

# Optimal Unilateral Carbon Policy

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- This paper: What's the best that a smaller coalition can do on its own?



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- Key effect known as *leakage*
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- Leakage potentially undermines the effectiveness of carbon policies

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- Border adjustments shift the tax downstream
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- Huge literature estimating effects of border adjustments, mostly CGE models



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- What parameters matter most for the effectiveness of unilateral policy?
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- Show that trade can *strengthen* the coalition's carbon policy by extending its reach

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- No border adjustment for exports of goods
- Instead, subsidize marginal exporters, per unit exported
  - expands the set of goods that the taxing region exports; expands carbon policy through trade

# Outline

1. Model structure
2. Planner's problem
3. Optimal unilateral policy
4. Quantitative illustration

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- **Trade:** energy and services costlessly traded; goods traded subject to iceberg costs

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- Stylized analysis, but mimics some features of a big CGE model



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4. Carbon is embodied in these goods, which are traded prior to being consumed
5. Carbon can be tracked all the way from its extraction to where the goods embodying the carbon are consumed

# Carbon in the World

- Gigatonnes of CO<sub>2</sub> in 2015 (IEA and OECD TECO<sub>2</sub>) with Home as the OECD

|            | Home              | Foreign           | Total          |
|------------|-------------------|-------------------|----------------|
| Home       | $C_e^{HH} = 11.3$ | $C_e^{HF} = 2.5$  | $C_e = 13.8$   |
| Foreign    | $C_e^{FH} = 0.9$  | $C_e^{FF} = 17.6$ | $C_e^* = 18.5$ |
| Total      | $G_e = 12.2$      | $G_e^* = 20.1$    | $C_e^W = 32.3$ |
| Extraction | $Q_e = 8.6$       | $Q_e^* = 23.7$    | $Q_e^W = 32.3$ |

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- Same form for Foreign preferences, but may have different parameters
  - for now assuming  $\sigma^* \leq 1$

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- Normalize a unit of energy to be a unit of CO2 emissions

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- Cobb-Douglas production

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- Iceberg trade costs  $\tau, \tau^*$

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- When we consider a decentralized equilibrium services are numeraire
  - leading to a common wage = 1

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- Recall the flow matrix

|            |            |         |
|------------|------------|---------|
| $C_e^{HH}$ | $C_e^{HF}$ | $C_e$   |
| $C_e^{FH}$ | $C_e^{FF}$ | $C_e^*$ |
| $G_e$      | $G_e^*$    | $C_e^W$ |



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2. Planner's problem

3. Optimal unilateral policy

4. Quantitative illustration

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- The planner seeks to maximize welfare in Home, by choosing

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- **Energy:** Home's extraction, exports of energy, and the global price of energy
- **Services:** quantity of services provided and consumed
- **Goods:**
  - quantity of goods produced in Home, for domestic consumption and for export
  - quantity of goods consumed in Home and imported
  - energy intensity of production for each of those three

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- Energy supply and demand elasticities in Foreign

$$\epsilon_S^* = \frac{dE^*(p_e)}{dp_e} \frac{p_e}{E^*}$$

$$\epsilon_D^* = \alpha + (1 - \alpha)\sigma^*$$

# Constraints

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- Labor in Home

$$Q_s = L - \int_0^{E^{-1}(Q_e)} adE(a) - \int_0^1 \left( l_j(z_j^y)y_j + \tau l_j(z_j^x)x_j \right) dj$$

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- Energy in Foreign

$$\int_0^1 e_j^*(z_j^*) y_j^* dj + \tau^* \int_0^1 e_j^*(z_j^m) m_j^* dj \leq Q_e^* + X_e$$

# Solution Strategy

- Use labor and trade balance constraint to substitute out Home's provision and consumption of services
- Apply Lagrange multipliers  $\lambda_e, \lambda_e^*$  to the two energy constraints
- Solve by exploiting CDVW's idea
  - inner problem, for a particular good  $j$
  - outer problem, for aggregates

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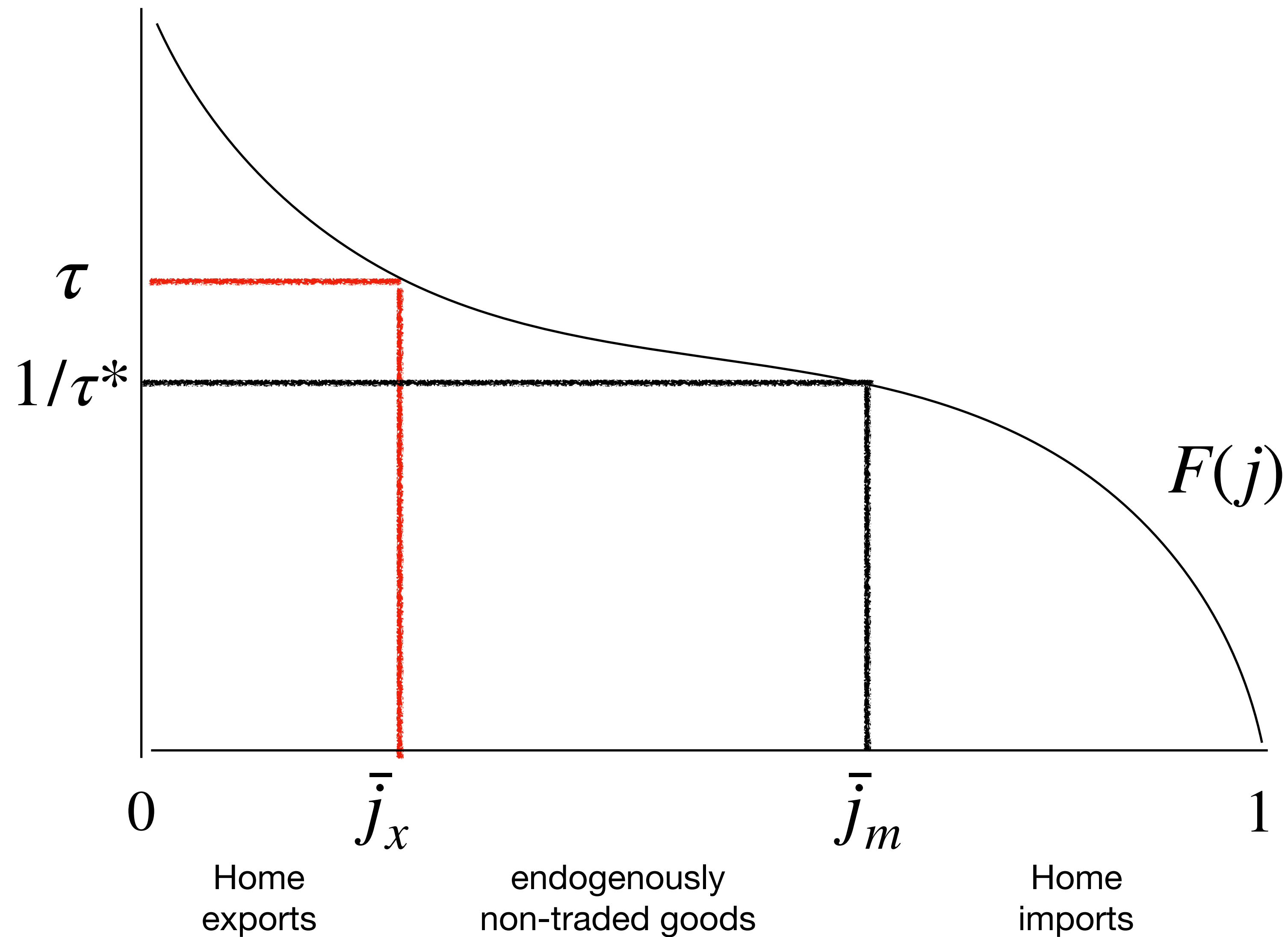
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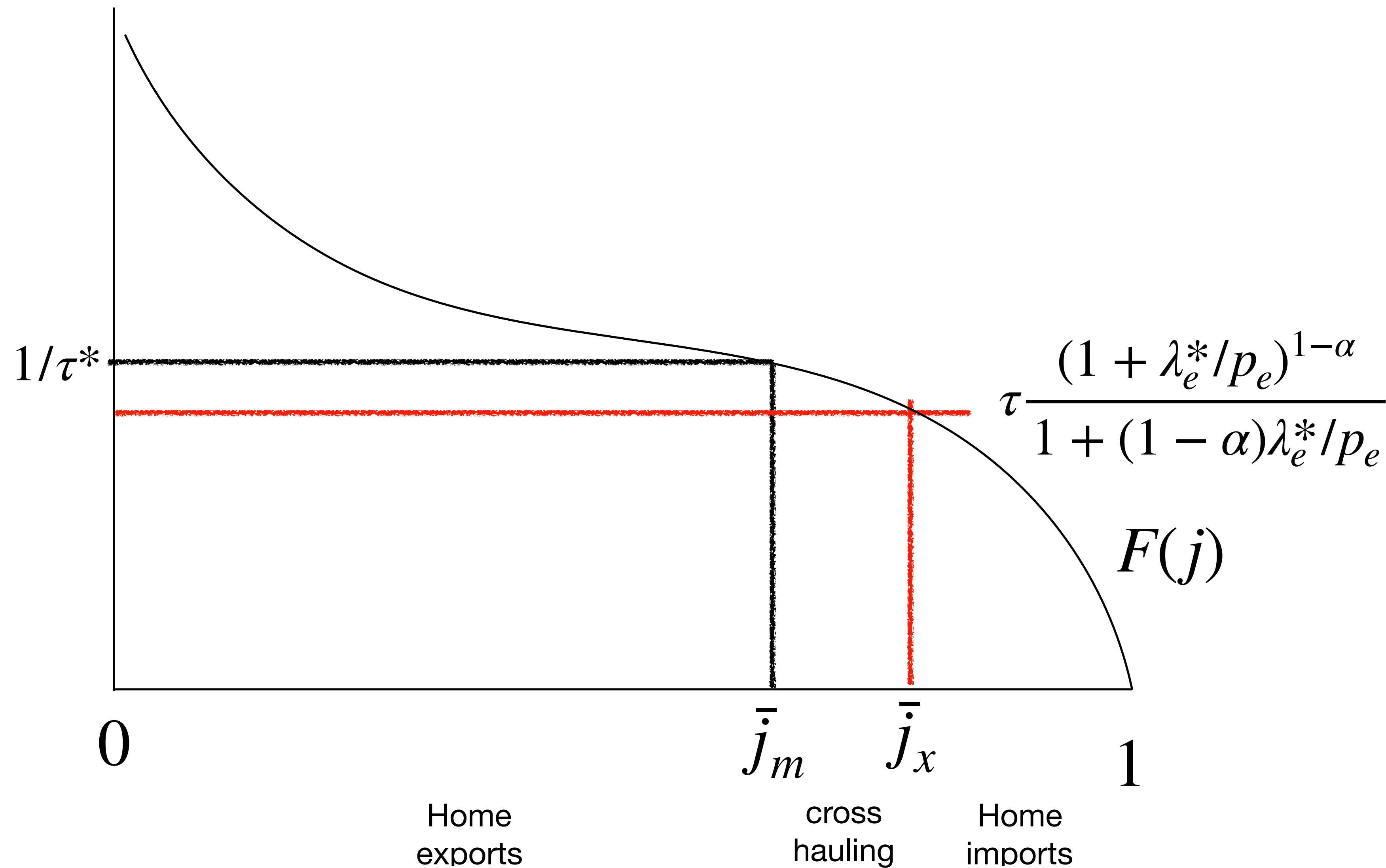
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- Home expands its export margin
  - effectively expands its control of energy use in production
  - can even lead to cross-hauling if iceberg costs are low

