### Estimating the Regional Impact of Tariff Changes: Application to the United States

Robert Feenstra University of California, Davis and NBER Chang Hong US International Trade Commission

#### November 22, NBER

The views expressed here are solely meant to represent the opinions and professional research of individual authors and do not represent in any way the views of the U.S. International Trade Commission or any of its individual Commissioners.

#### Introduction

- Work on the "China shock" (Autor, Dorn & Hanson, ADH, 2013, 2016) has led to a growing interest in the *regional impacts of trade policies*
- ADH estimate the impact of China using a "shift-share" approach; which can also apply to the analysis of *tariff changes* (ADH, 2024; Blanchard, Bown and Chor, 2022)
- Others (e.g. Caliendo, Dvorkin & Parro, 2019) use a quantitative model
- It is desirable to have a *regression-based empirical approach*
- Our goal is to use a *state-level dataset* and a *translog model for state import demand* to estimate the state-level impact of tariff changes
  - We will construct the change in consumer surplus, producer surplus and overall welfare assuming that tariff revenue is distributed on a <u>per-capita</u> basis.

# **Brief Conclusions**

- Over **2002-17**, we find that 28 states benefitted from reduced tariffs (due to FTA's), with national welfare gains of \$5.8 billion or \$50 per household in 2017.
- These national gains were eliminated by the tariff increases over 2017-2022, with national losses rise to \$103-132 per household in 2022, but nearly 25 states still gain.
- National losses are some less over the shorter period **2017-2019**, and are \$57-108 per household in 2019, and nearly **25 states still gain**.
- These estimates of the national losses from tariff increases are *lower* than found in other studies for the 2017-19 period

#### Literature Review

#### Impact of the rise in Section 201/232/301 tariffs over 2017-2019 on US welfare:

• Fajgelbaum, Goldberg, Kennedy and Khandelwal (2020a,b) welfare cost:

Per Household	End-of-year tariff	ToT gain, No ToT gain, With retaliation retaliation		No ToT gain or retaliation	
\$2016	2018	4	-56	-131	
	2019	-129	-194	-378	

- Amiti, Redding and Weinstein (2019a,b):
  - Monthly welfare costs in 2018,  $\Delta W = -\frac{64}{HH}$ ; Dec. cost x12 = - $\frac{132}{HH}$
  - Annual welfare cost in 2019 using May 2019 tariffs,  $\Delta W = -\frac{620}{HH}$
- Except for monthly estimate, these authors are answering the question: "what is the welfare cost if the **end-of-year** tariffs had been applied throughout the year?"
- In contrast, we are interested in the annual cost reflecting the phase-in of tariffs and provisions under which firms do not face higher tariffs.

# Sources of tariff data

- Fajgelbaum, et al. (2020a,b) and Amiti et al. (2019a,b) statutory HS10 tariffs obtained from the U.S. International Trade Commission
- This study uses import and "calculated duties" data from U.S. Census.

# "Calculated duties" are provided by importer



DEPARTMENT OF HOMELAND SECURITY U.S. Customs and Border Protection

OMB APPROVAL NO. 1651-0022 EXPIRATION DATE 03/31/2025

				ENTRY	SUI	MMARY					
1. Filer C	Filer Code/Entry Number 2. Entry Ty		intry Type 3. Summary Date 4. S		Surety Number 5. Bond Type 6.		e 6. P	ort Code	7. Entry Date		
8. Importing Carrier			9. Mod	9. Mode of Transport		10. Country of Origin			11. Impo	ort Date	
12. B/L or AWB Number			13. Manufacturer ID		14. Exporting Country United States of America				15. Export Date		
16. I.T. Number 17. I.T. D			ate	e 18. Missing Docs					. Port of Unlading		
21. Location of Goods/G.O. Number 22			22. Consignee Number		23. Importer Number 24. Ref			24. Refe	erence Number		
25. Ultim	ate Consignee Name	e (Last, Firs	<i>t, M.I.)</i> and	d Address		26. Importer of Record Name (Last, First, M.I.) and Address					
Street						Street					
City		Sta	te	Zip		City		St	ate	Zip	
27. Line No.		28. Description of Merchandise			32. A. Entered Va	allie	33. A. HTSUS Rate		34. Duty and IR Tax		
	29. A. HTSUS No. B. AD/CVD No.	A. Gros	30. ss Weight ifest Qty.	31. Net Quantity HTSUS Unit		B. CHGS C. Relations	hin (	B. AD/CVD R C. IRC Rate D. Visa Numl		Dollars	Cent

#### Sources of tariff data

- Fajgelbaum, et al. (2020a,b) and Amiti et al. (2019a,b) statutory HS10 tariffs obtained from the U.S. International Trade Commission
- This study uses import and "calculated duties" data from U.S. Census, with includes for each HS10 the following Rate Provisions:
- Items entered into warehouse of FTZ duty n.a.
- U.S. Virgin Islands No duty calculated
- Free as supplies for certain vessels and aircraft
- Free for 9817.00.92, 9817.00.94, 9817.00.96
- Free for HS chapter 99
- Column 2 rates apply\*
- Chapter 99 rates apply Duty reported\*
- Chapter 99 rates apply No duty calculated

Free status for HS chapters 01-97 Free items import under HS 9813.00.0520 Free for HS chapter 98, subchapter VII Free by legislation – GSP, NAFTA, USMCA, Civil Air General Rates apply\* Special NAFTA, USMCA, Israel or APTA rates\* Special rates for HS chapters 01-97 \* duties > 0

### Sources of tariff data: China

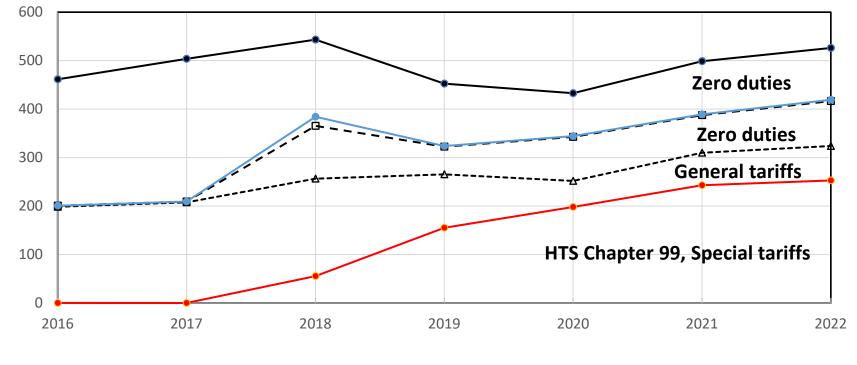
- Fajgelbaum, et al. (2020a,b) and Amiti et al. (2019a,b) statutory HS10 tariffs obtained from the U.S. International Trade Commission
- This study uses import and "calculated duties" data from U.S. Census, with includes for each HS10 the following Rate Provisions:
- Items entered into warehouse of FTZ duty n.a.
- U.S. Virgin Islands No duty calculated
- Free as supplies for certain vessels and aircraft
- Free for 9817.00.92, 9817.00.94, 9817.00.96
- Free for HS chapter 99
- Column 2 rates apply
- Chapter 99 rates apply Duty reported\*
- Chapter 99 rates apply No duty calculated

