

# State Repression, Exit, and Voice: Living in the Shadow of Cambodia's Killing Fields\*

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April 2019

## Abstract

How does state repression influence the way citizens exercise political power? We address this question using evidence from Khmer Rouge's state-led genocide in Cambodia to estimate the effect of political violence on political behavior. To identify causal effects, we rely on the regime's desire to create an agrarian society, moving forced labor to areas experiencing higher yields. Using rainfall-induced productivity shocks, we show that more people died in the productive areas. Higher productivity under the Khmer Rouge leads to more votes in favor of the opposition over the authoritarian incumbent and increased support for democratic principles four decades later. At the same time, citizens become more cautious in their interactions with the local community as captured by lower participation in community organizations and less trust. The findings are consistent with a model where voice and exit are complements: repression increases people's preferences for opposing views but also makes them more careful in expressing these beliefs. Together our results show that the legacy of state violence can have a persistent effect on society, leading to a more competitive and less personal political environment.

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\*We are grateful to Davide Cantoni, Stelios Michalopoulos, Gerard Padró i Miquel, Nathan Nunn, David Yanagizawa-Drott, and seminar participants at Barcelona GSE Summer Forum - Advances in Micro Development Economics, Bonn University, BREAD-CEPR Conference on Development Economics, Brown University, CEMFI, CEPR Workshop on Political Economy of Conflict and Development, European University Institute, Goethe University, MIT, Universitat Pompeu Fabra, University of Bergen, Stockholm University, and the Economic History Association Meeting for valuable comments.

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# 1 Introduction

How does state repression influence the way citizens exercise political power? Over the last century, political mass killings have cost the lives of millions, and several more have suffered from various forms of political persecution.<sup>1</sup> Although the immediate effect of state-sponsored violence is to quell popular dissent, it is unclear how the experience of repression shapes political participation in society once the violence ends.<sup>2</sup>

The exposure to state repression can affect political preferences and behavior by increasing the support for pluralism and by raising electoral turnout to prevent the concentration of power that may have been the main cause of the repression. Alternatively, the same experience could also induce a culture of silence and distrust, with citizens being more careful in expressing their political beliefs publicly, having observed the cost of dissent first hand. In fact, as the threat of government coercion still matters in many post-conflict societies, civic engagement may be undermined if people avoid activities where they risk revealing their political views. Since the experience of political violence can both increase and decrease political activity, a natural question arises. What are the sources of citizens' political power in the aftermath of political mass killings? In particular, how does past state repression affect political participation when elections are free but open dissent is costly? Moreover, what are the consequences for policymaking and long-run development?

In this paper, we address these questions by examining the political legacy of state repression. Using evidence from one of history's most severe episodes of state-led repression, the genocide in Cambodia under the Khmer Rouge, we estimate the effects of political violence on political behavior in Cambodia four decades later. During their four-year rule, 1975-1979, the Khmer Rouge killed between 1.7-3 million people or over 20 percent of the population ([Kiernan, 2008](#)). Forty years after the genocide, Cambodia is a democracy, but power has been in the hands of the Cambodia People's Party (CPP) and its leader, Hun Sen, since the introduction of multiparty elections in 1993. The CPP often refers to its role as the guarantor of stability, keeping Cambodia from slipping back into the abyss of violence ([Strangio, 2014](#); [Giry, 2015](#)). At the same time, corruption is widespread and key elements of democracy such as civil liberties,

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<sup>1</sup>The estimated deaths following China's Cultural Revolution, Stalin's terror in the Soviet Union, the genocide in Cambodia, the Rwandan genocide, the Holocaust, and the massacre of suspected communists in Indonesia, together exceed 11 million. Moreover, the number of surviving victims affected by repression during the Cultural Revolution alone accounts for over 22 million people ([Walder, 2014](#)).

<sup>2</sup>One-sided political violence should be distinguished from two-sided conflict, such as interstate or civil war ([Besley and Persson, 2011](#)). Whereas two-sided violence is an act of mutual aggression, the victims (the citizens) of state repression are unable to deter the act of the perpetrator (the state). While the political consequences of two-sided violence have received growing attention, work on the political effects of one-sided state repression is still in its infancy (see [Davenport and Inman, 2012](#); [Bauer et al., 2016](#), for an overview).

a free press, and the rule of law, have been repeatedly compromised since the beginning of the multiparty system (Norén-Nilsson, 2016a).<sup>3</sup> Despite the scale of suffering caused by the genocide, there is no systematic evidence quantifying the effects of the Khmer Rouge’s repressive regime on subsequent political outcomes.

To understand how the repressive behavior of the Khmer Rouge affects the exercise of political power today, we develop a simple model inspired by Hirschman’s (1970) work on exit and voice. Citizens have preferences over pluralism, where more pluralism is illustrated by their support for the opposition over the long-term authoritarian incumbent. The model captures that milder forms of repression are present in contemporary Cambodia by assuming that it is costly to openly express preferences against the incumbent. People can take two political actions, vote and engage in local civil society. While preferences remain anonymous when citizens vote, they are revealed when they participate in civil society. In the model, people decrease their civic engagement and exit civil society if the experience of state repression raises the expected cost of dissent.<sup>4</sup> If repression also changes preferences in favor of more pluralism, exit and voice become complements in the experience of violence: citizens engage less in civil society but are more likely to vote for the opposition. Intuitively, voters express preferences for pluralism in elections because they avoid detection; stating these preferences openly in civil society is, however, costly. In short, the experience of political violence makes people more convinced about the need for opposing views but more cautious in expressing them.

A challenge when estimating the effect of state repression is that political violence often occurs nationwide without any credible counterfactual. Even if the intensity of coercion varies, selective targeting of specific regions or groups based on pre-war political views may confound estimates of post-repression beliefs and behavior. We address this problem by exploiting the Khmer Rouge’s desire to create an agrarian socialist society, which led to the displacement of large parts of the population to labor camps to increase rice production. Areas close to the camps became known as Killing Fields as laborers were executed or died of starvation and overwork (Chandler, 2008; Kiernan, 2008). We investigate how the presence of these Killing Fields affect the local population today. To establish causality, we explore the movement of forced labor to areas experiencing higher agricultural productivity. Local rainfall variation during the genocide generates exogenous variation in rice productivity and, hence, variation in

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<sup>3</sup>Cambodia ranks as one of the most corrupt country in the world (161 of 180) according to Transparency International latest corruption perceptions’ index ([www.transparency.org/cpi2018](http://www.transparency.org/cpi2018), accessed in April 2019).

<sup>4</sup>While Hirschman (1970) interpreted exit more literally, in the sense of physically leaving a location, we follow recent work where exit can take the form of abstaining from different political activities (see e.g., Herbst, 1990; Scott, 2009; Clark et al., 2017).

the size of camps and subsequent casualties. Conditional on the likelihood of rain, rainfall is a random event, arguably uncorrelated with other contemporaneous factors that affect political behavior.

We assemble unique commune- and individual-level data from Cambodia using information from a large number of historical and contemporary sources to measure the influence of the atrocities under the Khmer Rouge.<sup>5</sup> We first show that significantly more people died in communes experiencing higher productivity during the Khmer Rouge era using geo-coded data on genocide casualties. We then estimate the effect of higher productivity under Khmer Rouge on a range of political outcomes to examine our hypotheses on citizens' use of exit and voice.

The results show that past state repression leads to the use of voice in the form of political mobilization and stronger preferences in support of pluralism. Communes with higher productivity and more killings during the Khmer Rouge era experience larger turnout in the three most recent elections, primarily favoring the opposition parties compared to the authoritarian incumbent. In particular, an increase of 1,000 people killed (0.25 standard deviation) is associated with a 11.7 percentage point increase in the opposition vote share. These communes also exhibit higher levels of electoral competition, with a smaller incumbent win margin and fewer instances of the authoritarian incumbent gaining an absolute majority. Using election survey data, we further substantiate the findings by showing that individuals living in these communes are more supportive of democratic principles and more politically informed.

At the same time, the analysis indicates that repression increases exit from civil society as citizens are more cautious in their interactions with the local community. Our individual-level survey data shows a decline in measures capturing membership and participation in local community organizations as well as a display of lower trust in communes with higher productivity under the Khmer Rouge era. In terms of magnitude, a one standard deviation increase in violence corresponds to a one standard deviation decrease in civic engagement and trust. In addition, people in these places are less supportive of the local state and more likely to avoid local state interactions, as captured by lower local tax contributions and a lower likelihood of being a state employee.

Finally, an implication of the increase in political competition that we find is that it reduces the long-term incumbent's ability to extract rents from public office (Shleifer and Vishny, 1993). Cambodia has one the highest deforestation rates in the world and there is evidence of public

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<sup>5</sup>A commune is an administrative unit roughly equivalent to a US county.

officials earning private rents from granting land concession licenses.<sup>6</sup> Consistent with the idea that competition decreases rent extraction, we find less deforestation and fewer land concessions granted in areas with more historical killings.

Taken together, our results show that state repression has made politics less personal and more competitive. Also, the effects are similar for people who were alive during the Khmer Rouge era compared to those born afterwards, suggesting that the legacy of political violence can have a persistent impact on society.

We conduct a number of robustness tests to assess the sensitivity of our identification strategy and our findings. Using US Army maps from the early 1970's, we show that Khmer Rouge era rainfall is orthogonal to important predetermined characteristics such as population density, geographic proximity, and state infrastructure. We also use variation in rainfall to assess the statistical significance of our results. Comparing the effect of rainfall during months that matter for rice production under Khmer Rouge to the distribution of placebo estimates of rainfall in the same months in all other three-year periods in 1951-2017, shows that our findings are clear outliers. We further address concerns regarding statistical inference (following [Anderson, 2008](#)), given that we test multiple hypotheses with our individual-level survey data. Together with several other tests, these findings demonstrate the reliability and significance of the results.

What are the underlying channels behind our findings? We contrast three possible explanations. First, people residing in areas exposed to the atrocities during the Khmer Rouge are more likely to have been directly affected by the killings, suffering, and breakdown of trust, and also have parents, relatives, and neighbors with similar experiences. In addition, the memory of the violence is kept salient by annual ceremonies at some of the grave sites and by the use of these sites for political meetings during election years ([Bennett, 2015](#)). Second, political violence could have changed the demographics of the survivors resulting in compositional differences in population, age, gender, and education explaining some of the results. Related to this, differential migration patterns subsequent to the Khmer Rouge regime might also play a role. Third, assets and consumption could have changed directly as an outcome of the labor camps, or indirectly, following post-Khmer Rouge investments in public infrastructure in places experiencing more political violence.

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<sup>6</sup>Between 2001 and 2014, Cambodia's annual forest loss rate increased by 14.4%, making it the fastest acceleration of tree cover loss in the world (see [www.earthobservatory.nasa.gov](http://www.earthobservatory.nasa.gov) and [www.globalforestwatch.org](http://www.globalforestwatch.org), accessed in April 2019). Local authorities, together with central government officials, have been instrumental in the annexation and seizure of land subsequently made available for resource extraction (see e.g., [Le Billon, 2002](#); [Global Witness, 2007](#); [Un and So, 2011](#); [Scurrah and Hirsch, 2015](#)).

To investigate these hypotheses, we examine if contemporary population, age structure, gender ratios, assets, consumption, poverty indicators, market access, and public infrastructure are driven by productivity differences during the Khmer Rouge era. We further study if there is evidence of differential migration just after the genocide. None of these characteristics turn out to be systematically and significantly explained by our measure of productivity. The findings are corroborated by historical accounts. While the Khmer Rouge singled out previous government supporters, suspected Khmer Rouge dissidents, and more educated individuals, the same selection occurred across all of Cambodia’s communes. Many of these people had to relocate, forcibly moving from one cooperative to the other ([Rice and Tyner, 2017](#); [Tyner, 2017a](#)). Following the genocide, a majority returned to the villages they had lived in before 1975 ([Desbarats, 1995](#)). As victims came from across Cambodia, people residing near the Killing Fields today are more likely to have experienced the atrocities up close since a significant fraction of people were allowed to remain in their villages. Using our data, we also find that areas experiencing more violence, as captured by higher productivity during the Khmer Rouge, are more likely to have constructed war memorials to commemorate the political violence, further facilitating the persistence of beliefs at the local level. Together, this suggest that our evidence is more consistent with the first hypothesis, where people’s political preferences and behavior change as a result of experiencing state repression and because of the Killing Fields’ presence today, acting as salient markers of past violence.

This paper advances economic research on state repression. In recent years, there has been progress in our understanding of the causes of one-sided mass violence, where the state represses its citizens ([Besley and Persson, 2011](#); [Yanagizawa-Drott, 2014](#)).<sup>7</sup> However, we know less about the political consequences of government coercion. The existing literature has focused on the effects of civil war and two-sided conflict between insurgents, but largely neglected one-sided state repression. A key difference between the two forms of violence concerns the asymmetry between the involved parties. Two-sided violence is an act of mutual aggression that engages both sides of the conflict, where war could strengthen social cohesion within each group. Indeed, past studies show that two-sided conflict fosters cooperation and trust as a result of increased pro-sociality toward in-group members (see e.g., [Bellows and Miguel, 2009](#); [Blattman, 2009](#); [Voors et al., 2012](#); [Bauer et al., 2016](#)). By contrast, the victims (the citizens) of state repression are unable to deter the act of the perpetrator (the state), leaving them more passive and vulnerable. This explains why state-sponsored political violence induces a culture of silence

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<sup>7</sup>There is more work examining the determinants of civil war, see [Blattman and Miguel \(2010\)](#) for an overview.

and distrust, as citizens have no other means to fight back but to shun interactions where they risk revealing their political beliefs. We provide some of the first rigorous evidence on this link. Our finding that state repression and one-sided violence induces withdrawal from local civic community engagement also aligns with other examples from South-East Asia where citizens purposely avoid relations with a coercive state (Scott, 2009).<sup>8,9</sup>

Our paper further relates to work examining the long-term consequences of conflict on trust (Nunn and Wantchekon, 2011), anti-Semitism (Voigtländer and Voth, 2012), and on social structure (Acemoglu et al., 2011). More broadly, it connects to papers emphasizing the persistence of political preferences and behavior generated via the experience of political ideology (Alesina and Fuchs-Schündeln, 2007), economic fluctuations (Giuliano and Spilimbergo, 2014), stock market participation (Malmendier and Nagel, 2011), and patriotic events (Madestam and Yanagizawa-Drott, 2011).

Finally, we add to empirical research linking political competition to subsequent policy-related outcomes such as deforestation rates (Burgess et al., 2012) and public good provision (Acemoglu et al., 2014; Martinez-Bravo et al., 2017). In line with theory (Becker, 1958; Stigler, 1972; Shleifer and Vishny, 1993), less resource extraction in areas with more historical killings can be explained by the increase in competition that reduces elected officials' ability to engage in rent-seeking activities.

The next Section provides background information on the Khmer Rouge era and the contemporary political setting in Cambodia, while Section 3 presents a theoretical framework. Section 4 introduces our data and Section 5 discusses the empirical strategy. Section 6 reports our results and robustness tests, Section 7 assesses alternative hypotheses, and Section 8 concludes.

## 2 Historical Background

This section provides a brief overview of the Khmer Rouge era, the contemporary political situation, and the presence of the Killing Fields in Cambodia today.

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<sup>8</sup>In addition, the findings contribute to the ongoing discussion of how state-society relations shape political development (see e.g., Migdal, 1988, 2001). The loss of trust and exit from civil society could be problematic if successful development requires an even balance between state and civil society as emphasized by Acemoglu and Robinson (2018).

<sup>9</sup>We also share the link between the climate and conflict literature insofar that our rainfall-induced productivity measure predicts deaths (see e.g., Miguel et al., 2004; Burke et al., 2009; Dell, 2012; Ciccone, 2013; Hsiang et al., 2013; Harari and Ferrara, 2018).

## 2.1 The Khmer Rouge

Cambodia gained independence in 1953, with King Norodom Sihanouk dominating political life until the late 1960s (Chandler, 1988). In 1970, Sihanouk was removed through a coup by General Lon Nol. Nol in turn lost his power to the Khmer Rouge in April 1975, after a civil war where the US had supported the Nol regime, primarily through heavy carpet bombings of the country.<sup>10</sup> The four years to follow marks history’s worst genocide, with 1.7-3 million or over 20 percent of the population dying, an era that ended when Vietnam invaded Cambodia and defeated the Khmer Rouge in early 1979 (Kiernan, 2008).<sup>11</sup>

Immediately after taking power, the Khmer Rouge set out to create an agrarian socialist society, collectivizing the economy by banning money, markets, and private property (Chandler, 2008). The aim was to leapfrog development through successive four-year plans that increased the national production of rice, allowing the regime to generate a surplus that could finance industrialization (Chandler et al., 1988; Twining, 1988).<sup>12</sup> To succeed, the Khmer Rouge displaced large parts of the population and forced people to live and work in labor camps across the country. In these camps, supporters of the old regime, former state officials, Khmer Rouge dissidents, and the educated were labelled “new” people, whereas farmers who had lived in the insurgency areas made up the “base”. While base people initially enjoyed better conditions (seen as more loyal and trustworthy), both groups had to work in the camps (Twining, 1988; Kiernan, 2008). The cooperatives included several villages up to entire communes and laborers were organized into work groups, “*kemlang ping*” (full strength) and “*kemlang ksaoy*” (weak strength), where the former consisted mostly of adults and the latter of small children and the elderly (Tyner, 2017a).

Both the country and the camps were governed through a hierarchical military command (Heder and Tittmore, 2004). Each province, district, and commune had committees in charge of political, security, and economic decisions respectively. Internal Khmer Rouge documents describe how provincial committees were responsible for organizing production, focusing on places where productivity was higher: “...attack wherever [we are] strongest” (Chandler et al., 1988, p.

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<sup>10</sup>Chandler (2008) argues that the bombings were the most important factor explaining the rise of the Khmer Rouge. From 1965 until 1973, the US dropped 2.7 million tons of ordnance on Cambodia, more than the Allies unloaded during the entire WW2 (Owen and Kiernan, 2006).

<sup>11</sup>There is some disagreement over the exact number of people that died during the Khmer Rouge regime. Kiernan (2008) estimates a national toll of between 1.67 and 1.87 million people, whereas other estimates reach as high as 3 million dead (see discussion in Heuveline, 1998).

<sup>12</sup>Internal party documents reveal detailed accounts of how agriculture would lead the transformation of the economy. Specifically, the documents show an obsession with raising productivity, with Khmer Rouge cadre repeating the mantra of increasing rice production to “three tons per hectare”. By comparison, pre-Khmer rouge productivity averaged one ton per hectare (Chandler et al., 1988).



20). To achieve this goal, mobile work committees deployed mobile work brigades to undertake specific projects, such as harvesting the fields (Rice and Tyner, 2017; Tyner, 2017a). The committees controlled every aspect of life. People were required to attend “livelihood meetings” that served as propaganda sessions about communist ideals and as confessions, with people admitting past political and ideological sins and informing on other camp members. People who either expressed the wrong ideas or were accused of differing opinion ran the risk of being escorted from the camp and executed later on (Chandler, 1988; Thion, 1993). Children were also targeted by the Khmer Rouge to spy on their parents, creating a system where neighbors were rewarded for informing on neighbors, friends for informing on friends, and children for informing on parents (Yimsut, 2011; Bennett, 2015).

Despite the rigorous planning, rice production remained low. One reason was that the Khmer Rouge cadres lacked farming experience and were unfamiliar with the local conditions (Vickery, 1999; Ledgerwood and Vijghen, 2002). As the harvests failed, people were pushed even harder, leading to further purges, not only of labors but also of local Khmer Rouge cadre for failing to meet production targets. By the end of 1978, the explosion of violence had completely upended collectivized agriculture across Cambodia (Hiebert, 2017). When Vietnam defeated the Khmer Rouge in early 1979, people who had been displaced returned back to the villages they had occupied before 1975 (Desbarats, 1995; Kiernan, 2008). Left in the rice fields were the remains of those who had been executed or died of starvation and overwork (Chandler, 1988; Kiernan, 2008).

## 2.2 Contemporary Cambodia

Cambodia has been an electoral democracy since 1993. Following the country’s first multi-party elections, the current incumbent party, CPP, came to share power with the Royalist party. However, after CPP ousted the Royalist Prime Minister in 1997, it has won all subsequent elections. The party has been headed by Hun Sen since 1985, making Sen the longest serving Prime Minister in Asia (Baaz and Lilja, 2014; Strangio, 2014; Norén-Nilsson, 2016b).

