

# Reporting Regulation and Corporate Innovation

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## Abstract

We investigate the impact of reporting regulation on corporate innovation. Exploiting thresholds in Europe's regulation and an enforcement reform in Germany, we find that forcing firms to publicly disclose their financial statements reduces the total number of innovating firms in the industry, but not total innovation spending. Our findings suggest that reporting regulation imposes proprietary costs on innovative firms, especially smaller ones, thereby discouraging their innovation activity. At the same time, reporting regulation provides positive information spillovers to other firms (e.g., competitors, suppliers, and customers), especially larger ones, thereby concentrating innovation spending among a few large firms. Thus, financial reporting regulation has aggregate and distributional effects on corporate innovation that are important to consider by policy makers.

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## 1. Introduction

Disclosure and financial reporting mandates are ubiquitous. They typically aim to improve the functioning of capital markets and to protect firms' investors and other stakeholders.<sup>1</sup> Despite substantial evidence of capital-market benefits from corporate disclosures (Healy & Palepu 2001), firms frequently oppose disclosure and reporting regulation arguing that it forces them to reveal proprietary information (e.g., about profitable markets), which dissipates their gains from innovation and hurts their incentives to innovate (Arrow 1962). How serious this concern is, however, remains unclear. For one, firms could point to proprietary costs to disguise that they oppose transparency for ulterior reasons (Berger & Hann 2007). Moreover, even if a mandate forces firms to reveal proprietary information, other firms could benefit (Zingales 2009). This redistribution could leave aggregate innovation unchanged or even enhance it if mandatory reporting speeds up the adoption of novel processes and products, or if it generates substantial follow-on innovation by other firms. The potential for such spillovers implies that estimating the direct effect of regulation on regulated firms' innovation is difficult (Glaeser & Guay 2017; Berg *et al.* 2021) and, furthermore, that the aggregate and distributional effects of financial reporting regulation on corporate innovation are far from clear.

In this study, we investigate the effects of regulation mandating the public disclosure of financial statements on corporate innovation. Corporate innovation is key to productivity and economic growth (Solow 1957) and, at the same time, an activity for which the potential proprietary costs of reporting mandates are pertinent. As pointed out, to examine how reporting regulation affects innovation, we need to account for the possibility that the regulation not only has direct effects, but also indirectly affects firms via information spillovers, including those in the control group.<sup>2</sup> We account for the potential spillovers in two ways. First, we estimate the aggregate impact of reporting

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<sup>1</sup> The U.S. Securities and Exchange Commission (SEC) is currently considering extending its reporting mandate to large private firms to facilitate oversight of their operations and protect the public (Kiernan 2022).

<sup>2</sup> For this very reason, spillovers pose a threat to identification in firm-level designs (Glaeser & Guay 2017). One could find a (seemingly) negative direct effect on treated firms merely because the control firms benefit from spillovers; not because mandated firms actually innovate less. Our aggregate design reduces this concern by accounting for spillovers among related firms, for which they are likely largest. For more discussion of the aggregation level, see Section 4.

regulation on innovation activity for all firms in a country's two-digit industry, whether they are required to report or not. This aggregate assessment captures any spillovers among firms operating in the same country and industry. We highlight that this aggregation is not perfect, as it misses cross-industry or cross-country spillovers, but it presents a significant improvement over firm-level designs. Second, we explicitly estimate spillovers that originate from mandating related firms operating in the same *and* other industries. By explicitly accounting for such spillovers, we can decompose the aggregate impact of regulation into the direct effect on mandated firms and the indirect effect on other related firms. This decomposition allows us to shed light on the distributional effects of disclosure regulation when it comes to innovation.

To estimate the effects on corporate innovation, we exploit unique features of reporting regulation in Europe. The regulation, set forth in the Accounting Directives of the European Union (EU), stipulates that all limited-liability firms—private and public ones—must disclose their financial statements, including notes or a management report discussing business risks, R&D activities, and firm strategy. However, countries can grant exemptions to smaller private firms, leading to size-based thresholds that vary by country. Exempted firms must typically provide only an abridged balance sheet with abbreviated notes, allowing them to withhold substantial information that otherwise would have to be disclosed in the income statement, more detailed notes, or the management report. Despite the exemptions, the reporting mandates have contributed significantly to corporate transparency in Europe (Kalemli-Ozcan *et al.* 2015; Breuer 2021). An important exception, however, was Germany. In contrast to other European countries, it failed to enforce its reporting mandate until 2007, when mounting pressure by the EU triggered a substantial enforcement reform (e.g., Bernard 2016; Vanhaverbeke *et al.* 2019; Breuer 2021).

The European setting exhibits several desirable features when investigating the effect of mandatory reporting on innovation. First, the size-based thresholds across EU countries and the German enforcement reform generate substantial variation in the amount of financial information

that otherwise opaque private firms are required to provide. Second, both the size-based thresholds and the enforcement change enable us to use two alternative, quasi-experimental research designs. Third, the EU regulation and the German enforcement reform pertain to *all* limited-liability firms rather than a few public firms, which is important when estimating aggregate effects.<sup>3</sup> These firms play an important role for innovation.<sup>4</sup> Last but not least, there are detailed innovation input and output data for European and especially German firms, including various innovation types, allowing us to measure innovation effects more granularly and also fairly comprehensively. Importantly, these innovation data are confidentially reported to national research centers, allaying concerns that firms' reporting requirements or strategic disclosure incentives distort the availability or content of the data.

We employ two alternative research designs to identify the effect of reporting regulation on innovation at the industry level. In the European setting, we exploit the fact that countries' distinct exemption thresholds generate variation in the share of firms facing mandatory reporting across industries. For example, industries with innately greater fixed asset requirements exhibit a larger fraction of firms that exceed the asset-based exemption thresholds. The same applies for labor-intensive industries and the employee-based exemption thresholds. We use this country-industry-level variation in the *intensity* of the regulation and employ a *cross-sectional* difference-in-differences design. This design does not rely on changes in countries' thresholds over time, but instead compares differences in innovation for industries with many versus few large firms in countries with high versus low exemption thresholds. To ensure that (potentially endogenous) differences in firm sizes across

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<sup>3</sup> The vast majority (80%) of the 24 million active firms in Europe are organized as limited-liability companies (EU 2019b). In contrast, the share of publicly listed firms in Europe is very small (<1%), even when considering the sales share (3% for the average country-industry in Breuer 2021). The dominance of private firms in Europe is one of the reasons why the EU's reporting regulation even extends to private firms.

<sup>4</sup> Many small and medium-sized firms innovate (Acs & Audretsch 1988; EU 2019a). Yet, they are predominantly privately held. Thus, due to their sheer number, private firms are responsible for a substantial amount of innovation. Whether private firms innovate more or less than public ones is an unresolved question though. On the one hand, Asker *et al.* (2014) provide evidence that short-termism in public markets reduces firms' innovation activities compared to private firms. Similarly, Aggarwal and Hsu (2014) find that firms innovate less after their IPO and attribute this result to information disclosure during and after the exit process. On the other hand, Acharya and Xu (2017) document that public firms dependent on external financing benefit from capital market access, propelling their innovation activities vis-à-vis private firms. In addition, Bernstein (2015) shows that public firms engage in different types of innovation (e.g., exploitation instead of exploration) compared to private firms.

countries or changes over time do not confound our measure of regulatory intensity, we follow the simulated instruments approach (Currie & Gruber 1996; Mahoney 2015). We construct a time-invariant firm-size distribution for each industry in Europe and then calculate our intensity measure as the hypothetical share of firms that would face the mandate if a given country's exemption thresholds were applied to this European firm-size distribution. By using this intensity treatment, which is a variant of the popular Bartik instrument (Goldsmith-Pinkham *et al.* 2020; Breuer 2022), we ensure that the treatment variable varies only due to differences in the exemption thresholds across countries as well as systematic differences in firm sizes across industries. This approach alleviates concerns about endogenous firm-size differences, be it because of reverse causality (e.g., technology shocks causing firms in certain industries to grow above the thresholds) or omitted factors correlated with firm sizes in certain countries (e.g., industrial policies).

In the German setting, we exploit the fact that the enforcement reform pertained to limited-liability firms, but not other firms (e.g., unlimited-liability or public firms). This feature creates variation in the *intensity* with which the enforcement reform treats local markets (defined at the county-industry level), depending on the pre-existing shares of mandated firms (i.e., limited-liability firms among all firms) in the local markets. We use this county-industry-level variation in the intensity of the *shift* in enforcement as our market-level treatment in a *time-series* difference-in-differences design, which essentially compares changes in innovation activity across local markets. For firm-level tests, we use a standard, time-series difference-in-differences design comparing treated (limited-liability) and control (either unlimited-liability or publicly traded) firms around the enforcement reform.

The two settings exhibit complementary strengths and weaknesses. The main strength of the European setting is that we can capture the direct and indirect effects of reporting regulation at a high level of aggregation (country-industry). Thus, we are more likely to estimate the net impact of mandatory reporting on corporate innovation. In addition, the European analysis essentially compares different country-industry *equilibria* and thus measures the effects after industries were able to make

long-run adjustments along all margins, including potential financing benefits spurred by greater industry-wide transparency. In this sense, our estimates for the European setting represent the *net-net* effect of reporting regulation on innovation at the country-industry level. However, the high level of aggregation in this analysis comes at the cost of power because it limits observations to the country-industry level. The main strengths of the German setting in turn are the power that comes with the granular *county*-industry (or firm-level) variation in enforcement and the detailed input and output measures of corporate innovation. Although the regional aggregation in the German setting neglects potentially important spillovers, it affords more granular analyses that allow us to study the mechanism. Thus, we use the German setting to better examine the *direct* impact on mandated firms (instead of the aggregate net impact) and to uncover the underlying forces that drive the net impact. In this sense, the two settings and analyses are complementary.

We use *confidential* data on innovation inputs and outputs from Eurostat’s Community Innovation Surveys and the Mannheim Innovation Panel. We supplemental the data with financial data on private and public firms in Europe from Bureau van Dijk’s Amadeus database and patent data for European firms from Bureau van Dijk’s Orbis database and the European Patent Office’s PATSTAT database. The European sample covers up to 26 countries over 15 years from 2000 to 2014. The German sample covers more than 20,000 firms over 12 years from 2002 to 2013.

In the European setting, we find that mandatory financial reporting is negatively associated with the prevalence of corporate innovation (i.e., the number of innovating firms) at the country-industry level. In terms of economic magnitude, our results suggest that requiring an additional 10% of firms in an industry to report is associated with a 3% decrease of the share of innovating firms, relative to its mean. This *net* decrease at the industry level suggests that positive financing benefits and information spillovers from other firms’ reporting are insufficient to offset the negative direct effect of proprietary costs on mandated firms’ innovative activities. Despite the net decline in the number of innovating firms, we do not find that total innovation spending declines. Taken together,

the two findings point to a redistribution of innovative activity. Consistent with such redistribution, we find that mandatory reporting reduces innovation activities of mandated firms, especially smaller ones, and, at the same time, spurs innovation activities of *other* firms (e.g., customers, suppliers, and competitors), especially larger ones.<sup>5</sup>

In the German setting, we also find that forcing firms to provide financial reports is negatively associated with the number of innovating firms in local markets, consistent with the European results. But here, we even find that reporting mandates are negatively associated with total innovation spending in local markets. This decline in spending at the *county* level appears to be driven by firms operating in niche markets with few or any local competitors. These regional “monopolists” frequently stop innovating altogether, likely because mandated reporting dissipates the gains from innovation. In line with this proprietary-cost explanation for the effect of mandatory reporting on innovation, we present results that the mandates are negatively associated with firms’ profit margins, sales from new-to-market innovations, and cost reductions due to process improvements.

In supplemental tests, we investigate the impact of reporting mandates on firms’ financing, patenting, and financial-statement-based innovation measures. We first document that reporting regulation reduces the likelihood that firms’ innovative activities are hampered by financial constraints. This evidence suggests mandatory reporting provides capital-market benefits in line with a vast literature (e.g., Leuz & Wysocki 2016). These benefits, however, appear limited for the mostly private firms in our setting and they cannot offset the discouraging effect of the mandate on corporate innovation due to the loss of proprietary information. Next, we show that reporting mandates exhibit an ambiguous relation with patenting. On the one hand, mandatory financial reporting discourages innovations, and thus implies fewer patents. On the other hand, mandatory reporting hurts secrecy, which in turn increases the use of patenting to protect firms’ remaining innovations. We finally

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<sup>5</sup> The finding that firms’ mandatory reporting benefits other firms is consistent with a growing literature documenting information spillovers (e.g., Badertscher *et al.* 2013; Bernard *et al.* 2020; Glaeser & Omartian 2022).

document that reporting mandates are negatively associated with financial-statement-based innovation measures (e.g., investments in intangible assets), corroborating our innovation-survey-based findings.

Our evidence is remarkably consistent across the two settings and designs: Mandatory reporting discourages innovation, especially by smaller firms in niche markets with few competitors. At the country-industry level, the highest level of aggregation in our analysis, the negative direct effect of mandatory reporting on the many smaller firms outweighs the positive spillover effects on other firms, resulting in fewer innovating firms in the industry. What remains unclear is whether the net impact on the *value* of corporate innovation is also negative for the economy as a whole, especially after taking account of cross-industry and -country spillovers, which our analysis does not estimate. We leave the quantification of this aggregate net effect for future research. The result that comes through regardless is that reporting regulation concentrates innovative activity among a few, typically larger firms. This distributional effect can have important ramifications for market structure and the type of innovations (e.g., Acs & Audretsch 1987, 1988; Holmstrom 1989; Rossi-Hansberg *et al.* 2021).

Our study contributes to the literature on the real effects of financial reporting regulation (e.g., Leuz & Wysocki 2016; Roychowdhury *et al.* 2019). We provide novel evidence on the aggregate and distributional effects of reporting regulation on corporate innovation, a real activity that is central to economic growth. Specifically, we document a negative direct effect on regulated firms' innovation incentives and positive spillover effects on related firms' incentives to innovate. The deterrent effect is particularly pronounced among smaller firms, resulting in both a net decrease of the prevalence of innovation activity at the industry level and a concentration of innovation activity among a few larger firms. These innovation consequences provide an explanation for why reporting regulation does not appear to unambiguously foster aggregate growth, despite increasing liquidity in capital markets and fostering competition in local markets (Breuer 2021).

Our study is closely related to concurrent work on mandatory *patent* disclosures (e.g., Hegde *et*



*al.* 2018; Kim & Valentine 2020).<sup>6</sup> Our focus, however, is on *reporting* regulation, rather than disclosure regimes that are directly tied to innovative activity or its patent protection. In this regard, our study is more similar to Allen *et al.* (2022). They examine the impact of SOX on innovation and provide evidence that costly reporting regulation can negatively affect young firms' innovative activity. Their study suggests that SOX did not increase transparency for these firms, yet diverted scarce resources away from innovative activities toward regulatory compliance. In our setting, the inverse holds: firms are required to *prepare* financial statements irrespective of disclosure. Thus, incremental compliance costs from the reporting mandate are small, yet the increase in disclosure is substantial.

Our study also relates to the literature on proprietary costs of financial reporting. Survey evidence suggests that firms frequently point to concerns about the loss of proprietary information when justifying secrecy or opposing demands for greater transparency (e.g., Graham *et al.* 2005; Minnis & Shroff 2017). As these claims could have ulterior reasons (e.g., agency issues), it is important but also challenging to quantify firms' proprietary costs of disclosure (e.g., Berger 2011; Lang & Sul 2014). Several recent studies have made progress in this regard. Bernard (2016), Breuer (2021), and Glaeser and Omartian (2022), for example, show that reporting mandates impose proprietary costs on firms. Li *et al.* (2017), Glaeser (2018), and Gassen and Muhn (2018), in turn, find that concerns about proprietary costs motivate firms to reduce their disclosures.<sup>7</sup> Bernard *et al.* (2018) show that some firms even engage in costly size management to avoid disclosure requirements. Complementing these studies, our paper provides evidence that proprietary costs manifest in firms' innovation activities because mandatory reporting hurts firms' return to innovation and thereby harms their innovation incentives.

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<sup>6</sup> The papers on mandatory patent disclosures exploit the 1999 American Inventors Protection Act (AIPA). Using this law change, Dass *et al.* (2021) and Saidi and Zaldokas (2021) document an increase in patenting, liquidity, and external financing due to enhanced disclosure, whereas Kim and Valentine (2020) and Hussinger *et al.* (2018) document a reduction of firms' incentives to innovate due to concerns about the loss of private information in the patenting process.

<sup>7</sup> Aside from these studies with causal evidence, there is a large, earlier literature documenting associations between proxies for proprietary costs and firms' disclosure choices (e.g., Harris 1998; Leuz 2004; Verrecchia & Weber 2006; Berger & Hann 2007; Dedman & Lennox 2009; Bens *et al.* 2011).

## 2. Conceptual Underpinnings

Although the regulation of firms' financial reporting is ubiquitous, the need for such regulation and whether it is on net beneficial are still debated (e.g., Leuz 2010; Kurlat & Veldkamp 2015; Minnis & Shroff 2017). Its merits are unclear because reporting regulation can have several countervailing forces at the firm level. Prior literature on the firm-level effects of reporting regulation, for example, documents both capital market benefits and proprietary costs incurred by firms subject to the mandate as well as evidence of information spillovers reaped by other firms that use the mandated reports (for a review of the literature, see Leuz & Wysocki 2016). Given these countervailing forces, the net benefit of reporting regulation at the economy-wide level cannot be deduced from extant firm-level evidence. Consistent with an ambiguous net effect, emerging work on the economy-wide effects of reporting regulation (e.g., Breuer 2021) documents that mandatory reporting does not unambiguously help or hurt industry-level productivity growth, a key driver of economic growth, despite fostering liquid capital markets and competitive product markets. A potential explanation for why more liquid capital markets and more competitive product markets do not imply higher economic growth is that reporting regulation could deter corporate innovation.

The impact of reporting regulation on corporate innovation is therefore central to the debate on the merits of reporting regulation (Zingales 2009). After all, corporate innovation is one of the, if not the main driver of long-run productivity and economic growth. Following Schumpeter (1934), corporate innovation is commonly viewed as an entrepreneurial activity that combines new or existing knowledge, resources, equipment, and other factors in new ways with a commercial intent (e.g., to increase sales or decrease costs) (Shah *et al.* 2015). This broad definition of corporate innovation comprises but is not limited to a firm inventing a completely new product, service, or process. It also comprises incremental improvements of an existing product, service, or process and even the mere adoption of such a product, service, or process. Thus, corporate innovation can affect aggregate growth not just through the invention of novelties but also through the extent to which novel products

and practices are adopted throughout the economy (Romer 1986, 1987).

Given the countervailing forces described above, the *net* impact of reporting regulation on corporate innovation is also *ex ante* unclear. By lowering information asymmetries in capital markets, reporting regulation could spur aggregate corporate innovation through greater access to capital (Brown & Martinsson 2019) and more efficient use of capital (e.g., reducing myopic under-investment, empire-building over-investment, or duplicate efforts; Biddle *et al.* 2009; Zhong 2018; Roychowdhury *et al.* 2019). However, reporting regulation could also hamper corporate innovation by revealing proprietary information to competitors and contracting partners (Verrecchia 1983; Bernard 2016; Bernard *et al.* 2018; Kim & Valentine 2020).

Financial reports contain various pieces of proprietary information that, upon disclosure, can be used by competitors and contracting partners to the detriment of the disclosing firm.<sup>8</sup> Information on firms' segment profitability and financial stability, for example, could be used by competitors to identify profitable markets to enter (Barrios *et al.* 2021; Glaeser & Omartian 2022) or vulnerable firms to prey on (Bernard 2016).<sup>9</sup> Competitors could also use information on firms' intangible assets (e.g., capitalized development costs), investment and R&D activities, or their strategic plans to learn about firms' innovative activities. This information could spur and direct search for relevant supplementary information (e.g., details from trade fairs; patent disclosures; or product reverse engineering) as well as facilitate the imitation of firms' innovative activities (Wyatt & Abernethy 2008; Kim & Valentine 2022). In addition, customers and suppliers could use information in financial reports to their benefit and the disclosing firms' detriment. For example, they could use information on disclosing firms' cost

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<sup>8</sup> Survey evidence supports the notion that public disclosure of financial statements reveals proprietary information to competitors and contracting partners (Graham *et al.* 2005; Max-Planck-Institute 2009; Minnis & Shroff 2017). Among the European private firms surveyed in Minnis and Shroff (2017), 61% are concerned that competitors download and view their financial statements if they are publicly available. Consistent with this concern, 48% of surveyed firms state that they downloaded financial statements of one of their competitors in the past. Similarly, 46% (37%) state that they downloaded financial statements of their customers (suppliers).

<sup>9</sup> Regarding the proprietary nature of firms' profitability, the ICAEW (2013, p. 33) states: "A firm's knowledge of what is profitable and what is not is a form of intellectual capital—akin to an invention, but often much more transient. If this information is disclosed, then the firm's competitors benefit as they learn which fields to move into and which to avoid, without having to incur the costs of being first movers. In this situation, the winners from disclosure are the imitators, and the losers are the pioneers."

structures and profit margins to search for outside options (e.g., lower-cost producers) or negotiate better terms (Stigler 1961; Arya *et al.* 2019; Berger *et al.* 2021).

The revelation of proprietary information in financial reports is expected to hurt firms' incentives to innovate because it reduces the ex post returns to innovation activities (Arrow 1962; Schmutzler 2010). This expectation applies to all three proprietary-cost channels described above: increased competition, easier imitation, and decreased bargaining power. In all these cases, reporting regulation facilitates the dissipation of returns to successful innovation by revealing proprietary information, primarily on past innovation activities and/or their returns (e.g., segment profits). The dissipation of ex post returns to innovation, in turn, hurts firms' incentives to engage in innovation activities ex ante.<sup>10</sup>

Despite the clear directional prediction at the firm level, whether the revelation of proprietary information due mandatory reporting hurts *aggregate* innovation activity is still an open question. For one, the extent to which firms' financial reports reveal material amounts of proprietary information, especially about their innovation activities, is unclear. For another, firms tend to have flexibility in their reporting, allowing them to muddy the informativeness of their reports, for instance, by strategically classifying and aggregating line items (Bens *et al.* 2011) or by providing boilerplate narrative disclosures (Lang & Stice-Lawrence 2015).<sup>11</sup> And even if reporting regulation imposes proprietary information losses on mandated firms, other firms (e.g., competitors, customers, and suppliers) tend to benefit from the information revelation because they can use it for imitations or

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<sup>10</sup> The relation between competition and innovation is ambiguous. Schmutzler (2010) documents that the relation depends on the type of competition. Competition for ex post rents from innovation unambiguously reduces firms' innovation incentives ex ante. This insight motivates patent policies protecting rents after successful innovation. By contrast, ex ante competition, which lowers firms' profits before innovation (but leaves ex post innovation returns unaffected), increases firms' incentives to innovate (e.g., to escape competition). We expect reporting regulation to primarily foster ex post competition because it reveals the profitability of firms' markets and investments after the fact. As a result, whether competition increases or not is *conditional* on the reported information. Firms revealing successful innovations and profitable markets must fear entry; those revealing unprofitable markets do not (e.g., Burks *et al.* 2018; Tomy 2019).

