# ORGANIZATIONAL CAPACITY AND PROFIT SHIFTING

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#### Abstract

This paper analyses the effect of a firm's organizational capacity on the reported profitability of multinational enterprises (MNEs). Better organizational practices improve productivity and the potential taxable profits of firms. However, higher adoption of these practices may also enable more efficient allocation of profits across tax jurisdictions, lowering actual taxable profits. We present new evidence that MNE subsidiaries with better practices, when located in high-tax countries, report significantly lower profits and have a higher incidence of bunching around zero returns on assets. We show these results are driven by patterns consistent with profit-shifting behavior. Further, using an event study design, we find that firms with better practices are more responsive to corporate tax rate changes. Our results suggest organizational capacity, especially monitoring-related practices, enables firms to engage in shifting profits away from their high-tax subsidiaries. JEL codes: M11, M02, H26, H32.<sup>1</sup>

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### 1 Introduction

Understanding heterogeneity in firm performance is one of the oldest topics in economics, and the unique role of managers is highlighted in the earliest papers (Walker; 1887). Decades of empirical work have consistently shown a clear and significant positive relationship between good managers, good management and productivity (e.g., Bandiera et al.; 2015; Bloom et al.; 2013, 2016; Dessein and Prat; 2019; Ichniowski et al.; 1997), but the relationship with profitability is less straightforward (e.g., Adams et al.; 2005; Armstrong et al.; 2012; Bloom, Genakos, Sadun and Van Reenen; 2012; Dyreng et al.; 2010; Koester et al.; 2017). While productivity is a more direct measure of production effectiveness, profitability measures such as returns on assets (ROA) — inherently include strategic decisions on reporting and may be more reflective of aggressive accounting practices than actual performance (Bertrand and Schoar; 2003).

In this paper, we explore the relationship between organizational capacity and firm profitability across countries with different tax rates, and propose that this capacity is an important enabler of legal tax avoidance by multinationals (MNEs).<sup>2</sup> The literature on legal tax avoidance (and, in particular, profit shifting) has primarily focused on the characteristics of individual managers to explain a firm's propensity to engage in these activities (Armstrong et al.; 2012; Desai and Dharmapala; 2006; Dyreng et al.; 2010; Koester et al.; 2017). Other than firm size, studies have found few other firm characteristics to be systematically linked with such practices (Bilicka; 2019). We build a unique dataset of manufacturing multinational enterprises (MNEs) across 21 countries, matching management practices data to fifteen years of detailed firm accounts information and classify the tax regimes the firms operate in, as well as their levels of aggressive accounting practices.<sup>3</sup>

We have three main sets of results. First, we classify firms based on the location of their operations; for every year between 2004 and 2018, we identify whether they operate their production subsidiaries in low- or high-statutory tax rate countries. We find that the well-documented average positive relationship between management practices and firm profitability only holds in low-tax countries, while the relationship with productivity holds in both high- and low-tax jurisdictions.<sup>4</sup> This suggests that MNE subsidiaries adopting "good"

<sup>&</sup>lt;sup>2</sup>This paper focuses on legal tax *avoidance* and profit shifting practices, not illegal tax *evasion*.

<sup>&</sup>lt;sup>3</sup>We focus our analysis on multinational corporations (MNEs) for three reasons: first, they are able to shift profits abroad, unlike domestic firms. Second, due to their international nature and size, they are a reasonably comparable group with publicly available data. Third, MNEs often span several jurisdictions, allowing us to exploit variation in statutory tax rates across jurisdictions and time.

<sup>&</sup>lt;sup>4</sup>For evidence on the positive relationship between management and firm performance and the average positive relationship with firm profitability, see for example: Bloom et al. (2013, 2014); Giorcelli (2019).

management practices generate higher revenues that, on average, do not translate into higher reported profits outside of lower-tax jurisdictions.<sup>5</sup> This pattern persists in the sample of firms where we observe management practices for multiple subsidiaries within the same MNE, and it is not present when we consider the sample including only domestic firms. Using an event study design exploiting tax rate cuts across countries, we find that MNE subsidiaries respond to tax cuts by reporting higher profits in jurisdictions that enact those cuts, and that this increased reporting is driven by the better managed firms.<sup>6</sup>

Second, we show the patterns we observe are consistent with organizational capacity enabling firms to shift profits more effectively across jurisdictions. A main challenge in studying profit shifting practices is that these activities are not directly observable to firm outsiders. However, there are certain firm behaviors that are indicative of "aggressive avoidance." The measures we use include firms that have large disparities between their reported financial and taxable profits (large book-tax differences) (Desai; 2003; Desai and Dharmapala; 2006, 2009); MNEs that have tax haven subsidiaries or headquarters in their ownership tree (Desai et al.; 2006; Dowd et al.; 2017; Gumpert et al.; 2016; Hines and Rice; 1994); and firms that report ROAs near zero (Bilicka; 2019; Johannesen et al.; 2020). We show that the patterns we uncover in reporting practices of better managed firms are driven by those that exhibit these "aggressive" behaviors. We rule out real productivity differences and local investment incentives as alternative possible channels driving our results.

To explain how better management could enable profit shifting, we propose a simple framework where firms adopting better management practices have more tractable and predictable production plans and we use the detailed plant-level data on management practices to iteratively consider each practice. We document that the set of practices related to monitoring production are most consistently correlated with lower profitability in high-tax countries. Broadly, practices linked to tractability and predictability of production, as well as firm-related incentives (rather than plant-specific incentives) are most likely to enable profit shifting.

Our findings are distinct from, though complementary to, the literature on the effect of individual managers and manager-specific qualities on profit shifting. While this literature focuses on the characteristics of individuals who are in the position of manager, we focus on the organizational structure those managers operate in. There could certainly be an

<sup>&</sup>lt;sup>5</sup>We use "good management" here to mean a higher score in the World Management Survey measure, which has been linked to better firm productivity, product quality, average profitability, survival and innovation. See Scur et al. (2021) for a survey. We describe this measure in detail in the Data section.

<sup>&</sup>lt;sup>6</sup>Fuest et al. (2018) and Serrato and Zidar (2016) use a similar design to consider the effects of corporate tax rate cuts on wages.

interaction effect: for any given level of organizational capacity, a good manager can be better able to take advantage of it relative to a bad manager. But we propose that even a good manager will not be able to shift profits effectively without the appropriate structures in place. Empirically, we show that the link between organizational capacity and profit shifting does not vary substantially across firms with different levels of individual manager quality (proxied by executive compensation). We do find that, however, that results are driven by MNEs with more centralized decision-making. Thus, the effects of organizational capacity on profit shifting are of first order importance.

Our paper contributes to the literatures on profit shifting and the effect of management practices on firm performance. First, the profit shifting literature finds that large MNEs with links to tax havens tend to report low profits in high-tax countries (Desai et al.; 2006; Dowd et al.; 2017; Gumpert et al.; 2016; Hines and Rice; 1994), but beyond firm size there is scant evidence on what characteristics enable profit shifting (Bilicka; 2019; Wier and Reynolds; 2018). There is evidence on a variety of strategies that firms can use to avoid paying corporate taxes, such as debt shifting (Desai et al.; 2004; Huizinga et al.; 2008), transfer pricing (Cristea and Nguyen; 2016; Davies et al.; 2018) and intellectual property location (Dischinger and Riedel; 2011). Our paper provides a mechanism that enables firms to use these various tools more (or less) effectively. Second, there is a vast literature on the strong positive relationship (correlational and causal) between these good management practices and firm performance. This relationship is consistent across sectors and countries.<sup>7</sup> More recently, studies have started to focus on the relationship between these practices and outcomes other than productivity, such as labor flows (Bender et al.; 2018; Cornwell et al.; 2021) and inequality (Bloom, Ohlmacher and Tello-Trillo; 2020). We contribute to this new set of outcomes, providing the first evidence of the relationship between these management practices and tax planning activities.

This question has substantial policy relevance from a micro as well as macro perspective. At the micro level, management upgrading projects have come into vogue motivated by the potential of large gains in productivity.<sup>8</sup> As governments tax firm profits rather than productivity, the relationship between better management and potentially lower corporate tax revenues matters for the cost-benefit calculus. From a macro-perspective, our results suggest

<sup>&</sup>lt;sup>7</sup>See, for example Bloom, Genakos, Sadun and Van Reenen (2012); Bloom, Lemos, Sadun and Van Reenen (2020); Bloom and Van Reenen (2007); Lemos et al. (2021) and Scur et al. (2021) for a summary.

<sup>&</sup>lt;sup>8</sup>For example, since 2014 there were 15 operations projects relating to improving management practices "funded" by the World Bank, amounting to 2.6 billion dollars in direct lending. There were also a further 26 technical assistance, advisory services and knowledge management projects (without specific costs attached to them). Knack et al. (2020) reviews the relevance of the World Bank's non-lending instruments.

that heterogeneity in firm management quality can mediate the effectiveness of corporate tax cuts and should be taken in to account when devising such policies.

### 2 Conceptual framework

In this section we discuss the conceptual framework underpinning our empirical investigation. In short, we propose that MNE subsidiaries need good *organizational capacity* to enable effective tax planning, including local tax minimization and shifting of "excess" profits across subsidiaries. We consider that a firm has "good" organizational capacity (henceforth, *good management*) when they use, on average, a set of mostly formal management practices in their day-to-day operations of their subsidiaries.<sup>9</sup> To minimize their tax burden, firms will first aim to lower their *local* tax liabilities as much as possible using, for example, investment incentives and local tax law provisions particular to their operation. Once firms exhaust local options, they will consider whether and how much of their excess profits to move to other jurisdictions under the MNEs global operations. To provide context, we briefly outline the most common methods of profit shifting used by MNEs, and subsequently propose how organizational capacity can influence a firm's ability to use them.

#### 2.1 Methods of profit shifting

Profit shifting happens via three main types of actions: debt shifting, transfer pricing and patent location. For debt shifting, a subsidiary of an MNE located in high-tax country borrows funds from a subsidiary located in low-tax country. Interest payments on this debt are deductible against taxable profits, reducing the tax liability in the high-tax country. The interest payments accrue to the subsidiary in the low-tax country, being taxed at the lower rate and reducing the overall tax liability of the MNE. In our context, predictable income streams enable effective debt shifting as lending to a subsidiary with a clear profit forecast allows the tax planner to predict the appropriate amount of debt to reduce the overall tax liability to near zero, but not as far as leaving the subsidiary reporting negative profits. It is important to stay *near zero* and avoid being too far into the negative, as that can be

<sup>&</sup>lt;sup>9</sup> "Formal management practices" here implies that there is a clearly determined, formal process in place that governs the day-to-day operations of the plant rather than the manager simply running things in an ad-hoc manner (that is, *informally*). For example, we would consider a firm that has a specific set of key performance indicators that are measured weekly a "formal" practice, and a loose set of indicators that a manager tends to track whenever they feel is necessary an "informal" practice. Section 3 describes the data in more detail, including further examples.

problematic for several reasons. First, firms they care about shareholder perception and prefer subsidiaries not to incur losses, especially if they are in fact involved in profitable activities. There is also a limit on the amount that low-tax subsidiaries can lend, and too much debt could also increase the likelihood of risky investments and result in potential bankruptcy. Having formalized processes that outline a set of production indicators to be regularly tracked and monitored, as well as clear and linked targets across the firm and divisions allows for such planning to take place and enables potential short-term adjustments when necessary.

For transfer pricing, a subsidiary located in high-tax country buys intermediate products from subsidiaries in low-tax countries at prices that are higher than market prices, reducing profits by increasing costs. The low-tax seller earns revenue from the sale which is taxed at lower rates. This strategy relies on mis-pricing goods (generally inflating) relative to their market value and is best achieved using goods that are difficult to price on third party markets, such as intangibles. This is a popular activity because it is hard for governments to legally detect, but the "mis-prices" must be relatively fixed in the short-run. Too much change in the prices of the same intangibles year-on-year raises red flags with government auditors. For patent location, MNEs can locate their patents in low-tax subsidiaries, such that any profits earned on those patents will be taxed at lower rates. Further, royalties for the use of those patents by other subsidiaries will also be taxed at lower tax rates, while the cost of paying the royalties will be deducted against profits in high-tax countries. In our context, mis-pricing of goods relies on knowing production levels and feasibility of trade between locations, while determining the amount of royalty payments is easier when one can track firm productivity.

There is no dataset available that would allow for clear identification of which strategies firms are using, as some of these practices remain opaque even within firms. As our framework is consistent with profit shifting decisions using any (or all) the above strategies, we do not need to identify between them but simply need to understand that these are the potential activities that firms engage in to shift profits, and that better organizational capacity affects the extent to which firms are capable of executing these actions.

#### 2.2 Organizational capacity and tax planning activities

We propose that predictability of production, such as being able to request and receive information on accurate production and profits forecasts for different subsidiaries, allows the HQ manager to plan tax liabilities accordingly. Tractability of production, such as having clear production plans with reasonable timelines enables the HQ manager to request specific changes to subsidiary production plans to fit specific target requirements. Having those figures available allows the HQ manager to make production targets and profit reallocation decisions between subsidiaries for the current year as well as plan for the following years. The HQ managers make decisions about profit allocations, while plant-level managers make decisions related to production efficiencies. As such, it is unlikely that plant-level managers will implement better management practices with the exclusive goal of enabling profit shifting and we do not expect reverse causality to be an issue in this setting.

Our framework implies that better management, via more tractable and predictable production, enables firms to carry out effective tax planning and thus shift a larger share of profits, as they seek to maximize their after-tax profits. We propose that the potential effect of management on profit shifting activities is causal in the same spirit as the effect of management on productivity is causal. For example, in Bloom et al. (2013) a random sample of firms were provided with professional management consulting and the authors find a causal relationship between better management and firm performance, as the treated firms experienced an increase of 13% in productivity within the first year. This improvement in performance naturally happened via the managers who implemented the changes and the employees who became more efficient in their production activities. In our context, better management would affect profit shifting in a similar manner, in that the shifting happens via the HQ managers who decide on the allocation of profits but it is the existence of the good management structures that make such reallocation decisions possible. To be sure, this is not to imply that we draw causal inference from the set of correlational results presented in this paper, but rather to provide clarity on how we perceive the chain of causality in this context.

Further, our framework is distinct from the literature that considers the effect of individual managers, or manager-specific quality on profit shifting (Armstrong et al.; 2015; Desai and Dharmapala; 2006; Koester et al.; 2017). This literature implicitly assumes that when a decision is made at the HQ, it can be enacted. We propose that firm heterogeneity in management quality at the subsidiary level can significantly impact the operationalization of profit shifting strategies. While there could be an interaction effect such that better managers still do better with a given level of organizational structure, even a good manager will not be able to shift profits effectively without a minimum level of organizational capacity.

Finally, while profit shifting decisions are made by managers at the HQ and not by individual subsidiary managers, HQ can still adopt local incentive policies that are aligned with their profit allocation goals. For example, HQ can choose to link manager bonuses to MNE performance rather than subsidiary performance. As such, we expect that firms with higher degrees of centralized decision-making are also more likely to be able to engage in profit shifting behavior. Thus, we expect that the effect that organization capacity has on profit shifting is still of first order importance.

### 3 Data

We use two main data sources for this paper: the World Management Survey (WMS), a random sample of mid- to large-sized manufacturers from 21 countries, and Bureau van Dijk's Orbis, a provider of firm-level accounting data. We describe each in turn below. Our primary analysis sample starts with all MNE subsidiaries in the WMS sample for which we have financial data, including at least profit and loss before taxes and total assets. This includes 1,783 subsidiaries, belonging to 1,388 unique parent MNEs and yields 16,076 subsidiary-year observations between 2004 and 2018.<sup>10</sup> For a series of robustness checks, we (a) include the set of domestic firm subsidiaries in the WMS located in the set of countries of the primary analysis sample (yielding 2,458 subsidiaries and 16,446 subsidiary-year observations between 2010-2018;<sup>11</sup> (b) include the full set of subsidiaries belonging to a MNE that has at least one observation in the WMS sample (yielding 79,949 subsidiaries and 537,508 subsidiaryyear observations). For our event study analysis, we restrict the latter "extended" sample to only subsidiaries in countries that experienced a single tax rate reduction within the sample period.<sup>12</sup> This yields a sample of over 17,581 subsidiaries with over 115,721 subsidiary-year observations. Table I reports summary statistics across all firm-years for the baseline and event study samples.

#### 3.1 Management data: World Management Survey

To measure the level of adoption of management practices in a firm we use the World Management Survey, a project that has systematically collected data on the adoption of structured management practices in firms since 2004. The WMS focuses on medium- and large-sized

<sup>&</sup>lt;sup>10</sup>We require unconsolidated subsidiary level data to analyze differences in the allocation of profits between firm subsidiaries. Thus, we are unable to use Compustat for the US, which includes consolidated level data.

