Tax Cuts, Firm Growth, and Worker Earnings: Evidence from Small Businesses in Canada

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(Summers 1981; Auerbach and Hassett 1992; Cummins, Hasset, and Hubbard 1996; Goolsbee 1998; Desai and Goolsbee 2004; Cooper and Haltiwanger 2006; House and Shapiro 2008; Zwick and Mahon 2017; Ohrn 2018; Liu and Mao 2019; Maffini et al. 2019; Chen et al. 2019; Harju et al. 2022; Curtis et al. 2022)

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Small Literature on Corporate Taxes and Employment & Wages

- ► Positive effects of tax reductions on employment (Giroud and Rauh 2019; Garrett et al. 2020; Curtis et al. 2022)
- ► Negative effects of tax hikes on wages

(Fuest et al. 2018; Arulampalam et al. 2013)

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 - Cash Windfall: Corporate Taxes ↓ ⇒ Extra Cash Flow ↑
 ⇒ Investment ↑ ⇒ Growth and Salaries ↑
- ▶ No effects on firm growth or employee salaries
 - Increases in after-tax profits directly go to business owners
 - Lack of growth potentials

Empirical Challenges

- Difficult to find large and exogenous variation in tax rates across firms and workers
 - 1. Real corporate outcomes too cyclical to distinguish tax effects from business cycle effects
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- ► Prior studies use the following variation to study corporate tax effects on either firm/estab-level or worker-level outcomes :
 - ► Across-industry: Zwick & Mahon 2017, Ohrn 2018 & Curtis et al. 2022
 - ► Across-state or -municipality: Suarez Serrato & Zidar 2016, Fuest et al. 2018
 - ► Across-industry by county: Garrett et al. 2020
 - ▶ Business Type (i.e., C- vs. S-Corp): Giroud & Rauh 2019, Harju et al. 2022

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- 3. Empirically test mechanisms for employment & earnings responses
 - ► Larger effects among high-tech, fast-growing industries
 - ► No differential responses by firm sizes or labor market HHI

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 - comprehensive analysis of tax incidence on both capital and labor
- 3. Study tax policy targeted for small businesses (a half of total sales & 70% of employment in Canada)
 - most existing studies examine corporate tax policy across all firm sizes
 - ▶ use large firms as a placebo group to test for GE/competition effects

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 - 2. Eligibility: (1) Canadian-Controlled Private Companies
 - (2) Taxable Capital Below 10 million CAD

Taxable Capital = capital stock, retained earnings, other surpluses etc, net of investment allowance

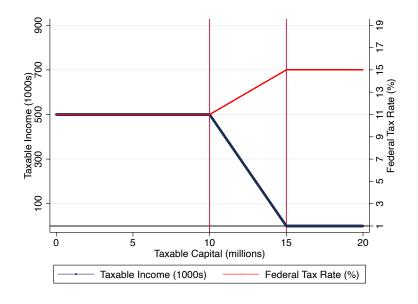
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- 4. Taxable Income eligible for SBD completely phases out above 15 million CAD in taxable capital

Phase-out Schedule for Small Business Tax Deductions



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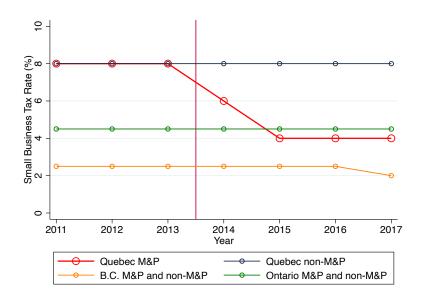
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 - 4. Intention: promote growth for SMEs in M&P sector
 - 5. Other sectors in Quebec were unaffected
 - 6. No similar reforms in B.C. or Ontario
 - 7. Quebec, B.C., and Ontario make up for almost 75% of the economy

Reform in Quebec 2014-15



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Empirical Model: Estimate Tax Effects on Firm Outcomes

► Triple-difference: compare outcomes of firms operating in M&P and in Quebec with those of firms in non-M&P sectors and in Quebec. Make the same comparison for firms in British Columbia & Ontario.