The CPP and Hun Sen were part of the Vietnamese coalition that liberated Cambodia from the Khmer Rouge in 1979 and CPP often refers to its role as the guarantor of stability, keeping Cambodia from slipping back into the abyss of violence (Strangio, 2014; Giry, 2015).<sup>13</sup> While the economy has grown at almost 7% annually since the mid-1990s, Cambodia ranks as one of

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<sup>13</sup>Hun Sen explicitly points to the horrors of the Khmer Rouge during the electoral campaigns. In the 2013 elections, CPP trucks drove around the country showing films including documentary footage of the Khmer Rouge era as well as the 1984 Hollywood-blockbuster “The Killing Fields” (Norén-Nilsson, 2016a).

the most corrupt countries in the world and political patronage governs business, military, and state relations with CPP at the center of power (Un, 2015; Norén-Nilsson, 2016b).<sup>14</sup> Moreover, key elements of democracy such as civil liberties, a free press, and the rule of law have been repeatedly compromised since multiparty elections were introduced (Norén-Nilsson, 2016b). Partly in response to Hun Sen’s authoritarian rule, the two largest opposition parties formed an alliance, Cambodia National Rescue Party (CNRP), in 2012. While the policy platforms of CPP and CNRP share many elements, the CNRP has made stronger appeals to combat corruption and improve the legal system. At the same time, CNRP also resorts to a staunch nationalist anti-Vietnamese rhetoric (Norén-Nilsson, 2016a). In the analysis that follows, we will focus on the electoral outcomes involving the CPP and CNRP in the three most recent national and local election taking place in 2012, 2013, and 2017.<sup>15</sup>

### 2.3 The Killing Fields Today

Mass graves tracing back to the Khmer Rouge are still an important part of the landscape in contemporary Cambodia. Figure 2a shows the location of more than 300 known sites spread across the country. Not only are they physically present but the sites have also shaped post-Khmer Rouge political culture. Annual ceremonies are held at the grave sites to memorialize the violence and CPP used the sites frequently during 1980s to legitimize the new government. Hun Sen has stated that “...the remains of those killed during Democratic Kampuchea will not be cremated because they remain the only evidence of the Khmer Rouge regime” (Bennett, 2015, p. 224). More recently, the sites have been used for political meetings by the CPP and the opposition during the elections (Bennett, 2015; Tyner, 2017b). In many locations, memorials have also been constructed to commemorate the dead, leaving them as salient markers of past violence.

## 3 Theoretical Framework

In his seminal work, Hirschman (1970, 1978) suggests that in democracies, dissatisfied citizens have two options to voice their discontent. Either, they engage in civil society and actively try to change politics, or use elections to elect a new leader. In oppressive regimes, however, taking political actions might result in persecution. Citizens with opposing views are left with

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<sup>14</sup>See also <http://www.worldbank.org/en/country/cambodia/overview> and <https://www.transparency.org/cpi2018>, accessed in April 2019.

<sup>15</sup>The CNRP was dissolved by Cambodia’s Supreme Court in November 2017, leading the CPP to capture all 125 seats in the National Assembly in the national election in July 2018. In the subsequent analysis, we focus on the three most recent elections where CNRP candidates were allowed to stand for office.

the choice of either exiting civil society to decrease the possibility of being detected, or using the veil of anonymity to vote against the incumbent. In this section, we describe a model that conceptualizes our findings in the spirit of ‘exit’ and ‘voice’ in oppressive regimes. Specifically, we contrast an observable action, civic participation, and an unobservable action, casting a vote, to differentiate the effects of past state repression on preferences for pluralism and the expected cost of dissent. In contrast to the looming memory of Killing Fields increasing the cost of dissent, changed preferences might generate persistent effects across generations. More informed voters likely increase the competitiveness of elections and elect more competent leaders. Politicians then find their ability to extract rents restricted, leading to better policies being implemented (Ades and Di Tella, 1999; Besley et al., 2010).

Suppose individual preferences  $\theta_i$  are uniformly distributed over an interval  $[\theta_L, \theta_H]$ , where higher values of  $\theta$  indicate stronger support for pluralism. Every individual obtains a benefit from voting  $B(\theta)$  with  $B'(\theta) > 0$ . Individuals with positions close to the authoritarian incumbent  $\theta_L$  have weaker preferences for democracy, and hence obtain less utility from voting. At the other extreme, voters obtain large benefits when signaling their preferences for democracy. In autocratic regimes, individual preferences are revealed to the authority with probability  $f(\theta)$ , capturing the idea that extreme positions are easier to observe than nuanced differences in preferences.<sup>16</sup> Given that preferences are revealed, a voter faces a cost of dissent  $c$  which are uncertain at the beginning of a period. Given the expectation of the cost of dissent  $\mathbb{E}[c]$ , a voter decides whether to conduct an unobservable action  $V$  or to participate in civic society  $P$ .

To analyze the effect of state repression, we simplify the entire distribution of voters in relation to the cutoff where voters are indifferent:

$$\max_{V \in [0,1]} V \times [B(\theta) - \gamma f(\theta) \mathbb{E}[c]] \quad \text{s.t.} \quad \mu_V(1 - V) = 0$$

and

$$\max_{P \in [0,1]} P \times [B(\theta) - f(\theta) \mathbb{E}[c]] \quad \text{s.t.} \quad \mu_P(1 - P) = 0.$$

Here, the Kuhn-Tucker-conditions  $\mu_V$  and  $\mu_P$  allow for absence from the ballot box  $\mu_V = 0$  or civil society  $\mu_P = 0$ . This maximization defines two cutoffs  $\{\theta^P, \theta^V\}$ , where voters are indifferent between participation  $\theta^P$  and voting for the opposition  $\theta^V$ . Since  $\gamma \in [0, 1]$  captures

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<sup>16</sup>Both  $B(\theta)$  and  $f(\theta)$  are continuous and increasing in their arguments. To generate interesting cases, we can assume  $\frac{\partial^2 B(\theta)}{\partial \theta \partial \theta} < 0$  and  $\frac{\partial^2 f(\theta)}{\partial \theta \partial \theta} = 0$ . Then, both the benefit and the probability of detection increase with  $\theta$ , but with decreasing rates for the benefit and constant rates for the probability we obtain a  $\theta^P$  such that  $f(\theta) \mathbb{E}[c] = B(\theta)$ . Here, individuals with  $\theta < \theta^P$  exit civil society.

that casting a vote is less observable than civic participation, we know that every participant is also voting  $\theta^V < \theta^P$ . We derive three testable hypotheses from this setup that allow us to estimate the impact of state repression on preferences  $\theta$  and the expected costs of dissent  $\mathbb{E}[c]$ .

**State repression and the cost of dissent** In the first hypothesis, individuals who suffered under state repression have more accurate expectations about the cost of dissent  $\mathbb{E}[c]$ . In our model, this is reflected by an increased cost of dissent,  $c' > c$ , which unambiguously decreases the respective cutoffs for voting,  $\theta^V(c') < \theta^V(c)$ , and participation,  $\theta^P(c') < \theta^P(c)$ .<sup>17</sup> Given unchanged preferences, every voter faces higher costs of detection which leads to exit from civic participation and fewer votes for the opposition. This shift is shown graphically in Figure 1a, where we depict the location of the median voter  $\theta^M$  on the spectrum of preferences  $[\theta_L, \theta_H]$ . Initially, the median voter takes part in civic society as the expected cost of detection is lower than the benefit  $B(\theta^M) \geq f(\theta)\mathbb{E}[c]$ . As the cost of dissent increase to  $c'$ , only voters with preferences close to  $\theta^L$  remain in civil society, as for all others the cost outweigh the benefits.

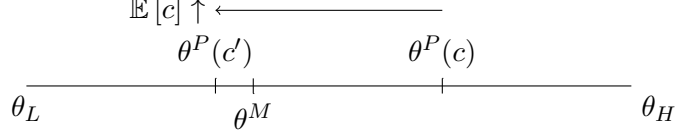
Given that  $\gamma \approx 0$  for voting, we expect to see no changes in the voting behavior as preferences are unchanged, but strong responses in exiting local civil society due to the increased cost of detection.

**Hypothesis 1 ‘Exit’:** *If state repression increases the cost of dissent, opposition vote share is unaffected and people exit civil society.*

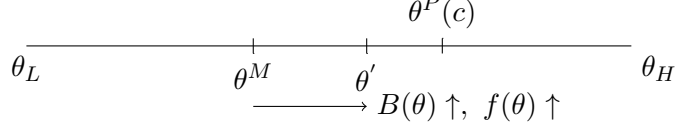
**State repression and support for pluralism** The second hypothesis captures the idea that individuals who suffered under state repression have stronger preferences for pluralism. In this case, the cutoffs  $\theta^V$  and  $\theta^P$  remain unchanged and we can focus on the decisions of voters. If voting is less detectable  $\gamma < 1$  and autocratic regimes allow for some voters to remain  $\theta^V > \theta_L$ , voting for the opposition increases. The effect for the observable action is ambiguous and depends on functional form assumptions. If the expected benefits of participation increase slower than the expected cost of participation  $\frac{\partial B(\theta)}{\partial \theta} d\theta \leq \frac{\partial f(\theta)}{\partial \theta} d\theta$ , previously indifferent voters exit local civil society.<sup>18</sup> In Figure 1b we show the case for the median voter, who remains active in the civic society as the increased risk of detection does not outweigh the increased

<sup>17</sup>The same prediction holds with concave utility functions if the variance of  $\mathbb{E}[c]$  is decreasing, that is, individuals have a more precise idea of the cost of dissent.

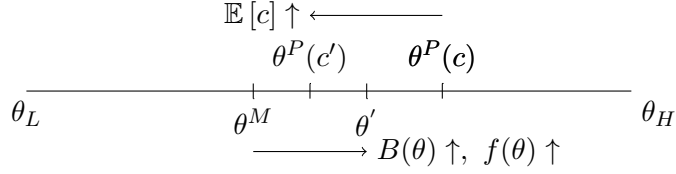
<sup>18</sup>It is important to note, that our aggregate predictions hold unambiguously for a uniform distribution of  $\theta$ . If the distribution of voters is extreme value distributed, calculations of the average effect need to take into account the density of voters. Standard probabilistic voting models however assume uniform distributions which encourage us to make these aggregate predictions.



(a) Increased expected cost of dissent



(b) Stronger support for pluralism



(c) Stronger support for pluralism and increased cost of detection

**Figure 1:** Mechanisms for participation in our model. An increase in the cost of dissent moves the cutoff for participation to  $\theta^P(c')$  and hence the median voter at  $\theta^M$  exits local civic society (a). An increase in the support for pluralism increases the benefits from participation, but also the risk of detection  $f(\theta)$ . Hence, the median voter is only continuing to participate if  $\theta' \leq \theta^P(c)$  (b). Combining the two effects in (c), the median voter exits civic participation due to the increased expected cost of detection.

benefits from participation. Hence, the predictions from an increase in preferences depend on the position of the median voter and the functional form assumptions on the benefits and the detection probability.

**Hypothesis 2 ‘Voice’:** *If state repression increases support for pluralism, opposition vote shares increases and the effect on civic participation is ambiguous.*

**State repression, the cost of dissent, and support for pluralism** If state repression affects both the expected cost of dissent  $\mathbb{E}[c]$  and voters’ preferences  $\theta$ , two countervailing forces are at work. The increase of the cost of dissent decreases voting and participation, which is partially offset by the increase in preferences. If votes are unobservable ( $\gamma \approx 0$ ), vote shares unambiguously increase, while previously indifferent voters exit local civic society if benefits increase less than costs  $\frac{\partial B(\theta)}{\partial \theta} d\theta \leq \mathbb{E}[c] \frac{\partial f(\theta)}{\partial \theta} d\theta + \theta \frac{\partial \mathbb{E}[c]}{\partial c} dc$ . As the benefits from participation increase, they are offset by an increase in the probability of detection due to increased preferences and the increasing cost of dissent, making the voter less likely to participate. In Figure 1c, the increased benefits move the position of the median voter to  $\theta'$ , where she continues to participate

in the civil society. However, as the cost of dissent is increasing to  $c'$ , the expected cost of detection are larger than the benefits, the cutoff moves to  $\theta^P(c')$ , and she exits civil society.

**Hypothesis 3 ‘Exit and Voice’:** *If state repression increases support for pluralism and the cost of dissent, opposition vote share increases and people exit civil society.*

Combining the hypotheses, our model yields clear predictions for the channels at work. The strength of our findings, however, depend on the reaction of the incumbent party, CPP, to the entry of the CNRP. In a standard two-party political economy framework, the CPP would adjust its position towards the CNRP to accommodate more voters. In that case, our point estimates on ‘voice’ would be biased downwards as the true effect is masked by the strategic reaction by the incumbent. Since this increases political competition in the communes, it restricts the possibility to extract rents from incumbent local officials.

## 4 Data

We extract information from a number of sources in order to collect data on state repression, voting outcomes, political beliefs, characteristics prior to and after the Genocide, rainfall, and deforestation as a measure of rent extraction. In the following subsections we present the sources and describe how they are used.

### 4.1 Violence Data

We obtain information on the magnitude and dispersion of state repression using data from the Cambodian Genocide Database held at Yale University. This data comprises 309 geocoded locations with 18,953 mass graves containing 974,734 bodies, which we aggregate by commune to identify localities that were targeted by the Khmer Rouge (Figure 2a). In addition to the outcome variables reported in the genocide database, we also combine the outcomes to construct a standardized index of repression under the Khmer Rouge.

## 4.2 Election Data

Our political outcomes include results from the national election in 2013 and local, communal elections in 2012 and 2017.<sup>19</sup> Information on communal elections were digitized and translated from the official website of the national election office.<sup>20</sup>

## 4.3 Political Beliefs

To study whether state repression affected citizens’ views on democratic principles, their engagement in civil society, and political beliefs more generally, we use two rounds of the nationally representative Asia Foundation Election Survey. The interviews were conducted in 2003 and in 2014, prior to the national elections and include information on public sentiments and sociodemographic variables. We identify a set of questions that explicitly help us identify voter informedness, support for democracy, local civil participation, and trust.<sup>21</sup> Following [Anderson \(2008\)](#), we standardize each question in our four categories and sum the standardized outcomes weighting each question by the inverse of the covariance matrix of the standardized outcomes.<sup>22</sup> These four indexes address concerns of multiple hypothesis testing and capture changes in preferences that individual questions only measure imperfectly.<sup>23</sup>

## 4.4 Demographic Data

We have digitized an extensive set of demographic indicators measured prior to the genocide to test the validity of our estimation strategy. In addition, we include a broad range of socio-demographic outcomes to investigate alternative hypotheses.

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<sup>19</sup>Information on the national elections were obtained from Open Development Cambodia. <https://cambodia.opendevdevelopmentmekong.net>

<sup>20</sup>Since the Cambodian National Rescue Party [CNRP] was formed in 2013 to unify the opposition, we aggregate votes of the ‘Sam Rainsy Party’ and ‘Human Rights Party’ in the 2012 commune elections to match the coalition from the 2013 national election. The CNRP was dissolved by Cambodia’s Supreme Court in November 2017, leaving the CPP without any contestants in the national election in July 2018. Moreover, the 2018 election results were not made public at the relevant spatial resolution.

<sup>21</sup>We limit our use of the survey to questions that capture the channels we are testing. For example, we exclude general questions such as “How interested are you in politics?” or “How often do you discuss politics with friends?” that could apply both to supporters of the long-term incumbent as well as the opposition. We also refrain from questions that ask about current beliefs about the direction the country or commune is taking. The full list of selected questions is provided in Appendix C and their summary statistics in Table A.7.

<sup>22</sup>By taking into account the covariance between individual questions we obtain a more accurate measure than alternative standardizations that use an equally-weighted average. With the exception of our election results, we present standardized scores for all outcome categories where single regressions are significant. This procedure excludes results on competing hypotheses, which we present individually for disclosure.

<sup>23</sup>Similar to [Cantoni et al. \(2017\)](#), we provide the results on the individual questions with the estimated p-values and false discovery rates adjusted p-values in Table A.7. P-values adjusted for False Discovery Rates (FDR) are computed using the procedure outlined in [Anderson \(2008\)](#).

**Pre-genocide demographic indicators** To capture pre-genocide differences in important demographics, we digitized commune characteristics obtained from the US Army map series L7016 covering the entire country of Cambodia in 1970. These maps were derived from early satellite imagery used during the American bombing campaign and are of exceptional detail, containing relevant information on population density, state infrastructure, and agricultural productivity. To capture the underlying productivity before the Khmer Rouge, we calculate the area of each commune that is covered by forests, rice fields, or inundation. We also include information on 113,716 sites of bombing during the 1965–1973 US bombing campaign with a total volume of 2.7 million tons of explosives. Such bombings targeted areas of stronger support for the Khmer Rouge. Together, the pre-genocide characteristics allow us to assess the sensitivity of our identification strategy (Table 1).

**Post-genocide demographic outcomes** These measures include information from the Cambodia Socio-Economic Survey [CSES], which contain demographic indicators for 393,607 individuals from 12 survey rounds in the years 1996–2014. In addition, the individual data allow us to address alternative mechanisms based on population, age, education, migration, and assets. From the associated village questionnaires we extract commune-level variables on illegal resource extraction, state investment, and public infrastructure. To measure investments into education, we include the school census available in the years 1997–2002 containing information on classes, teachers, students, and parents. Finally, we use population statistics from the 1998 and 2008 Census to complement our individual-level CSES data.

## 4.5 Deforestation

We include data from the [Hansen et al. \(2013\)](#) satellite-derived deforestation rate measure between 2000 and 2014, geocoded data on land concessions between 1996 and 2015 from Open Development Cambodia, and village-level data on illegal logging and resource overuse. These measures allow us to investigate the link between political competition and resource extraction. In addition, as our baseline data includes forest coverage in 1970 we can control for initial forest coverage.

## 4.6 Rainfall Data

Historical precipitation data is obtained from Aphrodite at a 0.25 degree resolution covering the periods 1951–2007 together with data from NOAA for the years 2002–2017, allowing us to



construct a long panel of rainfall in Cambodia.<sup>24</sup> To account for commune-specific variation, the daily precipitation data is aggregated to the commune level and standardized using its historical mean and standard deviation.

## 5 Empirical Strategy

The Khmer Rouge strategically placed labor camps around the country to maximize rice production. Taking camps as given might introduce an upward bias if they were placed in communes with larger initial dissent. Conversely, a downward bias arises if labor camps were built in areas with stronger support for the Khmer Rouge. Our identification strategy is thus based on temporal productivity differences during the Khmer Rouge that influence the size and location of labor camps. We argue that temporal productivity differences during the Khmer Rouge regime are uncorrelated to confounding factors and hence identify a causal effect of genocide intensity on preferences.

### 5.1 Constructing the Productivity Shock

Our empirical strategy exploits the regime’s desire to create an agricultural empire. Internal leadership documents reveal an extensive plan to increase productivity across Cambodia and sell excess production for foreign currency (Chandler et al., 1988). The central party ordered an unattainable goal of three ton per hectare yield in all communes (Figure 4) and gave considerable freedom to provincial commanders who were instructed to “attack wherever the opportunities are greatest” and “attack in places where we are strong” (Chandler et al., 1988, p.20). This explicitly included using additional labor as failure was linked to “a lack of forces” (Chandler et al., 1988, p.15).

In order to determine which communes were more productive during the Khmer Rouge regime, we use temporal variation in rainfall to predict productivity. Excessive rain during the harvest season drowns the crop, as reflected in the a negative relationship between the rainfall and rice yields using contemporaneous harvest seasons in Figure 5.<sup>25</sup> First, we standardize the rainfall within each commune to account for commune specific variation in rainfall patterns. Then, we exploit the Khmer Rouge’s decision to grant provincial leaders considerable freedom to allocate labor inside their provinces to relatively more productive areas. To account for this

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<sup>24</sup>The NOAA data is available at <ftp://ftp.cpc.ncep.noaa.gov/fews/S.Asia/data/> and Asian Precipitation - Highly-Resolved Observational Data Integration Towards Evaluation (Aphrodite) is available from <http://www.chikyu.ac.jp/precip/english/>.