<sup>&</sup>lt;sup>11</sup>The domestic firms sample includes only firms located in the countries included in the baseline MNE sample (see Figure I for a list of countries). While the WMS has a larger set of domestic firms in its full sample, domestic firms do not face the same reporting requirements as multinationals and thus only a small set have publicly available financial data. A more thorough analysis of tax reporting patterns in domestic firms requires access to country-specific administrative tax records, which we explore in future work.

<sup>&</sup>lt;sup>12</sup>See Appendix C for a more thorough description of this sample.

firms, drawing a random sample of firms with employment of between 50 and 5,000 workers. The WMS methodology, first described in Bloom and Van Reenen (2007), employs a double-blind, interview-based evaluating tool that defines and scores a set of 18 basic management practices on a scoring grid from one ("little/no formal management practices") to five ("best practice"). The topics covered include adoption of lean manufacturing practices, performance monitoring, target setting and people management (see Table B8 and B9 for the full list of questions and the explanation of the measures).

**Measuring management practices:** The WMS project systematically collects comparable and time-consistent data on the types of practices used at thousands of manufacturing plants. It uses an interview-based survey tool, where highly trained interviewers engage a middle manager in a semi-structured conversation about the day-to-day practices followed at their establishment. The respondent managers were those who were senior enough in their establishment to have decision powers, but not too senior so as to be detached from the day-to-day running of the establishment. The most common respondent is either the plant general manager or operations manager. The survey is set up as an interview, and the questions although structured, are mostly open-ended so the manager being interviewed is not guided towards what a high or low scoring answer might be.<sup>13</sup> The method is double blind on the side of the interviewees, but also the interviewers who will not typically know more than the organization's name and phone number in advance. The average WMS response rate is usually between 40 and 50 percent, which is extremely high considering that many firms surveys typically get far lower response rates.<sup>14</sup>

The conversation follows a set of broad practices spanning operations/monitoring, target setting and people/incentive management practices. The WMS does not measure the skills of the *manager* but rather measures the processes embedded in each managerial practice in place within the establishment. Broadly, the scores for each management topic imply the following: A score between 1 to 2 refers to an establishment with practically no structured management practices or very weak management practices implemented; a score between 2 to 3 refers to an establishment with some informal practices implemented, but these practices consist mostly of a reactive approach to managing the organization; a score between 3 to 4 refers to an establishment that has a good, formal management process in place (though not yet often or consistent enough) and these practices consist mostly a proactive approach to

<sup>&</sup>lt;sup>13</sup>This avoids the manager simply giving the answer she thinks the interviewer wants to hear.

<sup>&</sup>lt;sup>14</sup>For example, Altig et al. (2020); Ben-David et al. (2013); Bloom, Bunn, Chen, Mizen, Smietanka and Thwaites (2019) where response rates in firm surveys range from 0.1% to 13%.

managing the organization; a score between 4 to 5 refers to well-defined strong practices in place which are often seen as best practices in the sector.

**Defining management indices:** Following our framework, we focus on the 12 topics that directly relate to operations management and exclude the questions relating to people management from the primary analysis. We use the term "management" to refer to the index of these 12 operations management questions throughout this paper. These are the practices that relate to the tractability and predictability of production, including monitoring and target-setting practices (such as having key performance indicators that are measured and tracked regularly and related targets that link HQ to shop-floor goals). We use the people management index (and its 6 specific practices) in our discussion of mechanisms.

We build two indices of management: a continuous index with the double-standardized average across the 12 topics, and a binary indicator dividing firms into two groups based on a methodological cutoff of the practices measured.<sup>15</sup> The indicator takes a value of 1 if the firm scores above 3 on the 1 to 5 scale, or having achieved a minimum level of "formal" management practices, while those with scores below 3 have, at best, an "informal" set of practices. We use the terms good management and formal management interchangeably.

Our primary sample includes only firms that are subsidiaries of MNEs from the WMS sample. They operate in various countries in North America, Europe, Latin America and Asia. The MNE subsidiary scores in our sample range from 1.25 to 4.92, with the 25th percentile at 2.9 and the 75th percentile at 3.75. This suggests that while the average MNEs across the countries tends to have "formal" practices in place, there is still substantial variation in management practices across firms and countries. Figure I reports the distribution of scores across countries, including the corporate tax rate for each country next to the country name. The average management score for firms in high-tax subsidiaries is 3.41 and the score for firms in low-tax subsidiaries is 3.32 (Table I). While this difference is statistically significant, its magnitude is small and, on average, the countries with the lowest average management scores do not also have the lowest corporate tax rates in the sample. This should alleviate the concern that our results could be simply picking up a correlation between more "formal" management and tax rates in high tax-countries. As management practices are sticky, we assume they are mostly constant across years (or, at least maintain their tendency towards mostly formal practices in place).<sup>16</sup>

<sup>&</sup>lt;sup>15</sup>The WMS z-score is computed by standardizing each question, taking the average, and standardizing the average. The binary indicator comes from the methodological cutoff used in the scoring of each question by the WMS interviewers (as in Cornwell et al. (2021)).

<sup>&</sup>lt;sup>16</sup>For WMS firms with panel data we take the average across years. Unfortunately, the sample size that

Measuring decentralization and managerial incentives: The WMS collects additional information on decentralization and type of manager incentives. There are three decentralization questions that measure at which level a set of key decisions are made for the firm. The three decisions are: (a) new product introductions, (b) sales and marketing, (c) hiring of new full time workers. The scoring follows a 1 (all decisions are taken at HQ) to 5 (plant manager has complete authority over these decisions) scale, where 3 means decisions are equally shared between HQ and the plant.<sup>17</sup> We focus on the non-HR decentralization measures (a and b) and our decentralization measure is an average of the two scores. The survey also collects three variables on specific manager incentives: (i) the average size of managerial bonuses, (ii) the share of the managerial bonus tied to overall company performance and (iii) the share of the managerial bonus that is tied to plant-specific performance.

#### **3.2** Firm and financial measures

**Profitability, performance and investment measures:** From the Orbis dataset, return on assets (ROA) is our preferred measure of firm profitability, as is common in the productivity literature as well as the tax and profit shifting literature. It is defined as profit and losses before taxes divided by total assets. An alternative common outcome variable is the effective tax rate (ETR), which measures the amount of taxes paid relative to a firm's profits. Effective tax rates are often used in profit shifting literature to illustrate how little tax MNEs pay in various jurisdictions relative to the tax rates. We focus our analysis on profitability but report additional results using ETR as an outcome variable in the Appendix. We measure performance using the log of sales per employee. We proxy for investment using the annual growth rate of fixed assets.

Aggressiveness: book-tax differences, tax havens and bunching near zero ROA We use three proxies for aggressive tax avoidance behavior. Our first proxy follows the most commonly used approach and uses the size of book-tax difference (BTD), which measures the difference between pre-tax book earnings and taxable income. The literature has linked this measure with tax-planning activities of MNEs, and in particular Manzon and Plesko (2002) show that approximated measures of demand for tax shelters help explain the variation in BTDs across firms. These measures have been subsequently used in the literature to approximate for aggressive tax planning. Desai and Dharmapala (2006) show that increases

includes panel data is not large enough to allow us to look at changes in management.

<sup>&</sup>lt;sup>17</sup>This measure has been validated and used in other work (Aghion et al.; 2021; Bloom, Sadun and Van Reenen; 2012).

in incentive compensation tend to reduce the level of tax sheltering, Desai and Dharmapala (2009) show that the effect of tax avoidance on firm value is a function of firm governance. Desai (2003) points out further that the size of BTDs is related to managerial motives associated with earnings management. Thus, BTDs have been shown to be reliable proxies for both tax sheltering and earnings management and are thus an appropriate tool to use in the context of analyzing the relationship between management and tax planning practices.<sup>18</sup>

We calculate BTDs following the literature and subtract from the pre-tax profits the current tax expense multiplied by the corporate tax rate. We calculate the size of that difference for each firm, adjusting for deferred taxes where firms report them, to create permanent book tax differences. We then scale the size of this difference by firm's total assets and classify firms with larger than median BTDs as more likely to be aggressive tax avoiders and those with below median BTDs as likely to be non-aggressive avoiders.<sup>19</sup>

A second proxy for aggressive tax avoidance is the use of tax havens by multinational firms. Gumpert et al. (2016); Hines and Rice (1994) show that having a tax haven in the firm structure signifies behaviour consistent with more aggressive profit shifting. Under this definition, we classify a firm as being aggressive when an MNE has at least one tax haven subsidiary (or HQ) in the firm ownership tree. Unlike BTD, a firm level proxy for tax aggressiveness, the presence of tax haven is an MNE-level proxy. The majority of MNEs in our sample have tax havens in their firm structure, which is consistent with evidence from previous literature (Desai et al.; 2006; Gumpert et al.; 2016).<sup>20</sup>

Our third proxy follows a relatively recent approach and measures the incidence of bunching around zero reported accounting profits (Bilicka; 2019; Johannesen et al.; 2020). This approach has the benefit of having the lowest data requirements, as it simply uses the distribution of ROAs across the sample. It is also the most straightforward, as the non-parametric analysis does not require additional assumptions to be imposed for the classification of firms. The only assumption is that firms looking to minimize their tax liabilities aim to report as close to zero accounting profits as possible.

<sup>&</sup>lt;sup>18</sup>Erickson et al. (2004) show that traditional BTD measures may not always be a reliable signal of earnings manipulation. BTDs of companies that were committing some tax fraud are not larger than those companies that did not. In the context of this paper, this means that there may be firms that we have classified as non-aggressive avoiders that may be aggressively tax planning. This would bias the findings against our hypothesis.

 $<sup>^{19} \</sup>rm Our$  results are not sensitive to choosing alternative thresholds such as classifying the top 25% as being aggressive avoiders and bottom 25% as non-aggressive.

 $<sup>^{20}</sup>$ While Orbis has poor coverage of *financial* information for tax haven subsidiaries (Torslov et al.; 2018), we only need to know the *existence* of such subsidiaries and this more basic information is well reported. In our sample, just over 50% of MNEs have at least one subsidiary in a tax haven, and just over 70% of our subsidiaries belong to an MNE with a subsidiary in a tax haven.

**Country-year tax rates:** Using the location of the HQ and the subsidiary, we use countryyear corporate statutory tax rates from the Centre for Business Taxation Corporate Tax Database to define high- and low-tax environments.<sup>21</sup> We define low tax country-year cells as those with statutory corporate tax rates below median in a given year, and high tax country-year cells as those with tax rates above median in a given year. As such, a particular country will be classified as high- or low- tax on an annual basis, depending on their relative tax rate in each year.<sup>22</sup>

### 4 Main Results

#### 4.1 Management and profitability across tax jurisdictions

**Reduced form evidence** The core relationship between management and firm performance has been consistently estimated across and within countries. The correlation between management and profitability is noisier than the correlation between management and operating revenue. Broadly, this suggests that higher turnover generated by firms with better management practices does not necessarily translate into higher reported profitability everywhere. To unpack these patterns, we estimate a reduced form model correlating the ROA of each firm to their management scores, the tax rate in the subsidiary and the interaction between the two:

$$ROA_{ict} = \alpha + \beta_1 M_i + \beta_2 CTRate_{ct} + \beta_3 M_i \times CTRate_{ct} + \gamma_1 X_{it} + \eta_c + \delta_t + \varepsilon_{ict}$$
(1)

where  $ROA_{it}$  is the returns on assets,  $M_i$  is management score indicator,  $CTRate_{ct}$  is the statutory corporate tax rate in country c at time t,  $X_{it}$  includes firm level and MNE level controls.  $\eta_c$  are country fixed effects and  $\delta_t$  are year fixed effects. Firm level controls include: log of the number of employees, the log of total assets, and log of the total number of subsidiaries that MNE has. The management score indicator takes a value of 1 if the firm's score is equal to or above a value of 3, interpreted as having on average "formal" practices in place. We run the reduced form model across the main set of samples used in this paper

 $<sup>^{21}</sup>$ For domestic firms, the HQ and any subsidiaries will have a common country of operation by definition. The data is available in the CBT website. For further data documentation see the Eureka website.

 $<sup>^{22}</sup>$ For instance, UK had 30% corporate tax rate in 2007 (above median tax rate), but had gradually lowered its main corporate rate to 19% in 2017 (below median tax rate).

and report the results in Table II.<sup>23</sup>

Columns (1) to (3) start with the full sample of MNE and domestic firms in the WMS with financial information. Column (1) affirms the positive correlation between formal management and *average* reported profitability, as well as average higher profitability of MNEs. It also shows that reported profitability is significantly lower in higher-tax countries. Columns (2) includes an interaction between the MNE indicator and the country statutory corporate tax rate, and the coefficient on the interaction is not significantly different from zero, though it is negative. Column (3), in turn, includes an interaction between the formal management indicator and the statutory corporate tax rate, and the coefficient is significant and negative. Taken together, these results suggest that the variation in reported profits across tax jurisdictions are not simply driven by firm ownership, and a firm's organizational capacity explains an important part of this variation.

In Columns (4) and (5) we split the sample into domestic firms (that is, firms that have operations exclusively within the country where they are headquartered) and MNEs. It is clear that the negative interaction coefficient of management and tax rate is driven by MNEs. Specifically, the coefficients in Column (5) imply that if we were to move a firm with formal management from a country at the 25th percentile value of corporate tax rates (approximately 22%) to a country at the 75th percentile of tax rates (approximately 30%), they would report almost 3 percentage points lower ROA in the higher tax country. Figure II depicts the relationship in Column (5) across the distribution of the management score. We plot the local linear regressions of management scores on profitability for MNE subsidiaries in low-tax and high-tax country-years separately. The commonly documented relationship between management and profitability seems to be primarily driven by firms located in lowtax countries, while no discernible pattern exists for firms located in high-tax countries. This stands in stark contrast to the relationship between management and performance, where there is no differential pattern between high- or low-tax countries (Figure B1).

Pooled cross sectional data allows us to observe the *location* of reported profits, but not the *allocation* of these profits across jurisdictions within MNEs. This is a concern if firms with formal management are more likely to locate in high- or low-tax jurisdictions for reasons that are unobserved. To partially address this concern, in Column (6) we restrict the sample to the

 $<sup>^{23}</sup>$ We use different standard error clustering across different specifications depending on the sample we use and the variation we explore, following Abadie et al. (2017). In the our primary analysis using our baseline sample, we use robust standard errors but cluster at the MNE level when we explore the within-MNE variation. In Appendix C we repeat the exercise with our "extended sample" (including all subsidiaries belonging to MNEs in our primary sample) and, in this larger sample, cluster at the subsidiary level. The coefficients of interest are consistent across samples and specifications. See Table C2.

set of MNEs in the WMS sample for which we observe multiple subsidiaries belonging to the same MNEs and run a model with MNE fixed effects.<sup>24</sup> The coefficient on the interaction term between management and tax rate is significantly negative, and we further plot the marginal effects of the continuous measure of management for high- and low-tax subsidiaries in Figure III. The differences are statistically significant beyond a management score of 3, consistent with Table II.

In all, the correlations in Table II show that only multinational firms with formal management tend to report lower profits in countries with higher tax rates. This pooling across years yields a static analysis of the stock of profit allocated to each type of jurisdiction across all years. However, understanding the dynamics of profit allocation across jurisdictions requires variation in tax rates across time, and the more relevant causal inference question is understanding how management practices enable firms to respond to tax changes.

**Event study evidence** We exploit the time dimension of our data to consider the effect of a tax rate cut on the allocation of profits across jurisdictions, holding firm management quality constant. This is a reasonable assumption in the short to medium run, as management practices have been shown to be remarkably sticky and organizational change is notoriously difficult (Gibbons and Henderson; 2012). We further assume that if we observe one subsidiary in an MNE with mostly formal practices in place, then all other subsidiaries within the same MNE hold the same tendency. This is not a likely to be a strong assumption, as Bloom, Brynjolfsson, Foster, Jarmin, Patnaik, Saporta-Eksten and Van Reenen (2019) show that the largest variation in management practices is attributed to the differences between firms, rather than across establishments within firms.

Our identifying variation comes from changes in corporate tax rates across jurisdictions in our sample, and our event is defined as a corporate tax rate cut relative to the rate in the previous year for a particular country. A reduction in a tax rate should induce a subsidiary to report more profits in that country (all else equal), and our conceptual framework predicts that this behavior would primarily manifest in better managed firms, as they have the tractability and predictability practices needed to enable an efficient reallocation of profits.