Free status for HS chapters 01-97 Free items import under HS 9813.00.0520 Free for HS chapter 98, subchapter VII Free by legislation – GSP, NAFTA, USMCA, Civil Air **General Rates apply\*** Special NAFTA, USMCA, Israel or APTA rates Special rates for HS chapters 01-97

\* duties > 0

#### General and HTS99 duties for China imports

U.S. HS10 Imports from China (\$ billion)



# Literature Review (cont'd)

- *De Minimus* imports, Fajgelbaum and Khandelwal (2024), ~\$50 bill
- Product exclusions:
- Soumaya Keynes (FT, 11/15/24), Bown (2021): 4% of targeted China imports excluded
- Chor, Grant and Li (2024): 16% of targeted China imports excluded, \$8.4 bill. They point out that 90 full-time staff were employed by the USTR to administer the product exclusions!
- Cox (2024), who analyzed product exclusions in steel and aluminum
- Miscellaneous Tariff Bill (2016-2020): Allowed for tariff suspension or reductions by application to the USITC. Used especially in chemicals.

# Sources of tariff data (China imports)

• This study uses import and "collected duties" data from U.S. Census, with includes for each HS10 the following "Rate Provisions":

	Value of imports from China imports (\$bil		
	<u>2019</u>	2022	
<ul> <li>Free status for HS chapters 01-97</li> </ul>	\$178.1	\$186.8	
<ul> <li>Special rates for HS 01-97</li> </ul>	4.2	4.6	
<ul> <li>Free items import under HS 9813.00.0520 (Temporary import)</li> </ul>	0.00	0.14	
<ul> <li>Free for 9817.00.92, 9817.00.94, 9817.00.96</li> </ul>	1.1	1.7	
<ul> <li>Free by Legislation – GSP, NAFTA, USMCA, Civil Air, etc.</li> </ul>	0.88	1.0	
<ul> <li>General Rates apply*</li> </ul>	102.8	56.4	
<ul> <li>Chapter 99 rates apply – Duty reported*</li> </ul>	155.1	252.7	
<ul> <li>Free for HS chapter 99</li> </ul>	7.3	13.3	
<ul> <li>Chapter 99 rates apply – No duty calculated</li> </ul>	3.1	9.3	
* duties > 0 Total with no	duties \$194.7	\$217.0	

Start with "Chapter 99 rates apply – Duty reported", then for HS10 tariffs:

$$\tau_{jt}^{h,99} = \frac{\text{HTS99 duty}}{\text{HTS99 Dutiable value}} = \text{Statutory tariff}$$

Start with "Chapter 99 rates apply – Duty reported", then for HS10 tariffs:

$$0 \le \tau_{jt}^{h,gen} \frac{\text{General duty}}{\text{General Dutiable value}} \le \tau_{jt}^{h,99} = \frac{\text{HTS99 duty}}{\text{HTS99 Dutiable value}} = \text{Statutory tariff}$$

Start with "Chapter 99 rates apply – Duty reported", then for HS10 tariffs:

$$0 \le \tau_{jt}^{h,gen} \frac{\text{General duty}}{\text{General Dutiable value}} (<) \tau_{jt}^{h,99} = \frac{\text{HTS99 duty}}{\text{HTS99 Dutiable value}} = \text{Statutory tariff}$$

An "ideal" tariff to use at the HS10 level is a CES aggregate over three tariffs:

$$LM_{ch,t}^{h} = \left[s_{ch,t}^{h,no} + s_{ch,t}^{h,gen}(1 + \tau_{ch,t}^{h,gen})^{\sigma-1} + s_{ch,t}^{h,99}(1 + \tau_{ch,t}^{h,99})^{\sigma-1}\right]^{1/(\sigma-1)}, \ \mathsf{t}=2019,2022$$

Start with "Chapter 99 rates apply – Duty reported", then for HS10 tariffs:

 $0 \le \tau_{jt}^{h,gen} \frac{\text{General duty}}{\text{General Dutiable value}} (<) \tau_{jt}^{h,99} = \frac{\text{HTS99 duty}}{\text{HTS99 Dutiable value}} = \text{Statutory tariff}$ 

An "ideal" tariff to use at the HS10 level is a CES aggregate over three tariffs:

 $LM_{ch,t}^{h} = \left[s_{ch,t}^{h,no} + s_{ch,t}^{h,gen}(1 + \tau_{ch,t}^{h,gen})^{\sigma-1} + s_{ch,t}^{h,99}(1 + \tau_{ch,t}^{h,99})^{\sigma-1}\right]^{1/(\sigma-1)}, \text{ t=2019,2022}$ 

We have implemented this for US imports from China, 2017-19 or 2022.

With  $\sigma = 10$ Then welfare costs rise to \$108/HH in 2019 and \$132 in 2022As  $\sigma \rightarrow \infty$ Then  $LM^h_{ch,t} \rightarrow \tau^{h,99}_{jt}$  provided that  $s^{h,99}_{jt} > 0$ . Then costs rise to\$262/HH in 2019 and \$264 in 2022 (eliminates *phasing-in* period)

• We use a CES aggregate using the HS6 tariff (from **state-level** data): **tariff-excluded** and **included** products *hmo calculated* duty *in HS6 h* 

 $\tau_{jt}^{h,no} = 0$   $\tau_{jt}^{h,d} = \frac{\text{calculated duty in HS6 } h}{\text{Dutiable value in HS6 } h}$ 

This is correct if either the *general duty or HTS99 duty is zero*.

• We use a CES aggregate using the HS6 tariff:

$$LM_{j,t}^{h} = \left[s_{j,t}^{h,no} + s_{j,t}^{h,d} (1 + \tau_{j,t}^{h,d})^{\sigma-1}\right]^{1/(\sigma-1)}$$

This is correct if either the general duty or the HTS99 duty is zero.

