

# Inequality, Redistribution, and Optimal Trade Policy: A Public Finance Approach

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# UNEQUAL GAINS FROM TRADE

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- Gains from globalization are unequally distributed
  - ★ Often benefits productive workers and firms
- China shock: import competition from China
  - ★ Quarter of decline in US manufacturing during 1990-2007: Autor, Dorn, and Hanson (2013)
- Possible cause: large relocation costs and low elasticity of sectoral/location choice:
  - ★ Artuc, Chaudhuri, McLaren (2010)



# REDISTRIBUTING GAINS FROM TRADE

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- **Second Welfare Theorem Logic:** Aggregate gains from trade are positive; redistribute them using lump-sum taxes and transfers
- **Public Finance:** Lump-sum taxes are unavailable / unrealistic
  - ★ What policy instruments to use? What margins to distort?
- If lump-sum taxes are unavailable: trade policy cannot be separated from fiscal policy
- How should we design optimal tax / trade policy to balance:
  - ★ Efficiency gains from trade
  - ★ Costs associated with increased inequality



# WHAT WE DO

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- General and tractable competitive model of trade
  - ★ Input-Output linkages in production
  - ★ Imperfect worker mobility
  - ★ Government policy:
    - Direct taxes: Income taxes
    - Indirect taxes: Taxes on consumption and production
- Study the optimal cooperative tax system across countries
  - ★ Abstract from strategic interactions
- Key friction:
  - ★ Income taxes **cannot** depend on workers' characteristics and sector



# WHAT WE FIND

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- Production must be taxed differently across sectors
- Its determinants:
  - ★ Only income and employment distribution as well as labor supply elasticities in each country
- VAT taxes are optimal
- Quantitative implication: explore how taxes must react to China shock



# RELATED LITERATURE

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- **Optimal commodity/intermediate good taxation:** Diamond and Mirrlees (1971), Atkinson and Stiglitz (1976), Deaton (1980), Naito (1999)
- **Optimal taxation in trade/spatial models:** Dixit and Norman (1986), Costinot and Werning (2018), Lyon and Waugh (2017), Fajgelbaum and Gaubert (2018), Ales and Sleet (2018)
- **Optimal non-cooperative trade policy:** Bagwell and Staiger (1999), Costinot, Donaldson, Vogel, and Werning (2015), Beshkar and Lashkaripour (2017)
- **Interplay between distortions and production networks:** Caliendo, Parro and Tsvinsky (2017), Baqaee and Farhi (2017)



# SIMPLE MODEL

## NO LABOR MOBILITY



# PRODUCTION

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Intermediate Inputs



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- Preferences:

$$v = U^c(\mathbf{x}) - v^c(\ell)$$



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**Assumption.** Workers preferences satisfy

$U^c(\mathbf{x})$  : Homothetic in  $\mathbf{x}$ , linear in income

$$v^c(\ell) = \frac{1}{1 + \frac{1}{\varepsilon^c}} \ell^{1 + \frac{1}{\varepsilon^c}}$$



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- Useful benchmark: uniform commodity taxation applies
  - More general results in the paper



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- ★  $t_i^{p,c}$  : sales

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- Special case:

- ★ tariffs:  $t_i^{x,c} = -t_i^{p,c} = t_{ji}^{p,c}$



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- ★ Labor: domestic competitive markets

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- ★ Trade agreement; efficient negotiation



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Social value of 1% increase  
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  - ★ At the optimum: G.E. welfare effect cancels G.E. revenue effect



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$$\overline{W}_j^c = \frac{\int \mathbf{1} [j^c(\theta) = j] \frac{\partial W^c}{\partial v(\theta)} z^c(\theta) \mu^c(\theta) d\theta}{\int \mathbf{1} [j^c(\theta) = j] z^c(\theta) \mu^c(\theta) d\theta}$$



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- ★  $\overline{W}_j^c$  depends on inequality within and across sectors



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- Alternative way of implementing: sector-specific payroll taxes



# MODEL WITH MOBILITY



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$$L_j^c = \int_{\Theta} \int_{\mathbb{R}^N} a_j^c(\theta)\eta_j \ell_j(\theta, \boldsymbol{\eta}) \mathbf{1} [w_j^c a_j^c(\theta)\eta_j \geq w_{j'}^c a_{j'}^c(\theta)\eta_{j'}] dH(\boldsymbol{\eta}) \mu^c(\theta) d\theta$$



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  - ★  $\sigma > 1 + \varepsilon^c$  to ensure integrals exist



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$$\bar{z}^c(\theta) = \kappa \left[ \sum_i (w_i^c a_i^c(\theta))^\sigma \right]^{\frac{1+\epsilon^c}{\sigma}}$$



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  - Higher wage sectors attract lower productivity workers

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$$\bar{z}^c(\theta) = \kappa \left[ \sum_i (w_i^c a_i^c(\theta))^\sigma \right]^{\frac{1+\epsilon^c}{\sigma}}$$

- ★ Fraction of workers of type  $\theta$  in sector  $j$

$$\Lambda_j^c(\theta) = \frac{(w_j^c a_j^c(\theta))^\sigma}{\sum_i (w_i^c a_i^c(\theta))^\sigma}$$



# OPTIMAL TAXES

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## Optimal Producer Taxes

$$(\sigma - 1) \frac{t_j^{p,c}}{1 - t_j^{p,c}} = 1 - \overline{\mathcal{W}}_j^c + (\sigma - 1 - \varepsilon^c) \left[ \sum_i \frac{\int \Lambda_i \Lambda_j \bar{z} \mu^c d\theta}{(1 - t_i^{p,c}) \int \Lambda_j \bar{z} \mu^c d\theta} - 1 \right]$$



