

**Promise and Paradox:**  
**Measuring Students' Non-cognitive Skills and the Impact of Schooling\***

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**Abstract**

We used self-report surveys to gather information on a broad set of non-cognitive skills from 1,368 8<sup>th</sup>-grade students attending Boston public schools and linked this information to administrative data on their demographics and test scores. At the student level, scales measuring conscientiousness, self-control, grit, and growth mindset are positively correlated with attendance, behavior, and test-score gains between 4<sup>th</sup>- and 8<sup>th</sup>-grade. Conscientiousness, self-control, and grit are unrelated to test-score gains at the school level, however, and students attending over-subscribed charter schools with higher average test-score gains score lower on these scales than do students attending district schools. Exploiting charter school admissions lotteries, we replicate previous findings indicating positive impacts of charter school attendance on math achievement but find negative impacts on these non-cognitive skills. We provide suggestive evidence that these paradoxical results are driven by reference bias, or the tendency for survey responses to be influenced by social context. Our results therefore highlight the importance of improved measurement of non-cognitive skills in order to capitalize on their promise as a tool to inform education practice and policy.

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## Introduction

Recent evidence from economics and psychology highlights the importance of traits other than general intelligence for success in school and in life (Almlund et al., 2011; Borghans et al., 2008; Moffitt et al., 2011). Disparities in so-called non-cognitive skills appear to contribute to the academic achievement gap separating wealthy from disadvantaged students (Evans and Rosenbaum, 2008). Further, non-cognitive skills may be more amenable to direct intervention than cognitive ability, particularly beyond infancy and early childhood (Cunha & Heckman, 2009; Dee & West, 2010; Heckman & Kautz, 2013). Understandably, popular interest in measuring and developing students' non-cognitive skills has escalated (see, e.g., Tough, 2012).

*Non-cognitive* is, of course, a misnomer. Every psychological process is cognitive in the sense of relying on the processing of information of some kind. Characteristic patterns of attending to and interpreting information underlie many if not most personality traits (Bandura, 1999; Mischel & Shoda, 1999). Moreover, emotion and personality influence the quality of one's thinking (Baron, 1982) and how much a child learns in school (Duckworth & Seligman, 2005).

Why, then, does the term *non-cognitive* persist? *Cognitive* in this context is shorthand for cognitive ability and knowledge, constructs that can be measured by standardized intelligence and achievement tests (Messick, 1979). Non-cognitive, therefore, has become a catchall term for traits or skills not captured by assessments of cognitive ability and knowledge. Many educators prefer the umbrella terms "social and emotional learning" (Durlak et al. 2011) or "21<sup>st</sup> Century skills" (National Research Council, 2012), while some psychologists and economists embrace the moral connotations of "virtue" and "character" (Peterson & Seligman, 2004; Heckman & Kautz, 2013).

Educators and policymakers are increasingly interested in developing students' non-cognitive skills in support of academic success and long-term life outcomes (see, e.g., Yeager et al., 2013). For example, several high-performing charter management organizations have implemented comprehensive discipline systems aimed at molding student behavior in and out of school in pro-social and pro-academic directions (Lake et al., 2012). Some Knowledge Is Power Program (KIPP) charter schools go so far as to issue a regular "Character Growth Card" for each student that tracks the development of various non-cognitive skills. Related developments include efforts to address students' social and emotional learning needs alongside traditional academic goals (Durlak et al., 2011). In August 2013, the U. S. Department of Education approved an application from a consortium of California school districts to implement a new school accountability metric that weights test-based outcomes as only 60 percent of overall performance, with the balance assigned to measures of school climate and student social-emotional development.

As practice and policy race forward, however, research on non-cognitive skills remains in its infancy. There is little agreement on which skills are most important, how they can be reliably measured, and their malleability in school settings. Absent consensus on these points, educators cannot rely on available measures of non-cognitive skills or their underlying theories of personal development to assess and support individual students or to evaluate the success of schools, teachers, or interventions. As if to illustrate this dilemma, the California consortium applying to develop its own accountability system noted only that the specific social-emotional measures used in school ratings would be determined later.

In this paper, we draw on cross-sectional data from an unusually large sample of students in the city of Boston to shed light on the potential of schools to impact the development of four

prominent non-cognitive skills, as well as on the ability of extant measures of those traits to capture school impacts. We used self-report survey instruments to gather information on non-cognitive skills from more than 1,300 8<sup>th</sup>-grade students across a wide range of the city's public schools and linked this information to administrative data on the students' demographics and test score performance. The schools attended by students in our sample include both open-enrollment public schools operated by the local school district and over-subscribed charter schools that have been shown to have large positive impacts on student achievement as measured by state math and English language arts tests (Abdulkadiroglu et al., 2011; Angrist et al., 2013a).

The non-cognitive skills we measured include conscientiousness, self-control, grit, and growth mindset. Of the many non-cognitive attributes that psychologists have studied in students, conscientiousness and self-control have arguably the strongest evidence of predictive power over academic and life outcomes, even when controlling for cognitive ability and demographics (Almlund et al., 2011; Poropat, 2011; Duckworth & Carlson, 2013). We also examine two newer measures, grit and growth mindset, because of their current salience among educators seeking to influence non-cognitive skills to support academic achievement, post-secondary persistence and completion, and life outcomes. Grit refers to the tendency to sustain interest in, and effort toward, long-term goals (Duckworth et al., 2007), while growth mindset measures students' implicit theory of intelligence—in particular, the extent to which they believe that their academic ability can improve with effort, rather than being fixed by factors outside of their control (Dweck, 2006).

Our results highlight both the potential value of these measures in explaining academic outcomes and a challenging paradox that may be inherent to many available measures of non-cognitive skills. The promise is illustrated by the fact that our measures of non-cognitive skills

are positively correlated with student attendance and behavior, state test scores, and test-score gains from 4<sup>th</sup> to 8<sup>th</sup> grade. The paradox is that schools in which students on average report higher levels of conscientiousness, self-control, and grit do not have higher average test-score gains than do other schools. In other words, the positive student-level relationships between these self-reported measures of non-cognitive skills and improvements in academic achievement dissipate when the measures are aggregated to the school level.

This paradox is especially apparent when comparing students attending over-subscribed charter schools and those attending open-enrollment district schools. Despite making larger test-score gains than students attending open-enrollment district schools, charter school students rate themselves lower, on average, on measures of conscientiousness, self-control, and grit.

