -0.081***<br>(0.028) | -0.172***<br>(0.034)  |
| Pre-Period Mean | 1003.84              | 924.28                |
| Observations    | 2,894                | 2,894                 |

Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

## Participation Results by Type

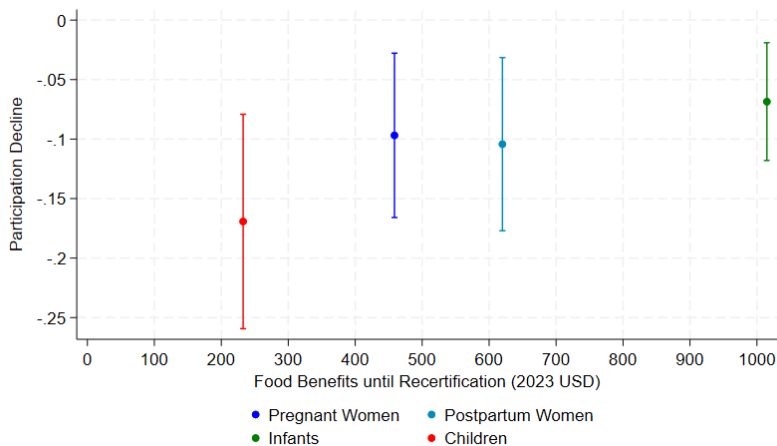
- Outcome: inverse hyperbolic sine of participant counts (i.e.,  $\text{asinh}(\text{counts})$ )
- DCDH estimate for total participation: -0.127\*\*\*

|              | Type of Women Participants |                      |                      |                      |                      |                      |
|--------------|----------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
|              | (1)<br>Women               | (2)<br>Infants       | (3)<br>Children      | (4)<br>Pregnant      | (5)<br>Breastfeeding | (6)<br>Postpartum    |
| Post         | -0.102***<br>(0.026)       | -0.069***<br>(0.025) | -0.169***<br>(0.046) | -0.097***<br>(0.035) | -0.098**<br>(0.040)  | -0.104***<br>(0.037) |
| Pre-Period   |                            |                      |                      |                      |                      |                      |
| Mean         | 212.651                    | 279.444              | 464.001              | 79.496               | 38.094               | 95.062               |
| Observations | 5,788                      | 5,788                | 5,788                | 5,788                | 5,788                | 5,788                |

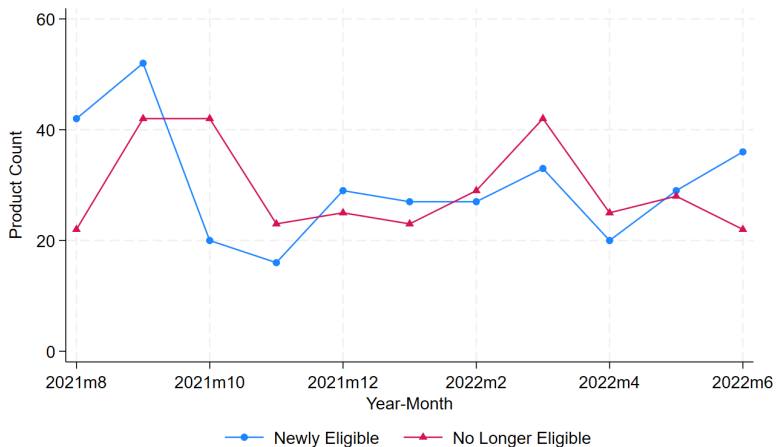
Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

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# Targeting by Continuation Value