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supply in  $j$  to  
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Relocation effect



# OPTIMAL TAXES WITH ABSOLUTE ADVANTAGE

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**Proposition.** Under absolute advantage, optimal VAT taxes are uniform, i.e., no need for VAT taxes



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- Intuition: taxes cannot affect inequality across types



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- Intuition: taxes cannot affect inequality across types

$$\frac{\bar{z}^c(\theta)}{\bar{z}^c(\theta')} = \left( \frac{\beta^c(\theta)}{\beta^c(\theta')} \right)^{1+\varepsilon^c}$$



# SUMMARY OF THEORY

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- Optimal VAT producer taxes can be used to redistribute gains from trade across sectors
- Taxes are fully determined by employment and income distribution
- Optimal taxes depend on the specialization in the labor force
  - ★ Absent specialization



# QUANTITATIVE EXERCISE



# QUANTITATIVE MODEL

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- Main Question: How should a trade agreement involving U.S. and China be designed? What should be the VAT taxes?
- Closely follow Galle, Rodriguez-Clare, Yi (2017) and Caliendo, Dvorkin, Parro (2017)
- Two layers of production: final and intermediate goods
  - ★ Intermediate goods: using labor and final goods; tradable
  - ★ Final goods are produced with intermediate goods; non-tradable
  - ★ Production of intermediate goods: Eaton and Kortum (2002)



# CALIBRATION

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- Key assumption: data comes from Laissez-Faire version of the model; in line with trade literature
- Parameters chosen independently

Parameter	Description	Values
$\varepsilon^c$	Frisch elasticity of hours	0.5
$\nu$	Trade elasticity	4
$\sigma$	Elasticity of Labor Mobility	2
$\gamma$	Elasticity of substitution (preferences)	1



# CALIBRATION

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- Parameters of production functions
  - ★ Use WIOT to determine expenditure, factor shares
- Trade costs:
  - ★ Price data from Groningen Growth and Development Center
  - ★ trade shares from WIOT
- Sectoral productivity
  - ★ Use price and bilateral trade share data



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- Following Galle, Rodriguez-Clare and Yi (2017), each type is an education/location in the U.S.
  - ★ Education: No-college vs. some college
  - ★ Location: 722 Commuting Zones as in Autor, Dorn and Hanson (2013)
  - ★ All other countries have one type
  - ★ Use employment and earning data from 2000 American Community Survey to calculate labor productivities