<sup>11</sup> Glaum (2020) provides anecdotal evidence that firms try to minimize proprietary costs through discretionary disclosure choices, but are constrained by explicit legal content requirements, litigation risk, and auditors. They are also constrained by the fact that audiences other than competitors (e.g., capital providers) rely on or demand public disclosures too (Farrell & Gibbons 1989; Newman & Sansing 1993; Burks *et al.* 2018).

follow-on innovations. These spillovers offset and possibly even overcompensate the negative effect on mandated firms' innovation activities. Finally, as discussed above, reporting regulation has important capital market benefits. These benefits could swamp any negative effects due to proprietary costs. In sum, the net impact of reporting regulation on corporate innovation is an empirical question.

Irrespective of the net effect, the costs and benefits of reporting mandates to individual firms likely depend on their competitive position and size (e.g., Max-Planck-Institute 2009; Bernard 2016; Bernard *et al.* 2018). For example, the proprietary costs of a mandate are likely higher for a local monopolist than a firm operating in a competitive market (Cheynel & Ziv 2021). Absent the reporting mandate, the local monopolist can protect its rents by hiding its profitability from its competitors and contracting partners. A firm in a competitive market, by contrast, earns limited rents irrespective of whether it must report or not. Similarly, a small firm should be hit harder by a mandate than a large one. Absent the reporting mandate, a small firm can minimize proprietary costs by communicating privately with its narrow stakeholder base. A large firm, by contrast, likely discloses more, and hence incurs proprietary costs, even without a mandate, because it needs to communicate with a broad set of stakeholders (e.g., Buzby 1975; Breuer *et al.* 2020). At the same time, a large firm likely benefits more from the spillovers caused by forcing other firms to report, as compared to a small firm (e.g., Max-Planck-Institute 2009). A large firm, for example, can leverage its more ample resources and bargaining power to extract a share of the other firms' rents (e.g., Bernard 2016). A small firm, by contrast, finds it more difficult to take advantage of investment opportunities in new markets or to bargain with its contracting partners for better terms by threatening to switch to other suppliers or customers. This discussion highlights that reporting regulation potentially has important distributional consequences that are worth studying.

### **3. Institutional Background**

#### **3.1. Reporting Regulation in Europe**

The EU Accounting Directives regulate firms' financial reporting in Europe since the 1980s.

The EU regulation requires limited-liability firms to prepare and publicly disclose a full set of audited financial statements. Typically, these financial statements include a balance sheet, an income statement, an audit opinion, extensive notes, and a management report discussing the competitive position and strategy, key products and services, business risks, investment and financing plans as well as activities in the field of research and development. To reduce the regulatory burden for smaller firms, EU regulation allows private firms below certain size thresholds to report less and/or forgo a financial statement audit. These exemptions are based on a combination of thresholds defined for total assets, sales, and employees. These thresholds *uniformly* apply to all industries within a given country. While the EU sets maximum exemption thresholds, countries can set lower levels, subjecting more firms to the full reporting requirements. This discretion has resulted in considerable variation in the relevant thresholds for reporting and auditing across EU countries.<sup>12</sup>

The threshold-based exemptions allow a substantial fraction of firms to reduce markedly what information they must provide publicly. In many countries, exempted firms must disclose only an abbreviated balance sheet with abridged notes. Although these firms still have to prepare a full set of financial statements for internal purposes and private reporting to shareholders, the exemptions allow them to hide proprietary information about (i) their innovation inputs (e.g., R&D expenses) or innovation outcomes (e.g., profit margins, cost structure) that otherwise would be revealed in the income statements as well as (ii) their R&D activities and future actions (e.g., investments, financing, and strategy) that otherwise would have to be discussed in the management report.<sup>13</sup> In the Online Appendix, we provide an example of exempted reporting using BioNTech, the formerly private German biotech firm that developed a COVID-19 vaccine with Pfizer, and show how much more

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<sup>12</sup> The respective maximum thresholds set by the EU were around 4 million Euros in total assets, 8 million Euros in sales, and 50 employees during much of our sample period. For country-specific threshold variation, see, for example, Cna Interpreta (2011), Minnis and Shroff (2017), Bernard *et al.* (2018), and Accountancy Europe (2019).

<sup>13</sup> There is some variation in what firms must provide or they are exempt from. For instance, firms can use one of two income-statement formats in Europe. They either classify expenses by nature (e.g., wage expense and material expense) or function (e.g., cost of goods sold, advertising expense). The former is more prevalent in continental Europe, whereas the latter is more prevalent in the UK. Thus, the estimated reporting mandate effect in the EU setting reflects the average reporting format, exemption, and enforcement level across our sample countries, industries, and years.

information this firm reports once it crosses the thresholds and has to comply with full reporting.<sup>14</sup>

### **3.2. Enforcement Reform in Germany**

Germany, as a member state of the EU, transposed the EU Accounting Directives into national law in the 1980s and hence German firms have been subject to the EU reporting regulation for a long time. However, this mandate was weakly enforced until a sweeping reform in 2007 (Bernard 2016). Before the reform, limited-liability firms were required to file their financial statements with local courts and to publish their statements in local newspapers. The local courts were not tasked to ensure compliance or to engage in proactive enforcement. On top of that, monetary sanctions for non-compliance were low. As a result, the share of limited-liability firms complying with the reporting mandate was as low as 5-10%.

In 2007, Germany reformed its enforcement of the reporting mandate via the Bill on the Electronic Registers for Commerce, Companies and Associations (EHUG), effective for financial statements with fiscal years ending in December 2006 or later. Germany's reform efforts were a direct response to mounting pressure from the European Commission and the transposition deadline for the Company Law Disclosures Directive (EU Directive 2003/58/EC), which required the implementation of a central electronic publication register by 2007. The reform created a central electronic publication register in charge of the dissemination of limited-liability firms' financial statements, instituted centralized and proactive enforcement of the mandate by the Ministry of Justice, and introduced escalating fines for non-compliant firms. Following the reform, the share of limited-liability firms providing the required financial reports increased to over 90%. This compliance increase substantially enhanced corporate transparency in Germany as it meant that financial statements of more than 900,000 firms became available to the public for the first time.

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<sup>14</sup> While this example illustrates the increase in information under full reporting, we emphasize that our identification strategy does not rely on such over-time variation when firms outgrow the thresholds.

## 4. Data and Level of Aggregation

We combine financial and innovation data for limited-liability firms in Europe from several sources. For the European sample, we obtain financial information from Bureau van Dijk’s Amadeus database and firm-patent links from Bureau van Dijk’s Orbis database. We use patent data from the European Patent Office’s PATSTAT database as well as detailed information on corporate innovation activity across Europe from Eurostat’s Community Innovation Survey (CIS).<sup>15</sup>

The CIS is the largest innovation survey in the world based on the number of participating countries and responding firms (Arundel & Smith 2013). It is administered by dedicated teams of statisticians specializing in innovation research and working at independent research institutes or national statistical offices in Europe. The survey is the result of decades-long deliberations between innovation researchers, national statistical offices, and policy makers about the measurement of policy-relevant, economy-wide innovation indicators. Following the Oslo Manual (OECD & Eurostat 2018), the de-facto standard for measuring innovation, the CIS covers both new-to-the-market as well as new-to-the-firm innovations (products, services, and processes) in the spirit of Schumpeter’s (1934) definition. This broad approach to measuring corporate innovation aligns well with our construct of interest. Importantly, the CIS collects information about firms’ innovation activity irrespective of their requirements under the financial reporting mandate, and permits strictly confidential access to anonymized firm-level data only to accredited researchers. These features ensure that our corporate innovation measures are not directly taken from or influenced by firms’ financial reporting, which mutes firms’ incentives to strategically distort responses to the survey due to concerns about information leakage (Koh & Reeb 2015). In the Online Appendix, we provide further details on the innovation definition, methodology, and data quality of the CIS.

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<sup>15</sup> We access the confidential micro-level data (called secure-use files) at Eurostat’s Safe Centre in Luxembourg for all available survey waves (2000, 2004, 2006, 2008, 2010, 2012, and 2014). The waves include EU member states and European Statistical System members. The survey questions are harmonized across countries, and cognitive tests are regularly conducted to assure that the questions elicit the desired information. Member states are required to provide innovation statistics to the EU, and almost all member states *require* firms to answer the survey.



We obtain information on the financial-reporting exemption thresholds in various European countries from Breuer (2021). The resulting sample covers up to 26 countries over a time span of 15 years from 2000 to 2014. Within each country, we aggregate firm-level financial and patent data to the two-digit NACE industry level to create a country-industry-year level dataset. In aggregating the innovation-survey responses, we use relative weights provided by the CIS so that our averages are representative for the population of firms in the industry and country, which is important for our estimation of aggregate effects.<sup>16</sup>

In choosing the level of aggregation, we face a tradeoff between accommodating spillovers and statistical power. A higher level of aggregation naturally accounts for more spillovers but in the extreme one can no longer assess statistical significance.<sup>17</sup> Our two-digit industry-country level aggregation in the European analysis includes any and all redistribution effects across firms, including positive spillover effects from customers, suppliers, and competitors, within the same coarse *two-digit* industry in the country. To illustrate, the average two-digit industry in Germany comprises more than 30,000 firms operating in more than 14 distinct five-digit subindustries. While we acknowledge that spillovers could go beyond these broad industry boundaries as well as countries, we note that information spillovers tend to be strongest within industries and local markets (e.g., Engelberg *et al.* 2018), and the typical firm in our sample operates in local markets. According to the CIS, 80% of our sample firms indicate that their largest market is at the local level or the national market. Consistent with this response, the average firm’s sales to customers outside of its own country amount to only 2%. These statistics and considerations support the chosen level of aggregation and suggest that our

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<sup>16</sup> The base population of the CIS comprises all firms recorded in national business registers with 10 or more employees. Based on this population, stratified random sampling is used to ensure the surveyed sample is representative of the base population. The stratification of the sample is based on the economic activity of the enterprise (NACE Rev.2 classification), its size, and in some countries also its location in a geographical region (NUTS2 level). Along with firms’ responses, the CIS provides sampling weights to adjust for sampling design and unit non-response biases. The weights ensure that the aggregates are representative for the industry and country (excluding micro firms).

<sup>17</sup> Given our interest in aggregate effects, we prefer higher aggregation levels to accommodate spillovers as best as possible, even if this approach hurts statistical power. In interpreting our results, we accordingly take a more “Bayesian” approach to inference, emphasizing the consistency of our results across various settings and specifications rather than individual results’ significance levels (e.g., Glaeser & Guay 2017; McShane *et al.* 2019; Imbens 2021).

design likely captures most spillovers.

For the German sample, we obtain financial information on both limited- and unlimited-liability firms from the Mannheim Enterprise Panel (MEP). The MEP is based on the firm-level data collected by Creditreform, the dominant credit bureau in Germany.<sup>18</sup> It is the most comprehensive micro database of companies in Germany outside the confidential business register maintained by the Federal Statistical Office of Germany. The MEP database includes unique-patent identifiers, allowing us to link our sample firms with all patents available in the PATSTAT database to construct patent indicators (ZEW 2019a). We augment this data with detailed information on innovation inputs and outputs from the Mannheim Innovation Panel (MIP), which is based on successive issues of the CIS.

The German sample covers more than 20,000 unique firms over 12 years from 2002 to 2013. The firm-level panel, however, is unbalanced as the innovation surveys do not ask all questions every year and firms do not always respond to all questions. Moreover, there is substantial churn due to the limited survival of especially smaller firms. The panel is replenished to account for churn and adjusted for response bias via representative re-sampling (see Online Appendix), but firm-level data are sparse nevertheless. We again aggregate data to the market level using two-digit industries and, in this case, counties as the relevant regional level of aggregation.<sup>19</sup> While less comprehensive than the country-industry aggregation in the European sample, the market-level aggregation still reduces biases arising from potential information spillovers to closely related, but unregulated firms in the same region, at least in comparison to standard firm-level designs that would view such firms as unaffected controls. More importantly though, aggregating at the county-industry-level in the German setting mitigates the limitations and sparsity of the firm-level panel data. With this aggregation and representative sampling, it is not important that the same firm answers the same question over time or around the enforcement reform in Germany.

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<sup>18</sup> See Bersch *et al.* (2014) for more details about the construction of the MEP database.

<sup>19</sup> In line with prior research (e.g., Huber 2018; Breuer 2021), we choose counties as a relevant regional aggregation level. German counties represent an intermediate administrative level between municipalities and German states. They are comparable to U.S. counties (Nomenclature of Territorial Units for Statistics level 3).

## 5. Research Design

We exploit the threshold-based mandates in Europe and the enforcement reform in Germany to empirically investigate the effect of mandatory financial reporting on corporate innovation. Both settings allow us to use difference-in-differences designs, which purge our estimates from various confounding differences across countries (e.g., tax policies), industries (e.g., capital intensities), or over time (e.g., crisis times). The two settings have complementary strength and weaknesses and allow us to provide estimates from a cross-sectional as well as a time-series difference-in-differences design.

### 5.1. Exemption Thresholds in Europe

A central feature of the threshold-based regulation in Europe is that a given country's exemption thresholds affect industries in different and, importantly, predictable ways. For example, a regulation that exempts firms below 50 employees from full reporting affects labor-intensive industries more strongly than capital-intensive industries. Analogous arguments can be made for a threshold based on total assets, which likely affects capital-intensive industries more strongly. Thus, the same threshold implies heterogeneous regulatory intensities across industries.

We exploit this country-industry-level heterogeneity in regulatory intensity in the following cross-sectional difference-in-differences design:<sup>20</sup>

$$Y_{cit} = \beta \text{Reporting}_{cit-1} + \alpha_{ct} + \delta_{it} + \varepsilon_{cit},$$

where  $Y_{cit}$  is the dependent variable (e.g., the share of innovating firms) in a given country  $c$ , industry  $i$ , and year  $t$ ;  $\text{Reporting}_{cit-1}$  captures the regulatory intensity measured as the share of firms above country  $c$ 's reporting-exemption thresholds in industry  $i$  and year  $t-1$ ;  $\alpha_{ct}$  is a country-year fixed effect and  $\delta_{it}$  is an industry-year fixed effect.<sup>21</sup>

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<sup>20</sup> Our design exploits cross-sectional variation in country-industry-level treatment intensity. We explicitly do not focus on time-series variation for several reasons. First, there were only few, limited changes in thresholds over time (Figure A1). Second, these few changes coincided with other major changes at the country level. Third, market-wide innovation effects likely take time to play out, rendering short-window time-series designs less useful than cross-sectional designs.

<sup>21</sup> In alternative specifications, we use the share of firms exceeding both the reporting- and auditing-thresholds as our (credible) reporting intensity measure.

To ensure that our regulatory intensity measure is not confounded by endogenous differences or changes in firm sizes across countries and over time (e.g., due to technology shocks or firm growth), we use a simulated instruments approach following Currie and Gruber (1996) and Mahoney (2015). Instead of using the actual share of firms exceeding a given country’s exemption thresholds in a country-industry-year, we use a standardized share of firms as our intensity measure (i.e., our simulated instrument). To construct the standardized share, we calculate the hypothetical share of firms that would exceed a given country’s exemption thresholds if its thresholds were applied to a Europe-wide firm-size distribution (Breuer 2021). We construct the European distribution by pooling all firms in a given industry across countries and years.<sup>22</sup> The resulting distribution is not only representative for the typical firm-size distribution in this industry in Europe, but also does not vary across countries (e.g., due to industrial policies) or over time (e.g., due to technology shocks). By using this distribution, we obtain a standardized measure of regulatory intensity that varies only due to differences in exemption thresholds across countries and *systematic* differences in firm-size distributions across industries (see Figure A1 illustrating this variation). This approach addresses concerns about reverse causality (e.g., technology shocks causing firms to grow above a threshold) and omitted variables correlated with firm-size differences (e.g., countries’ industrial policies).

Using the standardized share of mandated firms, our *cross-sectional* difference-in-differences design compares corporate innovation in more versus less intensively regulated industries in the same year using (1) the difference in the shares of mandated firms in a given country *across* industries (due to their distinct size distributions) and (2) the difference in the shares of mandated firms in a given industry *across* countries (due to their distinct exemption thresholds). By using a within-country-year design, we control for *any* confounding cross-country differences as well as *any* changes over time, observed or unobserved. This feature addresses important concerns about tax and other public policies that could affect corporate R&D and innovation (e.g., Berger 1993; Chen *et al.* 2021). It also

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<sup>22</sup> For a detailed description of the construction of the standardized firm-size distributions, see Breuer (2021).

addresses concerns about the endogeneity of countries' thresholds at a given point in time (e.g., Ball 1980). Thus, our design offers substantial advantages over the usual time-based difference-in-differences design that exploits a regulatory change in a given country as treatment.

Our identifying assumption is that there are no omitted factors correlated with corporate innovation *and* our intensity measure at the country-industry level. A typical concern with this assumption is that a multitude of country-industry-level factors could be correlated with corporate innovation (e.g., growth opportunities or technology shocks). However, Breuer (2021) shows for several candidate factors that they no longer correlate with the standardized intensity measure due to its (simulated) construction. A remaining concern with the identifying assumption is that countries endogenously set their thresholds at the country-industry level. The institutional details of our setting suggest this is unlikely to be the case. Within a given country, the thresholds are set uniformly across industries. The thresholds appear to be motivated by a desire to reduce the disproportionate regulatory burden for smaller firms (in all industries), which arises among other things from the fixed costs associated with financial reporting requirements.<sup>23</sup> If the EU or specific countries really intended to treat industries differently, they could have set at least some industry-specific exemption thresholds, but they chose not to do this. It is therefore unlikely that the uniform reporting thresholds are the result of some deliberate tailoring of the thresholds to individual industries. And even if a country tailored its country-level thresholds to one or a few specific industries (e.g., its most important ones), then this country-industry-specific choice would make the chosen thresholds plausibly exogenous for all other industries, except the specifically targeted one(s), and presumably these other industries would dominate the analysis.

## 5.2. Enforcement Reform in Germany

In the second design, we exploit the enforcement reform in Germany as a major shift in the

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<sup>23</sup> Fixed costs depress the profit margin more, the lower a firm's sales. This scale effect is not specific to a particular industry and one reason why the EU prescribes a uniform sales-based exemption threshold for all industries (e.g., European Commission 2019).

effective regulation of limited-liability firms' reporting over time and use the following temporal difference-in-differences analysis with a continuous treatment variable:

$$Y_{dit} = \beta \text{LimitedShare}_{di} \times \text{Post}_t + \alpha_{dt} + \delta_{it} + \phi_{di} + \varepsilon_{dit},$$

where  $Y_{dit}$  is the dependent variable (e.g., the share of innovating firms) in a given county (or district)  $d$ , industry  $i$ , and year  $t$ ;  $\text{LimitedShare}_{di}$  captures cross-sectional variation in the intensity of the reporting regulation at the county-industry level, measured as the average share of limited-liability firms among all (limited- and unlimited-liability) firms in a given county  $d$  and industry  $i$  in the pre-enforcement period (2002 to 2006);  $\text{Post}_t$  is an indicator taking the value of one for all years after the enforcement reform (2008 to 2013);  $\alpha_{dt}$  is a county-year fixed effect,  $\delta_{it}$  is an industry-year fixed effect, and  $\phi_{di}$  is a county-industry fixed effect.<sup>24</sup>

The basic idea behind this market-level, difference-in-differences design is that industries in counties with a greater share of limited-liability firms should be more affected by the heightened enforcement of limited-liability firms' reporting mandate. This county-industry "exposure" should explain changes in innovative activities at the county-industry level around the reform, if there are any. The key identifying assumption of this design is that, absent the enforcement reform, time-series changes in county-industries' innovation activity are unrelated to the (pre-existing) county-industries' shares of limited-liability firms, which is essentially a parallel-trends assumption.

In supplemental tests, we complement this continuous-treatment, market-level design with two firm-level (and more conventional) difference-in-differences designs that differ in the choice of the control group. In the first firm-level design, we compare the innovation activity of limited-liability firms with the activity of unlimited-liability firms before and after the enforcement reform. In the

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<sup>24</sup> We measure the share of limited-liability firms in the population covered by the MEP. Aside from the confidential German census data, this panel is the most comprehensive database, spanning various types of firms, including sole-proprietorships, partnerships (e.g., OHG and KG), and corporations (e.g., GmbH and AG). Inclusion in the MEP is widely independent of the reporting mandate and the share is not computed based on survey responses, but the actual share in the MEP population.

second design, we compare the innovation activity of private (limited-liability) firms with the activity of public firms before and after the enforcement reform. Unlimited-liability firms were not required to report publicly before or after the reform. By contrast, public (limited-liability) firms were required to report publicly and this requirement was strictly enforced by the respective stock exchanges before and after the reform.

An important assumption for all our difference-in-differences designs to provide unbiased estimates is that there are no spillovers from treated to control units (or vice versa). This assumption is most plausible in our aggregate design for the European setting (e.g., for which the unit of observation is at the country-industry level) and least plausible for the firm-level designs. A violation of the no-spillover assumption biases our estimates upward (in case of negative spillovers) or downward (in case of positive spillovers). Despite these potential biases, we complement the aggregate European design with more local designs, including firm-level analyses because the estimates derived from the more local designs can be informative about the distributional effects of reporting regulation, especially when interpreted in conjunction with the aggregate estimates. For example, *county*-industry-level estimates allow us to discern whether a potential null result for the aggregate (at the *country*-industry level) is due to a one-for-one redistribution of innovative activity between counties with more versus less treated firms or rather due to the absence of a treatment effect.

## 6. Results

### 6.1. Descriptive Statistics

Table 1 presents descriptive statistics for our treatment and outcome variables. (For a list of variable definitions, refer to the Variable Appendix.) In the European sample (Panel A), our main variable of interest is the reporting intensity variable “Reporting,” which captures the share of firms subject to full reporting requirements in a country and two-digit industry. The distribution of this intensity measure has several notable features. The average (median) intensity for two-digit industries is 26% (15%). The intensity measure spans the full range from 0% to 100%, with the majority of the

values falling between 6% and 30%, which means that typically the largest 6 to 30% of the firms in an industry have to report fully. In this sense, the treatment variable primarily captures variation in mandatory reporting among the *largest* firms in the industry. These firms are likely of substantial importance for market- or industry-level outcomes. However, the intensity variable also extends to relatively small firms in many industries, allowing us to capture an average effect over a meaningful range of firm sizes. We provide extensive distributional information on the reporting intensities in the Online Appendix. Figure A1 shows that most of the variation in the intensities comes from differences in firm sizes across industries and differences in thresholds across countries, which is the variation we exploit in our design (and not from changes in the thresholds over time). The alternative treatment variable “Reporting and Auditing” captures the share of firms facing mandates for reporting and auditing. It has very similar statistics as “Reporting” but allows us to check if the results are different if reported financials also must be audited and hence are more credible.

In the German sample (Table 1, Panel B and Table A1, Panel C), the three treatment variables of interest are the share of limited-liability firms (“Limited Share”), an indicator for limited firms (“Limited”), and an indicator for private firms (“Private”). The share of limited firms (“Limited Share”), calculated for all firms in a given county, industry, and year in the broad MEP data, ranges from 0% to 100%. Its average (median) is 59% (60%) at the market level (Panel B). In contrast, the share of limited firms in the firm-level innovation-survey data is 97% (Table A1, Panel C). The remaining 3% are unlimited-liability firms of a particular type (KG, OHG), which are the most comparable to the limited firms. Similarly, the share of “private” firms in the firm-level data is 99%. The remaining 1% are publicly listed firms. The rarity of unlimited and publicly listed firms in the firm-level innovation-survey data is in part due to representative sampling and in part due to better coverage of limited firms in the innovation-focused MIP data. The limited number of control firms reduces the power of firm-level analyses, which further supports our market-level design in the German setting. As noted earlier, the market-level design addresses sparse time series data at the firm



level in the MIP, which poses a challenge in a time-series difference-in-differences design. Given the random sampling and replacement of firms in the MIP, we can exploit changes at the market rather than firm level without substantial concerns about endogenous sample selection or attrition over time.