# Time Series Graph for Turnover in WIC-Eligible Products



## Reasons Stopped Buying WIC Foods (Gleason et al., 2021)

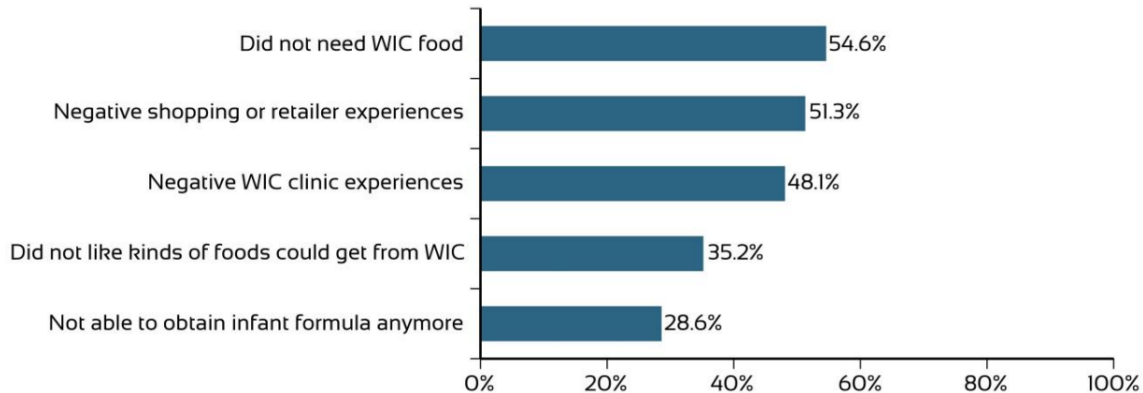
[▶▶ Back](#)

Figure: Reasons for Former WIC Households Stopped Buying WIC Foods

## Difficulties Shopping for WIC Foods (Gleason et al., 2021)

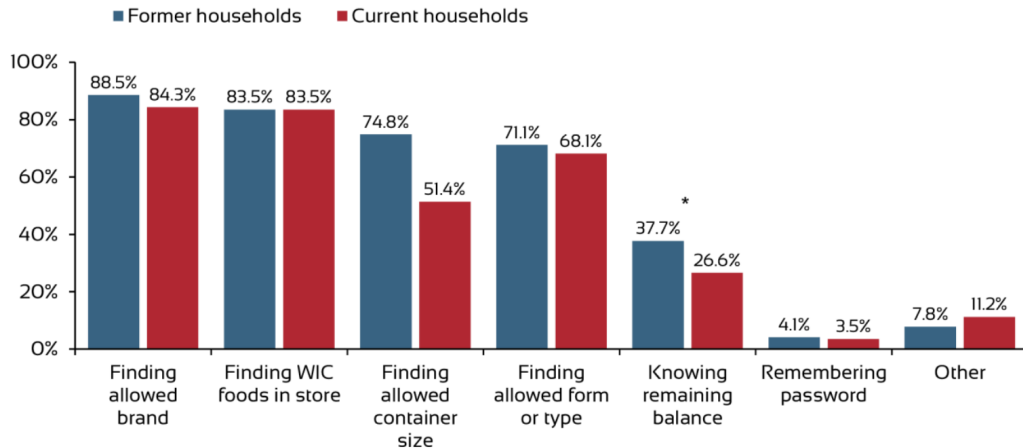
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Figure: Reasons for Difficulties Shopping for WIC Foods

# Distribution Center Photos



# Sentiment Analysis

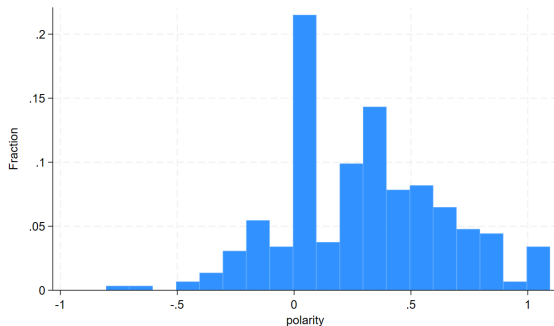


Figure: Polarity Score [-1, 1]

## Reviews on WIC Warehouses by Sentiment

- **polarity score** obtained using TextBlob
- positive: (0, 1]
- neutral : 0
- negative: [-1, 0)

| Sentiment | Frequency | Share (%) |
|-----------|-----------|-----------|
| Positive  | 197       | 67.24     |
| Neutral   | 53        | 18.09     |
| Negative  | 43        | 14.68     |
| TOTAL     | 293       | 100       |



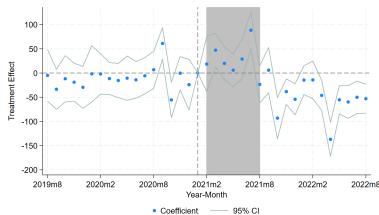
## Change in Distance to Food Sites

- Outcome: distance from block group centroid to the nearest WIC food site
- Food sites: distribution centers in 2020 and WIC stores in 2022