We estimate the following specification:

<sup>&</sup>lt;sup>24</sup>This comes with the caveat that the sample includes only 617 firms and 6,084 firm-year observations, representing approximately one-third of the total baseline sample.

$$ROA_{it} = \alpha + \sum_{\kappa=-4}^{4} \delta_t \mathbb{1}[t=\kappa] + \sigma_1 X'_{it} + \eta_t + \epsilon_{it}$$

$$\tag{2}$$

where  $ROA_{it}$  is the return on assets for firm *i* at time *t*.  $\sum_{\kappa=-4}^{4} \mathbb{1}[t = \kappa]$  is a series of year dummies that equal one when the tax reform was  $\kappa$  years away, with the dummy variable corresponding to  $\kappa = -1$  as the omitted category.  $X'_{it}$  is a set of firm- and countrylevel controls (including GDP growth, cost of capital, investment as share of GDP in both subsidiary and HQ countries),  $\eta_t$  is a year fixed effect, and  $\epsilon_{it}$  is the error term.

The coefficients of interest are the  $\delta_t$ , as they measure the average change in reported profits relative to the  $\kappa$  year before or after the reform across the subsidiaries in our sample. Following McCrary (2007), we bin event dummies at endpoints of the event window (in our case, at t = -4 and t = 4) such that the end dummies include all reforms occurring 4 or more years beyond the window. This is to account for the different timing of tax rate cuts across countries, which yields an unbalanced panel for event times.<sup>25</sup>

We use the event study sample described in Section 3 focusing on the subsidiaries in countries that had only one tax cut in the event window. It is the simplest iteration of this exercise with the most straightforward interpretation. Restricting our analysis to this subset of countries avoids issues related to possible anticipation of tax changes as well as slow and staggered sequential introductions of large tax rate cuts.<sup>26</sup> We implement this restriction at the firm level, such that firms that experienced only one tax rate cut in their "sample lifetime" are also included even if the country they are located in had multiple tax changes throughout the entire sample period.<sup>27</sup>

We do not include a control group in our event study analysis sample. There are several reasons for not doing so. First, the ideal control group would include firms located in countries where no tax rate changes occurred during our sample period. Most countries have between 1 to 3 tax rate cuts between 2005 - 2018, with only 7 countries not enacting any changes in this period. This would not constitute a representative group of countries relative to those

 $<sup>^{25}</sup>$ The binning at the end-points of the window is the reason we do not plot the endpoint estimates in the event study graphs.

<sup>&</sup>lt;sup>26</sup>For example, the UK scheduled an 11 percentage point tax cut to be implemented on a one-percentage point annual reduction from 2010 to 2022.

<sup>&</sup>lt;sup>27</sup>In our sample, a firm located in a country with tax cuts in 2009 and 2013 (i.e., Sweden), for example, could still be in the sample if the firm only reports data between 2004 and 2011 and not after, or between 2010 and 2017, but not before. We include a map of the countries included in our event study sample in Figure B8b.

with tax cuts. Second, our event times span different years across different countries. If we built a synthetic control group for any one particular country, it is not clear how this would apply to other countries with different time lines and reference years. In principle it could be possible to treat each tax rate cut as a separate event and construct a synthetic group for each of those weighting the outcomes of each of those event studies.<sup>28</sup>. However, the data requirement of such an approach are too stringent for our context and thus we favor the more straightforward approach of omitting a control group.<sup>29</sup> We use the variation in tax rate changes and between different management types to identify the effects of tax rate cuts for the firms in our event study sample.

Table III reports the results for the simple pre- and post- analysis, averaging across the relevant time periods. Columns (1, 4 and 7) include only country and year fixed effects, Columns (2, 5 and 8) add firm and macro-level controls and Columns (3, 6 and 9) add MNE fixed effects. Columns 1-3 include the full sample, while columns 4-6 focus on aggressive firms and columns 7-9 on non-aggressive firms, using the tax haven definition of aggressiveness. The coefficient on the interaction between the formal management indicator and the post-tax cut indicator is positive in Columns 1-3 which indicates that firm reported profitability increases after a tax rate cut. The coefficients in Column (2) suggest that, following a tax rate cut, firms with formal practices in place report 2.8 percentage points higher ROA in those jurisdictions in the post-period. This positive response is driven by aggressive firms, while we see no reported profitability response from non-aggressive firms. Looking at the within-MNE correlations in Column (3), the results are the closest we get to understanding reallocation patterns across subsidiaries of the same MNE. While the coefficient value halves, it is still significant in the post-period for firms with formal management (p value = 0.052). This is also driven by aggressive firms (Columns 6 and 9).

Figure IV shows the coefficient plots of the time event dummy variables from t = -3 to t = 3, setting t - 1 as the reference time period (highlighted by the dashed line). Panel (a) plots event dummy coefficients separately for firms with formal and informal management in place. As the sample only includes subsidiaries in country-years that experienced a tax rate cut, the interpretation of each coefficient is the change in reported profits relative to

<sup>&</sup>lt;sup>28</sup>As in, for example, Campos et al. (2014); Dube and Zipperer (2015)

<sup>&</sup>lt;sup>29</sup>Given the staggered nature of the tax rate cuts we analyze, including a control group brings with it a concern that the estimated effects may be contaminated when "already-treated" observations act as control group (Borusyak and Jaravel; Working Paper; Callaway and Sant'Anna; 2020; de Chaisemartin and D'Haultfoeuille; 2020; Sun and Abraham; 2020). These problems arise from negative weights in the computation of the average treatment effect. As such, we instead opt for a conservative sample selection that allows for the clearest interpretation of the differential patterns we are concerned with.

the year prior to the tax cut across the sample. Subsidiaries with formal management are represented by white diamonds, and subsidiaries with informal management are represented by shaded diamonds. There is no evidence of a significant pre-trend in periods before the tax rate cut, but there is a clear positive and statistically significant response starting from t = 0 onward for firms with formal management. Firms with informal management show a delayed response, which is not statistically different from zero until period t = +2. In Panel (b) we plot that the difference between firms with formal and informal management. Again there is no difference in pre-trends, and the difference is statistically significant in all post time periods.

We conducted a series of robustness and sensitivity checks with various definitions of event windows and event definitions, including accounting for multiple tax changes within the sample period, accounting for the size of the tax change, and limiting the sample to a balanced sample. These results are summarized in Figure B4 in the Appendix and yield qualitatively similar patterns.

### 4.2 Explaining reporting patterns: evidence for profit shifting

Once firms exhaust local options, they will consider whether and how much of their excess profits to move to other jurisdictions under the MNEs global operations.<sup>30</sup> First, in Panel A of Table IV we repeat the specification from Column (5) in Table II for the sub-samples of firms across two definitions of aggressive avoidance behavior detailed in Section 3. In Columns (1) and (3) we proxy for aggressive and non-aggressive behavior with above- and below-median BTDs, respectively, and in Columns (2) and (4) with the presence or no presence of tax haven in the firm ownership tree. The interaction coefficients suggest that firms with formal management report significantly lower ROAs in higher tax environments, but only if firms are also classified as aggressive tax avoiders. We find no significant relationship for firms that are less likely to be aggressive. Figure V plots the marginal effects across the distribution of the management score, consistent with the results in Table IV.

In Panel B of Table IV we instead consider the probability a firm reports "near-zero" ROA. The Table reports the results of a linear probability model with an indicator taking a value of 1 if ROA is within 0.05 percentage points of zero as an outcome variable. We proxy for aggressive behavior as in Panel A, and similarly find that the interaction coefficient

<sup>&</sup>lt;sup>30</sup>In our conceptual framework we do not need to distinguish between the possible *modes* of profit shifting that firms use, but rather assume that firms will use whatever modes are available and suit them best. A deeper exploration of these modes is outside the scope of this paper.

between formal management and subsidiary corporate tax rate is positive and significant only for firms that are classified as aggressive. These results are clearest in a simple plot of the distribution of ROA for firms with formal and informal management, in high- and lowtax countries. Figure VI shows that a larger share of MNEs operating in high-tax countries report near zero ROAs relative to MNEs operating in low-tax countries. No such pattern is apparent in firms with informal management. Again, consistent with profit shifting behavior, we show the bunching patterns are driven by firms classified as "aggressive" (Figure VII).<sup>31</sup>

#### 4.3 Explaining profit reporting patterns: alternative channels

Our evidence thus far suggests that better managed firms report lower profitability in hightax countries. While this is consistent with better management enabling profit shifting, these patterns could also be explained by other reasons. In this section, we discuss two potential alternatives — differences in performance and differences in ability to take advantage of investment tax incentives — and show why we believe the data is most consistent with the profit shifting channel. We summarize these results in Table V.

**Performance** Columns (1) reports the results of our baseline specification with a common measure of productivity, log of sales per employee, as the outcome variable. The interaction term between formal management and corporate tax rate is positive and significant, suggest-ing that despite having lower profitability, firms with formal management are (if anything) more productive in high-tax countries.<sup>32</sup> A similar pattern in the dynamic exercise with our event study suggests there is no significant difference in productivity response between formal and informal management firms following a tax rate cut (Figure B5). Thus, "real" performance differences do not seem to explain lower profitability in high tax countries for firms with formal management practices.

**Investment** In our conceptual framework, we outlined that firms have two primary channels to minimize tax liabilities (local investment tax deductions or profit shifting) and management practices could work through either channel. Firms could use tax law provisions within their jurisdictions to lower their taxable profits at a first instance. Using fixed asset

 $<sup>^{31}</sup>$ We use the definition of aggressiveness based on having BTD above median, and we report the Haven definition in the Appendix, Figure B2.

<sup>&</sup>lt;sup>32</sup>To be sure, there is a clear positive relationship between management and productivity in both low- and high-tax countries, though the level of productivity is higher in high-tax countries (Figure B1).

growth as a proxy for investment, Columns (2) reports the results with this alternative outcome variable. We find that firms in higher-tax countries have lower investment rates, but we do not find evidence that this is *differentially* true for firms that have formal management in place. Another useful variable for insight into this question is the amount that a firm claims as depreciation in a year, though data for this variable is quite limited. In principle, the difference between a firm's reported EBIT (earnings before interest and taxes) and EBITDA (earnings before interest, taxes and depreciation of assets) should give us the depreciation amount claimed. However, in practice these lines are not always reported in income statements and thus we have a large share of missing values. Profit and loss statements, where ROA comes from, are relatively more complete and another reason ROA is a more commonly used metric. Still, we run an exercise of iterating through these various outcomes and report the results in the Appendix (Table B2).<sup>33</sup> For this selected sample of firms, the interaction coefficient between management and the tax rate suggests depreciation plays only a minor role in explaining the differences we are interested in. As such, we see deductions from investment as part of the story, but not contributing to our understanding of the difference in reported profits between high and low tax jurisdictions.

The role of individual managers Our paper focuses on management practices that are distinct from individual manager quality as there is a large literature on the role of individual managers and accountants on firm's performance (Bertrand and Schoar; 2003; Zwick; 2021) and on firm's tax avoidance (Dyreng et al.; 2010; Koester et al.; 2017). In this literature, the effects of individual managers are separated from that of firm specific characteristics by exploiting the movement of managers across firms. Data constraints prevent us from replicating this approach,<sup>34</sup> but we run a simple exercise to consider this channel with available measures of level of centralization from the WMS and CEO and CFO compensation data from Orbis.

A measure of the role of HQ managers is the level of centralization of decision-making. In Columns (3) and (4), we use a WMS proxy for centralization described in Section 3 and split the sample into firms that have decisions made primarily jointly or at the plant (decentralized) or primarily at HQ (centralized). The interaction term is only significantly negative for firms that make decisions primarily at the HQ. This is consistent with our conceptual framework, where we argue that decisions about allocation of profits across subsidiaries (and consequently

<sup>&</sup>lt;sup>33</sup>We show the sample is selected (Column 3 reports the same specification as in Column 1 using only the firms with EBIT and EBITDA data available), so results should be interpreted with caution.

 $<sup>^{34}</sup>$ Our focus is on both private and public firms, and directors data is mostly available for the latter.

profit shifting) are taken at the parent level but need good management structures at the local level to be effectively executed.

An alternative measure of the quality of HQ managers used in the literature is the CEO and CFO compensation. The Orbis directors data includes the latest information on position and salary of various executive managers, but is often missing the time frame in which they serve. As such, we cannot build a panel of executive compensation and aggregate over the executive team, as in Armstrong et al. (2012); Desai and Dharmapala (2006). Instead, we consider the latest current average salary within Chief Executive Officers (CEOs) and Chief Financial Officers (CFOs).<sup>35</sup> This value does not vary over time, and only 2.8% of managers hold contemporaneous positions in more than one firm. Column (5) repeats the baseline specification for the sample of firms for which we have executive compensation data to highlight the selectiveness of this sample. The interaction term is still negative and significant, but the magnitude is almost four times larger than the "full sample" baseline coefficient. Still, controlling for CFO compensation (Column 6) or CEO compensation (Column 7) does not meaningfully change the magnitude of the interaction coefficient across specifications. These results suggest that the effect of formal management practices on a firm's capacity to shift profits is relevant beyond the effect of individual manager quality.

**Summary on channels** Taken together, the patterns of lower profit reporting by better managed firms that we observe in higher tax countries countries appear to be driven by profit shifting activities. As the results in Tables IV and V show, differences in profitability between high- and low- tax countries cannot be attributed to differences in performance, investment or individual managers.

## 5 Mechanisms: how management practices enable profit shifting

As the patterns we find are consistent with better managed firms engaging in profit shifting practices, the next question becomes how plant-level management structures could affect decisions made at the MNE headquarters. In this section, we consider whether our management measure is picking up fundamental (or "real") practices that "enable" or "constrain" profit shifting activities or whether it is likely to be proxying for other unobservable characteristics

<sup>&</sup>lt;sup>35</sup>The average salary in the finance, accounting and legal departments within our sample of MNEs is similar to the the CFO average salary.

such as simply overall "competence". We use enabling to mean that firms with higher scores in a particular practice are more likely to report lower profits in high-tax countries relative to low-tax countries. We use constraining to mean that, despite firms looking to minimize reported profits in a high-tax jurisdiction, higher scores in a particular practice are correlated with higher reported profits.

#### 5.1 Specific practices and reported profitability

The WMS includes individual measures for 18 different management practices across four broad areas, as discussed in Section 3: lean manufacturing, production monitoring, targetsetting and people management. Each practice carries a wealth of information about the inner workings of the firm. Thus far we have aggregated the 12 operations-related questions into a single index, but there are three distinct "sub-areas" within the operations section. For this exercise, we also use the remaining 6 questions related to people management. We discuss each set in turn.

The results we describe below are summarized in Figure VIII, which plots the coefficients of the interaction term between subsidiary tax rate and each of the each of the 18 management practices from the WMS survey with profitability as outcome variable.<sup>36</sup> We report the interaction coefficients for aggressive firms (green circles) and non-aggressive firms (orange circles), using the presence of tax haven in MNE ownership tree to define aggressiveness. We include corresponding tables with individual practices and sub-indices in the Appendix: Tables B4 and B5 for profitability and repeat the exercise for productivity in Tables B6 and B7.

Manufacturing competence: lean operations The closest metric we have to "having one's act together" is the first two topics in the WMS questionnaire: the interviewer asks the manager to describe the production process in their firm, and further probes about the adoption of modern manufacturing best practices and the rationale for adoption. A lower score on these topics suggests a firm has relatively rudimentary production processes, with little automation and independent (ad-hoc) introduction of new processes and practices, and the adoption of practices was primarily a necessary response. A higher score implies a firm has effective and optimized production systems (including modern manufacturing processes such as just-in-time production, automation and flexible support systems), and their introduction was borne out of a proactive competitiveness drive. The results suggest that aggressive

<sup>&</sup>lt;sup>36</sup>Figure and B7 repeats that exercise for performance.

firms with better lean operations practices report lower profits in higher-tax countries. Nonaggressive firms, however, have a substantial positive relationship. If the patterns we interpret as profit shifting were driven only by "overall manufacturing competence", we would expect to see both aggressive and non-aggressive firms to have a negative correlation.

**Tractability and Predictability: monitoring and target-setting practices** The next set of practices, aggregated in the monitoring index, measure the quality and rigour of performance tracking at the firm. The five processes measured here include the set of key performance metrics used and recorded at the firm, the frequency of measurement as well as the structure, quality and follow-up of managerial performance meetings. A lower score on these topics suggests a firm has an inadequate number of performance indicators (either too few or too many) tracked with inadequate regularity (or not tracked at all), and little to no structure in managerial performance review meetings. A higher score implies a firm has a reasonable number of performance indicators that reflect their overall performance, tracked with regular oversight and structured review meetings including clear documentation of outcomes and accountability of follow-up plans.

