#### Information Discovery in a Hybrid Economy

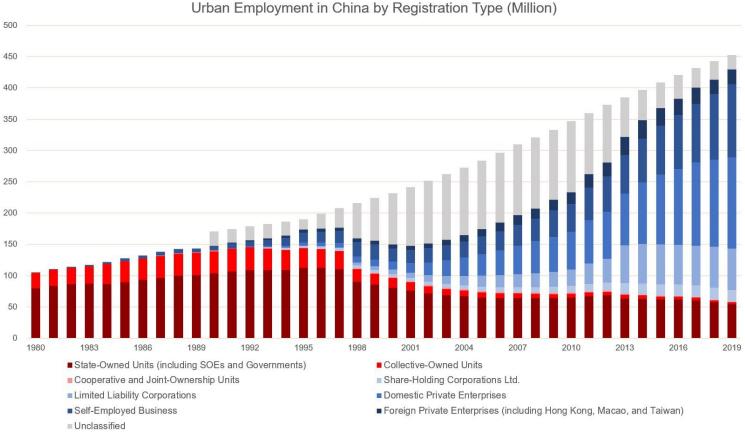
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#### State vs Market

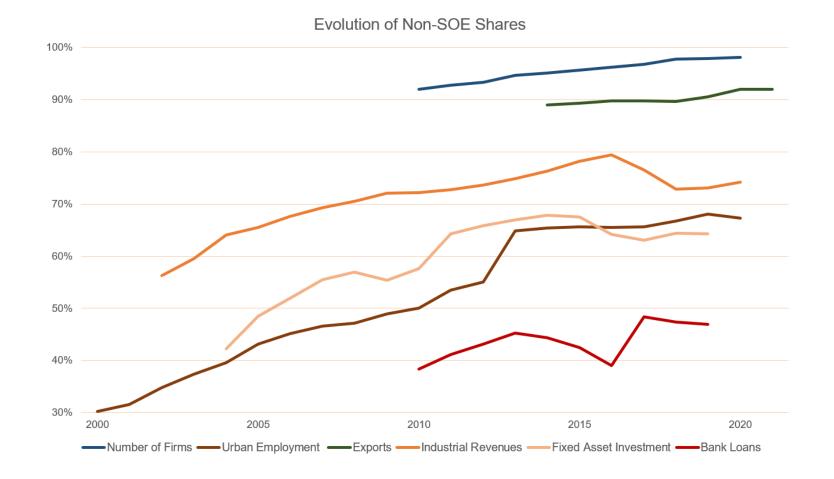
- Long-standing debate in economics
  - First and Second Welfare Theorems...
  - Planner economy as a benchmark for policy...
- Contest between central planning & free markets in 20th century
  - central planner can marshal resources to maximize social welfare
  - ...but lacks necessary information, e.g., von Mises (1922), Hayek (1945)
  - debate concluded by collapse of Soviet Union
- However, this debate has taken on a new form, in part motivated by China's hybrid economy

#### Urban Employment



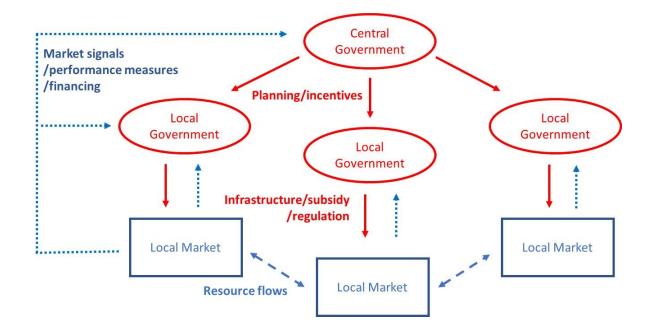
Source: PRC National Bureau of Statistics, Annual Data

#### Shares of Non-State Firms in Secondary Industries



## China's Hybrid Economy

- Economic planning and market forces are two complementary aspects of the Chinese economy
- Central government still uses economic planning to set overall direction and goals for the economy
  - sets priority of economic development, guide resource allocation, regulate markets, and ensure stability
  - a top-down approach to direct and motivate local governments and SOEs
  - Incentives, regulations and administrative orders to guide private firms
- The market economy
  - better incentives for individuals and firms
  - important market signals for state planning: CPI, PMI, housing prices, commodity prices, financial prices, volume of transactions
  - vital performance measure for local governments



- State vs market
  - A two-way feedback system: top-down and bottom-up
  - May complement or exacerbate each other