<sup>25</sup>The harvest season is defined as September, October, and the first two weeks of November according to Nesbitt (1997). Contemporaneous yields taken from the CSES.

variation, we calculate the average productivity in every province and identify above average productive communes as our treated sample.<sup>26</sup> Formally,

$$\text{Productive during KR}_c = \mathbb{I} \left[ \frac{\text{Rain during KR}_c - \mu_c}{\sigma_c} \leq \mu_p^{KR} \right], \quad (1)$$

where  $\mu_c$  and  $\sigma_c$  are the communes historical mean and standard deviation used to standardize the rainfall in a commune during the Khmer Rouge period. Our binary treatment then defines productive communes as experiencing rainfall below the province mean. Although losing potentially interesting continuous variation, this procedure is closest to the leaderships plan which we aim to recreate and retains a considerable amount of variation across Cambodia (Figure 2b).<sup>27</sup>

We estimate the impact of being productive during the genocide using ordinary least squares, controlling for a second-order polynomial in latitude and longitude and pre-genocide commune characteristics:

$$Y_c = \beta \text{ Productive during KR}_c + \Gamma_c + X_c + \varepsilon_p. \quad (2)$$

We report standard errors clustered at the province level as well as corrected for spatial correlation for all results to account for spatially correlated rainfall.  $\beta$  identifies the causal effect of state repression, as proxied by our productivity measure, on genocide intensity and preferences if the temporary production shock during the genocide is uncorrelated with observable characteristics at the time.

## 5.2 Exogeneity

In Table 1 we provide evidence that all pre-determined commune characteristics are uncorrelated with being relatively more productive during the Khmer Rouge regime. We document large p-values for all variables including the area of rice fields, forests or inundated areas, suggesting that underlying productivity is uncorrelated with our productivity shock. Moreover, large p-values for population density and having a school as proxies for social capital as well as bombings from

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<sup>26</sup>Our procedure is a two-step standardization. First, we use the historical mean and standard deviation of each commune to determine how productive this commune was relative to its history. Then, we standardize again using the mean and standard deviation of all communes in a given province during the Khmer Rouge period, and define treated observations as those who were more productive relative to its own mean and the mean of its surrounding communes.

<sup>27</sup>In the appendix we document the robustness of our results to three additional definitions. First, we calculate the standard deviation within each province  $\sigma_p$  and define the continuous, within province productivity  $R_{KR,c,p}$  as the standardized version of (1). Second, we use this continuous version and define more productive communes as  $R_{KR,c,p} < -0.5$  and less productive as  $R_{KR,c,p} > 0.5$ . Third, we only use the standardized rainfall using the historical rainfall of the commune:  $\frac{\text{Rain during KR}_c - \mu_c}{\sigma_c}$ . The results are robust to all the different specifications of our productivity shock.

the American bombing campaign as a proxy for stronger initial support for the Khmer Rouge show no pre-existing differences in preferences between productive and non-productive communes before the Khmer Rouge came to power. In addition, we find no differential productivity using estimated yields from the FAO for low-input rain-fed rice in the years 1960-1990. We thus argue that our production shock is orthogonal to a rich set of pre-Khmer Rouge determinants of political outcomes, lending credibility to our identification strategy.

### 5.3 Effect on Yields

To establish our empirical strategy, we first document that present-day yields correlate negatively with excessive rainfall during the harvest season (Figure 5). We thus define a commune to be productive during the Khmer Rouge, if it experienced below average rainfall during the period 1975-1977 compared to other communes in the same province. In Table A.2, we show that our instrument for productivity increases standardized yields by 0.08 standard deviations or 0.213 tons per hectare in our preferred specification.<sup>28</sup> Importantly, the qualitative relationship is robust in all alternative specifications and shock definitions, validating our identification of relatively more productive communes during the Genocide.

### 5.4 Effect on Violence

In a second step, we document the relationship between productivity during the Khmer Rouge and measures of political violence and repression in Table 2. Controlling for commune characteristics, a more productive commune has 387 more dead bodies in 8 more mass graves and a 62% higher probability of having a war memorial marking a Killing Field. Since increased violence indicates larger labor camps, these outcomes are indicative of increased state repression during the Khmer Rouge’s reign. By the same token, these measures are highly correlated and to mitigate concerns of multiple hypotheses testing we standardize each violence measure and sum the standardized outcomes weighting each outcome by the inverse of the covariance matrix of the standardized outcomes (Anderson, 2008). The results in columns (7) and (8), suggest that our instrument increases violence by 0.135 standard deviations.

Having identified that productivity during the Khmer Rouge is highly predictive of violence, we establish the robustness of this result in different specifications and dependent variables in Table A.3. Here, we vary the definition of our shock in rows and the dependent variable in

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<sup>28</sup>Our data suggest that in 1970, Cambodia had about 2.6 million hectares of rice which is corroborated by other sources that give a figure of 2.4 million hectares (<http://ricepedia.org/cambodia>, accessed in April 2019). Today, Cambodia has 3.1 million hectares of land producing 9.3 million tons of rice and a 0.2 ton increase in production is worth about 260 million USD in March 2018 prices.

columns. All measures, including per-capita or per-square-kilometer as well as log transformations of bodies and mass graves are robustly predicted by all shock definitions. Moreover, even though we show that our instrument is uncorrelated with population density, violence measures are potentially positively correlated with population. To further alleviate the concern that our effect captures larger cities, we document that our point estimates remain unchanged if we omit the first, fifth, or tenth percent of the largest communes in 1970 (Table A.4).

## 5.5 Randomization Inference

The advantage of using precipitation as an instrument for productivity is that the same data can be used to validate the identifying assumption. We argue that rainfall during the harvest seasons 1975–1977 affected the movement of people across Cambodia and, ultimately, the size and location of the Killing Fields. Then, rainfall in any other period should be uncorrelated with measures of violence, except for chance. To test this, we employ two methods of randomization inference in Figure 6. Since our rainfall data only allows for 66 placebo harvest seasons, we first randomly allocate commune productivity within each province. The point estimates from 1,000 repeated draws are shown in the left panel of Figure 6. Here, p-values for two-tailed tests range from 0.008 for the standardized violence measure to 0.051 for the probability of having a war memorial. Instead, using the 66 placebo harvest seasons in the right panel of Figure 6, we obtain p-values in a range of 0.014 and 0.044 suggesting a highly significant first stage estimate.<sup>29</sup>

In summary, we show that our rainfall instrument is uncorrelated with pre-determined commune characteristics and strongly predicts the productivity of rice fields and indicators of violence during the Genocide. We document the robustness of this relationship using methods of randomization inference using random assignment of treatment, placebo estimates in any three-year period from 1951–2017, and varying shock definitions. As violence indicators are correlated with state repression, we argue that we have identified exogenous variation in state repression to test the implications of our model in terms of exit and voice.

## 6 Results

In our model, we derive two hypotheses for how citizens react to state repression. If the experience of the genocide increases the preferences for pluralism and voting is unobservable,

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<sup>29</sup>In an additional step, we verify in Table A.1 that growing season shocks are not correlated with our measures of violence.

more people will turn up to vote for the opposition party. Similarly, if state repression increases the expected cost of dissent, voters will unambiguously reduce their participation in society. Combined, both lead to increased political competition, and incumbents find their ability to extract rents limited.

## 6.1 Voice

We test whether voters voice their discontent with evidence from recent elections in Table 3 and Figures 7-9. In columns (1)-(6) of the upper panel, we document a strong relationship between productivity during the KR, vote shares for the opposition ( $\beta$ : 4.766, s.e.: 1.049) and voter turnout ( $\beta$ : 2.939, s.e.: 1.292). A similar effect in the communal elections (lower panel) suggest that voters' preferences have changed systematically in response to state repression. Placebo estimates for all other periods of interest in Figure 7, suggest a causal link in all available elections.

A second interpretation of changed preferences for pluralism is that the competitiveness of elections increases as voters become more informed. Using the likelihood of obtaining an absolute majority (column 8) and the competitiveness measure of Besley et al. (2010) (column 10), we show that elections are more close in historically more productive communes.

We directly measure preferences using two rounds of the nationally representative Asia Foundation Election Survey. As multiple questions from the survey are targeted to elicit correlated information, we construct a standardized index to account for the correlation between the variables in each category. We present our main estimates using the standardized scores on voter informedness and support for democratic values in Table 4 and Figure 10.<sup>30</sup> Citizens in our sample are significantly more informed and show more support for democracy, corroborating our hypothesis that as preferences change, voters increasingly voice their discontent at the voting booth. Again, the results are highly robust using all placebo years (Figure 11) and various shock definitions (Table A.8) and the results by age group in Figure 10 suggest that important factors such as informedness and support for democracy are transmitted across generations.

We conclude that state repression during the Khmer Rouge reign had a strong effect on voters' tendency to use voice as their political action. In line with our model, we show that preferences for pluralism and democratic values were positively affected in response to a period of severe state repression.

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<sup>30</sup>Following Cantoni et al. (2017), we additionally provide the results on the individual questions in each category together with FDR adjusted p-values in Table A.7.

## 6.2 Exit

We address the possibility of exiting civil society using two surveys. First, we use the Asia Foundation Election Survey and construct standardized indices for local civic participation and trust. Then, we employ the Cambodian Socio-Economic Survey (CSES) and use the revealed preferences principle to highlight changes in the decisions taken by individuals.

We present the estimates from the Asia Foundation Election Survey using standardized scores on civic participation and trust from the survey of the electorate in Table 4 and Figure 10. Respondents show significantly less civic participation and trust suggesting that voters retreat from civil society. Again, the results are highly robust using all placebo years (Figure 11) and various shock definitions (Table A.8).

We continue and use the CSES to estimate the effect of state repression on revealed preferences for paying local property taxes and working for the government (Table 5). Both are straightforward choices to identify ‘exit’ in general surveys as property taxes are easily observable and locally collected taxes and government employment directly measures daily interactions with the government. Across all generations, people living in historically more productive communes pay less property taxes, and standardizing all tax variables suggest a 0.03 standard deviation decrease. Similarly, people are less likely to work for the government (column 10) and are more likely to be self employed (column 12).<sup>31</sup> According to our hypothesis, our findings are consistent with state repression increasing the cost of voicing discontent.

Combining the results on voicing discontent and increased support for pluralism with the results on local civic participation, our findings suggest that voters use exit and voice as a result of state repression. In our model, these findings support the hypothesis that state repression affects both preferences for pluralism and democratic values, as well as the expected cost of dissent. In short, our findings suggest that the experience of political violence makes voters more convinced about the need for opposing views, but more cautious in expressing them. As a result, political competition increases and incumbents find their ability to extract rents limited.

## 6.3 Policymaking and Natural Resource Extraction

An implication of the increase in political competition that we find (Table 3) is that it reduces the incumbent party’s ability to extract rents from public office. In addition, the combination

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<sup>31</sup>The findings from revealed preferences using the CSES are again robust using all placebo years and various shock definitions (Figure 12 and Table A.10). In Table A.13 we use the 2008 census to show that while there is no detectable difference in the number of establishments, people in historically more productive communes tend to work in manufacturing, suggesting a sectoral shift away from agriculture.

of a more informed electorate with stronger democratic values further restricts the ability of elected officials to engage in rent-seeking activities (Pande, 2011).<sup>32</sup>

To investigate this more closely, we turn to the extraction of natural resources. Between 2001 and 2014, Cambodia’s annual forest loss rate increased by 14.4%, making it the fastest acceleration of tree cover loss in the world. Moreover, it is a well-documented fact that public officials are earning private rents from granting land concession licenses that permit for the extraction to take place (see e.g., Le Billon, 2002; Global Witness, 2007; Un and So, 2011; Scurrah and Hirsch, 2015). In Table 6, we combine data using the Hansen et al. (2013) deforestation measures between 2000 and 2014, geocoded data on all land concessions granted between 1996 and 2015, and village-level data on illegal logging and overuse from the CSES. Controlling for the size of forests in 1970 as calculated by the US Army maps, historically more productive communes have drastically lower rates of deforestation. The point estimate suggest about a 50% reduction in deforestation, a result highly significant in the placebo distribution (Figure 13a). Similarly, land concessions in affected communes decrease by 15% and illegal activities contributing to deforestation decrease by 12.6 and 15% in columns (4), (6), and (8).<sup>33</sup> Importantly, while the first two measures of rent extraction can be directly linked to a politician or party, the latter two suggest that the decreased trust observed in the election surveys affects extractive cooperation of citizens.

Jointly, our results indicate that individuals who suffered from state repression exit civil society and voice their discontent in elections. Consistent with our model which predicts that both preferences for democratic values and the cost of dissent are affected, we observe more informed, more democratic voters that shun civic society and report lower levels of trust. Combining these results, we observe significantly lower rates of rent extraction in historically more productive, and hence, more politically competitive communes.

## 7 Alternative Hypotheses

So far, we have interpreted our evidence on citizens’ exit and voice as driven by the experience and traumatic memory of state repression together with the Killing Fields acting as salient markers of past political violence. However, there could be complementary explanations where the repression changed the demographics of the survivors resulting in compositional differences

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<sup>32</sup>Appendix B provides a simple extension of our model that incorporates elected officials’ rent extraction in response to state repression.

<sup>33</sup>All measures are robust to alternative shock definitions and dropping large communes (Tables A.11 and A.12).

in population, age, gender, education or the migration patterns. It is also possible that assets and consumption could have changed directly as an outcome of the labor camps, or indirectly, following post-Khmer Rouge investments in public infrastructure in places experiencing more political violence. Next, we penetrate this question by investigating if proxies capturing these alternative hypotheses are driven by productivity differences during the Khmer Rouge era.

To begin with, we first examine if the age distribution changed following the Khmer Rouge rule. As a benchmark, we digitized the 1962 census to capture the distribution in Cambodia prior to the genocide.<sup>34</sup> Figure 14 contrasts the 1962 distribution with the age distribution during the Khmer Rouge era for survivors using household survey data from 1996-2014 across productive and non-productive communes. As expected, young (below age 10) and middle-aged citizens (ages 35-) were more likely to have lost their lives during the genocide, but there appears to be no correlation with our productivity measure. In fact, testing the differences between the distributions in Figure 15, we document no systematic difference between productive and non-productive communes today (something that also holds true when estimating the differences in distributions for men and women separately as showed in Figure A.1).

The results are corroborated in Table 7, that presents a range of socioeconomic, demographic, and infrastructure-related outcomes. Specifically, using our main specification we test if our commune-level productivity measure is a significant predictor of these variables. Columns 1-4 indicate that the estimates on contemporary population density, gender ratio, age, and education are close to zero in magnitude and insignificant (Table A.14 in the Appendix shows that these findings hold up when estimated flexibly across the age distribution).<sup>35</sup> In columns 5, 6, and 9 we assess the classical Malthusian argument by examining individual assets and consumption together with a commune-level poverty indicator. As before, the estimated effects are indistinguishable from zero.<sup>36</sup> Column 7 examines differential population movements just after the Genocide and shows that individual in-migration in 1979 to the current commune of residence does not differ across productive and non-productive communes.<sup>37</sup> Finally, in columns 8 and 10 we present two standardized indices aggregated at the commune level. Market access is based on variables measuring distance to important outlets and the existence of service functions while school access captures important quality indicators such as student-teacher ratio,

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<sup>34</sup>Unfortunately, the data from 1962 is only available at the country level barring any comparison with present-day communes.

<sup>35</sup>Population density and the gender ratio are aggregated at the commune-level using the 1998 and 2008 Census while age and education are individual-level outcomes from the household survey

<sup>36</sup>Tables A.15 and A.16 in the Appendix provide additional evidence to the same point.

<sup>37</sup>Appendix Table A.17 shows the same finding differentiated across the age at the time of the Khmer Rouge.



enrollment rates, and distance to the nearest school (see Table A.18 for the estimates on the individual variables). The estimated coefficients are zero or close to zero and insignificant.<sup>38</sup>

In summary, while the Cambodian population as whole was affected across a range of important measures following the repression of the Khmer Rouge, these outcomes do not differ across productive and non-productive communes today. Together the findings lend support to the notion that people’s political preferences and behavior have changed as a result of experiencing state repression and because of the Killing Fields’ presence today, acting as salient markers of past violence.

## 8 Conclusion

We show that state repression makes politics less personal and more competitive. Using evidence from history’s most severe episode of political violence, the genocide in Cambodia under the Khmer Rouge, we find that state coercion leads to more votes in favor of the opposition over the authoritarian incumbent and increased support for democratic principles 4 decades after the genocide. At the same time, citizens become more cautious in their interactions with the local community as captured by lower participation in community organizations and less trust. Policy is also affected as there is less resource extraction in areas with more historical killings, consistent with political competition reducing elected officials’ ability to extract rents. As most effects persist across generations, we conclude that the legacy of political violence can have a long-term impact on society. In addition, we also provide evidence that the changes in people’s political preferences and behavior are driven by experiences of state repression rather than altered demographics of the survivors or direct economic effects.

The results are relevant for the policy debate on democratic development, contributing to our understanding of political participation in post-conflict societies where citizens still live under the threat of political violence. Even in authoritarian states, such as Cambodia, elections matter as a source of legitimacy and corrective feedback (Magaloni, 2006; Brownlee, 2007) or as a way to allow for a credible power sharing among the elites (Bidner et al., 2015). Our findings also open up for additional questions. First, do prisons or labor camps induce similar effects on preferences and behavior in other contexts, such as Nazi Germany’s concentration camps or the US WW2 internment of Japanese Americans? Second, given our findings on the link between state repression and political competition, more research is needed to understand the

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<sup>38</sup>Table A.19 shows similar conclusions when investigating night time lights.

implications for the theory of electoral competition in political economics.

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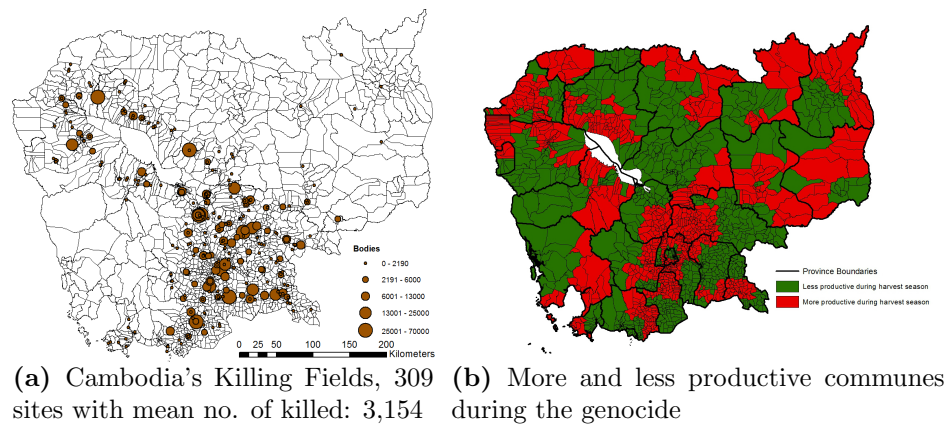
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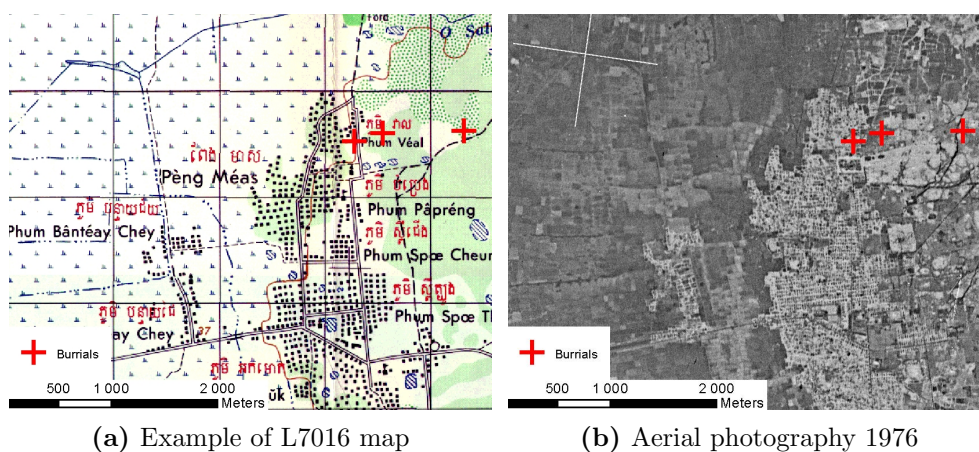


## 9 Figures and Tables

**Figure 2:** Killing fields in Cambodia



**Figure 3:** Pre-genocide covariates from US Army L7016



**Figure 4:** Production plans of the Khmer Rouge leadership

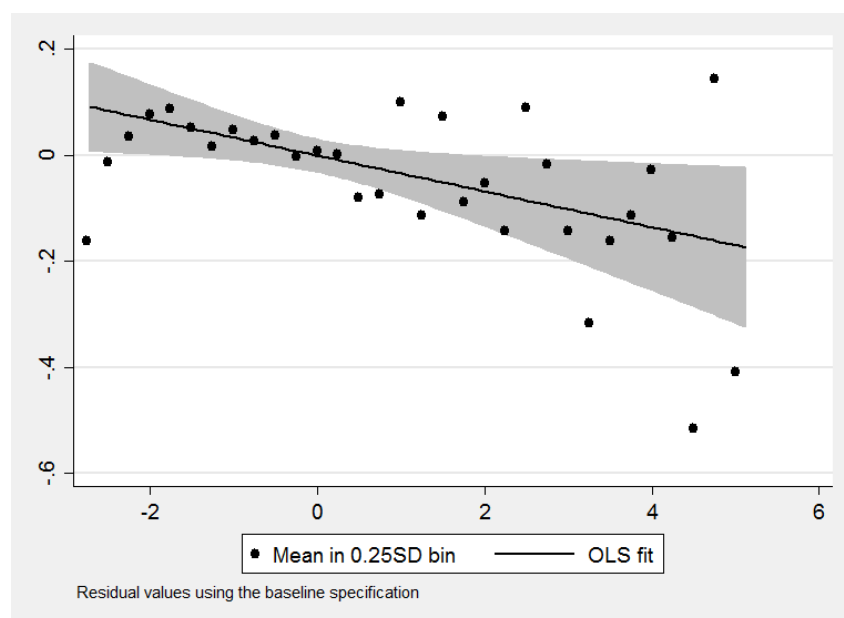
TABLE 3  
PLAN FOR RICE PRODUCTION THROUGHOUT THE COUNTRY DURING THE PERIOD 1977 - 1980

Zone and Region	1977	1978	1979	1980	Total For Four Years
1. NW	1,620,000T	1,900,000T	2,250,000T	2,600,000T	8,370,000T
2. East	1,290,000T	1,410,000T	1,510,000T	1,620,000T	5,830,000T
3. SW	1,140,000T	1,210,000T	1,320,000T	1,440,000T	5,110,000T
4. North	695,000T	758,000T	935,000T	912,000T	3,200,000T
5. West	432,000T	450,000T	480,000T	510,000T	1,872,000T
6. NE	73,000T	78,000T	84,000T	90,000T	335,000T
7. Region 106	306,000T	336,000T	366,000T	384,000T	1,392,000T
8. Region 103	42,000T	48,000T	54,000T	60,000T	204,000T
9. Centre Armed Forces	18,000T	24,000T	30,000T	36,000T	108,000T
10. Zone Armed Forces	39,000T	54,000T	66,000T	90,000T	249,000T
Total:	5,555,000T	6,268,000T	6,995,000T	7,722,000T	26,560,000T <sup>a</sup>

<sup>a</sup> Total rice produced. Total production for fields harvested twice per year is figured as 6 tons per hectare; ordinary fields harvested once per year is estimated at 3 tons per hectare.