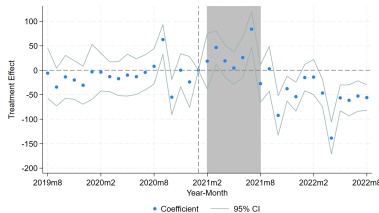
|                        | (1)                    | (2)                    | (3)                    | (4)                    | (5)                    | (6)                    |
|------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|
| Year= 2022             | -1.5428***<br>(0.1192) | -2.2930***<br>(0.1899) | -1.7524***<br>(0.1118) | -3.0295***<br>(0.2137) | -1.3319***<br>(0.2109) | -1.7318***<br>(0.2843) |
| Year= 2022×High Pov.   |                        | 0.9262***<br>(0.2358)  |                        | 1.5274***<br>(0.2470)  |                        | 0.5103<br>(0.3835)     |
| Observations           | 4,512                  | 4,512                  | 2,058                  | 2,058                  | 2,454                  | 2,454                  |
| Dep Var Mean (in 2020) | 5.27                   | 5.27                   | 2.94                   | 2.94                   | 7.61                   | 7.61                   |
| Sample                 | All                    | All                    | Urban                  | Urban                  | Rural                  | Rural                  |

Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

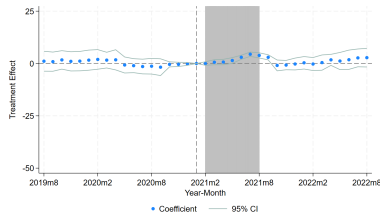
# Per-Person Program Costs Decline After Retail Transition (in 2023 dollars)



**Total Costs**



**Food-Related Costs (73%)**



**NSA Costs (27%)**

- **Food-Related Costs:** food benefits; warehousing and distributing food
- **Nutrition Services and Administration (NSA) Costs**
  - clinic operations: nutrition education, breastfeeding promotion, client services, vendor management

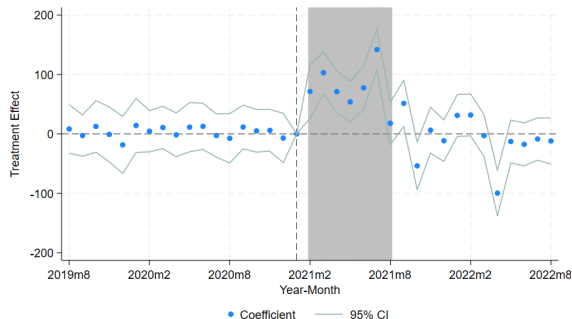
## Per-Person Program Costs Decline After Retail Transition (in 2023 dollars)

|                 | Category of Program Costs |                       |                    |                       |                    |                   |
|-----------------|---------------------------|-----------------------|--------------------|-----------------------|--------------------|-------------------|
|                 | Total                     |                       | Food-Related (73%) |                       | NSA (27%)          |                   |
|                 | (1)                       | (2)                   | (3)                | (4)                   | (5)                | (6)               |
| Post            | -5.810<br>(9.578)         |                       | -6.878<br>(9.499)  |                       | 1.069**<br>(0.485) |                   |
| During Rollout  |                           | 47.019***<br>(11.094) |                    | 45.877***<br>(10.725) |                    | 1.142<br>(0.810)  |
| After Rollout   |                           | -28.929***<br>(7.772) |                    | -29.966***<br>(7.704) |                    | 1.037*<br>(0.540) |
| Pre-Period Mean |                           | 89.536                |                    | 67.424                |                    | 22.112            |

Standard errors in parentheses; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

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# Disaggregated Per-Participant Food Benefit Costs



Event-Study: Food Benefit Costs

|                 | (1)                  | (2)                   |
|-----------------|----------------------|-----------------------|
| Post            | 21.706***<br>(8.207) |                       |
| During Rollout  |                      | 85.491***<br>(11.342) |
| After Rollout   |                      | 1.302<br>(5.647)      |
| Pre-Period Mean | 45.535               |                       |

Standard errors in parentheses;

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ .

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## Average Price per Unit (pre- vs. post-reform periods)

- **Average Price** ( $\uparrow$ ) = total amounts redeemed (in \$) / total units redeemed (in ounces)