With respect to innovation outcomes, the descriptive statistics for the European sample (Panel A) suggest that 36% (33%) of firms in the average (median) two-digit industry are innovating (i.e., introducing new-to-the-firm or new-to-the-market products, services, or processes). A little less than half of these innovations (16% on average) are not only new to the firm, but entirely new to the market. By contrast, the share of patenting firms is only 6% (2%) in the average (median) industry, highlighting that patenting captures only a very small share of corporate innovation. These statistics suggest that innovative activities are widespread in the economy; that is, performed by a large share of firms, but only few firms use patenting as a strategy to protect their innovations.

In the German sample, we find very similar patterns, although the German sample is slightly more tilted toward innovative firms. In the average county and industry, 55% of firms are innovating in a given year, but again only 8% of firms apply for patents in a given year (Panel B). The share of firms with entirely new-to-the-market innovations is 29%. In sum, the German sample also has a substantial share of innovating firms.

## **6.2. Reporting Regulation in Europe**

### **6.2.1. Main Effect of Reporting Regulation on Innovation**

We begin our analysis by investigating the impact of reporting regulation on aggregate innovation in the European sample. Table 2 presents country-industry-level regressions for various measures of innovation activity on reporting intensity. Innovation activity is measured at the two-digit industry level using population-weighted survey responses from the CIS. At this relatively high level of aggregation, the analysis captures potential spillovers within broad industry groupings. The population-weighting ensures the representativeness of the survey-based innovation measures for a given industry and country.

In Panel A, mandatory reporting intensity is weakly positively, but not statistically significantly associated with average innovation spending in the industry (columns 1 and 2), an all-in measure of spending on (internal and external) R&D activities as well as any machinery, equipment, software, and personnel costs incurred in inventing or adopting innovations. However, reporting intensity is significantly negatively associated with the share of innovating firms (column 3). This share captures firms adopting products, processes, or services that are new to the firm or new to the market. Next, we decompose this broad measure of innovation activity into its key components. We find that mandatory reporting exhibits negative associations with all the key components, albeit at varying levels of significance: the share of firms reporting new-to-the-market innovations (columns 5 and 6), product innovations (columns 7 and 8), and process innovations (columns 9 and 10). In Panel B, we document similar evidence using total innovation spending and the total number of firms with innovations as our outcomes. By using the totals, rather than simple averages, we essentially present size-weighted, aggregate results.<sup>25</sup>

In terms of economic magnitude, our estimates imply that increasing the share of limited-liability firms that are subject to mandatory reporting by, for instance, 10 percentage points decreases the share of innovating firms by 1.3 percentage points (column 3 of Panel A). Considering the range of reporting intensities (e.g., 10 percentage points is roughly the difference in intensities between the German and Belgian manufacturing industries specialized in chemical products), this effect is economically meaningful (but also plausible). It amounts to a 3% decline compared to the average share of innovating firms across Europe. Importantly, this estimate represents the *net* effect at the two-digit industry level. It is net of any redistribution across firms as well as positive spillovers among customers, suppliers, and competitors within the same industry.<sup>26</sup> Moreover, it is net of any potential

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<sup>25</sup> Our two measures of regulatory intensity, “Reporting” and “Reporting and Auditing,” yield very similar results in terms of coefficient signs and magnitudes. Hence, we only report the results for our main measure in subsequent tables.

<sup>26</sup> In subsequent sections, we explore the channels that make up the net effect of mandatory reporting. We disentangle the direct and indirect (spillover) effects in section 6.2.2 and investigate the relative importance of financing benefits vis-à-vis proprietary costs in section 6.4.

financing benefits or any long-run changes in the industries (e.g., due to greater entry) spurred by the industry-wide transparency.

Collectively, the results in Table 2 provide a first indication that reporting mandates reduce corporate innovation, or at least the prevalence of it, even after allowing for industry-wide redistribution and spillovers. The aggregate results, although economically significant, are statistically weak. Their tenuous nature likely reflects not only low statistical power (relatively few observations at the two-digit industry-country level), but also the existence of countervailing forces (e.g., direct financing benefits and proprietary costs, and indirect information spillovers), which imply that, in principle, the aggregate net effect could be small or zero for economic reasons. Consistent with these forces being at work, Table 2 shows that aggregate innovation spending is not significantly negatively affected, even though the number of innovating firms appears to decline. Together, these results already point to a possible redistribution of innovative activity toward a few (likely larger) firms, resulting in a concentration of innovation in the economy.

### **6.2.2. Direct versus Indirect Effects of Reporting Regulation**

Next, we explore the underlying forces and decompose the aggregate *net* effect of reporting regulation into its direct effect of firms' own reporting mandates and its indirect spillover effects resulting from other firms' reporting mandates.

To empirically implement this decomposition, we construct reporting intensities capturing the extent to which *other*, yet related firms are subject to reporting mandates. We identify such related firms using input-output tables. Specifically, for each focal industry, we construct reporting intensities for its input ("supplier") and output ("customer") industries. We then weight the reporting intensities of supplier and customer industries with their respective shares of inputs to and outputs from the respective focal industry. Note that the focal industry could receive inputs from or deliver outputs to firms in its own industry. But because not all suppliers and customers operate in the same two-digit industry as the firms in the focal industry, the resulting supplier and customer reporting intensities

differ from the focal industry's reporting intensity. This feature allows us to separately estimate the direct impact of mandating firms in a given industry and the indirect spillover effects of mandating other firms in the same industry *and* other industries (e.g., competitors, suppliers, or customers).

Table 3 presents the estimates from country-industry-level regressions of innovation activity on a focal industry's own reporting intensity and its supplier and customer reporting intensities. Controlling for supplier and customer reporting intensities, we continue to find that more extensive mandatory reporting in a given industry decrease corporate innovation, consistent with our results in Table 2, but the decline in innovation is now more pronounced for all proxies, when comparing coefficient sizes. This result makes sense because in this specification offsetting spillovers from related firms facing reporting mandates are separately estimated and no longer in the main reporting coefficient. Consistent with the notion that firms benefit from these spillovers, the coefficients on the supplier and customer intensities are positive and often, but not always, statistically significant.

In terms of economic magnitude, our estimates imply that increasing the share of firms subject to mandatory reporting by 10 percentage points decreases the share of innovating firms by 2.3 percentage points (or 6% relative to the average innovating firm share), before allowing for offsetting supplier and customer spillovers (column 2 of Panel A in Table 3). The same increase in the reporting share resulted in only a 1.3 percentage point decrease (or 3% relative decrease) after allowing for supplier and customer spillovers (column 3 of Panel A in Table 2).<sup>27</sup> These comparisons illustrate the positive spillovers (e.g., to other firms in the industry) resulting from mandatory reporting. The results also highlight why it is important to conduct the regulatory analysis at an aggregate level, as otherwise spillovers confound the analysis (Berg *et al.* 2021).

The results in Table 3 suggest the industry-level net effect of reporting regulation combines negative direct effects with positive indirect effects on corporate innovation. They are consistent with

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<sup>27</sup> In untabulated tests, we document that the increase in the coefficient on the focal industry's own reporting intensity from Table 2 to Table 3 is robust to using a constant sample across both specifications.

the notion that reporting mandates redistribute firms' gains from innovation to other related firms along the lines of our discussion in Section 2.

### **6.2.3. Heterogeneous Effects Across Firm Sizes**

To further explore the redistributive forces of reporting regulation and a potential concentration of innovation activity in the economy, we examine whether reporting regulation affects the many smaller firms more negatively than the few larger ones. As discussed in Section 2, firm size is a potentially important dimension moderating the impact of reporting regulation. Smaller firms are expected to be more negatively affected by the reporting regulation given their limited propensity to voluntarily report to the public and their greater vulnerability to exploits by larger competitors and contract partners.

To examine size-related heterogeneity in firms' responses to reporting regulation, we separately examine the impact of the regulation for firms in distinct size groups. Specifically, we subdivide the country-industry-level innovation outcomes into distinct outcomes for each of three firm-size groups: small firms with less than 50 employees, medium-sized firms with 50 to just below 250 employees, and large firms with 250 or more employees. As a result, our country-industry-*size*-level regression sample increases (about) threefold compared to the previous country-industry-level regression sample. To differentiate between the distinct groups' innovation outcomes, we include indicators for the medium- and large-firm groups and corresponding interactions with our reporting intensity measure. By setting up the analysis in this way, we continue to exploit the (exogenous) variation in reporting thresholds but decompose the treatment effect by size group. The interactions capture any differential effects of reporting regulation on medium-sized and large firms, respectively, compared to small firms.

Table 4 presents the estimates from our expanded country-industry-*size*-level regressions of innovation activity on reporting intensity and its interactions with the medium- and large-firm indicators. Across all columns and both panels (Panel A and Panel B), the interactions exhibit positive

and mostly significant coefficients. This pattern suggests that, in contrast to the typically negative effect on small firms, medium-sized and large firms exhibit less negative or more positive effects of reporting regulation. Interestingly, the coefficients on the large-firm interactions are systematically larger than the ones on the medium-firm interactions. This pattern further supports the notion that especially larger firms are less (negatively) affected by the reporting regulation.

Another interesting pattern emerging from Table 4 is that the coefficient magnitudes of the large-firm interactions are typically slightly lower, in absolute terms, than the coefficient magnitudes for small firms, especially when using totals rather than average innovation measures as outcomes (Panel B). Thus, the sum of the small-firm coefficients and the incremental large-firm coefficients are typically still negative (even if not statistically significantly so). This pattern suggests that, even though larger firms are less negatively affected than small firms, some large firms are still negatively affected and even stop innovating (Panel B, Column 2). A notable exception to this general pattern is shown in column 1 of Panel B, which examines firms' innovation spending responses. The coefficient on the large-firm interaction is more than three times as large, in absolute terms, as the negative coefficient for the small firms. This result indicates that the large-firm group in total appears to fully offset any innovation spending declines of the smaller firms. This finding explains our earlier result in Table 2 that the share of innovating firms declines, but aggregate innovation spending does not. Importantly, it supports the notion that reporting regulation contributes to concentration of innovation activity among a few (very) large firms.

To delve deeper into the firm-size-related heterogeneity, we next exploit CIS survey responses on various barriers to innovation that firms are confronted with and explore how these barriers to innovation differ across the distinct firm-size groups. We distinguish two types of barriers: competitive barriers coming from dominant firms and informational barriers stemming from lack of information on markets and technologies. Table 5 presents estimates from country-industry-*size*-level regressions of stated innovation barriers on reporting intensity and its interactions with the medium-

and large-firm group indicators. Thus, the focus is on comparisons across the size groups. In column 1, we find that, for small firms, reporting regulation is positively (though not significantly) associated with competition from dominant firms constituting a barrier to innovation.<sup>28</sup> By contrast, the negative and statistically significant coefficients on the medium- and large-firm interactions suggest that this barrier is less of a concern among medium-sized and large firms. For the informational barriers, we find a negative association with reporting regulation among small firms (columns 2 and 3). This reduction in informational barriers suggests that mandatory reporting facilitates learning from peers about markets and technologies. The negative interactions in columns 2 and 3 indicate that the reduction is particularly pronounced for medium-sized and large firms. Although these results are not always statistically significant and admittedly more suggestive in nature, taken together, they support the idea that, as reporting regulation expands, larger firms experience weaker increases of competition-related barriers and stronger decreases of information-related barriers as compared to smaller firms.

Collectively, our evidence on the heterogeneous effects of reporting regulation is very consistent with the differences in economic incentives (e.g., for voluntary disclosure) and competitive positions of smaller vis-à-vis larger firms discussed in Section 2. That being said, we acknowledge that the EU’s size-based reporting regulation could play into the firm-size heterogeneity because size thresholds imply that the “largest” firms essentially always have to report (giving us less variation to estimate the negative direct effect from own reporting).<sup>29</sup>

### **6.3. Enforcement Reform in Germany**

#### **6.3.1. Main Effect of Reporting Regulation on Innovation**

We now turn to a single-country setting, exploiting the German enforcement reform. In this

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<sup>28</sup> In untabulated tests, we find that this coefficient is significantly positive when controlling for spillovers from other firms’ reporting. Together with our results in Table 3, this pattern suggests that the negative direct effect of firms’ mandatory reporting on their innovation activity is related to small firms experiencing increased competition from dominant firms.

<sup>29</sup> Our definition of the medium- and large-firm groups does *not* correspond to the “medium” and “large” firm categories prescribed by the reporting regulation, which is based on multiple thresholds and varies across countries. Thus, our size groups primarily capture economic differences across firms, not differences in regulatory requirements.

setting, we can no longer aggregate at the country level and must define markets more narrowly at the regional level. We therefore aggregate at the county and two-digit-industry level. In return, we have a more powerful setting to investigate the direct impact of mandatory reporting on affected firms, because we can exploit finer local variation in the reporting mandate and observe more detailed outcomes (e.g., firms' returns to innovation). These features allow us to shed more light on the channels through which reporting regulation affects corporate innovation in the aggregate. Besides, this alternative setting helps corroborating our findings for the European reporting exemptions.

Table 6 presents the estimates from county-industry-level regressions of innovation activities on the interaction of the share of limited firms and a post-enforcement indicator. This interaction essentially captures the increase in the effective strength of the reporting mandate at the local market level. That is, the enforcement reform had a larger effect in markets with a high share of limited firms, which after the reform face a much more stringent enforcement of their reporting mandate.<sup>30</sup>

In column 1 of Panel A, we find that the increase in the strength of the mandate is associated with significantly lower innovation spending. In addition, we find that the share of innovating firms (broadly defined) declines significantly after the enforcement reform. Similar declines are also observed for the individual components of this measure: the share of firms with new-to-market innovations, product innovations, and process innovations. Panel B documents that these declines are also observed for total spending and the total number of firms with any of these types of innovation, which implies that the results not only hold for the average firm in an industry and county, but also in the (size-weighted) aggregate.

In Figure 1, we explore the timing of the enforcement effect in greater detail. The figure plots the effect on innovation spending by year, relative to 2007 as the base year. Consistent with the parallel-trends assumption underlying our difference-in-differences design, we do not observe a

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<sup>30</sup> For evidence that county-industries with greater limited-liability-firm shares exhibit larger increases in public financial reporting after the enforcement reform than county-industries with lower shares, see Breuer (2021).



differential trend between markets with higher vis-à-vis lower shares of limited firms in the pre-enforcement period. After the reform, innovation spending declines, starting in 2008 and stabilizing at a significantly lower level over the rest of the sample period (2009-2013).<sup>31</sup> We obtain similar results for the innovation output measures (e.g., the share of innovating firms) in untabulated tests. The timing of the enforcement effect aligns with the fact that, given a 12-month reporting lag, the enforcement reform resulted in a substantial increase in the availability of financial reports by early to mid-2008. Notably, the short lag between the availability of firms' financial information and the reduction of firms' innovation activities is consistent with firms scaling back both ongoing and future innovation activities, likely in response to lower realized returns to past innovations and revised expectations about future innovation returns. We explore this explanation further in section 6.4.1.

Collectively, the results in Table 6 and Figure 1 suggest that more extensive mandatory reporting reduces innovation activity in the average local market. These results are consistent with and corroborate the earlier findings in the European setting. The negative impact of mandatory reporting is estimated with greater statistical power at the local level than in the European setting though, as evidenced by much higher significance levels. This increase in power is likely driven by two factors: (a) the larger number of observations and (b) the local market design, which is less highly aggregated and hence accommodates fewer offsetting spillovers. Hence, the local market results primarily capture the *direct* impact of the mandate on innovation, not the net impact including across-region spillovers. This feature could also explain why we find a negative effect on innovation spending in the German setting, but do not find one in the more aggregated European setting. To explore this explanation, we next examine whether the local impact of the mandate depends on the number of firms in the market that can provide offsetting spillovers.

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<sup>31</sup> The enforcement regime became effective for fiscal years ending December 31, 2006, and later. Given an up to 12-months lag between the fiscal-year end and the publication date, there were only 123,446 financial statements available between December 31, 2006 and December 31, 2007. In the following year (2008), 1,079,235 financial statements were publicly available, covering nearly all limited liability firms in Germany (Bundesanzeiger 2019). Given that the timing of the reform overlaps with the 2007 financial crisis and the ensuing great recession, we corroborate in section 6.4.2 that our results are not confounded by worsened access to external financing (see also Vanhaverbeke *et al.* 2019).

### 6.3.2. Heterogeneous Effects Across Competitive versus Monopolistic Markets

In this section, we estimate separate effects for the enforcement reform in local markets with many firms (more competitive) and few firms (more monopolistic). Table 7 provides estimates from county-industry-level regressions of innovation on the strength of the mandate, separately for local markets with an above median number of firms (“high”) and markets with a below median number of firms (“low”). We find that mandatory reporting is more negatively associated with innovation spending and innovating firms in markets with few firms; that is, in local monopolies. Notably, the decline in spending in markets with few firms appears to be driven by local monopolists stopping innovation activities altogether (column 4).<sup>32</sup>

The results in Table 7 provide an explanation for why we observe negative spending effects in the local market design (Germany), yet do not observe a decline in the more aggregated European setting. In the former, local markets with few firms tend to dominate or be overrepresented as compared to a sample using firm-level observations (which would be dominated by markets with many firms). Our results suggest that, in many local markets with few firms, monopolists stop innovating, so spending goes down. In the European setting, the spending declines of local monopolists are less relevant and/or offset by the shift in innovation activities to other larger firms in the economy, as suggested by our results in Table 2 and Table 4.

Collectively, the results in Table 7 suggest that mandatory reporting primarily discourages innovation activity of local monopolists. This makes sense considering that local monopolists, by definition, cannot benefit from offsetting information spillovers from local peers, whereas firms in crowded markets at least benefit from the reporting of their peers. Put differently, a mandate is less costly to firms if they can reciprocally exploit each other’s disclosures. The results in Table 7 are further consistent with the idea that, absent any reporting mandate, local monopolists can protect their

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<sup>32</sup> In supplemental tests, we document that the impact is concentrated along the extensive margin in the local market design (Table A2). In the firm-level design, the impact of the mandate occurs primarily at the intensive margin, as this design implicitly focuses on firms operating in more crowded markets (due to the fixed effects, which require at least one control firm in the same county-year and industry-year).

rents from innovation via secrecy. Firms in more crowded markets, by contrast, are less likely to earn substantial rents to begin with and cannot easily hide their profits and rents given the proximity of their peers, which facilitates the dissipation of proprietary information even absent reporting mandates (e.g., via employee poaching) (Li *et al.* 2017; Glaeser 2018).

## 6.4. Channels and Alternative Explanations

### 6.4.1. Proprietary Costs versus Innovation Efficiency

Our results are consistent with reporting regulation discouraging corporate innovation because it dissipates firms' gains from innovation. However, an alternative interpretation is that our findings reflect improved innovation efficiency. Information on other firms' innovative activities can, for example, help firms identify worthwhile activities and avoid duplicate innovation efforts. To distinguish between these potential explanations for the decline in innovation activity, we investigate several measures that reflect the economic returns to innovation. In doing so, we shed light on the importance of proprietary costs for our innovation effects. We expect to observe lower returns if mandatory reporting dissipates gains from innovation, whereas returns should be unchanged or even higher if it enhances innovation efficiency.

Table 8 presents the estimates from county-industry-level regressions of various returns to innovation measures on the effective strength of the German reporting mandate.<sup>33</sup> We find that an increase in the strength of the mandate is negatively associated with firms' profit margins, sales from new-to-market innovations, the share of sales from new-to-market innovations among total sales, the share of sales increases from quality improvements, and cost reductions from process improvements (all at the county-industry level).<sup>34</sup> Thus, after the enforcement reform, the returns to innovation decline across the board, albeit not always statistically significantly so.

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<sup>33</sup> We acknowledge that the measures of innovation return, while specific to innovation, are likely noisy. Through continual improvements of the survey questions, the CIS has achieved a high response rate and reasonable accuracy though.

<sup>34</sup> We calculate the aggregate percent of sales from new-to-market innovations by weighting the reported percentages with available sales data. By contrast, we aggregate the share of sales increases due to quality improvements by simply calculating the total and taking its logarithm (plus one) as the data does not allow us to observe the sales increase amount relative to which the survey respondents stated the percentage number.

In sum, the results in Table 8 support the interpretation that the channel for the effect of reporting mandates on innovation is the proprietary costs of reporting.<sup>35</sup> They do not appear consistent with the alternative interpretation that the decline in innovation activity is explained by higher innovation efficiency. Further supporting this conclusion are the results of our earlier analyses in Table 6 showing declines not just in innovation inputs (e.g., spending), but especially in innovation outputs (e.g., product, process, or service innovations). Notably, we find that even some new-to-the-market innovations decline, which is inconsistent with a mere reduction of duplicate efforts.

#### 6.4.2. Financing Frictions

Another potential channel through which reporting regulation could affect innovation is through its impact on firms' ability to finance new investments (e.g., Brown *et al.* 2009; Kerr & Nanda 2015; Park 2018; Brown & Martinsson 2019). Our results suggest that this channel is insufficient to (over)compensate the decline in industry-wide innovation due to proprietary costs. Arguably, this outcome is not particularly surprising in our setting. Capital-market benefits often motivate firms' voluntary reporting. That is, firms that, on net, benefit from more disclosure can always provide it voluntarily. As a result, mandatory reporting effectively expands the reporting of those firms for whom the capital-market benefits of public reporting do *not* outweigh the corresponding costs (e.g., proprietary costs). In our sample of private firms, the capital-market benefits from public reporting are limited for most firms because they obtain financing from a small number of capital providers (e.g., owner-managers and relationship banks) with whom they tend to communicate privately. The private communication allows firms to inform their main capital providers, thereby reducing financing frictions while avoiding the leakage of proprietary information.

Although we expect the capital-market benefits from a mandate to be smaller for private firms, there may still be instances in which the mandate has financing benefits for some firms in the industry

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<sup>35</sup> In untabulated tests, we document that the decline in the return to innovation is concentrated in local markets with few firms, in line with our results in Section 6.3.2.

or the industry as a whole (e.g., due to spillovers, standardization, and reduction of duplicate information collection efforts; Minnis & Shroff 2017). Consistent with this line of reasoning, Table 9 documents that firms report fewer external financing constraints as a barrier to innovation after the enforcement reform strengthened the reporting mandate in Germany. We also find some evidence suggesting fewer internal financing constraints. Consistent with a large literature in accounting (Leuz & Wysocki 2016), these results suggest mandatory reporting comes with capital-market benefits, in our case at the market level (e.g., Garmaise & Natividad 2016; Shroff *et al.* 2017). Still, these benefits are not large enough to produce a positive net effect with respect to market-wide innovation.

