

# The Market Events of Mid-September 2019

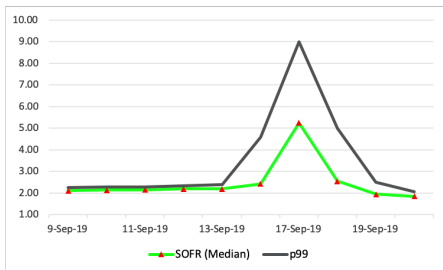
Gara Afonso, Marco Cipriani, Adam Copeland, Anna Kovner, Gabriele La Spada, and Antoine Martin

Federal Reserve Bank of New York

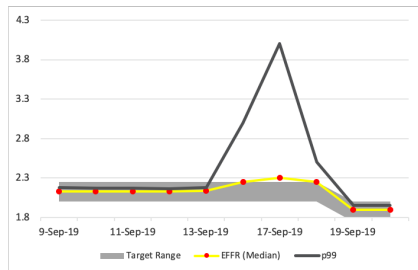
July 9, 2020

The views expressed in this presentation are our own and may not necessarily reflect the view of the Federal Reserve Bank of New York or the Federal Reserve System

# The Mid-September Funding Market Stress



Overnight Secured (repos backed by Treasuries)



Overnight Unsecured (fed funds)

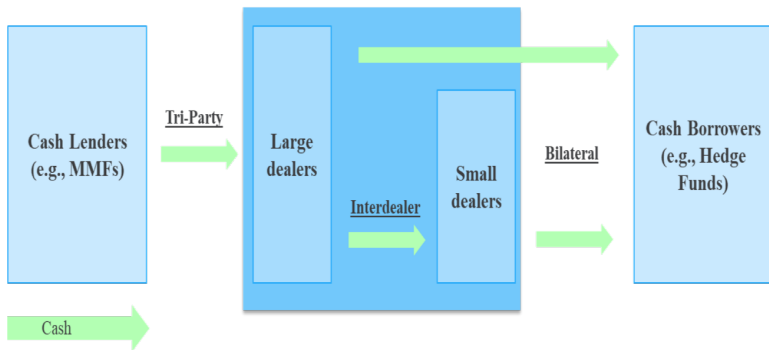
- ▶ Week of 9/16: secured and unsecured overnight funding rates spike up
- ▶ Tuesday 9/17: effective fed funds rate breaches target range

## What could have caused this?

- ▶ Reserve scarcity
- ▶ Increase in intermediation costs of repo dealers

# Treasury GC Repo Market

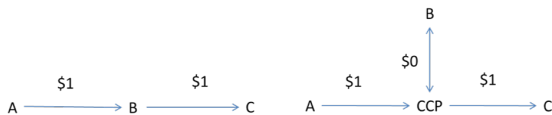
- ▶ Repos ~ collateralized loans
- ▶ Our focus: overnight repos backed by Treasury general collateral (GC)



- ▶ Ultimate cash lenders: money market funds (MMFs)
- ▶ Intermediaries: dealers (some are part of BHCs)
- ▶ Ultimate cash borrowers: hedge funds (HF) - very inelastic demand

# Regulatory Costs of Repos and Repo CCP

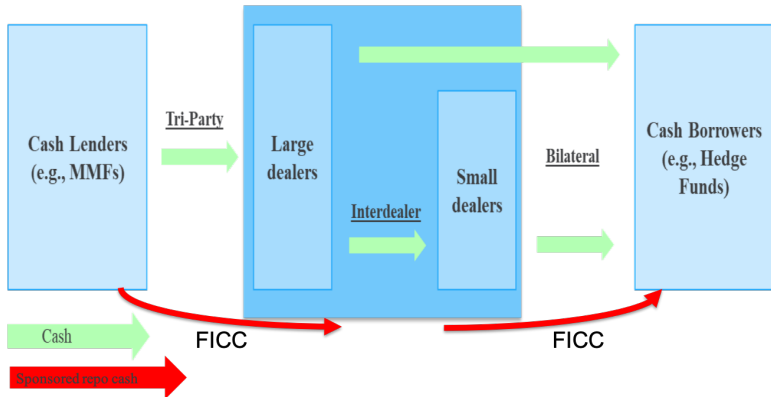
- ▶ Repo intermediation is more expensive under Basel III (leverage ratio)
- ▶ A repo (borrowing) and reverse repo (lending) can be netted if
  - ▶ same maturity and same counterparty
- ▶ Central clearing counterparty (CCP) can help



- ▶ Interdealer market is cleared by FICC serving as CCP
  - ▶ FICC: Fixed Income Clearing Corporation

# The FICC Sponsored Repo Program

- ▶ FICC recently expanded its sponsored service (2017, 2019)
- ▶ FICC members sponsor Qualified Institutional Buyers (e.g., MMFs and HFs)
- ▶ Sponsored institutions lend/borrow in the interdealer market
- ▶ Greater balance-sheet netting for dealers → better prices for ultimate users