# CALIBRATION

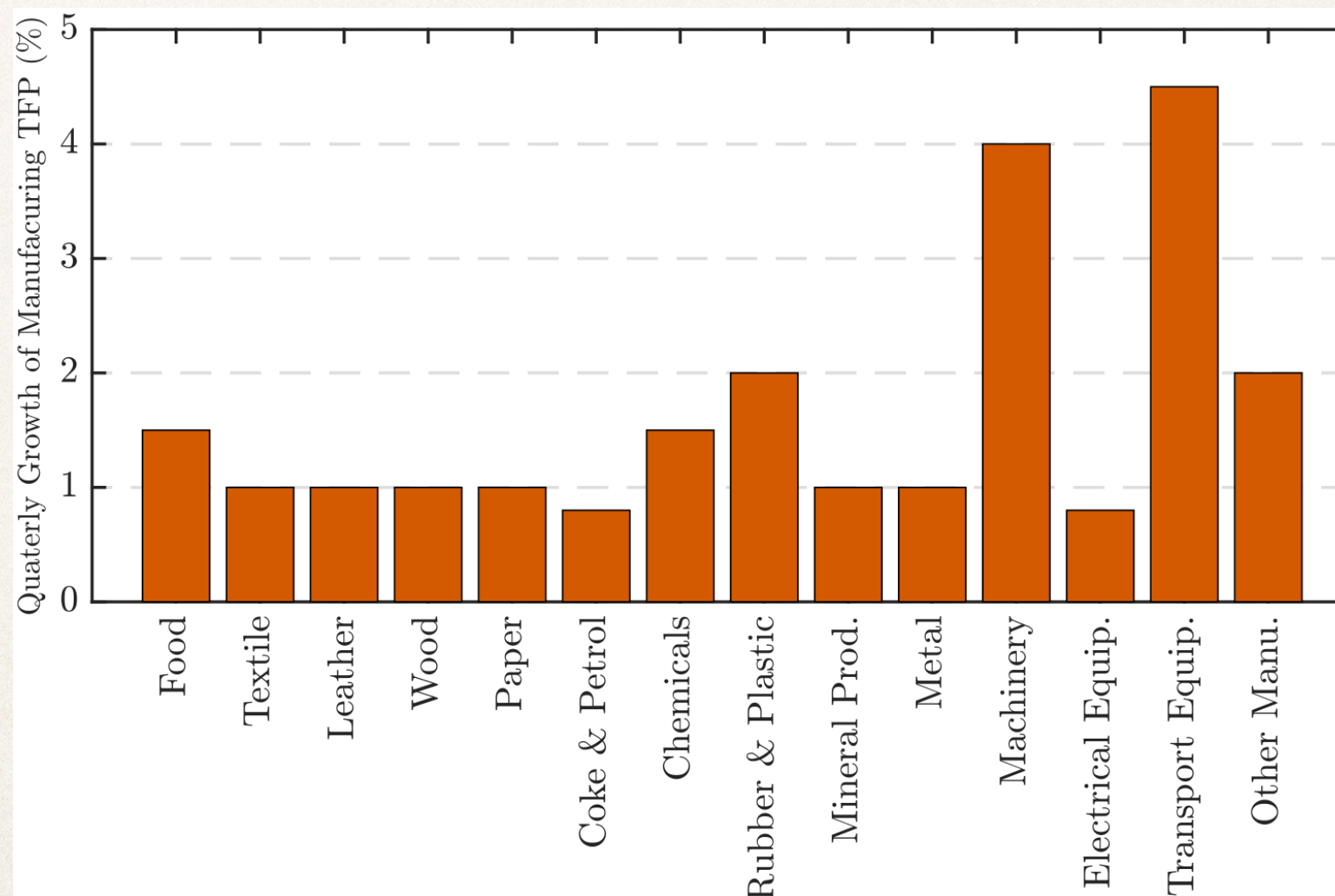
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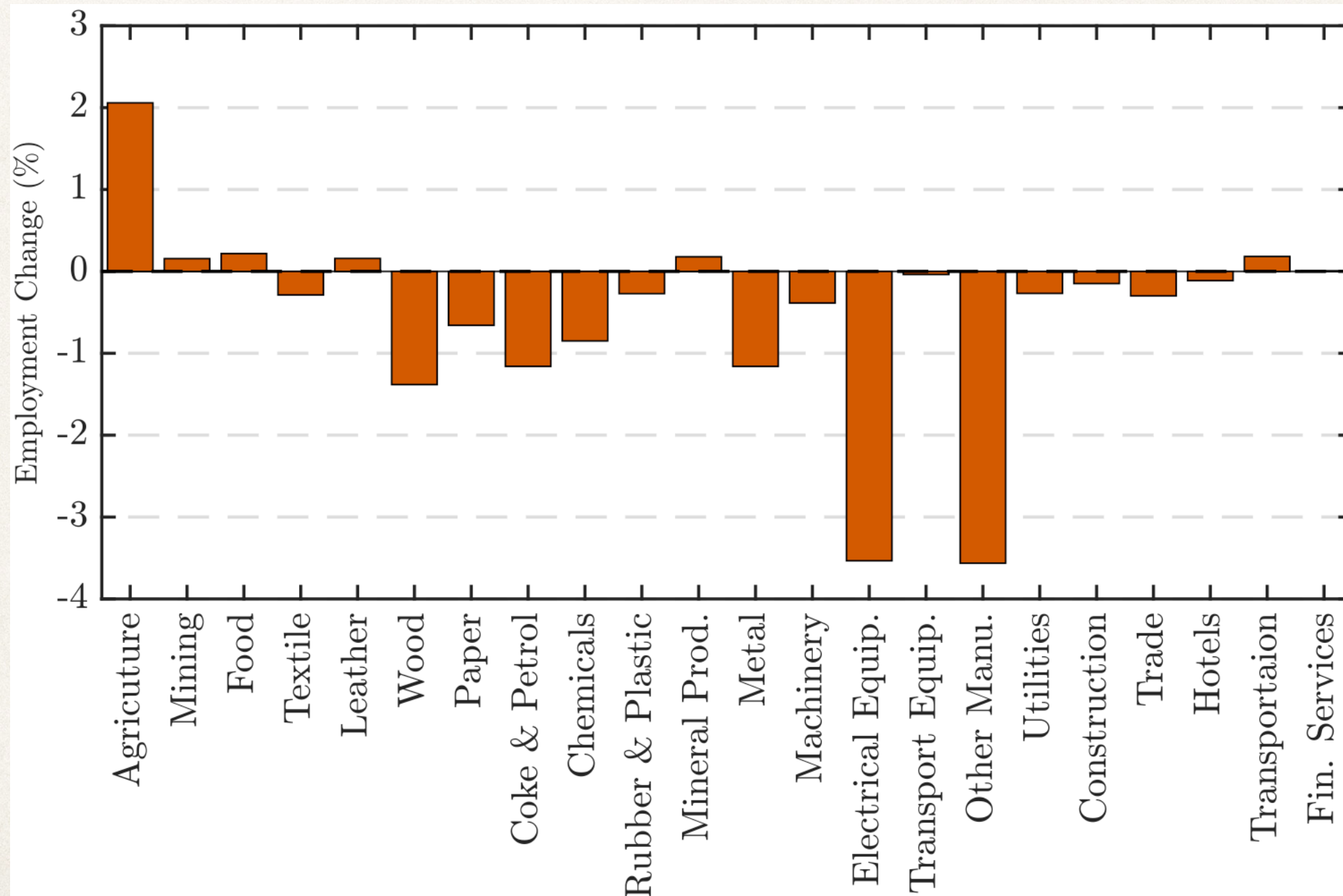
# CHINA SHOCK

- Model China shock as an increase in TFP in China - estimated by Caliendo, Dvorkin, Parro (2017); time horizon 2000-2007