The coefficient on the interaction term in Figure VIII is significantly negative for all the individual practices for aggressive firms. For non-aggressive firms we find no significant relationship on average, and only one of the individual questions is significant (and positive). This is consistent with our conceptual framework that focuses on predictability and tractability of production as important enablers of profit shifting. The practices in this index directly measure a firm's ability to plan production patterns so they predictable and consistent, but also be able to adjust their production levels on short-notice to act on policy directives from HQ.

The set of practices relating to target-setting provide a more nuanced picture. The five practices in this index broadly measure the type, construction and time horizon of targets and goals of the organization (both plant and firm). The first two practices measure linkages between HQ and the plant level targets. More specifically, firms with higher scores in "types of targets" tend to include shareholder concerns in their target-setting, while those with lower scores primarily focus on operational and local financial goals. Firms with higher scores in "interconnection of targets" tend to build targets that iteratively link the work on the shop floor to the overall firm targets. The other three topics, however, are primarily measuring plant-specific practices relating to the time horizon of goals, the difficulty of plant-specific goals and how clear and understandable the goals are to shop-floor workers. Firms with higher scores on these practices have short, medium and long-term horizons, targets that are tough but achievable and shopfloor workers have a good understanding of their targets and those of the plant. Firms with lower scores mostly focus on short-run goals, have targets that are either too easy or too hard, and shopfloor workers are unlikely to understand their goals or those of the plant.

The interaction coefficient on the average target-setting index is not significant for neither aggressive nor non-aggressive firms. However, the two practices related to targets that link HQ and subsidiary are significantly negative for aggressive firms. This is consistent with our conceptual framework, as a focus on shareholder value and strong linkages between plant and HQ goals would enable better reallocation of profits across subsidiaries. These latter three measures, however, speak to specific local goals of the manufacturing plant, and thus would not necessarily have a direct relationship with profit reporting decisions coming from the HQ.

**Incentives and alignment: people management** The last set of practices in the survey relate to people management. The topics cover how firms find and recruit good workers, evaluate performance to reward and promote good employees as well as deal with poor performers, and how firms retain their top talent. While these practices relate primarily to the shopfloor workers, three questions include aspects related to managerial incentives as well (rewarding performance, promotions and distinctive workplace). Firms with higher scores on these three practices would discuss having performance-based rewards and professional development for at least their managers (even if shopfloor are rewarded based on tenure), and creating a "distinctive value proposition" that attracts top talent to their firm instead of competitors. Firms with higher scores on the other three practices would have regular local performance assessments of their shopfloor workers, address underperformance quickly, and go to great lengths to retain their best workers in their plant.

The interaction effect for the overall index is negative for aggressive firms, though only the three practices including aspects related to performance or promotions seem to enable profit shifting. One possibility is that aggressive firms align their incentives to base bonuses on MNE performance instead of local plant performance. Evidence suggests this is likely the case, as we can verify with the WMS measures of bonus allocation.<sup>37</sup> This is consistent with our conceptual framework in that firms need to have the basic set of monitoring and targetsetting tools as a platform from which to build effective incentives for their managers. While

<sup>&</sup>lt;sup>37</sup>Panel B of Tables B5 shows that firms offering larger manager bonuses tend to report lower profits in higher tax countries — but only if the bonuses depend on MNE performance and only in case of aggressive firms.

this allows for a link to the complementary literature on managerial fixed effects driving profit shifting, it is outside the scope of this paper and we leave further exploration of this interaction to future work.

#### 5.2 Alternatives: general competence or characteristics

Broadly, our results show that practices linked to tractability and predictability of production (that is, operations), as well as firm-related incentives (and not plant-related incentives) are most likely to enable profit shifting — but only for firms also classified as aggressive tax avoiders. The same specifications using productivity as an alternative outcome yield almost the opposite result, suggesting these firms are significantly more productive in real terms but not in reported profitability terms (Figure B7). However, the management practices that we measure could simply be a proxy for general competence, where a firm that is well-managed also has good earnings management, or a number of other confounding firm characteristics.

In this scenario, our index provides little tangible information to elucidate what profitshifters actually do. If this were the case, we would expect to see a more consistent relationship between the set of individual practices and reported profitability, especially those that measure plant-level competence that is relatively unrelated to HQ decision-making. It is also unlikely that management is simply proxying for other characteristics. We verify that most relevant characteristics, such as decentralization, firm-level aggressiveness and tax rate of locations, are not systematically correlated with either the formal management indicator or the continuous management index (Table B1). We find that larger firms and those that have at least one subsidiary in a tax haven tend to be better managed, but we include three key measures of firm size (in terms of number of employees, number of subsidiaries and fixed assets) as controls in all our main specifications and use various proxies of firm aggressiveness to mitigate this issue.

### 6 Conclusion

In this paper, we revisit the relationship between management practices and firm performance, focusing on the link with firm profitability. We document that there are substantial and significant differences in reported profitability depending on the statutory tax rates of the subsidiary location for multinational firms. We find the link between better management and higher reported profitability is only present in low-tax jurisdictions, and evidence that this behavior is consistent with better managed firms being more able to engage in profit shifting activities. Practices related to tractable and predictable production, as well as properly aligned incentives are most likely to enable such actions. Using an event study design, we show better managed firms are also more likely to respond to a tax cut with reporting higher profits in the newly-lower tax jurisdiction. We consider possible determinants of this pattern, and rule out that this is driven by "real" performance differences. We also do not find evidence of differential take-up of local tax incentives.

The results in this paper are important from a policy perspective. Our results suggest that, while better firm management may increase firm productivity and "real" profitability, they also seem to reduce reported profitability in high-tax countries. Lower reported profits can lead to lower corporate tax revenues, having potentially important welfare implications. Further, this is relevant for countries engaging in government-funded policies to improve management quality of firms. While we are not suggesting that governments should stop funding these projects altogether, an understanding of the multiple potential effects of management beyond productivity should factor into the cost-benefit analysis.

More generally, the results presented in this paper are likely to be lower bound estimates of how large the effect of management is for profit shifting. This is because profits reported by firms are generally different between tax returns and accounting statements, as Bilicka (2019) shows. This difference is markedly larger for multinational firms and thus the evidence shown here may be even more pronounced with tax returns data instead of accounting data for reported MNE profits. Replicating this exercise with tax records data is a fruitful area of future work.

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## Tables and figures

	Low tax vs High tax				Aggressive vs Non-Aggressive				
	Low tax Mean	High tax Mean	Low tax N	High tax N	Non-Agg Mean	Agg Mean	Non-Agg N	Agg N	
Panel A: Management	only sam	ple							
Employment	1445.03	921.59	10771	5305	1124.32	1563.32	8477	6741	
Profit & Loss before tax	16707.74	19471.80	10771	5305	8267.07	31069.29	8477	6741	
Return on Assets	0.06	0.05	10771	5305	0.02	0.12	8477	6741	
Effective Tax Rate	0.17	0.22	10017	5199	0.25	0.11	8475	6741	
Management	3.32	3.41	10771	5305	3.34	3.38	8477	6741	
Formal mgmt $= 1$	0.74	0.79	10771	5305	0.75	0.77	8477	6741	
Panel B: Event study	sample								
Employment	713.47	943.15	49225	79625	644.38	1152.57	63765	53141	
Profit & Loss before tax	19043.44	21687.37	49227	79629	2954.02	41999.02	63767	53143	
Return on Assets	0.05	0.01	49227	79629	-0.04	0.13	63767	53143	
Effective Tax Rate	0.16	0.15	41874	73991	0.18	0.12	62751	53114	
Management (avg)	3.47	3.42	49227	79629	3.44	3.44	63767	53143	
Formal mgmt (avg) $= 1$	0.84	0.84	49227	79629	0.84	0.85	63767	53143	

Table I: Descriptive Statistics for Each Sample.

*Note:* Data from the World Management Survey (2004-2014) matched with Orbis (2004 to 2018). The Effective Tax Rate is the ratio of reported tax payments to profit and loss before taxes. Management is the average for the WMS operations management questions (including lean management, monitoring and target-setting). Panel A shows descriptive statistics for the sample for which we observe management measures at the firm level. Panel B show descriptive statistics for the firms in our Event Study; that is, firms that are located in countries that experienced one tax rate cut throughout the sample period. Low tax subsidiaries are firms located in countries with below median statutory corporate tax rate in a given year. High tax subsidiaries are firms with book tax difference (BTD) below median in a given year and Aggressive are firms with BTD above median in a given year.

	(1) ROA	(2) ROA	(3) ROA	(4) ROA	(5) ROA	$\begin{pmatrix} 6 \\ ROA \end{pmatrix}$
Formal management=1	0.007***	0.007***	0.029***	0.017**	0.041***	0.037
	(0.002)	(0.002)	(0.007)	(0.008)	(0.015)	(0.030)
Subsidiary corp tax rate	-0.105***	-0.093**	-0.060	$0.128^{***}$	-0.236***	-0.323***
	(0.036)	(0.036)	(0.038)	(0.040)	(0.075)	(0.117)
MNE=1	$0.015^{***}$	$0.021^{***}$	$0.015^{***}$			
	(0.003)	(0.008)	(0.003)			
MNE=1		-0.025				
$\times$ Subsidiary corp tax rate		(0.027)				
Formal management= $1$			-0.078***	-0.038	-0.121**	-0.169*
$\times$ Subsidiary corp tax rate			(0.025)	(0.028)	(0.054)	(0.098)
Firm controls	1	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Country FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Year FE	1	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
MNE FE						$\checkmark$
Observations	32522	32522	32522	16446	16076	6084
# firms	4241	4241	4241	2458	1783	617
Dependent Variable Mean	0.045	0.045	0.045	0.031	0.058	0.061
Sample	Baseline	Baseline	Baseline	Baseline	Baseline	Baseline
	All	All	All	Domestic	MNE	within GUO

Table II: Summary of Baseline Results With ROA as the Outcome Variable.

*Note:* Data from Orbis and the World Management Survey. Baseline sample includes only firms for which we observe management scores and were directly matched to Orbis financial data. Formal management = 1 is a dummy equal to one when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 1 to 5. Subsidiary corp tax rate is the annual statutory corporate tax rate in the country where a firm is operating. The outcome variable in all columns is Returns on Assets (ROA) which is the ratio of profit and loss before taxes and total assets. All specifications include country and year fixed effects. Columns (1) - (4) include only multinationals (MNEs) and Column (5) includes only domestic firms. Year of accounts for MNEs include 2004-2018, and domestic firms year of accounts include 2010-2018. Firm controls for Columns (1) - (4) include log of employment, log of fixed assets and log of number of subsidiaries in the MNE. Firm controls for Column (5) include log of employment and log number of domestic production sites. Standard errors are robust in columns 1-3 and 5 and clustered at the MNE level in column 4.

	All firms			Aggressive firms			Non-Aggressive firms		
Dependent variable: ROA	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Formal management=1	-0.023**	-0.022***		-0.024**	-0.024***		-0.003	-0.006	
	(0.010)	(0.008)		(0.011)	(0.008)		(0.012)	(0.013)	
POST tax cut= $1$	-0.008	-0.010	0.002	-0.011	-0.011	0.003	0.001	-0.007	-0.024
	(0.011)	(0.010)	(0.007)	(0.011)	(0.010)	(0.008)	(0.018)	(0.020)	(0.018)
Formal management= $1$	0.023**	$0.028^{***}$	$0.014^{*}$	$0.026^{**}$	$0.030^{***}$	$0.013^{*}$	-0.000	0.011	0.020
$\times$ POST tax cut=1	(0.011)	(0.011)	(0.007)	(0.012)	(0.011)	(0.008)	(0.022)	(0.022)	(0.016)
Year FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Country FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Macro controls		$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$
Firm controls		$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$
MNE FE			1			1			1
Observations	115721	100539	100539	110767	96476	96476	4954	4063	4063
# firms	17581	17581	17581	16861	16861	16861	720	720	720
Dependent Variable Mean	0.030	0.030	0.030	0.030	0.030	0.030	0.051	0.051	0.051

Table III: Pre-post Summary Table, Event Study Sample.

*Note:* Data from Orbis and the World Management Survey. This table includes only the firms in the Event Study sample, which includes all subsidiaries belonging to an MNE that has at least one plant observed in the WMS. Management data is then averaged across all subsidiaries within an MNE. Aggressive firms are defined as having a subsidiary in a tax haven. Non-aggressive firms are defined as not having any subsidiaries in a tax haven. The event considered here is firms that experienced one tax rate cut during the sample period. POST is a dummy equal to 1 in the years after the tax rate cut. The outcome variable in all columns is ROA (returns on assets) which is the ratio of profit and loss before taxes and total assets. Firm controls include log of employment, log of fixed assets and log of number of subsidiaries in the MNE. Standard errors are clustered at the MNE level in Columns 3, 6 and 9 and robust otherwise.

Panel A: Profitability	Aggress	sive	Non-Aggressive		
Dep variable: ROA	(1)	(2)	(3)	(4)	
Formal management=1	0.066***	0.061***	0.010	-0.020	
	(0.017)	(0.016)	(0.021)	(0.036)	
Subsidiary corp tax rate	-0.088	-0.215**	-0.373***	-0.131	
	(0.087)	(0.084)	(0.103)	(0.155)	
Formal management=1	-0.220***	-0.256***	-0.000	0.184	
$\times$ Subsidiary corp tax rate	(0.058)	(0.058)	(0.077)	(0.126)	
Observations	6741	11771	8477	4305	
# firms	1513	1263	1590	520	
Dependent Variable Mean	0.122	0.063	0.017	0.044	
Panel B: Bunching					
Dep variable: Near-zero $ROA = 1$	(1)	(2)	(3)	(4)	
Formal management=1	-0.149***	-0.118***	-0.057	-0.038	
	(0.053)	(0.043)	(0.057)	(0.089)	
Subsidiary corp tax rate	-0.245	-0.013	0.351	0.552	
	(0.301)	(0.247)	(0.302)	(0.435)	
Formal management=1	$0.503^{***}$	$0.496^{***}$	0.185	-0.084	
$\times$ Subsidiary corp tax rate	(0.190)	(0.161)	(0.209)	(0.322)	
Observations	6741	11771	8477	4305	
# firms	1513	1263	1590	520	
Dependent Variable Mean	0.268	0.346	0.421	0.392	
Aggressiveness measure	BTD>median	Haven	BTD <median< td=""><td>No Haven</td></median<>	No Haven	
Firm controls	$\checkmark$	$\checkmark$	$\checkmark$	1	
Country FE	✓	1	1	1	
Year FE	1	$\checkmark$	1	1	

Table IV: Primary Channel: Profit Shifting.

Note: Data from Orbis and the World Management Survey. Panel A outcome variable is Return on Assets (ROA), the ratio of profit and loss before taxes to total assets. Panel B outcome variable is a dummy variable = 1 when the ROA is "near zero"  $(0\pm0.05)$ . Formal management = 1 is an indicator that takes a value of 1 when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 1 to 5. Subsidiary corp tax rate is the annual statutory corporate tax rate in the country where a subsidiary is operating. Panels A and B separate the sample into "aggressive" (Columns 1 and 2) and "non-aggressive" (Columns 3 and 4) classifications, defined by two different measures: firms having book tax differences (BTD) above or below median (respectively) and having a subsidiary in a tax haven or not. All specifications include country and year fixed effects. Firm controls include log of employment, log of fixed assets and log of number of subsidiaries in the MNE.

	(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Ln(sales per emp)	Fixed Asset Growth	ROA	ROA	ROA	ROA	ROA
Formal management=1	-0.140	0.014	0.018	0.057***	0.115***	0.117***	0.114***
	(0.109)	(0.013)	(0.021)	(0.021)	(0.043)	(0.043)	(0.043)
Subsidiary corp tax rate	$-1.058^{**}$	-0.184**	-0.254**	-0.217**	-0.171	-0.168	-0.168
	(0.493)	(0.076)	(0.113)	(0.100)	(0.179)	(0.178)	(0.178)
Formal management=1	0.980**	-0.068	-0.030	-0.181**	-0.448***	-0.456***	-0.449***
$\times$ Subsidiary corp tax rate	(0.382)	(0.047)	(0.081)	(0.074)	(0.143)	(0.143)	(0.143)
Ln(CFO compensation)						-0.014***	
						(0.005)	
Ln(CEO compensation)							0.010
· · · · · · · · · · · · · · · · · · ·							(0.007)
Country FE	1	1	1	1	1	1	
Year FE	1	$\checkmark$	1	1	✓	✓	1
Firm controls	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Observations	15620	12964	6862	9214	3434	3434	3434
# firms	1759	1721	764	1019	321	321	321
Dependent Variable Mean	12.370	0.076	0.060	0.056	0.067	0.067	0.067
Sample	Baseline	Baseline	Baseline	Baseline	Executive	Executive	Executive
-	All	All	Decentr.	Centr.	Comp.	Comp.	Comp.