 $\sigma = 0$   $LM_{j,t}^{h} = \frac{\text{calculated duty for U.S. imports from j in HS6 h}}{\text{Customs value of imports from j in HS6 h}}$  Original benchmark calculation (\$57/HH and \$103/HH)  $\sigma = 2.5, 5$ Welfare cost rises by \$10 - \$20/HH in 2019 or 2022

• We use a CES aggregate using the HS6 tariff:

$$LM_{j,t}^{h} = \left[s_{j,t}^{h,no} + s_{j,t}^{h,d} (1 + \tau_{j,t}^{h,d})^{\sigma-1}\right]^{1/(\sigma-1)}$$

This is correct if either the general duty or the HTS99 duty is zero.

 $\sigma = 0$   $LM_{j,t}^{h} = \frac{\text{calculated duty for U.S. imports from j in HS6 h}}{\text{Customs value of imports from j in HS6 h}}$  Original benchmark calculation (\$57/HH and \$103/HH)  $\sigma = 10$ Welfare costs rise to \$108/HH in 2019 and \$132/HH in 2022.

• We use a CES aggregate using the HS6 tariff:

$$LM_{j,t}^{h} = \left[s_{j,t}^{h,no} + s_{j,t}^{h,d} (1 + \tau_{j,t}^{h,d})^{\sigma-1}\right]^{1/(\sigma-1)}$$

This is correct if either the *general duty or the HTS99 duty is zero*.

$$\sigma = 0 \qquad LM_{j,t}^{h} = \frac{\text{calculated duty for U.S. imports from j in HS6 h}}{\text{Customs value of imports from j in HS6 h}} \\ \text{Original benchmark calculation ($57/HH and $103/HH)} \\ \sigma = 10 \qquad Welfare costs rise to $108/HH in 2019 and $132 in 2022.} \\ \sigma \rightarrow \infty \qquad LM_{j,t}^{h} \rightarrow \tau_{jt}^{h,d} \text{ provided } s_{jt}^{h,d} > 0. \text{ Along with China } LM_{ch,t}^{h} \\ \text{then costs rise to $262/HH in 2019 and $264 in 2022} \end{cases}$$

### Other reasons our welfare costs are lower

 We use a Compensating Variation formula to compute the welfare cost of the tariff, leading to a Tornqvist index using a *simple average* of initial and finalperiods import values.

Fajgelbaum et al. (2020a,b) use an **Equivalent Variation** formula based on *initial period imports:* 

 $EV_t^M = \boldsymbol{q}_{t-1}^{M'} \Delta \boldsymbol{p}_t^M = \widetilde{\boldsymbol{M}}_{t-1}^{\prime} \Delta \boldsymbol{\tau}_t^M$  for small country

This leads to a Laspeyres-type upward bias in the welfare cost.

Adds ~\$73/HH in 2019 (2022) so welfare cost becomes \$335/HH (\$340/HH)

• This still does not account for product exclusions with  $s_{jt}^{h,d}$  or  $s_{ch,t}^{h,99} = 0$ . If we use statutory tariffs for these products, like Fajgelbaum et al. and Amiti et al., then with  $\sigma \rightarrow \infty$  we can get close to the welfare costs of \$620/HH.

# Outline for rest of talk

- Brief overview of the state-level Freight Analysis Framework (FAF) data, used to obtain import shares of apparent consumption
- Detail of the translog model of import demand
- Associated measures of consumer and producer surplus and state welfare
- Estimates for the United States
- Explain the difference with Amiti et al. and Fajgelbaum et al.

#### Freight Analysis Framework (FAF) dataset

Relies on the Commodity Flow Survey for domestic flows, and Census data on imports and exports (not used), supplemented with additional information for ag and mining

**Notation:** sectors n = 1, ..., N and N = 42 sectors

States *i*,*j* = 1,...,50 and Foreign regions *i*,*j* = 51,...,*R* and *R* = 58

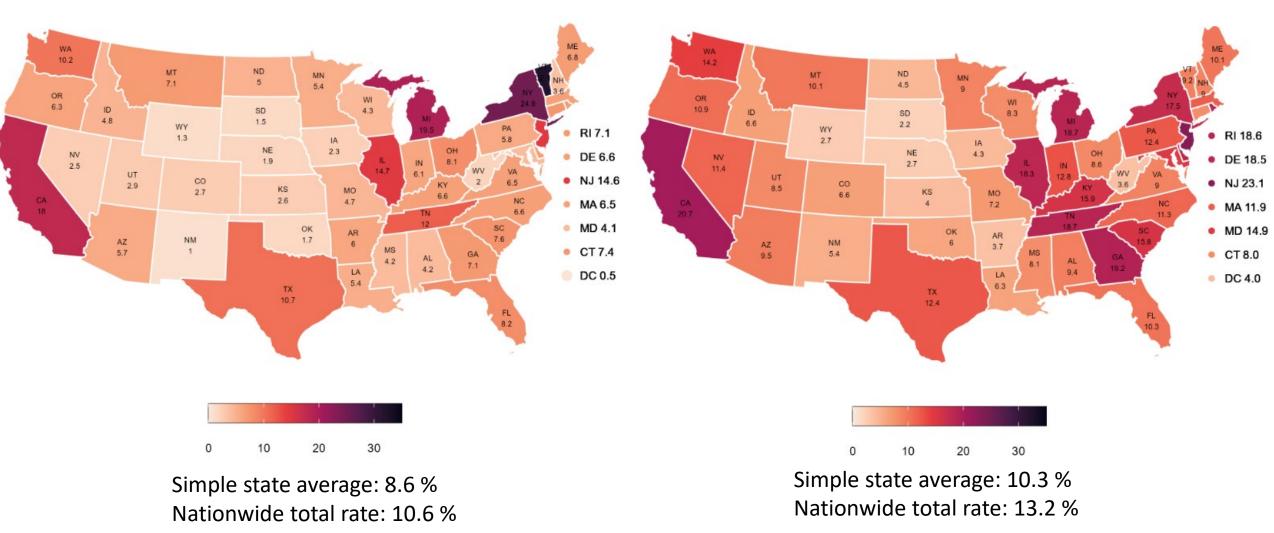
 $s_{iit}^n$  = expenditure share in state *i* for purchases from region *j*, sector *n* 

*t* = 2002, 2007, 2012, 2017-2022 (9 years)

For *domestic or import shares*, we have:

 $s_{ijt}^{n} = \frac{State \ imports \ from \ j \ to \ i, in \ sector \ n}{(foreign \ imports + internal + interstate \ shipments, sector \ n)}$  $i = 1, ..., 50 \ \text{and} \ j = 1, .... \ 58$ 