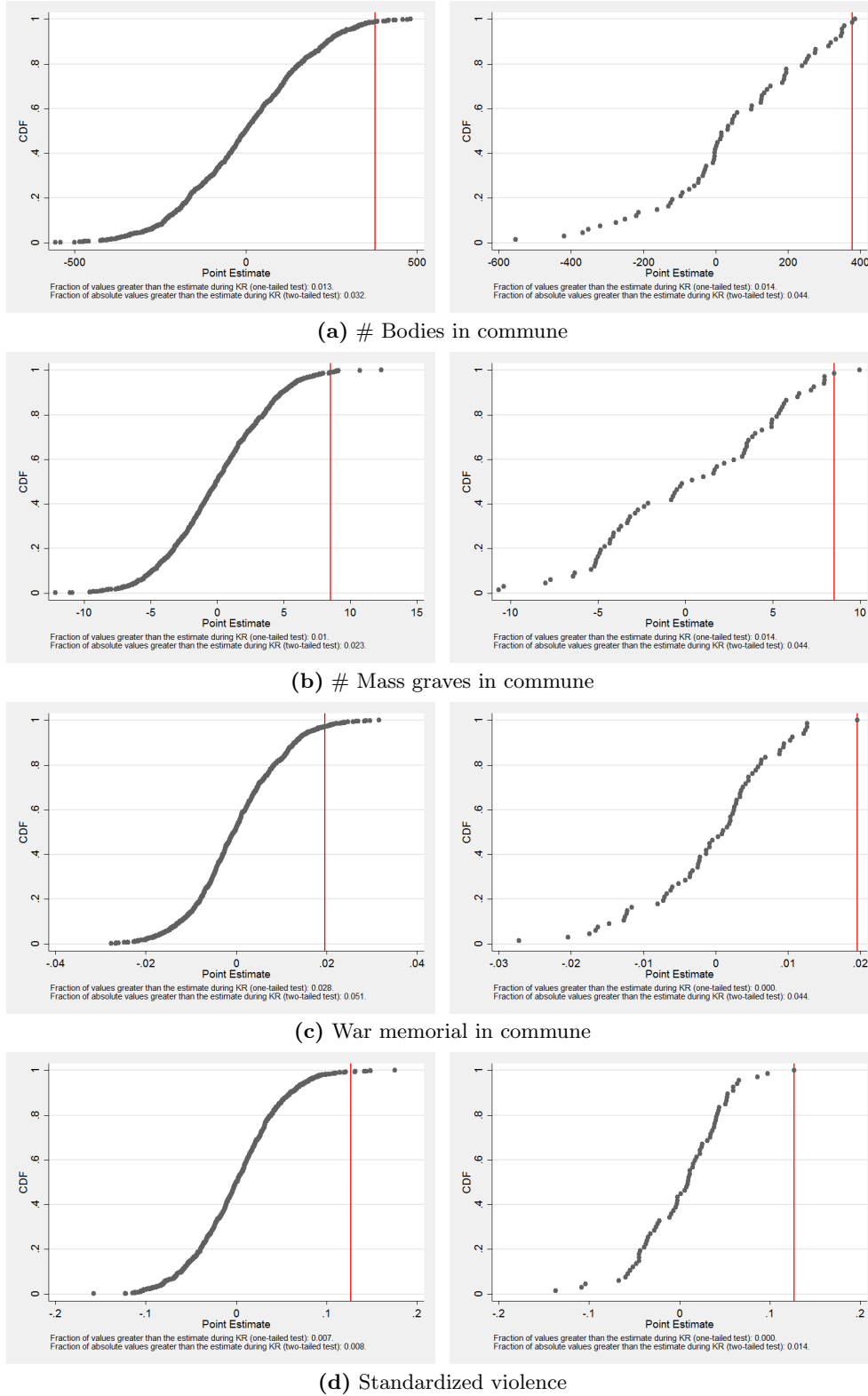
Example of a production plans across different regions of Cambodia ([Chandler et al., 1988](#)).

**Figure 5:** Rice yields



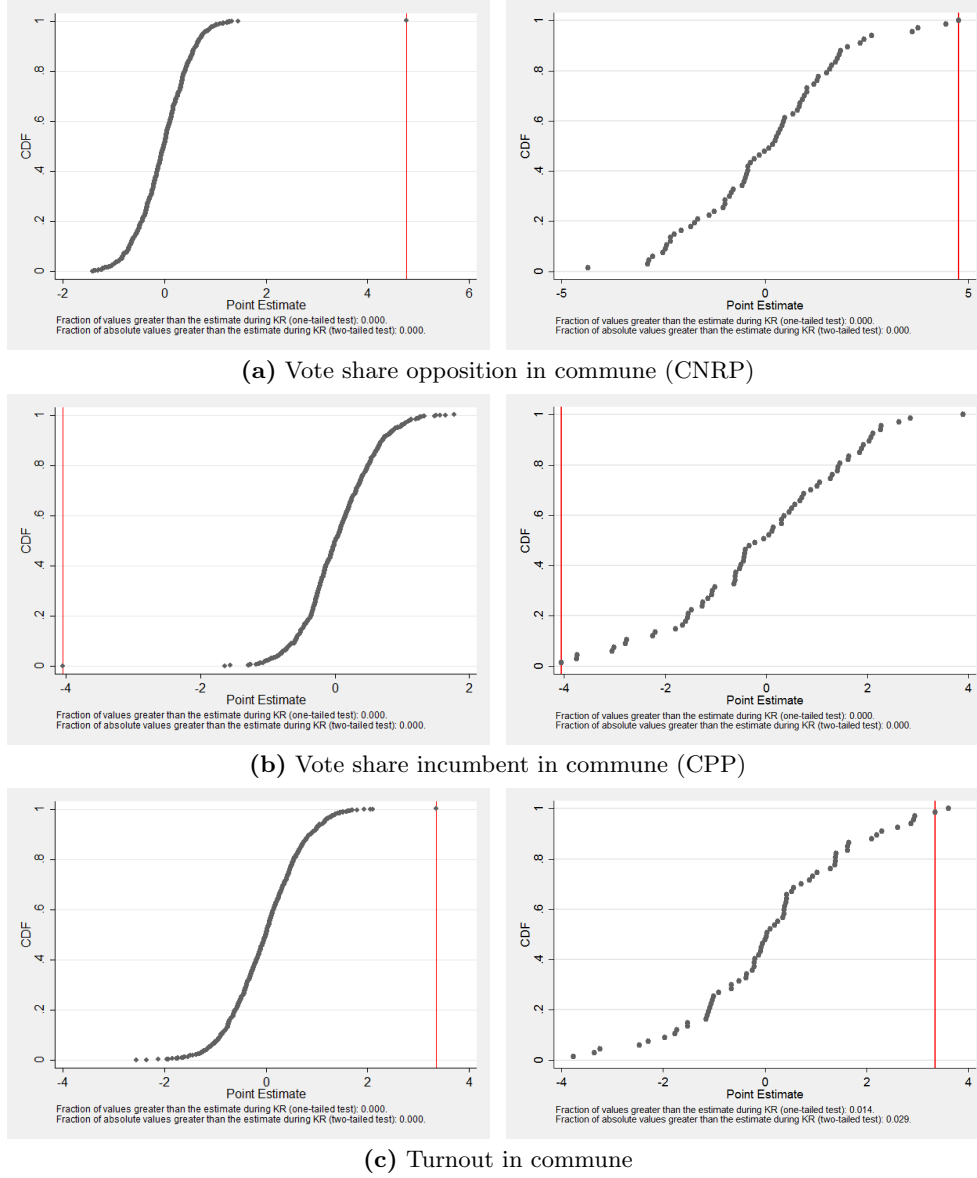
Rice yields as a function of standardized rainfall during the harvest season. Data taken from the Cambodian socio-economic survey 1996–2014. More rain is associated with lower yields as it drowns the rice. 95% confidence intervals shown. Province fixed effects and a second-degree polynomial in latitude and longitude included in the regression. Commune characteristics included and defined in Table 1.

**Figure 6: Placebo estimates for violence**



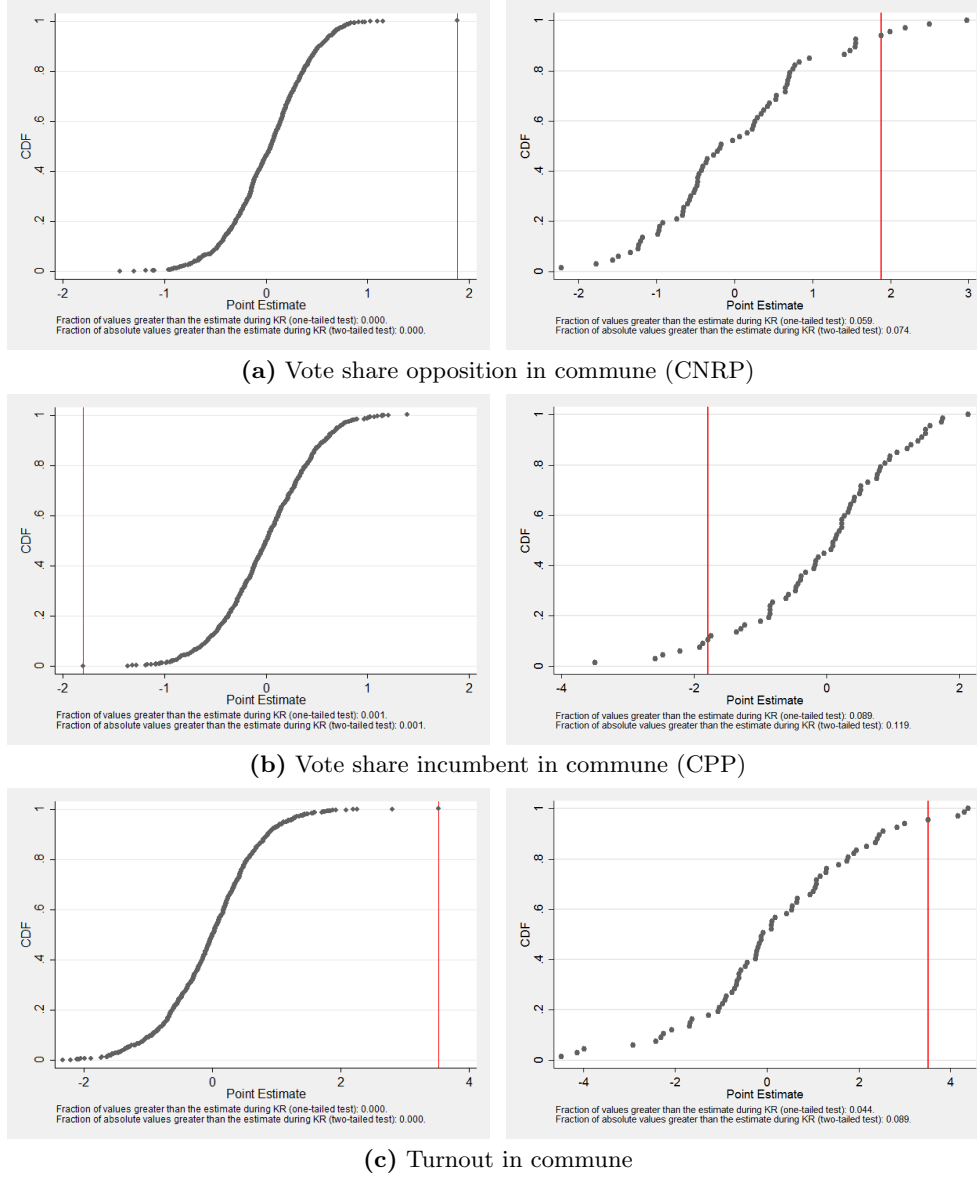
The graphs show the main effect of the production shock in the harvest seasons during the Khmer Rouge reign, compared to the cumulative distribution of estimates of a production shock in placebo years. The line indicates the estimated coefficient during the Khmer Rouge. Under every graph two statistics indicating the p-value of a one-sided and two-sided test are presented. Randomization inference (left) and placebo seasons (right) for the main violence indicators. The randomization procedure assigns 50% of the communes within a province to treatment using 1,000 draws. In the placebo estimations (right), treatment is assigned based on the within province productivity in the harvest season in all three-year windows from 1951 until 2017. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions.

**Figure 7: Placebo estimates for political mobilization: National election**



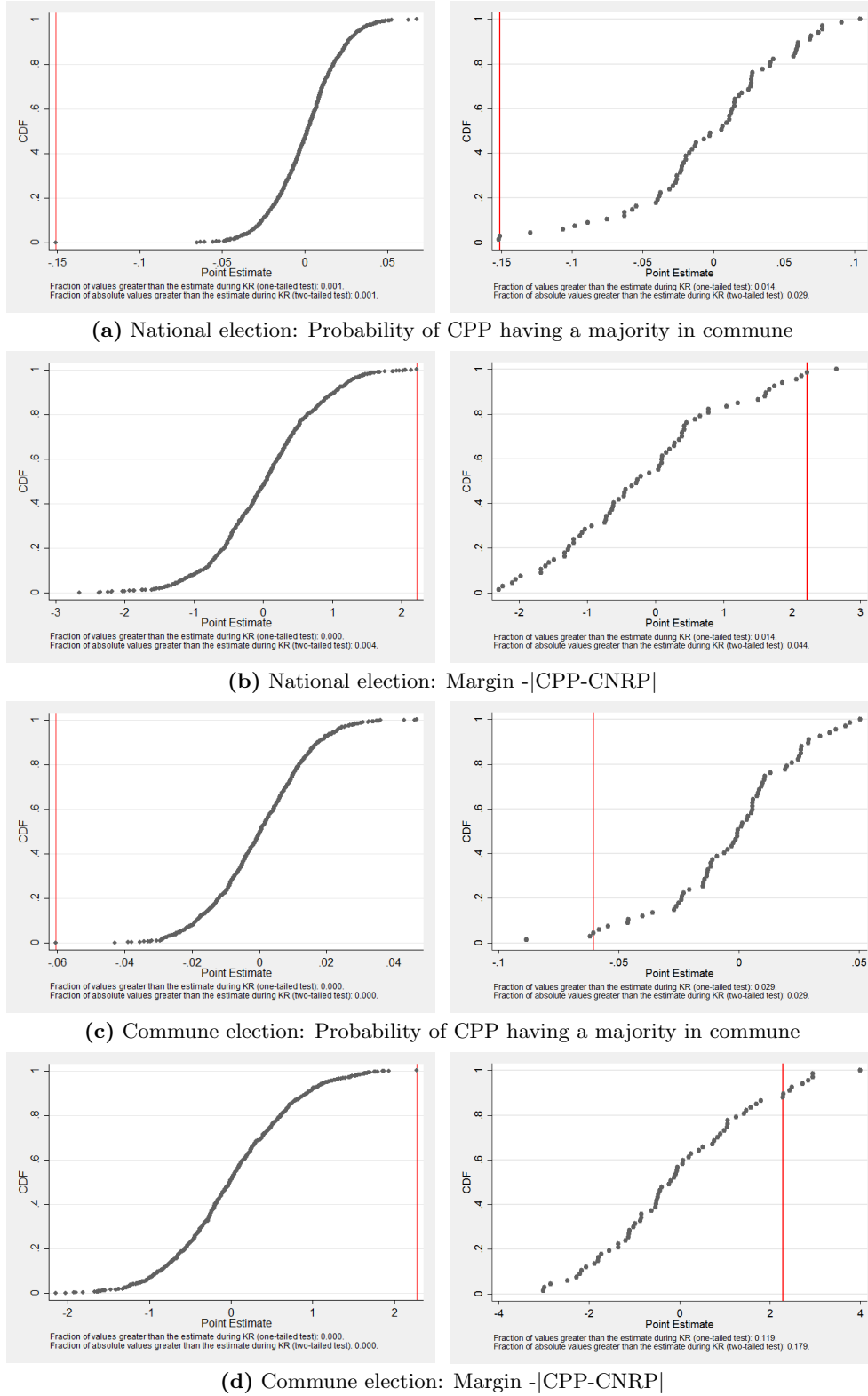
The graphs show the main effect of the production shock in the harvest seasons during the Khmer Rouge reign, compared to the cumulative distribution of estimates of a production shock in placebo years. The line indicates the estimated coefficient during the Khmer Rouge. Under every graph two statistics indicating the p-value of a one-sided and two-sided test are presented. Randomization inference (left) and placebo seasons (right) for the main violence indicators. The randomization procedure assigns 50% of the communes within a province to treatment using 1,000 draws. In the placebo estimations (right), treatment is assigned based on the within province productivity in the harvest season in all three-year windows from 1951 until 2017. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions.

**Figure 8: Placebo estimates for political mobilization: Communal elections**



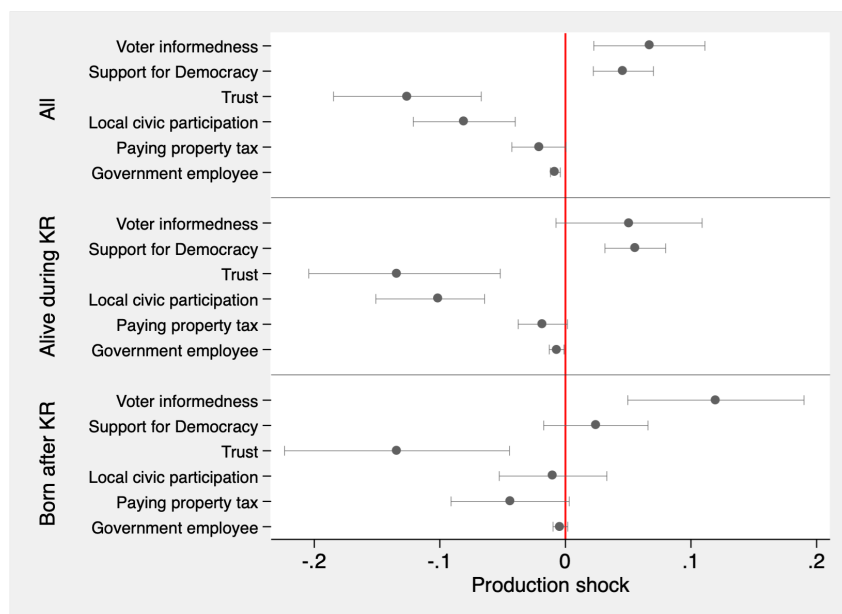
The graphs show the main effect of the production shock in the harvest seasons during the Khmer Rouge reign, compared to the cumulative distribution of estimates of a production shock in placebo years. The line indicates the estimated coefficient during the Khmer Rouge. Under every graph two statistics indicating the p-value of a one-sided and two-sided test are presented. Randomization inference (left) and placebo seasons (right) for the main violence indicators. The randomization procedure assigns 50% of the communes within a province to treatment using 1,000 draws. In the placebo estimations (right), treatment is assigned based on the within province productivity in the harvest season in all three-year windows from 1951 until 2017. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions.