# CHINA SHOCK: EMPLOYMENT CHANGE





# CHANGES IN WELFARE

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# CHANGES IN WELFARE

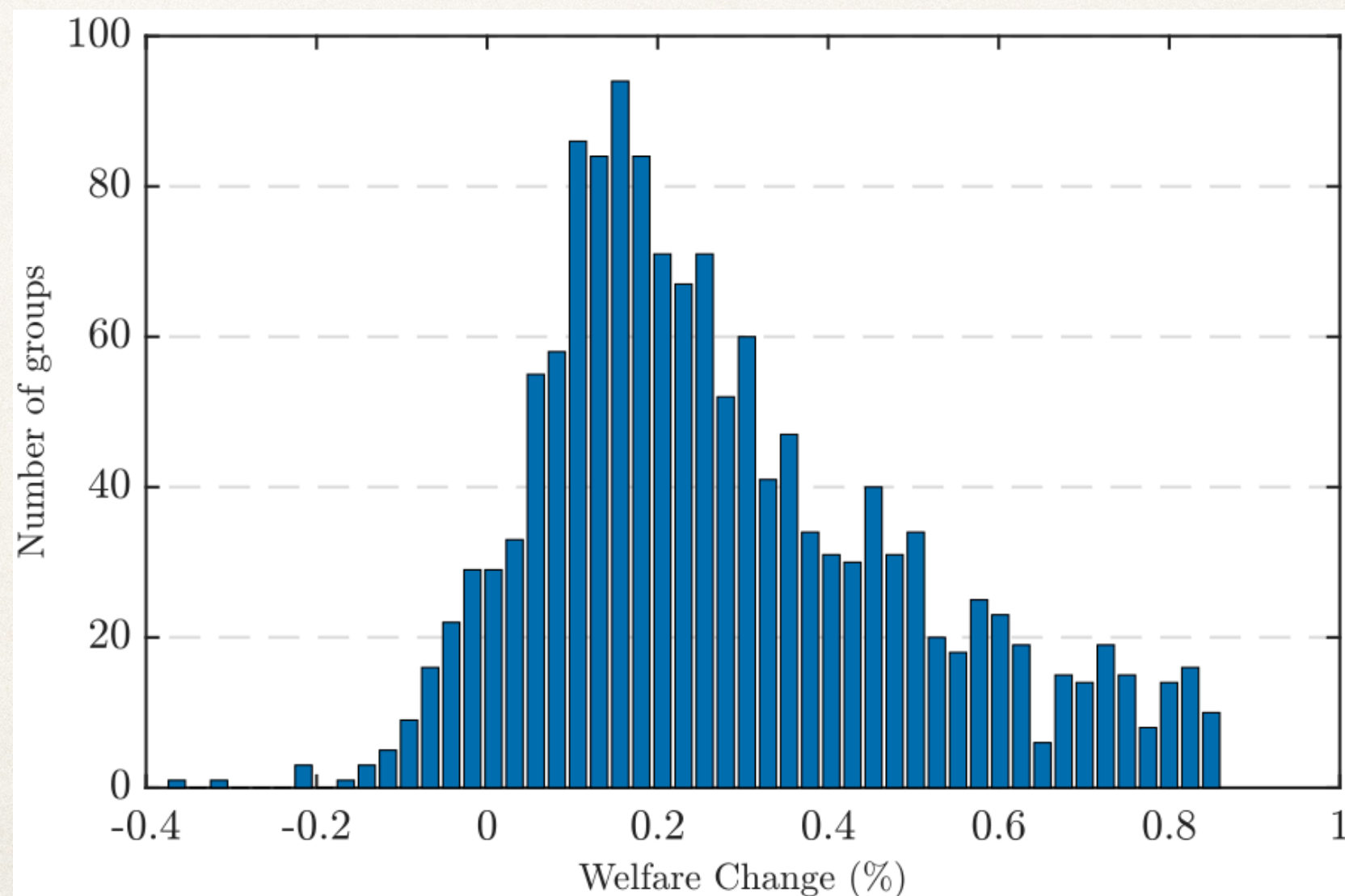
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Mean	C.V.	Min	Max	% losers
0.28%	0.79	-0.38	0.86	6.5