Table V: Alternative Channels: Productivity, Investment, Individual Managers.

*Note:* Data from Orbis and the World Management Survey. **Samples**: Baseline sample includes only firms for which we observe management scores and were directly matched to Orbis financial data. Baseline decentralized and centralized samples include only firms that scored above 3 and below 3 (respectively) on the WMS centralization measure, which is a score from 1 (most centralized, all decisions made at HQ) to 5 (most decentralized, all decisions made at the plant level). The index is based on two questions that measure the level of decentralization of decision making in terms of new product introductions and sales and marketing. Executive Comp sample includes only firms in the baseline sample for which we also have executive compensation data from Orbis. **Variables**: Formal management = 1 is a dummy equal to one when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 1 to 5. Subsidiary corp tax rate is the annual statutory corporate tax rate in the country where a firm is operating. In(CFO compensation) is the natural logarithm of chief finance officer compensation, In(CEO compensation) is the natural logarithm of chief finance officer compensation, In(CEO compensation) is the natural logarithm of sets assets and in Columns (3) - (7) it is ROA (returns on assets), which is the ratio of profit and loss before taxes and total assets. **Controls:** Firm controls include log of employment, log of fixed assets and log of number of subsidiaries in the MNE. All specifications include country and year fixed effects. Standard errors are robust in all columns.

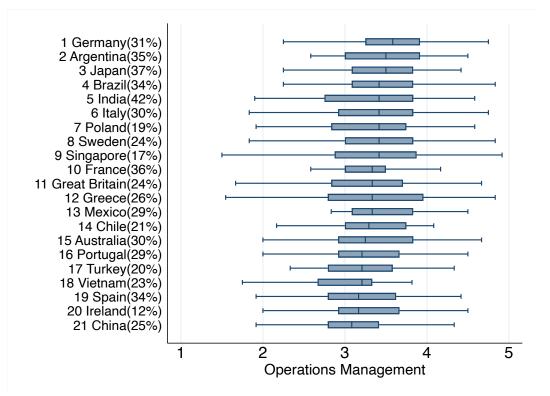


Figure I: Average Management Score of Multinationals and Dispersion Within Countries.

*Note:* Data from the World Management Survey and Center for Business Taxation Tax Database. The average statutory corporate tax rates across 2004 - 2019 is noted in brackets next to country names. Firm-level management is the average for the WMS operations management questions (including lean management, monitoring and target-setting). This graph only includes data from 1,783 subsidiaries belonging to the multinationals in the baseline sample. Each row shows the median and the interquartile range of the management score for all firms in each country.

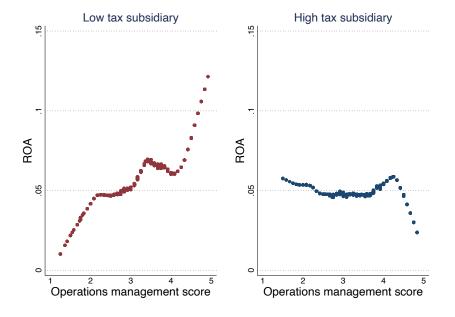
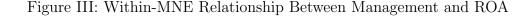
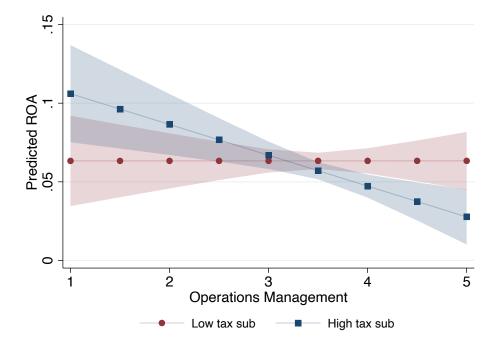


Figure II: ROA and Operations Management in Low- and High-tax Country-years.

*Note:* Data from the World Management Survey and Orbis. Baseline sample includes only firms that for which we observe management scores and were directly matched in both WMS and Orbis. On the horizontal axis we have operations management, which is the average for the WMS operations management questions (including lean management, monitoring and target-setting). On the vertical axis we have ROA, which is the ratio of profit and loss to total assets. Low tax subsidiary are firms located in countries with below median statutory corporate tax rate for a given year. High tax subsidiary are firms located in countries with above median statutory corporate tax rate for a given year. The graphs present coefficients from local linear regressions run with bandwidth 0.5.





*Note:* Data from the World Management Survey and Orbis. Baseline sample includes only firms that for which we observe management scores and were directly matched in both WMS and Orbis. Here, we limit the sample to MNEs with at least two subsidiaries for which we observe management. The results presented in this graph are marginal effects from the regression of ROA on operations management score interacted with high tax subsidiary dummy using MNE fixed effects. Thus, they show within MNE variation. Each blue square corresponds to the predicted ROA at a given management level for firms located in high tax countries. Each red circle corresponds to the predicted ROA at a given management score, which is the average for the WMS operations management questions (including lean management, monitoring and target-setting). On the vertical axis we have ROA which is the ratio of profit and loss to total assets. Low tax subsidiary are firms located in countries with below median statutory corporate tax rate for a given year.

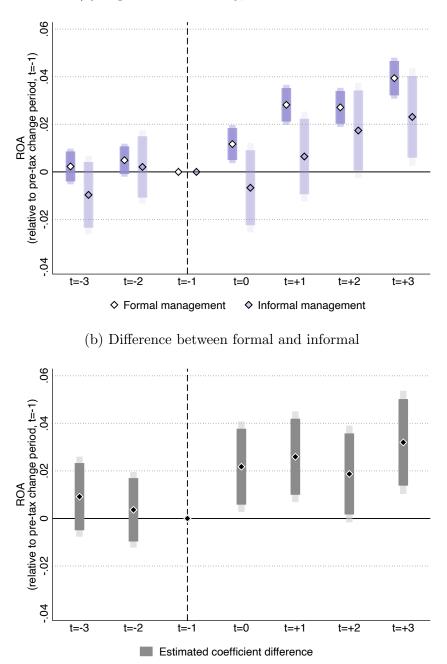
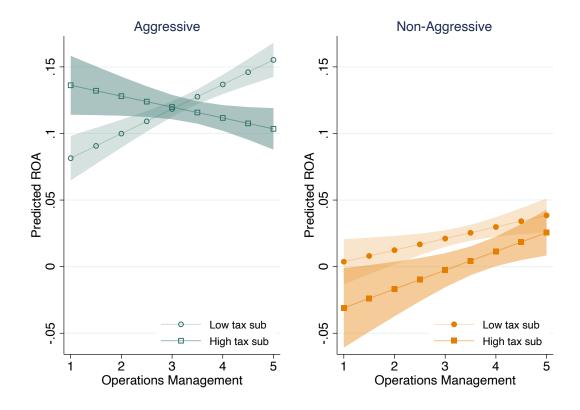


Figure IV: Event Study: Tax Cuts and Reported Profits.

(a) Reported Profitability, formal vs informal

*Note:* Data from the World Management Survey and Orbis. This figure plots yearly coefficients from event study estimation, where the outcome variable is ROA (returns on assets). ROA is the ratio of profit and loss before taxes and total assets. White diamonds in Panel A correspond to coefficients for firms with formal management practices in place, where formal management is defined as a dummy equal to one when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 1 to 5. Shaded diamonds in Panel A correspond to coefficients for firms with informal management (scores below 3 on the 1 to 5 scale). In Panel B, we plot the coefficients for the estimated difference between formal and informal management firms.

Figure V: ROA and Operations Management in Low- and High-tax Country-Years by Aggressiveness



*Note:* Data from the World Management Survey and Orbis. Baseline sample includes only firms that for which we observe management scores and were directly matched in both WMS and Orbis. The results presented in this graph are marginal effects from the regression of ROA on operations management score by high vs. low corporate tax location. Panel (a) includes only firms classified as aggressive (book-tax differences above median). Panel (b) includes only firms classified as non-aggressive (book-tax differences below median). Each square corresponds to the predicted ROA at a given management level for firms located in high tax countries. Each circle corresponds to the predicted ROA at a given management level for firms located in low tax countries. Low tax subsidiary are firms located in countries with below median statutory corporate tax rate for a given year. High tax subsidiary are firms located in countries with above median statutory corporate tax rate for a given year. The operations management score is the average for the WMS operations management questions (including lean management, monitoring and target-setting). ROA is the ratio of profit and loss to total assets.

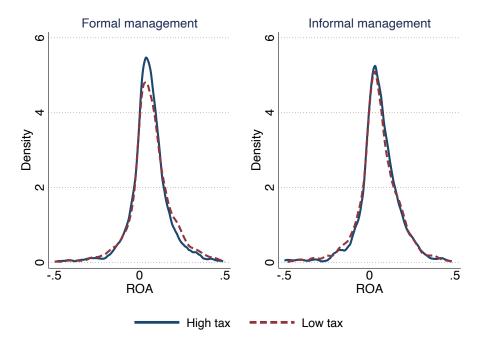


Figure VI: Bunching Around Zero ROA

*Note:* Data from the World Management Survey and Orbis. Baseline sample includes only firms that for which we observe management scores and were directly matched in both WMS and Orbis. We plot the distribution of ROA, which is the ratio of profit and loss to total assets. ROA restricted between -0.5 and 0.5. formal management is a dummy equal to one when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 5. High tax is a dummy equal to 1 when the firm is located in a country with above median statutory corporate tax rate. Hence, blue solid lines show the distribution of ROA for subsidiaries in high tax countries, while red dashed lines for subsidiaries in low tax countries.

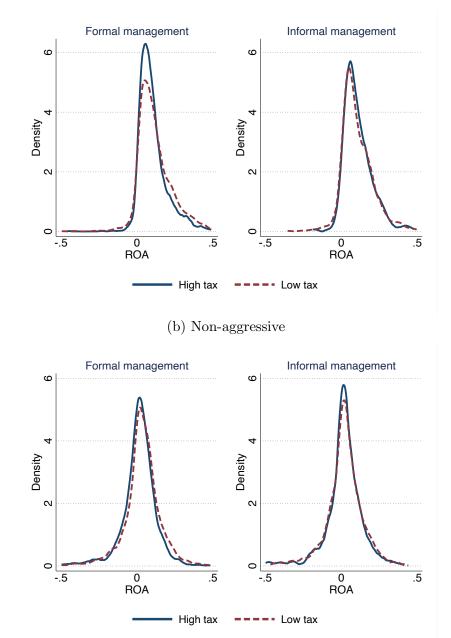
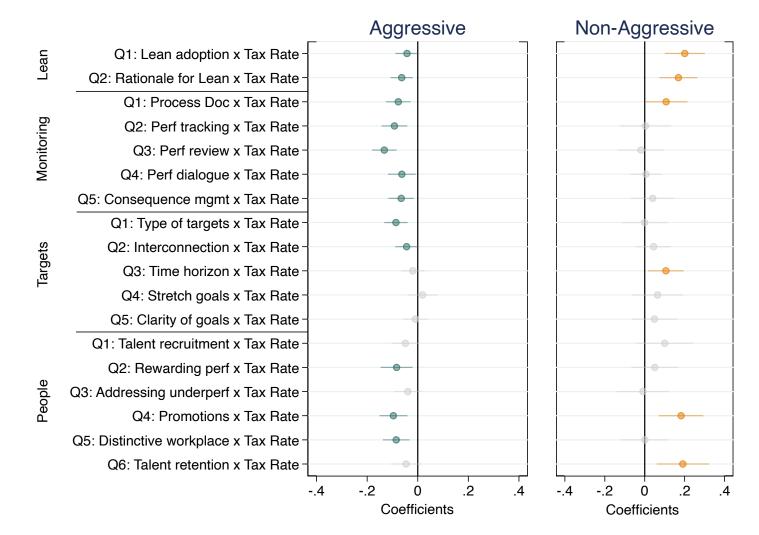


Figure VII: Bunching of ROA around Zero for Aggressive Firms by Management Type.

*Note:* Data from the World Management Survey and Orbis. Static sample includes only firms that for which we observe management scores and were directly matched in both WMS and Orbis. We plot the distribution of ROA, which is the ratio of profit and loss to total assets. ROA restricted between -1 and 1. formal management is a dummy equal to one when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 5. High tax is a dummy equal to 1 when the firm is located in a country with above median statutory corporate tax rate. Hence, blue solid lines show the distribution of ROA for subsidiaries in high tax countries, while red dashed lines for subsidiaries in low tax countries. In Panel A we show the ROA distributions for aggressive firms and in Panel B for non-aggressive. Non-aggressive are firms with book tax difference (BTD) below median and Aggressive are firms with BTD above median.

#### (a) Aggressive

Figure VIII: Mechanisms: Management Practices and Firm Profitability for Aggressive and Non-aggressive firms



*Note:* Data from the World Management Survey and Orbis. This figure plots the interaction coefficients from a regression of profitability (ROA) on each of the 18 individual management topics, subsidiary corporate tax rates and controls for firm size (log of fixed assets, log of employment, log of number of subsidiaries) as well as year and industry fixed effects. We classify firms as "aggressive" if they have a subsidiary in a tax haven. Darker color markers indicate statistically significant coefficients (at the 5 percent level), and light gray markers indicate coefficients that are not significantly different from zero (at the 5 percent level).

# Appendices

### A Conceptual Framework

Let all subsidiaries have a common objective function of after-tax profit maximisation achieved by maximizing production across all plants and minimizing tax liabilities. The manager at the HQ is responsible for the tax planning strategy of the entire corporate group.<sup>38</sup> Let a firm have two subsidiaries, one in a high tax (with tax rate  $\tau_H$ ) and one in a low tax (with tax rate  $\tau_L$ ) location. The HQ manager wants to minimize its tax liabilities, by reallocating a share,  $\alpha \in [0, 1]$ , of profits from the high tax location to the low tax location. Moving profits is costly and we assume that the cost of profit shifting (c) increases in the amount of profits ( $\pi$ ) that a firm makes and in the share of profits ( $\alpha$ ) that a firm shifts at an increasing rate, such that  $\frac{\partial c}{\partial \pi} > 0$ ,  $\frac{\partial c}{\partial \alpha} > 0$ , and  $\frac{\partial^2 c}{\partial \alpha^2} > 0$ (consistent with Hines and Rice (1994); Huizinga et al. (2008)).

We assume that profits are an increasing function of the quality of management (m), such that  $\frac{\partial \pi(m)}{\partial m} > 0$  (consistent with Bloom, Sadun and Van Reenen (2012)). We propose that the cost function that the HQ manager faces takes the form  $c(\alpha, m, \pi(m))$ . In particular, we include an additional factor: the quality of management of the MNE (m > 0). Firms with better management face lower costs for shifting profits:  $\frac{dc}{dm} = \frac{\partial c}{\partial m} + \frac{\partial c}{\partial \pi} \frac{\partial \pi(m)}{\partial m} < 0$ . We assume that they have decreasing cost of shifting when the share of shifted profits increases, such that  $\frac{\partial^2 c}{\partial \alpha \partial m} < 0$ , and those that shift more profits in levels are also going to face decreasing costs, such that  $\frac{\partial^2 c}{\partial \alpha \partial \pi} < 0$ .

The firm is minimizing its tax liability:

$$\min_{\alpha \in [0,1]} \tau_H(1-\alpha)\pi(m) + \tau_L \alpha \pi(m) + c(\alpha, m, \pi(m))$$

The first order condition for this problem is:  $(\tau_L - \tau_H)\pi(m) + \frac{\partial c}{\partial \alpha} = 0$ 

We use this simple minimization problem to show how management affects the share of shifted profits; that is, the sign of  $\frac{\partial \alpha^*}{\partial m}$ . Thus, we differentiate the FOC with respect to m, which yields:

$$\frac{\partial \alpha *}{\partial m} = \frac{-\frac{\partial^2 c}{\partial \alpha \partial m} + (\tau_H - \tau_L) \frac{\partial \pi(m)}{\partial m} - \frac{\partial^2 c}{\partial \alpha \partial \pi} \frac{\partial \pi(m)}{\partial m}}{\frac{\partial^2 c}{\partial \alpha^2}} > 0$$

**Proposition:** Better management increases share of shifted profits  $\alpha$ .

<sup>&</sup>lt;sup>38</sup>While a subsidiary can also be involved in tax planning decisions, we assume it is always in conjunction with the HQ as tax planning across borders — profit shifting — involves at least two entities located in different jurisdictions and requires a certain level of coordination.