**Figure 9: Placebo estimates for political competition**



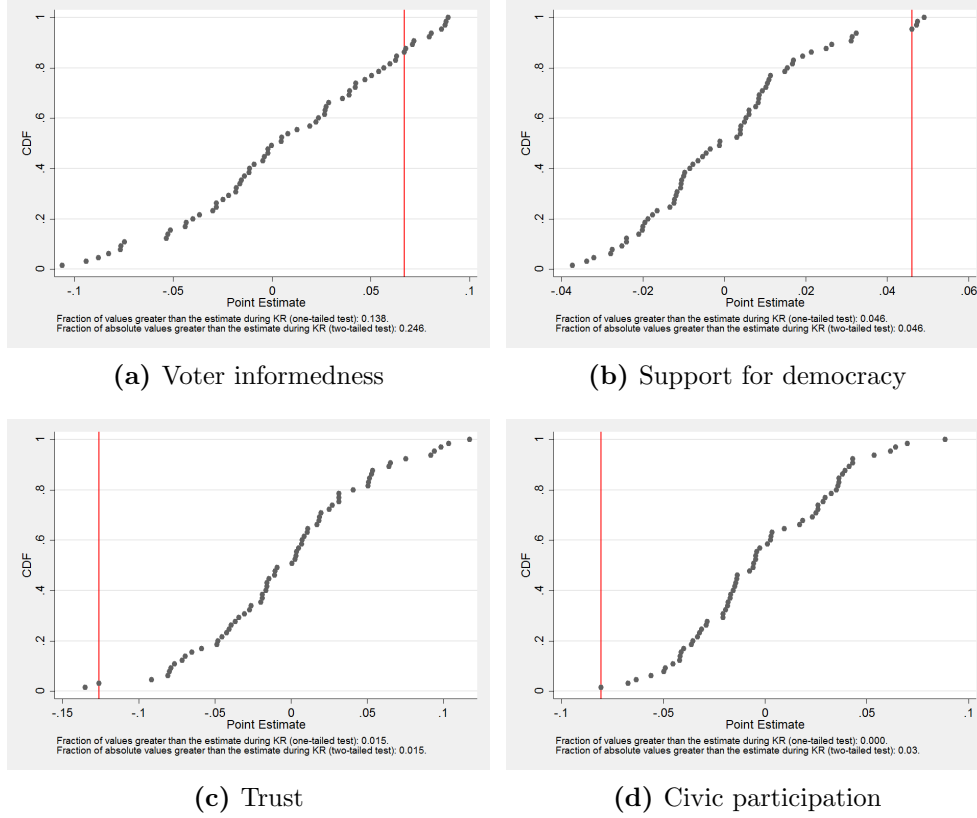
The graphs show the main effect of the production shock in the harvest seasons during the Khmer Rouge reign, compared to the cumulative distribution of estimates of a production shock in placebo years. The line indicates the estimated coefficient during the Khmer Rouge. Under every graph two statistics indicating the p-value of a one-sided and two-sided test are presented. Randomization inference (left) and placebo seasons (right) for the main violence indicators. The randomization procedure assigns 50% of the communes within a province to treatment using 1,000 draws. In the placebo estimations (right), treatment is assigned based on the within province productivity in the harvest season in all three-year windows from 1951 until 2017. ‘Margin  $-|CPP-CNRP|$ ’ is calculated as the vote share of CPP minus CNRP and a variation of the competitiveness measure by Besley et al. (2010). Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions.

**Figure 10:** Political preferences, civic participation, and state avoidance



Standardized scores on voter informedness, support for democracy, local civic participation, and trust from the Asia Foundation 2003 and 2013 survey. Standardized scores on paying property taxes and government employee are obtained from the Cambodia socio-economic survey 1996–2014. Zone or province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. 95% confidence intervals shown.

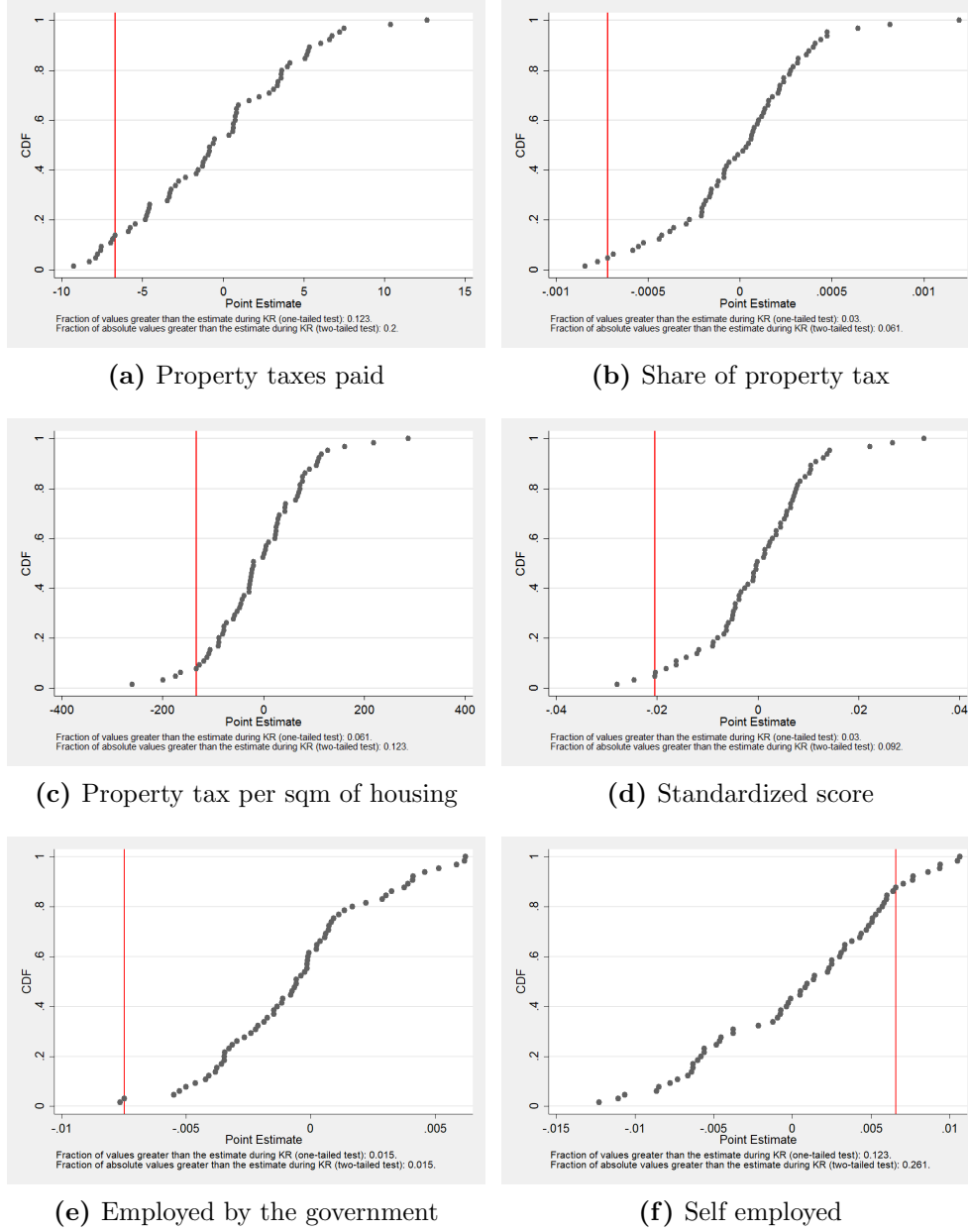
**Figure 11: Placebo estimates for exit and voice**



The graphs show the main effect of the production shock in the harvest seasons during the Khmer Rouge reign, compared to the cumulative distribution of estimates of a production shock in placebo years. The line indicates the estimated coefficient during the Khmer Rouge. Under every graph two statistics indicating the p-value of a one-sided and two-sided test are presented. Placebo estimations for the average effects. Treatment is assigned based on the within province productivity in the harvest seasons in all three year windows from 1951 until 2017. Zone fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics included and defined in Table 1.

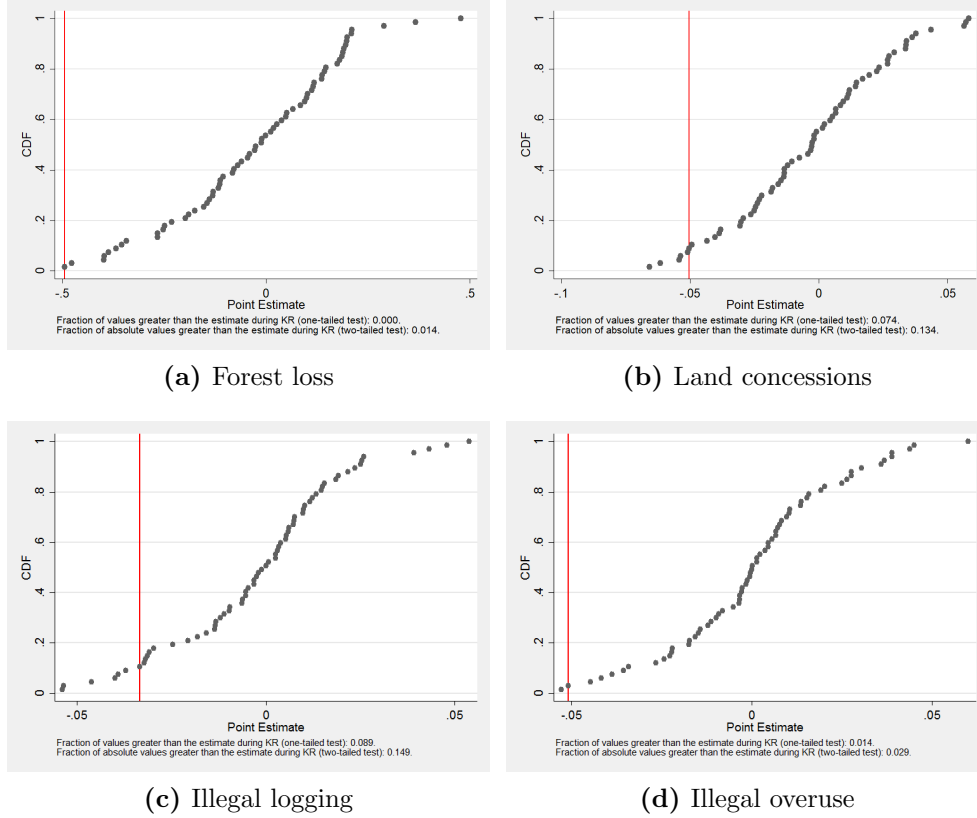


**Figure 12: Placebo estimates: Paying property taxes and government employment**



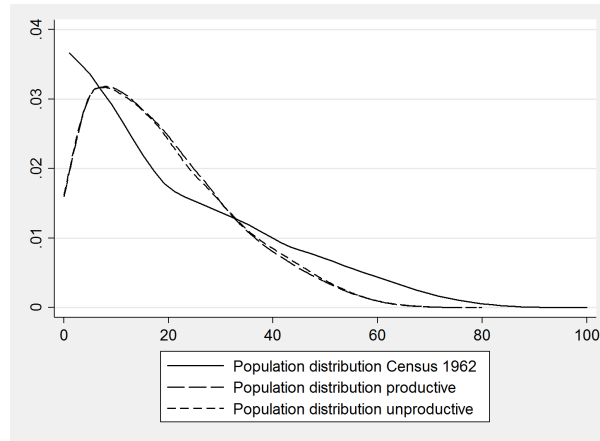
The graphs show the main effect of the production shock in the harvest seasons during the Khmer Rouge reign, compared to the cumulative distribution of estimates of a production shock in placebo years. The line indicates the estimated coefficient during the Khmer Rouge. Under every graph two statistics indicating the p-value of a one-sided and two-sided test are presented. Placebo estimations for the average effects. Treatment is assigned based on the within province productivity in the harvest seasons in all three year windows from 1951 until 2017. Source for all variables: Cambodia socio-economic survey 1996–2014. ‘Share of property tax’ is defined as the amount of property tax paid, relative to all non-food expenditures. ‘Property tax per sqm of housing’ is defined as the amount of property tax paid, relative to the floor area of the individuals home. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics included and defined in Table 1.

**Figure 13: Placebo estimates: Deforestation and illegal land use**



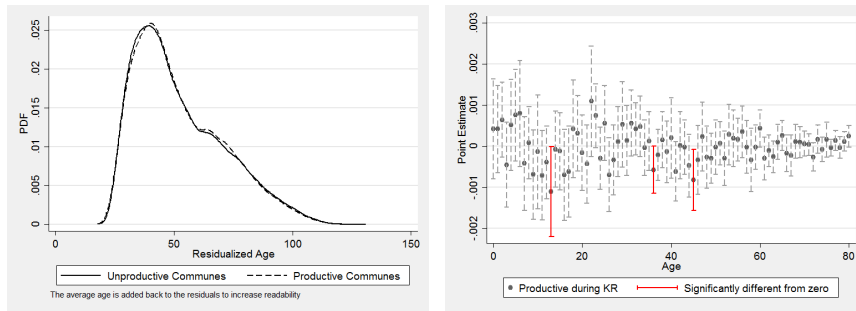
The graphs show the main effect of the production shock in the harvest seasons during the Khmer Rouge reign, compared to the cumulative distribution of estimates of a production shock in placebo years. The line indicates the estimated coefficient during the Khmer Rouge. Under every graph two statistics indicating the p-value of a one-sided and two-sided test are presented. Placebo estimations for the average effects. Treatment is assigned based on the within province productivity in the harvest seasons in all three year windows from 1951 until 2017. Source for all variables: Cambodia socio-economic survey 1996–2014. ‘Forest loss’ is defined as the square kilometers of forest lost between 2000–2014 and provided by Hansen. Source for all other variables: The village data set from the Cambodia socio-economic survey 1996–2014. ‘Land concessions’ is defined as one if a commune sold land for mining of forest operations. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics included and defined in Table 1.

**Figure 14: Survival composition: Age**



The distribution of age in the 1962 census (solid line) and the Cambodian socio-economic survey 1996–2014. The dashed line represents the age distribution within communes that were more productive during the Khmer Rouge and the dotted line those that were less productive.

**Figure 15: Distributional effects: Age**



The distribution of age in the Cambodian socio-economic survey 1996–2014, separated by the productiveness of the commune during the Khmer Rouge regime. Histogram on the residualized distributions (left) and point estimates on the difference between the distributions for every age between 0–80. Differences based on whether the commune was productive during the genocide. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics included and defined in Table 1.

**Table 1: Summary statistics**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	Non-productive communes		Productive communes		Exogeneity test			
	Mean	S.D.	Mean	S.D.	$\beta$	s.e.	T-Stat	p-value
<b>Violence indicators:</b>								
#Bodies in commune	407.873	2724.575	792.152	4514.115				
#Mass graves in commune	7.086	46.580	16.237	97.032				
War memorial in commune	0.035	0.183	0.053	0.224				
<b>Political mobilization:</b>								
Vote share for CNRP, national election	37.512	15.710	41.814	16.315				
Vote share for CNRP, commune election	33.683	12.887	35.808	13.438				
Vote share for CPP, national election	54.782	14.639	50.852	14.967				
Vote share for CPP, commune election	61.664	14.304	59.405	14.852				
Turnout, national election	77.274	18.361	80.430	17.012				
Turnout, commune election	75.427	20.175	78.799	18.768				
CPP $\geq$ 50%, national election	0.593	0.492	0.468	0.499				
CPP $\geq$ 50%, commune election	0.782	0.413	0.708	0.455				
Margin: - CPP-CNRP , national election	-27.889	20.337	-25.271	20.001				
Margin: - CPP-CNRP , commune election	-31.053	22.807	-28.509	22.705				
<b>Local state avoidance:</b>								
Property taxes paid	54.737	306.353	22.398	150.791				
Share of property tax	0.005	0.020	0.002	0.011				
Property tax per sqm of housing	906.715	12980.324	351.728	2276.594				
Working for the government	0.098	0.298	0.065	0.247				
Self employment	0.216	0.412	0.248	0.432				
<b>Deforestation:</b>								
log Forest loss	3.846	3.104	3.093	2.959				
Land concession	0.317	0.466	0.244	0.430				
Illegal logging	0.252	0.434	0.274	0.446				
Illegal overuse	0.304	0.460	0.326	0.469				
<b>Commune characteristics:</b>								
Commune with school	0.670	0.471	0.705	0.456	0.026	0.025	1.046	0.296
Commune with telephone	0.004	0.061	0.006	0.078	0.002	0.003	0.579	0.563
Commune with commune office	0.383	0.486	0.386	0.487	0.001	0.029	0.048	0.961
Commune with post office	0.017	0.131	0.016	0.125	-0.003	0.005	-0.529	0.597
log Population density	5.189	1.521	5.096	1.576	-0.024	0.133	-0.182	0.856
log Rice field area	5.691	2.841	6.239	2.430	0.392	0.349	1.123	0.261
log Area partially inundated	3.250	3.246	2.894	3.085	-0.125	0.247	-0.504	0.614
log Area covered by dense forests	4.081	3.941	3.911	3.594	-0.281	0.469	-0.599	0.549
log Commune area	3.864	1.619	3.814	1.152	-0.134	0.114	-1.173	0.241
log Distance to Phnom Penh	4.448	1.450	4.549	0.937	-0.067	0.069	-0.967	0.334
log Distance to closest road	0.397	1.416	0.387	1.465	0.032	0.116	0.272	0.786
log Distance to province capital	2.440	2.851	2.810	2.125	-0.003	0.103	-0.032	0.974
log Bomb load 1965-1973	4.932	3.356	4.630	3.188	0.095	0.236	0.402	0.688
log Potential yields (FAO, 1960-1990)	1.013	0.014	1.015	0.013	0.000	0.000	0.850	0.395
<b>Individual characteristics, Asia foundation 2003 and 2013:</b>								
Ethnicity	0.038	0.335	0.088	0.592	0.041	0.042	0.968	0.344
Year of birth	1969.798	15.256	1970.949	14.963	0.288	0.620	0.464	0.647
Male	0.488	0.500	0.501	0.500	0.013	0.017	0.779	0.445
Education	2.369	1.298	2.244	1.192	-0.131	0.112	-1.173	0.253
Income	2.990	1.839	3.003	1.829	-0.085	0.128	-0.664	0.513
Interview circumstance	1.125	1.220	1.163	1.198	0.111	0.059	1.874	0.074
Urbanity	0.497	0.500	0.506	0.500	0.009	0.062	0.146	0.885
Brick House	0.892	0.311	0.887	0.317	0.011	0.023	0.480	0.636
<b>Individual characteristics, Cambodian socio-economic survey 1996-2014:</b>								
Year of birth	1979.462	19.389	1980.076	19.591	-0.058	0.208	-0.277	0.782
Male	0.480	0.500	0.481	0.500	-0.001	0.002	-0.432	0.666
Urbanity	0.338	0.473	0.230	0.421	0.021	0.055	0.377	0.706
Years of education	5.532	5.337	5.010	5.142	-0.033	0.070	-0.047	0.635

Data on violence taken from the Cambodian Genocide Project. Data on Political mobilization taken from the national election offices in Cambodia. Commune characteristics are taken from the L7016 army maps covering Cambodia in 1970 and digitized by the authors if not otherwise noted. 'log Bomb load' taken from the Cambodian Genocide Project. 'Potential yields' are for low input rain fed rice from 1960-1990 and taken from the FAO. For deforestation, 'log Forest loss' is defined as the hectares of forest lost between 2000 and 2014, as calculated by Hansen et al. (2013), and 'land concessions' is a binary variable indicating whether any area in the communes was sold under a land concessions. The remaining variables are taken from the village questionnaires from the Cambodian socio-economic survey 1996-2014. Individual characteristics obtained by the indicated surveys and are included into regressions as fixed effects. Interview circumstance indicates whether the respondent was alone, with family, or a local official when answering the questionnaire.