$$Y_{j\,t} = \sum_{\tau = 2011}^{2017} \theta_\tau \mathbbm{1}(t=\tau) \times MP_j \times QC_j + \sum_{\tau = 2011}^{2017} \beta_\tau \mathbbm{1}(t=\tau) \times MP_j + \sum_{\tau = 2011}^{2017} \gamma_\tau \mathbbm{1}(t=\tau) \times QC_j + \alpha_j + u_{j\,t}$$

Firm fixed effects with no additional control variables

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Firm fixed effects with no additional control variables

- ► Identifying assumption: outcomes for treated firms and control firms would have trended similarly in the absence of the reform
- ► Key threat: shocks that coincide with the reform
 - Triple-difference: absorbs any sector- or province-specific trends or shocks that coincide with the reform
 - 2. Parallel pre-trends on key outcomes
 - 3. Robust to various specifications
 - 4. Placebo tests using ineligible firms

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 - 4. Placebo tests using workers at ineligible firms

Data Sources

- 1. Canadian Employer Employee Dynamics Database (Stats Canada)
 - ► firm-level balance sheets (T2 & National Longitudinal Micro-data file)
 - ▶ job-level information (T4 and Record of Employment)
 - worker characteristics (T1 individual tax returns)

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- 2. Sample Selection: 2011 2017 (unbalanced panel)
 - ▶ Quebec, B.C., and Ontario account for 3/4 of all firms in Canada
 - Drop firms in the following criteria:
 - 2.1 moved out of province (0.8%) or switched industries (4.4%)
 - 2.2 multi-estab across other provinces (1.6%)
 - 2.3 agriculture (1.6%), finance & real estate (7.1%), professional services (14.7%), and health care (7.8%)

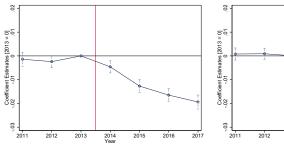
Descriptive Statistics on Firms

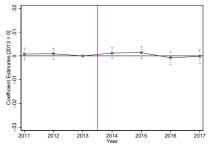
	Quebec		B.C.	B.C./Ontario	
	(1) (2)		(3)	(4)	
	M&P	Non-M&P	M&P	Non-M&F	
Panel A. Firm Characteristic	:s				
Tangible Assets ('000)	790.6	363.1	709.8	314.0	
Intangible Assets ('000)	16.2	12.5	17.5	15.3	
Total Revenue ('000)	1649.6	1264.3	1582.8	1176.8	
Total Expenses ('000)	1580.2	1211.5	1529.0	1134.6	
Profit Margins	0.029	0.039	0.015	0.024	
Employment	11.4	8.2	10.0	7.6	
Total Payroll ('000)	416.5	244.9	417.0	231.9	
Average Payroll ('000)	35.6	21.6	36.2	21.4	
EBITDA per Worker ('000)	7.4	9.9	6.6	8.6	
Taxable Income ('000)	87.3	57.0	73.2	47.7	
Total Income Tax Rates	0.157	0.166	0.123	0.130	
Federal Income Tax Rates	0.081	0.087	0.082	0.089	
Firm Age	14.2	12.0	14.1	11.2	
Panel B. Sectors					
High-tech	0.114		0.127		
Low-tech	0.886		0.873		
Mining		0.002		0.004	
Construction		0.250		0.223	
Wholesale		0.002		0.004	
Retail		0.192		0.181	
Transportation		0.095		0.110	
Information		0.021		0.025	
Other services		0.341		0.356	
Observations	28,740	274,105	56,075	595,425	
Firms	10,195	100,195	20,115	222,705	