# CHANGES IN WELFARE

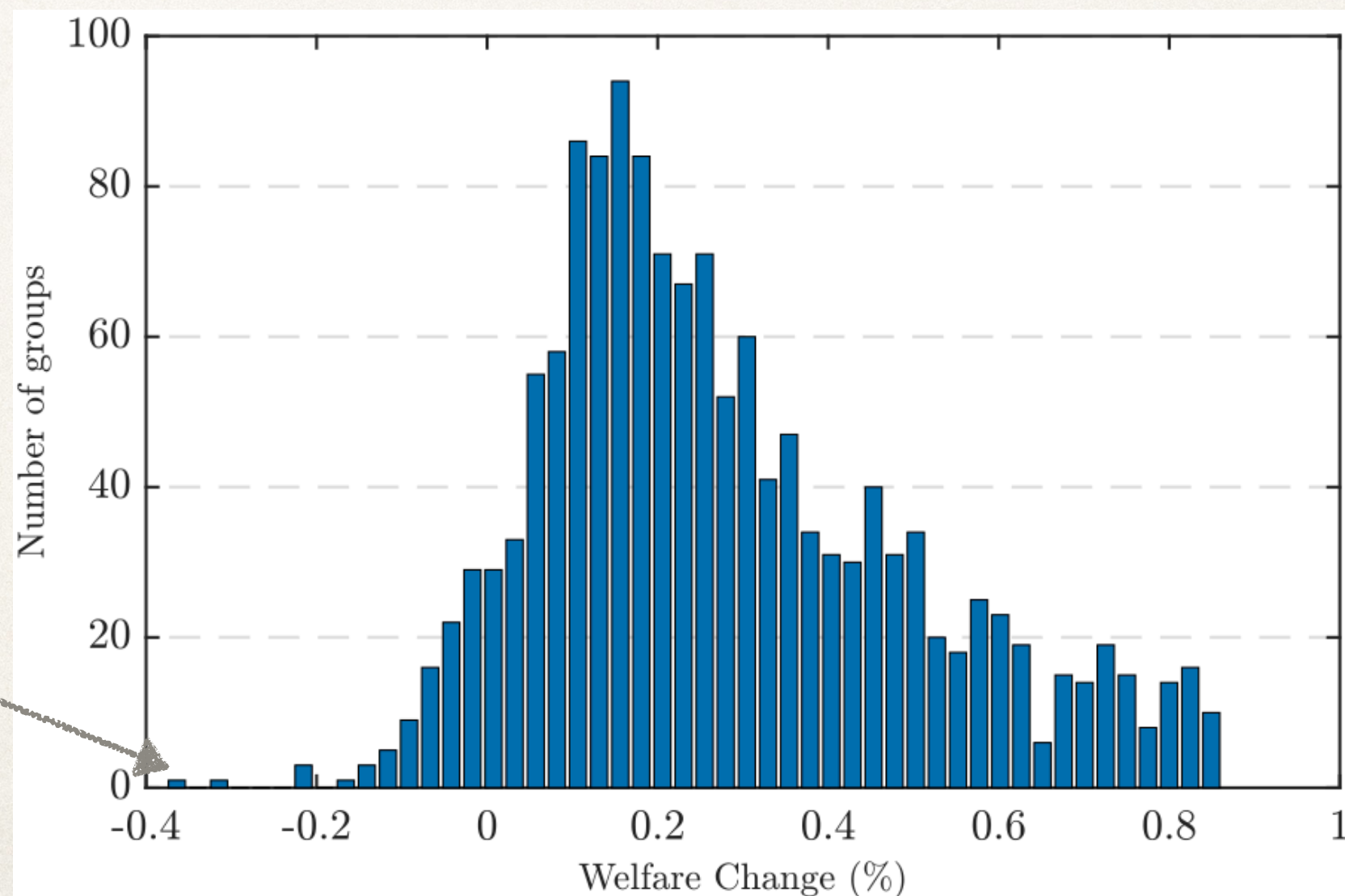
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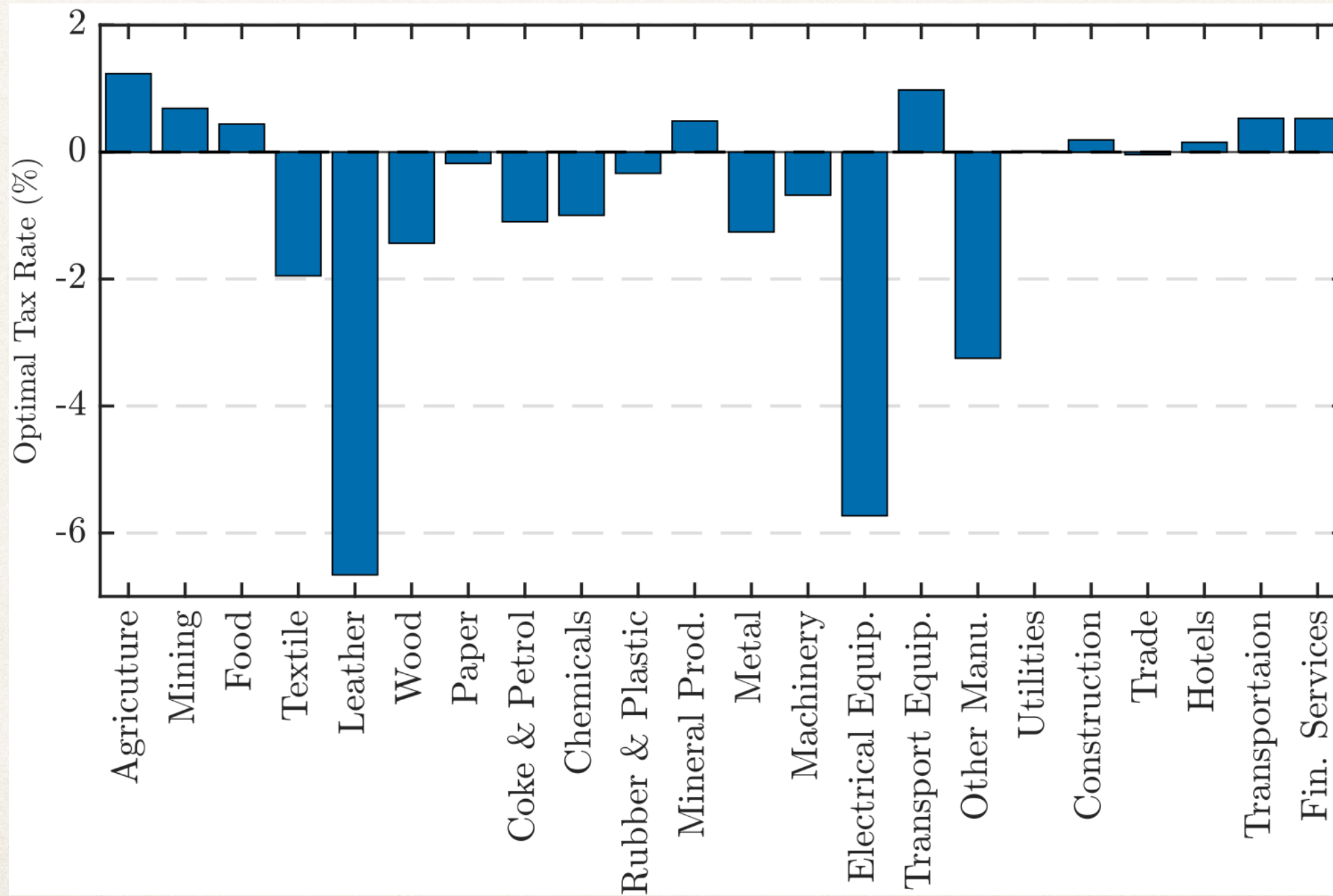
# OPTIMAL POLICY EXERCISE

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- Assume post China shock technology
- Maximize weighted average of welfare in other countries subject to delivering at least pre-shock welfare to all types in the U.S.
  - ★ Tax reform that is Pareto improving
- Notice: Laissez-Faire is efficient
  - ★ Pareto optimal taxation: without the China shock do nothing