**Table 2: Incidence of violence**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	#Bodies		#Mass graves		War Memorial		Standardized violence	
Productive during KR	377.914*** (171.222) [141.584]	387.276*** (150.958) [138.934]	8.501*** (3.529) [2.909]	8.038*** (3.265) [2.856]	0.020** (0.011) [0.008]	0.022*** (0.010) [0.008]	0.127*** (0.045) [0.033]	0.135*** (0.043) [0.031]
Commune characteristics	Yes		Yes		Yes		Yes	
Mean non-productive	407.873	407.873	7.094	7.094	0.035	0.035		
Observations	1,621	1,621	1,621	1,621	1,621	1,621	1,621	1,621

First stage results on how productivity during the Khmer Rouge influenced violence in a commune. ‘Standardized violence’ is the standardized index of ‘#Bodies’, ‘#Mass graves’, and ‘War memorial’, taking into account the covariance between these variables. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table 3: Political mobilization**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	
	Political mobilization			Political competition							
	Vote share CNRP (Opposition)			Vote share CPP (Incumbent)			Turnout		Absolute majority for CPP		Margin - CPP-CNRP
	National election in 2013										
Productive during KR	4.766*** (1.530) [1.049]	4.890*** (0.879) [0.600]	-4.054*** (1.463) [0.979]	-4.218*** (0.876) [0.614]	3.351** (1.767) [1.583]	2.939** (1.474) [1.292]	-0.151*** (0.055) [0.031]	-0.155*** (0.038) [0.026]	2.223* (1.276) [1.341]	1.754 (1.147) [1.305]	
	Communal elections in 2012 and 2017										
Productive during KR	1.882*** (1.053) [0.720]	2.100*** (0.680) [0.493]	-1.794** (1.108) [0.724]	-2.016*** (0.811) [0.565]	3.514* (2.157) [2.077]	3.080** (1.686) [1.478]	-0.061** (0.032) [0.024]	-0.069*** (0.024) [0.019]	2.280** (1.484) [1.040]	2.383*** (1.048) [0.851]	
Commune characteristics	Yes			Yes			Yes		Yes		
Observations national election	1,621	1,621	1,621	1,621	1,621	1,621	1,621	1,621	1,621	1,621	
Mean national election	37.512	37.512	54.782	54.782	77.274	77.274	0.593	0.593	-27.889	-27.889	
Observations commune elections	3,230	3,230	3,230	3,230	3,230	3,230	3,230	3,230	3,230	3,230	
Mean commune elections	33.683	33.683	61.664	61.664	75.427	75.427	0.782	0.782	-31.053	-31.053	

Every cell constitutes a separate regression of the instrument on the dependent variable in the header. Data taken from the official election results. 'Vote share CNRP' in the communal elections 2012 is calculated as the combined votes of the 'Sam Rainsy Party' and the 'Human Rights Party'. 'Turnout' is calculated using the electorate information from the national elections in 2013. 'Vote share CPP  $\geq 50\%$ ' is a binary variable indicating an absolute majority for the incumbent party CPP. 'Margin -|CPP-CNRP|' is calculated as the vote share of CPP minus CNRP and a variation of the competitiveness measure by Besley et al. (2010). Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table 4: Exit and voice**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	Voter informedness		Support for democracy		Local civic participation		Trust	
Average effect	0.060** 0.027 [0.025]	0.067*** 0.027 [0.023]	0.043*** 0.008 [0.012]	0.046*** 0.009 [0.012]	-0.081*** 0.025 [0.023]	-0.081*** 0.022 [0.021]	-0.131*** 0.034 [0.030]	-0.126*** 0.035 [0.030]
Alive during KR	0.039 0.031 [0.028]	0.049* 0.032 [0.028]	0.050*** 0.009 [0.012]	0.054*** 0.009 [0.012]	-0.096*** 0.026 [0.026]	-0.099*** 0.023 [0.024]	-0.128*** 0.037 [0.034]	-0.131*** 0.036 [0.033]
Born After KR	0.108*** 0.037 [0.038]	0.110*** 0.033 [0.033]	0.022 0.014 [0.018]	0.022 0.014 [0.019]	-0.012 0.034 [0.022]	-0.009 0.032 [0.021]	-0.124*** 0.054 [0.045]	-0.123*** 0.055 [0.045]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Individual controls		Yes		Yes		Yes		Yes

Every cell constitutes a separate regression of the instrument on the dependent variable in the header using individual level data. The row names define the sample used based on whether the year of birth is before or after 1978. Results using questions from the Asia Foundation 2003 and 2013. Individual results per category show in Table 4. Individual covariates are ethnicity, year of birth, education, income, interview circumstance, rural status and housing status. Zone fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Zone fixed effects sort provinces in four zones to improve power. Commune characteristics are defined in Table 1. Results with province fixed effects shown in Table A.9. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table 5: Local state avoidance

	(1) Property taxes paid	(2)	(3) Share of property tax	(4)	(5) Property tax per sqm of housing	(7) Standardized z-score	(8)	(9) Working for the government	(10)	(11) Self employment	(12)
Average Effect	-8.637** (4.325) [3.541]	-6.902** (3.390) [2.699]	-0.001* (0.000) [0.000]	-0.001* (0.000) [0.000]	-156.334*** (77.477) [52.485]	-0.024** (0.012) [0.011]	-0.021** (0.009) [0.011]	-0.008*** (0.002) [0.002]	-0.008*** (0.003) [0.002]	0.006 (0.005) [0.004]	0.007* (0.005) [0.004]
Alive during KR	-7.682* (4.568) [4.111]	-4.665 (3.679) [3.233]	-0.001* (0.000) [0.000]	-0.001* (0.000) [0.000]	-159.334*** (75.710) [57.099]	-0.023** (0.011) [0.011]	-0.018* (0.008) [0.010]	-0.008*** (0.003) [0.002]	-0.007** (0.004) [0.003]	0.008** (0.006) [0.004]	0.008** (0.006) [0.004]
Born After KR	-6.192* (3.218) [3.211]	-4.669* (2.679) [2.613]	-0.000 (0.000) [0.000]	-0.000 (0.000) [0.000]	-47.867 (61.250) [66.946]	-0.051* (0.026) [0.027]	-0.044* (0.022) [0.024]	-0.007*** (0.002) [0.002]	-0.004 (0.003) [0.003]	-0.001 (0.004) [0.003]	0.000 (0.004) [0.003]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Individual controls		Yes		Yes	Yes		Yes		Yes		Yes
Observations average	19,671	16,513	19,671	16,513	19,671	19,671	16,513	136,027	118,849	136,027	118,849
Mean control average	61.386	61.386	0.005	0.005	974.410	974.410	974.410	0.098	0.098	0.216	0.216
Observations alive during KR	14,916	11,758	14,916	11,758	14,916	14,916	11,758	85,635	68,457	85,635	68,457
Mean control alive during KR	61.039	59.020	0.005	0.005	961.806	930.878	930.878	0.126	0.126	0.302	0.302
Observations born after KR	4,755	4,755	4,755	4,755	4,755	4,755	4,755	47,996	47,996	47,996	47,996
Mean control born after KR	63.861	63.861	0.005	0.005	1012.070	1012.070	1012.070	0.050	0.050	0.063	0.063

Every cell constitutes a separate regression of the instrument on the dependent variable in the header using household level data. The row names define the sample used based on whether the year of birth is before or after 1978. Results using expenditure data from the Cambodian socio-economic survey 1996-2014. 'Property taxes paid' denotes the amount of property tax paid in Cambodian Riel. 'Share of property tax' is defined as the share of nonfood consumption in the last 12 months of the household. 'Property tax per sqm of housing' relates the property taxes to the size of the households house. The standardized z-score in Columns (7) and (8) combines the previous variables, accounting for the covariance between the variables. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Included individual covariates are: Urbanity and highest education. Year of birth and male fixed effects included in all estimations. Standard errors shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$



**Table 6: Natural resource extraction**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	log Forest loss		Land concessions		Illegal logging		Illegal overuse	
Productive during KR	−0.827*** (0.207) [0.178]	−0.501*** (0.151) [0.131]	−0.074*** (0.029) [0.025]	−0.048* (0.026) [0.027]	−0.037* (0.023) [0.019]	−0.032** (0.016) [0.016]	−0.051*** (0.027) [0.018]	−0.051*** (0.017) [0.016]
Commune characteristics	Yes		Yes		Yes		Yes	
Year fixed effects	Yes		Yes		Yes		Yes	
Mean non-productive	3.846	3.846	0.317	0.317	0.252	0.252	0.304	0.304
Observations	1,621	1,621	1,621	1,621	3,027	3,027	3,027	3,027

Commune level results using various data sources. log Forest loss is defined as the hectares of forest lost between 2000 and 2014, as calculated by Hansen et al. (2013). 'Land concessions' is a binary variable indicating whether any area in the communes was sold under a land concessions. The remaining variables are taken from the village questionnaires from the Cambodian socio-economic survey 1996–2014. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table 7: Alternative hypotheses**

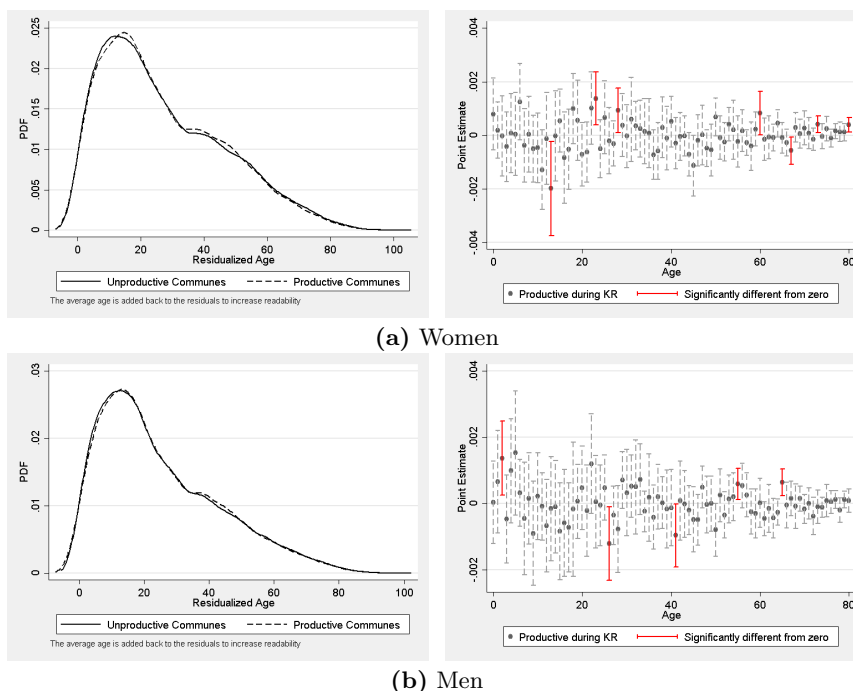
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
	Census		Cambodian Socio-Economic Survey						School Census	
	log Population density	Sex Ratio	Age	Years of Education	log Farm value	log Consumption p.c.	Migration in 1979	Market Access	Poverty Gap	School Access
Productive during KR	0.015 (0.040) [0.034]	−0.003 (0.003) [0.003]	−0.013 (0.101) [0.107]	−0.087 (0.065) [0.057]	−0.069 (0.277) [0.226]	0.001 (0.017) [0.015]	0.003 (0.011) [0.012]	0.004 (0.026) [0.022]	−0.004 (0.005) [0.005]	−0.000 (0.024) [0.018]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes		
Mean control	4.889	0.948	26.671	5.612	7.820	8.328	0.078		0.119	
Observations	3,184	3,184	427,827	393,423	80,228	89,022	80,105	4,435	1,470	1,593

Analysis of competing channels. Data taken from the Cambodian Census 1998 and 2008 (columns 1 and 2), the Cambodian socio-economic survey 1996–2014 (columns 3–8), and the school census in 2003 (columns 9 and 10). In columns 1 and 2, every commune is observed twice. 'log Population density' is defined as total population per commune divided by the commune's area. The Sex Ratio is defined as the number of men over the number of women. In columns 3–8, we take the sample from the Cambodian socio-economic survey 1996–2014 which is a repeated cross-section of communes. 'Age' is defined as the age of every individual in our survey. 'Years of education' is only calculated for individuals of at least 6 years of age. 'log Farm value' and 'log Consumption p.c.' are calculated per household and 'p.c.' denotes a denomination by household size. 'Migration in 1979' is defined as an individual who was alive during the genocide and returned to this village in 1979 and stayed there. 'Market Access' is the standardized index of eight variables: Distances to Food shops, banks, agricultural stores, markets, general stores, and electricity- and water coverage, as well as provision of public medical services. None of the individual variables are predicted by productivity during the genocide. In columns 9–10, we use the school census to calculate the poverty gap in every commune (column 9) and a standardized measure of school access. The standardized measure includes the distance to the nearest school, whether the commune has a school, school income per capita, enrollment rates into school, the number of teachers, the teacher-student ratio and the mean number of classes. None of the individual variables are predicted by productivity during the genocide. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

# A Appendix

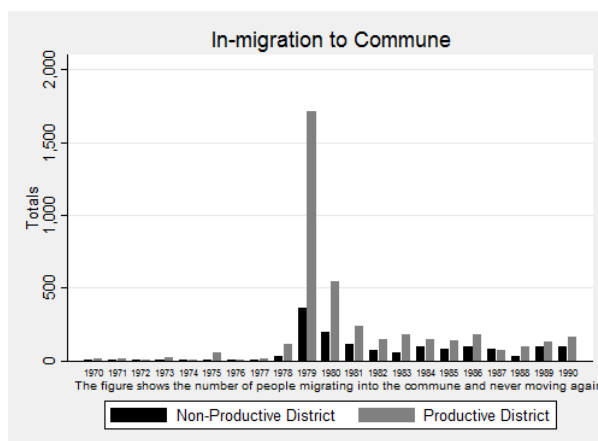
## A.1 Figures

**Figure A.1: Distributional effects: Sex ratio**



The distribution of age in the Cambodian socio-economic survey 1996–2014, separated by the productiveness of the commune during the Khmer Rouge regime and sex of the respondent. Histogram on the residualized distributions (left) and point estimates on the difference between the distributions for every age between 0–80. Differences based on whether the commune was productive during the genocide. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics included and defined in Table 1.

**Figure A.2: In Migration**



In migration into commune, based on productiveness status of district during the Khmer Rouge. Source: Cambodian socio-economic survey 1996

## A.2 Tables

**Table A.1: Growing season shocks**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	#Bodies		#Massgraves		Memorial		Violence Index	
Productive during harvest season	391.671*** (149.841) [133.149]	480.267** (272.957) [243.396]	7.728*** (3.174) [2.822]	13.211*** (5.781) [3.767]	0.023*** (0.011) [0.008]	0.018 (0.012) [0.012]	0.136*** (0.046) [0.033]	0.147*** (0.054) [0.053]
Productive during growing season	30.288 (246.852) [166.737]	120.672 (154.951) [159.584]	-2.136 (3.636) [3.922]	3.458 (4.238) [3.959]	0.003 (0.014) [0.008]	-0.002 (0.014) [0.012]	0.005 (0.064) [0.037]	0.016 (0.060) [0.050]
Interaction harvest $\times$ growing		-183.105 (466.051) [345.908]		-11.332* (7.378) [5.862]		0.010 (0.015) [0.016]		-0.022 (0.086) [0.082]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Mean non-productive	407.873	407.873	7.094	7.094	0.035	0.035	-0.063	-0.063
Observations	1,621	1,621	1,621	1,621	1,621	1,621	1,621	1,621

Robustness to including growing season controls. We include a binary variable indicating less rain during the growing season May–August, and its interaction in odd columns. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.2: Rice yields using different shock definitions**

	(1)	(2)	(3)	(4)	(5)	(6)
	Shock in survey year			Average over three previous years		
	Yield in tons per hectare		Standardized yields		Yield in tons per hectare	
					Standardized yields	
Productive during harvest season	0.173*** (0.087) [0.063]	0.149** (0.080) [0.062]	0.213*** (0.095) [0.056]	0.077*** (0.027) [0.019]	0.066*** (0.025) [0.017]	0.083*** (0.028) [0.018]
Continuous	0.088** (0.052) [0.040]	0.068* (0.044) [0.035]	0.078** (0.048) [0.032]	0.039*** (0.015) [0.012]	0.031*** (0.013) [0.010]	0.035*** (0.015) [0.011]
Continuous, one SD	0.178*** (0.065) [0.051]	0.183*** (0.073) [0.059]	0.194*** (0.088) [0.057]	0.067*** (0.020) [0.019]	0.069*** (0.023) [0.021]	0.074*** (0.026) [0.021]
Raw continuous variation	0.079** (0.030) [0.035]	0.067* (0.033) [0.036]	0.112*** (0.047) [0.041]	0.039*** (0.012) [0.013]	0.034*** (0.012) [0.013]	0.053*** (0.019) [0.017]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes
Year × province			Yes			
Mean non-productive	3.041	3.041	3.041			
Observations	3,772	3,772	3,772	3,772	3,772	3,772

Every cell constitutes a separate regression of the row instrument on the dependent variable in the header from the Cambodian socio-economic survey 1996–2014. More productive implies relatively less rain during the harvest season. Yields are calculated at the individual level and then aggregated to the commune. In columns (1)–(6), the shock in the survey year is used while in columns (6)–(12) the average of the previous three years is taken. The variable ‘Standardized yields’ indicate standardized yields across Cambodia in a given year and the point estimates can be interpreted as standard deviation increases in productivity. One standard deviation is 3.213. ‘Productive during harvest season’ is a binary variable indicating whether the commune was above average productive during the harvest season. ‘Continuous’ is the continuous version of our standard binary instrument. After standardizing each commune by its mean and standard deviation, we standardize again within each province to match the Khmer Rouge leaders’ allocation process. ‘Continuous, one SD’ takes the value one if the within-province-standardized rain is larger than 0.5, minus one if it is smaller than -0.5 and zero otherwise, introducing a spread of one standard deviation between productive and unproductive communes, introducing a spread of one standard deviation between productive and unproductive communes. ‘Raw continuous variation’ is the rainfall in each commune standardized by the commune mean and standard deviation. Province fixed effects, year fixed effects, and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Communes that were more productive during the Khmer Rouge do not have higher contemporaneous yields. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.3: Alternative shock and violence definitions

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)
	#Bodies	#Mass graves	Memorial	Violence Index	Bodies per capita	Bodies per sqkm	Mass graves per capita	Mass graves per sqkm	log Bodies	log Bodies, per capita	log Bodies, per sqkm	log Mass graves	log Mass graves, per capita	log Mass graves, per sqkm
Productive during KR	387.276*** (150.958) [138.934]	8.038*** (3.265) [2.856]	0.022*** (0.010) [0.008]	0.135*** (0.043) [0.031]	1.245*** (0.595) [0.458]	7.459 (4.109) [4.876]	0.026* (0.014) [0.013]	0.262*** (0.085) [0.077]	0.183** (0.079) [0.077]	0.072*** (0.027) [0.024]	0.148*** (0.044) [0.039]	0.111*** (0.042) [0.038]	0.015** (0.006) [0.006]	0.055*** (0.015) [0.012]
‘Continuous’	150.140*** (57.207) [50.660]	4.006*** (1.606) [1.547]	0.012*** (0.004) [0.004]	0.065*** (0.016) [0.013]	0.565*** (0.209) [0.199]	2.652 (2.399) [2.307]	0.014* (0.007) [0.008]	0.119*** (0.044) [0.040]	0.082* (0.051) [0.047]	0.028* (0.014) [0.015]	0.070*** (0.025) [0.022]	0.045* (0.025) [0.024]	0.007** (0.003) [0.004]	0.025*** (0.008) [0.007]
‘Continuous, one SD’	343.592*** (128.034) [121.771]	7.056*** (2.760) [2.396]	0.012** (0.004) [0.005]	0.093*** (0.022) [0.020]	1.181*** (0.302) [0.312]	5.431 (4.430) [4.571]	0.023** (0.009) [0.009]	0.193*** (0.070) [0.063]	0.190*** (0.063) [0.056]	0.069*** (0.017) [0.018]	0.138*** (0.033) [0.031]	0.091*** (0.034) [0.027]	0.012*** (0.004) [0.004]	0.039*** (0.012) [0.009]
Raw continuous variation	1025.012*** (411.779) [382.599]	24.017*** (8.154) [7.081]	0.032* (0.017) [0.018]	0.281*** (0.091) [0.074]	3.554*** (1.095) [1.149]	31.724*** (10.391) [9.948]	0.078** (0.031) [0.033]	0.679*** (0.189) [0.180]	0.326 (0.212) [0.209]	0.152** (0.057) [0.063]	0.307*** (0.105) [0.104]	0.242** (0.124) [0.119]	0.043*** (0.014) [0.015]	0.133*** (0.034) [0.029]