Descriptive Statistics on Workers

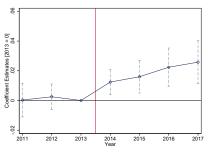
	Quebec		B.C./	B.C./Ontario		
	(1) M&P	(2) Non-M&P	(3) M&P	(4) Non-M&P		
Panel A. Worker Characteristics						
Annual Earnings ('000)	38.3	35.1	46.3	39.9		
Age	45.7	43.3	46.6	43.7		
Male	0.689	0.627	0.704	0.607		
Panel B. Sectors						
High-tech	0.109		0.122			
Low-tech	0.891		0.878			
Mining		0.002		0.003		
Construction		0.202		0.207		
Wholesale		0.002		0.003		
Retail		0.252		0.218		
Transportation		0.071		0.072		
Information		0.016		0.018		
Other services		0.351		0.373		
Observations	192,755	1,007,210	320,735	1,883,400		
Workers	64,250	335,735	106,910	627,800		

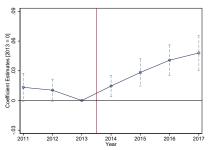
Total Income Tax Rates and Federal Income Tax Rates



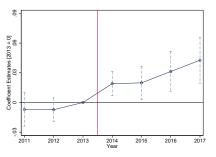


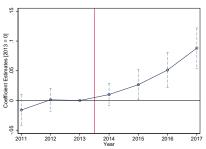
Effects on Employment and Avg Payrolls





Effects on Tangible Assets and Intangible Assets

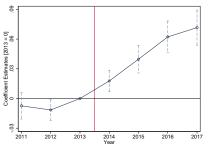


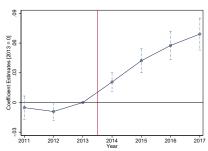


Effects on Employment, Avg Payrolls, and Capital Stock

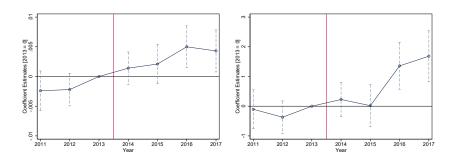
	(1)	(2)	(3)	(4)
	log(Employment)	log(Average	log(Tangible	log(Intangible
		Payrolls)	Assets)	Assets)
$Post \times MP \times QC$	0.0175***	0.0235***	0.0314***	0.0468***
	(0.0052)	(0.0063)	(0.0084)	(0.0128)
Mean Dep. Var.	11.4	35.6	790.6	16.2
Observations	2,106,660	2,106,660	2,011,725	2,010,400
Firms (Treated)	10,205	10,205	10,165	10,160
Firms (Control)	343,235	343,235	339,825	339,810
Adjusted \mathbb{R}^2	0.917	0.888	0.937	0.903

Effects on Sales and Expenses





Effects on Profitability and Productivity

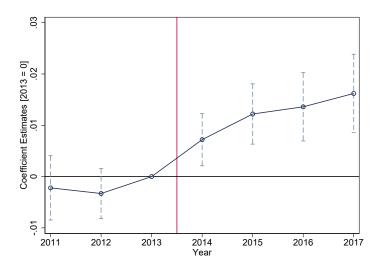


$$\begin{array}{l} {\sf Profit\ Margin} = \frac{{\it Sales} - {\it Expenses}}{{\it Sales}} \\ {\sf (Labor)\ Productivity} = {\sf EBITDA\ per\ worker} \end{array}$$

Effects on Sales, Expenses, Profitability, and Productivity

-	(1)	(2)	(3)	(4)
	log(Revenue)	log(Expenses)	Profit Margins	EBITDA
				per Worker
$Post \times MP \times QC$	0.0519***	0.0504***	0.0044***	0.8908***
	(0.0063)	(0.0057)	(0.0012)	(0.2708)
Mean Dep. Var.	1649.6	1580.2	0.029	7.4
Observations	2,106,660	2,106,660	2,106,660	2,106,660
Firms (Treated)	10,205	10,205	10,205	10,205
Firms (Control)	343,235	343,235	343,235	343,235
Adjusted \mathbb{R}^2	0.915	0.929	0.521	0.579