# Foreign import shares: Total all Sectors



# Standard Classification of Transported Goods

Sector	Description	% expenditure 2022	Sector	Description	% expenditure 2022
1	Live animals/fish	1.11%	22	Fertilizers	0.48%
2	Cereal grains	1.30	23	Chemical prods.	2.26
3	Other ag prods.	2.03	24	Plastics/rubber	4.09
4	Animal feed	1.07	25	Logs	0.08
5	Meat/seafood	2.17	26	Wood prods.	1.66
6	Milled grain prods.	1.15	27	Newsprint/paper	0.71
7	Other foodstuffs	3.78	28	Paper articles	0.81
8	Alcoholic beverages	1.45	29	Printed prods.	0.71
9	Tobacco prods.	0.39	30	Textiles/leather	3.06
10	Building stone	0.04	31	Nonmetal min. prods.	1.37
11	Natural sands	0.06	32	Base metals	3.06
12	Gravel	0.12	33	Articles-base metal	2.48
13	Nonmetallic minerals	0.13	34	Machinery	5.37
14	Metallic ores	0.15	35	Electronics	8.13
15	Coal	0.12	36	Motorized vehicles	6.76
16	Crude petroleum	2.41	37	Transport equip.	0.88
17	Gasoline	5.58	38	Precision instruments	2.03
18	Fuel oils	5.06	39	Furniture	1.62
19	Coal-n.e.c.	5.29	40	Misc. mfg. prods.	4.24
20	Basic chemicals	1.64	41	Waste/scrap	0.38
21	Pharmaceuticals	6.48	42	Mixed freight	8.31

#### Construction of FAF Sector-Region Tariffs

- (1) Simple average of HS6 tariffs  $\tau_{ct}^{h}$  in each FAF sector *n* and region *j*, with *h* = HS6 code, *c* = country code and  $(h, c) \in H_{it}^{n}$
- (2) Duties paid/Custom value, which is weighted ave. of tariffs

$$\tau_{jt}^{n} \equiv \sum_{(h,c)\in H_{jt}^{n}}^{[\dots]} \frac{\tau_{ct}^{h}}{|H_{jt}^{n}|}, \quad j = 51, \dots, 58,$$
(1)

$$\tau 2_{jt}^{n} \equiv \frac{\sum_{(h,c)\in H_{jt}^{n}} \widetilde{M}_{ct}^{h} \tau_{ct}^{h}}{\underbrace{\sum_{(h,c)\in H_{jt}^{n}} \widetilde{M}_{ct}^{h}}_{\widetilde{M}_{jt}^{n}}} = \sum_{(h,c)\in H_{jt}^{n}}^{[\dots]} \left(\frac{\widetilde{M}_{ct}^{h}}{\widetilde{M}_{jt}^{n}}\right) \tau_{ct}^{h}, \qquad (2$$

## Passthrough of Sector Tariffs to Import prices

 Table 3: Passthrough of Sectoral Tariffs

	2002-2	2022 period	2007-2022 period		
Dependent variable:					
Unit-values of imports	(1)	(2)	(3)	(4)	
	Simple avg.	Import-weighted	Simple	Import-weighted	
	Tariff	avg. Tariff	avg. Tariff	avg. Tariff	
$\ln(1+\tau_{jt}^n)$	0.778***	0.198	0.990***	0.546***	
	(0.245)	(0.169)	(0.241)	(0.170)	
Observations	115,916	115,916	101,932	101,932	
R-squared	0.795	0.795	0.811	0.811	
year FE	Y	Y	Y	Y	
state-country-sector FE	Y	Y	Y	Y	

Standard errors in parentheses; \*\*\* p<0.01, \*\* p<0.05, \* p<0.10

#### Pass-through of Sector Tariffs to State Prices

- Treat the US as a small country with complete pass-through to import prices.
- Do not use  $\tau 2_{it}^n$  except for the measurement of tariff revenue.
- We also need to estimate the pass-though to state-state prices:

$$\Delta \ln UV_{ijt}^n = \beta_1 \Delta \ln T_{it}^n + \beta_2 \Delta \ln T_{jt}^n \quad \text{for} \quad i, j = 1, \dots, 50$$
(3)

where

$$\ln T_{it}^{n} \equiv \frac{1}{R_{it}^{n*}} \sum_{k \in J_{it}^{n*}} \ln(1 + \tau_{kt}^{n}), \quad i = 1, \dots, 50, \quad J_{it}^{n*} \subseteq \{51, \dots, 58\}$$

Obtain:

$$\Delta \ln \hat{p}_{ijt}^n \equiv \Delta \widehat{UV}_{ijt}^n = 0.50 \Delta \ln T_{it}^n + 1.72 \Delta \ln T_{jt}^n \text{ for } j \in J_i^n \setminus J_i^{*n}, \text{ states}$$

allowing for year and ijn fixed effects.

## Translog System

In state *i*, the total expenditure across all sectors needed to obtain utility  $U_{it}$  is

$$E_{it} = E_i[e_i^1(p_{it}^1), ..., e_i^N(p_{it}^N), U_{it}], i = 1,...,50.$$

The sub-expenditure functions  $e_{it}^n = e_i^n(p_{it}^n)$  act like *sectoral prices*. We assume that these have a *translog functional form*:

$$\ln e_{it}^n = \alpha_0 + \sum_{j=1}^R \alpha_{ij}^n \ln p_{ijt}^n + \frac{1}{2} \sum_{j=1}^R \sum_{k=1}^R \gamma_{jk}^n \ln p_{ijt}^n \ln p_{ikt}^n, \text{ with } \gamma_{jk}^n = \gamma_{kj}^n,$$

Simplify the translog function with symmetry of the  $\gamma_{ik}^n$  parameters

$$\gamma_{jj}^n = -\frac{\gamma^n(R-1)}{R} < 0, \quad \gamma_{jk}^n = \frac{\gamma^n}{R} > 0$$
, for  $j \neq k$  with  $j, k = 1, \dots, R$ .

# Translog System

- Translog system allows for zero imports at finite reservation prices, as often occurs in state-level (foreign or domestic) sector imports.
- Following Feenstra and Weinstein (2017), we solve for their reservation prices and substitute this solution back into the *other* share equations.