Exploiting data from school admissions lotteries, we replicate previous quasi-experimental findings indicating positive impacts of charter school attendance on math achievement within the students in our sample, but find large and statistically significant negative impacts on these non-cognitive skills. Finally, we also present longitudinal data showing marked declines in the same non-cognitive skills over time among students attending two over-subscribed charter middle schools.

This pattern is puzzling for two reasons. First, evidence gathered in the same study and reported in Finn et al. (in press) indicates that the test-score gains made by the charter school students in our data were not accompanied by gains in fluid reasoning skills that are highly correlated with test-score levels and gains. While this might seem to suggest that these students' academic progress was supported by improvements in non-cognitive skills, we observe sharp declines in three non-cognitive skills that are also correlated with academic success. A second reason is the emphasis that the over-subscribed charter schools in our study, all of which

subscribe to a “no excuses” approach to urban education, place on character development as a means to foster academic success (Seider, 2012). Indeed, Angrist et al. (2013a) present compelling evidence that it is this “no excuses” orientation that distinguishes Boston’s charter schools from their counterparts elsewhere in the state that have neutral or even negative impacts on student test scores.

Two competing hypotheses could explain this paradox. One is that the measures of non-cognitive skills are accurate and the charter schools, despite their success in raising test scores, and contrary to their stated goals, reduce students’ non-cognitive abilities along crucial dimensions such as conscientiousness, self-control, and grit. An alternative hypothesis is that the measures, all self-reported by students, are misleading because they are prone to reference bias—the tendency for survey responses to be influenced by the context in which the survey is administered. We find suggestive evidence supporting this alternative hypothesis, highlighting the importance of improved measurement of non-cognitive skills in order to capitalize on their promise as a tool for education practice and policy.

### **Measurement of Non-Cognitive Skills and the Perils of Reference Bias**

Recognition of the importance of non-cognitive skills has, with few exceptions, preceded the development of valid and reliable measures thereof. Whereas performance tasks to assess how well children can read, write, and cipher are widely available, non-cognitive skills are typically assessed using self-report and, less frequently, informant-report questionnaires. Like standardized achievement tests, both types of questionnaires have the advantage of quick, cheap, and easy administration.

Questionnaires also have limitations. Most obviously, they are subject to faking and therefore to social desirability bias (Paulhus, 1991). When endorsing a questionnaire item such as “I am a hard worker” a child (or her teacher or parent) might be inclined to choose higher ratings in order to seem more attractive to observers or to herself. To the extent that social desirability bias is uniform within a population under study, it can alter the absolute level of individual responses but not their rank order. If some individuals are more influenced by social pressure than others, however, their relative placement within the overall distribution of responses can change.

Less obvious but possibly more pernicious is reference bias, which occurs when individual responses are influenced by differing implicit standards of comparison. When considering whether “I am a hard worker” should be marked “very much like me,” a child must conjure up a mental image of “a hard worker” to which she can then compare her own habits. A child with very high standards might consider a hard worker to be someone who does all of her homework well before bedtime and, in addition, organizes and reviews all of her notes from the day’s classes. Another child might consider a hard worker to be someone who brings home her assignments and attempts to complete them, even if most of them remain unfinished the next day.

Reference bias was first documented in cross-cultural psychology, and culturally shared standards appear to be a primary influence on implicit standards of comparison. In studies of distinct societies, data from self-report surveys often conflict with the conclusions of cultural experts (Peng, Nisbett, & Wong, 1997). For instance, despite a widely acknowledged cultural emphasis on conscientious behavior, individuals in East Asian countries rate themselves lower in conscientiousness than do individuals in any other region (Schmitt et al., 2007). Heine et al.

(2008) demonstrate that self-reported conscientiousness at the country level (i.e., the average self-reported conscientiousness rating for citizens of a particular country) is negatively correlated with several objective proxies for conscientiousness, including postal workers' efficiency, the accuracy of clocks in public banks, walking speed, and longevity. Within the United States, Naumann and John (2013) find that European-American undergraduates at UC Berkeley rated themselves higher in conscientiousness than did their Asian-American classmates, despite earning lower GPAs. This paradoxical finding disappeared when both groups were asked to complete the same questions with the explicit reference point of a "typical Asian-American Berkeley student."

Education researchers have documented similarly unexpected patterns in students' responses to questionnaires administered during international assessments of student achievement. For example, Kyllonen & Bertling (2013) report that, in the 2003 Programme for International Student Assessment study, a 5-item scale measuring self-confidence in math is positively correlated with math achievement among students within the same country but negatively correlated with math achievement at the aggregate level across countries. That is, students who are more confident in their abilities than their peers tend to achieve at higher levels, but students in countries where students are more confident on average tend to achieve at lower levels. Kyllonen & Bertling (2013) refer to this pattern, which is also evident for scales measuring interest in math and science, perceptions of teacher support, and general attitudes toward school, as the "attitude-achievement anomaly." While there is no logical reason why the individual-level and aggregate correlations between two variables need point in the same direction—assuming they must is the "ecological fallacy"—these patterns nonetheless cast doubt on the validity of cross-cultural comparisons of student attitudes (Van de Gaer et al., 2012).

Apart from national culture or ethnicity, what are likely influences on students' implicit frames of reference when responding to surveys designed to gauge their non-cognitive skills? Because students (like adults) are unable to see the full distribution of human behavior, their peer groups and other aspects of their immediate social context are likely to shape how they evaluate themselves. It follows that the school environment in which they spend much of their waking lives could exert a powerful influence on students' perspectives on their own attributes and abilities. We return to this possibility when interpreting our findings below.

## **Data and Measures**

### *Sample*

We collected data from a large sample of 8<sup>th</sup>-grade students attending 32 of the 49 public schools with an 8<sup>th</sup>-grade cohort in the city of Boston during the spring semester of the 2010-11 school year. The schools that agreed to participate in the study included 22 open-enrollment district schools, 5 over-subscribed charter schools, 2 test-in exam schools, and 3 charter schools which were not over-subscribed at the time the students in our study entered middle school. Within those schools, we sampled all students for whom we obtained parental consent to participate in the study and who were in attendance on the day we collected our data.

We acquired school enrollment and demographic information, data on attendance and suspensions, and math and English language arts (ELA) test scores on the Massachusetts Comprehensive Assessment System (MCAS) from databases maintained by the Massachusetts Department of Elementary and Secondary Education. MCAS scaled scores were standardized to have mean zero and unit variance by grade, subject, and year across all tested students in Massachusetts. We limit our analytic sample to the 1,368 of a total of 1,852 students who

participated in the non-cognitive data collection for whom MCAS math and ELA scores were available in 2007 (when most students were in 4<sup>th</sup> grade) and 2011, making it possible to track their academic progress and school enrollment since they entered middle school.