# Extensive Margin of Trade: No Policy



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- **Export policy:**

- expand export margin through subsidies (not the same as removing the tax on exporters)
- exert market power by taxing exporters with strong comparative advantage
- net cost of policy is  $\Pi_g$



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- **CDVW reasoning:** tax the better exporters to exploit market power
  - but don't mess with the import margin

# Export Policy

- **Fischer and Fox reasoning:** keep tax on the energy content of exports
  - incentive for them to be produced with low energy intensity
  - a per-unit subsidy doesn't remove that incentive
- **CDVW reasoning:** tax the better exporters to exploit market power
  - but don't mess with the import margin
- **New reasoning:** subsidy applies to goods Home wouldn't export with no policy

1. Model structure
2. Planner's problem
3. Optimal unilateral policy
4. Quantitative illustration

# Calibration Strategy

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- Impose functional forms for extraction and comparative advantage
  - constant supply elasticities,  $\epsilon_S$ ,  $\epsilon_S^*$  and constant trade elasticity  $\theta$

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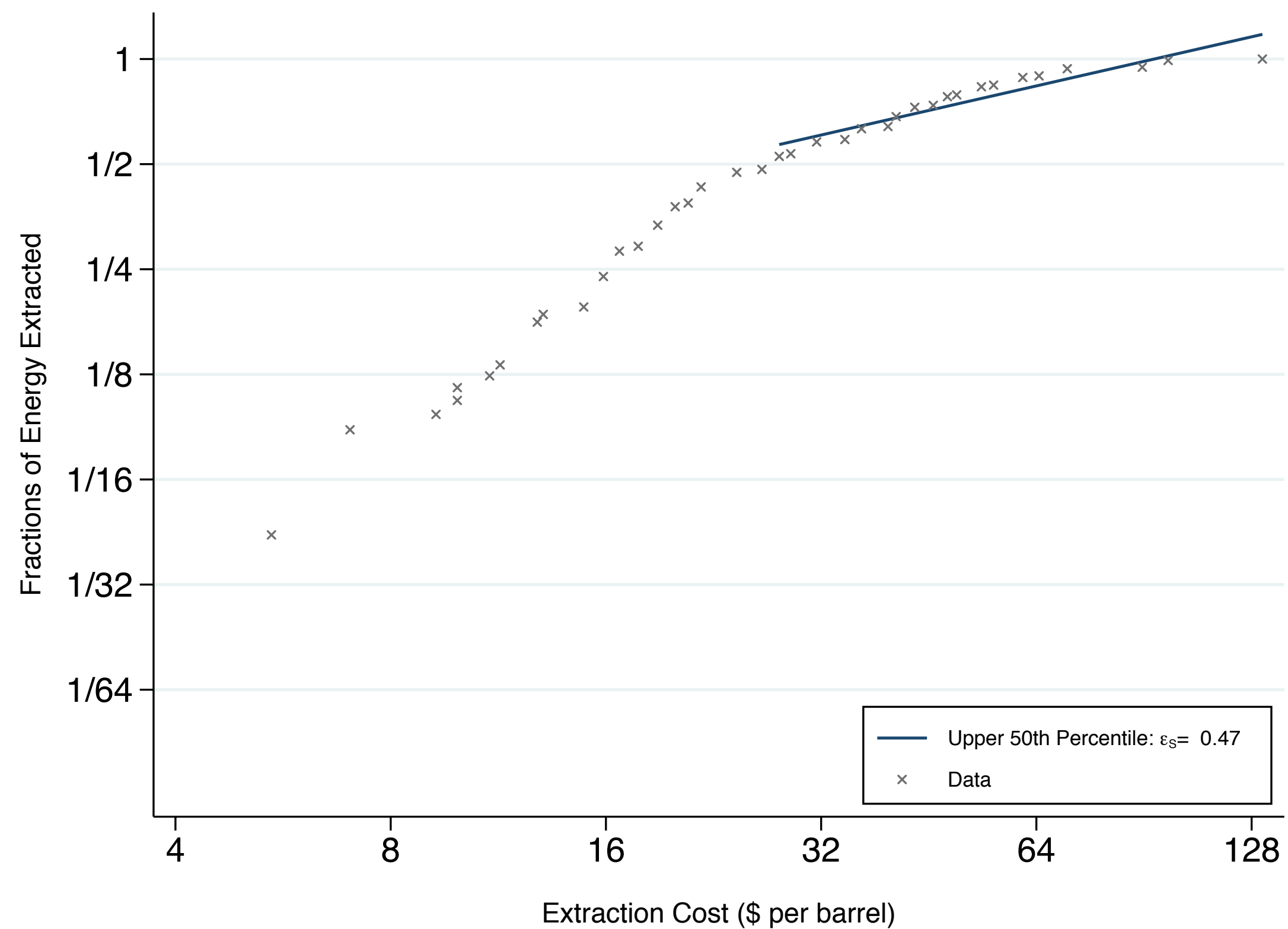
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  - i.e. consider Home's marginal damages of up to twice the BAU energy price