## **B** Appendix Tables and Figures

#### B.1 Additional baseline results

	(1)	(2)	(3)	(4)
			Formal	Formal
	z-management	z-management	management	management
Firm characteristics				
Ln(employment)	0.011	0.010	0.002	0.001
	(0.007)	(0.007)	(0.003)	(0.003)
Ln(fixed assets)	0.005**	0.005**	0.002**	0.002**
· · · ·	(0.002)	(0.002)	(0.001)	(0.001)
Ln(#  subsidiaries)	0.079***	0.051***	0.026***	$0.011^{*}$
	(0.012)	(0.014)	(0.005)	(0.006)
Fixed asset growth	-0.001	-0.018	0.007	-0.001
	(0.065)	(0.064)	(0.031)	(0.031)
z-centralization	-0.012	-0.012	0.010	0.010
	(0.023)	(0.023)	(0.011)	(0.011)
Aggressiveness				
BTD > median	0.013	0.018	-0.004	-0.001
	(0.059)	(0.059)	(0.027)	(0.027)
Effective Tax Rate	-0.106	-0.110	-0.052	-0.053
	(0.134)	(0.133)	(0.058)	(0.058)
Book tax differences (median)	0.609	0.577	0.208	0.192
(	(0.513)	(0.506)	(0.221)	(0.216)
Has a tax haven subsidiary	(0.010)	0.300***	(**===)	0.152***
		(0.061)		(0.030)
Tax Rate		(0.001)		(0.000)
Subsidiary Corp Tax (median)	0.535	0.287	0.901	0.776
	(1.757)	(1.744)	(0.800)	(0.793)
Observations	1783	1783	1783	1783

Table B1: Correlates of Management Practices.

*Note:* Data from Orbis and the World Management Survey. This table shows coefficients from a regression of management practices on a set of explanatory variables. In all columns we average the explanatory variables across all time periods, unless otherwise specified. In columns 1 and 2 the outcome variable is z-management, which is the continuous operations management score. In Columns 3 and 4, the outcome variable is an indicator that takes a value of 1 when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 1 to 5. The WMS z-centralization measure is a score from 1 (most centralized) to 5 (most decentralized). BTD > median is a dummy equal to 1 when book-tax difference is above median. Effective tax rate is a ratio fo tax liability to profit and loss before taxes. Subsidiary corp tax rate is the median statutory corporate tax rate in the country where a subsidiary is operating. All specifications include country and year fixed effects. Standard errors are robust in all columns.

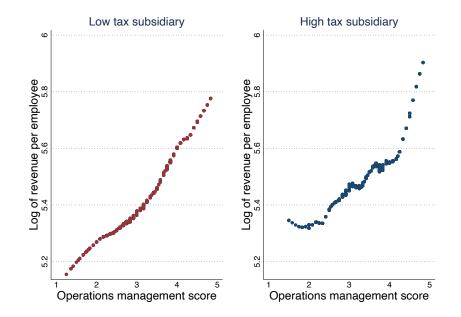


Figure B1: Performance and Operations Management in Low- and High-tax Country-years.

*Note:* Data from the World Management Survey and Orbis. Baseline sample includes only firms that for which we observe management scores and were directly matched in both WMS and Orbis. On the horizontal axis we have operations management, which is the average for the WMS operations management questions (including lean management, monitoring and target-setting). On the vertical axis we have log of revenue (sales) per employee. Low tax subsidiary are firms located in countries with below median statutory corporate tax rate for a given year. High tax subsidiary are firms located in countries with above median statutory corporate tax rate for a given year. The graphs present coefficients from local linear regressions run with bandwidth 0.5.

A simple comparison of ROA with EBIT can shed some light on the use of debt shifting by MNEs. Again with the caveat that data is extremely limited for this exercise, we compare firms that have made data on both their ROA (from profit and loss statement) and EBIT (from income statement) available to shed some light on the use of interest deductability by MNEs (Table B2). For this selected sample of firms, there is limited evidence that interest deductability plays a role. Magnitude-size, the interaction coefficient for EBIT as an outcome variable in Column 4 is smaller than the coefficient for ROA in Column 3, but not statistically significant.

	(1)	(2)	(3)	(4)	(5)	(6)	(7)
	ROA	ROA*	ROA	EBIT	EBITDA	Depreciation	ETR
Formal management=1	0.041***	0.040***	0.084**	0.074**	0.071**	-0.008	0.059*
	(0.015)	(0.016)	(0.036)	(0.033)	(0.032)	(0.007)	(0.035)
Subsidiary corp tax rate	-0.236***	-0.221***	0.221	0.121	0.072	-0.067**	0.848***
	(0.075)	(0.079)	(0.156)	(0.138)	(0.133)	(0.032)	(0.216)
Formal management=1	-0.121**	-0.117**	-0.208*	-0.182	-0.159	0.043*	-0.296**
$\times$ Subsidiary corp tax rate	(0.054)	(0.056)	(0.122)	(0.112)	(0.107)	(0.024)	(0.131)
Country FE							
Year FE	1	1	1	1	1	1	1
Firm controls	1	$\checkmark$	1	1	$\checkmark$	1	1
Observations	16076	14129	4741	4741	4741	4741	15216
# firms	1783	1783	517	517	517	517	1750
Dependent Variable Mean	0.058	0.055	0.059	0.061	0.103	0.042	0.187

Table B2: Understanding the Channels: Alternative Measures of Profitability.

*Note:* Data from Orbis and the World Management Survey. WMS sample includes only firms for which we observe management scores and were directly matched in both WMS and Orbis. Formal management = 1 is a dummy equal to one when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 1 to 5. Subsidiary corp tax rate is the annual statutory corporate tax rate in the country where a firm is operating. The outcome variable in Columns (1)-(3) is Returns on Assets (ROA) which is the ratio of profit and loss before taxes and total assets. ROA in Columns (1) and (3) is calculated using contemporaneous profit and loss before taxes and assets, while Column (2) uses lagged assets in the denominator. In Column (4) outcome variable is EBIT, defined as earnings before interest and tax. Column (5) outcome is EBITDA, defined as earnings before interest, tax and depreciation. Column (6) outcome variable is depreciation, calculated as the difference between EBITA and EBIT. Column (7) outcome is Effective Tax Rate (ETR), calculated as the ratio of tax liability to profit and loss before taxes. In Column (3), we limit the sample to only firms for which we observe both EBIT and EBITDA as a reference point. All specifications include country and year fixed effects. Firm controls include log of employment, log of fixed assets and log of number of subsidiaries in the MNE. Standard errors are robust in all columns.

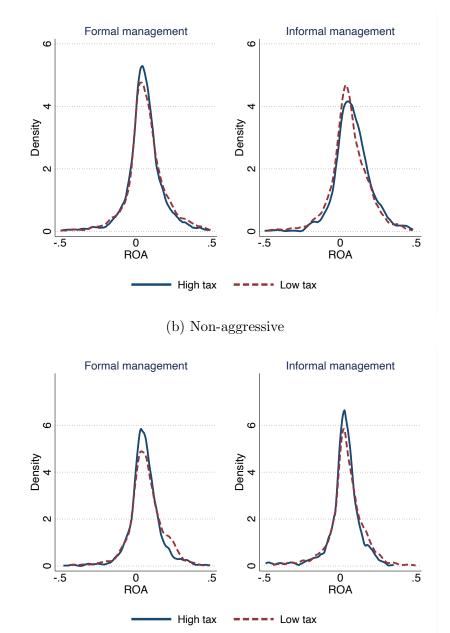


Figure B2: Bunching of ROA around Zero for Firms in Tax Havens by Management Type.

*Note:* Data from the World Management Survey and Orbis. Static sample includes only firms that for which we observe management scores and were directly matched in both WMS and Orbis. We plot the distribution of ROA, which is the ratio of profit and loss to total assets. ROA restricted between -1 and 1. Structured management is a dummy equal to one when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 5. High tax is a dummy equal to 1 when the firm is located in a country with above median statutory corporate tax rate. Hence, blue solid lines show the distribution of ROA for subsidiaries in high tax countries, while red dashed lines for subsidiaries in low tax countries. In Panel A we show the ROA distributions for aggressive firms and in Panel B for non-aggressive are firms that have no subsidiary or headquarters located in a tax-haven and Aggressive are firms that have at least one subsidiary or headquarter located in a tax haven. Out of 1325 MNEs, 50.61% have at least one subsidiary in a tax haven.

#### (a) Aggressive

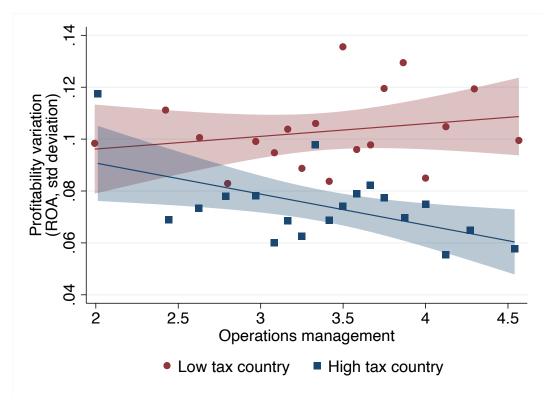


Figure B3: Profit variability and management in high and low tax countries

*Note:* Data from Orbis and the World Management Survey. This figure shows the binned scatterplot of the standard deviation of profitability (ROA) across 2004-2018 at the subsidiary level across 20 bins of the operations management measure (average of lean operations, monitoring and target-setting from the WMS). The line depicts the fitted line of best fit (OLS) and the shaded areas are the 95 percent confidence intervals. Squares represent subsidiaries in high tax countries. Circles represent subsidiaries in low tax countries.

#### B.2 Additional event study results

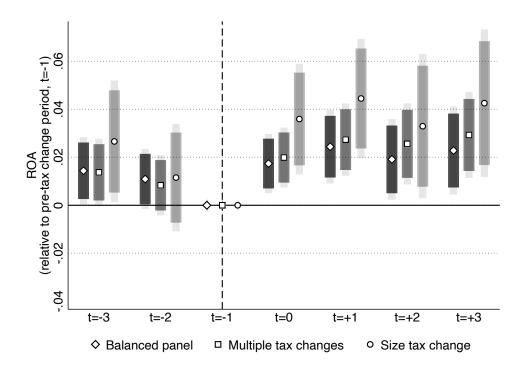


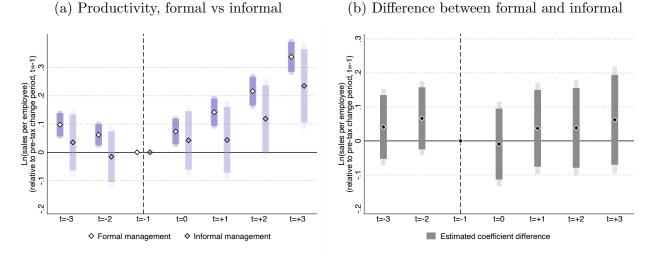
Figure B4: Event Study Sensitivity Analysis.

*Note:* Data from the World Management Survey and Orbis. In this figure we plot yearly coefficients from event study estimation of the difference between formal and informal management firms. Darker bars with diamond markers correspond to the event study run only on the observations belonging to a balanced panel. Mid-dark bars with square uses a sample that includes multiple tax changes. Lighter bars with circle markers include controls for the size of the tax change.

Dependent variable:	All firms		Ag	Aggressive firms			Non-Aggressive firms		
$\ln(\text{sales per employee})$	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Formal management=1	0.060	0.051		0.052	0.045		0.063	0.078	
	(0.142)	(0.111)		(0.157)	(0.121)		(0.125)	(0.110)	
POST tax cut= $1$	0.183	$0.157^{*}$	0.071	0.247**	0.222**	$0.119^{**}$	-0.180**	-0.305***	-0.293***
	(0.111)	(0.088)	(0.054)	(0.125)	(0.101)	(0.060)	(0.083)	(0.108)	(0.096)
Formal management= $1$	-0.021	-0.028	0.074	-0.068	-0.062	0.044	0.094	0.086	0.154
$\times$ POST tax cut=1	(0.136)	(0.117)	(0.057)	(0.150)	(0.128)	(0.062)	(0.110)	(0.112)	(0.112)
Year FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Country FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Firm controls		$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$
Macro controls		$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$
MNE FE			$\checkmark$			$\checkmark$			$\checkmark$
Observations	65131	55803	55803	61622	52939	52939	3509	2864	2864
# firms	11047	11047	11047	10490	10490	10490	557	557	557
Dependent Variable Mean	12.811	12.811	12.811	12.819	12.819	12.819	12.671	12.671	12.671

Table B3: Pre-post Summary Table, Event Study Sample, Sales per Employee.

*Note:* Data from Orbis and the World Management Survey. This table includes only the firms in the Event Study sample, which includes all subsidiaries belonging to an MNE that has at least one plant observed in the WMS. Management data is then averaged across all subsidiaries within an MNE. Aggressive firms are defined as having a subsidiary in a tax haven. Non-aggressive firms are defined as not having any subsidiaries in a tax haven. The event considered here is firms that experienced one tax rate cut during the sample period. POST is a dummy equal to 1 in the years after the tax rate cut. The outcome variable in all columns is ROA (returns on assets) which is the ratio of profit and loss before taxes and total assets. Firm controls include log of employment, log of fixed assets and log of number of subsidiaries in the MNE. Standard errors are clustered at the MNE level in Columns 3, 6 and 9 and robust otherwise.



#### Figure B5: Event Study: Tax Cuts and Productivity.

*Note:* Data from the World Management Survey and Orbis. This figure plots yearly coefficients from event study estimation, where the outcome variable is performance (log of sales per employee). White diamonds in Panel A correspond to coefficients for firms with formal management practices in place, where formal management is defined as a dummy equal to one when the average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 1 to 5. Shaded diamonds in Panel A correspond to coefficients for firms with informal management (scores below 3 on the 1 to 5 scale). In Panel B, we plot the coefficients for the estimated difference between formal and informal management firms.

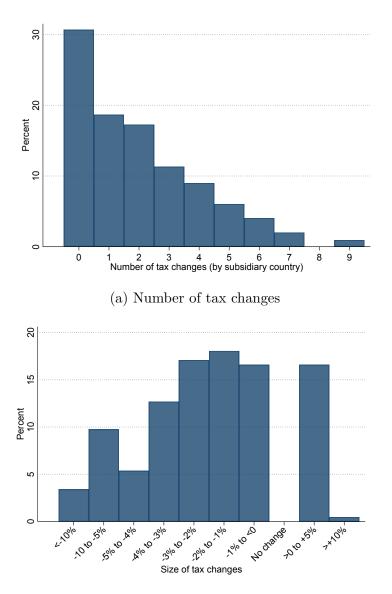


Figure B6: Number and scale of tax changes between 2004 and 2016

(b) Scale of tax changes

Note: Data from the World Management Survey and Centre for Business Taxation at the University of Oxford. In Panel A we plot the distribution of statutory corporate tax rate changes for firms in our sample. 30% of firms in our sample is located in countries with no statutory corporate tax rate changes. 8% of firms are located in countries with 4 statutory tax rate changes during the sample period. In Panel B we plot the distribution of the size of tax rate changes. 17% of firms in our sample experienced a tax rate decrease between 0 and 1%. 5% of firms experiences a tax rate decrease of 4-5%. Financial data comes from Orbis and the statutory corporate tax rates data comes from Oxford Centre for Business Taxation.