Table 1 compares the demographic characteristics and academic indicators of students in our analytic sample to those of all 8<sup>th</sup>-grade students attending public schools in Boston, as well as to those of 8<sup>th</sup>-graders attending schools participating in the study. The sampled students are quite similar demographically to all 8<sup>th</sup>-grade students attending public schools in the city and to 8<sup>th</sup>-graders attending the same schools. However, the 8<sup>th</sup>-grade test scores of sampled students are 0.24 standard deviations and 0.21 standard deviations higher than the citywide average in math and ELA, respectively. Comparing the test scores of the sampled students to those of 8<sup>th</sup>-graders attending the same schools indicates that more than half of this difference reflects positive selection into the study sample within participating schools.

Much of our analysis compares sampled students attending open-enrollment district and over-subscribed charter schools. Looking separately at these two groups, we see that positive selection with respect to academic indicators is somewhat more pronounced within the district schools. Specifically, the 8<sup>th</sup>-grade test scores of sampled students in district schools exceeded those of all students by 0.15 (math) and 0.11 (ELA) standard deviations, while the analogous differences in the over-subscribed charter schools were 0.05 (math) and 0.01 (ELA). This difference does not stem from substantially higher rates of study participation within the charter sector; the share of all 8<sup>th</sup>-graders participating in the study was 63 percent in the over-subscribed charter schools, as compared with 61 percent in the open-enrollment district schools.

Table 1 also reveals that the 8<sup>th</sup>-grade test scores of students are considerably higher in the over-subscribed charter schools than in the open-enrollment district schools. Within our

sample, students in these over-subscribed charter schools exceeded the statewide mean by 0.41 (math) and 0.21 (ELA) standard deviations, while students in open-enrollment district schools trailed the state average by -0.49 (math) and -0.55 (ELA) standard deviations. The students in our sample attending over-subscribed charter schools also experienced larger gains in test scores (relative to the state average) between 4<sup>th</sup> and 8<sup>th</sup> grade. Charter students gained 0.79 (math) and 0.63 (ELA) standard deviations relative to the state average over those four years, while their district peers gained 0.17 (math) and 0.25 (ELA) standard deviations. Sampled students in over-subscribed charter schools were also 10 percentage points more likely to be white, 16 percentage points less likely to be Hispanic, and 21 percentage points less likely to be eligible for a free or reduced price lunch than their counterparts in open-enrollment district schools. They were absent two-thirds as many days as students in open-enrollment district schools but spent nearly twice as many days in suspension on average (0.31 vs. 0.16), suggesting greater use of suspensions as a disciplinary tool in the city's charter sector.

### *Measures of Non-cognitive Skills*

All students participating in our study completed a battery of questionnaires designed to measure their non-cognitive skills along various dimensions. These questionnaires, which were administered in students' regular classrooms, included items probing students' conscientiousness, self-control, grit, and growth mindset that have been previously validated. After scoring student responses to each series of items based on the relevant rubric, we then standardized the scores to have a zero mean and unit variance within our analytic sample.

To assess students' conscientiousness, we administered the Big Five Inventory (John & Srivastava, 1999), a well-established 44-item survey measuring each of the "Big Five" personality traits: neuroticism, extraversion, openness to experience, agreeableness, and

conscientiousness. Students endorsed items (e.g., “I think I am someone who is a reliable worker”) using a 5-category Likert scale, where 1 = *strongly disagree* and 5 = *strongly agree*. Each student’s conscientiousness score is calculated as the average of their responses to the 9 items that comprise the conscientiousness scale. Among the students in our data, this conscientious scale had an internal reliability score of 0.76.

Our measure of self-control is based on the Impulsivity Scale for Children, an 8-item survey developed to measure school-age students’ impulsivity, defined as the “inability to regulate behavior, attention, and emotions in the service of valued goals” (Tsukayama et al., 2013, p. 879). This survey asked students to indicate how often during the past school year they exhibited each of a set of behaviors indicative of a lack of self-control, with 5 response options ranging from “almost never” to “at least once a day.” Importantly, the use of response categories specifying objective, discrete time periods was motivated by a desire to “avoid reference bias” in students’ responses (Tsukayama et al., 2013, p. 881). The survey included 4 items measuring interpersonal self-control (e.g., “I interrupted other students while they were talking”) and 4 items measuring intrapersonal self-control (e.g., “I forgot something I needed for class”). We calculated an overall self-control score for each student as the average of their (reverse-coded) responses to all 8 items. This scale had an internal reliability of 0.83.

Students also completed the 8-item Short Grit Scale (Grit-S) developed by Duckworth and Quinn (2009) to measure trait-level persistence toward long-term goals.<sup>1</sup> Students endorsed a series of items (e.g., “New ideas and projects sometimes distract me from old ones” and “I finish whatever I begin”) using a 5-category Likert Scale, where 1 = *not like me at all* and 5 = *very much like me*. Students’ grit scores were then calculated as their mean response across all 8

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<sup>1</sup> Duckworth and Quinn (2009) demonstrate that adolescents’ Grit-S scores predict future GPA independently of IQ and are inversely related to the number of hours of television watched.

items. This scale had somewhat lower internal reliability ( $\alpha=0.64$ ) among the students in our sample than the conscientiousness and self-control scales.

Finally, to probe students' implicit theory of intelligence, we administered a set of three items measuring the extent to which students view intelligence as a fixed trait rather than one which can improved with effort (Dweck, 2006). For example, students were asked to rate their agreement with the claim that "You have a certain amount of intelligence, and you really can't do much to change it." Following Blackwell et al. (2007), we used a 6-category Likert scale, where 1 = *strongly disagree* and 6 = *strongly agree*. After reverse coding, we calculated each student's mean response across these three items to create a scale with an internal reliability of 0.86. We refer to this scale as measuring the extent to which students have a growth mindset (as opposed to a fixed mindset).<sup>2</sup>

#### *Student Perceptions of School Climate*

The battery of questionnaires students completed also included a set of 10 items probing their school's climate at their school. These items were derived from a survey developed by the Tripod Project for School Improvement to measure various aspects of school or classroom climate. Each item asked students to respond to a descriptive statement about their school using a 5-category Likert scale, where 1 = *totally untrue* and 5 = *totally true*. The overall set included two items related to each of five dimensions of school climate: high expectations (e.g., "Teachers at this school demand that students work hard"); teacher strictness (e.g., "Teachers are very strict here"); clarity of rules (e.g., "Students understand what will happen to them if they break a rule"); negative peer effects (e.g., "In this school, some students try to keep others from working hard"); and student input (e.g., "Students in this school have a say in how things work"). We

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<sup>2</sup> Blackwell et al. (2007) show that adolescent students who exhibit a Growth Mindset have significantly higher rates of math test score growth than students who view intelligence as fixed.

calculated school-level averages of students' responses to the two items within each pair to provide a summary measure of the relevant aspect of each school's climate as perceived by its students.