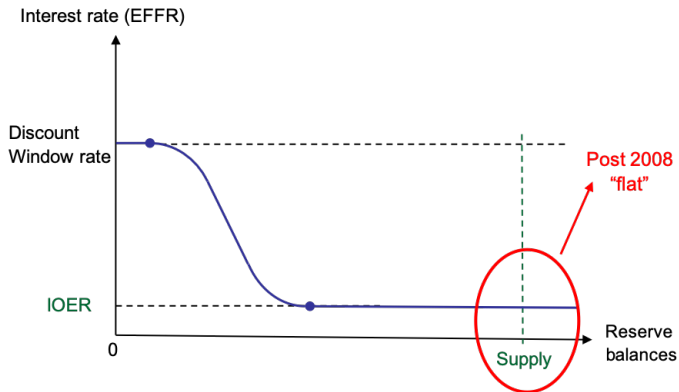


# The Fed Funds Market

- ▶ Unsecured lending, mainly overnight
- ▶ Key players:
  - ▶ Domestic Depository Institutions (DIs)
  - ▶ US Branches of Foreign Banking Organization (FBOs)
  - ▶ Federal Home Loan Banks (FHLBs)
- ▶ Since 2008 crisis, most of the value lent: FHLBs to branches of FBOs
  - ▶ Only 5% is interbank
- ▶ Effective fed funds rate (EFFR): weighted-median rate on fed funds loans
  - ▶ Rate through which FOMC communicates the monetary policy stance

## Reserve Demand Curve After 2008

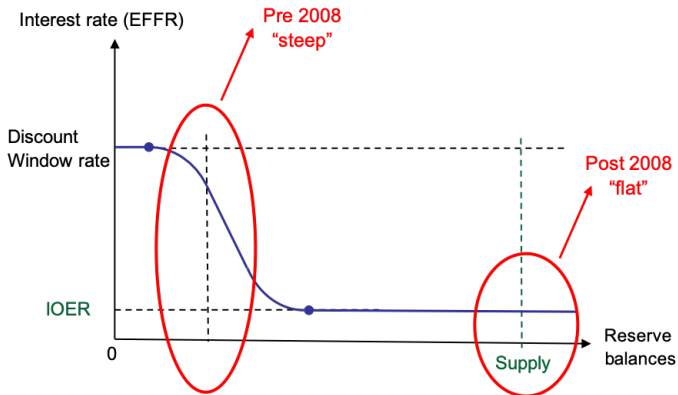
- ▶ Aggregate reserves  $\sim$  \$3 trillion (2014), less than 10% are required
- ▶ Federal Reserve allowed to pay interest on excess reserves (IOER)



- ▶ Reserve demand curve is flat around IOER (new monetary policy tool)

## Reserve Demand Curve After 2008

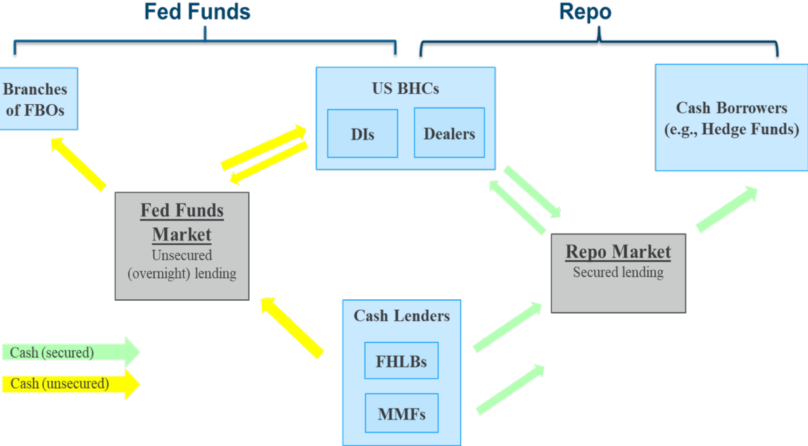
- ▶ Aggregate reserves  $\sim$  \$3 trillion (2014), less than 10% are required
- ▶ Federal Reserve allowed to pay interest on excess reserves (IOER)



- ▶ Reserve demand curve is flat around IOER (new monetary policy tool)
- ▶ Pre 2008: much lower reserves ("scarce")  $\rightarrow$  curve was steep



# Links Between Fed Funds and Repo Markets

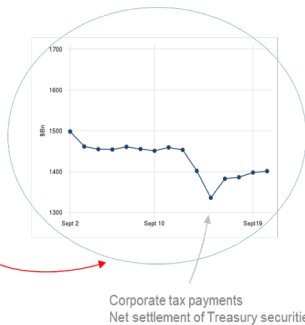
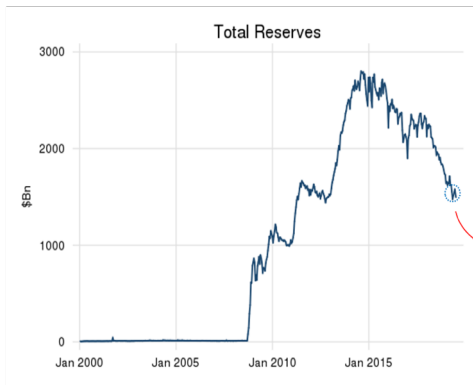