Importantly, the evidence in Table 9 together with Figure 1 also allays concerns that the negative impact on innovation in the German setting reflects confounding influences from the financial crisis, which occurred in the post-period of the enforcement reform. The documented reduction in financing constraints is inconsistent with the explanation that the crisis hit limited-liability firms harder than unlimited-liability firms (e.g., because of limited collateral), which in turn spuriously results in a negative innovation effect. Note further that our analysis includes fixed effects at the county-year level, which should absorb much of the crisis impact on innovation. We nevertheless gauge if there is any residual impact of the crisis on our results by controlling for firms' exposures to the distress of a major German bank (Commerzbank) during the financial crisis (Huber 2018) and find that inferences are largely unaffected (Table A3).<sup>36</sup>

## 6.5. Other Measures of Corporate Innovation

Our results are based on a broad set of innovation measures derived from firms' confidential responses to the CIS. These survey-based measures are frequently used in innovation research and policy. In contrast, studies in accounting, finance, and economics often rely on patents and accounting information (e.g., reported R&D expense) to measure corporate innovation. In this section, we

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<sup>36</sup> It is worth noting that our German results are consistent with the European setting and that, in the latter, we do not exploit changes over time but instead rely on a cross-sectional identification strategy. Thus, it is unlikely that the financial crisis or other major shocks during our sample period drive our results.

summarize the impact of reporting regulation on these alternative measures of innovation to align our findings with the literature and to validate the survey responses used to measure innovation. (For more detail, refer to the Online Appendix).

#### **6.5.1. Patents**

In supplemental tests, we use patents to construct alternative measures of corporate innovation. Our patent analysis (Table A4) makes three important points. First, it shows that firms' survey responses regarding their patenting activity line up with their actual patenting behavior observed in PATSTAT, Europe's official patent database. This alignment supports the validity of firms' responses to the CIS. Second, the patent analysis in the European setting suggests that, in the aggregate, patenting increased. This result appears in contrast to the decrease in innovation activity documented in our main tests. What reconciles the results is that the few firms that continue innovating, when facing greater reporting regulation, make heavier use of patenting to protect their innovations. This shift in patenting is consistent with reporting regulation rendering secrecy a less viable option to protect innovation gains. It is further consistent with an emerging literature highlighting that the choice to apply for a patent, which grants legal protection in exchange for detailed disclosure, is connected to firms' overall disclosure strategies (Glaeser *et al.* 2020). As a result, patents are a misleading measure of *total* innovation when examining the innovation consequences of reporting regulation. Patents capture one particular form of innovation protection, the benefits of which increase with firms' overall transparency. Third, our patent analysis shows evidence that patent citations *originating from competitors* in the same country-industry increase in response to reporting regulation. This result is consistent with the interpretation that mandatory reporting spurs patenting by innovative firms that fear revealing proprietary information, which in turn leads to more citations by their competitors.

#### **6.5.2. Accounting Information**

In supplemental tests, we also use measures of corporate innovation based on financial

accounting information (e.g., investments in intangible assets). Our accounting-information analysis yields results that are consistent with our main analysis. Table A5 provides evidence that reporting regulation is negatively associated with several measures of investment and innovation activity derived from financial statement information, including changes in tangible and, in particular, intangible assets. Although these financial statement items reflect firms' innovation activity in admittedly imperfect ways, it is reassuring that they also show a negative impact of reporting regulation, corroborating our earlier findings based on firms' responses to the CIS.

## **7. Discussion and Conclusion**

In this study, we examine the effects of financial reporting regulation on corporate innovation. We analyze two different settings: threshold-based reporting mandates in the EU and an enforcement reform in Germany, both of which give rise to plausibly exogenous differences in the intensity with which European and German private firms face reporting mandates. The two settings have different advantages and drawbacks but provide remarkably consistent findings and conclusions.

We find that mandatory reporting reduces the number of innovating firms in the industry. Based on our analysis of the returns to innovation, this decline does not appear to reflect a reduction in wasteful duplication of innovation efforts and a corresponding increase in innovative efficiency. Instead, it appears to be explained by a deterrent effect of proprietary costs on firms' innovation incentives. We observe this effect even after accounting for financing benefits from reporting and positive information spillovers to other related firms (e.g., competitors, customers and suppliers) within broad two-digit industries. Hence, our evidence provides a plausible explanation for why reporting mandates can support liquid capital markets and spur competition in local product markets, yet may fail to foster aggregate growth (Breuer 2021). It is particularly relevant and timely given the SEC's growing interest in expanding its reporting mandate to U.S. private firms (Kiernan 2022).

We emphasize, though, that the question of whether reporting regulation affects corporate innovation at the economy-wide level remains unresolved due to two important limitations. First, our

highest level of aggregation is at the country-industry level, not the economy level. We choose the country-industry level because industry level variation gives us more power (more observations) and helps with the identification of the effects of reporting regulation (the latter is endogenous at the economy level). This aggregation level is nevertheless an important step toward accommodating spillovers among related firms, in particular when compared to commonly used firm-level analyses. Still, it neglects potential spillovers across broad industries and country boundaries. Second, our innovation proxies, based on comprehensive innovation surveys, best capture the *prevalence* of innovation activity rather than its aggregate *value*. While our measures are more innovation-specific and comprehensive than most others (e.g., patents or accounting information), they do not perfectly capture the value of corporate innovation, which would be the ideal measure to conclusively study the economy-wide effect.

While the aggregate net effect remains uncertain, we find clear and novel evidence that reporting regulation has important distributional consequences. We find that mandated firms' reporting spurs innovation activity of other related firms (e.g., competitors, customers, or suppliers), especially larger ones. By contrast, smaller firms are more adversely affected by the regulation. Smaller firms often operate in local niche markets and can hide their existence or at least their profitability by not reporting voluntarily. Accordingly, they incur substantial costs from mandatory reporting, which forces them to reveal their financial information to larger competitors and contracting partners in neighboring markets. At the same time, these firms do not stand to gain much from other firms' reporting given the limited number of peer firms in their local markets and their relatively weak bargaining position. The opposite holds for larger firms. They typically report much more information voluntarily and face only smaller, resource-constrained competitors and contracting partners. These factors reduce the extent to which mandates impose proprietary costs on them. At the same time, larger firms can exploit investment opportunities that are revealed by their competitors and contracting partners through the mandate more easily because they have more financial resources



and bargaining power, among others. We find that firms of different sizes report barriers to innovations that are consistent with these distributional effects along the firm size dimension.

An important implication of the uneven impact of mandatory reporting on firms of different sizes is that it concentrates innovation activities among larger firms operating across several industries. Consistent with such concentration, Bernard (2016) and Breuer (2021), analyzing market entry effects, document that it is predominantly larger competitors that enter into local niche markets in response to reporting mandates. As a result, reporting mandates can reduce market-share concentration in local markets and narrow industries as shown in Breuer (2021), but still increase the concentration of market power at the national level and across industries (Rossi-Hansberg *et al.* 2021). Such concentration of market power and innovation activity among larger firms is consistent with recent trends (Rammer & Schubert 2018; EU 2019a; Cunningham *et al.* 2021; De Loecker & Eeckhout 2021). Our paper suggests that reporting regulation, by disseminating firms' financial information, may contribute to those trends (e.g., similar to other information technologies; Begenau *et al.* 2018; Farboodi *et al.* 2019). These trends and distributional effects can have important ramifications for the extent and type of corporate innovation (e.g., Acs & Audretsch 1987, 1988; Holmstrom 1989; Rajan 2012).

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## Variable Appendix

VARIABLE DEFINITIONS		
Panel A: Exemptions in Europe		
Treatment	Source	Description
Reporting	Amadeus	Share of firms above country-level reporting thresholds calculated using a standardized firm-size distribution per industry
Reporting and Auditing	Amadeus	Share of firms above country-level reporting and auditing thresholds calculated using a standardized firm-size distribution per industry
Customer/Supplier Reporting	Amadeus/Eurostat	Reporting share of domestic customer and supplier industries (calculated by weighting reporting shares with domestic input and output shares for a given focal industry using Eurostat's FIGARO input-output table)
Outcomes	Source	Description
Innovation Spending	Eurostat	Log of total innovation spending (includes in-house and external R&D, acquisition of external knowledge, equipment, machinery or software for innovation purposes, product design and professional development of innovation activities and marketing of innovation) plus one
Innovating Firm	Eurostat	Indicator taking the value of one for firms that introduce new or significantly improved products, processes, or services
New-To-Market Innovation	Eurostat	Indicator taking the value of one for firms that introduce new-to-the-market innovations (the enterprise was the first one to market these products/services)
Product Innovation	Eurostat	Indicator taking the value of one for firms that introduce new or significantly improved products
Process Innovation	Eurostat	Indicator taking the value of one for firms that introduce new or significantly improved services
Patenting Firm	Eurostat	Indicator taking the value of one for firms that apply for a patent
Dominated by Established Firms	Eurostat	Importance of dominance by established firms as a barrier to innovation (scale: 0 to 3)
Lack of Information on Market	Eurostat	Importance of lack of information on markets as a barrier to innovation (scale: 0 to 3)



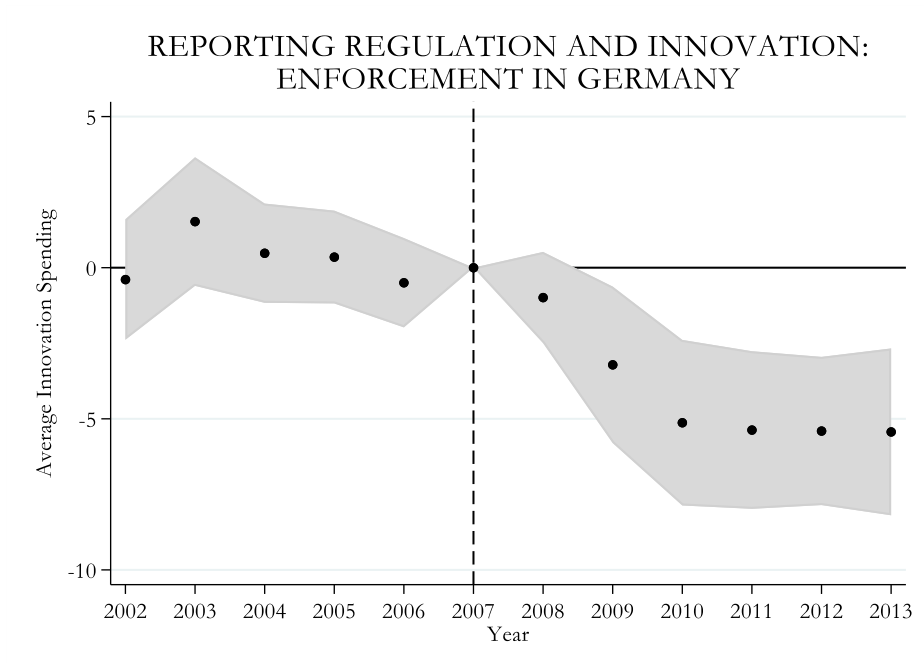
Lack of Information on Technology	Eurostat	Importance of lack of information on technology as a barrier to innovation (scale: 0 to 3)
<b>Panel B: Enforcement Reform in Germany</b>		
Treatment	Source	Description
Limited Share	Creditreform	Share of limited-liability firms among firms in county, industry, and year
Post	Creditreform	Indicator taking the value of one for years after 2007, and zero before
Outcomes	Source	Description
Innovation Spending	MIP	Log (plus 1) of total innovation spending (includes in-house and external R&D, acquisition of external knowledge, equipment, machinery or software for innovation purposes, product design and professional development of innovation activities and marketing of innovation)
Innovation Spending (Extensive)	MIP	Indicator taking the value of one for firms with positive total innovation spending, and zero for firms with zero spending
New-To-Market Innovations	MIP	Indicator taking the value of one for firms that introduce new-to-the-market innovations (the enterprise was the first one to market these products/services)
Innovating Firm	MIP	Indicator taking the value of one for firms that introduce new or significantly improved products, processes, or services
Product Innovation	MIP	Indicator taking the value of one for firms that introduce new or significantly improved products
Process Innovation	MIP	Indicator taking the value of one for firms that introduce new or significantly improved processes
Patenting Firm	PATSTAT	Indicator taking the value of one for firms that apply for a patent
Profit Margin	MIP	Level of profit margin (scale: 1 to 9)
Sales from New-to-Market Innovations	MIP	Log (plus 1) of sales from new-to-market innovations
Share of Sales from New-to-Market Innovations	MIP	Share of sales attributable to new-to-market innovations
Share of Sales Increase from Quality Improvements	MIP	Log (plus 1) share of sales increase attributable to quality improvements

Cost Reduction from Process Improvements	MIP	Indicator taking the value of one for firms with a cost reduction due to process improvements
External Financing Constraint	MIP	Indicator taking the value of one for firms for which external financing constitutes a constraint to innovation
Internal Financing Constraint	MIP	Indicator taking the value of one for firms for which internal financing constitutes a constraint to innovation

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## Figures & Tables

Figure 1



*Notes:* The figure presents the relation between innovation spending and the intensity of the enforcement of reporting mandates over time. The black dots represent difference-in-differences coefficients for each year (with 2007 as the base year) from a regression of average innovation spending at the county, industry, and year level on the share of affected (limited) firms in the pre-enforcement period interacted with individual year indicators. The gray area represents a pointwise 90% confidence interval.

Table 1

DESCRIPTIVE STATISTICS									
Panel A: Exemptions in Europe (Country-Industry Level)									
Variable	Market Level	N	Mean	SD	p1	p25	p50	p75	p99
Reporting		6,711	0.255	0.293	0.001	0.064	0.151	0.300	1.000
Reporting and Auditing		6,711	0.179	0.182	0.001	0.060	0.134	0.240	1.000
Customer/Supplier Reporting		3,763	0.260	0.295	0.008	0.093	0.161	0.241	0.999
Innovation Spending	Simple Average	6,315	11.206	2.949	0.000	10.147	11.542	12.826	16.725
Innovation Spending	Total	6,315	16.091	3.807	0.000	14.850	16.642	18.284	22.056
Innovating Firm	Simple Average	6,662	0.362	0.221	0.000	0.196	0.333	0.496	1.000
Innovating Firm	Total	6,662	218.563	598.388	0.000	11.501	43.743	154.451	2786.903
New-To-Market Innovations	Simple Average	6,694	0.161	0.167	0.000	0.041	0.113	0.232	0.911
New-To-Market Innovations	Total	6,694	83.681	250.459	0.000	3.218	15.189	57.000	1128.409
Product Innovation	Simple Average	6,703	0.258	0.207	0.000	0.101	0.215	0.370	1.000
Product Innovation	Total	6,703	146.252	422.666	0.000	7.000	28.750	101.652	1913.684
Process Innovation	Simple Average	6,631	0.273	0.188	0.000	0.142	0.246	0.362	1.000
Process Innovation	Total	6,631	161.257	432.394	0.000	8.201	32.375	115.740	2160.250
Patenting Firm	Simple Average	3,198	0.059	0.120	0.000	0.000	0.016	0.062	0.562
Patenting Firm	Total	3,198	30.354	121.542	0.000	0.000	2.481	13.398	576.803
Dominated by Established Firms	Simple Average	2,503	1.044	0.429	0.000	0.785	1.037	1.292	2.304
Lack of Information on Market	Simple Average	3,320	0.711	0.403	0.000	0.453	0.699	0.956	2.000
Lack of Information on Technology	Simple Average	3,319	0.723	0.399	0.000	0.469	0.712	0.964	2.000

<b>Panel B: Enforcement Reform in Germany (County-Industry Level)</b>									
Variable	Market Level	N	Mean	SD	p1	p25	p50	p75	p99
Limited Share		56,929	0.589	0.231	0.000	0.436	0.596	0.764	1.000
Post		56,929	0.371	0.483	0.000	0.000	0.000	1.000	1.000
Innovation Spending	Simple Average	29,702	7.446	6.365	0.000	0.000	10.309	12.899	17.567
Innovation Spending	Total	29,702	7.648	6.540	0.000	0.000	10.597	13.142	17.943
Innovation Spending (Extensive)	Simple Average	29,702	0.531	0.467	0.000	0.000	0.500	1.000	1.000
Innovation Spending (Extensive)	Total	29,702	0.809	1.157	0.000	0.000	1.000	1.000	4.000
Innovating Firm	Simple Average	49,466	0.551	0.445	0.000	0.000	0.600	1.000	1.000
Innovating Firm	Total	49,466	1.090	1.890	0.000	0.000	1.000	1.000	7.000
New-To-Market Innovations	Simple Average	26,725	0.291	0.424	0.000	0.000	0.000	0.667	1.000
New-To-Market Innovations	Total	26,725	0.432	0.741	0.000	0.000	0.000	1.000	3.000
Product Innovation	Simple Average	48,876	0.441	0.444	0.000	0.000	0.400	1.000	1.000
Product Innovation	Total	48,876	0.877	1.619	0.000	0.000	1.000	1.000	6.000
Process Innovation	Simple Average	48,800	0.367	0.426	0.000	0.000	0.000	1.000	1.000
Process Innovation	Total	48,800	0.715	1.253	0.000	0.000	0.000	1.000	5.000
Patenting Firm	Simple Average	56,929	0.077	0.229	0.000	0.000	0.000	0.000	1.000
Patenting Firm	Total	56,929	0.165	0.474	0.000	0.000	0.000	0.000	2.000
Profit Margin	Simple Average	26,851	3.605	1.724	1.000	2.000	3.500	5.000	7.000
Profit Margin	Total	26,851	5.302	6.747	1.000	2.000	4.000	6.000	26.000
Sales from New-to-Market Innovation	Simple Average	26,293	10.529	9.943	0.000	0.000	16.305	19.729	24.960
Sales from New-to-Market Innovation	Weighted Average	26,293	10.699	10.106	0.000	0.000	16.540	20.060	25.386
Share of Sales from New-to-Market Innovation	Simple Average	26,293	0.037	0.103	0.000	0.000	0.000	0.025	0.500
Share of Sales from New-to-Market Innovation	Total	26,219	0.037	0.106	0.000	0.000	0.000	0.020	0.510
Share of Sales Increase from Quality Improvements	Simple Average	22,619	0.021	0.059	0.000	0.000	0.000	0.005	0.262
Share of Sales Increase from Quality Improvements	Total	22,619	0.029	0.077	0.000	0.000	0.000	0.010	0.405
Cost Reduction from Process Improvements	Simple Average	24,168	0.265	0.415	0.000	0.000	0.000	0.500	1.000
Cost Reduction from Process Improvements	Total	24,168	0.364	0.613	0.000	0.000	0.000	1.000	2.000
External Financing Constraint	Simple Average	24,562	0.329	0.440	0.000	0.000	0.000	1.000	1.000
External Financing Constraint	Total	24,562	0.489	0.832	0.000	0.000	0.000	1.000	3.000
Internal Financing Constraint	Simple Average	24,451	0.369	0.452	0.000	0.000	0.000	1.000	1.000
Internal Financing Constraint	Total	24,451	0.551	0.903	0.000	0.000	0.000	1.000	3.000

*Notes:* The table presents descriptive statistics for treatment and outcome variables. Corresponding variable definitions can be found in the “Variable Appendix” table. Panel A provides the statistics for the country-industry (two-digit NACE) analysis in the European setting. Panel B provides the statistics for the county-industry (two-digit NACE) analysis in the German setting. Simple averages are the unweighted averages of variables within a given country, industry, and year. Weighted averages are computed as the market-share-weighted sums of variables (where the market share is calculated using sales) within a given country, industry, and year. Totals are the sums of variables within a given country, industry, and year. Logarithm (plus 1) transformations are applied after taking averages within a given country, industry, and year.

Table 2

REPORTING REGULATION AND INNOVATION: EXEMPTIONS IN EUROPE										
<b>Panel A: Country-Industry Level (Average: 2-digit NACE)</b>										
Outcome	Innovation Spending		Innovating Firm		New-To-Market Innovations		Product Innovation		Process Innovation	
Market Level	Simple Average		Simple Average		Simple Average		Simple Average		Simple Average	
Column	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
Reporting	0.604		-0.126**		-0.048		-0.101*		-0.105*	
	(0.88)		(-2.08)		(-1.15)		(-1.82)		(-1.75)	
Reporting and Auditing		0.058		-0.081		-0.081*		-0.153***		-0.024
		(0.07)		(-1.29)		(-1.68)		(-2.63)		(-0.42)
Country-Year FE	X	X	X	X	X	X	X	X	X	X
Industry-Year FE	X	X	X	X	X	X	X	X	X	X
Observations	6,127	6,127	6,473	6,473	6,503	6,503	6,514	6,514	6,444	6,444
Clusters (Country-Industry)	1,393	1,393	1,406	1,406	1,407	1,407	1,411	1,411	1,404	1,404
Clusters (Country-Year)	127	127	133	133	133	133	133	133	133	133
Adj. R <sup>2</sup>	0.614	0.614	0.668	0.668	0.579	0.579	0.646	0.647	0.584	0.583

<b>Panel B: Country-Industry Level (Aggregate: 2-digit NACE)</b>										
Outcome	Innovation		Innovating		New-To-Market		Product		Process	
Market Level	Spending		Firm		Innovations		Innovation		Innovation	
Column	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
Reporting	0.115		-287.284**		-37.663		-144.119*		-218.163**	
	(0.14)		(-2.30)		(-0.76)		(-1.77)		(-2.31)	
Reporting and Auditing		0.137		-303.440**		-45.686		-145.451*		-239.241***
		(0.15)		(-2.61)		(-1.00)		(-1.90)		(-2.67)
Country-Year FE	X	X	X	X	X	X	X	X	X	X
Industry-Year FE	X	X	X	X	X	X	X	X	X	X
Observations	6,122	6,122	6,475	6,475	6,505	6,505	6,515	6,515	6,446	6,446
Clusters (Country-Industry)	1,389	1,389	1,413	1,413	1,417	1,417	1,415	1,415	1,412	1,412
Clusters (Country-Year)	127	127	133	133	133	133	133	133	133	133
Adj. R <sup>2</sup>	0.675	0.675	0.579	0.579	0.573	0.573	0.577	0.577	0.562	0.561

*Notes.* The table presents estimates from regressions of innovation measures on the share of firms subject to full reporting (and auditing) requirements in the European setting. In Panel A, the innovation measures are simple averages calculated for a given country, industry, and year. In Panel B, the innovation measures are totals calculated for a given country, industry, and year. We use sampling weights to adjust for sampling design and unit non-response biases. The weights ensure that the averages and aggregates are representative for the industry and country (excluding micro firms). “Reporting” is the share of simulated firms exceeding reporting-related exemption thresholds in a given country, industry, and year using a standardized firm-size distribution per industry across all countries and years. “Reporting and Auditing” is the share of simulated firms exceeding reporting- and auditing-related exemption thresholds in a given country, industry, and year using a standardized firm-size distribution per industry across all countries and years. The regressions include industry-year fixed effects and country-year fixed effects. We truncate the outcomes at the 1<sup>st</sup> and 99<sup>th</sup> percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the country-industry level and the country-year level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.