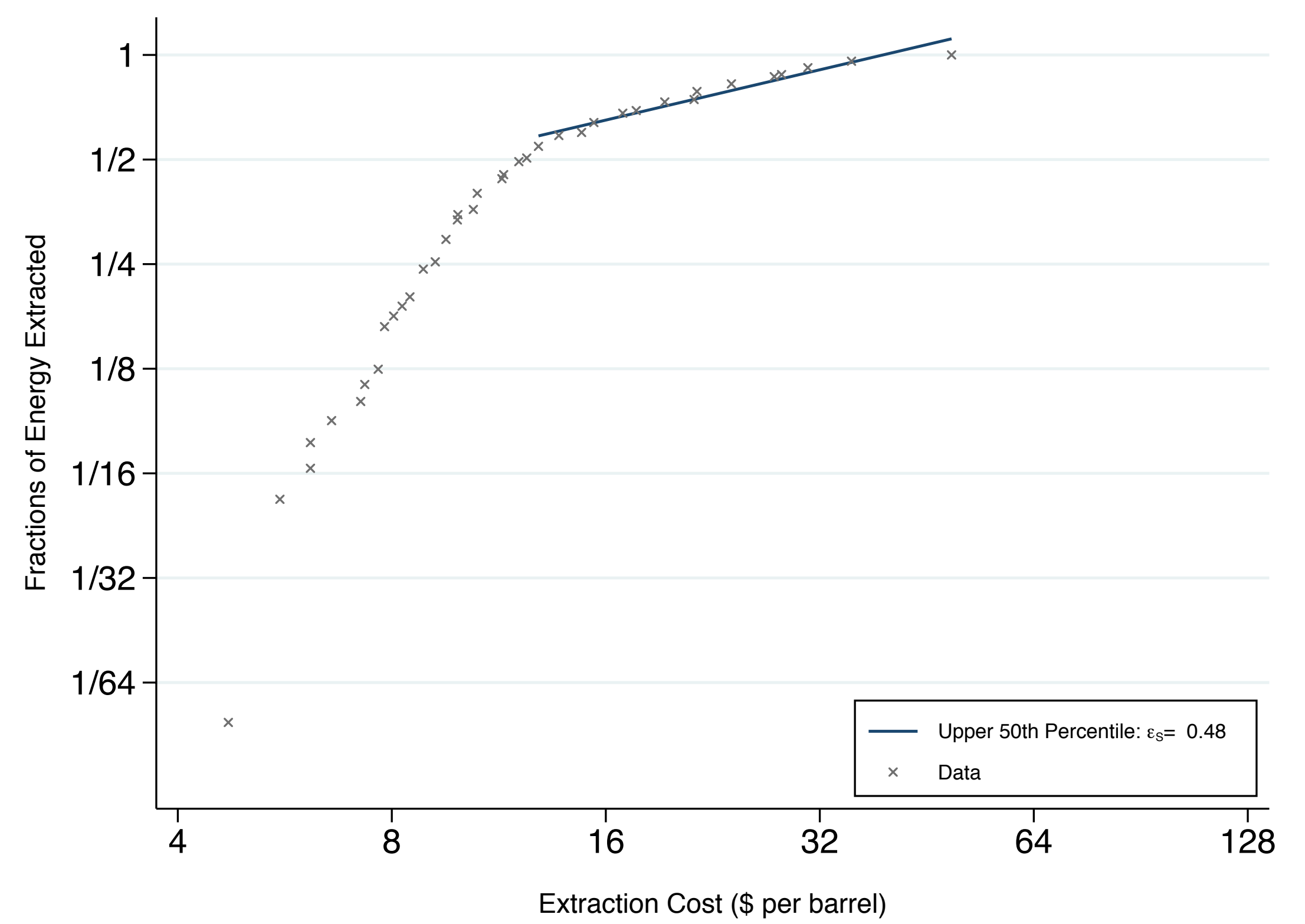


# Calibration of Energy Supply Elasticity

## Home



## Foreign



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  - source: oil fields from Asker, Collard-Wexler, and De Loecker (2018)