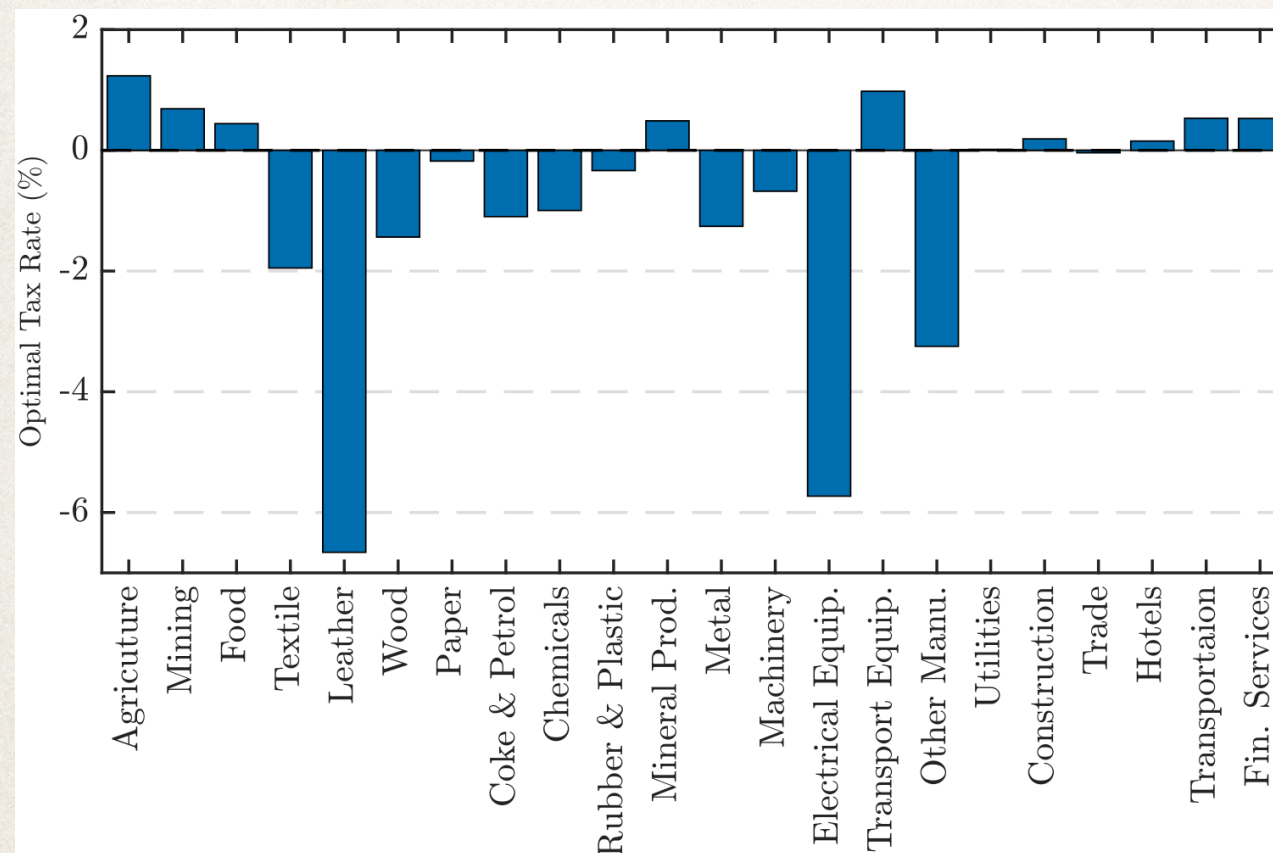
# OPTIMAL TAXES





# OPTIMAL TAXES

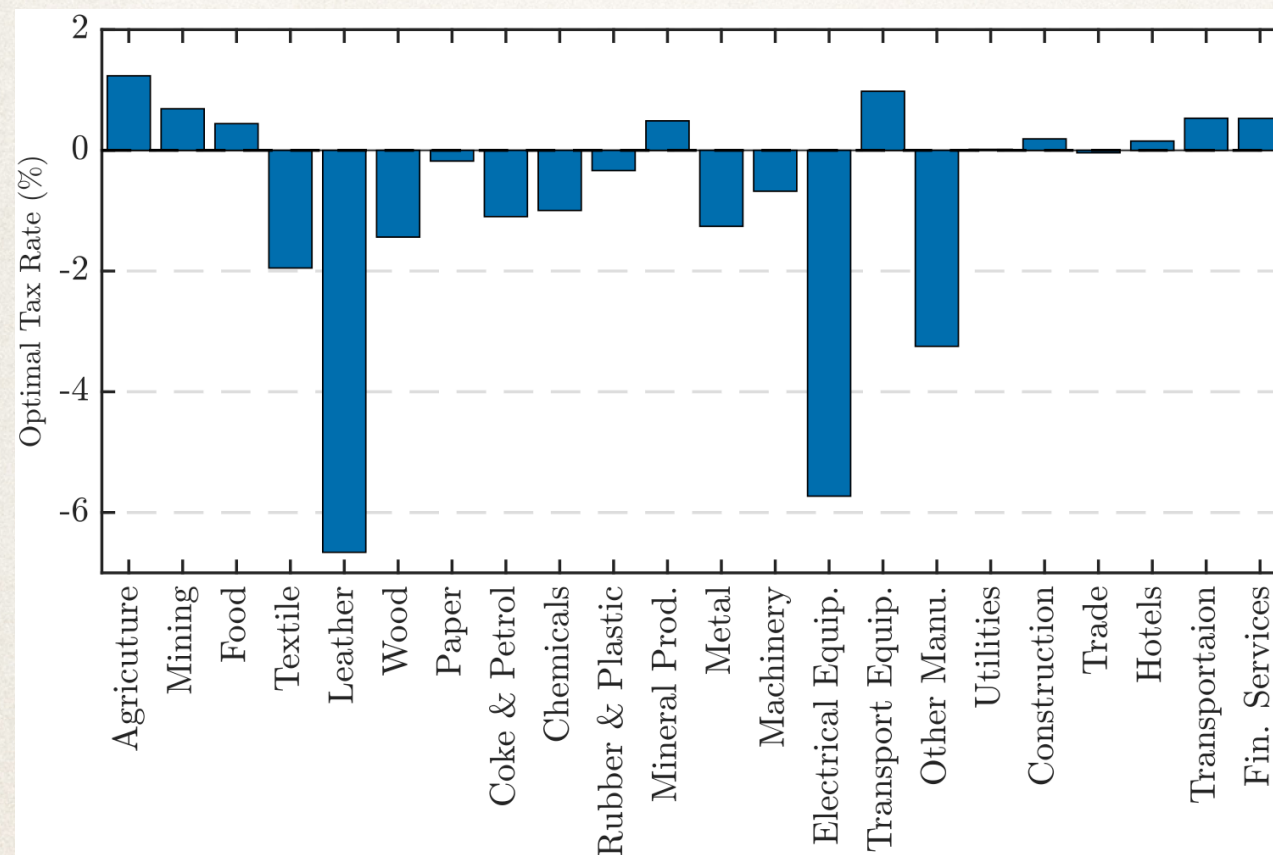
## Optimal Taxes



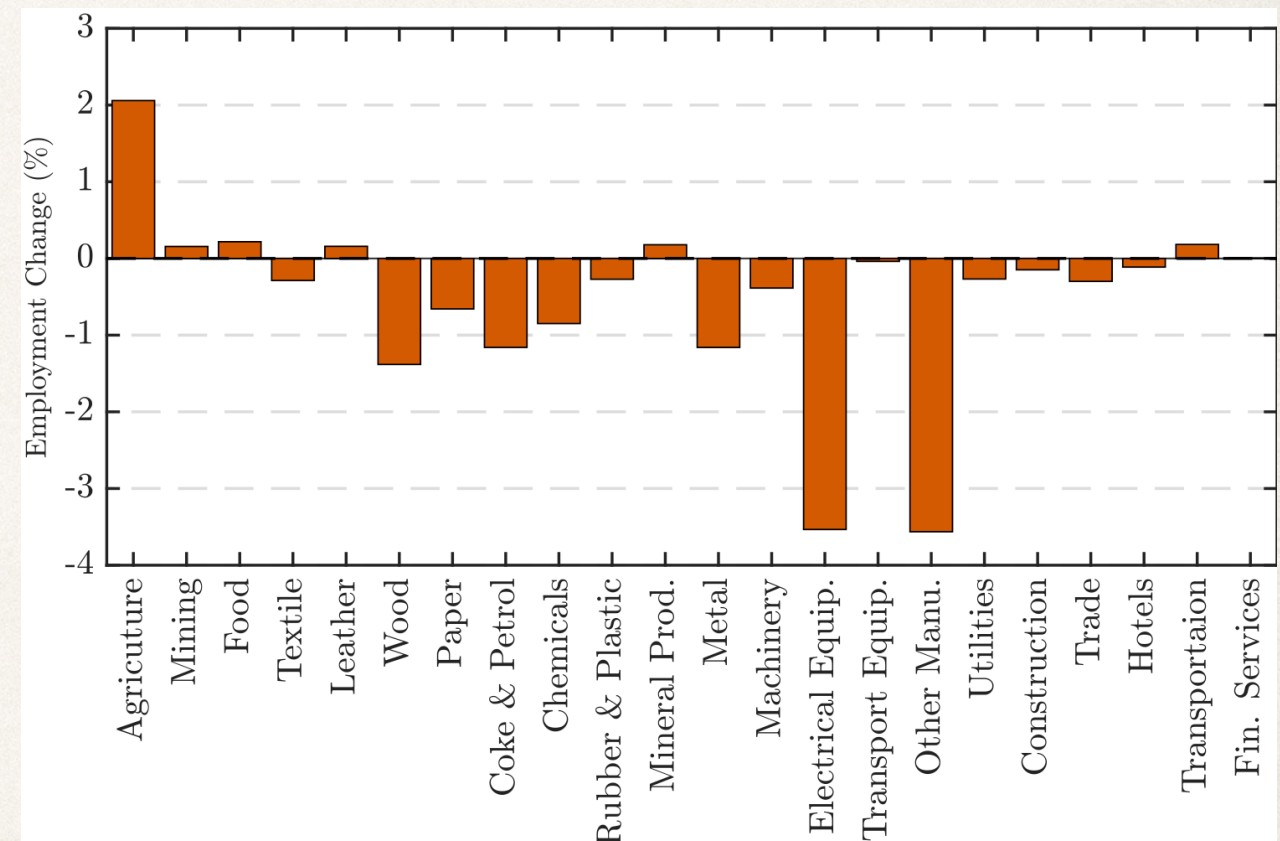


# OPTIMAL TAXES

## Optimal Taxes

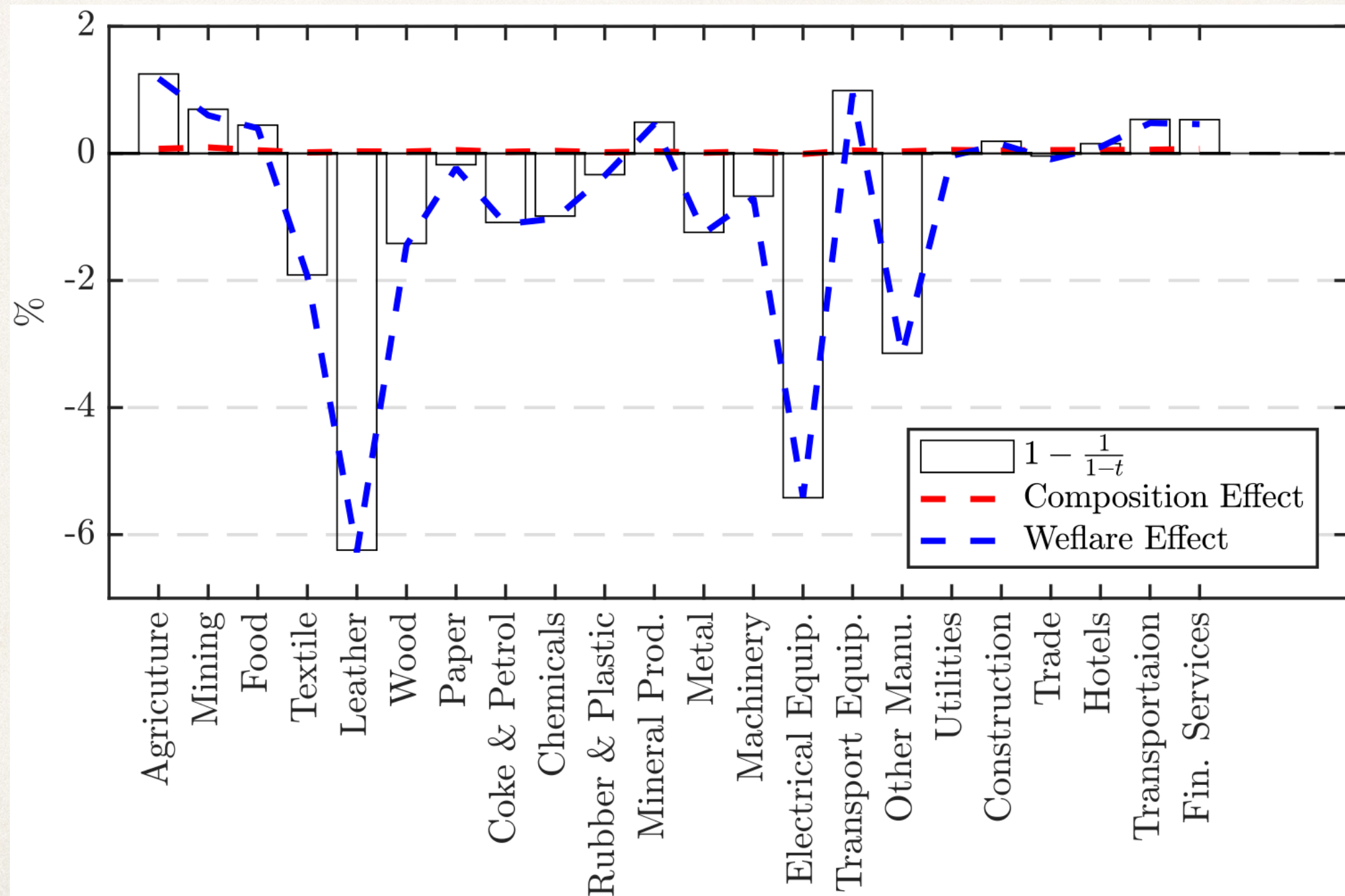


## Employment Change





# OPTIMAL TAXES - DECOMPOSITION





# CONCLUSION

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- Developed a framework to analyze optimal taxation when trade creates winners and losers
- Optimal producer taxes:
  - ★ VAT
  - ★ Depend on degree of specialization of the labor force
- China shock: significant variation in across sectors; distortionary to trade
- Important question: dynamic effects



# ADDITIONAL SLIDES



# QUANTITATIVE MODEL : DETAILS

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- Two types of goods in each sector:
  - ★ Tradable intermediate goods and non-tradable final goods
- Continuum of varieties of intermediate goods in each sector
- Final goods can be used for consumption or in production
- Workers problem is the same as before



# QUANTITATIVE MODEL : DETAILS

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- Continuum of varieties in intermediate goods

$$q_j^c(\omega_j) = a_j^c(\omega_j) (L_j^c(\omega_j))^{\chi_j^c} \prod_{k=1}^{N_J} (M_{j,k}^c(\omega_j))^{\gamma_{j,k}^c}, \quad \sum_{k=1}^{N_J} \gamma_{j,k}^c = 1 - \chi_j^c.$$

variety:  $\omega_j \in [0, 1]$

- Assume  $a_j^c$  has a Frechet distribution

$$F_j^c(a) = e^{-\lambda_j^c a^{-\nu}}$$

Sectoral TFP

Trade elasticity



# QUANTITATIVE MODEL : DETAILS

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- Unit cost in sector  $j$  in country  $c$ :

$$\psi_j^c = \left( \frac{w_j^c}{(1 - t_j^{c,p}) \chi_j^c} \right)^{\chi_j^c} \prod_{k=1}^{N_J} \left( \frac{P_k^c}{\gamma_{j,k}^c} \right)^{\gamma_{j,k}^c}$$

Wage of  $j$  in  $c$

Price of  $k$  in  $c$



# QUANTITATIVE MODEL : DETAILS

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- Trade cost:

- ★  $\tau_j^{c,c'}$ : cost of shipping  $j$  from  $c'$  to  $c$

- ★  $X_j^{c,c'}$ : expenditure in  $c$  on  $j$  produced in  $c'$ ;  $X_j^c$ : expenditure on  $j$  in  $c$

$$\pi_j^{c,c'} \equiv \frac{X_j^{c,c'}}{X_j^c} = \frac{\lambda_j^{c'} \left( \tau_j^{c,c'} \psi_j^{c'} \right)^{-\nu}}{\sum_{c''} \lambda_j^{c''} \left( \tau_j^{c,c''} \psi_j^{c''} \right)^{-\nu}}$$