**Table 3**

REPORTING REGULATION AND INNOVATION: REDISTRIBUTION OF INNOVATION (EUROPE)					
<b>Panel A: Country-Industry Level (Average: 2-digit NACE)</b>					
Outcome	Innovation Spending	Innovating Firm	New-To-Market Innovations	Product Innovation	Process Innovation
Market Level	Simple Average	Simple Average	Simple Average	Simple Average	Simple Average
Column	(1)	(2)	(3)	(4)	(5)
Reporting	-0.619 (-0.55)	-0.226*** (-2.89)	-0.041 (-0.67)	-0.184** (-2.28)	-0.207*** (-2.67)
Customer/Supplier Reporting	2.287 (1.00)	0.518*** (3.48)	0.132 (1.05)	0.458*** (3.08)	0.402*** (2.78)
Country-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	3,500	3,667	3,672	3,682	3,650
Clusters (Country-Industry)	748	750	751	751	747
Clusters (Country-Year)	121	126	126	126	126
Adj. R <sup>2</sup>	0.635	0.693	0.622	0.688	0.606



<b>Panel B: Country-Industry Level (Aggregate: 2-digit NACE)</b>					
Outcome	Innovation	Innovating	New-To-Market	Product	Process
Market Level	Spending	Firm	Innovations	Innovation	Innovation
Column	Total	Total	Total	Total	Total
	(1)	(2)	(3)	(4)	(5)
Reporting	-0.805 (-0.59)	-350.645** (-2.13)	-75.260 (-1.17)	-174.145* (-1.75)	-254.785* (-1.93)
Customer/Supplier Reporting	3.199 (1.14)	482.305 (1.21)	284.118* (1.91)	341.410 (1.39)	273.654 (0.84)
Country-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	3,498	3,613	3,623	3,633	3,606
Clusters (Country-Industry)	744	750	753	751	749
Clusters (Country-Year)	121	126	126	126	126
Adj. R <sup>2</sup>	0.678	0.600	0.600	0.606	0.570

*Notes:* The table presents estimates from regressions of innovation measures on the shares of firms, suppliers, and customers subject to full reporting requirements in the European setting. In Panel A, the innovation measures are simple averages calculated for a given country, industry, and year. In Panel B, the innovation measures are totals calculated for a given country, industry, and year. We use sampling weights to adjust for sampling design and unit non-response biases. The weights ensure that the averages and aggregates are representative for the industry and country (excluding micro firms). “Reporting” is the share of simulated firms exceeding reporting-related exemption thresholds in a given country, industry, and year using a standardized firm-size distribution per industry across all countries and years. “Customer/Supplier Reporting” is the output/input-share-weighted intensity of reporting mandates in the customer (output) and supplier (input) industries of a given country, industry, and year. The regressions include industry-year fixed effects and country-year fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the country-industry level and the country-year level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively

Table 4

REPORTING REGULATION AND INNOVATION: HETEROGENEITY ACROSS FIRM SIZES (EUROPE)					
Panel A: Country-Industry-Size Level (Average: 2-digit NACE)					
Outcome	Innovation Spending	Innovating Firm	New-To-Market Innovations	Product Innovation	Process Innovation
Market Level	Simple Average	Simple Average	Simple Average	Simple Average	Simple Average
Column	(1)	(2)	(3)	(4)	(5)
Reporting	0.124 (0.19)	-0.083 (-1.46)	0.005 (0.10)	-0.083 (-1.55)	-0.105* (-1.83)
Reporting×Medium Firms	0.210 (1.10)	0.048*** (2.94)	0.022* (1.87)	0.023* (1.81)	0.054*** (2.87)
Reporting×Large Firms	0.333 (1.39)	0.074*** (3.41)	0.031 (1.40)	0.041** (2.31)	0.112*** (4.14)
Size-Group FE	X	X	X	X	X
Country-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	16,627	17,910	18,129	18,174	17,754
Clusters (Country-Industry)	1,406	1,416	1,416	1,417	1,413
Clusters (Country-Year)	127	133	133	133	133
Adj. R <sup>2</sup>	0.544	0.596	0.489	0.552	0.522

<b>Panel B: Country-Industry-Size Level (Aggregate: 2-digit NACE)</b>					
Outcome	Innovation	Innovating	New-To-Market	Product	Process
Market Level	Spending	Firm	Innovations	Innovation	Innovation
Column	Total	Total	Total	Total	Total
	(1)	(2)	(3)	(4)	(5)
Reporting	-0.310 (-0.35)	-98.597*** (-2.64)	-13.398 (-0.78)	-40.193 (-1.51)	-70.893** (-2.48)
Reporting×Medium Firms	0.655** (2.46)	47.065*** (3.45)	14.520*** (3.55)	27.325*** (3.34)	29.993*** (2.82)
Reporting×Large Firms	1.071*** (2.82)	56.594*** (2.98)	16.738*** (2.84)	32.094*** (2.75)	37.180** (2.49)
Size-Group FE	X	X	X	X	X
Country-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	16,627	17,910	18,130	18,175	17,755
Clusters (Country-Industry)	1,409	1,418	1,419	1,420	1,417
Clusters (Country-Year)	127	133	133	133	133
Adj. R <sup>2</sup>	0.538	0.412	0.430	0.427	0.403

*Notes:* The table presents estimates from regressions of innovation measures on the shares of firms, suppliers, and customers subject to full reporting requirements in the European setting. In Panel A, the innovation measures are simple averages calculated for a given country, industry, size-class, and year. In Panel B, the innovation measures are totals calculated for a given country, industry, size-class, and year. We use sampling weights to adjust for sampling design and unit non-response biases. The weights ensure that the averages and aggregates are representative for the industry, country and size-class (excluding micro firms). “Reporting” is the share of simulated firms exceeding reporting-related exemption thresholds in a given country, industry, and year using a standardized firm-size distribution per industry across all countries and years. “Medium Firms” is an indicator taking the value of one for the size group comprising firms with 50 or more employees but less than 250 employees. “Large Firms” is an indicator taking the value of one for the size group comprising firms with 250 or more employees. The regressions include size-group fixed effects, industry-year fixed effects, and country-year fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the country-industry level and the country-year level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively

Table 5

REPORTING REGULATION AND INNOVATION: BARRIERS TO INNOVATION (EUROPE)			
Outcome Market Level Column	Dominated by Established Firms Simple Average (1)	Lack of Information on Market Simple Average (2)	Lack of Information on Technology Simple Average (3)
Reporting	0.175 (1.35)	-0.169 (-1.31)	-0.305** (-2.16)
Reporting×Medium Firms	-0.115** (-2.30)	-0.062** (-2.25)	-0.044 (-1.19)
Reporting×Large Firms	-0.151** (-2.07)	-0.132** (-2.39)	-0.088 (-1.51)
Size-Group FE	X	X	X
Country-Year FE	X	X	X
Industry-Year FE	X	X	X
Observations	6,752	8,912	8,913
Clusters (Country-Industry)	1,153	1,289	1,288
Clusters (Country-Year)	50	69	69
Adj. R <sup>2</sup>	0.294	0.432	0.431

*Notes:* The table presents estimates from regressions of innovation measures on the shares of firms, suppliers, and customers subject to full reporting requirements in the European setting. The innovation-barrier measures are simple averages calculated for a given country, industry, size-class, and year. We use sampling weights to adjust for sampling design and unit non-response biases. The weights ensure that the averages are representative for the industry, country and size-class (excluding micro firms). “Reporting” is the share of simulated firms exceeding reporting-related exemption thresholds in a given country, industry, and year using a standardized firm-size distribution per industry across all countries and years. “Medium Firms” is an indicator taking the value of one for the size group comprising firms with 50 or more employees but less than 250 employees. “Large Firms” is an indicator taking the value of one for the size group comprising firms with 250 or more employees. The regressions include size-group fixed effects, industry-year fixed effects, and country-year fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the country-industry level and the country-year level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively

Table 6

REPORTING REGULATION AND INNOVATION: ENFORCEMENT IN GERMANY					
<b>Panel A: County-Industry Level (Average: 2-digit NACE)</b>					
Outcome	Innovation Spending	Innovating Firm	New-To-Market Innovations	Product Innovation	Process Innovation
Market Level	Simple Average	Simple Average	Simple Average	Simple Average	Simple Average
Column	(1)	(2)	(3)	(4)	(5)
Limited Share×Post	-3.026*** (-4.06)	-0.132*** (-3.46)	-0.073 (-1.29)	-0.126*** (-3.30)	-0.086** (-2.32)
County-Industry FE	X	X	X	X	X
County-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	26,774	47,283	23,597	46,680	46,592
Clusters (County-Industry)	5,857	8,193	5,459	8,163	8,156
Adj. R <sup>2</sup>	0.528	0.393	0.412	0.415	0.322

<b>Panel B: County-Industry Level (Aggregate: 2-digit NACE)</b>					
Outcome	Innovation	Innovating	New-To-Market	Product	Process
Market Level	Spending	Firm	Innovations	Innovation	Innovation
Column	Total	Total	Total	Total	Total
	(1)	(2)	(3)	(4)	(5)
Limited Share×Post	-3.050*** (-4.02)	-0.510*** (-6.09)	-0.213*** (-2.73)	-0.462*** (-5.89)	-0.340*** (-4.94)
County-Industry FE	X	X	X	X	X
County-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	26,778	47,279	23,597	46,672	46,589
Clusters (County-Industry)	5,861	8,178	5,460	8,150	8,148
Adj. R <sup>2</sup>	0.528	0.561	0.377	0.550	0.440

*Notes:* The table presents estimates from regressions of innovation measures on the intensity of enforcement of reporting mandates in the German setting. In Panel A, the innovation measures are simple averages calculated for a given county, industry, and year. In Panel B, the innovation measures are totals calculated for a given county, industry, and year. The enforcement intensity is captured by the interaction of the share of affected (limited-liability) firms in the pre-enforcement period in a given county and industry (“Limited Share”) and a post-enforcement reform indicator (“Post”). The regressions include county-industry, county-year, and industry-year fixed effects. We truncate the outcomes at the 1<sup>st</sup> and 99<sup>th</sup> percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the county-industry level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.

Table 7

REPORTING REGULATION AND INNOVATION: HETEROGENEITY ACROSS COMPETITIVE VS MONOPOLISTIC MARKETS (GERMANY)						
Outcome	Innovation Spending		Innovation Spending (Extensive)		Innovating Firm	
Market Level	Simple Average		Simple Average		Simple Average	
Number of Firms	High	Low	High	Low	High	Low
Column	(1)	(2)	(3)	(4)	(5)	(6)
Limited Share×Post	-2.554 (-1.51)	-4.373*** (-4.56)	-0.005 (-0.03)	-0.313*** (-4.52)	-0.100 (-1.09)	-0.132*** (-2.83)
County-Industry FE	X	X	X	X	X	X
County-Year FE	X	X	X	X	X	X
Industry-Year FE	X	X	X	X	X	X
Observations	12,273	12,673	12,307	12,642	22,825	23,234
Clusters (County-Industry)	2,466	3,110	2,474	3,108	3,640	4,446
Adj. R <sup>2</sup>	0.500	0.538	0.449	0.508	0.363	0.403

*Notes:* The table presents estimates from regressions of innovation measures on the intensity of enforcement of reporting mandates for county-industries with a high vis-à-vis low number of firms in the pre-enforcement period (median split) in the German setting. The innovation measures are simple averages calculated for a given county, industry, and year. The enforcement intensity is captured by the interaction of the share of affected (limited-liability) firms in the pre-enforcement period in a given county and industry (“Limited Share”) and a post-enforcement reform indicator (“Post”). The regressions include county-industry, county-year, and industry-year fixed effects. We truncate the outcomes at the 1<sup>st</sup> and 99<sup>th</sup> percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the county-industry level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.

Table 8

REPORTING REGULATION AND INNOVATION: ECONOMIC RETURNS TO INNOVATION (GERMANY)					
<b>Panel A: County-Industry Level (Average: 2-digit NACE level)</b>					
Outcome	Profit Margin	Sales from New-To-Market Innovations	Share of Sales from New-To-Market Innovations	Share of Sales Increase from Quality Improvements Simple Average	Cost Reduction from Process Improvements Simple Average
Market Level Column	Simple Average (1)	Simple Average (2)	Simple Average (3)	Simple Average (4)	Simple Average (5)
Limited Share×Post	-0.356* (-1.69)	-3.798*** (-3.30)	-0.017* (-1.84)	-0.010* (-1.65)	-0.085 (-1.54)
County-Industry FE	X	X	X	X	X
County-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	24,768	23,141	23,088	19,154	20,846
Clusters (County-Industry)	5,787	5,388	5,329	4,748	5,086
Adj. R <sup>2</sup>	0.535	0.553	0.403	0.311	0.433



<b>Panel B: County-Industry Level (Aggregate: 2-digit NACE level)</b>					
Outcome	Profit Margin	Sales from New-To-Market Innovations	Share of Sales from New-To-Market Innovations	Share of Sales Increase from Quality Improvements	Cost Reduction from Process Improvements
Market Level Column	Total (1)	Total (2)	Weighted Average (3)	Total (4)	Total (5)
Limited Share×Post	-1.112** (-2.40)	-3.911*** (-3.35)	-0.021** (-2.13)	-0.013 (-1.49)	-0.145* (-1.89)
County-Industry FE	X	X	X	X	X
County-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	24,767	23,140	23,016	19,165	20,850
Clusters (County-Industry)	5,778	5,387	5,323	4,765	5,087
Adj. R <sup>2</sup>	0.576	0.553	0.415	0.266	0.352

*Notes:* The table presents estimates from regressions of profitability measures on the intensity of enforcement of reporting mandates in the German setting. In Panel A, the innovation measures are simple averages calculated for a given county, industry, and year. In Panel B, the profitability measures are totals or sales-weighted averages calculated for a given county, industry, and year. The enforcement intensity is captured by the interaction of the share of affected (limited-liability) firms in the pre-enforcement period in a given county and industry (“Limited Share”) and a post-enforcement reform indicator (“Post”). The regressions include county-industry, county-year, and industry-year fixed effects. We truncate the outcomes at the 1<sup>st</sup> and 99<sup>th</sup> percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the county-industry level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.

**Table 9**

REPORTING REGULATION AND INNOVATION: FINANCING FRICTIONS (GERMANY)				
Outcome Market Level Column	External Financing Constraint		Internal Financing Constraint	
	Simple Average (1)	Total (2)	Simple Average (3)	Total (4)
Limited Share×Post	-0.123* (-1.78)	-0.403*** (-3.68)	-0.033 (-0.48)	-0.393*** (-3.49)
County-Industry FE	X	X	X	X
County-Year FE	X	X	X	X
Industry-Year FE	X	X	X	X
Observations	22,528	22,535	22,418	22,420
Clusters (County-Industry)	5,199	5,197	5,191	5,184
Adj. R <sup>2</sup>	0.666	0.580	0.663	0.573

*Notes:* The table presents estimates from regressions of financing constraints on the intensity of enforcement of reporting mandates in the German setting. The financial constraints measures are simple averages or totals calculated at the county, industry, and year. The enforcement intensity is captured by the interaction of the share of affected (limited-liability) firms in the pre-enforcement period in a given county and industry (“Limited Share”) and a post-enforcement reform indicator (“Post”). The regressions include county-industry, county-year, and industry-year fixed effects. We truncate the outcomes at the 1<sup>st</sup> and 99<sup>th</sup> percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the county-industry level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.

# **Online Appendix**

(for online publication only)

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# Community Innovation Survey

## Definition of Innovation

The following description is provided on the first page of the 2014 Community Innovation Survey questionnaire (Community Innovation Survey 2014a):

An **innovation** is the introduction of a new or significantly improved product, process, organisational method, or marketing method by your enterprise.

An innovation must have characteristics or intended uses that are new or which provide a significant improvement over what was previously used or sold by your enterprise. However, an innovation can fail or take time to prove itself.

An innovation need only be new or significantly improved for your enterprise. It could have been originally developed or used by other enterprises or organisations.

**Innovation activities** include the acquisition of machinery, equipment, buildings, software, and licenses; engineering and development work, feasibility studies, design, training, R&D and marketing when they are specifically undertaken to develop and/or implement a product or process innovation. This includes also all types of R&D consisting of research and development activities to create new knowledge or solve scientific or technical problems.

## Examples

The following examples are provided in the official methodological notes accompanying the 2014 Community Innovation Survey questionnaire (Community Innovation Survey 2014b):

Enterprise managers are unlikely to have difficulty in recognizing major innovations such as the iPhone, ABS braking systems, new anti-cancer drugs, 'sharing economy' innovations such as Lyft, Uber and AirBandB, or financial derivatives. For this reason, the examples given below describe innovations that can be significant but might not be easy to recognize as an innovation. This should help the respondent to think of similar types of innovations in their own enterprise.

### 4.1 Product innovations

Product innovations cover goods and services with characteristics or intended uses that differ significantly from previous products produced by the enterprise. This includes new or significantly improved technical specifications, components and materials, incorporated software, user friendliness or other functional characteristics.

The product innovations can consist of goods or services that are entirely new to the firm or new to the firm's market, or goods or services that have been significantly improved.

Product innovations **exclude the following**:

- Minor changes or improvements.
- Routine upgrades.
- Seasonal changes (such as for clothing lines).
- Customisation for a single client that does not include significantly different attributes compared to products made for other clients.
- Design changes that do not alter the function or technical characteristics of a good or service.
- The simple resale of new goods and services purchased from other enterprises, but include goods and services developed and produced by foreign affiliates for your enterprise.

#### 4.1.1 Examples of new or significantly improved goods

- Replacing existing materials with materials with improved characteristics (breathable textiles, light but strong composites, environmentally-friendly plastics, etc).
- Introducing new or improved components in existing product lines (cameras in mobile telephones, fastening systems in clothing, hybrid technologies in cars, etc).

- Equipment that incorporate software that improves user friendliness or convenience, such as toasters that automatically shut off when the bread is toasted or GPS systems that identify the location of specific types of shops or services.
- Adding new functions: bicycle lights that can be recharged through a USB port, rubbish bins that signal when they are full, products that can fold for easy storage, new smartphone apps, etc.
- Wearable technology, clothing and accessories incorporating computer and advanced electronic technologies

#### 4.1.2 Examples of innovative services

- Improving customers' access, such as a home pick-up and drop-off service for rental cars, same-day delivery of online purchases, etc.
- 'Sharing economy' services such as Uber, Lyft, AirBandB, Listia (recycling and reusing goods), TaskRabbit, etc. First time introduction of internet services such as banking, bill-payment systems, electronic purchase and ticketing of travel and theatre tickets, social networking sites, online backup services, cloud-computing, on-demand internet streaming media etc.
- New forms of warranty, such as an extended warranty on new or used goods, or bundling warranties with other services, such as with credit cards, bank accounts, or customer loyalty cards.
- Installing gas heaters in outdoor restaurant and bar terraces or video on demand screens in the back of airline, bus or train seats.

#### 4.2 Process innovations

Process innovations occur in both service and manufacturing sectors and include new or improved production methods; logistics, delivery and distribution systems, and 'back office' activities, such as maintenance, purchasing, and accounting operations. They include significant changes in specific techniques, equipment and/or software, intended to improve the quality, efficiency or flexibility of a production or supply activity, or a reduction in environmental and safety hazards.

Process innovations **exclude the following**:

- Minor changes or improvements.
- An increase in production or service capabilities through the addition of manufacturing or logistical systems that are very similar to those already in use.
- Innovations that have an important client interface, such as a pick-up or delivery service (these are product innovations).

##### 4.2.1 Examples of innovative methods of producing goods or services

- Installation of new or improved manufacturing technology, such as automation equipment or real-time sensors that can adjust processes or 3D printing techniques.
- New equipment required for new or improved products.
- Computer-assisted product development or other technology to improve research capabilities, such as bio-imaging equipment. More efficient processing that reduces material or energy requirements per unit of output.
- More efficient processing that reduces material or energy requirements per unit of output.

##### 4.2.2 Examples of innovative logistics, delivery or distribution methods

- Introduction of passive radio frequency identification (RFID) chips to track materials through the supply chain.
- GPS tracking systems for transport equipment.
- Automated feed-back to suppliers using electronic data exchange.
- Content delivery network, large distributed system of servers deployed in multiple data centers across the Internet to serve content to end-users.
- Using natural energy sources for logistics, for instance wind energy in maritime logistics, use of meteorological data and navigational algorithms to find and make use of optimum wind angles to reduce energy consumption of ships.

#### 4.2.3 Examples of innovative supporting activities

- Introduction of software to identify optimal delivery routes.
- New or improved software or routines for purchasing, accounting or maintenance systems.

### Further Information on the Community Innovation Survey: Methodology and Quality

The Community Innovation Survey is commissioned by the EU Commission and conducted by national research centers (e.g., the German version of the CIS is conducted by ZEW – Leibniz Centre for European Economic Research). The collection of CIS data at the national level is strictly regulated by the European Commission.<sup>1</sup> Member states are required to provide innovation statistics to the EU, and almost all Member States require firms to answer the survey. The data are used for the annual European Innovation Scoreboard, and anonymized micro data can be used for academic research at Eurostat's Safe Center in Luxembourg. The data must be collected and compiled in a standardized way across all countries.

From 2006 onwards, Eurostat discloses Synthesis Quality Reports about the CIS data. These reports highlight that countries were conforming to the regulations on innovation statistics, and provide an overview of the quality of the data. The following sections contain a summary of the different so-called “Synthesis Quality Reports” that were released by Eurostat.<sup>2</sup>

#### 1. Methodological Recommendations and Assessments

According to the Synthesis Quality Reports, all countries follow the methodological guidelines of the European Commission concerning the production and development of Community statistics on Innovation.

All countries covered the core population of NACE sections, and all countries were in compliance with the breakdowns by size classes. In addition, all countries included all the harmonized mandatory questions in their survey. Small deviations are reported across the different synthesis quality reports regarding data collection. For example, some countries added additional non-core questions to the survey, or did not include some of the optional questions.

As prescribed in the methodological guidelines of Eurostat, almost all countries used the national business register as a sampling frame. According to the national quality reports, the databases that were used for sampling were up-to-date, and provided information on identification characteristics of the enterprise, its economic activity and the number of employees.

All countries applied a stratified random sampling methodology, as proposed by Eurostat. The stratification of the sample was based on a firm's industry (NACE classification), the firm's size, and in some countries also on the geographical region (NUTS2 level). To further improve the accuracy of the data for certain strata, most countries oversampled larger firms, while smaller enterprises were randomly sampled.

Because of the stratified random sampling technique, weights must be given to each observational unit to construct meaningful aggregated statistics. It is recommended by Eurostat to use the inverse of the sampling fraction. For example, the weights of a specific stratum would be equal to  $N_h/n_h$  where  $N_h$  is the total number of enterprises or employees in stratum  $h$  of the population, and  $n_h$  is the

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<sup>1</sup> Commission Regulation No.1450/2004 implementing Decision No. 1608/2003 concerning the production and development of Community statistics on innovation.

<sup>2</sup> For available metadata on the various survey waves see: <https://ec.europa.eu/eurostat/web/science-technology-innovation/data/database>.

number of enterprises or employees in the realized sample in stratum  $h$  of the population. The proposed method will automatically adjust the sample weights of the respondents to compensate for unit non-response. If a different methodology is used to construct a stratum (e.g., not random sampling, but oversampling of larger firms, or oversampling firms with previously known R&D activities in certain stratum) the weights are adjusted. In addition, if the non-response rate is too high for a specific stratum (i.e., response rate  $< 70\%$ ), countries are required to conduct a non-response survey to assess if there is a difference between the answers of the respondents and non-respondents. If this is the case, the results of the non-response analysis are used to calculate the final weighting factors.

Most countries made use of both an electronic and mail survey. This approach follows the recommendation for methods alternations, which is considered to be the most effective practice. In many cases, the login and password of the electronic questionnaire were sent by mail. Enterprises that wanted to reply electronically could fill in the electronic questionnaire available on the website through a web-based platform that is specifically developed for the CIS. Respondents could also print the electronic questionnaire and send the questionnaire back by mail or email. Some countries also contacted the enterprises by telephone. This mode served in most countries mainly as a reminder for replying to the survey, and secondly as a follow-up to clarify non-responses and missing data. Cyprus is an exception in this regard, the data is exclusively collected via face-to-face interviews.