Commune characteristics  
Mean non-productive 407.873  
Observations 1,621

Various indicators of violence, denominated by population or area, and taken the logarithm. ‘Productive during KR’ is a binary variable indicating whether the commune was above average productive during the genocide. ‘Continuous’ is the continuous version of our standard binary instrument. After standardizing each commune by its mean and standard deviation, we standardize again within each province to match the Khmer Rouge leaders’ allocation process. ‘Continuous, one SD’ takes the value one if the within-province-standardized rain is larger than 0.5, minus one if it is smaller than -0.5 and zero otherwise, introducing a spread of one standard deviation between productive and unproductive communes. ‘Raw continuous variation’ is the rainfall in each commune standardized by the commune mean and standard deviation. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.4: Dropping large communes: Violence definitions**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)
	#Bodies	#Mass graves	Memorial	Violence Index	Bodies per capita	Bodies per sqkm	Mass graves per capita	Mass graves per sqkm	log Bodies	log Bodies per capita	log Bodies per sqkm	log Mass graves	log Mass graves, per capita	log Mass graves, per sqkm
All communes (1,621 communes)	387.276*** (150.958) [138.934]	8.038*** (3.265) [2.856]	0.022*** (0.010) [0.008]	0.135*** (0.043) [0.031]	1.245*** (0.595) [0.458]	7.459 (4.109) [4.876]	0.026* (0.014) [0.013]	0.262*** (0.085) [0.077]	0.183** (0.079) [0.077]	0.072*** (0.027) [0.024]	0.148*** (0.044) [0.039]	0.111*** (0.042) [0.038]	0.015** (0.006) [0.006]	0.055*** (0.015) [0.012]
All communes ≤ 99th percentile (1,605 communes)	384.081*** (154.943) [141.236]	7.821*** (3.381) [2.894]	0.022*** (0.010) [0.007]	0.132*** (0.042) [0.030]	1.253*** (0.600) [0.461]	6.488 (4.283) [5.011]	0.026* (0.014) [0.013]	0.244*** (0.093) [0.081]	0.165** (0.084) [0.081]	0.070*** (0.027) [0.024]	0.136*** (0.046) [0.039]	0.103*** (0.041) [0.038]	0.015** (0.007) [0.006]	0.051*** (0.016) [0.012]
All communes ≤ 95th percentile (1,540 communes)	418.539** (197.018) [175.937]	7.405** (3.963) [3.309]	0.026*** (0.012) [0.009]	0.147*** (0.051) [0.040]	1.336** (0.736) [0.578]	14.497*** (6.069) [5.470]	0.024 (0.018) [0.017]	0.247** (0.111) [0.096]	0.185** (0.093) [0.086]	0.078*** (0.033) [0.028]	0.144*** (0.053) [0.044]	0.116*** (0.041) [0.037]	0.015** (0.008) [0.007]	0.053*** (0.019) [0.015]
All communes ≤ 90th percentile (1,459 communes)	315.459*** (140.213) [114.167]	8.130** (4.106) [3.469]	0.020** (0.009) [0.008]	0.121*** (0.043) [0.034]	1.203** (0.754) [0.545]	13.246*** (5.886) [4.951]	0.026 (0.019) [0.018]	0.267** (0.121) [0.105]	0.157* (0.092) [0.080]	0.071** (0.036) [0.028]	0.125*** (0.055) [0.044]	0.114*** (0.039) [0.036]	0.016** (0.009) [0.008]	0.055*** (0.020) [0.016]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

Every row drops communes that have a pre-genocide population above the 99th, 95th, or 90th, percentile of the distribution. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.5: Alternative shock definitions: Election results**

	National election 2013				Commune elections 2012 and 2017					
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
	Vote share CNRP	Vote share CPP	Turnout	Vote share CPP $\geq$ 50%	Margin - CPP- CNRP	Vote share CNRP	Vote share CPP	Turnout	Vote share CPP $\geq$ 50%	Margin - CPP- CNRP
Productive during KR	4.890*** (0.879) [0.600]	-4.218*** (0.876) [0.614]	2.939** (1.474) [1.292]	-0.155*** (0.038) [0.026]	1.754 (1.147) [1.305]	2.100*** (0.680) [0.493]	-2.016*** (0.811) [0.565]	3.080** (1.686) [1.478]	-0.069*** (0.024) [0.019]	2.383*** (1.048) [0.851]
Continuous	2.992*** (0.489) [0.330]	-2.611*** (0.487) [0.328]	1.282 (0.795) [0.795]	-0.092*** (0.020) [0.011]	1.534* (0.805) [0.826]	1.242*** (0.380) [0.316]	-1.259*** (0.463) [0.349]	1.201 (0.878) [0.905]	-0.043*** (0.012) [0.012]	1.526*** (0.610) [0.478]
Continuous, one SD	3.368*** [0.362] [0.362]	-2.934*** [0.352] [0.352]	1.715* [0.918] [0.918]	-0.104*** [0.014] [0.014]	1.809* [0.934] [0.934]	1.286*** [0.348] [0.348]	-1.237*** [0.370] [0.370]	1.661 [1.029] [1.029]	-0.040*** [0.015] [0.015]	1.404*** [0.513] [0.513]
Raw continuous variation	13.085*** (2.502) [2.023]	-10.846*** (2.724) [1.986]	2.716 (3.685) [3.458]	-0.393*** (0.117) [0.078]	4.522 (4.090) [3.893]	4.265*** (1.862) [1.564]	-4.584*** (2.157) [1.669]	2.611 (3.316) [3.385]	-0.176*** (0.053) [0.046]	5.165** (2.772) [2.374]

Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects										
Mean non-productive	37.512	54.782	77.274	0.593	-27.889	33.683	61.664	75.427	0.782	-31.053
Observations	1,621	1,621	1,621	1,621	1,621	3,230	3,230	3,230	3,230	3,230
Data taken from the official election results. 'Vote share CNRP' in the communal elections 2012 is calculated as the combined votes of the 'Sam Rainsy Party' and the 'Human Rights Party'. 'Turnout' is calculated using the electorate information from the national elections in 2013. 'Vote share CPP $\geq$ 50%' is a binary variable indicating an absolute majority for the incumbent party CPP. 'Margin - CPP-CNRP ' is calculated as the vote share of CPP minus CNRP and a variation of the competitiveness measure by Besley et al. (2010). 'Productive during KR' is a binary variable indicating whether the commune was above average productive during the genocide. 'Continuous' is the continuous version of our standard binary instrument. After standardizing each commune by its mean and standard deviation, we standardize again within each province to match the Khmer Rouge leaders' allocation process. 'Continuous, one SD' takes the value one if the within-province-standardized rain is larger than 0.5, minus one if it is smaller than -0.5 and zero otherwise, introducing a spread of one standard deviation between productive and unproductive communes. 'Raw continuous variation' is the rainfall in each commune standardized by the commune mean and standard deviation. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: * $p < 0.10$ , ** $p < 0.05$ , *** $p < 0.01$										

**Table A.6: Dropping large communes: Election results**

	National election 2013				Commune elections 2012 and 2017					
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
	Vote share CNRP	Vote share CPP	Turnout	Vote share CPP ≥ 50%	Margin - CPP- CNRP	Vote share CNRP	Vote share CPP	Turnout	Vote share CPP ≥ 50%	Margin - CPP- CNRP
All communes (1,621 communes)	4.890*** (0.879) [0.600]	-4.218*** (0.876) [0.614]	2.939** (1.474) [1.292]	-0.155*** (0.038) [0.026]	1.754 (1.147) [1.305]	2.100*** (0.680) [0.493]	-2.016*** (0.811) [0.565]	3.080** (1.686) [1.478]	-0.069*** (0.024) [0.019]	2.383*** (1.048) [0.851]
All communes ≤ 99th percentile (1,605 communes)	4.908*** (0.890) [0.605]	-4.237*** (0.888) [0.618]	2.847** (1.482) [1.294]	-0.154*** (0.039) [0.027]	1.830 (1.144) [1.295]	2.104*** (0.686) [0.496]	-2.027*** (0.821) [0.571]	2.420** (1.698) [1.486]	-0.070*** (0.024) [0.019]	2.027*** (1.072) [0.866]
All communes ≤ 95th percentile (1,540 communes)	4.090*** (0.879) [0.625]	-3.511*** (0.905) [0.634]	1.770 (1.611) [1.467]	-0.123*** (0.040) [0.026]	2.110 (1.230) [1.382]	1.853*** (0.696) [0.519]	-1.642*** (0.839) [0.586]	1.606 (1.782) [1.543]	-0.054*** (0.022) [0.017]	2.095** (1.138) [0.908]
All communes ≤ 90th percentile (1,459 communes)	3.899*** (0.950) [0.658]	-3.276*** (0.973) [0.662]	1.897 (1.644) [1.478]	-0.119*** (0.043) [0.027]	1.869 (1.335) [1.428]	1.751*** (0.782) [0.565]	-1.529** (0.937) [0.638]	1.754 (1.821) [1.565]	-0.056*** (0.024) [0.017]	2.020** (1.283) [1.004]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects						Yes	Yes	Yes	Yes	Yes

Data taken from the official election results. 'Vote share CNRP' in the communal elections 2012 is calculated as the combined votes of the 'Sam Rainsy Party' and the 'Human Rights Party'. 'Turnout' is calculated using the electorate information from the national elections in 2013. 'Vote share CPP  $\geq$  50%' is a binary variable indicating an absolute majority for the incumbent party CPP. 'Margin -|CPP-CNRP|' is calculated as the vote share of CPP minus CNRP and a variation of the competitiveness measure by Besley et al. (2010). Every row drops communes that have a pre-genocide population above the 99th, 95th, or 90th, percentile of the distribution. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$



Table A.7: Results from Asia Foundation: Adjusting for multiple hypothesis testing for the average effect

	(1)				(2)				(3)				(4)				(5)				(6)				(7)				(8)				(9)				(10)				(11)				(12)																			
	Without individual controls																With individual controls																Non-productive communes																Productive communes															
	beta				s.e.				p-value				FDR adj. p-value				beta				s.e.				p-value				FDR adj. p-value				Mean				S.D.				Mean				S.D.																			
<b>Category: Voter informedness</b>																																																																
Frequency: Listen to radio	0.036	(0.033)		0.269			0.506			0.047	(0.033)		0.149			0.271			1.798			0.873			1.818			0.876			1.798			0.873			1.818			0.876																								
Frequency: Watch TV	0.131	(0.061)		0.031			0.129			0.132	(0.056)		0.018			0.069			2.870			1.411			3.028			1.451			2.870			1.411			3.028			1.451																								
Know parties are different	0.010	(0.051)		0.839			0.887			0.004	(0.053)		0.956			0.682			2.715			1.239			2.744			1.255			2.715			1.239			2.744			1.255																								
Can name representative	0.047	(0.022)		0.033			0.129			0.047	(0.020)		0.018			0.069			0.116			0.321			0.182			0.386			0.116			0.321			0.182			0.386																								
Know whether representative visited	0.027	(0.021)		0.211			0.506			0.028	(0.020)		0.171			0.271			0.194			0.396			0.229			0.420			0.194			0.396			0.229			0.420																								
Know role of parties in assembly	0.018	(0.024)		0.470			0.887			0.021	(0.023)		0.378			0.426			0.305			0.461			0.347			0.476			0.305			0.461			0.347			0.476																								
Understands purpose of democracy	0.014	(0.028)		0.609			0.887			0.025	(0.025)		0.325			0.426			0.580			0.494			0.542			0.499			0.580			0.494			0.542			0.499																								
<b>z-Score</b>	0.069	(0.025)								0.067	(0.023)																																																					
<b>Category: Support for democracy</b>																																																																
Democracy preferred to strong leader	0.001	(0.014)		0.938			0.350			0.002	(0.033)		0.337			0.252			0.904			0.295			0.892			0.311			0.904			0.295			0.892			0.311																								
One can vote against the government	-0.035	(0.019)		0.069			0.137			-0.033	(0.018)		0.068			0.099			0.854			0.353			0.839			0.368			0.854			0.353			0.839			0.368																								
Not voted because told to vote	0.028	(0.019)		0.144			0.177			0.028	(0.018)		0.124			0.115			0.941			0.236			0.967			0.180			0.941			0.236			0.967			0.180																								
Government and people are equals	0.053	(0.023)		0.024			0.078			0.052	(0.027)		0.051			0.090			0.366			0.482			0.434			0.496			0.366			0.482			0.434			0.496																								
All Political parties should hold events	0.030	(0.013)		0.020			0.078			0.029	(0.013)		0.031			0.088			0.905			0.293			0.924			0.265			0.905			0.293			0.924			0.265																								
Democracy empowers People	0.035	(0.020)		0.089			0.144			0.050	(0.021)		0.016			0.077			0.141			0.348			0.137			0.345			0.141			0.348			0.137			0.345																								
Women make own choice in voting	0.035	(0.012)		0.002			0.026			0.035	(0.012)		0.004			0.043			0.858			0.349			0.889			0.314			0.858			0.349			0.889			0.314																								
Women as a representative	0.046	(0.036)		0.207			0.208			0.049	(0.036)		0.172			0.115			1.080			0.901			1.115			0.893			1.080			0.901			1.115			0.893																								
Would like to see more women	0.011	(0.012)		0.355			0.247			0.015	(0.011)		0.181			0.115			0.944			0.230			0.954			0.209			0.944			0.230			0.954			0.209																								
Reserved top list place for women	0.038	(0.026)		0.150			0.177			0.048	(0.024)		0.040			0.088			0.542			0.499			0.570			0.496			0.542			0.499			0.570			0.496																								
<b>z-Score</b>	0.041	(0.012)								0.046	(0.012)																																																					
<b>Category: Local civic participation</b>																																																																
Member of #civil associations (CA)	-0.112	(0.043)		0.009			0.017			-0.101	(0.039)		0.009			0.013			0.416			0.910			0.346			0.825			0.416			0.910			0.346			0.825																								
Took part in a meeting of a CA	-0.028	(0.022)		0.201			0.088			-0.031	(0.022)		0.152			0.083			0.218			0.413			0.208			0.422			0.218			0.413			0.208			0.422																								
Helped reach a decision of a CA	-0.039	(0.015)		0.010			0.017			-0.034	(0.013)		0.008			0.013			0.129			0.336			0.120			0.325			0.129			0.336			0.120			0.325																								
Local government affects my life	-0.118	(0.044)		0.008			0.017			-0.134	(0.040)		0.001			0.004			0.535			0.499			0.434			0.496			0.535			0.499			0.434			0.496																								
Would report election crime	-0.102	(0.067)		0.127			0.088			-0.068	(0.060)		0.262			0.118			3.228			1.065			3.170			1.129			3.228			1.065			3.170			1.129																								
<b>z-Score</b>	-0.076	(0.023)								-0.081	(0.021)																																																					
<b>Category: Trust</b>																																																																
Trust in neighborhood	-0.204	(0.053)		0.000			0.001			-0.181	(0.060)		0.002			0.005			0.196			0.397			0.202			0.402			0.196			0.397			0.202			0.402																								
Trust in general	-0.039	(0.020)		0.054			0.028			-0.039	(0.019)		0.040			0.021			2.485			0.702			2.257			0.780			2.485			0.702			2.257			0.780																								
<b>z-Score</b>	-0.123	(0.031)								-0.126	(0.030)																																																					

Individual covariates are ethnicity, year of birth, education, income, interview circumstance, rural status and housing status. 'FDR adj. p-value' represent p-values adjusted for false detection rates following Anderson (2008). Zone fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics included in all estimations and are defined in Table 1. Standard errors and p-values corrected for spatial dependence within 1 degree.

**Table A.8: Alternative Shock Definitions: Asia Foundation**

	(1)		(2)		(3)		(4)		(5)		(6)		(7)		(8)		(9)		(10)		(11)		(12)	
	Voter informedness		Support for democracy		Local civic participation		Trust																	
	All	Alive During KR	Born After KR	All	Alive During KR	Born After KR	All	Alive During KR	Born After KR	All	Alive During KR	Born After KR	All	Alive During KR	Born After KR	All	Alive During KR	Born After KR	All	Alive During KR	Born After KR	All	Alive During KR	Born After KR
Productive during KR	0.067***	0.049*	0.110***	0.046***	0.054***	0.022	-0.081***	-0.099***	-0.009	-0.126***	-0.131***	-0.123***												
	0.027	0.032	0.033	0.009	0.009	0.014	0.022	0.023	0.032	0.035	0.036	0.055												
	[0.023]	[0.028]	[0.033]	[0.012]	[0.012]	[0.019]	[0.021]	[0.024]	[0.021]	[0.030]	[0.033]	[0.045]												
Continuously within province	0.055***	0.042***	0.089***	0.022***	0.025***	0.022	-0.038***	-0.045***	0.011	-0.079***	-0.072***	-0.080***												
	0.018	0.018	0.021	0.005	0.005	0.013	0.012	0.011	0.018	0.014	0.011	0.035												
	[0.015]	[0.016]	[0.021]	[0.006]	[0.006]	[0.016]	[0.014]	[0.013]	[0.015]	[0.016]	[0.013]	[0.029]												
Continuously within province, one SD	0.047**	0.034	0.065***	0.021**	0.027***	0.012	-0.041***	-0.048***	0.006	-0.083***	-0.069***	-0.089***												
	0.026	0.029	0.024	0.007	0.007	0.016	0.017	0.021	0.016	0.017	0.017	0.032												
	[0.023]	[0.026]	[0.022]	[0.009]	[0.010]	[0.017]	[0.015]	[0.016]	[0.016]	[0.018]	[0.017]	[0.030]												
Raw Continuous Variation	0.130**	0.107*	0.106	0.087***	0.128***	-0.027	-0.143**	-0.141**	-0.053	-0.315***	-0.270***	-0.271**												
	0.072	0.076	0.076	0.022	0.018	0.035	0.063	0.058	0.093	0.109	0.100	0.165												
	[0.054]	[0.060]	[0.065]	[0.029]	[0.024]	[0.046]	[0.059]	[0.063]	[0.067]	[0.090]	[0.093]	[0.135]												
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes												
Zone fixed effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes												
Individual controls	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes												
Observations	1,999	1,321	681	1,999	1,321	681	1,999	1,321	681	1,999	1,321	681												

Individual covariates are ethnicity, year of birth, education, income, interview circumstance, rural status and housing status. 'Productive during KR' is a binary variable indicating whether the commune was above average productive during the genocide. 'Continuously within province' is the continuous version of our standard binary instrument. After standardizing each commune by its mean and standard deviation, we standardize again within each province to match the Khmer Rouge leaders allocation process. 'Continuously within province, one SD' takes the value one if the within-province-standardized rain is larger than 0.5, minus one if it is smaller than -0.5 and zero otherwise, introducing a spread of one standard deviation between productive and unproductive communes. 'Raw continuous variation' is the rainfall in each commune standardized by the commune mean and standard deviation. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.9: Exit and voice Using province fixed effects instead**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	Voter informedness		Support for democracy		Local civic participation		Trust	
Average effect	0.051** 0.031 [0.026]	0.058** 0.032 [0.027]	0.044*** 0.012 [0.013]	0.049*** 0.012 [0.013]	-0.043** 0.022 [0.018]	-0.038** 0.020 [0.018]	-0.094*** 0.023 [0.020]	-0.096*** 0.022 [0.020]
Alive during KR	0.034 0.035 [0.027]	0.049* 0.037 [0.029]	0.058*** 0.015 [0.015]	0.064*** 0.015 [0.015]	-0.067*** 0.027 [0.021]	-0.065*** 0.025 [0.021]	-0.080*** 0.023 [0.021]	-0.090*** 0.026 [0.022]
Born After KR	0.069 0.043 [0.047]	0.037 0.030 [0.035]	0.019 0.026 [0.027]	0.023 0.028 [0.029]	0.054 0.036 [0.035]	0.047 0.040 [0.035]	-0.089* 0.050 [0.051]	-0.080 0.046 [0.051]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Province fixed effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Individual controls		Yes		Yes		Yes		Yes

Results using questions from the Asia Foundation 2003 and 2013. Individual results per category show in Table 4. Individual covariates are ethnicity, year of birth, education, income, interview circumstance, rural status and housing status. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Zone fixed effects sort provinces in four zones to improve power. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.10: Alternative shock definitions: Local state avoidance**