## **Open Issues**

- How to characterize relation between state and market in hybrid economy?
  - Balancing the government's visible hand and the market's invisible hand is a recurring theme in China's economic reforms
  - Xi: "enabling government and efficient markets" (有为政府、有效市场)
    - 2022 CCP Constitution: "发挥市场在资源配置中的 基础性 决定性作用,更好发挥政府作用,建立完善的宏观调控体系。"
- Central to understanding investment-driven economy, high debt level, bubbly real estate
- An optimistic view of hybrid economy:
  - Firms and individuals, by profiting from the market, provide information discovery
  - The government, by using information from the market, provides public goods and mitigates externalities
- Key Questions: Is this outcome feasible? If so, under what conditions?

## Key Insights

- Information discovery by market informs government and firms when policy intervention is within a certain boundary
- Intervention can distract market's incentives to acquire private information
  - Government-centric equilibrium: firms acquire information only about government agenda, not about the fundamental
  - Occurs when local government acts sufficiently aggressively on its agenda
- Agency issues may cause local government to actively choose a government-centric equilibrium
  - Market may exacerbate rather than mitigate issues of command economy when the state is sufficiently dominant

## Related Literature

- China's Bureaucracy and Growth
  - Qian and Roland (1998), Lau, Qian and Roland (2000)
  - Maskin, Qian and Xu (2000), Li and Zhou (2005), Song and Xiong (2023)
  - Zhou (2018)
- Dispersed Information with Government Intervention:
  - Bond and Goldstein (2015)
  - Brunnermeier, Sockin, and Xiong (2022)
  - Angeletos and Pavan (2004, 2009), Cong, Grenadier, and Hu (2017)
- Government as Informed Policymaker
  - Hellwig (2005), Angeletos and Pavan (2006), Amador and Weil (2012), Angeletos, Iovino, and La'O (2016), Melosi (2017)

# Model Setting

- Three dates  $t \in \{0,1,2\}$
- Three types of economic actors
  - government
  - private firms
  - capital suppliers
- Date 0:
  - Government chooses an infrastructure investment policy
  - Each firm chooses what information to acquire, fundamental and/or agenda
- Date 1:
  - Government chooses infrastructure *G*
  - Each firm chooses how much capital  $K_i$
- Date 2:
  - Firms produce and households consume output

#### Firms

- A continuum of firms each owned by a risk-averse household
- At date 2, each firm's output:

$$Y_i = e^f G^{\alpha_G} K_i^{\alpha_K}, \qquad \alpha_G = 1 - \alpha_K$$

• At date 1, each firm chooses  $K_i$  to maximize *shareholder value* based on  $I_i$ :

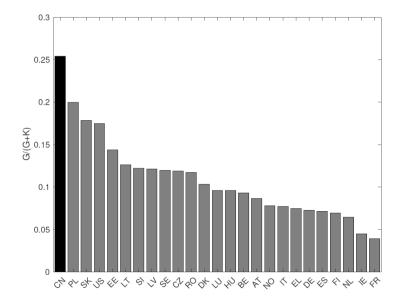
$$\max_{K_i} E[\Lambda_i(Y_i - qK_i + \tau_i) | I_i]$$

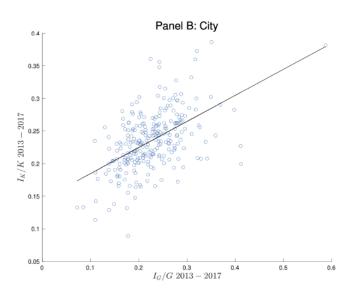
- $I_i$  is the firm's information set
- $\Lambda_i$  is stochastic discount factor of household
- $\tau_i = qK_i$  is a transfer from government
- At date 0, each chooses its information acquisition strategy

#### A Simple Framework

 $Y = e^f G^{\alpha_G} K^{\alpha_K}$ 

- G is infrastructure developed by government
  - Particularly relevant for developing economies, which tend to lack infrastructure
  - Difficult for private firms to provide because of its public good nature
  - Government can recover the cost from households
  - Can broadly interpret as physical and soft infrastructure
- *K* is capital investment by private firms
- *G* and *K* are complementary, e.g., Song and Xiong (2023) "The Mandarin Model of Growth"
  - *G* crowds in *K* at city but may crowd out *K* at national level if government uses sufficient debt to finance *G*





#### Government

• Date 1:

• Government has an agenda  $\pi_g$  related to both local fundamental and governor ability:

$$\pi_g = f + \theta, \qquad \varepsilon_g \sim N(0, \tau_{\theta}^{-1})$$

- Government's information set  $I_G = {\pi_g, \log q}$
- A log-linear infrastructure policy:

$$\log G = b_{\pi}\pi_g + b_q \log q + b_0$$

- We assume government cannot credibly communicate  $\pi_g$  to the public
- Date 0:
  - Government announces its policy  $\{b_{\pi}, b_{q}, b_{0}\}$

#### Firm Information

- At date 1, the public information  $I_P = \{\log q\}$ ; Gaussian prior:  $\begin{vmatrix} f \\ \pi_g \end{vmatrix} | I_P \sim N\left( \begin{bmatrix} f \\ \hat{\pi}_g \end{bmatrix}, \Sigma_P \right)$ 
  - Firms cannot observe log *G*, but can observe log *q*
  - Realistic delay in macro reporting, capital market better at information discovery
- Each firm may acquire two private signals
  - Fundamental signal:

$$s_i = f + \varepsilon_{si}, \ \varepsilon_{si} \sim N(0, \tau_s^{-1})$$

• Signal about government noise:

$$v_i = \pi_g + \varepsilon_{vi}, \qquad \varepsilon_{vi} \sim N(0, \tau_v^{-1})$$

• Gaussian posterior based on firm 
$$I_i$$
:  $\begin{bmatrix} f \\ \pi_g \end{bmatrix} | I_i \sim N\left( \begin{bmatrix} \hat{f}_i \\ \hat{\pi}_{gi} \end{bmatrix}, \Sigma_P \right)$ 

#### Firm Information Acquisition

• At date 0, each firm chooses  $\tau_s$  and  $\tau_v$  to maximize its household's expected utility:

$$U_{i} = \max_{\tau_{s}, \tau_{v}} E\left[\frac{C_{i}^{1-\gamma}}{1-\gamma}\right]$$

subject to a rational inattention constraint (a la Sims 2003):

$$I(\tau_s, \tau_v) = \frac{1}{2} \log |\Sigma_P| - \frac{1}{2} \log |\Sigma_i| \le \frac{\kappa}{2}$$

## Capital Suppliers

- A continuum of capital suppliers supply capital at date 1 at price q
  - Supplier *j* chooses  $k_i$  subject to an effort cost:

$$\max_{k_j} qk_j - \frac{1}{1 + 1/\psi} e^{\varphi_j} k_j^{1 + 1/\psi}$$

with

$$\varphi_j = \varphi + \varepsilon_{\varphi j}, \qquad \varphi \sim N(0, \tau_{\varphi}^{-1}), \qquad \varepsilon_{\varphi j} \sim N(0, \tau_{\varphi \epsilon}^{-1})$$

• Optimal supply: 
$$k_j = (qe^{-\varphi_j})^{\psi}$$

• Aggregate capital supply:

$$K_S = \int k_j dj = q^{\psi} e^{-\psi\varphi + \frac{1}{2}\psi^2 \tau_{\varphi\epsilon}^{-1}}$$

## Market Equilibrium

- Firms take government policy  $\{b_{\pi}, b_{q}, b_{0}\}$  as given
- At date 1:
  - Each firm invests:

$$\log K_{i} = \frac{1 + \alpha_{G}}{\alpha_{G}} b_{s} \hat{f} + \hat{s}_{\pi} + a_{s} (s_{i} - \hat{f}) + a_{v} (v_{i} - \hat{\pi}_{g}) + \frac{\alpha_{G} b_{q} - 1}{\alpha_{G}} \log q + a_{0}$$

• Market clearing of capital:

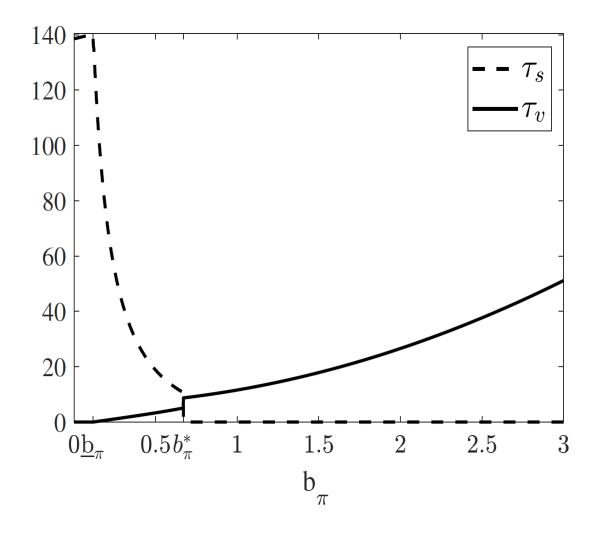
$$\log q = \frac{1}{\psi - A_q} \left( A_s f + A_v \pi_g + A_f \,\hat{f} + A_g \,\hat{\pi}_g + A_0 + \psi \varphi - \frac{1}{2} \psi^2 \tau_{\varphi \epsilon}^{-1} \right)$$