### *Achievement Gains*

We also used our administrative data to generate measures of each student's test score gains in math and ELA between 4<sup>th</sup>- and 8<sup>th</sup>-grade. Specifically, we regressed students' 8<sup>th</sup>-grade MCAS test scores in the relevant subject on a cubic polynomial of their 4<sup>th</sup>-grade test scores in both subjects and took the residual from that regression for each student. We use these residualized gain scores, which capture the extent to which a student's 8<sup>th</sup>-grade performance in math and ELA exceeded expectations based on their performance four years earlier, to examine the relationship between non-cognitive traits and improvements in test-score performance over time.

## **Results**

### *Student- and School-level Correlations of Non-cognitive Traits and Academic Indicators*

Table 2 reports student-level Pearson product-moment correlations among the full set of non-cognitive skills included in our analysis, 8<sup>th</sup>-grade test scores in math and ELA, and annual counts of absences and suspensions in 8<sup>th</sup> grade. Given that conscientiousness, self-control, and grit are closely related constructs, it is unsurprising that they are highly inter-related, with correlations ranging from .43 to .66. Growth mindset is also positively and significantly correlated with each of these measures, but at lower levels ranging from .08 (conscientiousness) to .18 (grit).

Among the four non-cognitive measures, growth mindset is most strongly related to 8<sup>th</sup>-grade test scores, with correlations of .32 (math) and .36 (ELA). Self-control is also significantly

related to test scores, with correlations of .13 (math) and .10 (ELA). The correlations of both conscientiousness and grit with test-score levels are positive in both subjects but small and statistically insignificant.

Table 2 also confirms that these non-cognitive measures are related to suspensions and absences, the two behavioral indicators available in our administrative data. All four non-cognitive measures are negatively correlated with the total number of suspensions or absences a student accumulated in 8<sup>th</sup> grade. All but two of those eight correlations are statistically significant. Because both absences and suspensions are not normally distributed among the students in our data, the strength of these relationships is difficult to interpret. Table 3 therefore compares average absences and suspensions, as well as the percent of students who were suspended at least once in 8<sup>th</sup> grade, for students in the top and bottom quartile of each non-cognitive skill. This analysis confirms the existence of substantively important differences in both behavioral indicators between students with relatively high and low self-reported non-cognitive skills. For example, students in the bottom quartile of self-control are absent 2.8 more days than students in the top quartile, suspended four times as often, and are almost three times as likely to have been suspended at least once. Noteworthy differences between bottom- and top-quartile students are also evident for conscientiousness (absences and suspensions), grit (suspensions), and growth mindset (absences).

Table 4 examines the relationships between the non-cognitive measures and residualized test-score gains, which capture students' academic performance in 8<sup>th</sup> grade relative to expectations based on their performance in 4<sup>th</sup> grade. The first column confirms that each of the four non-cognitive measures is positively correlated with test-score gains in both math and ELA; all but one of these correlations are statistically significant. The relationships are strongest for

growth mindset, which has correlations with test-score gains of .21 and .17 in math and ELA, respectively.

The second column of Table 4, however, reveals that the positive relationships between test-score gains and three of the measures—conscientiousness, self-control, and grit—dissipate and even reverse when we aggregate the data to the school level. Although none of the six correlations reported for these variables is statistically significant due to the reduced sample size, five are negative. In other words, although students who rate themselves higher in these areas make larger test-score gains, schools with higher average student ratings have, if anything, smaller average gains in achievement. Importantly, the same unexpected pattern is not evident for growth mindset. For this non-cognitive measure, school-level correlations with test-score gains are substantially stronger (0.66 and 0.48 in math and ELA, respectively) than the analogous student-level correlations.

The final column in Table 4 confirms that the student-level relationships between conscientiousness, self-control, and grit and test-score gains among students attending the same school are consistently stronger than the same relationships across the sample as a whole. For example, the magnitude of the relationship between self-control and test score growth increases by 60 percent in math and 108 percent in ELA. In contrast, the student-level relationship between growth mindset and test-score gains is modestly weaker when estimated within schools rather than across the full sample.

On their own, the divergent student- and school-level correlations we observe for conscientiousness, self-control, and grit do not establish that these measures are biased by school context. It could be the case, for example, that teachers within a given school devote more attention and resources to their most conscientious students at the expense of their least

conscientious students, leading conscientious students to learn more than their same-school peers. This would generate a positive within-school correlation between conscientiousness and test-score gains even if the two variables were unrelated at higher levels of aggregation. Yet the lack of a positive school-level relationship could also reflect a tendency on the part of students in schools with more demanding academic environments to rate their non-cognitive skills more critically. To examine this possibility, we turn now to a more focused comparison of students attending over-subscribed charter and open-enrollment district schools.

*Mean Non-cognitive Traits and Test-score gains by School Type*

Table 5 compares the mean test-score gains and non-cognitive traits for students attending the 22 open-enrollment district and 5 over-subscribed charter schools included in our sample. Consistent with the descriptive statistics in Table 1, mean residualized test-score gains between 4<sup>th</sup> and 8<sup>th</sup> grade are higher among students attending charter schools. The differences are substantial, at 0.67 standard deviations in math and 0.47 standard deviations in ELA.

Despite the fact that sampled students attending charter schools experienced larger test-score gains than sampled students in district schools, the same students exhibit markedly lower average levels of self-control as measured by student self-reports. This statistically significant difference of -0.23 standard deviations is in the opposite direction of that expected based on the positive student-level correlations between self-control and test-score gains evident in Table 2. The average differences between the charter and district students in conscientiousness (-0.09) and grit (-0.13), although statistically insignificant, run in the same counter-intuitive direction.

Interestingly, the difference in average growth mindset between charter school and district school students follows a different pattern than the other three non-cognitive skills. Charter school students score 0.38 standard deviations higher, on average, which is consistent

with the student-level correlation between growth mindset and test-score gains within the sample as a whole.