Then the share of *domestic or foreign* imports to state *i* from region *j* becomes:

$$s_{ijt}^n = \alpha_{ij}^n + \overline{\alpha_{it}^n} - \gamma^n (\ln p_{ijt}^n - \overline{\ln p_{it}^n}), \quad i = 1, \dots, 50, j \in J_{it}^n$$

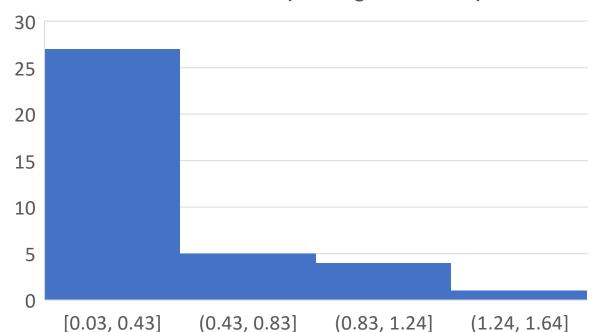
with:  $\overline{\ln p}_{it}^n \equiv \sum_{j \in J_{it}^n} \frac{1}{R_{it}^n} \ln p_{ijt}^n$   $J_{it}^n$  set of *states & foreign* countries with  $s_{ijt}^n > 0$ 

• Double-difference the share equation:

$$\Delta s_{ijt}^n - \Delta s_{ikt}^n = -\gamma^n \left( \Delta \ln p_{ijt}^n - \Delta \ln p_{ikt}^n \right) + u_{ijt}^n, \quad i = 1, \dots, 50, \ j \in J_i^n$$

# Estimation of Translog Parameters

Estimation follows Feenstra and Weinstein (2017). 17 out of 42 sectors do not converge to a value for  $\gamma^n$ , and in these case we implement a grid search over (0,5]. Eight sectors hits the upper bound  $\gamma^n=5$  which implies a homogeneous good with high elasticity of demand.

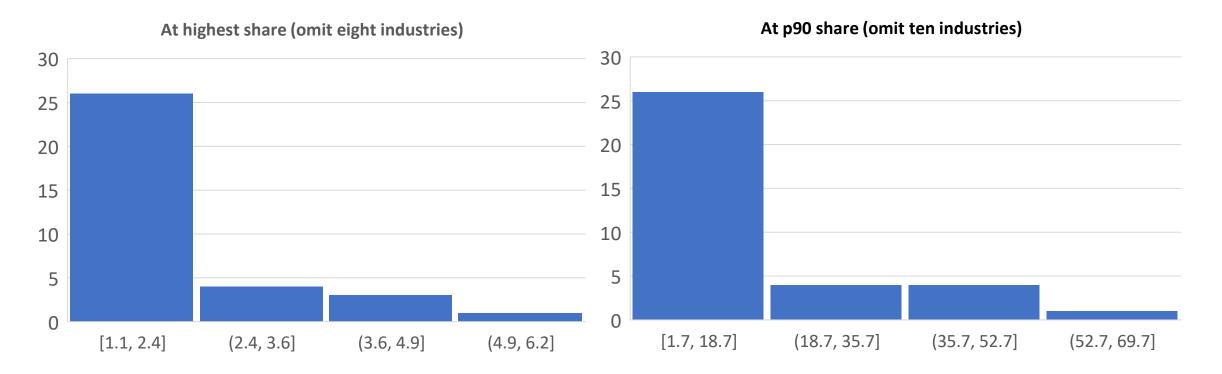


Gamma estimates (omit eight industries)

#### Import Demand Elasticities

Tariff elasticity:

$$\frac{d\ln s_{ijt}^n}{d\ln(1+\tau_{jt}^n)} = 1 + \frac{d\ln q_{ijt}^n}{d\ln(1+\tau_{jt}^n)} = -\frac{\gamma^n}{s_{ijt}^n} \Rightarrow -\frac{d\ln q_{ijt}^n}{d\ln(1+\tau_{jt}^n)} = \left(1 + \frac{\gamma^n}{s_{ijt}^n}\right)$$



#### Consumer Surplus

Solve for  $\ln e_{it}^n - \ln e_{it-1}^n$  from translog to obtain a **compensating variation**:

$$CV_{it} \approx -V_{it} + CV_{it}^{M} + CV_{it}^{D}$$
,  $i = 1, ..., 50$ 

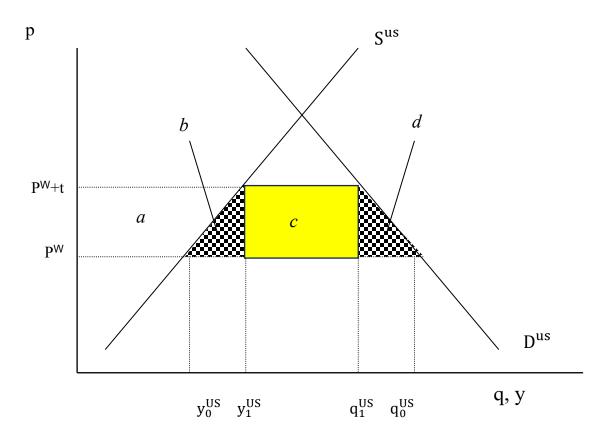
with  $V_{it}$  reflecting the welfare effect of new and disappearing varieties (Feenstra and Weinstein, 2017). Letting  $J_i^{*n}$  denote the "common" foreign countries then:

$$CV_{it}^{M} = \sum_{n=1}^{N} \overline{E}_{i}^{n} \sum_{j \in J_{i}^{*n}} \frac{1}{2} (s_{ijt}^{n} + s_{ijt-1}^{n}) \Delta \ln(1 + \tau_{jt}^{n}) \text{ (sum FAF sectors)}$$
$$CV_{it}^{D} = \sum_{n=1}^{N} \overline{E}_{i}^{n} \sum_{j \in J_{i}^{n} \setminus J_{i}^{*n}} \frac{1}{2} (s_{ijt}^{n} + s_{ijt-1}^{n}) \Delta \ln \widehat{UV}_{ijt}^{n} \text{ (sum FAF, state UV)}$$

 $CV_{it}^{M} + CV_{it}^{D}$  is like conventional *consumer surplus* area (a+b+c+d). Actually measure:

$$CV_{it}^{M} = \overline{M}_{i} \sum_{(h,c) \in H_{i}^{n}} \frac{1}{2} (s_{ict}^{h} + s_{ict-1}^{h}) \Delta \ln LM_{ct}^{h} \qquad \text{(using LM HS6)}$$

#### Example: National Welfare



# Producer Surplus

The *change in the return to fixed factors* in sector *n* is (*ignoring exports*):

$$\Delta \Pi_{it} = \sum_{n \in 1}^{N} \sum_{j=1}^{50} \overline{Y}_{ji}^{n} (\ln p_{jit}^{n} - \ln p_{jit-1}^{n})$$

with: 
$$Y_{ij}^n = E_{it}^n s_{ijt}^n$$
,  $Y_{ijt-1}^n = E_{it-1}^n s_{ijt-1}^n$ , and then:  $\overline{Y}_{ij}^n = \frac{\overline{E}_i^n}{2} (s_{ijt}^n + s_{ijt-1}^n)$ .