## 2. Conclusions on Quality of Methodology

The Synthesis Quality Reports highlight that the overall assessment of the quality of the CIS methodology is positive. All countries follow the required regulations and guidelines from the Commission. The national CIS quality reports also highlight some of the strengths and weaknesses of the mandated survey methodology. For example, in the CIS 2012 quality reports, fifteen out of twenty-eight countries explicitly highlighted as a main strength the good quality of the data. Nine countries highlighted the high response rate as a main strength, and six national authorities also explicitly highlight the existence of a high coherence with other data sources (e.g., national R&D surveys, SBS data). Regarding weaknesses, the CIS report of 2012 highlights that seven out of twenty-eight countries indicate that some respondents had difficulties in quantifying innovation expenditures (e.g. difficulties in splitting R&D from other activities), and five countries highlight that some companies have difficulties to assess their own activities as innovative or not innovative. This stands in contrast to eight countries that explicitly highlight that a main strength of the methods used is that respondents have a better knowledge and understanding of the questionnaire. Overall, the conclusion of Eurostat and the national research centers is that the overall quality of the required methodology is perceived as high.

## 3. Accuracy of the CIS Data

The Synthesis Quality Reports also contain an overall assessment of the accuracy of the CIS data. According to the reports, all countries make considerable efforts to reduce errors or at least to identify and correct them.

### 3.1. Measurement Error

Measurement errors occur during data collection and cause recorded values of variables to be different from the true ones. Such errors are usually caused by the survey questionnaire and/or the respondents. The reports conclude that measurement error is limited due to the continuous efforts taken by all countries. Efforts that are undertaken to reduce measurement error are the following:



1. Experts regularly review cognitive test questions and answers to assure that the questions elicit the desired information.
2. Staff receives training to help and assist respondents to fill in the questionnaire correctly. In addition, firms receive detailed guidelines on how to fill in the survey.
3. Comprehensive data validation is the norm during and after data collection. The micro and the aggregated data are checked and corrected for inconsistencies. Quality controls are done on aggregated and micro data at the national level, but Eurostat also carries out independent quality checks. For example, the answers given in the survey are cross-checked for consistency. In addition, variables are compared to firm-level data from other sources (e.g., prior CIS data if available, national R&D surveys, and SBS statistics). If inconsistencies exist, firms are contacted to clarify their answer.

Next to these measures, the general methodological guidelines regarding data collection and availability are further intended to eliminate any reporting bias.

1. Respondents are made aware that only highly aggregated statistics at the country-industry level (NACE 1) are made available to the public. All micro data is anonymized, and not accessible to the public, and neither to politicians. Moreover, if too few observations are available in a specific country-industry cluster, such information is aggregated at a higher level – or not disclosed at all.
2. Only researchers affiliated to recognized research institutes are allowed to access anonymized micro data at the Safe center of Eurostat in Luxembourg.<sup>3</sup>
3. In many countries, the survey is conducted by an independent research organization, and not by a government agency itself. For example, in Germany the survey is conducted by ZEW – Leibniz Centre for European Economic Research. This increases the credibility that data will be treated strictly confidentially, and will not be disclosed to any party.
4. Aggregated CIS indicators are made available only after several years, making it in essence useless for business managers. Similarly, micro data is only released after a significant period. For example, CIS 2014 was the last survey wave that was available for researchers in 2020.

The collection of data by independent research organization, the disclosure of highly aggregated data, the significant data release delay, and quality checks performed by the countries and Eurostat allay concerns about measurement error.

### 3.2. Sampling and Non-Sampling Errors

Sampling and non-sampling errors are eliminated by making use of appropriate sampling techniques. The required sampling techniques lead to smaller sampling errors and make it possible to ensure that there are enough units in the respective domains to produce results of good quality. The non-sampling errors are minimized because most national authorities use the national business registers to draw their sample from. According to Eurostat and the national agencies that conduct the survey, the databases used to draw the sample were up-to-date and of high-quality.

### 3.3. Non-Response Errors

Non-response errors are reduced by sending reminders to enterprises. Most countries send at least two or three paper reminders to non-responding enterprises. Additionally, these enterprises are contacted by phone or e-mail to remind them to fill in and deliver the survey questionnaire. When the response rate is sufficiently high (for each individual stratum), data can be used to extrapolate the

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<sup>3</sup> Some countries also provide access to their micro-data at similar Safe centers. For example, the German version of the CIS data can be accessed by researchers at the premises of ZEW in Mannheim.

findings to the full population.

According to the CIS survey of 2014, the response rate is above 70% in most countries. In the few countries where the non-response rate exceeds 30%, Eurostat requires the country to do an additional non-response survey to assess if differences exist between respondents and non-respondents. If there is a statistical difference between the original survey and the non-response survey for certain strata, the information from the non-response survey is used to recalibrate weights.

More information on the Eurostat Community Innovation Survey Page can be found: <https://ec.europa.eu/eurostat/web/microdata/community-innovation-survey>

### **Mannheim Innovation Panel**

The German version of the Community Innovation Survey is conducted by ZEW – Leibniz Centre for European Economic Research in Germany. The survey data is based on a harmonized CIS questionnaire sent to a representative sample of firms. Similar to other countries, they take various measures to ensure the quality and representativeness of the data. ZEW provides the following abstract description of its data collection and the resulting Mannheim Innovation Panel (ZEW 2019b):

Since 1993, the ZEW – Leibniz Centre for European Economic Research has been gathering data regarding the innovation behaviour of the German economy on an annual basis. The innovation survey covers firms from various industries including mining, manufacturing, energy- and water- supply, waste disposal, construction, business-related services and distributive services. The survey is representative for Germany and allows projections for the German firm population as well as for individual industries and size classes. The survey is conducted on behalf of BMBF (Federal Ministry of Education and Research) in cooperation with infas (Institute of Applied Social Science) and Fraunhofer ISI (Institute for Systems and Innovation Research). The MIP is the German contribution to the European Commission's Community Innovation Surveys (CIS).

The annual innovation survey is designed as a panel survey including the same firms every year. Sample size varies among the survey years. In 2010 e.g., more than 6000 firms answered the written questionnaire. Every two years the sample is refreshed by a random sample of newly founded firms in order to substitute firms that are closing or left the market through mergers. The MIP provides important information about the introduction of new products, services and processes, expenditures for innovations, ways to achieve economic success with new products, new services and improved processes. In addition, the MIP collects information on a number of competition-related issues which allows studying various topics in industrial economics.

For more information on the sampling and testing, see Rammer and Peters (2014).

# Reporting Examples

These examples below illustrate the substantial difference in the amount of reported information when a firm is below and above the exemption threshold. While this increase takes place right as the firm crosses the exemption threshold, we emphasize that our analysis does not use such endogenous firm-level increases in disclosure over time.

## Exempted Reporting

Name	Bereich	Information	V-Datum
BioNTech RNA Synthesis GmbH Mainz	Rechnungslegung/ Finanzberichte	Jahresabschluss zum Geschäftsjahr vom 01.10.2016 bis zum 31.12.2016	01.06.2018
BioNTech RNA Synthesis GmbH			
Mainz			
Jahresabschluss zum Geschäftsjahr vom 01.10.2016 bis zum 31.12.2016			
Bilanz zum 31. Dezember 2016			
BioNTech RNA Synthesis GmbH			
AKTIVA		EUR	EUR
A. Anlagevermögen			
1. Finanzanlagen			
1. Ausleihungen an verbundene Unternehmen			25.000.000,00
2. Umlaufvermögen			
1. Forderungen und sonstige Vermögensgegenstände			
1. Forderungen gegen verbundene Unternehmen	19.517,16		19.641,14
2. sonstige Vermögensgegenstände	123,98		11.511.080,16
1. Kassenbestand, Bundesbankguthaben, Guthaben bei Kreditinstituten und Schecks			385.069,84
C. Nicht durch Eigenkapital gedeckter Fehlbetrag			36.915.791,14
PASSIVA		EUR	EUR
A. Eigenkapital			
1. Gezeichnetes Kapital			25.000,00
11. Jahresfehlbetrag			-410.069,84
nicht gedeckter Fehlbetrag			385.069,84
buchmäßiges Eigenkapital			0,00
B. Rückstellungen			
1. sonstige Rückstellungen			35.246,29
C. Verbindlichkeiten			
1. erhaltene Anzahlungen auf Bestellungen	36.333.908,62		
- davon mit einer Restlaufzeit bis zu einem Jahr EUR 36.333.908,62			
2. Verbindlichkeiten aus Lieferungen und Leistungen			332,80
- davon mit einer Restlaufzeit bis zu einem Jahr EUR 332,80			
3. Verbindlichkeiten gegenüber verbundenen Unternehmen	530.789,89		
- davon mit einer Restlaufzeit bis zu einem Jahr EUR 130.789,89			
- davon mit einer Restlaufzeit von mehr als einem Jahr EUR 400.000,00			
4. sonstige Verbindlichkeiten	15.513,54		36.880.544,85
- davon aus Steuern EUR 13.963,79			
- davon im Rahmen der sozialen Sicherheit EUR 1.529,75			
- davon mit einer Restlaufzeit bis zu einem Jahr EUR 15.513,54			
			36.915.791,14
Anhang für das Rumpfgeschäftsjahr vom 1. Oktober bis 31. Dezember 2016			
der BioNTech RNA Synthesis GmbH			
A. Allgemeine Angaben zum Jahresabschluss der BioNTech RNA Synthesis GmbH			
Der Jahresabschluss der BioNTech RNA Synthesis GmbH wurde auf der Grundlage der Rechnungslegungsvorschriften des Handelsgesetzbuches (HGB) in EURO (EUR) aufgestellt. Ergänzend zu diesen Vorschriften waren die Regelungen des GmbH-Gesetzes zu beachten.			
Soweit Wahlrechte für Angaben in der Bilanz, in der Gewinn- und Verlustrechnung oder im Anhang ausgeübt werden können, wurde der Vermerk in der Bilanz bzw. in der Gewinn- und Verlustrechnung gewählt.			
Nach den in § 267 HGB angegebenen Größenklassen ist die Gesellschaft eine kleine Kapitalgesellschaft.			
B. Angaben zu den Bilanzierungs- und Bewertungsmethoden			
Immaterielle Vermögensgegenstände mit begrenzter Nutzungsdauer werden zu Anschaffungs- oder Herstellungskosten bilanziert und abhängig von ihrer geschätzten Nutzungsdauer planmäßig über einen Zeitraum von in der Regel 3 bis 20 Jahren linear abgeschrieben			
Abnutzbare Sachanlagen werden zu Anschaffungs- oder Herstellungskosten abzüglich kumulierter Abschreibungen bewertet. Die Abschreibung erfolgt planmäßig linear über die betriebsgewöhnliche Nutzungsdauer. Geleistete Anzahlungen und Anlagen im Bau werden zu Anschaffungs-/Herstellungskosten bewertet.			
Vorräte werden zu Anschaffungs- bzw. Herstellungskosten oder zum niedrigeren beizulegenden Zeitwert bewertet. Die Herstellungskosten umfassen neben Material- und Fertigungseinzelkosten auch auf Basis einer üblichen Kapazitätsauslastung zurechenbare Material- und Fertigungsgemeinkosten, wie auch Vernehlungskosten.			
Die Forderungen und sonstigen Vermögensgegenstände werden zum Nennwert angesetzt. Die liquiden Mittel sind zum Nennwert angesetzt.			
Die Rückstellungen enthalten alle erkennbaren Risiken und ungewissen Verbindlichkeiten. Die Bewertung erfolgt mit dem nach vernünftiger kaufmännischer Beurteilung notwendigen Erfüllungsbetrag. Künftige Preis- und Kostensteigerungen werden dabei berücksichtigt.			
Zum Bilanzstichtag bestehen keine Rückstellungen mit einer Restlaufzeit größer 5 Jahre.			
Verbindlichkeiten werden mit dem Erfüllungsbetrag angesetzt.			
C. Erläuterungen zur Bilanz und Gewinn- und Verlustrechnung			
1. Anlagevermögen			
Es besteht lediglich eine Darlehensforderung gegenüber der Muttergesellschaft BioNTech AG, Mainz, in Höhe von 25.000 TEUR.			
2. Forderungen und sonstige Vermögensgegenstände			
Forderungen aus Lieferungen und Leistungen		31.12.2016	
Forderungen gegenüber verbundenen Unternehmen		19.517	0
Übrige sonstige Vermögensgegenstände		124	19.641
Es bestehen keine Forderungen größer 5 Jahre.			
Die Forderungen und sonstigen Vermögensgegenstände haben eine Restlaufzeit von unter einem Jahr.			
3. Zahlungsmittel und Zahlungsmitteläquivalente			
Zum Bilanzstichtag weist die Gesellschaft liquide Mittel in Höhe von 11.511 TEUR aus.			
4. Eigenkapital			
Der Jahresfehlbetrag 2016 in Höhe von 410.069,84 führt zu einem nicht durch Eigenkapital gedeckten Fehlbetrag in Höhe von 385.069,84 EUR.			
5. Sonstige Rückstellungen			
Die sonstigen Rückstellungen berücksichtigen alle das Rumpfgeschäftsjahr betreffenden ausstehenden Verpflichtungen.			
6. Verbindlichkeiten			
Die Verbindlichkeiten gegenüber verbundenen Unternehmen enthalten 400.000 EUR mit einer Restlaufzeit von mehr als 1 Jahr. Alle übrigen Verbindlichkeiten haben eine Restlaufzeit bis zu 1 Jahr. Sicherheiten für Verbindlichkeiten wurden nicht bestellt.			
Nachfolgend die Aufgliederung der sonstigen Verbindlichkeiten.			
erhaltene Anzahlungen auf Bestellungen		31.12.2016	
Verbindlichkeiten aus Lieferungen und Leistungen		333	36.333.909
Verbindlichkeiten gegenüber verbundenen Unternehmen		530.790	
sonstige Verbindlichkeiten		15.514	36.880.546
7. Haftungsverhältnisse und sonstige finanzielle Verpflichtungen			
Zum Bilanzstichtag sind keine schwebenden Verfahren bekannt, aus denen zukünftige Haftungsverhältnisse entstehen könnten. Es bestehen keine nennenswerten sonstige finanzielle Verpflichtungen.			
8. Sonstige Angaben / Organe der Gesellschaft			
Zum Geschäftsführer der Gesellschaft wurde Herr Dr. Sierk Pöetting bestellt.			
9. Veröffentlichung			
Der Jahresabschluss wird im Bundesanzeiger bekannt gemacht.			
10. Anzahl der Arbeitnehmer im Durchschnitt			
Arbeitnehmer		2016	23
Mainz, den 31.03.2017			
BioNTech RNA Synthesis GmbH			
Geschäftsführung			
Feststellung des Jahresabschlusses			
Der Jahresabschluss zum 31. Dezember 2016 wurde am 18. Dezember 2017 festgestellt.			

**Notes:** The example reproduces the report published by BioNTech GmbH (later AG), the German biotech firm which recently developed the first FDA and EMA approved COVID-19 vaccine in collaboration with Pfizer, for fiscal year 2016 in the *Bundesanzeiger* (i.e., the German Federal Gazette). For the fiscal year 2016, the private limited-liability firm qualified for “small” firm reporting exemptions and hence it provides only an abbreviated balance sheet (Bilanz) and brief notes (Anhang), but no income statement.

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BioNTech versucht, systematisch neue Chancen zu erkennen und für den Geschäftserfolg zu nutzen, um langfristig den Unternehmenswert zu steigern. Unternehmerischer Erfolg ist jedoch ohne das bewusste Eingehen von Risiken nicht möglich.

**Verantwortlichkeiten im Risiko- und Chancen-Management**  
Der Vorstand der BioNTech AG ist für das Risiko- und Chancen-Managementsystem verantwortlich. Er stellt sicher, dass sämtliche Chancen und Risiken umfassend dargestellt, bewertet und überwacht werden.

Chancen und Risiken aus Unternehmensentscheidungen werden dem Aufsichtsrat regelmäßig zur Zustimmung vorgelegt. Für Investments über Euro 150.000 und Beteiligungsverträge über Euro 100.000 sind entsprechende Genehmigungen des Aufsichtsrats einzuholen. Bestellungen über EUR 10.000,00 sind durch den Vorstand zu genehmigen. Die Abteilung Finanzen evaluiert einzelne Maßnahmen und Fortschritte.

Im Zuge des Geschäftsmodells der BioNTech ergeben sich für die BioNTech folgende Chancen und Risiken:  
Aus Sicht der Gesellschaft besteht das größte Risiko darin, den vorhandenen Technologievorsprung vor den Wettbewerbern zu verlieren. Diesem Risiko wird durch den unverminderten großen Einsatz aller Mitarbeiter und die Bereitstellung der für die Erfüllung der anstehenden Aufgaben notwendigen Ressourcen Rechnung getragen.

Ein wesentliches finanzielles Risiko stellt das Währungsrisiko in der Entwicklung des US-Dollars dar. Es wird versucht dieses Risiko durch natürliches Hedging entgegenzuwirken indem weitere Ausgaben in USD generiert werden.

BioNTech versucht durch detaillierte Planung und Budgetierung, sowie durch Ausgaben-Controlling das Risiko der Projekte zu minimieren. Verträge mit finanziellen Verpflichtungen, welche die vorstehend genannten Volumina überschreiten, werden dem Aufsichtsrat zur Genehmigung vorgelegt. Der monatliche Cash-forecast stellt sicher, dass die Finanzierung des operativen Geschäfts permanent gewährleistet ist. Bei Engpässen werden Projekte ggf. re-priorisiert, so dass der strategische Fokus im Projektportfolio immer gewährleistet ist. Die Cash-Reserven werden als Termingeld angelegt und zentral von der Holdinggesellschaft „BioNTech AG“ verwaltet.

Operative/organisatorische Risiken betreffen Risiken im Hinblick auf Forschung und Entwicklung von eigenen Medikamenten-kandidaten (Präklínk und Klinik), aber auch sogenannter Compliance Risiken, die sich durch Nichterhaltung der Vorschriften der US-amerikanischen FDA und der europäischen EMA und von Qualitätsmanagementrichtlinien ergeben. Operative Risiken bestehen im Beschaffungsbereich, sowie darin, geeignete Personal zu rekrutieren. Ein Scheitern von klinischen Studien vor der Auslieferung an Partner kann sich ergeben, wenn die Studiendaten nicht die erwarteten Ergebnisse oder aber unerwartete, unerwünschte Nebenwirkungen zeigen. Durch den Entwurf von Entwicklungsplänen und -protokollen, das Hinzuziehen von internen und externen Fachleuten, Einführung von Komplex-spezialen Meetings wird versucht, das Überwachen des Fortschritts stets zu garantieren.

Durch den weiteren Aufbau unserer internen Qualitätssicherungsabteilung, der kontinuierlichen Weiterentwicklung unseres Qualitätsmanagements und der unterstützten Software (SOP-Guard) reduzieren wir Compliance-Risiken. Positive Qualitätsüberprüfungen durch Behörden bestätigen diese Entwicklung. Risiken im Personal sind in erster Linie Herausforderungen in der Personalabteilung (das Gewinn von Mitarbeitern mit den richtigen Qualifikationen). Durch einen professionellen Rekrutierungsprozess und die Einarbeitung interner Einstellungsmittel wird dieses Risiko mitgelenkt.

IT Risiken werden durch tägliche Datensicherungen (Verlustrisiko) sowie durch den Einsatz von äußerst zuverlässigen Firewall- und Virenschutz-Systemen (Abwehr von Angriffen von außen) reduziert.

Strategische Risiken (z.B. Beschaffung, Forschung & Entwicklung, Überlegen Konkurrenzprodukte) werden dahingehend mitgelenkt, dass sie sowohl mit dem Aufsichtsrat als auch mit den Investoren diskutiert werden. Darüber hinaus ist ein wissenschaftlicher Beirat installiert, der in diese Diskussionen einbezogen wird.

Externe Risiken ergeben sich für BioNTech überwiegend im Zusammenhang mit ihrem geistigen Eigentum. Um die Risiken auf diesem Gebiet zu mindern, werden veröffentlichte Patente und Patentanmeldungen ausgetüftelt.

Mit dieser Strategie erlaubt BioNTech im Laufe der Jahre zunehmenden Erfolg und somit ihre Handlungsfreiheit in Bezug auf die firmeneigenen Technologieplattformen auf lange Sicht sichern. Ein weiterer Bereich, in dem externe Risiken auftreten können, sind Veränderungen in den regulatorischen Rahmenbedingungen, die eine Anpassung der Entwicklungspläne und Aktivitäten bei BioNTech notwendig machen könnten. Hier werden fortwährend Veränderungen in den Organen und auf allen Management Levels diskutiert und evaluiert.

Zum Zeitpunkt der Erstellung dieses Berichts hält der Vorstand die Gesamtrisiken für beherrschbar und den Fortbestand der BioNTech-AG für nicht gefährdet.

**Chancen**  
BioNTech verfügt über führende Schlüsseltechnologien, die patentrechtlich geschützt sind und zuerst zunehmend auf ein sehr großes externes Interesse stoßen. Neben der Entwicklung eigener Produktkandidaten, hat das Unternehmen die Möglichkeit, eigene Technologien an andere Partner auszuliefern. Auch hier ist eine erhebliche Diversifizierung im therapeutischen Geschäftsbereich möglich.

Darüber hinaus bietet die Unternehmensgruppe ebenso im diagnostischen als auch im Service Bereich Leistungen an, die zu einem umfänglichen Geschäftsmodell, mit der Möglichkeit, positive Cash Beiträge zu generieren, beitragen.

Es wird damit gerechnet, dass die steigende Lebenserwartung der Bevölkerung in den Industriestaaten und die Veränderungen hinsichtlich Einkommensstruktur und Lebensstil in den Schwellenländern die Nachfrage nach natürlichen und innovativen Behandlungsmethoden sowie leistungsfähigen Technologien fördern werden.

BioNTech ist der Ansicht, dass die Produkte im Rahmen seiner Diversifizierungsstrategie eine erheblichen, bislang ungedeckten medizinischen Bedarf adressieren im Markt verwirklicht werden können.

BioNTech investiert weiter in seine bestehenden und in neue Technologien, um seinen Spitzenplatz als technologisch führendes Unternehmen zu wahren. Neue Technologiegebiete können auch neue Kernkernbereiche erschließen.

Die Technologieentwicklung und von einem Team von Wissenschaftlern vorangehen, das sich auf die Weiterentwicklung der BioNTech-Technologien konzentriert. Außer auf die interne Technologieentwicklung setzt BioNTech aber auch auf externe Quellen, um sich technologisch zu verstärken.

**H. Abhängigkeitsbericht (Angaben gemäß § 312 Abs. 3 AktG)**  
Der Vorstand der BioNTech AG war zur Aufstellung eines Berichts über die Beziehungen zu verbundenen Unternehmen gemäß § 312 Abs. 3 AktG verpflichtet. In diesem Bericht wurden die Beziehungen zur AT Impf GmbH sowie zu den Tochtergesellschaften der BioNTech AG dargestellt.

Der Vorstand erklärt gemäß § 312 Abs. 3 AktG, dass die BioNTech AG bei den aufgeführten Rechtsgeschäften und Maßnahmen nach den Umständen, die zum Zeitpunkt bekannt waren, bei den Rechtsgeschäften vorgenommen oder die Maßnahmen getroffen wurden, bei jedem Rechtsgeschäft eine angemessene Gegenleistung erhalten und ist dadurch, dass Maßnahmen getroffen oder unterlassen wurden, nicht beeinträchtigt oder bevorzugt wurden.