*Lottery-Based Estimates of the Effect of Charter School Attendance*

Simple comparisons of the outcomes of students attending charter and district public schools, such as those presented in Table 5, capture both any effects of attending a charter school on those outcomes and selection into charter schools based on characteristics correlated with the outcome. Although over-subscribed charter schools must admit students via lottery, applicants who seek to enroll in an academically demanding charter school are likely to differ from those who do not along both observed and unobserved dimensions. To better isolate the causal effect of attendance at the five over-subscribed charter schools represented in our sample, we exploit the lottery admissions process to these schools to restrict our comparisons to students who entered the admissions lottery of one or more of the over-subscribed charter schools.

We acquired records from the lotteries used to admit the students in our sample directly from the charter schools and matched these records to state administrative data on all public school students using names, year, and grade of application. Of 702 verified lottery participants, 497 appeared in the administrative data and had valid demographic data and test scores for both subjects in 2007 and 2011. A smaller subset of 200 students met those requirements and participated in the non-cognitive data collection. Although we can produce lottery-based estimates of charter school impacts on non-cognitive traits only in the latter sample, we present estimated impacts on test scores for both groups in order to compare the results across samples. To the extent that our estimated impacts on test scores are similar across the two groups, it should reduce concerns that our results are biased due to non-random sampling of successful and unsuccessful applicants.

Table 6 examines whether the demographic characteristics and 4<sup>th</sup>-grade test scores of students offered and not offered admission to a charter school were balanced within these two subsamples of lottery participants. We first note that within both subsamples the share of applicants who were offered admission (32 percent in the administrative data sample and 29 percent in the non-cognitive sample) is very similar to the share among all lottery applicants (31 percent). F-tests nonetheless reveal that students' observed characteristics are jointly significant predictors of whether they were offered a seat in a charter school in both samples.

In the larger sample of students matched to the administrative data, students receiving an offer are significantly more likely to be male and eligible for a free or reduced price lunch. The 4<sup>th</sup>-grade test scores of students offered a seat are also modestly lower in both math and ELA, though these differences are not statistically significant. Within the smaller non-cognitive sample, the differences in 4<sup>th</sup>-grade test scores are substantial in both subjects and marginally statistically significant in math ( $p < 0.09$ ). These differences, which favor students not offered a charter school seat, may reflect the fact that positive selection into the non-cognitive sample was less pronounced in over-subscribed charter schools (see Table 1) and should bias our results against finding positive impacts of charter attendance on test scores. Given the imbalances between students offered and not offered a seat in a charter in both samples, we control for students' observed characteristics and 4<sup>th</sup>-grade test scores throughout our lottery-based analysis of the effects of charter school attendance.

Following (Abdulkadiroglu et al., 2011), we implement the lottery-based analysis via a Two Stage Least Squares (2SLS) regression model in which we first predict charter attendance for each student based on whether they were offered admission and use those predictions to

generate an estimate of the effect of charter attendance on our outcomes of interest. The first-stage model is:

$$YEARS_i = \gamma_c OFFER_{ic} + \theta A_{i,t-4} + \tau X_i + \sum_j \rho_j d_{ij} + \xi_{is}$$

where  $YEARS_i$  measures the number of years between 5<sup>th</sup> and 8<sup>th</sup> grade student  $i$  attended an over-subscribed charter school and  $OFFER_{ic}$  represents a vector of dummy variables indicating that the student was or was not offered a seat at over-subscribed charter school  $c$ . We include as controls cubic polynomials of lagged 4<sup>th</sup>-grade scores in math and ELA ( $A_{i,t-4}$ ) and a vector of student demographic characteristics ( $X_i$ ) including gender, race, age, free and reduced-priced lunch status, limited English proficiency, and special education status. The set of indicator variables  $d_{ij}$  controls for lottery “risk sets,” or the unique combination of lotteries to which each student applied, indexed by  $j$ .

Within the administrative data sample, students offered a seat in at least one of the five over-subscribed charter schools spent an average of 2.1 years between 5<sup>th</sup> and 8<sup>th</sup> grade in one of those schools, as compared to 0.39 years among students not initially offered a seat. Among students in the non-cognitive sample, students offered and not offered a seat spent 2.4 and 0.6 years in charter schools, respectively.<sup>3</sup> Appendix Table A1, which presents the first-stage regression results, confirms that the  $OFFER_{ic}$  indicators are relevant instruments for predicting variation in years of attendance, with joint F-test statistics of 35.5 and 16.0 for the administrative data and non-cognitive samples, respectively.

We implement the second stage of our 2SLS model as follows:

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<sup>3</sup> As this result implies, some lottery participants not initially offered admission to a charter school ultimately attend by moving off of a charter school wait list after the time period captured in our data, entering a future lottery for a subsequent grade, or gaining admissions preference as a sibling when a sibling wins a lottery.

$$Y_{is} = \beta \widehat{Years}_i + \alpha A_{i,t-4} + \lambda X_i + \sum_j \delta_j d_{ij} + \epsilon_{is}$$

where  $Y_{is}$  represents a given test score or non-cognitive outcome for student  $i$  in school  $s$ ,  $\widehat{Years}_i$  captures each student's predicted years of charter attendance based on the first-stage regression, and all other variables are as above. Parameter  $\beta$  is the quantity of interest: the effect of one year's attendance at any of the five over-subscribed charter schools.

We present the results of these analyses in Table 7. Consistent with Abdulkadiroglu et al. (2011), the first two columns show that, among the students in the administrative data sample, each additional year of charter attendance is estimated to increase 8<sup>th</sup>-grade math scores by 0.13 standard deviations. The estimated effect for ELA scores is positive and of non-negligible magnitude, but too imprecisely estimated to achieve statistical significance. We replicate these analyses in our non-cognitive sample and find very similar point estimates in both math and ELA; the math effect is statistically significant at the  $p < 0.1$  confidence level. The similarity of results across the two samples suggests that our lottery-based effect estimates on non-cognitive skills are unlikely to suffer from substantial bias due to non-random sampling of students who participated in our non-cognitive data collection.

Within that sample, we estimate that one year's attendance at an over-subscribed charter school had a statistically significant negative effect on students' self-reported self-control and grit and a marginally significant negative effect on self-reported conscientiousness. The estimated effect sizes are in the opposite direction of the achievement effects and of similar or even larger magnitude, ranging between -0.12 (grit) and -0.21 (self-control) standard deviations. These results are consistent with the descriptive patterns in Table 5, which show students in over-subscribed charter schools making larger achievement gains despite lower scores on these

non-cognitive measures, and suggest that those patterns are not due merely to selection. Rather, it would appear that attending one of these charter schools adversely affects students' non-cognitive abilities along these dimensions as assessed by student self-reports. We discuss our interpretation of this unexpected finding below.