For the sectoral prices we use the *predicted* unit-values, and then:

with:  

$$\Delta P S_j^D = \sum_{n=1}^N \sum_{i \in I_j^n} \frac{\overline{E}_i^n}{2} (s_{ijt}^n + s_{ijt-1}^n) \Delta \ln \widehat{UV}_{ijt}^n$$

This is like conventional *producer surplus* area *a*, including sales to other states.

# State welfare

Assume that *tariff revenue is distributed on a per-capita basis.* Then:

$$\Delta W_{it} = \left(\frac{\overline{L}_i}{\overline{L}_{US}}\right) \Delta B_t - CV_{it} + \Delta \Pi_{it}$$

Summing across states:  $\Delta W_t \approx \Delta B_t + \sum_{i=1}^{50} (V_{it} - CV_{it}^M)$ 

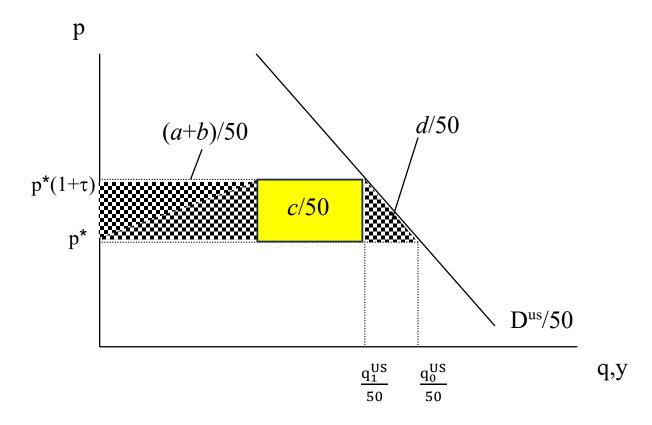
The per-capita distribution of tariff revenue makes a **big difference to states!** 

#### **Examples:**

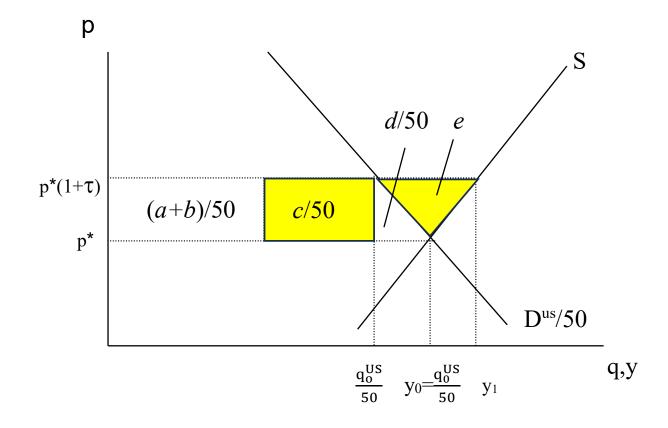
- (a) State with no production
- (b) State with production (e.g. sufficient for own demand without tariff)

Assume equal-sized states for simplicity.

#### State welfare without Production



#### State welfare with production



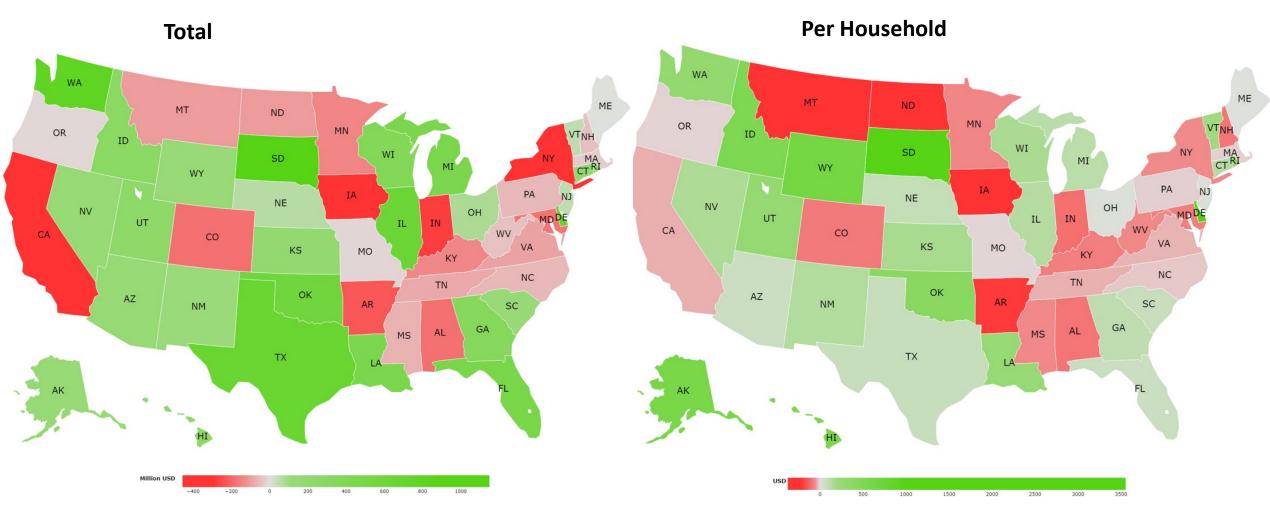
#### US Consumer Surplus Change (orig. benchmark)

				-		
Tariffs	V	$-CV^{D}$	$-CV^{M}$	–CV	–CV/HH	States with
Used:	(\$ bill)	(\$ bill)	(\$ bill)	(\$ bill)	(\$2017)	-CV>0
2002-2017						
1. <i>Duty</i> <i>Customs value</i>	7.0	38.4	3.0	48.7	416	50
20017-2022						
<b>2.</b> $\frac{Duty}{Customs \ value}$	-0.5	-221.1	-43.6	-265.3	-2,104	0
3. and t <sub>2022</sub> >t <sub>2017</sub>	-0.5	-221.1	-45.0	-266.6	-2,115	0
20017-2019						
4. Duty Customs value	-0.3	-177.1	-35.0	-212.5	-1,698	0
5. and t <sub>2019</sub> <a></a> t <sub>2017</sub>	-0.3	-177.1	-36.1	-213.6	-1,706	0