## The Two (Anticipated) “Shocks”

- ▶ Corporate tax payment of around \$100 billion on Sept. 13-16
- ▶ Treasury settlements of around \$50 billion on Sept. 16
- ▶ Effect on fed funds market: drain aggregate reserves
  - ▶ Both shocks transfer balances from a bank's Fed account to the Treasury
- ▶ Effect on repo market: reduce funding supply & increase funding demand
  - ▶ Tax payments reduce the cash held by MMFs (repo lenders)
  - ▶ New Treasury issuance is financed by dealers via repo borrowing
- ▶ Magnitude of shocks: within historical standards

# The Role of Reserve Scarcity

- ▶ Scarcity is relative to the banks' desired reserve holdings
- ▶ On 9/16 aggregate reserves decline by \$65 billion, dipping below \$1.4 trillion:  
Lowest level since 2011

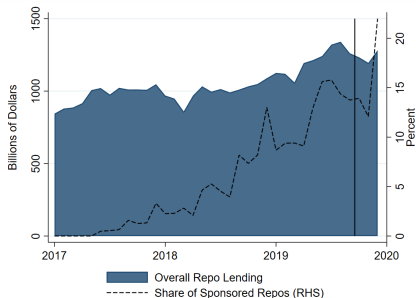


# The Effects of Reserve Scarcity

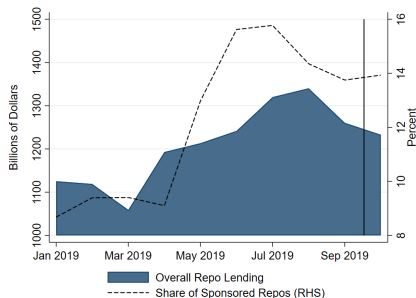
- ▶ Direct on fed funds rates:  
push some banks from “flat” to “steep” region of demand curve
  
- ▶ Indirect on repo rates:  
prevent banks from redeploying excess cash to the repo market
  
- ▶ Recently some banks have been lending excess cash in the repo market
  - ▶ When repo rates are sufficiently high
  - ▶ When they have more reserves than they need

# MMF Repo Lending & FICC Sponsored Program

- ▶ April-August: MMF increase repo lending by \$160 billion
- ▶ 8/20-9/17: MMF cut repo lending by \$60 billion
- ▶ Both expansion and contraction happen in FICC Sponsored Program



2017-2019



2019

# The Role of US GSIBs and Intermediation Costs

- ▶ In response to MMF pullback, US GSIBs increase net repo lending
- ▶ Their intermediation cost increases
  - ▶ Loss of funding from sponsored repo → loss in netting benefits
- ▶ Intermediation cost would not increase if GSIBs redeployed surplus reserves
  - ▶ Possible amplification due to reserve scarcity
- ▶ Increase in intermediation costs can lead to increase in repo rates
  - ▶ Interdealer screens: source of pricing information in the Tri-Party market

# From Repo Rates to Fed Funds Rates

- ▶ The link: FHLBs
  - ▶ main cash suppliers in fed funds market but also lenders in repo market
- ▶ Low fed funds volume on 9/16
  - perhaps because FHLBs increase repo lending to take advantage of high rates
- ▶ Uncertainty may have also led FHLBs to delay lending on 9/17
  - contributing to high fed funds rates early in the day
- ▶ Repo market trades earlier than fed funds market, typically before 9AM

# The Fed's Response: Repo Operations & Asset Purchases

## Repo market:

- ▶ 9/17-9/19: NY Fed announces overnight repo operation for next mornings
  - ▶ Mostly oversubscribed
- ▶ Repo & fed funds rates go back to normal by 9/20

## Fed funds market:

- ▶ 10/11: FOMC announces plans to purchase T-bills at least into Q2 2020
  - ▶ Goal: maintain aggregate reserves at or above early-September level
  - ▶ Jan 2020: aggregate reserves above \$1.7 trillion
  - ▶ Technical adjustment, not QE



## Recap & Other Amplifying Factors

Factors that can explain mid-September event:

- ▶ Reserve scarcity
- ▶ Rise in intermediation cost of repo dealers

Other amplifying factors:

- ▶ Demand for cash in the repo market is very inelastic
- ▶ Uncertainty about causes of rate increases → cash hoarding
- ▶ Cash suppliers in repo market may not always behave competitively
- ▶ Dealers facing tighter regulatory constraints lend at higher spreads
- ▶ Internal risk-management frameworks may prevent banks from reacting fast