	(1)	(2)	(3)	(4)	(5)	(6)
	Property taxes paid	Share of property tax	Property tax per sqm of housing	Standardized tax score	Working for the government	Self employment
Productive during KR	-6.902** (3.403) [2.699]	-0.001* (0.000) [0.000]	-133.906*** (66.202) [41.728]	-0.021** (0.009) [0.011]	-0.008*** (0.003) [0.002]	0.007* (0.005) [0.004]
Continuously within province	-3.739* (2.131) [1.648]	-0.000 (0.000) [0.000]	-84.319** (47.601) [34.072]	-0.011* (0.005) [0.006]	-0.006*** (0.002) [0.002]	0.007** (0.003) [0.003]
Continuously within province, one SD	-2.919* (2.322) [1.555]	-0.000** (0.000) [0.000]	-111.218** (56.804) [45.673]	-0.014*** (0.007) [0.004]	-0.006*** (0.002) [0.002]	0.006** (0.003) [0.003]
Raw Continuous variation	-4.844 (9.680) [7.718]	-0.001 (0.001) [0.001]	-98.719 (183.033) [128.959]	-0.025 (0.021) [0.021]	-0.027*** (0.008) [0.008]	0.019 (0.016) [0.013]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects	Yes	Yes	Yes	Yes	Yes	Yes
Individual characteristics	Yes	Yes	Yes	Yes	Yes	Yes
Mean non-productive	61.386	0.005	974.410	0.069	0.314	
Observations	16,513	16,513	16,513	16,513	118,849	118,849

‘Productive during KR’ is a binary variable indicating whether the commune was above average productive during the genocide. ‘Continuously within province’ is the continuous version of our standard binary instrument. After standardizing each commune by its mean and standard deviation, we standardize again within each province to match the Khmer Rouge leaders allocation process. ‘Continuously within province, on SD’ takes the value one if the within-province-standardized rain is larger than 0.5, minus one if it is smaller than -0.5 and zero otherwise, introducing a spread of one standard deviation between productive and unproductive communes. ‘Raw continuous variation’ is the rainfall in each commune standardized by the commune mean and standard deviation. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.11: Alternative shock definitions: Deforestation**

	(1) log Forest loss	(2) Land concessions	(3) Illegal logging	(4) Illegal overuse
Productive during KR	−0.501*** (0.151) [0.131]	−0.048* (0.026) [0.027]	−0.032** (0.016) [0.016]	−0.051*** (0.017) [0.016]
Continuously within province	−0.297*** (0.066) [0.067]	−0.035*** (0.013) [0.013]	−0.021** (0.009) [0.009]	−0.028*** (0.010) [0.009]
Continuously within province, one SD	−0.365*** (0.100) [0.097]	−0.032* (0.018) [0.018]	−0.028*** (0.009) [0.011]	−0.028** (0.013) [0.011]
Raw Continuous variation	−1.282*** (0.270) [0.289]	−0.147* (0.066) [0.077]	−0.055 (0.035) [0.037]	−0.108*** (0.039) [0.033]
Commune characteristics	Yes	Yes	Yes	Yes
Year fixed effects			Yes	Yes
Mean non-productive	3.846	0.317	0.252	0.304
Observations	1,621	1,621	3,027	3,027

'Productive during KR' is a binary variable indicating whether the commune was above average productive during the genocide. 'Continuously within province' is the continuous version of our standard binary instrument. After standardizing each commune by its mean and standard deviation, we standardize again within each province to match the Khmer Rouge leaders allocation process. 'Continuously within province, on SD' takes the value one if the within-province-standardized rain is larger than 0.5, minus one if it is smaller than -0.5 and zero otherwise, introducing a spread of one standard deviation between productive and unproductive communes. 'Raw continuous variation' is the rainfall in each commune standardized by the commune mean and standard deviation. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.12: Dropping large communes: Deforestation**

	(1) log Forest loss	(2) Land concessions	(3) Illegal logging	(4) Illegal overuse
Productive during KR (1,621 communes)	−0.501*** (0.151) [0.131]	−0.048* (0.026) [0.027]	−0.032** (0.016) [0.016]	−0.051*** (0.017) [0.016]
All communes ≤ 99th percentile (1,605 communes)	−0.494*** (0.153) [0.133]	−0.050* (0.026) [0.026]	−0.032** (0.016) [0.016]	−0.049*** (0.018) [0.016]
All communes ≤ 95th percentile (1,540 communes)	−0.376*** (0.149) [0.106]	−0.032 (0.026) [0.024]	−0.030* (0.017) [0.017]	−0.049*** (0.019) [0.017]
All communes ≤ 90th percentile (1,459 communes)	−0.402*** (0.157) [0.105]	−0.035 (0.026) [0.024]	−0.030* (0.017) [0.017]	−0.049*** (0.019) [0.017]
Geographic controls	Yes	Yes	Yes	Yes
Commune characteristics	Yes	Yes	Yes	Yes
Year fixed effects			Yes	Yes

Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.13: Shift in sectoral composition**

	(1)	(2)	(3)	(4)	(5)	(6)
	log #Establishments		Employment share: Agriculture		Employment share: Manufacturing	
Productive during KR	0.054 (0.085) [0.066]	0.063 (0.057) [0.046]	−2.025 (3.040) [1.810]	−1.995** (1.181) [0.838]	2.807*** (1.020) [0.994]	2.734*** (0.649) [0.760]
Geographic controls	Yes	Yes	Yes	Yes	Yes	Yes
Commune characteristics		Yes		Yes		Yes
Observations	1,611	1,611	1,614	1,614	1,614	1,614
Mean non-productive	5.237	5.237	79.213	79.213	5.578	5.578

Data on the number of establishments taken from the economic census in 2011. Data about the sectoral composition taken from population census in 2008. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.14: Population, age, and education**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	Population: Census 1998				Population: Census 2008			
	log Population ≤ 15	log Population ∈ [10,19]	log Population ∈ [15,64]	log Population density	log Population ≤ 15	log Population ∈ [10,19]	log Population ∈ [15,64]	log Population density
Productive during KR	0.013 (0.036) [0.031]	0.002 (0.040) [0.033]	0.001 (0.042) [0.034]	0.002 (0.039) [0.034]	0.038 (0.038) [0.035]	0.027 (0.040) [0.036]	0.026 (0.044) [0.039]	0.031 (0.042) [0.037]
Age: Cambodia socio-economic survey 1996–2014								
	Age ∈ [0,9]	Age ∈ [10,19]	Age ∈ [20,29]	Age ∈ [30,39]	Age ∈ [40,49]	Age ∈ [50,59]	Age ∈ [60,69]	Age ∈ [70,79]
Productive during KR	0.002 (0.002) [0.002]	−0.003 (0.002) [0.002]	0.001 (0.002) [0.002]	0.001 (0.001) [0.001]	−0.002 (0.002) [0.001]	0.000 (0.001) [0.001]	−0.000 (0.001) [0.001]	0.000 (0.001) [0.001]
Education: Cambodia socio-economic survey 1996–2014								
	Can read	Can write	Speaking English	Speaking French	Lower secondary school	Upper secondary school	Bachelor	Years of education
Productive during KR	0.003 (0.007) [0.003]	0.004 (0.006) [0.004]	−0.004 (0.005) [0.002]	−0.001 (0.001) [0.001]	0.000 (0.001) [0.001]	−0.001 (0.002) [0.001]	−0.003* (0.002) [0.001]	0.003 (0.070) [0.033]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Observations population	1,570	1,570	1,570	1,570	1,614	1,614	1,614	1,614
Mean population	7.822	7.307	8.039	4.870	7.716	7.378	8.276	4.906
Observations age	393,591	393,591	393,591	393,591	393,591	393,591	393,591	393,591
Mean age	0.208	0.237	0.181	0.128	0.103	0.074	0.042	0.020
Observations education	266,586	266,600	347,794	347,794	289,062	289,062	289,062	289,062
Mean education	0.710	0.736	0.065	0.019	0.017	0.027	0.020	5.762

Data taken on population taken from commune level censuses in 1998 and 2008. Remaining data taken from the Cambodian socio-economic survey 1996–2014. Regressions on age feature a binary variable if the age of the individual is within the indicated interval as the dependent variable. Point estimates then reflect differences in the distributions of productive and non-productive communes. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.15: Assets and consumption**

	(1) Rooms p.c.	(2) log Farm value	(3) log Size of farm	(4) log Con- sumption p.c.	(5) log Food expenditure p.c.	(6) log Non-food expenditure p.c.	(7) log Expen- diture p.c.	(8) log Alcohol & tobacco
Average	-0.001 (0.004) [0.004]	0.069 (0.271) [0.220]	-0.050 (0.152) [0.123]	0.003 (0.019) [0.016]	0.011 (0.016) [0.014]	0.011 (0.028) [0.026]	0.007 (0.018) [0.016]	-0.054 (0.093) [0.095]
Never movers	-0.008 (0.006) [0.006]	0.266 (0.238) [0.209]	0.051 (0.153) [0.119]	0.016 (0.024) [0.025]	0.029 (0.022) [0.022]	0.037 (0.040) [0.047]	0.021 (0.022) [0.023]	-0.014 (0.279) [0.219]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Individual controls	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Mean control average	0.378	8.329	4.852	8.361	7.870	6.735	8.259	0.700
Observations average	52,222	68,938	68,938	77,201	77,105	77,119	77,205	49,336
Mean control never movers	0.32	12.446	7.477	7.766	7.318	5.869	7.636	1.129
Observations never movers	11,241	13,659	13,659	18,745	18,735	18,720	18,747	6,153

Every cell constitutes a separate regression of the instrument on the dependent variable in the header using individual data from the Cambodian socio-economic survey 1996–2014. The row names define whether the individual ever moved and has been in that village since birth. Variabels with ‘p.c.’ are denominated by household size. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.16: Poverty and income inequality**

	(1) Poverty Rate (Head Count Ratio)	(2) Poverty Rate (Head Count Ratio)	(3) Poverty gap	(4) Poverty gap	(5) Poverty severity	(6) Poverty severity	(7) Gini coefficient	(8) Gini coefficient
Productive during KR	-0.009 (0.016) [0.015]	-0.006 (0.011) [0.010]	-0.005 (0.007) [0.007]	-0.004 (0.005) [0.005]	-0.003 (0.004) [0.004]	-0.002 (0.003) [0.003]	0.001 (0.004) [0.003]	0.001 (0.004) [0.004]
Commune characteristics		Yes		Yes		Yes		Yes
Observations	1,470	1,470	1,470	1,470	1,470	1,470	1,470	1,470
Mean non-productive	0.388	0.388	0.119	0.119	0.052	0.052	0.304	0.304

Data about poverty taken from Cambodian EMIS census data on enrollment and school characteristics in 1997. Head count ratio is the proportion of a population that lives below the poverty line. Poverty gap is defined as the ratio by which the mean income of the poor falls below the poverty line. Poverty severity is defined as the squares of the poverty gaps relative to the poverty line. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.17: Migration**

	(1) Returned 1979/1980	(2) Returned 1979/1980	(3) Returned 1979	(4) Returned 1979	(5) Return after displacement	(6) Return after displacement	(7) In village during KR	(8) In village during KR
Alive during KR	0.004 (0.013) [0.012]	0.011 (0.012) [0.013]	-0.004 (0.008) [0.009]	0.001 (0.008) [0.009]	0.001 (0.008) [0.007]	0.004 (0.007) [0.007]	0.021 (0.016) [0.014]	0.011 (0.016) [0.014]
Older than 18 during KR	0.007 (0.015) [0.014]	0.018 (0.016) [0.016]	-0.004 (0.010) [0.010]	0.002 (0.010) [0.011]	0.007 (0.010) [0.008]	0.012 (0.009) [0.009]	0.027* (0.017) [0.014]	0.008 (0.016) [0.014]
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Individual controls		Yes		Yes		Yes		Yes
Mean control alive during KR	0.219	0.205	0.163	0.150	0.071	0.062	0.426	0.415
Observations alive during KR	75,112	60,707	75,112	60,707	75,112	60,707	75,112	60,707
Mean control older than 18 during KR	0.281	0.271	0.209	0.194	0.092	0.082	0.421	0.399
Observations older than 18 during KR	33,245	23,671	33,245	23,671	33,245	23,671	33,245	23,671

Every cell constitutes a separate regression of the instrument on the dependent variable in the header using individual data from the Cambodian socio-economic survey 1996–2014. The row names define the sample used based on whether the individual had reached adulthood in 1978. ‘Returned 1979/1980’ defines whether an individual returned in either of these years and stayed until the survey. ‘Returned 1979’ narrows this down to the 15% of individuals who returned directly after the genocide. ‘Returned after displacement’ is a variable that asked whether an individual returned in 1979 and gave the reason that you were displaced. The last two columns estimate the probability that an individual was in the commune during the genocide. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.18: Market access or public infrastructure**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Market access and public infrastructure								
	Distance to food store	Distance to bank	Distance to extension worker	Distance to market	Distance to agricultural market	% Pop with electricity	% Pop with piped water	Public hospital
Productive during KR	-0.337 (0.493) [0.493]	-0.136 (0.675) [0.645]	-1.159 (1.100) [1.010]	-0.385 (0.666) [0.620]	-0.217 (0.653) [0.591]	0.789 (1.680) [1.384]	-0.252 (1.983) [1.275]	0.028 (0.019) [0.019]
School characteristics								
	Distance to school	Village with school	Director with degree	log School income p.c.	Enrollment rate	# Teachers	Student-teacher-ratio	Number of classes
Productive during KR	0.060 (0.059) [0.074]	0.081 (0.229) [0.170]	0.002 (0.002) [0.002]	0.041 (0.069) [0.058]	0.881 (1.004) [0.941]	0.573 (3.526) [3.286]	0.601 (1.627) [1.647]	-0.085 (0.314) [0.274]
Geographic controls	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Mean market access	6.272	10.698	18.123	7.060	7.190	37.027	27.236	0.119
Observations market access	3,593	3,665	3,724	3,684	3,614	3,812	3,812	3,027
Mean school characteristics	1.370	6.404	0.002	8.529	39.705	53.023	41.727	7.908
Observations school characteristics	1,593	1,621	1,543	1,436	4,518	1,592	1,592	1,592

Data on market access and public infrastructure taken from the village survey of the Cambodian socio-economic survey 1996–2014. Data on School characteristics taken from Cambodian EMIS census data on enrollment and school characteristics in 1997–2002. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

**Table A.19: Public investments and night time lights**

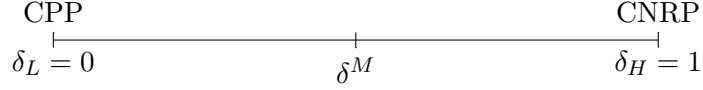
	(1)	(2)	(3)	(4)	(5)	(6)
	Maximum night time light	Any night time light 2013	Night time light in 2013	#Markets in commune	Distance to health center	Radio access
Productive during KR	-1.128 (0.970) [0.805]	0.025 (0.029) [0.018]	-0.216 (0.613) [0.458]	-0.020 (0.028) [0.032]	0.027 (0.030) [0.033]	0.022 (0.019) [0.018]
Geographic controls	Yes	Yes	Yes	Yes	Yes	Yes
Commune characteristics	Yes	Yes	Yes	Yes	Yes	Yes
Controlling for 1992 value		Yes	Yes			
Observations	1,621	1,621	1,621	1,621	1,621	1,621
Mean non-productive	9.404	0.409	7.164	0.424	0.688	0.881

Data on the number of markets, access to health facilities, and radio stations obtained from Open Development Cambodia. Night time light data from NOAA covering the years 1992–2013. ‘Maximum night time light’ indicates the highest observed mean luminosity in the commune. ‘Any night time light 2013’ is a binary variable indicating whether the mean in 2013 was non-zero. Province fixed effects and a second-degree polynomial in latitude and longitude included in all regressions. Commune characteristics are defined in Table 1. Standard errors clustered by 24 provinces shown in parenthesis and corrected for spatial dependence within 1 degree in brackets. Symbols reflect significance level for spatially corrected standard errors: \*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

## B Model Extension: Rent Extraction

The simple framework laid out in Section 3 can be extended to incorporate rent extraction and the politicians response to state repression.

**Figure B.1:** Model space for  $\delta$



Here,  $\delta^M = \theta^M + \mu$  depicts the position of the median voter, given her history of state repression  $\theta^M$  and the fraction of resources a CPP politician can extract  $\mu \in [0, 1]$ . To capture the effects of political competition, we assume that the politician can only extract  $\mu$  if she wins the election.

$$\Pr[\text{CPP win}] = \begin{cases} 1 & \text{if } \mathbb{E}[\theta^M] + \mu < 0.5 \\ 0 & \text{else.} \end{cases} \quad (3)$$

Thus, the optimal extraction rate is thus determined by the expectation of  $\theta^M$ . If  $\theta^M$  is uniformly distributed over the interval  $[a, b]$ , the extraction rate depends on the politician's knowledge of the bounds:

$$\mu = \begin{cases} 0 & \text{if } \theta^M \in [0, 1] \\ 0.4 & \text{if } \theta^M \in [0, 0.2] \\ 0.1 & \text{if } \theta^M \in [0.3, 0.5] \end{cases} \quad (4)$$

In the first case, without any information, the politician chooses not to extract any rent, as the expected value of  $\theta^M$  is 0.5. In the second case of low initial state repression, the politician extracts maximum rents in order to maximize her utility. Finally, in the case of high state repression, the politician rationally expects the median voter to have high reservations against a reelection and hence chooses to extract as little rent as possible. Thus, our framework predicts low extraction in high state repression areas and vice versa.



## C Questions from the Asia Foundation:

**Table C.1:** Informedness

Frequency: Listen to radio	How frequently do you listen to radio?
Frequency: Watch TV	How frequently do you watch TV?
Know parties are different	What difference do you see, if any, between the different political parties in Cambodia today?
Can name representative	Many people are not sure of the names of their province's representative in the National Assembly. Can you name yours?
Know whether representative visited	As far as you know, have any of the candidates elected to the National Assembly who represent your province visited your area since the last National Assembly election?
Know role of parties in assembly	Different people have different ideas about what the people in the National Assembly do? What do you think they do?
Understands purpose of democracy	If a country is called a democracy, what does this mean to you? (Any answer)

**Table C.2:** Category: Preferences

Democracy preferred to strong leader	On some occasions, democracy doesn't work. When that happens there are people that say we need a strong leader who doesn't have to be elected through voting. Others say that even if things don't function, democracy is always the best. What do you think?
One can vote against the government	Some people say, "Even if we are not happy with the government, we cannot vote against it. They are the high authority." Other people say, "If you are unhappy with the government, you should vote for another party to let the government know you are unhappy." Which of these is closer to your view?
Not voted because told to vote	What is the most important reason why you want to vote? (Not because she was told to)
Government and people are equals	Here are some different ways people think about the government. The first is that the people and government should be equals, and government should listen to the criticisms voiced by people. The second is that government should be like a father and the people like a child he must look after. The third is that the government is like a boss and the people like a worker who must obey. Which of these is closest to your view of what the government should be?
All Political parties should hold events	Do you think that all political parties, even the ones most people do not like, should be allowed to hold meetings in your area?
Democracy empowers People	If a country is called a democracy, what does this mean to you? (Answer: People are empowered)
Women make own choice in voting	Do you think a woman should make her own choice for voting, or do you think men should advise her on her choice?
Women as a representative	Would you prefer to be represented by a man or a woman in the National Assembly?
Would like to see more women	Would you like to see more women as members of the National Assembly?
Reserved top list place for women	In the National Assembly elections, every party has a list of candidates for the province, but usually only the top two or three people on the list have a chance of being elected. Knowing this, if a woman were included on a list in one of the top three places would you be more likely to vote for the list or less likely to vote for it?

**Table C.3:** Category: Taking local action

Member of # civil associations (CA)	Here is a list of organizations. As I mention each, please tell me if you belong to it.
Took part in a meeting of a CA	Have you ever participated in a meeting of an association or group you belong to?
Helped reach a decision of a CA	Have you ever helped make a decision at a meeting of an association or group you belong to?
Local government affects my life	Now I'm going to ask you a question about the local commune government. Tell me, whose decisions affect your life more: the national government in Phnom Penh, or the communal government in this town or village?
Would report election crime	If one of these problems were to happen in your area in the election, how likely would you be to report this problem - very likely, somewhat likely, somewhat unlikely or very unlikely?

**Table C.4:** Category: Trust

Trust in neighborhood	Now, speaking in general terms of the people from here, what do you think about people in this neighborhood are generally:
Trust in general	Generally speaking, do you think that most people can be trusted?