**I. Ausblick/Voraussichtliche Entwicklung**  
Im Jahr 2016 haben wir mit Genentech eine Entwicklungspartnerschaft im Bereich individualisierte IVAC MUTANOME Impfstoffe vereinbart und durch die heute erhaltenen Überprüfungen auch unsererseits die weitere Finanzierung dieses Projekts mittelfristig gesichert. Im Jahr 2017 haben wir die für die klinische Testung erforderlichen Produktionskapazitäten aufgebaut und mittlerweile alle entsprechenden behördlichen Zulassungen erhalten bzw. erwarten diese kurzfristig. Im Jahr 2018 werden wir das Projekt im Ausmaß und in der Optimierung der Technologie zur (halb) automatisierten Herstellung der individualisierten Impfstoffe arbeiten, um die bereits angelaufene klinische Studie mit Impfstoffen zu versorgen. Die dabei gewonnenen Erkenntnisse werden für den Erfolg dieses Projekts entscheidend sein.

Die Entwicklung der anderen (nicht-mRNA) Plattform-Technologien wurde in 2017 vorangetrieben, vor allem im Rahmen der Kooperation mit Eli Lilly und Genmab. Bei den Kooperationsprojekten ist es essentiell, gute Forschungsergebnisse zu erzielen, um die vereinbarten Meilensteinzahlungen für Projektfortschritte zu erhalten.

Um das angestrebte Wachstum in den kommenden Jahren finanzieren zu können, werden die Business-Development-Aktivitäten forciert. Die Nachfrage- und Wettbewerbslage ist für BioNTech-Technologien weiterhin sehr günstig und es werden Fortschritte mit potenziellen Partnern gefordert.

Der Cashburn ist in 2017 wie prognostiziert stark angestiegen und lag bei ca. 20 Mio pro Monat. Ursächlich hierfür war der Aufbau der Produktion für IVAC MUTANOME und die Kollaboration mit Genentech, welche eine 50:50 Teilung aller Kosten vorsieht. In Folge der stark ansteigenden Patientenzahlen aus der klinischen Studie gehen wir von weiteren Steigerungen des monatlichen Cashburns aus.

Es ist uns gelungen, kurz vor Jahresende eine Finanzierungsrunde zu vereinbaren, an der sich neben den bestehenden Hauptkreditoren auch neue Investoren beteiligt haben. Insgesamt sind der Gesellschaft auf diesem Wege im Januar 2018 EUR 238,3 Mio. an Liquidität zugeflossen. Dadurch ist die Finanzierung der Gesellschaft nach derzeitiger Planung bis einschließlich Q1 2020 gesichert. Damit ist auch der in der Bilanz zum 31. Dezember 2017 ausgewiesene nicht durch Eigenkapital gedeckter Fehlbetrag ausgeglichen und das Eigenkapital wieder deutlich positiv.

**Mainz, den 21. Juni 2018**  
**BioNTech AG**  
**Dr. Thorsten**

Bilanz zum 31. Dezember 2017			
AKTIVA	31.12.2017	EUR	31.12.2016
	EUR		EUR
A. Anlagevermögen			
I. Immaterielle Vermögensgegenstände			
1. Konzessionen, gewerbliche Schutzrechte u.a. Rechte und Werte sowie Lizenzen an solchen Rechten und Werten	5.439.150,01		5.350.098,54
2. Geleistete Anzahlungen immaterielle Vermögensgegenstände	299.794,43	5.738.944,46	561.197,53
			5.911.296,07
II. Sachanlagen			
1. Andere Anlagen, Betriebs- und Geschäftsausstattung	5.516.491,57		4.153.907,00
2. Geleistete Anzahlungen andere Anlagen, Betriebs- und Geschäftsausstattung	230.607,31		25.833,67
		5.837.098,88	4.179.740,67
III. Finanzanlagen			
1. Anteile an verbundenen Unternehmen	5.714.268,12		5.689.268,12
2. Auszahlungen an verbundene Unternehmen	22.235.999,00		15.785.999,00
3. Beteiligungen	0,00		611.363,00
		27.950.267,12	22.086.632,12
		39.526.310,46	32.177.668,86
B. Umlaufvermögen			
I. Vorräte			
1. Roh-, Hilfs- und Betriebsstoffe	379.043,61		373.274,33
2. Geleistete Anzahlungen	35.148,32		72.011,97
		414.191,93	445.286,30
II. Forderungen und sonstige Vermögensgegenstände			
1. Forderungen aus Lieferungen und Leistungen	269.948,15		149.006,05
2. Forderungen gegen verbundene Unternehmen	16.174.290,44		15.323.949,00
3. Sonstige Vermögensgegenstände	4.658.203,02		2.239.354,86
		21.102.441,61	21.744.309,91
III. Kassenbestand, Guthaben bei Kreditinstituten und Schecks			
		10.439.215,51	37.758.072,73
		31.955.849,05	79.649.368,24
		663.120,19	562.811,20
		22.427.158,66	0,00
		94.572.458,36	112.389.848,30
PASSTIVA			
	31.12.2017		31.12.2016
	EUR	EUR	
A. Eigenkapital			
I. Gezeichnetes Kapital		9.264.660,00	181.660,00
II. Kapitalrücklage		140.833.842,00	149.916.842,00
III. Bilanzverlust			
1. Verlustvortrag	-112.381.318,66		-111.439.327,78
2. Jahresfehlbetrag	-160.344.542,00		-94.990.988,00
		-172.525.660,66	-112.381.318,66
		-22.427.158,66	37.717.183,34
		22.427.158,66	0,00
		0,00	37.717.183,34
IV. Nicht durch Eigenkapital gedeckter Fehlbetrag			
		2.225.362,17	1.619.991,20
C. Verbindlichkeiten			
I. Verbindlichkeiten gegenüber Kreditinstituten			
1. Verbindlichkeiten aus Lieferungen und Leistungen	2,34		0,00
2. Verbindlichkeiten gegenüber verbundenen Unternehmen	3.916.931,70		1.775.788,52
3. Verbindlichkeiten gegenüber verbundene Unternehmen	75.418.792,64		67.709.380,50
4. Sonstige Verbindlichkeiten	13.011.349,51		2.041.532,48
		92.347.076,19	71.526.701,50
D. Rechnungsabgrenzungsposten			
		0,00	1.523.972,06
		94.572.458,36	112.389.848,30

Gewinn- und Verlustrechnung für die Zeit vom 1. Januar bis 31. Dezember 2017  
1.1.-31.12.2017 1.1.-31.12.2016

	1.1.-31.12.2017	1.1.-31.12.2016
1. Umsatzerlöse	19.983.896,61	12.721.897,63
2. Herstellungskosten der zur Erzielung der Umsatzerlöse erbrachten Leistungen	0,00	3.028.395,83
3. Bruttoergebnis vom Umsatz	19.983.896,61	9.693.501,80
4. Forschungen und Entwicklungskosten	34.366.324,38	14.390.572,04
5. Vertriebskosten	6.766.498,57	4.438.164,72
6. Verwaltungskosten	13.484.849,54	5.915.860,07
7. sonstige betriebliche Erträge	693.370,11	1.385.098,83
8. Sonstige betriebliche Aufwendungen	515.453,16	32.088,90
9. Erträge aus der Ergebnisübernahme	946.570,89	11.944.484,63
10. Erträge aus verbundenen Unternehmen EUR 760.238,58 (Vj): EUR 1.470.265,72		
10. Sonstige Zinsen und ähnliche Erträge	761.571,48	1.471.393,37
11. Abschreibungen auf Finanzanlagevermögen und auf Wertpapiere des Umlaufvermögens	611.365,00	0,00
12. Zinsen und ähnliche Aufwendungen	1.999.816,86	1.798.628,91
8. Sonstige betriebliche Aufwendungen	1.991.704,07 (Vj): EUR 1.790.426,63	
13. Aufwendungen aus der Verlustübernahme	24.783.383,38	1.860.457,89
14. Erträge aus verbundenen Unternehmen EUR 24.783.383,38 (Vj): EUR 1.860.457,89		
14. Ergebnis vor Steuern	-60.144.314,00	-941.990,88
15. Sonstige Steuern	28.002,8	0,00
16. Jahresfehlbetrag	-60.144.342,00	-941.990,88

Anhang für das Geschäftsjahr 2017

**A. Allgemeine Angaben zum Jahresabschluss**  
Die BioNTech AG ist eine mittelgroße Kapitalgesellschaft i.S.d. § 267 Abs. 2 Handelsgesetzbuches mit Sitz in Mainz.

Die Gesellschaft ist im Handelsregister B des Amtsgerichts Mainz unter der Nummer HRB 41865 geführt.

Der vorliegende Jahresabschluss wurde gemäß § 242 ff. und § 264 ff. HGB sowie nach den einschlägigen Vorschriften des Abgabensteuergesetzes aufgestellt. Der Jahresabschluss wird in Euro (EUR) aufgestellt. Beträge in Tausend Euro (TEUR) sind entsprechend angegeben.

Die Gewinn- und Verlustrechnung wurde gemäß § 273 Abs. 3 HGB nach dem Umsatzkostenverfahren aufgestellt.

**Angaben zu den Bilanzierungs- und Bewertungsmethoden**  
Immaterielle Vermögensgegenstände mit begrenzter Nutzungsdauer werden zu Anschaffungs- oder Herstellungskosten bilanziert und abhängig von ihrer geschätzten Nutzungsdauer planmäßig über einen Zeitraum von in der Regel 3 bis zehn Jahren abgeschrieben.

Abnutzbare Sachanlagen werden zu Anschaffungs- oder Herstellungskosten abzüglich kumulierter Abschreibungen bewertet. Die Abschreibung erfolgt linear über die betriebsgewöhnliche Nutzungsdauer. Geleistete Anzahlungen und Anlagen im Bau werden zu Anschaffungs-/Herstellungskosten bewertet.

Bei den Finanzanlagen werden die Anteilsrechte zu Anschaffungskosten bzw. niedrigeren beizulegenden Werten und die Ausleihungen zum Nennwert bzw. niedrigeren beizulegenden Werten angesetzt.

Roh-, Hilfs- und Betriebsstoffe werden zu Anschaffungs- bzw. Herstellungskosten oder zum niedrigeren beizulegenden Zeitwert bewertet. Allen, nicht rückübertragbaren Posten ist durch die Bildung angemessener Einzelwertberichtigungen Rechnung getragen. Die Forderungen und sonstigen Vermögensgegenstände werden zum Nennwert angesetzt.

Die liquiden Mittel sind zum Nennwert angesetzt.

In den aktiven Rechnungsabgrenzungsposten werden Ausgaben vor dem Bilanzstichtag ausgewiesen, soweit sie Aufwand für eine bestimmte Zeit nach dem Bilanzstichtag darstellen.

Die Rückstellungen enthalten alle erkennbaren Risiken und ungewissen Verbindlichkeiten. Die Bewertung erfolgt mit dem nach vernünftiger kaufmännischer Beurteilung notwendigen Erfüllungsbetrag. Künftige Preis- und Kostensteigerungen werden dabei berücksichtigt.

Erhaltene Vorauszahlungen für EU-Fördermittelprojekte werden im Geschäftsjahr unter der Bilanzposition „sonstige Verbindlichkeiten“ gezeigt.

Der passive Rechnungsabgrenzungsposten beinhaltet Vorauszahlungen von Kunden und Kooperationspartnern für zukünftigen Perioden zu erbringende Leistungen. Der Posten wird in der Periode erfolgswirksam aufgelöst, in der die Leistungserbringung erfolgt.

Auf fremde Währung lautende Vermögensgegenstände und Verbindlichkeiten wurden grundsätzlich mit dem Devisenansammler zum Abschlussstichtag umgerechnet. Bei einer Restlaufzeit von mehr als einem Jahr wurde dabei das Realisationsprinzip (§ 252 Abs. 1 Nr. 4 HGB) bzw. das Anschaffungsprinzip (§ 253 Abs. 1 Satz 1 HGB) beachtet.

Umsätze aus Warenverkauf werden ausgewiesen, sobald die wesentlichen Chancen und Risiken des Eigentums auf den Käufer übergegangen sind und die Höhe der realisierbaren Umsätze verlässlich ermittelt werden kann. Umsätze aus Dienstleistungen werden erfasst, sobald die Leistung erbracht wurde. Im Übrigen werden Umsätze unter Abzug von Erlöschmächtigungen wie Boni, Skonti oder Rabatte ausgewiesen.

Zuwendungen der öffentlichen Hand werden nur erfasst, wenn eine angemessene Sicherheit dafür besteht, dass die damit verbundenen Bedingungen erfüllt sind und die Zuwendungen getätigt werden. Investitionszuwendungen werden als Reduktion der Anschaffungs- und Herstellungskosten der betreffenden Vermögensgegenstände erfasst und führen zu einer entsprechenden Reduktion der Abschreibungen in Folgeperioden. Zuwendungen, die die Zuerstverwendung betreffen, werden als sonstige betriebliche Erträge in den Zeiträumen erfasst, in denen die Aufwendungen anfallen, die durch die Zuerstverwendung kompensiert werden sollen.

Die Zuwendungen betreffen Förderungen des Landes Rheinland-Pfalz, des Landes Berlin, des Bundesministeriums für Bildung und Forschung (BMBF) sowie der Europäischen Union.

Aufwendungen für Forschung und Entwicklung werden sofort erfolgswirksam erfasst.

**C. Erläuterungen zur Bilanz und Gewinn- und Verlustrechnung**

**1. Immaterielle Vermögensgegenstände und Sachanlagevermögen**

	Stand 01.01.2017	Zugänge	Abgänge	Umlagerungen	Abschreibungen	Stand 31.12.2017
I. Immaterielle Vermögensgegenstände						
1. Konzessionen, gewerbliche Schutzrechte u. Rechte und Werte sowie Lizenzen an solchen Rechten und Werten	5.350.098	526.701	0	150.000	387.649	5.439.150
II. Sachanlagen						
1. Roh-, Hilfs- und Betriebsstoffe	373.044					373.044
2. Geleistete Anzahlungen	35.148					72.012
	414.192					445.286

Stand 01.01.2017 Zugänge Abgänge Umlagerungen Abschreibungen Stand 31.12.2017

1. Andere Anlagen, Betriebs- und Geschäftsausstattung	4.153.907,61	1.775.788,52	0	0	5.714.268,12
2. Geleistete Anzahlungen und Anlagen im Bau	25.834	320.607	0	-25.834	0
3. Beteiligungen	10.091.027,72	0	0	0	2.216.247,11

Die oben genannten Anlagen werden anhand der folgenden Aufstellung linear abgeschrieben:

Abschreibungsdauer nach Anlagenklassen		
Immaterielle Vermögensgegenstände		
Patente, Schutzrechte	3-20	Jahre
Geschäfts- und Firmenwert	5	Jahre
Sachanlagevermögen		
IT Anlagen	5-8	Jahre
KC Hardware	3	Jahre
IT Software, Lizenzen	3-5	Jahre
Laborgeräte groß	8-10	Jahre
Laborgeräte klein	3-5	Jahre
Büroeinrichtung	10-15	Jahre
Geringwertige Vermögensgegenstände bis EUR 410,00 werden im Jahr der Anschaffung abgeschrieben.		

**2. Finanzanlagen**

Finanzanlagen	Stand 01.01.2017	Zugänge	Abgänge	Umlagerungen	Abschreibungen	Stand 31.12.2017
1. Anteile an verbundenen Unternehmen	5.689.268	25.000	0	0	0	5.714.268
2. Auszahlungen an verbundene Unternehmen	15.783.999,00	0,00	0,00	0,00	0,00	22.225.999,00
3. Beteiligungen	611.365	0	0	0	0	611.365
	22.086.632,99	0,00	0,00	0,00	0,00	27.950.267,12

**3. Vorräte**

	31.12.2017	31.12.2016
Roh-, Hilfs- und Betriebsstoffe	373.044	373.274
Geleistete Anzahlungen	35.148	72.012
	414.192	445.286

**4. Forderungen und sonstige Vermögensgegenstände**

	31.12.2017	31.12.2016
Forderungen aus Lieferungen und Leistungen	269.948	149.006
Forderungen gegen verbundene Unternehmen	16.174.290	15.323.949
Forderungen aus Steuern	4.515.141	2.168.397
Umsätze	140.062	90.958
	21.102.442	21.744.310

Die Forderungen aus Steuern betreffen im Wesentlichen Umsatzsteuerforderungen. Sämtliche Forderungen und sonstigen Vermögensgegenstände haben, wie im Vorjahr, eine Restlaufzeit von unter einem Jahr.

**5. Zahlungsmittel und Zahlungsmitteläquivalente**

Der Bilanzstichtag weist die Gesellschaft liquide Mittel in Höhe von TEUR 10.439 (Vorjahr: TEUR 37.459) aus.

**6. Aktiver Rechnungsabgrenzungsposten**  
Der aktive Rechnungsabgrenzungsposten umfasst Ausgaben vor dem Abschlussstichtag, soweit sie Aufwand für eine bestimmte Zeit nach diesem Tag darstellen.

Zum 31. Dezember 2017 ist wie im Vorjahr kein Disagio unter dem aktiven Rechnungsabgrenzungsposten ausgewiesen.

**7. Eigenkapital**  
Im Bilanzverlust ist ein Verlustvortrag 2016 wurde auf neue Rechnung vorgezogen. Mit dem Jahresabschluss in Höhe von TEUR 60.144 ergibt sich ein nicht durch Eigenkapital gedeckter Fehlbetrag in Höhe von TEUR 22.427, der auf der Aktivseite der Bilanz ausgewiesen wird.

Das Grundkapital wurde gemäß Beschluss der Hauptversammlung vom 18. August 2017 auf EUR 181.660 auf EUR 9.264.660 auf den Aktivposten der Bilanz übertragen.

Die Kapitalrücklage betrug im Geschäftsjahr TEUR 140.834.

**8. Ergebnisverwendungsveranschlagung 2017**

Der Vorstand schlägt vor das Jahresergebnis in Höhe von TEUR - 60.144 auf neue Rechnung vorzutragen.

**9. Sonstige Rückstellungen**

	31.12.2017	31.12.2016
Ausstehende Rechnungen	425.308	735.327
Bonusverpflichtungen	242.120	402.459
Resturlaub	523.024	366.701
Jahresabschlusskosten	53.000	18.700
Archivierungskosten	7.777	10.597
Beträge zur Berufsgenossenschaft	37.472	63.627
Mitarbeiterbeteiligungsprogramm	859.938	0
Übrige sonstige Rückstellungen	76.713	25.600
	2.225.362	1.619.991

**10. Verbindlichkeiten**  
Sämtliche Verbindlichkeiten haben insgesamt, wie im Vorjahr, eine Restlaufzeit bis zu 1 Jahr. Sicherheiten für Verbindlichkeiten wurden nicht bestellt.

Nachfolgend die Aufgliederung der sonstigen Verbindlichkeiten.

	31.12.2017	31.12.2016
Verbindlichkeiten aus Steuern	5.498.212	173.730
Verbindlichkeiten im Rahmen der sozialen Sicherheit	327.399	15.302
Erhaltene Vorauszahlungen für EU-Fördermittelprojekte	1.382.976	1.637.140
Übrige sonstige Verbindlichkeiten	7.802.742	225.361
	13.011.350	2.041.533





development, (D) research and development activities (including product-level progress reports and investment plans), (E) personnel, (F) financial position and performance, (G) business risks and opportunities, and (H) connected entities. In terms of financial statements for fiscal year 2017, BioNTech AG provides an extended balance sheet (Bilanz), income statement (Gewinn- und Verlustrechnung), detailed notes (Anhang), which include additional information on balance sheet and income statement items and a statement of changes in tangible and intangible assets (Anlagespiegel), and an audit opinion (Bestätigungsvermerk).

## Supplementary Results

### Patents

Patents reflect innovation activity, but they also are a way to protect rents from innovation. Specifically, patents grant formal legal protection in exchange for mandated disclosure of patent information. These features have two important implications. First, patents capture only a subset of innovations. Supporting this claim, our descriptive evidence documents that only a small fraction of all innovation activity is patented (in line with, e.g., Arundel & Kabla 1998; Argente *et al.* 2020; Granja & Moreira 2021). Second, patents are a form of disclosure. Hence, firms' patenting and reporting strategies are intertwined (e.g., Glaeser *et al.* 2020; Reeb & Zhao 2020).

These institutional features render the effect of mandatory reporting on corporate patenting ambiguous. On the one hand, a mandate could decrease patents through their negative impact on innovation activity. On the other hand, the increase in reporting due to the mandate makes it more important for firms to protect their innovations in some other way (as secrecy is less effective), which in turn could increase the use of patents. Thus, patents are arguably a problematic measure of innovative activity when studying the aggregate impact of reporting mandates.

Consistent with an ambiguous relation, we find in Table A4 that reporting mandates are positively associated with patenting in the aggregate design of the European setting (Panel A), whereas they are negatively associated with patenting in the local market design of the German setting (Panel B). The positive association in the aggregate design likely reflects the increased use of patenting to protect firms' remaining innovations. In the local market design, however, the negative association reflects that local monopolists do not have (m)any remaining innovations to protect, as they often stop innovating altogether. In line with this interpretation, Panel C shows (using the firm-level design) that secrecy as means to protect innovations has become *less* important after the enforcement of the reporting mandates was reformed. At the same time, the importance of patenting and actual patent applications increases after the reform (Panel C). Note that the firm-level analysis, by construction, is tilted towards more crowded markets (as its estimates are weighted by each firm-year). Firms in these markets reduce their innovation spending only along the intensive margin, but do not stop innovating altogether. Accordingly, these firms shift from secrecy toward patenting for their remaining innovations. Thus, our local-market and firm-level results are internally consistent.

Besides illustrating the ambiguous relation between mandatory reporting and patenting, the results in Table A4 document that firms' responses to the CIS align with their actual patenting behavior recorded in PATSTAT. In each of the panels of Table A4, the respective treatment variable is associated with firms' survey responses in the same direction as it is with firms' actual patenting behavior. This correspondence validates the survey-based innovation measures.

Lastly, the patenting results in Table A4 reinforce the proprietary costs explanation for the negative effect of reporting on corporate innovation. In column 3 of Panel A, we find that reporting mandates increase the share of patent citations *originating from competitors* in the same country-industry. This finding is consistent with the interpretation that reporting mandates increase within-industry competition by revealing the profitability of innovative firms to which innovative firms respond by increasing their patenting (which in turn competitors must cite).



## Accounting Information

Financial statements capture firms' innovation activities in various, though imperfect ways. The balance sheet, for example, provides information on the investments in tangible and some intangible assets. Most intangible assets, however, do not make it onto the balance sheet (e.g., Lev 2001). In addition to the balance sheet, the income statement can, for example, provide an estimate of firms' R&D expenses. Often, however, these expenses are not broken out separately and buried in other expense line items (e.g., Koh & Reeb 2015). The absence of comprehensive and innovation-specific line items hampers the usefulness of accounting information for our purpose of assessing the aggregate impact of reporting mandates. This issue is compounded by the fact that reporting mandates mechanically affect the availability of accounting-based innovation measures through their impact on the availability of accounting information (e.g., for database providers). For example, aggregate R&D may appear to be increasing after a reporting mandate simply because it forces more firms to disclose R&D expenses. With these caveats in mind, we examine the relation between mandatory reporting and accounting-based innovation measures, on one hand to check for consistency with our main results and on the other hand to make our results comparable to other studies in the literature.