- At date 0:
  - Each firm solves

$$\min_{\tau_s,\tau_v} Var[f + \alpha_G b_\pi \pi_g | I_i]$$

subject to  $I(\tau_s, \tau_v) \le \kappa/2$ , where optimal  $\tau_s$  is decreasing in  $\alpha_G b_{\pi}$  and  $\hat{\tau}_f$ , and  $\tau_v$  is increasing in  $\alpha_G b_{\pi}$  and decreasing in  $\hat{\tau}_g$ 

#### Market Equilibrium



- Fundamental-centric equilibrium if  $\underline{\hat{b}}_{\pi} \leq b_{\pi} \leq \underline{b}_{\pi}$ 
  - $\underline{b}_{\pi}$  is decreasing in  $\alpha_{G}, \tau_{f}, \kappa, \tau_{\varphi}$ , and increasing in  $\tau_{g}, \psi$
- Government-centric equilibrium if  $b_{\pi} > b_{\pi}^*$  or  $b_{\pi} < -\hat{b}_{\pi}^*$ 
  - No fundamental information discovery by the market
  - $b_{\pi}^{*}$ ,  $\hat{b}_{\pi}^{*}$  are decreasing in  $\alpha_{G}$ ,  $\tau_{f}$ ,  $\psi$ , and increasing in  $\tau_{g}$ ,  $\kappa$ ,  $\tau_{\varphi}$

#### **Government Policy**

- Would the government choose a sufficiently high  $b_{\pi}$  to induce a government-centric equilibrium?
- What is the objective of the government?
  - Local governor maximizes the performance measure set by the central government, rather than aggregate welfare of local households
  - Although local governors must internalize household welfare to avoid social unrest, they are motivated by career concerns

#### A Social Welfare Benchmark

Suppose local governor aims only to maximize household welfare W

$$W = E\left[\int C_i^{1-\gamma} di\right]^{\frac{1}{1-\gamma}} - E\left[\frac{qK}{1+1/\psi}\right] - R_G E[G]$$

- If risk aversion  $\gamma$  sufficiently high (log-linear approximation), governor chooses  $b_{\pi}$  small enough to avoid government-centric equilibrium
  - $b_{\pi}$  increases consumption volatility, which harms household welfare

## The Agency Problem

- Central government wants to promote local governors more effective at advancing a political agenda (i.e., high  $\theta$ )
- Central government does not observe  $\theta$  directly but learns about it from observing consumption C and the capital price  $\log q$ 
  - Rewards local governor based on  $\theta$  (out of governor's control)
  - ...but also how precise are public signals (within governor's control)
- The local governor's problem at date 0:

$$V = \max_{b_{\pi}, b_{q}, b_{0}} E[\theta] + \frac{1}{2} \log \frac{\hat{\tau}_{\theta}}{\tau_{\theta}}$$

Subject to a public outcry constraint:  $\log W \ge \log W$ .

## The Agency Problem

- If public outcry constraint is sufficiently lax, local governor chooses  $b_{\pi}$  arbitrarily large to induce government-centric equilibrium
  - Intuition: when market learns only about her agenda  $\pi_g$ , then want market to amplify it to make capital prices and output more informative about  $\theta$
- If households sufficiently risk averse, local governor chooses a smaller  $b_{\pi}$  as  $\underline{W}$  increases and constrains policy from shifting economy into a government-centric equilibrium
- Key empirical predictions:
  - Regions that place greater emphasis on welfare should exhibit higher productivity and more efficient capital allocation
  - Regions that place greater emphasis on evaluating local officials should exhibit investment and prices that diverge more from local fundamentals

#### Summary

- State intervention and the market may complement each other when state intervention is restrained
- However, when the visible hand is too dominant, the invisible hand exacerbates rather than complements the visible hand
  - career concerns of local officials exacerbate this issue
- Market's information discovery particularly relevant for innovation
  - Difficult for government to predict which technology is most promising
- May also be relevant for other economies when state interventions become more prevalent across the world
  - Key challenge for implementing industrial policies

# Thank You!