Intriguingly, we estimate a near zero effect of attending an over-subscribed charter schools on the degree to which a student in our non-cognitive sample has a growth mindset, despite the fact that Table 5 showed students in over-subscribed charter schools scoring notably higher on this measure. Although the estimate is not precise enough to rule out the possibility of moderate positive (or negative) effects, the null result for this outcome in the lottery analysis suggests that the descriptive difference favoring charter schools may be an artifact of selection. In other words, it may be that students who believe that their intelligence can be improved with effort are more likely to seek out a school with a demanding environment, but that attendance at such a school has no causal effect on their implicit theory of intelligence.

#### *Longitudinal Trends in Non-Cognitive Skills*

We supplement our lottery analysis with longitudinal data tracking one grade cohort of students in each of two over-subscribed Massachusetts charter schools and in one open-enrollment district school over three years. Starting in fall 2009, we administered a battery of questionnaires similar to that used in our main analysis to the entering student cohort at three middle schools.<sup>4</sup> We then re-administered the same battery at the end of that school year and the two that followed. One of the charter schools and the district school are in Boston and part of our larger study sample, while the second charter school is located in another school district but has a “no excuses” orientation similar to that of the over-subscribed charter schools in our sample.

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<sup>4</sup> The questionnaires used to measure conscientiousness, grit, and growth mindset were identical to those used in the cross-sectional study; for self-control we used the 13-item Brief Self-Control Survey developed by Tangney et al. (2004).

Figure 1 plots average scores for those students in the 2009 entering cohort of each school for whom we have complete data across four time points.<sup>5</sup> Consistent with our lottery-based estimates of a negative impact of charter attendance on students' conscientiousness, self-control, and grit as assessed by self-reports, we observe a steady decline in each of these traits among students attending the two charter schools as they progress through middle school. The aggregate declines over three years are substantial, reaching 0.65 standard deviations in conscientiousness, 0.78 standard deviations in self-control, and 0.59 standard deviations in grit.

Scores on these scales also appear to decline among students attending the open-enrollment district school, but by a smaller amount; for conscientiousness and grit, the changes between the first and final time points are statistically insignificant. The statistically significant 0.31 standard deviation decline in average self-control among district school students may reflect normative, developmental decreases in self-control associated with adolescence (see, e.g., Steinberg, 2007). For example, it is very similar to the 0.28 standard deviation decline Duckworth et al (2010, Table 1) observe over four years among students attending a magnet middle school. The average changes in self-control in "no excuses" charter schools, as perceived and reported by the students themselves, are roughly 2.5 times as large.

In contrast with the other three non-cognitive traits, we observe an increase of 0.49 standard deviations in growth mindset among students in over-subscribed charter schools. This gain is mirrored, however, by a similarly large increase among students at the district school. This pattern in the longitudinal data is again consistent with our lottery-based estimates, which showed no impact of charter school attendance on growth mindset.

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<sup>5</sup> Each non-cognitive skill reported in Figure 1 is standardized to have mean zero and unit variance across all students when sampled at baseline in 2009. Appendix Table A2 reports sample sizes, means, and statistical significance of changes over time for this stable sample; Appendix Table A3 reports the same information using all data available in each year.

*Student Perceptions of School Climate by School Type*

Our results thus far indicate that students attending over-subscribed charter schools experience sharp declines in several self-reported measures of non-cognitive skills, both over time and relative to students in open-enrollment public schools. These apparently adverse effects of charter school attendance, however, could be an artifact of reference bias. In other words, it could be that students use a higher bar when assessing their own conscientiousness, self-control, and grit when they attend schools that establish high expectations for student effort and a “no-excuses” disciplinary culture. In order to assess the plausibility of this explanation, we examine whether students’ perceptions of the academic and disciplinary climate in open-enrollment district and over-subscribed charter schools differ in a way that could influence students’ self-ratings of their non-cognitive abilities.

Table 8 confirms that students attending over-subscribed charter schools perceive their schools as having very different academic and disciplinary climates than students attending open-enrollment district schools. Students in over-subscribed charter schools rate the work ethic expected of students, teacher strictness, and the clarity of rules in their school substantially higher than do students in district schools. For example, charter students’ ratings of expectations exceed those of their district counterparts by 0.57 on the 5-point scale used for these items, or 63 percent of a standard deviation of district students’ responses. The analogous differences observed for teacher strictness and clear rules are of comparable magnitude. Students in the over-subscribed charter schools also reported substantially lower levels of negative peer effects and modestly lower levels of student input in their schools. In sum, the academic and disciplinary climates of the over-subscribed charter schools in our sample do appear to differ in ways that

could lead their students to use a higher bar when assessing their conscientiousness, self-control, and grit.

## **Discussion**

Generations of parents have sought to instill in their children the virtues of diligence, self-discipline, and perseverance. These qualities are at the core of the legends and fables that societies around the world have developed to cultivate the skills, beliefs, and traits understood to be essential for human flourishing. In recent decades, scholars have begun to confirm this common wisdom by developing measures for these non-cognitive skills and examining their relationship with children's success in school and in life. We add to this literature new evidence that four prominent and widely used measures of non-cognitive skills are positively correlated with achievement gains on standardized tests among a large and diverse sample of 8<sup>th</sup>-grade students attending distinctly different types of schools. Measures of conscientiousness, self-control, grit, and growth mindset were all positively correlated with attendance, behavior, and math and ELA test score gains from 4<sup>th</sup> to 8<sup>th</sup> grade. Higher non-cognitive ability along the dimensions captured by these measures may help explain why some 8<sup>th</sup>-grade students attend school more consistently, are disciplined less, and score better than predicted by their 4<sup>th</sup>-grade achievement levels.

However, a paradox emerges when we juxtapose these results with four additional findings. First, the positive correlation between conscientiousness, self-control, and grit and test-score gains is not evident at the school-level. Second, students in a set of over-subscribed charter schools where students make unusually large test score gains report lower average levels of conscientiousness, self-control, grit than students in open-enrollment district schools. Third, lottery-based analyses of the causal impact of attending these charter schools indicate negative

effects on these non-cognitive traits as assessed by self-reports. Finally, longitudinal data from two charter schools indicates marked declines in the same skills over time.