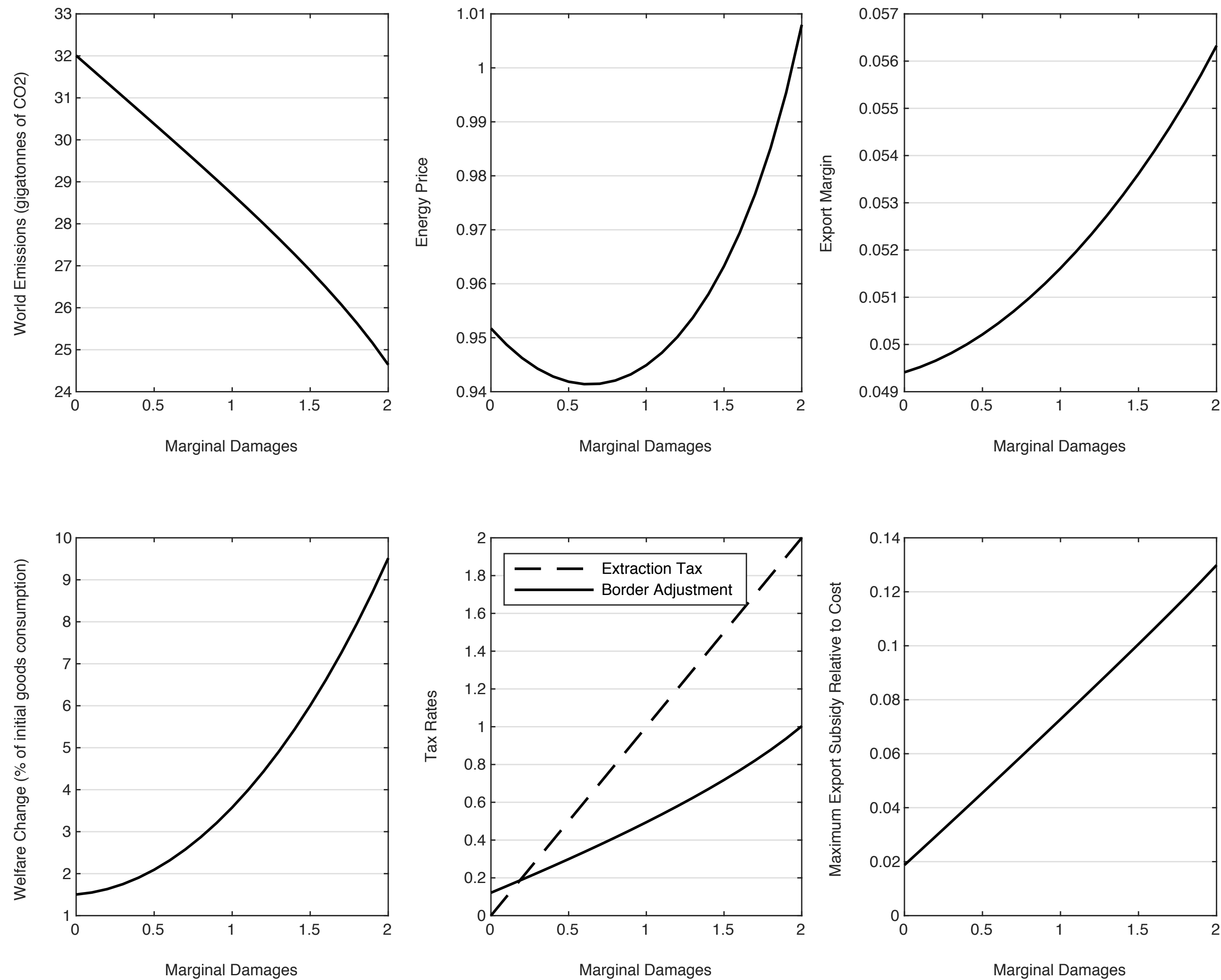
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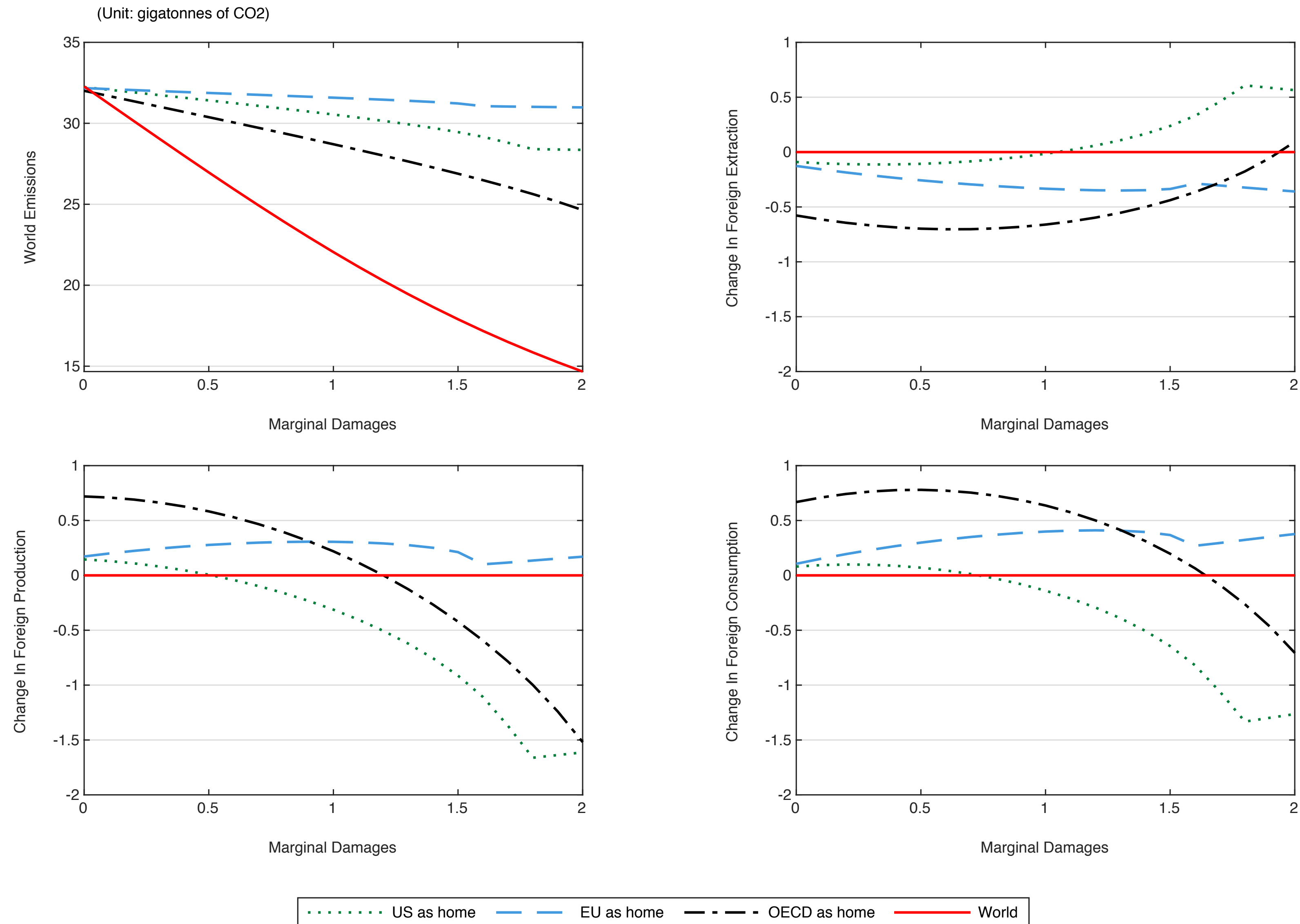
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- Trade elasticity  $\theta = 4$ 
  - source: Simonovska and Waugh (2014)