#### US Producer Surplus and Welfare Change

Tariffs	$\Delta PS^D$	States with	$\Delta B$	$\Delta W$	$\Delta$ W/HH	States with
used	(\$ bill)	$\Delta PS^{D} > 0$	(\$ bill)	(\$ bill)	(\$2017)	$\Delta$ W>0
2002-2017						
1. <i>Duty</i> <i>Customs value</i>	-38.4	1	-4.2	5.8	50	28
2017-2022						
<b>2.</b> $\frac{Duty}{Customs \ value}$	221.1	50	32.5	-11.7	-93	28
3. and t <sub>2022</sub> <a></a>	221.1	50	32.6	-13.0	-103	25
2017-2019						
4. <u>Duty</u> Customs value	177.1	50	29.2	-6.2	-50	25
5. and t <sub>2019</sub> <a></a>	177.1	50	29.7	-7.1	-57	25

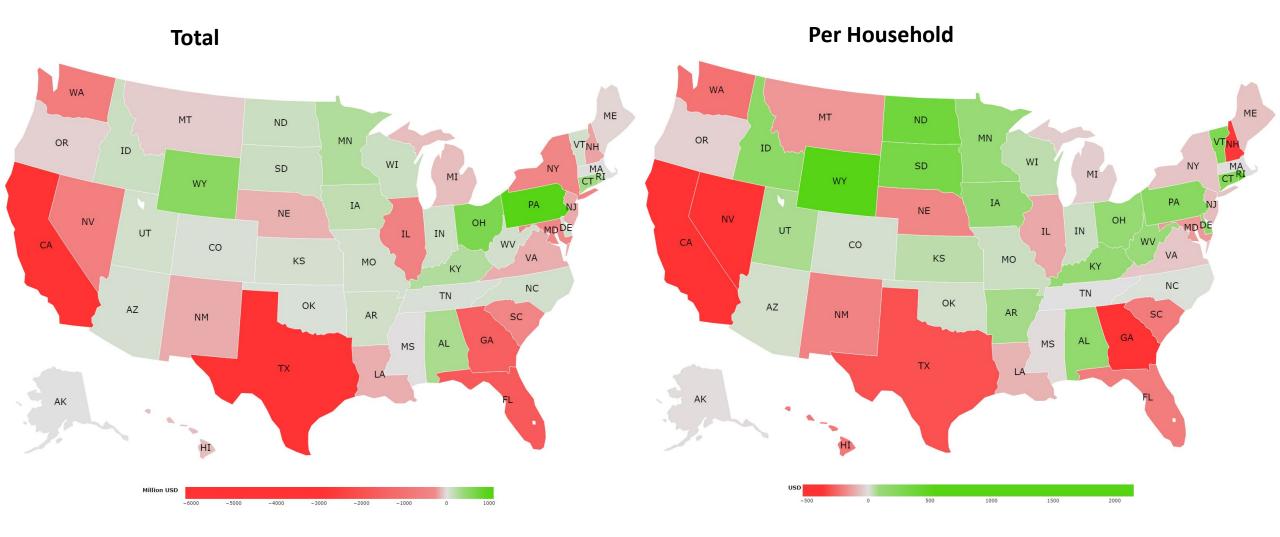
#### Map of State Welfare Change (2002-2017)



#### National Welfare: \$5.8 billion

National Welfare/HH: \$50

#### Map of State Welfare Change (2017-2022)



#### National Welfare: -\$13 billion

National Welfare/HH: - \$103

Change in tariff revenue is estimated by summing over state-sectors:

$$\sum_{n=1}^{N} \sum_{i=1}^{50} \sum_{j=51}^{58} \overline{E}_{i}^{n} \Delta \left( \tau 2_{jt}^{n} \hat{s}_{ijt}^{n} / (1 + \tau 2_{jt}^{n}) \right)$$

with

$$\begin{split} \Delta \left( \tau 2_{jt}^{n} \, \hat{s}_{ijt}^{n} / (1 + \tau 2_{jt}^{n}) \right) \\ \equiv \left( \Delta \frac{\tau 2_{jt}^{n}}{1 + \tau 2_{jt}^{n}} \right) \frac{1}{2} \left( \hat{s}_{ijt}^{n} + \hat{s}_{ijt}^{n} \right) + \frac{1}{2} \left( \frac{\tau 2_{jt-1}^{n}}{1 + \tau 2_{jt-1}^{n}} + \frac{\tau 2_{jt}^{n}}{1 + \tau 2_{jt}^{n}} \right) \Delta \hat{s}_{ijt}^{n} \end{split}$$

Change in tariff revenue is estimated by summing over state-sectors:

$$\sum_{n=1}^{N} \sum_{i=1}^{50} \sum_{j=51}^{58} \overline{E}_{i}^{n} \Delta \left( \tau 2_{jt}^{n} \hat{s}_{ijt}^{n} / (1 + \tau 2_{jt}^{n}) \right)$$

with

$$\begin{split} \Delta \left( \tau 2_{jt}^{n} \, \hat{s}_{ijt}^{n} / (1 + \tau 2_{jt}^{n}) \right) \\ = \left( \Delta \frac{\tau 2_{jt}^{n}}{1 + \tau 2_{jt}^{n}} \right) \frac{1}{2} \left( s_{ijt}^{n} + s_{ijt-1}^{n} \right) + \frac{1}{2} \left( \frac{\tau 2_{jt-1}^{n}}{1 + \tau 2_{jt-1}^{n}} + \frac{\tau 2_{jt}^{n}}{1 + \tau 2_{jt}^{n}} \right) \Delta \hat{s}_{ijt}^{n} \end{split}$$

using actual share in period t (enough parameters in translog)

Change in tariff revenue is estimated by summing over state-sectors:

$$\sum_{n=1}^{N} \sum_{i=1}^{50} \sum_{j=51}^{58} \overline{E}_{i}^{n} \Delta \left( \tau 2_{jt}^{n} \hat{s}_{ijt}^{n} / (1 + \tau 2_{jt}^{n}) \right)$$

with

$$\begin{split} &\Delta\left(\tau 2_{jt}^{n} \frac{\hat{s}_{ijt}^{n}}{(1+\tau 2_{jt}^{n})}\right) \\ &= \left(\Delta \frac{\tau 2_{jt}^{n}}{1+\tau 2_{jt}^{n}}\right) \frac{1}{2} (s_{ijt}^{n} + s_{ijt-1}^{n}) - \frac{1}{2} \left(\frac{\tau 2_{jt-1}^{n}}{1+\tau 2_{jt-1}^{n}} + \frac{\tau 2_{jt}^{n}}{1+\tau 2_{jt}^{n}}\right) \hat{\gamma}^{n} \left(\Delta \ln \hat{p}_{ijt}^{n} - \overline{\Delta \ln \hat{p}_{i}^{n}}\right) \end{split}$$