Consistent with our earlier results, reporting mandates are negatively associated with measures of innovation derived from accounting information in financial statements (Table A5). We find that reporting mandates are negatively associated with investments in tangible and, in particular, intangible assets. We further find some evidence that reporting mandates are negatively associated with firms' R&D intensity (defined as R&D expenses over sales), albeit insignificantly. The lack of significance is likely a consequence of power as the coefficient magnitudes are sizeable. The R&D intensity results are estimated based on a severely restricted subsample, as only few European companies provide as a separate R&D line item in the income statement and hence is often missing in the Amadeus database. Despite these limitations, the results for the accounting-based innovation measures support our conclusion that mandatory reporting reduces corporate innovation.

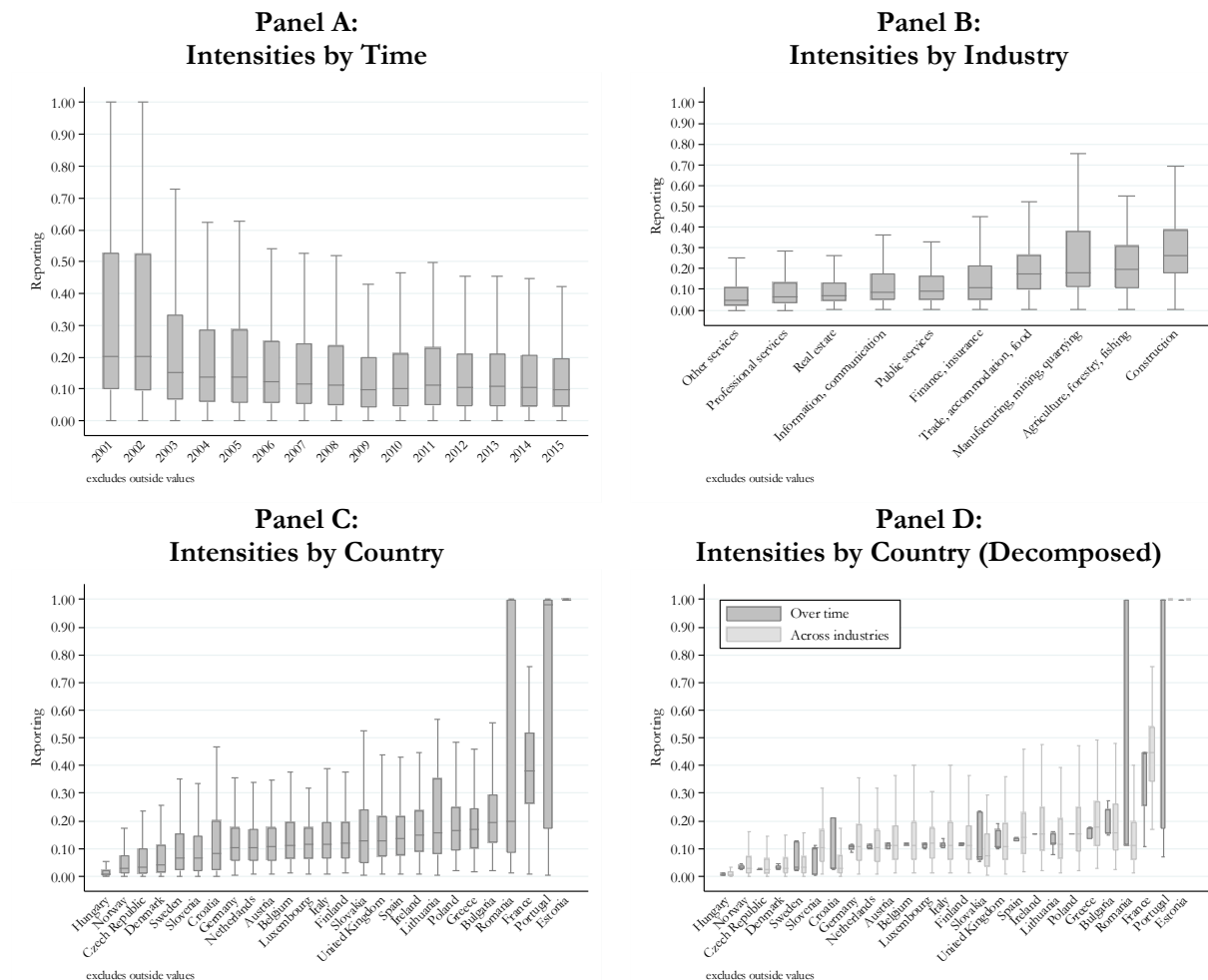
## Online Variable Appendix

ADDITIONAL VARIABLE DEFINITIONS		
<b>Panel A: Exemptions in Europe</b>		
Outcomes	Source	Description
Patent Application Firm	PATSTAT	Indicator taking the value of one for firms that apply for a patent
Competitor-Forward Cites	PATSTAT	Share of forward patent cites from competitors in same country-industry
Change in Tangible Assets	Amadeus	Log difference in tangible assets over time
Change in Intangible Assets	Amadeus	Log difference in intangible assets over time
R&D Intensity	Amadeus	R&D expense scaled by sales
<b>Panel B: Enforcement Reform in Germany</b>		
Treatment	Source	Description
Limited	Creditreform	Indicator taking the value of one for limited-liability/affected firms (GmbH, GmbH & Co. KG), and zero for unlimited-liability firms (KG, OHG)
Private	Creditreform	Indicator taking the value of one for limited-liability/affected firms (GmbH, GmbH & Co. KG), and zero for public firms (AG)
Outcomes	Source	Description
Innovation Spending (Intensive)	MIP	Log of total innovation spending (includes in-house and external R&D, acquisition of external knowledge, equipment, machinery or software for innovation purposes, product design and professional development of innovation activities and marketing of innovation)
Importance of Secrecy	MIP	Importance of secrecy as a means to protect innovations (scale: 0 to 3)
Importance Patenting	MIP	Importance of patents as a means to protect innovations (scale: 0 to 3)
Patent Applications	PATSTAT	Log (plus 1) of number of applied patents

## Figures & Tables

**Figure A1**

### DISTRIBUTION OF REPORTING INTENSITIES



*Notes:* The figure summarizes the distribution of reporting intensities. Panel A plots the distribution of reporting intensities by year. Panel B plots the distribution of reporting intensities by (one-digit) industry. Panel C plots the distribution of the reporting intensities by country. Panel D shows a decomposition of the reporting intensities by country, plotting variation related to changes over time (i.e., the distribution of the median country-year intensities) and variation from industry differences (i.e., the distribution of the median country-industry intensities). The box plots provide the median (horizontal line within the boxes), the 25th and 75th percentile (lower and upper bound of the boxes), and adjacent values (end points of vertical lines/whiskers). Adjacent values are defined as the lowest and highest observations that are still inside the region spanned by the following limits: 25th (75th) percentile  $\pm 1.5 \times (75\text{th} - 25\text{th percentile})$ . Values outside are excluded from the plots.

The figure illustrates that there is substantial variation in reporting intensities. The vast majority of this variation comes from differences in firm sizes across industries (even within coarse one-digit industries) and differences in thresholds across countries. By contrast, the reporting intensities vary little over time, as only few countries' reporting thresholds change much over time and firm-size changes are purged, by construction, from the reporting intensities. Our research design deliberately focuses on the rich cross-sectional variation arising from the interaction of country-level differences in thresholds and industry-level differences in firm sizes, instead of the relatively scarce and possibly confounded time-series variation (e.g., concurrent with a country's EU accession or other major changes at the country level).

Table A1

DESCRIPTIVE STATISTICS									
<b>Panel A: Exemptions in Europe (Country-Industry Level)</b>									
Variable	Market Level	N	Mean	SD	p1	p25	p50	p75	p99
Reporting		31,953	0.220	0.271	0.001	0.054	0.123	0.252	1.000
Patent Application Firm	Simple Average	31,936	0.008	0.025	0.000	0.000	0.000	0.004	0.114
Competitor-Forward Cites	Simple Average	11,773	0.022	0.072	0.000	0.000	0.000	0.012	0.307
Change in Tangible Assets	Simple Average	31,688	-0.028	0.499	-2.642	-0.056	-0.001	0.067	0.618
Change in Tangible Assets	Weighted Average	31,353	0.015	0.575	-2.669	-0.037	0.031	0.116	1.049
Change in Intangible Assets	Simple Average	30,865	-0.189	0.578	-2.898	-0.265	-0.150	-0.038	0.850
Change in Intangible Assets	Weighted Average	30,276	-0.062	0.776	-3.068	-0.223	-0.049	0.120	2.047
R&D Intensity	Simple Average	2,990	0.912	11.942	0.000	0.003	0.021	0.085	15.122
R&D Intensity	Weighted Average	2,990	0.107	1.771	0.000	0.002	0.014	0.049	1.012
<b>Panel B: Enforcement Reform in Germany (County-Industry Level)</b>									
Variable	Market Level	N	Mean	SD	p1	p25	p50	p75	p99
Innovation Spending (Intensive)	Simple Average	17,704	12.650	2.188	8.006	11.238	12.612	14.021	18.310
Innovation Spending (Intensive)	Total	17,704	12.831	2.291	8.006	11.290	12.766	14.316	18.661
Importance Patenting	Simple Average	30,063	0.577	1.005	0.000	0.000	0.000	1.000	3.000
Importance Patenting	Total	30,063	0.895	1.784	0.000	0.000	0.000	2.000	7.000
Patent Applications	Simple Average	56,929	0.139	0.497	0.000	0.000	0.000	0.000	2.565
Patent Applications	Total	56,929	0.210	0.667	0.000	0.000	0.000	0.000	3.367
<b>Panel C: Enforcement Reform in Germany (Firm Level)</b>									
Variable		N	Mean	SD	p1	p25	p50	p75	p99
Limited		129,739	0.972	0.166	0.000	1.000	1.000	1.000	1.000
Private		123,692	0.991	0.093	1.000	1.000	1.000	1.000	1.000
Post		135,437	0.565	0.496	0.000	0.000	1.000	1.000	1.000
Innovation Spending (Intensive)		27,449	12.470	2.156	8.006	11.002	12.429	13.816	18.120
Innovation Spending (Extensive)		51,500	0.533	0.499	0.000	0.000	1.000	1.000	1.000
Importance Secrecy		38,191	0.991	1.257	0.000	0.000	0.000	2.000	3.000
Importance Patenting		55,249	0.591	1.079	0.000	0.000	0.000	1.000	3.000
Patent Applications		135,437	0.113	0.474	0.000	0.000	0.000	0.000	2.398
Employees		131,797	408.530	5,942.451	1.000	11.000	33.000	117.000	4,129.000
Employees (Log)		131,797	3.748	1.640	0.693	2.485	3.526	4.771	8.326

*Notes:* The table presents descriptive statistics for treatment and outcome variables. Corresponding variable definitions can be found in the “Additional Variable Definitions” table. Panel A provides the statistics for the country-industry (two-digit NACE) analysis in the European setting. Panel B provides the statistics for the

country-industry-size (two-digit NACE) analysis in the European setting. Panel C provides the statistics for the county-industry-size (two-digit NACE) analysis in the German setting. Panel D provides the statistics for the firm-level analysis in the German setting. Simple averages are the unweighted averages of variables within a given country, industry, and year. Weighted averages are computed as the market-share-weighted sums of variables (where the market share is calculated using sales) within a given country, industry, and year. Totals are the sums of variables within a given country, industry, and year. Logarithm (plus 1) transformations are applied after taking averages within a given country, industry, and year.

Table A2

REPORTING REGULATION AND INNOVATION: INNOVATION SPENDING MARGINS				
<b>Panel A: Market Level</b>				
Outcome Margin Market Level Column	Extensive Simple Average (1)	Innovation Spending Total (2)	Intensive Simple Average (3)	Total (4)
Limited Share×Post	-0.180*** (-3.18)	-0.347*** (-3.65)	-0.590 (-1.50)	-0.741* (-1.80)
County-Industry FE	X	X	X	X
County-Year FE	X	X	X	X
Industry-Year FE	X	X	X	X
Observations	26,780	26,779	14,105	14,106
Clusters (County-Industry)	5,864	5,860	3,579	3,579
Adj. R <sup>2</sup>	0.491	0.500	0.555	0.549
<b>Panel B: Firm Level</b>				
Outcome Margin Column	Extensive (1)	Innovation Spending Total (2)	Intensive (3)	Total (4)
Limited×Post	-0.060 (-1.62)		-0.029 (-0.13)	
Private×Post		-0.058 (-1.58)		-0.337** (-2.18)
Controls	X	X	X	X
Firm FE	X	X	X	X
County-Year	X	X	X	X
Industry-Year FE (4-digit)	X	X	X	X
Observations	36,896	36,771	15,228	15,783
Clusters (Firm)	9,755	9,599	4,592	4,696
Adj. R <sup>2</sup>	0.692	0.697	0.846	0.864

*Notes:* Panel A presents estimates from regressions of the extensive and intensive margins of market-level innovation spending on the intensity of enforcement of reporting mandates. The market level outcomes represent simple average at the county, industry, and year. The enforcement intensity is instrumented by the interaction of the share of affected (limited-liability) firms in the pre-enforcement period in a given county and industry (“Limited Share”) and a post-enforcement reform indicator (“Post”). The regressions include county-industry, county-year, and industry-year fixed effects (where the industries are defined using two-digit NACE classifications). *t*-statistics (in parentheses) are based on standard errors clustered at the county-industry level. Panel B presents estimates from regressions of the extensive and intensive margins of firm-level innovation spending on two different treatment indicators. “Limited” is an indicator taking the value of one for affected (limited-liability) firms, and zero for unaffected (unlimited-liability) firms. “Private” is an indicator taking the value of one for affected (private limited-liability) firms, and zero for unaffected (publicly-listed limited-liability) firms. “Post” is an indicator taking the value of one for the post-enforcement reform period. The regressions include firm, county-year, and industry-year fixed effects (where the industries are defined using four-digit NACE classifications). We truncate the outcomes at the 1<sup>st</sup> and 99<sup>th</sup> percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the firm level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.

**Table A3**

REPORTING REGULATION AND INNOVATION: ROBUSTNESS TO CRISIS EXPOSURE					
<b>Panel A: County-Industry Level (Average: 2-digit NACE)</b>					
Outcome	Innovation Spending	Innovating Firm	New-To-Market Innovations	Product Innovation	Process Innovation
Market Level	Simple Average	Simple Average	Simple Average	Simple Average	Simple Average
Column	(1)	(2)	(3)	(4)	(5)
Limited Share×Post	-3.006*** (-4.04)	-0.128*** (-3.37)	-0.074 (-1.30)	-0.125*** (-3.27)	-0.087** (-2.34)
Commerzbank Share×Post	-0.519 (-0.74)	-0.062 (-1.54)	0.013 (0.22)	-0.025 (-0.58)	0.022 (0.56)
County-Industry FE	X	X	X	X	X
County-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	26,774	47,283	23,597	46,680	46,592
Clusters (County-Industry)	5,857	8,193	5,459	8,163	8,156
Adj. R <sup>2</sup>	0.528	0.393	0.412	0.415	0.322

<b>Panel B: County-Industry Level (Aggregate: 2-digit NACE)</b>					
Outcome	Innovation	Innovating	New-To-Market	Product	Process
Market Level	Spending	Firm	Innovations	Innovation	Innovation
Column	Total	Total	Total	Total	Total
	(1)	(2)	(3)	(4)	(5)
Limited Share×Post	-3.027*** (-4.00)	-0.506*** (-6.02)	-0.212*** (-2.72)	-0.457*** (-5.80)	-0.343*** (-4.96)
Commerzbank Share×Post	-0.610 (-0.83)	-0.066 (-0.74)	-0.010 (-0.12)	-0.098 (-1.22)	0.051 (0.70)
County-Industry FE	X	X	X	X	X
County-Year FE	X	X	X	X	X
Industry-Year FE	X	X	X	X	X
Observations	26,778	47,279	23,597	46,672	46,589
Clusters (County-Industry)	5,861	8,178	5,460	8,150	8,148
Adj. R <sup>2</sup>	0.528	0.561	0.376	0.550	0.440

*Notes:* The table assesses the robustness of our German enforcement results to controlling for firms' exposures to a large, distressed German bank during the financial crises. Note first that the county-year fixed effects are likely to absorb much of the crisis impact on innovation. So this robustness analysis primarily checks if there is any residual impact that is not purged by our main design. Following Huber (2018), we use the share of firms with bank relationships with Commerzbank as our crisis exposure measure ("Commerzbank Share"). We calculate the share as the average Commerzbank dependence of firms in a given county-industry using only pre-crisis data from 2006 and 2007. (Given scarce bank data before the enforcement, we set missing Commerzbank share values at the county-industry level to zero. Irrespective of the treatment of missing values, the Commerzbank share is only little correlated with the Limited share (correlation coefficient of about 0.1).) Our enforcement results (coefficients of interest) are largely unaffected by the additional control for crisis exposure. In Panel A the innovation measures are simple averages calculated for a given county, industry, and year. In Panel B, the innovation measures are totals calculated for a given county, industry, and year. The enforcement intensity is captured by the interaction of the share of affected (limited-liability) firms in the pre-enforcement period in a given county and industry ("Limited Share") and a post-enforcement reform indicator ("Post"). The regressions include county-industry, county-year, and industry-year fixed effects. We truncate the outcomes at the 1st and 99th percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the county-industry level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.



Table A4

REPORTING REGULATION AND PATENTS				
<b>Panel A: Country-Industry Level in Europe (Average: 2-digit NACE)</b>				
Source	CIS Survey		PATSTAT	
Outcome	Patenting		Patent Application	
Market Level	Firm		Firm	
Column	Simple Average		Simple Average	
	(1)		(2)	(3)
Reporting	0.041		0.015***	0.058***
	(0.87)		(2.88)	(3.27)
Country-Year FE	X		X	X
Industry-Year FE	X		X	X
Observations	3,106		31,298	11,454
Clusters (Country-Industry)	1,292		2,188	1,407
Clusters (Country-Year)	66		387	378
Adj. R <sup>2</sup>	0.542		0.645	0.206
<b>Panel B: County-Industry Level in Germany (Average: 2-digit NACE)</b>				
Source	CIS Survey		PATSTAT	
Outcome	Importance Patenting		Patent Applications	
Market Level	Simple Average		Simple Average	
Column	(1)	Total	(3)	Total
	(1)	(2)	(3)	(4)
Limited Share×Post	-0.375***	-0.597***	-0.032	-0.076**
	(-2.68)	(-2.68)	(-1.59)	(-2.48)
County-Industry FE	X	X	X	X
County-Year FE	X	X	X	X
Industry-Year FE	X	X	X	X
Observations	27,976	27,980	54,947	54,955
Clusters (County-Industry)	5,621	5,621	8,560	8,571
Adj. R <sup>2</sup>	0.726	0.616	0.691	0.645

<b>Panel C: Firm Level in Germany</b>						
Source	CIS Survey		CIS Survey		PATSTAT	
Outcome	Importance Secrecy		Importance Patenting		Patent Applications	
Column	(1)	(2)	(3)	(4)	(5)	(6)
Limited×Post	-0.575*** (-3.59)		0.063 (0.74)		0.016** (2.00)	
Private×Post		-0.233 (-0.86)		0.150 (1.22)		0.086*** (3.03)
Controls	X	X	X	X	X	X
Firm FE	X	X	X	X	X	X
County-Year	X	X	X	X	X	X
Industry-Year FE (4-digit)	X	X	X	X	X	X
Observations	32,275	32,238	46,084	46,150	112,106	110,809
Clusters (Firm)	9,130	9,054	11,138	11,048	22,418	21,494
Adj. R <sup>2</sup>	0.943	0.941	0.912	0.913	0.882	0.898

*Notes:* The table presents estimates from regressions of patenting measures on variation in reporting mandates. In Panel A, the patent measures are simple averages calculated for a given country, industry, and year in the European setting using Eurostat and PATSTAT data. The treatment variation, “Reporting”, is the share of simulated firms exceeding reporting-related exemption thresholds in a given country, industry, and year using a standardized firm-size distribution per industry across all countries and years. The regressions include industry-year fixed effects and country-year fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the country-industry level and the country-year level. In Panel B, the patent measures are simple averages and totals calculated for a given county, industry, and year in the German setting using the MIP and PATSTAT data. The treatment variation is the interaction of the share of affected (limited-liability) firms in the pre-enforcement period in a given county and industry (“Limited Share”) and a post-enforcement reform indicator (“Post”). The regressions include county-industry, county-year, and industry-year fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the county-industry level. In Panel C, the patent measures are calculated at the firm-level in the German setting using the MIP and PATSTAT data. “Limited” is an indicator taking the value of one for affected (limited-liability) firms, and zero for unaffected (unlimited-liability) firms. “Private” is an indicator taking the value of one for affected (private limited-liability) firms, and zero for unaffected (publicly-listed limited-liability) firms. “Post” is an indicator taking the value of one for the post-enforcement reform period. The regressions include firm, county-year, and industry-year fixed effects (where the industries are defined using four-digit NACE classifications). In all panels, we truncate the outcomes at the 1<sup>st</sup> and 99<sup>th</sup> percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the firm level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.

Table A5

REPORTING REGULATION AND ACCOUNTING INFORMATION												
Outcome	Change in Tangible Assets				Change in Intangible Assets				R&D Intensity			
Market Level	Simple Average		Weighted Average		Simple Average		Weighted Average		Simple Average		Weighted Average	
Column	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Reporting	-0.090***		-0.019		-0.116**		-0.168**		-1.528		-0.133	
	(-2.92)		(-0.43)		(-2.50)		(-2.17)		(-1.45)		(-0.84)	
Reporting and Auditing		-0.019		0.074		-0.150**		-0.182**		-1.351		-0.332
		(-0.49)		(1.44)		(-2.56)		(-2.02)		(-0.84)		(-1.53)
Country-Year FE	X	X	X	X	X	X	X	X	X	X	X	X
Industry-Year FE	X	X	X	X	X	X	X	X	X	X	X	X
Observations	31,055	31,055	30,727	30,727	30,249	30,249	29,671	29,671	2,695	2,695	2,691	2,691
Clusters (Country-Industry)	2,177	2,177	2,168	2,168	2,153	2,153	2,143	2,143	310	310	311	311
Clusters (Country-Year)	387	387	387	387	387	387	387	387	90	90	89	89
Adj. R <sup>2</sup>	0.950	0.950	0.886	0.886	0.856	0.856	0.604	0.604	0.417	0.416	0.258	0.259

*Notes:* The table presents estimates from regressions of financial-statement-based innovation measures on the share of firms subject to full reporting (and auditing) requirements in the European setting. The innovation measures are simple averages or sales-weighted averages calculated for a given country, industry, and year. “Reporting” is the share of simulated firms exceeding reporting-related exemption thresholds in a given country, industry, and year using a standardized firm-size distribution per industry across all countries and years. “Reporting and Auditing” is the share of simulated firms exceeding reporting- and auditing-related exemption thresholds in a given country, industry, and year using a standardized firm-size distribution per industry across all countries and years. The regressions include industry-year fixed effects and country-year fixed effects. We truncate the outcomes at the 1<sup>st</sup> and 99<sup>th</sup> percentile of their distributions, after accounting for the fixed effects. *t*-statistics (in parentheses) are based on standard errors clustered at the country-industry level and the country-year level. \*, \*\*, and \*\*\* denote statistical significance at the 10%, 5%, and 1% level (two-tailed), respectively.