Effects on Worker-level Earnings



Effects on Worker-level Earnings

	(1)	(2)	(3)
	log(Annual Earnings)	Job Transition	log(Annual Earnings)
			for Stayers
$Post \times MP \times QC$	0.0133***	-0.0011	0.0134***
	(0.0026)	(0.0013)	(0.0026)
Mean Dep. Var.	38.3	0.040	39.8
Observations	6,692,730	6,692,730	5,488,305
Workers (Treated)	64,250	64,250	51,615
Workers (Control)	1,070,455	1,070,455	818,055
Adjusted \mathbb{R}^2	0.812	0.080	0.831

2:

Robustness Checks & Internal Validity

- ► Robustness: Main results qualitatively similar across robust
 - 1. 4-digit industry x Year
 - 2. Commuting Zone x Year
 - 3. Defining small firms with missing or below 10/15 mil in taxable cap
 - 4. Including excluded workers (without tenure restriction, part-time, below 4k in annual earnings, or multiple-job holders)
- ► Placebo Tests: Ineligible for SBD placebo
 - 1. Non-CCPCs
 - 2. Large firms (> 15 million in taxable capital): spillover effects minimal

▶ Based on these results, the corresponding elasticity with respect to net of corporate income tax rates:

$$\epsilon_{Y,1-\tau} = \frac{\%\Delta Y}{\%\Delta (net\ of\ tax\ rate)} = \frac{\Delta Y}{Y_0} * \frac{(1-\tau_0)}{(\tau_1-\tau_0)}$$

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 - Based on the model parameterized by Desai and Goolsbee (2004), a firm faces a cost of capital:

$$C_K = \underbrace{\frac{(1 - \tau_c)}{(1 - \tau_c)} \left[\begin{array}{c} (1 - \tau_d) \\ \text{net of corp tax rate} \end{array} \right]}_{\text{net of corp tax rate}} \underbrace{\frac{(1 - \tau_d)}{(1 - \tau_d)}}_{\text{net of div tax rate}} \underbrace{\frac{\alpha}{\text{div share}}}_{\text{net of cap gains tax rate}} \underbrace{(1 - \tau_g)}_{\text{net of cap gains tax rate}} \underbrace{(1 - \alpha)}_{\text{net of cap gains tax rate}}$$

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$$C_K = \underbrace{\frac{(1-\tau_c)}{(1-\tau_c)} \left[\begin{array}{ccc} \underline{(1-\tau_d)} & \alpha & + & \underline{(1-\tau_g)} \\ \text{net of corp tax rate} & \text{net of div tax rate} \end{array} \right]}_{\text{net of cap gains tax rate}} (1-\alpha)$$

- ▶ Based on parameters in our setting, $\epsilon_{C_K,1-\tau_c} = -0.95$
- ▶ Based on our estimate of $\epsilon_{K,1-\tau_c} = 0.64$, we find $\epsilon_{K,C_K} = -0.67$
- ▶ In line with estimates from Zwick and Mahon (2017), Moon (2022), and Curtis et al. (2022)

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Comparing other elasticities to prior studies

- ▶ Labor elasticity: 0.35. Smaller but in line with Curtis et al. (2022)
- ► Earnings/wage elasticity: 0.27. Smaller but in line with Fuest et al. (2018)
- ▶ In general, in line with estimates based on the U.S. and German settings, although institutional differences or firm-level heterogeneity can explain differences across different studies

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 - Link a welfare change for workers, driven by a marginal tax rate change, to the sum of welfare changes for workers and firm owners
 - ▶ Using the ownership information, we can differentiate workers without or with ownership in their own firms ("owner-worker").
- ► Tax Incidence Measures:

$$\begin{split} I^{w_1} &= \frac{dV_1}{dV_1 + dV_2 + d\pi} = \frac{L_1 w_1 \epsilon_{w_1} (1 - t_1)}{L_1 w_1 \epsilon_{w_1} (1 - t_1) + L_2 w_2 \epsilon_{w_2} (1 - t_2) + \pi \epsilon_{\pi}} \\ I^{w_2} &= \frac{dV_2 + \psi d\pi}{dV_1 + dV_2 + d\pi} = \frac{L_2 w_2 \epsilon_{w_2} (1 - t_2) + \psi \pi \epsilon_{\pi}}{L_1 w_1 \epsilon_{w_1} (1 - t_1) + L_2 w_2 \epsilon_{w_2} (1 - t_2) + \pi \epsilon_{\pi}} \\ I^{\pi} &= \frac{(1 - \psi) d\pi}{dV_1 + dV_2 + d\pi} = \frac{(1 - \psi) \pi \epsilon_{\pi}}{L_1 w_1 \epsilon_{w_1} (1 - t_1) + L_2 w_2 \epsilon_{w_2} (1 - t_2) + \pi \epsilon_{\pi}} \end{split}$$
 Using our estimates, $I^{w_1} + I^{w_2} \approx \frac{2}{3}; I^{\pi} \approx \frac{1}{3}$

Empirical Test: High-tech vs. Low-tech Industries

► Firms in high-tech industries have higher growth potentials, and may have a stronger demand for labor and capital after tax cut

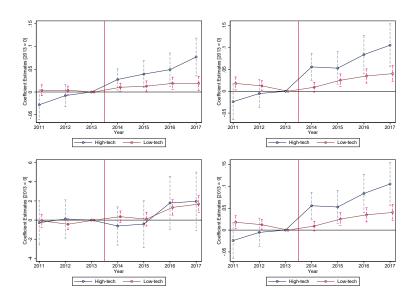
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 - 1. High-tech: Pharma & medical, communication equipment
 - 2. Low-tech: motor vehicle parts, plastic parts
- ► Prediction: Following corporate tax cut, firms in high-tech industries increase employment and salaries more relative to low-tech firms
- ► Within M&P sector: 11% High-tech and 89% Low-tech. Use the same baseline control group

Effects on Employment, Payrolls, EBITDA, and Earnings



Effects on Employment, Payrolls, EBITDA, and Earnings

	(1)	(2)	(3)	(4)
	log(Employment)	log(Average	EBITDA	log(Annual
		Payrolls)	per Worker	Earnings)
$Post \times MP \times QC (Low\text{-tech})$	0.0123**	0.0159**	0.9449***	0.0122***
	(0.0055)	(0.0067)	(0.2742)	(0.0027)
Post \times MP \times QC (High-tech)	0.0581***	0.0820***	0.6424	0.0246***
	(0.0151)	(0.0182)	(0.9692)	(0.0068)
Difference	0.0458***	0.0661***	-0.3025	0.0124*
	(0.0159)	(0.0192)	(1.0000)	(0.0072)
Mean Dep. Var. (Low-tech)	11.5	34.8	6.9	37.3
Mean Dep. Var. (High-tech)	11.1	42.4	10.8	46.4
Observations	2,106,660	2,106,660	2,106,660	6,692,730
Firms/Workers (low-tech)	9,035	9,035	9,035	57,780
Firms/Workers (High-tech)	1,170	1,170	1,170	7,220
Firms/Workers (Control)	343,235	343,235	343,235	1,070,450
Adjusted \mathbb{R}^2	0.917	0.888	0.579	0.812

Potential Heterogeneity / Mechanisms

- 1. Labor market concentration: no differential response
- 2. Firm sizes / credit-constraints: no statistically differential response
- 3. Collective Bargaining / Union: no differential response

3.

Cost-per-Job Calculation (Marginal Value of Public Funds)

ightharpoonup Cost-per-Job = 6,300 CAD per job within four years after the reform

Losses in Corporate Tax Revenue = 108.5 mil CAD Gains in Labor Income Tax Revenue = 57.2 mil CAD Fiscal Cost = 51.3 mil CAD Number of Jobs Created = 8,144

Policy Implications & Conclusion

- Main Takeaway: Corporate Taxes impact firm growth & worker earnings
 - ► larger impacts for firms in high-tech industries

3:

Policy Implications & Conclusion

- Main Takeaway: Corporate Taxes impact firm growth & worker earnings
 - ▶ larger impacts for firms in high-tech industries

- 2. Policymakers may benefit from considering:
 - ► Which sector / industry has a higher growth potential