substituting from estimated translog

Change in tariff revenue is estimated by summing over state-sectors:

$$\sum_{n=1}^{N} \sum_{i=1}^{50} \sum_{j=51}^{58} \overline{E}_{i}^{n} \Delta \left( \tau 2_{jt}^{n} \hat{s}_{ijt}^{n} / (1 + \tau 2_{jt}^{n}) \right)$$

$$\begin{split} &\Delta\left(\tau 2_{jt}^{n} \hat{s}_{ijt}^{n} / (1+\tau 2_{jt}^{n})\right) \\ &= \left(\Delta \frac{\tau 2_{jt}^{n}}{1+\tau 2_{jt}^{n}}\right) \frac{1}{2} (s_{ijt}^{n} + s_{ijt-1}^{n}) - \frac{1}{2} \left(\frac{\tau 2_{jt-1}^{n}}{1+\tau 2_{jt-1}^{n}} + \frac{\tau 2_{jt}^{n}}{1+\tau 2_{jt}^{n}}\right) \hat{\gamma}^{n} \left(\Delta \ln(1+\tau_{jt}^{n}) - \overline{\Delta \ln \hat{p}_{i}^{n}}\right) \end{split}$$

using the small country assumption

Change in tariff revenue is estimated by summing over state-sectors:

$$\sum_{n=1}^{N} \sum_{i=1}^{50} \sum_{j=51}^{58} \overline{E}_{i}^{n} \Delta \left( \tau 2_{jt}^{n} \hat{s}_{ijt}^{n} / (1 + \tau 2_{jt}^{n}) \right)$$

$$\begin{split} &\Delta\left(\tau 2_{jt}^{n} \,\hat{s}_{ijt}^{n} / (1+\tau 2_{jt}^{n})\right) = \\ &= \left(\Delta \frac{\tau 2_{jt}^{n}}{1+\tau 2_{jt}^{n}}\right) \frac{1}{2} (s_{ijt}^{n} + s_{ijt-1}^{n}) - \frac{1}{2} \left(\frac{\tau 2_{jt-1}^{n}}{1+\tau 2_{jt-1}^{n}} + \frac{\tau 2_{jt}^{n}}{1+\tau 2_{jt}^{n}}\right) \hat{\gamma}^{n} \left(\Delta \ln L M_{jt}^{h} - \overline{\Delta \ln \hat{p}_{i}^{n}}\right) \end{split}$$

using the Lloyd-Moulton index (and also for the final term)

## Additional detail for 2017-2022

Tariffs	Value	$CV^M$	EV <sup>M</sup>	$\Delta B$	$\Delta W$	$\Delta$ W/HH	States with
used	for $\sigma$	(\$ bill)	(\$ bill)	(\$ bill)	(\$ bill)	(\$)	∆W>0
1. $\frac{Duty}{Customs \ value}$							
with t <sub>2017</sub> <u>&lt;</u> t <sub>2019</sub>	0	-45.0		32.6	-13.0	-103	25
2. $LM^{h}_{ch,t}$ index	5	-46.3		32.0	-14.9	-118	24
3. $LM^{h}_{ch,t}$ index	10	-47.5		31.4	-16.6	-132	23
4. and use EV <sup>M</sup>	10		-55.0	31.4	-24.1	-191	15
5. $ au_{ch,t}^{h,99}$ , $ au_{jt}^{h,d}$	1,000		-72.6	30.3	-42.8	-340	10

# Additional detail for 2017-2019

Tariffs	Value	CV <sup>M</sup>	EV <sup>M</sup>	$\Delta B$	$\Delta W$	$\Delta$ W/HH	States with
used	for $\sigma$	(\$ bill)	(\$ bill)	(\$ bill)	(\$ bill)	(\$)	∆W>0
<b>1.</b> $\frac{Duty}{Customs \ value}$							
with t <sub>2017</sub> < t <sub>2019</sub>	0	-36.1		29.3	-7.1	-57	25
2. $LM_{j,t}^h$ index	5	-38.1		28.8	-9.6	-77	25
3. $LM^{h}_{ch,t}$ index	10	-41.4		28.2	-13.5	-108	23
4. and use EV <sup>M</sup>	10		-47.7	28.2	-18.0	-159	20
5. $ au_{ch,t}^{h,99}$ , $ au_{jt}^{h,d}$	1,000		-67.8	26.2	-42.0	-335	12

# Additional detail for 2017-2019

						<u>.</u>	<del>.</del>
Tariffs	Value	$CV^M$	$EV^M$	$\Delta B$	$\Delta W$	$\Delta$ W/HH	States with
used	for $\sigma$	(\$ bill)	(\$ bill)	(\$ bill)	(\$ bill)	(\$)	$\Delta W>0$
1. $\frac{Duty}{Customs \ value}$							
with t <sub>2017</sub> < t <sub>2019</sub>	0	-36.1		29.3	-7.1	-57	25
2. $LM_{j,t}^h$ index	5	-38.1		28.8	-9.6	-77	25
<b>3</b> . $LM^{h}_{ch,t}$ index	10	-41.4		28.2	-13.5	-108	23
4. and use EV <sup>M</sup>	10		-47.7	28.2	-18.0	-159	20
5. $\tau_{ch,t}^{h,99}$ , $\tau_{jt}^{h,d}$	1,000		-67.8	26.2	-42.0	-335	12
6. Stat. t (HS6 ave.)	+00		-89.0	8.4	-80.9	-646	4
7. Stat. t (HS6 max)	+∞		-90.3	8.2	-82.5	-659	3

## Conclusions

- Used several data sources:
  - $\circ$  FAF database, Tariff data and State level HS6 trade from the Census
  - Combine these in a translog framework to obtain the change ins CS, PR and W, assuming that tariff revenue is distributed on a per-capita basis
- The tariffs (esp. on China) implemented beginning in 2017 were more "porous" than previously recognized. The Census data allows us to infer the extent of HTS99 products not subject to the tariffs – and also the phase-in-in of tariffs – quite easily.
- Nationally, there is a per-household *gain* of \$50 in 2002-2017 and a *loss* of \$57-108 over 2017-2019 and \$103-132 over 2017-2022. Higher estimates can be obtained.
- One-half of states gain in welfare 2002-17 and nearly one-half still gain over 2017-19 and 2017-22. The fact that there is a *national loss* from the tariffs is not reflected in the *number* of states gaining and losing, which depends on *intra-state* trade patterns.