While it is possible that the academic gains posted by these schools occur despite or even at the expense of adverse effects on important non-cognitive skills, an alternative explanation is that these paradoxical findings reflect reference bias. More specifically, students attending academically and behaviorally demanding charter schools may redefine upward their notion of what it means to demonstrate conscientiousness, self-control, and grit—and thus rate themselves more critically. In theory, such reference bias could be severe enough to distort the magnitude of any changes in the underlying traits and even to invert their sign.

We find support for this alternative hypothesis not only in our own data on students' perceptions of school climate, but also in other recent evaluations of “no excuses” charter middle schools. Most notably, in a lottery-based study that includes the three charter schools in our sample with high school grades, Angrist et al. (2013b) show that charter attendance increased Advanced Placement test-taking and performance and the likelihood of attending a 4-year post-secondary institution. Though not the exact same schools and sample, these findings are difficult to reconcile with an authentic reduction in students' non-cognitive skills. Tuttle et al. (2013) find large positive effects of attending a KIPP middle school on student test scores and time spent on homework, but no effects on student-reported measures of self-control and persistence in school. Similarly, Dobbie and Fryer (2013) find that attending the Harlem Promise Academy reduced student-reported grit despite having positive effects on test scores and college enrollment and negative effects on teenage pregnancy (for females) and incarceration (for males). This parallel evidence from research in similar settings increases our confidence that reference bias stemming from differences in school climate offers the most likely explanation for our unexpected findings.

Our findings with respect to growth mindset are quite different. We find little evidence that our measure of this construct is subject to the same paradoxical patterns as the other three measures. It may be that growth mindset is less susceptible to reference bias than the other three skills we consider because it is a measure of internal beliefs, rather than behaviors benchmarked against external ideals. Coming to class prepared, or controlling one's emotions when provoked, are desirable behaviors for which students may hold different standards for what is "good enough." The items on our questionnaire probing growth mindset, in contrast, ask all students to report the extent they agree with specific statements of personal belief (e.g., "Your intelligence is something about you that you can't change very much").

Taken at face value, our results suggest that the higher average growth mindset scores observed among students in Boston's over-subscribed charter schools are due to selection and that attendance at a charter school has no impact on students' academic mindset. Indeed, it seems plausible that students who already believe that their intelligence can be improved with effort would be more likely to seek out a rigorous academic environment. Such a pattern of selection could not account for the strong positive impacts on achievement of attending these schools documented by lottery-based studies, which make comparisons only among charter school applicants. It does suggest, however, that those positive impacts could be driven in part by peer effects resulting from the schools' success in attracting cohorts of students who share a common mindset conducive to academic success.

## **Conclusion**

The findings presented in this paper suggest three broad conclusions. First, existing measures of four prominent non-cognitive skills based on self-reports help to explain the

proximate outcomes of student behavior and test-score gains in middle school. Efforts by schools to measure and influence those skills may therefore be a promising way to support students' academic success. To the extent that these skills prove to be malleable in school settings, interventions that target them may yield improvements in academic outcomes in addition to any long-term benefits that could accrue if school-induced changes in non-cognitive skills persist into adulthood.

Second, we have shown that schools can have significant, even if initially surprising, impacts on students' non-cognitive skills as assessed through self-reports. If we are correct that the apparent negative effects of attending a "no excuses" charter school on conscientiousness, self-control, and grit are due to reference bias, then what these schools influence are the standards to which students hold themselves when evaluating their behavior. The consequences of this shift in normative standards for their actual behavior both within and outside the school environment deserve further research.

Finally, we have shown that findings about school impacts on non-cognitive skills based on self-reports may be misleading due to reference bias resulting from differences in school climate. This appears to be particularly true of skills reflected in behaviors readily observed in one's peers and may be less of a problem for attributes like growth mindset that reflect internal, privately held beliefs. The challenges posed by reference bias may grow more severe over time to the extent that schools work explicitly to change students' habits and thereby alter their normative standards.

Our study has several limitations. First, our evidence of the importance of reference bias is circumstantial rather than direct. Second, we have documented the potential problem posed by reference bias without offering a solution to overcome it. In particular, we have not examined

whether teacher or parent ratings of students' non-cognitive skills are less prone to reference bias than are self-reports. Other possible solutions could include the use of anchoring vignettes within surveys to establish consistent reference points (King et al., 2004) or the development of behavioral indicators of non-cognitive skills that render reference points irrelevant (Jackson et al., 2010; Hitt and Trivitt 20013).<sup>6</sup> Additional research to document the conditions under which reference bias influences the measurement of students' non-cognitive skills and validate strategies to correct it is also critical.

The current policy environment demands accountability, and accountability requires assessment. In the rush to embrace non-cognitive skills as the missing piece in American education, policymakers may overlook the limitations of extant measures. Our results raise important questions about the practice of assessing students' non-cognitive skills based on the existing instruments that rely on student self-reports. In particular, evaluations of the effects of teacher, school, and family influences on non-cognitive skills could lead to false conclusions if the assessments used are biased by distinct frames of reference. Biased measures could similarly misguide scientific investigation of non-cognitive skills.

If we are correct that these measures show both promise and peril, it is imperative that the scholars and practitioners seeking to improve non-cognitive skills through schooling develop new, better measures that are less susceptible to reference bias. Unbiased measures of non-cognitive skills that are robust across a range of school settings could play a constructive role in supporting students' academic and personal growth. We can and should measure students' non-cognitive skills, but we should do so in full recognition of the flaws in our measures.

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<sup>6</sup> Kyllonen and Bertling (2013) show that anchoring-vignette adjustments of student responses can strengthen within-country correlations and reverse paradoxical negative cross-country correlations between test scores and multiple scales included in the background questionnaire of the 2012 Programme for International Student Assessment, suggesting that this may be a promising approach to addressing reference bias in low-stakes settings.