## B.3 Additional mechanism results

	A	<b>A</b> 11	Aggre	ssive	Non-Agg	ressive
	R	DA	RO	A	RO	A
	(1)	(2)	(3)	(4)	(5)	(6)
Z-Index: Lean ops $\times$ Tax Rate	-0.015	-0.007	-0.056**	-0.089***	0.220***	0.076**
	(0.022)	(0.022)	(0.024)	(0.026)	(0.050)	(0.031)
Q1: Lean adoption $\times$ Tax Rate	-0.001	0.006	-0.042*	-0.065**	0.201***	0.067**
	(0.021)	(0.021)	(0.024)	(0.026)	(0.051)	(0.029)
Q2: Rationale for Lean $\times$ Tax Rate	-0.030	-0.022	-0.063***	-0.097***	$0.169^{***}$	0.067**
	(0.021)	(0.021)	(0.022)	(0.025)	(0.049)	(0.029)
Z-Index: Monitoring $\times$ Tax Rate	-0.074***	-0.068***	-0.107***	-0.121***	0.041	-0.003
-	(0.022)	(0.022)	(0.025)	(0.027)	(0.056)	(0.029)
Q1: Process Doc $\times$ Tax Rate	-0.045**	-0.037	-0.077***	-0.028	0.107**	0.002
	(0.022)	(0.023)	(0.025)	(0.025)	(0.055)	(0.028)
Q2: Perf tracking $\times$ Tax Rate	-0.059**	-0.053**	-0.092***	-0.125***	0.004	$0.053^{*}$
	(0.024)	(0.024)	(0.026)	(0.026)	(0.065)	(0.032)
Q3: Perf review $\times$ Tax Rate	-0.100***	-0.096***	-0.132***	-0.123***	-0.019	-0.076**
	(0.023)	(0.022)	(0.025)	(0.027)	(0.059)	(0.032)
Q4: Perf dialogue $\times$ Tax Rate	-0.048**	-0.045*	-0.063**	-0.152***	0.006	0.070**
	(0.024)	(0.024)	(0.028)	(0.029)	(0.040)	(0.032)
Q5: Consequence mgmt $\times$ Tax Rate	-0.048**	-0.040*	-0.065**	-0.056**	0.040	-0.054*
	(0.023)	(0.023)	(0.026)	(0.028)	(0.056)	(0.028)
Z-Index: Targets $\times$ Tax Rate	-0.011	-0.006	-0.048*	-0.110***	0.107**	0.051
	(0.025)	(0.025)	(0.028)	(0.031)	(0.054)	(0.034)
Q1: Type of targets $\times$ Tax Rate	-0.065***	-0.062***	-0.086***	-0.070***	-0.001	-0.047
	(0.022)	(0.022)	(0.024)	(0.026)	(0.058)	(0.029)
Q2: Interconnection $\times$ Tax Rate	-0.007	-0.001	-0.044*	-0.043	0.045	0.029
	(0.020)	(0.020)	(0.023)	(0.026)	(0.043)	(0.025)
Q3: Time horizon $\times$ Tax Rate	-0.001	0.004	-0.020	-0.091***	$0.106^{**}$	0.045
	(0.022)	(0.021)	(0.024)	(0.026)	(0.045)	(0.030)
Q4: Stretch goals $\times$ Tax Rate	$0.047^{*}$	$0.050^{*}$	0.019	-0.076**	0.065	$0.094^{***}$
	(0.028)	(0.027)	(0.030)	(0.030)	(0.065)	(0.036)
Q5: Clarity of goals $\times$ Tax Rate	-0.010	-0.007	-0.009	-0.063**	0.049	0.030
	(0.022)	(0.022)	(0.025)	(0.028)	(0.057)	(0.030)
Observations	16057	16057	11752	6737	4305	8465
# firms	1781	1781	1261	1512	520	1588
Dependent Variable Mean	0.058	0.058	0.063	0.122	0.044	0.017
Aggressiveness measure	_	_	Tax Haven	BTD	Tax Haven	BTD
Country FE	✓	1		1		1
Year FE	$\checkmark$	<b>v</b>	<b>v</b>	<b>V</b>		<b>v</b>
Firm controls		1	$\checkmark$	~	$\checkmark$	✓

Table B4: Individual Management Practices and Tax Rate: Interaction Coefficients.

Table of coefficients: each cell is a unique regression.

*Note:* Data from Orbis and the World Management Survey. Tax rate is the statutory corporate tax rate in the country where a firm is operating. The definition of each management practice is in Table B8. The outcome variable in all columns is ROA (returns on assets) which is the ratio of profit and loss before taxes and total assets. In columns 3 and 4 aggressive firms are those with tax haven as part of their ownership structure or those with above median book tax difference (BTD) respectively. In columns 5 and 6 non-aggressive firms are those without tax havens as part of their ownership structure or those without tax havens as part of their ownership structure or those of firms are those without tax havens as part of their ownership structure or those of firms are those without tax havens as part of their ownership structure or those of firms are those without tax havens as part of their ownership structure or those of firms are those without tax havens as part of their ownership structure or those of firms are those without tax havens as part of their ownership structure or those of firms are those without tax havens as part of their ownership structure or those of firms are those tax difference (BTD) respectively. Firm controls include log of employment, log of fixed assets and log of number of subsidiaries in the MNE. Standard errors are robust in all columns.

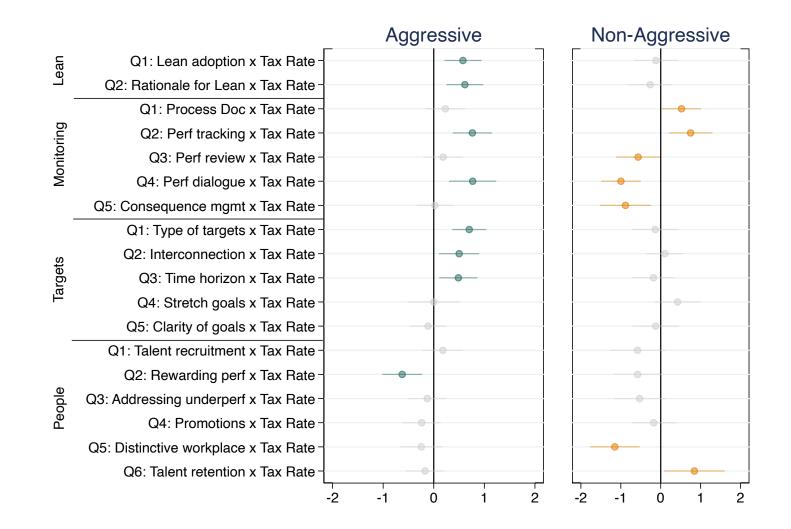
Table of co			s a unique reg	-		
	A	.11	Aggree	ssive	Non-Aggr	essive
	R	DA	RO	A	ROA	
	(1)	(2)	(3)	(4)	(5)	(6)
Z-Index: People $\times$ Tax Rate	-0.039*	-0.038*	-0.099***	-0.101***	0.096*	0.044
	(0.023)	(0.023)	(0.026)	(0.031)	(0.053)	(0.029)
Q1: Talent recruitment $\times$ Tax Rate	-0.054**	-0.051**	-0.089***	-0.096***	0.017	0.009
	(0.021)	(0.021)	(0.023)	(0.027)	(0.059)	(0.028)
Q2: Rewarding perf $\times$ Tax Rate	-0.024	-0.022	-0.063**	-0.103***	0.073	0.075**
	(0.025)	(0.024)	(0.028)	(0.031)	(0.052)	(0.032)
Q3: Addressing underperf $\times$ Tax Rate	-0.027	-0.017	-0.033	-0.028	-0.019	-0.014
	(0.022)	(0.022)	(0.024)	(0.026)	(0.051)	(0.029)
Q4: Promotions $\times$ Tax Rate	-0.041*	-0.038*	-0.094***	-0.084***	0.109**	0.023
	(0.023)	(0.023)	(0.026)	(0.028)	(0.046)	(0.032)
Q5: Distinctive workplace $\times$ Tax Rate	-0.069***	-0.073***	-0.116***	-0.097***	-0.013	0.008
	(0.022)	(0.022)	(0.024)	(0.027)	(0.051)	(0.029)
Q6: Talent retention $\times$ Tax Rate	0.007	0.006	-0.046*	-0.066**	0.209***	0.061**
	(0.024)	(0.024)	(0.026)	(0.030)	(0.062)	(0.031)
Observations	16053	16053	11756	6728	4297	8467
# firms	1781	1781	1262	1511	519	1588
Dependent Variable Mean	0.058	0.058	0.063	0.122	0.044	0.017
Bonus size $\times$ Tax Rate	-0.415***	-0.472***	-0.311*	-0.236	-1.915***	-0.127
	(0.158)	(0.161)	(0.177)	(0.207)	(0.384)	(0.202)
Bonus share: sub perf $\times$ Tax Rate	-0.146	-0.137	-0.022	0.074	-0.681*	-0.270
Donab Share. Sub peri / Tak Rate	(0.151)	(0.150)	(0.166)	(0.235)	(0.353)	(0.173)
Bonus share: MNE perf $\times$ Tax Rate	-0.321***	-0.304***	-0.237**	-0.266***	-0.297	-0.098
	(0.090)	(0.090)	(0.109)	(0.091)	(0.221)	(0.140)
Observations	8112	8112	6048	3428	2064	4139
# firms	894	894	649	761	245	793
$\mathcal{T}^{\pi}$ in this Dependent Variable Mean	0.060	0.060	0.067	0.128	0.038	0.017
Aggressive measure			Tax Haven	BTD	Tax Haven	BTD
Country FE	$\checkmark$	$\checkmark$	1	$\checkmark$	1	$\checkmark$
Year FE	✓	✓	1	1	1	$\checkmark$
Firm controls		1	1	1	1	$\checkmark$

Table B5: Individual Management Practices and Tax Rate: Interaction Coefficients.

Table of coefficients: each cell is a unique regression

*Note:* Data from Orbis and the World Management Survey. Tax rate is the statutory corporate tax rate in the country where a firm is operating. The definition of each management practice is in Table B8. The outcome variable in all columns is ROA (returns on assets) which is the ratio of profit and loss before taxes and total assets. In columns 3 and 4 aggressive firms are those with tax haven as part of their ownership structure or those with above median book tax difference (BTD) respectively. In columns 5 and 6 non-aggressive firms are those without tax havens as part of their ownership structure or those without tax havens as part of their ownership structure or those of the ownership structure or those without tax havens as part of their ownership structure or those of fixed assets and log of number of subsidiaries in the MNE. Standard errors are robust in all columns.

Figure B7: Mechanisms: Management Practices and Firm Productivity for Aggressive and Non-aggressive Firms.



*Note:* Data from the World Management Survey and Orbis. This figure plots the interaction coefficients from a regression of performance (log of sales per employee) on each of the 18 individual management topics, subsidiary corporate tax rates and controls for firm size (log of fixed assets, log of employment, log of number of subsidiaries) as well as year and industry fixed effects. We classify firms as "aggressive" if they have a subsidiary in a tax haven. Darker color markers indicate statistically significant coefficients (at the 5 percent level), and light gray markers indicate coefficients that are not significantly different from zero (at the 5 percent level).

Table B6: Table of Coefficients: Interaction Between Individual Management Practices and Tax Rate.

	I	<b>A</b> 11	Aggress	sive	Non-Aggressive		
	ln(sales pe	er employee)	ln(sales per e	mplovee)	ln(sales per e	employee)	
	(1)	(2)	(3)	(4)	(5)	(6)	
Z-Index: Lean ops $\times$ Tax Rate	0.749***	0.547***	0.663***	-0.101	-0.248	1.240***	
-	(0.216)	(0.170)	(0.194)	(0.217)	(0.299)	(0.261)	
Q1: Lean adoption $\times$ Tax Rate	0.560***	0.480***	0.577***	-0.080	-0.117	1.129***	
	(0.206)	(0.162)	(0.186)	(0.214)	(0.278)	(0.236)	
Q2: Rationale for Lean $\times$ Tax Rate	0.762***	0.480***	0.616***	-0.101	-0.264	1.055***	
-	(0.202)	(0.161)	(0.185)	(0.200)	(0.275)	(0.257)	
Z-Index: Monitoring $\times$ Tax Rate	0.373*	0.493***	0.492**	0.113	-0.392	0.794***	
0	(0.216)	(0.178)	(0.207)	(0.229)	(0.269)	(0.261)	
Q1: Process Doc $\times$ Tax Rate	0.182	0.418**	0.230	0.017	0.520**	0.742***	
	(0.201)	(0.167)	(0.198)	(0.227)	(0.251)	(0.234)	
Q2: Perf tracking $\times$ Tax Rate	0.737***	0.854***	0.764***	0.267	0.749***	1.139***	
<b>V</b>	(0.208)	(0.169)	(0.197)	(0.208)	(0.278)	(0.249)	
Q3: Perf review $\times$ Tax Rate	0.075	0.164	0.184	-0.162	-0.565**	0.580**	
	(0.210)	(0.170)	(0.200)	(0.211)	(0.281)	(0.251)	
Q4: Perf dialogue $\times$ Tax Rate	0.504**	0.476**	0.769***	0.249	-0.996***	0.681**	
	(0.240)	(0.195)	(0.238)	(0.233)	(0.254)	(0.307)	
Q5: Consequence mgmt $\times$ Tax Rate	-0.101	-0.029	0.023	0.010	-0.883***	-0.042	
	(0.193)	(0.157)	(0.182)	(0.206)	(0.328)	(0.221)	
Z-Index: Targets $\times$ Tax Rate	0.804***	0.652***	0.638***	0.262	0.224	1.165***	
	(0.245)	(0.203)	(0.238)	(0.244)	(0.301)	(0.310)	
Q1: Type of targets $\times$ Tax Rate	0.922***	0.582***	0.702***	0.191	-0.137	0.845***	
	(0.188)	(0.153)	(0.171)	(0.208)	(0.296)	(0.210)	
Q2: Interconnection $\times$ Tax Rate	0.757***	0.571***	0.502**	0.282	0.104	0.963***	
	(0.208)	(0.169)	(0.202)	(0.202)	(0.234)	(0.243)	
Q3: Time horizon $\times$ Tax Rate	0.553***	0.429**	0.487**	0.151	-0.180	0.830***	
	(0.203)	(0.168)	(0.193)	(0.213)	(0.274)	(0.252)	
Q4: Stretch goals $\times$ Tax Rate	-0.266	0.183	0.001	0.230	0.425	0.321	
	(0.257)	(0.216)	(0.266)	(0.242)	(0.294)	(0.350)	
Q5: Clarity of goals $\times$ Tax Rate	-0.021	-0.118	-0.112	-0.315	-0.128	0.141	
	(0.192)	(0.155)	(0.179)	(0.206)	(0.298)	(0.219)	
Observations	15601	15601	11394	6600	4207	8275	
# firms	1757	1757	1246	1494	511	1570	
Dependent Variable Mean	12.370	12.370	12.400	12.416	12.288	12.377	
Aggressive measure			Tax Haven	BTD	Tax Haven	BTD	
Country FE	✓	1	✓	$\checkmark$	1	1	
Year FE	1	1	✓	$\checkmark$	1	1	
Firm controls		1	$\checkmark$	$\checkmark$	1	1	

Note: Data from Orbis and the World Management Survey. Tax rate is the statutory corporate tax rate in the country where a firm is operating. The definition of each management practice is in Table B8. The outcome variable in all columns is ROA (returns on assets) which is the ratio of profit and loss before taxes and total assets. In columns 3 and 4 aggressive firms are those with tax haven as part of their ownership structure or those with above median 500k tax difference (BTD) respectively. In columns 5 and 6 non-aggressive firms are those without tax havens as part of their ownership structure or those without tax havens as part of their ownership structure or those of the ownership structure or the ownership structure of the ownership structure or the ownership structure of the ownership structure or the ownership structure or the ownership structure of the ownership structure

	A	A11	Aggres	ssive	Non-Aggressive		
	ln(sales pe	r employee)	ln(sales per	employee)	ln(sales per e	employee)	
	(1)	(2)	(3)	(4)	(5)	(6)	
Z-Index: People $\times$ Tax Rate	-0.074	0.133	0.167	-0.085	-0.637**	0.447*	
	(0.196)	(0.160)	(0.188)	(0.214)	(0.260)	(0.231)	
Q1: Talent recruitment $\times$ Tax Rate	0.058	0.080	0.178	-0.111	-0.662**	0.488**	
	(0.201)	(0.159)	(0.183)	(0.205)	(0.303)	(0.222)	
Q2: Rewarding perf $\times$ Tax Rate	-0.190	-0.190	-0.142	-0.613***	-0.478*	0.035	
	(0.182)	(0.154)	(0.185)	(0.204)	(0.284)	(0.204)	
Q3: Addressing underperf $\times$ Tax Rate	0.107	-0.019	-0.033	0.294	-0.637**	-0.414**	
	(0.175)	(0.144)	(0.167)	(0.189)	(0.251)	(0.205)	
Q4: Promotions $\times$ Tax Rate	-0.318*	-0.125	-0.033	-0.380*	-0.678***	0.185	
	(0.185)	(0.153)	(0.181)	(0.202)	(0.259)	(0.218)	
Q5: Distinctive workplace $\times$ Tax Rate	-0.400*	-0.020	-0.017	-0.152	-0.665**	0.553**	
	(0.216)	(0.169)	(0.197)	(0.224)	(0.291)	(0.241)	
Q6: Talent retention $\times$ Tax Rate	0.047	0.488***	$0.385^{**}$	0.181	0.987***	0.682***	
-	(0.186)	(0.152)	(0.170)	(0.193)	(0.367)	(0.212)	
Observations	15597	15597	11398	6591	4199	8277	
# firms	1757	1757	1247	1493	510	1570	
Dependent Variable Mean	12.369	12.369	12.400	12.415	12.287	12.377	
Bonus size $\times$ Tax Rate	1.677	0.929	0.800	-0.314	0.128	3.041**	
Dollus Size × Tax nate	(1.468)	(0.929) (0.960)	(1.037)	(1.310)	(2.341)	(1.391)	
Bonus share: sub perf $\times$ Tax Rate	(1.408) $-3.783^{***}$	-3.068***	(1.057) -3.802***	(1.310) -0.170	(2.341) -2.930	(1.391) -3.068**	
bonus snare: sub peri × Tax Kate							
Popus share, MNE popt v Tax Data	(1.168) -0.986	(0.995) -1.055*	(1.154) -2.258***	(1.570) -1.329*	(2.800) 1.650	$(1.259) \\ 0.328$	
Bonus share: MNE perf $\times$ Tax Rate							
	(0.755)	(0.592)	(0.726)	(0.733)	(1.073)	(0.978)	
Observations	7803	7803	5813	3327	1990	4021	
# firms	877	877	638	751	239	780	
Dependent Variable Mean	12.336	12.336	12.349	12.393	12.298	12.347	
Aggressive measure			Tax Haven	BTD	Tax Haven	BTD	
Country FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	
Year FE	$\checkmark$	$\checkmark$	1	$\checkmark$	1	$\checkmark$	
Firm controls		$\checkmark$	1	1	1	$\checkmark$	

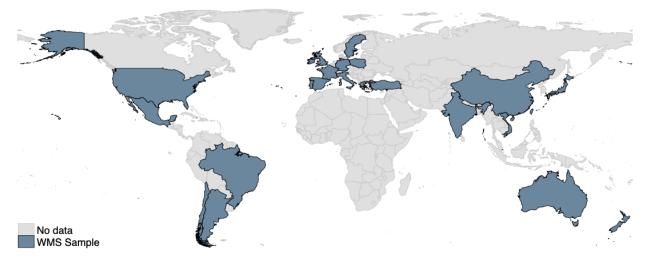
Table B7: Table of Coefficients: Interaction Between Individual Management Practices and Tax Rate.