# Optimal Policy for the OECD



# Different Taxing Coalitions





# Simpler Policies

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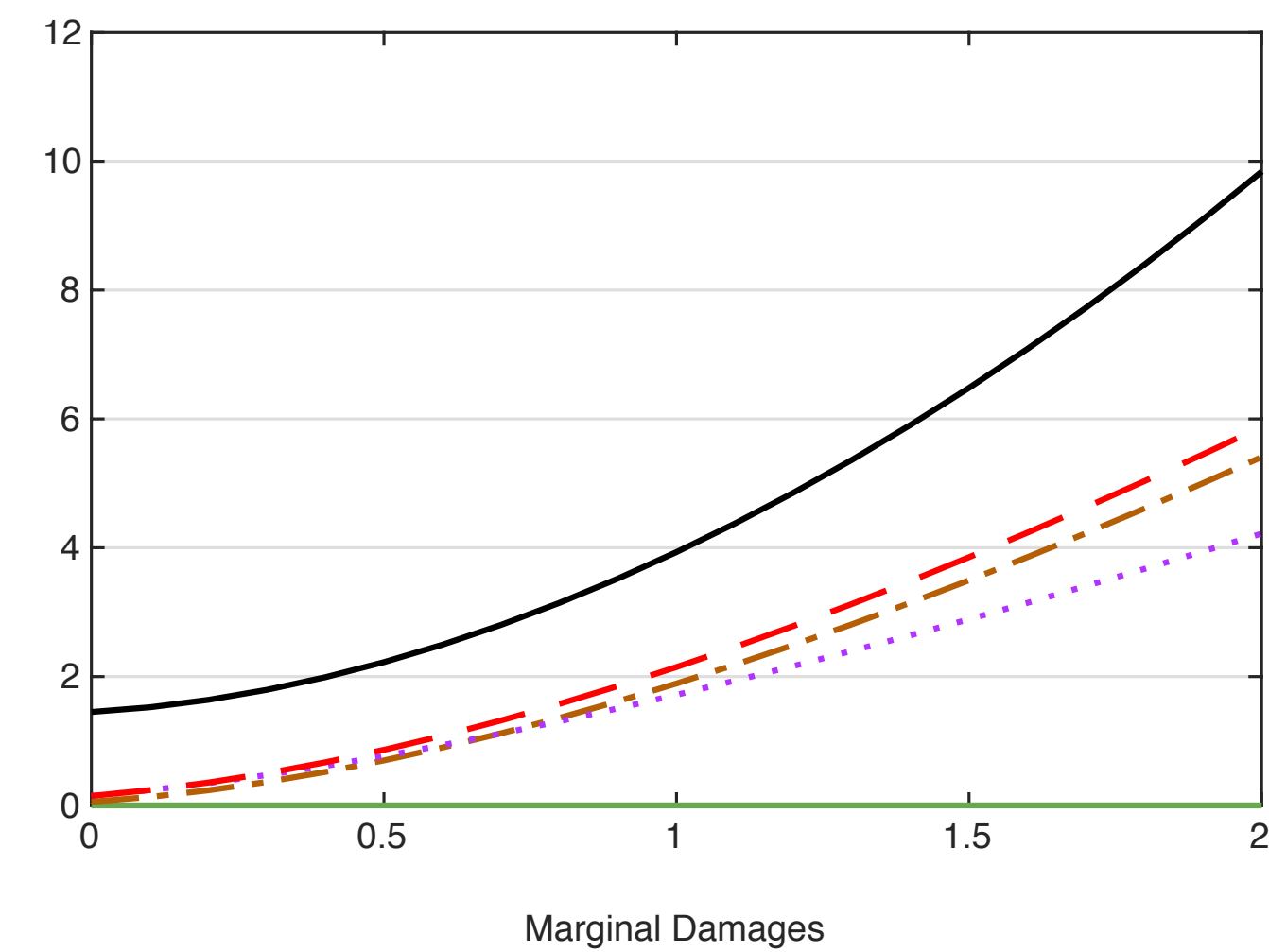
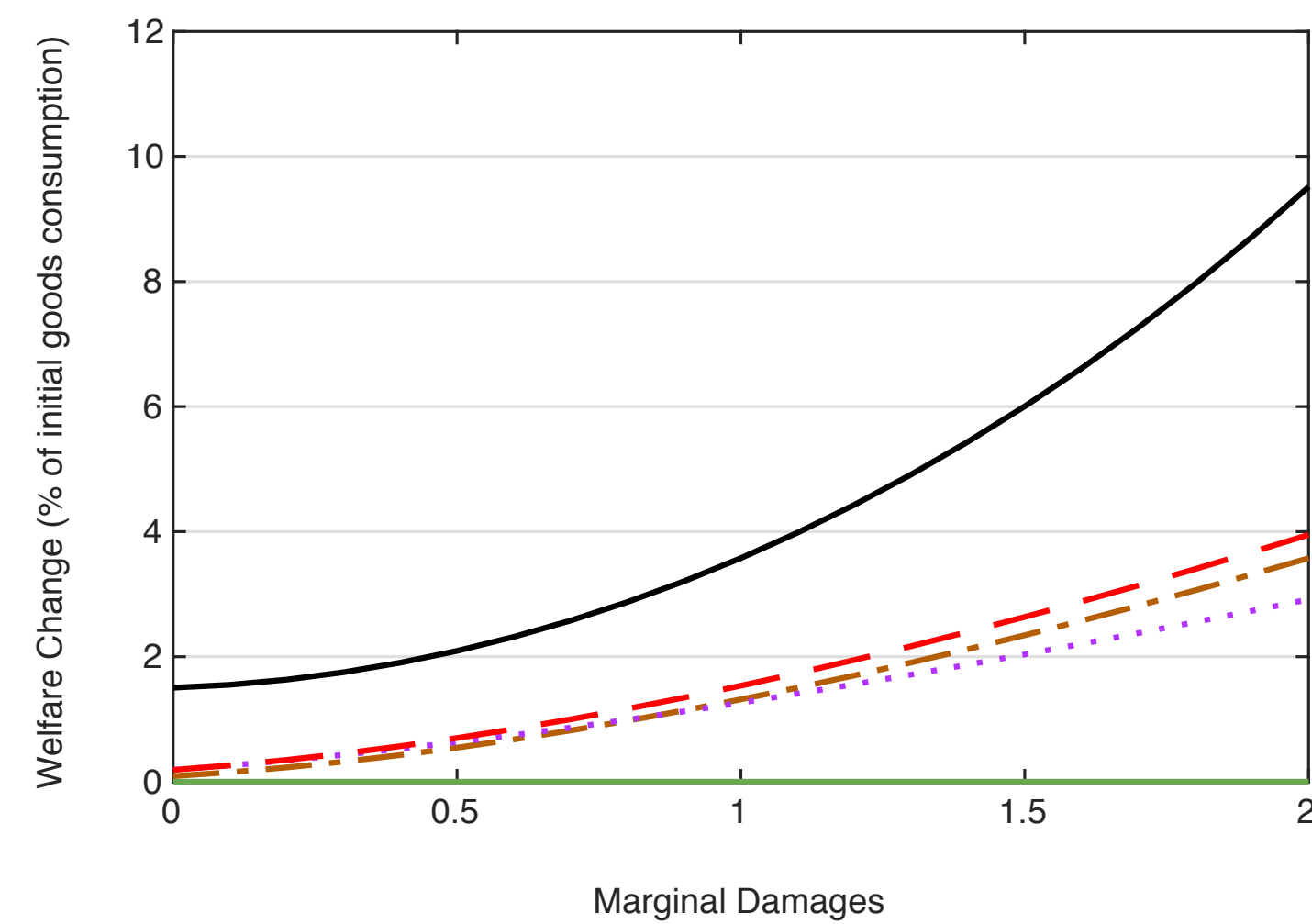
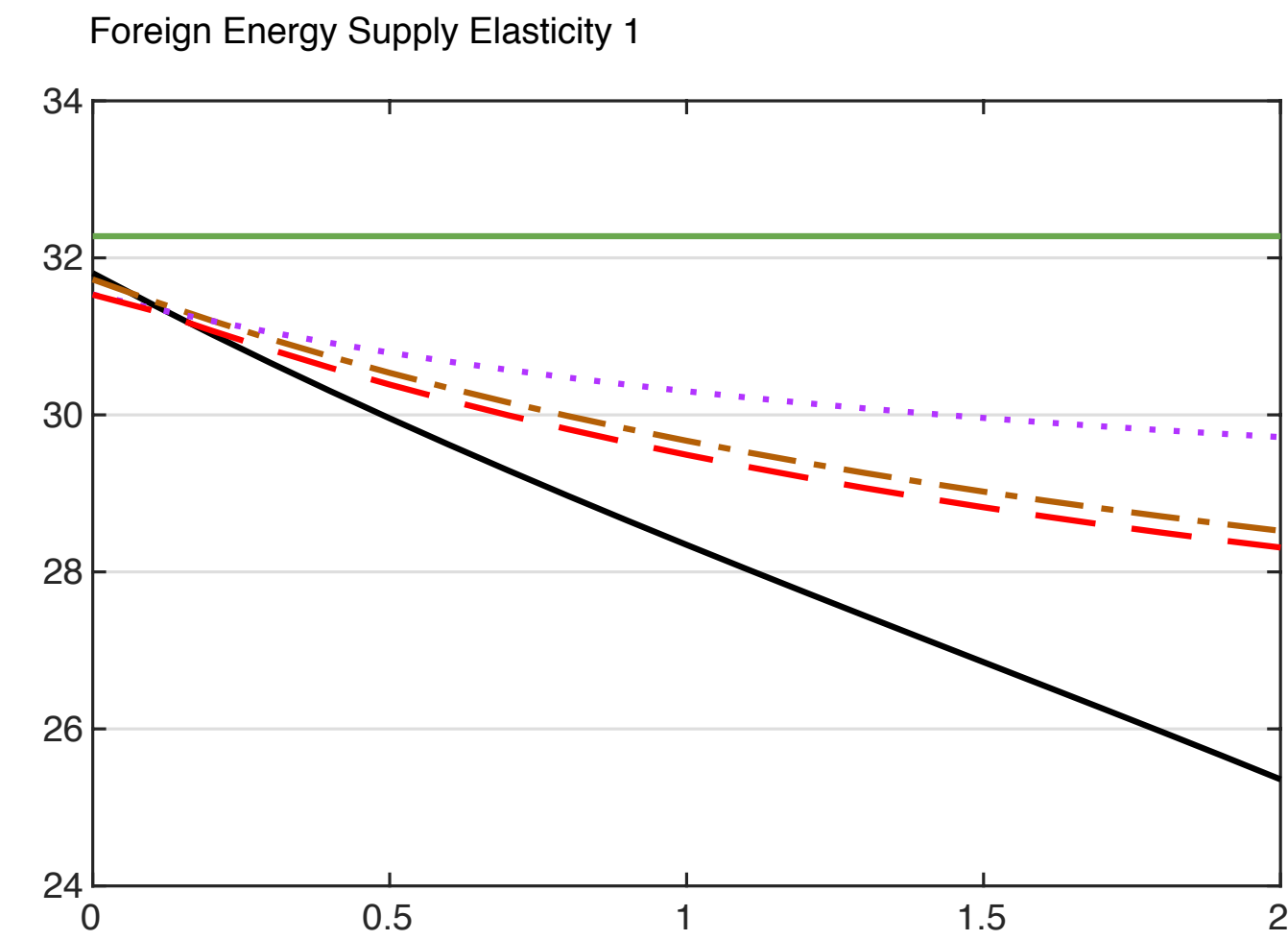