*Note:* Data from Orbis and the World Management Survey. Tax rate is the statutory corporate tax rate in the country where a firm is operating. The definition of each management practice is in Table B8. The outcome variable in all columns is ROA (returns on assets) which is the ratio of profit and loss before taxes and total assets. In columns 3 and 4 aggressive firms are those with tax haven as part of their ownership structure or those with above median book tax difference (BTD) respectively. In columns 5 and 6 non-aggressive firms are those without tax havens as part of their ownership structure or those without tax havens as part of their ownership structure or those of the firms are those without tax havens as part of the structure or those of fixed assets and log of number of subsidiaries in the MNE. Standard errors are robust in all columns.

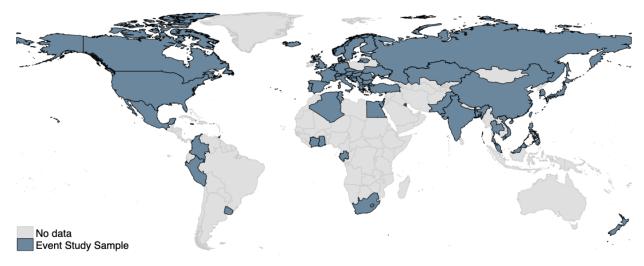
### B.4 Survey questions and coverage map

Figure B8: Sample Coverage Maps.

(a) Countries with at least one firm in the WMS sample



(b) Countries with at least one firm in the Event Study sample



Q	Question topic	Explanation of scoring
01	Adoption of modern practices (Lean operations sub-index)	What aspects of manufacturing have been formally in- troduced, including just-in-time delivery from suppliers, automation, flexible manpower, support systems, atti- tudes, and behavior?
O2	Rationale for adoption (Lean operations sub-index)	Were modern manufacturing techniques adopted just be- cause others were using them, or are they linked to meet- ing business objectives like reducing costs and improving quality?
O3	Process problem documentation (Monitoring sub-index)	Are process improvements made only when problems arise, or are they actively sought out for continuous im- provement as part of normal business processes?
O4	Performance tracking (Monitoring sub-index)	Is tracking ad hoc and incomplete, or is performance continually tracked and communicated to all staff?
O5	Performance review (Monitoring sub-index)	Is performance reviewed infrequently and only on a success/failure scale, or is performance reviewed continually with an expectation of continuous improvement?
O6	Performance dialogue (Monitoring sub-index)	In review/performance conversations, to what extent are the purpose, data, agenda, and follow-up steps (like coaching) clear to all parties?
07	Consequence management (Monitoring sub-index)	To what extent does failure to achieve agreed objectives carry consequences, which can include retraining or re- assignment to other jobs?
08	Target balance (Target setting sub-index)	Are the goals exclusively financial, or is there a balance of financial and non-financial targets?
O9	Target interconnection (Target setting sub-index)	Are goals based on accounting value, or are they based on shareholder value in a way that works through business units and ultimately is connected to individual perfor- mance expectations?
O10	Target time horizon (Target setting sub-index)	Does top management focus mainly on the short term, or does it visualize short-term targets as a "staircase" toward the main focus on long-term goals?
O11	Target stretching (Target setting sub-index)	Are goals too easy to achieve, especially for some "pro- tected/special" areas of the firm, or are goals demanding but attainable for all parts of the firm?
O12	Performance clarity (Target setting sub-index)	Are performance measures ill-defined, poorly under- stood, and private, or are they well-defined, clearly com- municated, and made public?

Table B8: World Management Survey Questions: Operations management

Notes: Table contents from Scur et al. (2021). The Q column refers to the question numbers as we have defined the indices in this paper (operations and people management). The main difference between our categorization and the WMS is that we bundle the operations sub-practices into one, so we can effectively compare people and non-people practices. The last column includes a more detailed explanation of the types of follow-up questions that are asked of the manager to garner the information required for scoring.

Q	Question topic	Explanation of scoring
P1	Managing human capital (People management sub-index, survey Q13)	To what extent are senior managers evaluated and held accountable for attracting, retaining, and developing tal- ent throughout the organization?
P2	Rewarding high performance (People management sub-index, survey Q14)	To what extent are people in the firm rewarded equally irrespective of performance level, or is performance clearly related to accountability and rewards?
P3	Fixing poor performers (People management sub-index, survey Q15)	Are poor performers rarely removed, or are they re- trained and/or moved into different roles or out of the company as soon as the weakness is identified?
P4	Promoting high performers (People management sub-index, survey Q16)	Are people promoted mainly on the basis of tenure, or does the firm actively identify, develop, and promote its top performers?
P5	Attracting human capital (People management sub-index, survey Q17)	Do competitors offer stronger reasons for talented people to join their companies, or does a firm provide a wide range of reasons to encourage talented people to join?
P6	Retaining human capital (People management sub-index, survey Q18)	Does the firm do relatively little to retain top talent, or does it do whatever it takes to retain top talent when they look likely to leave?
B1	What is a manager's bonus as a percentage of salary?	A value between 0 and 1.
B2	What is the % of the bonus that is based on individual performance?	A value between 0 and 1.
B3	What is the % of the bonus that is based on company performance?	A value between 0 and 1.
DC	Decentralization	Where are decisions taken on new product introduc- tions—at the plant, at the CHQ or both? How much of sales and marketing is carried out at the plant level (rather than at the CHQ)? Score 1: All decisions are taken at HQ. Score 3: Decisions are jointly determined. Score 5: All decisions are taken at the plant level. De- centralization score is the average of the two questions.

Table B9: World Management Survey Questions: People management

Notes: Table contents from Scur et al. (2021). The Q column refers to the question numbers as we have defined the indices in this paper (operations and people management). The main difference between our categorization and the WMS is that we bundle the operations sub-practices into one, so we can effectively compare people and non-people practices. The last column includes a more detailed explanation of the types of follow-up questions that are asked of the manager to garner the information required for scoring.

## C Extended Sample

While the "main analysis" sample provides the sharpest distinction and most accurate measurement of management practices across firms, it severely limits the analysis sample relative to the large availability of financial data. The WMS collects data for a random sample of manufacturing plants and we match the financial data from Orbis at the establishment level, which allows us to directly observe management for only 2% of our full financial sample. However, Bloom, Brynjolfsson, Foster, Jarmin, Patnaik, Saporta-Eksten and Van Reenen (2019) show that the largest variation in management practices is attributed to the differences between firms, rather than across establishments within firms. This suggests the average management score for a subsidiary in our sample is a reasonable proxy for all other subsidiaries within that MNE. In Figure C1 we show that for 95% of firms in our sample the standard deviation of management practices within MNEs is less than a point in the WMS scale and about 60% have less than 0.5 a point.

Using ownership data from Orbis, we build the ownership tree for each global ultimate owner (HQ) of the firms in the WMS sample. For all firms interviewed at least once in the WMS, we determine their HQs and build a dataset of their entire corporate structure — including all majority owned subsidiaries<sup>39</sup> that belong to that parent (e.g. Aminadav and Papaioannou; 2020; Belenzon et al.; 2018). We match 79,949 unique subsidiaries to our 1,388 in the WMS data yielding over 537,000 firm-year observations. Table C1 reports summary statistics for the firm-years in the extended and baseline samples. Panel A reports the statistics for the extended sample. Panel B reports the statistics for the sample used in the baseline analysis, including only firms that have a "directly-measured" management score. The extended sample is quite similar to the baseline sample in terms of gross profits, management practices (both scores and formal management share), and fairly similar in terms of profitability. Likely as a result of the much larger number of subsidiaries and country coverage, the Effective Tax Rate and measures of aggressiveness are not as similar.

**Results** We repeat the analysis using our preferred specification with the Extended Sample in Table C2. Columns (1) to (3) include all subsidiaries in this sample, starting with the raw relationship in Column (1), adding the interaction between management and the tax rate in Column (2) and controls in Column (3). The interaction coefficient on the fully specified regression is qualitatively similar to the results in the baseline regression.

In Columns (4) through (9), we include additional sub-sample analysis that is feasible with this larger sample. Column (4) restricts the sample to only subsidiaries that are not in a financial sector (SIC codes 60 to 67). Column (5), in turn, includes only these subsidiaries. The interaction coefficients are similar across these two sub-samples as well as the full sample, suggesting the relationship is remarkably consistent. Columns (6) restricts the sample to only firms classified as

 $<sup>^{39}</sup>$ Majority ownership means that the the parent company owns 50% of the shares of the subsidiary.

aggressive (have at least one subsidiary in a tax haven), and Column (7) includes only non-aggressive firms. Again, the results are consistent with the baseline results where the patterns we observe in the aggregate are driven by aggressive firms. Column (8) repeats the exercise including only subsidiaries located away from the headquarters, and the interaction coefficient remains similar to the "reference" result in Column (3). Column (9) includes only HQ locations and uses consolidated data (instead of the unconsolidated data used throughout the paper). The coefficient on the interaction terms is not significantly different from zero, suggesting that better managed MNEs are not less profitable in higher tax countries *in the aggregate*, but rather the pattern is consistent with reallocation within-MNE, across tax jurisdictions.

Panel A: Extended sample	Mean	SD	25pct	Median	75pct	Ν
Employment	756.49	2388.22	45.00	227.00	683.00	537459
Profit & Loss before tax (PLBT)	18170.43	84806.05	-13.00	548.00	4967.00	537508
Return on Assets (ROA)	0.04	0.25	-0.00	0.04	0.12	537508
Effective Tax Rate	0.17	0.44	0.00	0.19	0.29	480230
Management (MNE avg)	3.39	0.53	3.00	3.42	3.75	537508
Formal mgmt (MNE avg) $= 1$	0.77	0.42	1.00	1.00	1.00	537508
Aggressiveness (BTD>median) = $1$	0.39	0.49	0.00	0.00	1.00	485594
Aggressiveness $(tax haven) = 1$	0.96	0.20	1.00	1.00	1.00	537508
Subsidiary in high tax country-year $= 1$	0.36	0.48	0.00	0.00	1.00	537508
Subsidiary in financial sector	0.15	0.36	0.00	0.00	0.00	537508
Panel B: Baseline sample						
Employment	1272.30	3379.49	149.00	300.00	786.00	16076
Profit & Loss before tax (PLBT)	17619.87	61955.66	81.00	3431.00	13573.00	16076
Return on Assets (ROA)	0.06	0.17	0.00	0.05	0.12	16076
Effective Tax Rate	0.19	0.45	0.03	0.20	0.30	15216
Management	3.35	0.62	3.00	3.42	3.75	16076
Formal mgmt $= 1$	0.76	0.43	1.00	1.00	1.00	16076
Aggressiveness $(BTD > median) = 1$	0.44	0.50	0.00	0.00	1.00	15218
Aggressiveness $(tax haven) = 1$	0.73	0.44	0.00	1.00	1.00	16076
Subsidiary in high tax country-year $= 1$	0.33	0.47	0.00	0.00	1.00	16076

Table C1: Summary statistics: extended sample and baseline sample

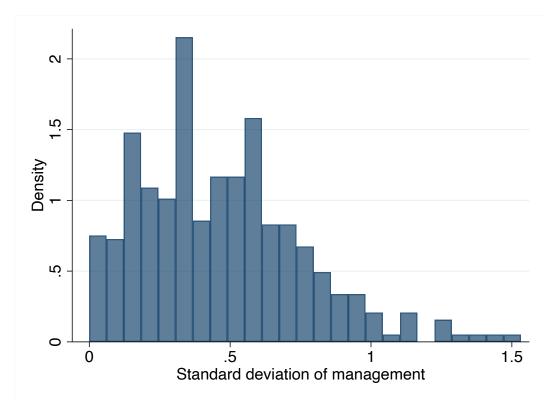


Figure C1: Standard deviation of management

*Note:* Data from the World Management Survey. Graph includes only multinationals with more than one subsidiary in the sample. Management scores residualized of country fixed effects.

(1)(2)(3)(4)(5)(6)(7)(8)(9)ROA ROA ROA ROA ROA ROA ROA ROA ROA 0.006\*\*\* 0.059\*\*\* 0.059\*\*\* 0.057\*\*\* 0.044\*\*\* 0.059\*\*\* 0.063\*\*\* Formal management=10.016 0.007(0.002)(0.007)(0.007)(0.007)(0.017)(0.007)(0.025)(0.007)(0.019)-0.206\*\*\* Subsidiary Corp Tax -0.050\* -0.077\*\* -0.050\* -0.073\*\*  $-0.050^{*}$ 0.028 0.035(0.021)(0.028)(0.028)(0.030)(0.071)(0.029)(0.105)(0.030)-0.201\*\*\* -0.209\*\*\* -0.193\*\*\* -0.195\*\*\* -0.182\*\*\* -0.173\*\*\* -0.020 Formal management=1 $\times$  Subsidiary Corp Tax (0.024)(0.023)(0.025)(0.058)(0.085)(0.025)(0.024)HO Corp Tax 0.091(0.066)Formal management=1-0.023 $\times$  HQ Corp Tax (0.059)Country FE 1 1 1  $\checkmark$ 1 1 1  $\checkmark$  $\checkmark$ Year FE 1 1 1 1 1  $\checkmark$ 1 1 1 Firm controls 1 1 1 1 1 1 1 MNE controls 1 1 1 1 1 1 1 Observations 537508 537508 537508 455649 81859 516010 21498 490461 6950 833 # firms 79949 79949 79949 67500 12449 76948 3001 73489 Mean 0.036 0.0390.018 0.0350.0470.0350.0580.0360.036Sample Subs All All All Non-fin Fin only Non-Agg Cons HQ Agg

Table C2: Extended sample

*Note:* Data from Orbis and the World Management Survey. The sample in this table includes all subsidiaries belonging to MNEs for which we observe at least one management score in the baseline sample of the WMS. For each MNE, we average across all subsidiaries for which we have at least one management measure in the WMS. Formal management = 1 is a dummy equal to one when the MNE average for the WMS operations management questions (including lean management, monitoring and target-setting) is 3 or above, on a scale of 1 to 5. Subsidiary corp tax rate is the annual statutory corporate tax rate in the country where a subsidiary is operating. The outcome variable in all columns is Returns on Assets (ROA) which is the ratio of profit and loss before taxes and total assets. All specifications include country and year fixed effects. Firm controls include log of employment, log of fixed assets and log of number of subsidiaries in the MNE. Standard errors are clustered at the subsidiary level. Columns (1) - (3) include all subsidiaries in the "extended" sample. Column (4) includes all subsidiaries that are not in a financial sector (excluding SIC codes 60 to 67). Column (5) includes only subsidiaries in the financial sector. Column (6) includes subsidiaries belonging to MNEs classified as aggressive, defined as having at least one subsidiary in a tax haven. Column (7) includes subsidiaries belonging to MNEs classified as non-aggressive, defined as not having any subsidiaries in a tax haven. Column (8) includes only non-HQ subsidiary locations. Column (9) includes only HQ locations and uses consolidated ROA data.