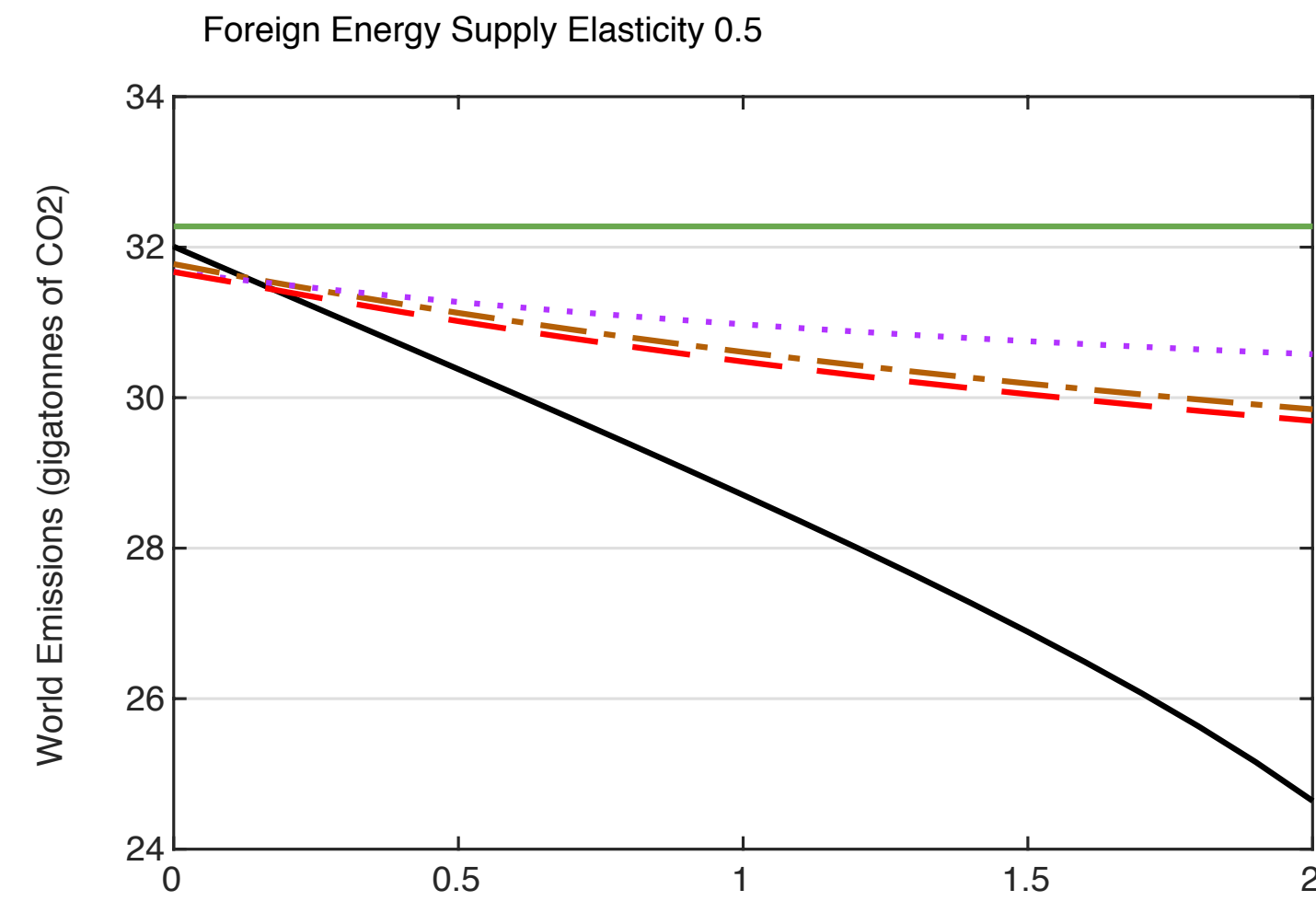
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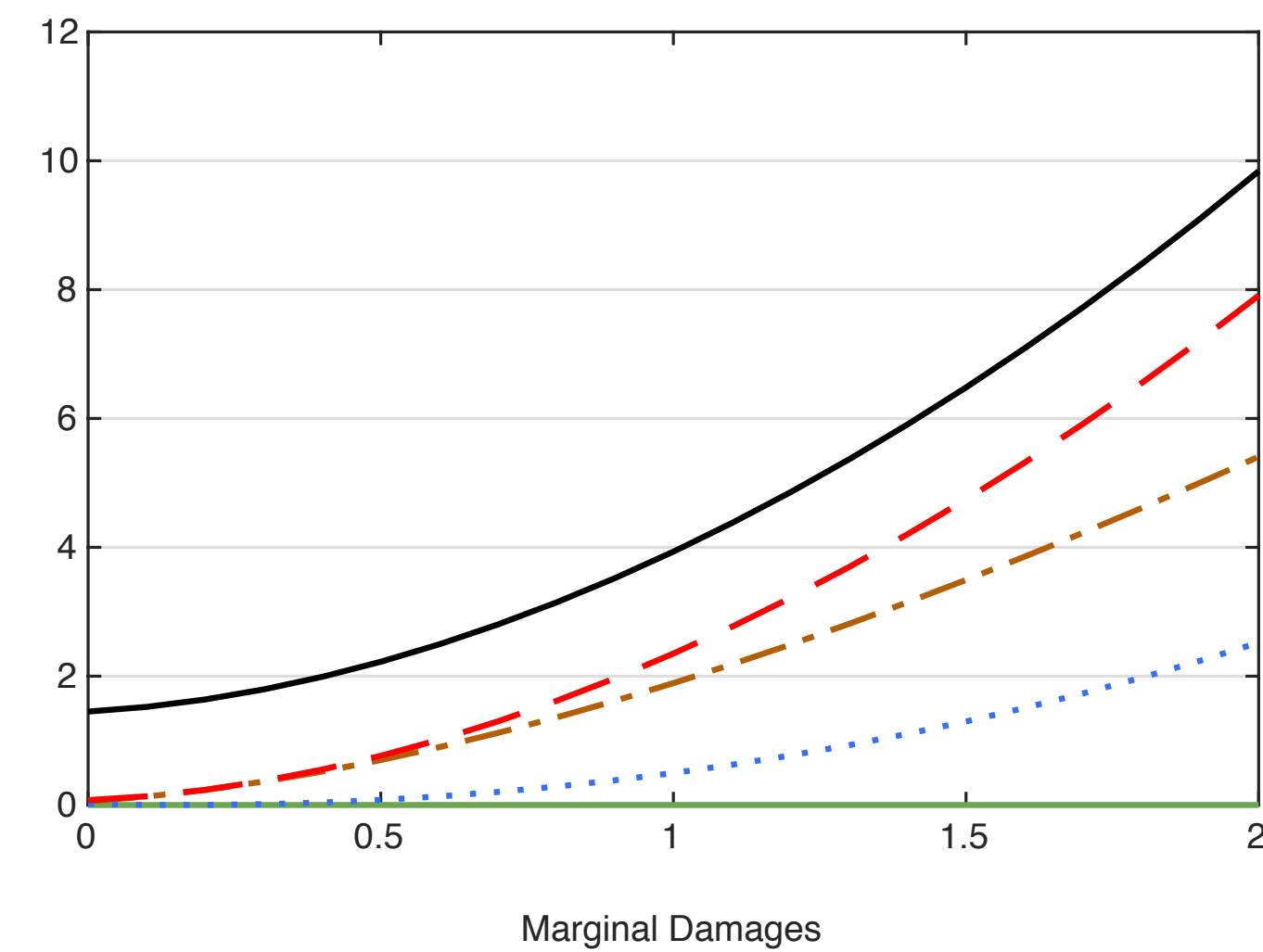
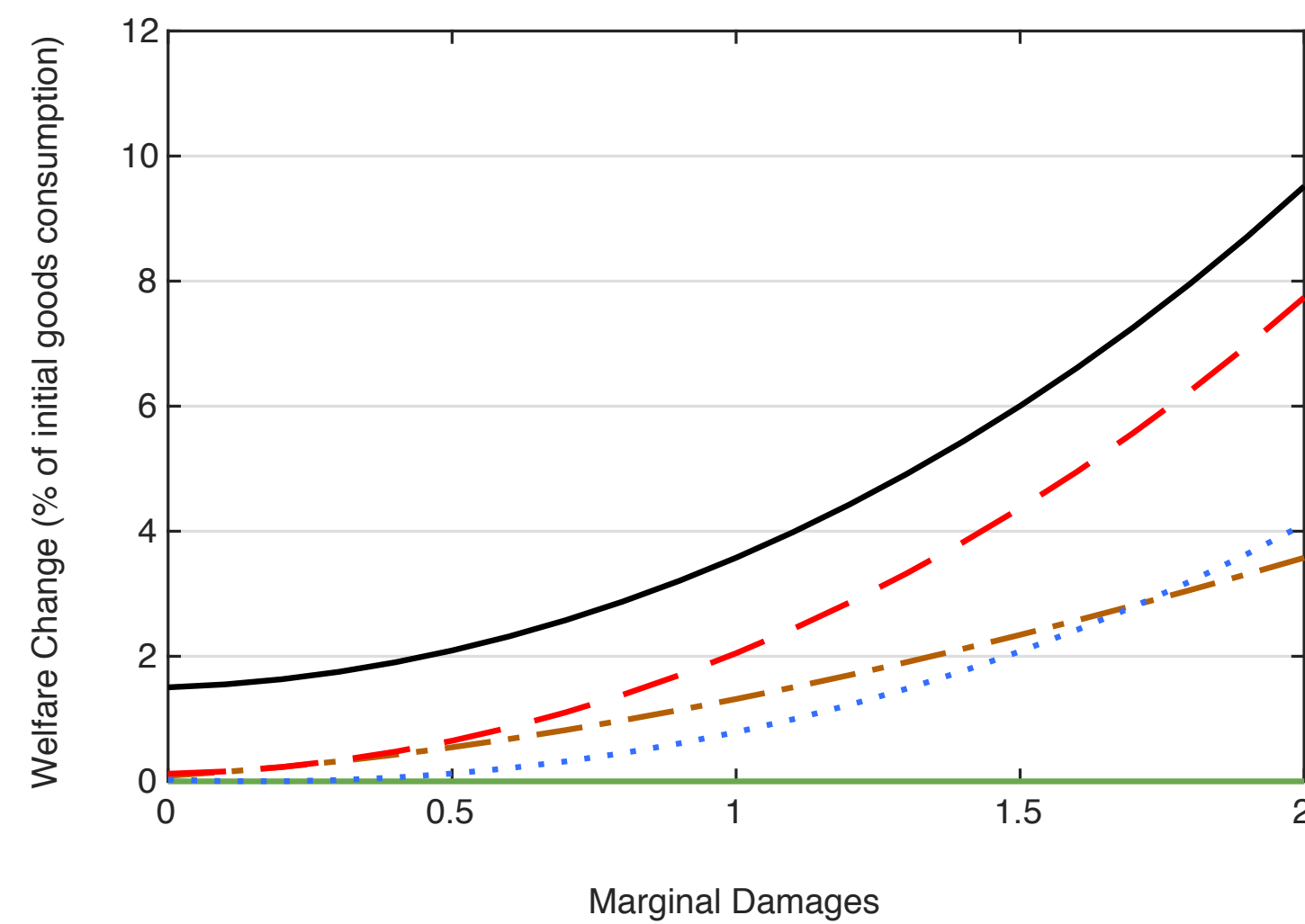
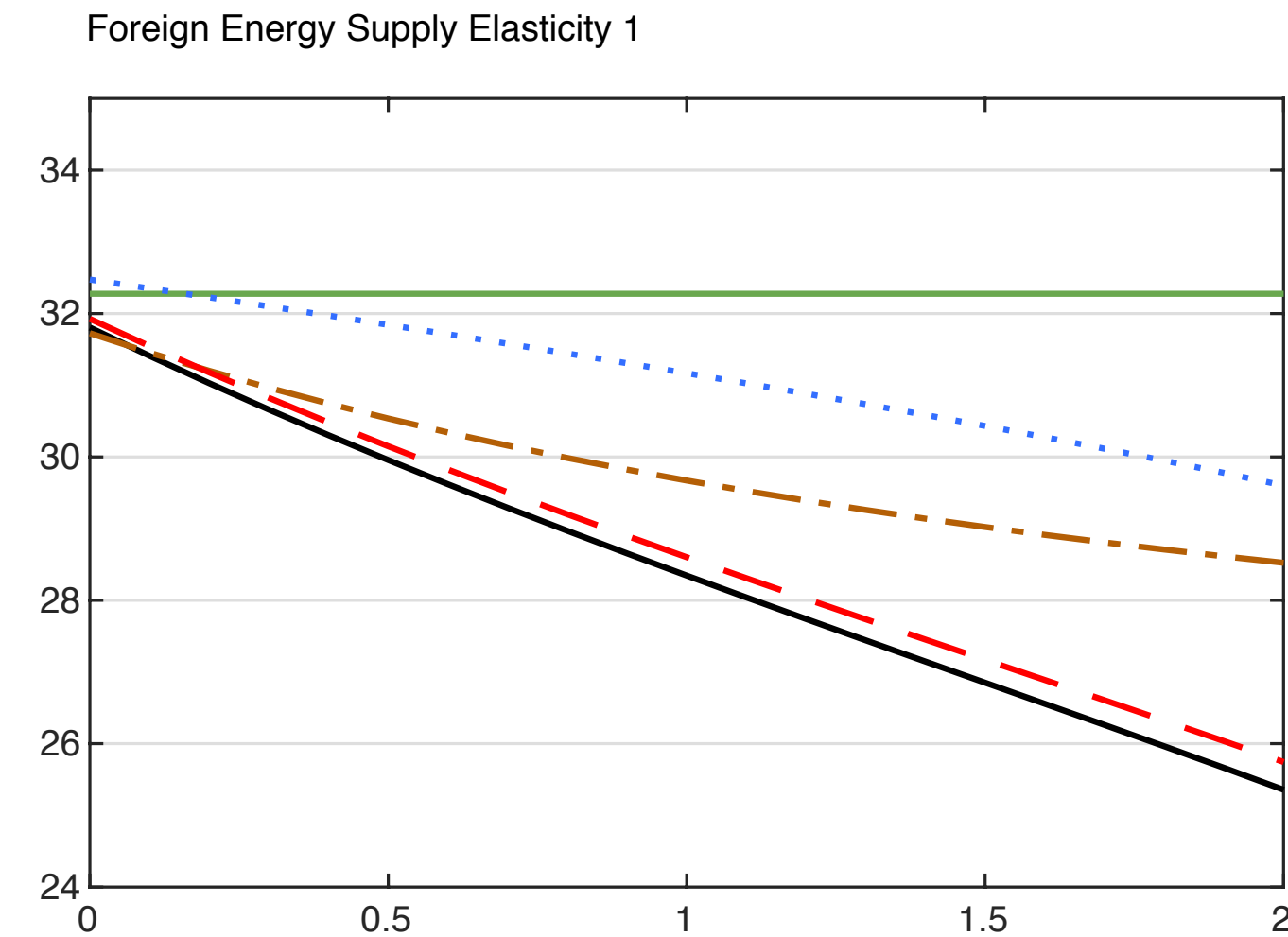
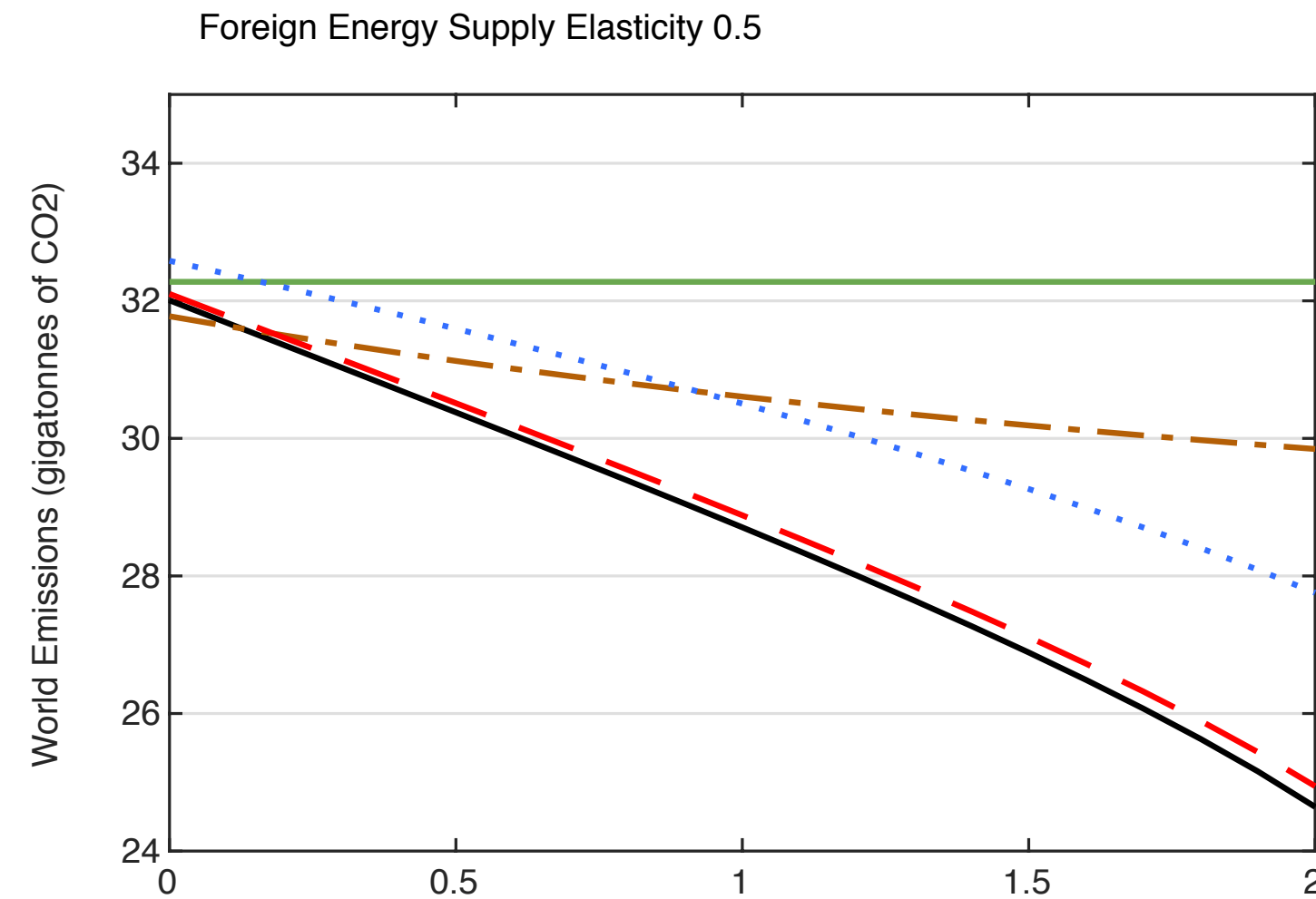
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- If the planner chooses over the union of these two
  - the outcome is an optimal **hybrid of consumption and extraction tax**
- We can also solve numerically for an optimal **pure production tax** as well as an optimal **hybrid of consumption and production tax**

# Production and Consumption Taxes



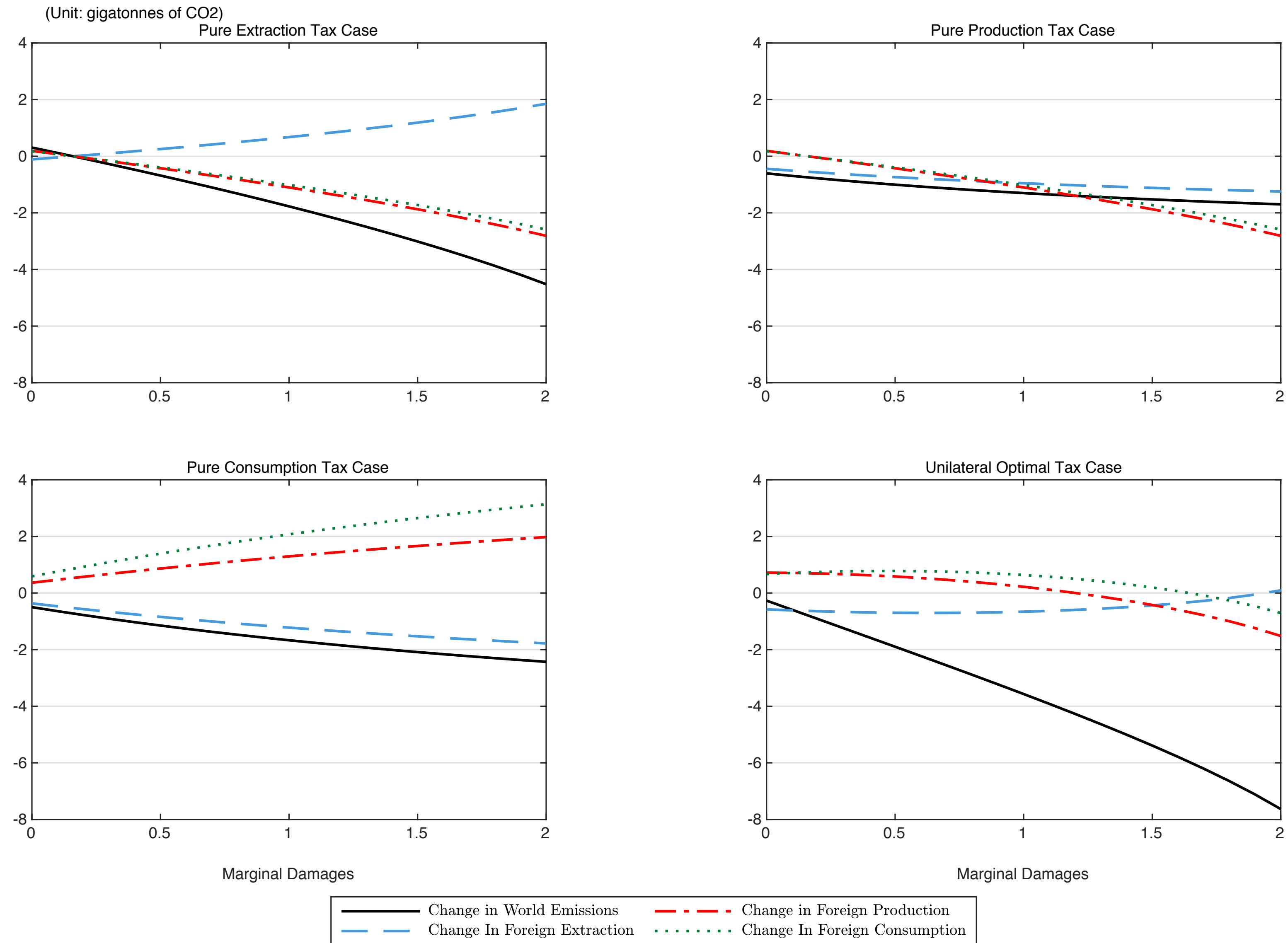
— BAU   
 — optimal   
 - - pure  $t_c$    
 ... pure  $t_p$    
 - - hybrid of consumption and production tax

# Extraction and Consumption Taxes



— BAU   
 — optimal   
 - · - pure  $t_c$    
 ····· pure  $t_e$    
 - - - hybrid of consumption and extraction tax

# Leakage with Different Taxes





# Conclusions

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  - trade expands the reach of the policy
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# Conclusions

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  - trade expands the reach of the policy
  - right mix of border adjustments makes a big difference
  - simpler hybrids can come close to the optimal
- Readily accommodates extensions, such as renewable energy
- Directions to explore
  - many countries as in EK (2002) or recently Farid and Lashkaripour (2020)
  - dynamics as in Golosov, Hassler, Krusell, and Tsyvinsky (2014)