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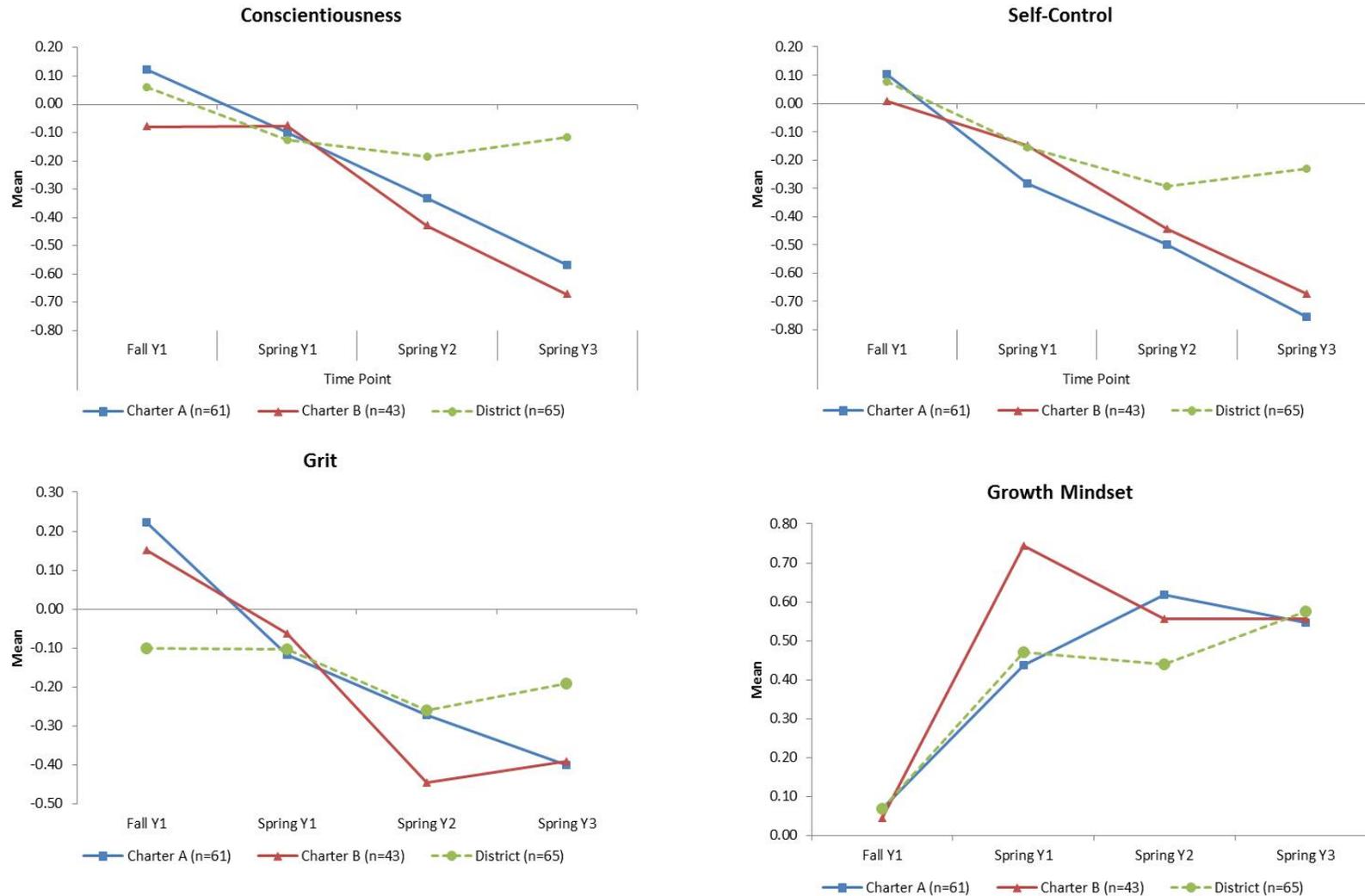
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**Figure 1. Mean student non-cognitive traits in three middle schools over time**



Notes: N=61 for Charter School 1; N=43 for Charter School 2; N=65 for District School. Years cover grades 5-7 in Charter School 1 and grades 6-8 in Charter School 2 and District School. Scores are standardized relative to the full sample in Fall Y1.

**Table 1: Mean student demographic characteristics and academic indicators by school type among all public schools in Boston, sampled schools, and sampled students**

	Public Schools in Boston			Open-enrollment District Schools		Over-subscribed Charter Schools	
	All Students	All Students in Sampled Schools	Sampled Students	All Students in Sampled Schools	Sampled Students	All Students in Sampled Schools	Sampled Students
Male	0.52	0.51	0.47	0.53	0.49	0.43	0.43
African-American	0.41	0.40	0.38	0.41	0.39	0.53	0.50
White	0.12	0.12	0.13	0.08	0.08	0.17	0.18
Asian	0.09	0.07	0.09	0.03	0.05	0.02	0.01
Hispanic	0.37	0.39	0.39	0.46	0.46	0.27	0.30
Free/Reduced Price Lunch	0.79	0.78	0.77	0.86	0.87	0.66	0.66
Limited English Proficient	0.12	0.12	0.11	0.17	0.16	0.00	0.00
Special Education	0.22	0.22	0.19	0.27	0.23	0.16	0.18
8th-Grade Math	-0.32	-0.24	-0.08	-0.63	-0.49	0.36	0.41
8th-Grade ELA	-0.44	-0.36	-0.23	-0.67	-0.55	0.20	0.21
4th-Grade Math	-0.47	-0.46	-0.36	-0.74	-0.66	-0.42	-0.38
4th-Grade ELA	-0.57	-0.55	-0.46	-0.85	-0.79	-0.45	-0.42
Suspensions	0.25	0.22	0.19	0.19	0.16	0.39	0.31
Absences	11.85	11.03	9.00	12.95	10.61	7.88	7.14
Number of schools	49	32	32	22	22	5	5
Number of students	3151	2121	1368	1483	906	234	148

Note: All samples are restricted to students with valid 2011 and 2007 MCAS scores. Sampled schools are schools participating in non-cognitive trait data collection; sampled students are those with valid data on at least one non-cognitive trait. Math and ELA test scores are standardized to have mean zero and unit variance statewide.

**Table 2: Correlation matrix of non-cognitive skills and academic indicators**

	Consc.	Self-control	Grit	Growth Mindset	8th-Grade Math	8th-Grade ELA	Susp.	Absences
Conscientiousness	1							
Self-control	0.47***	1						
Grit	0.66***	0.43***	1					
Growth Mindset	0.08**	0.10***	0.18***	1				
8th-Grade MCAS Math	0.05*	0.13***	0.03	0.32***	1			
8th-Grade MCAS ELA	0.05*	0.10***	0.04	0.36***	0.69***	1		
Suspensions	-0.06*	-0.14***	-0.12***	-0.04	-0.10***	-0.11***	1	
Absences	-0.06*	-0.12***	-0.03	-0.10***	-0.30***	-0.25***	0.13***	1

Note: \*\*\* $p < 0.001$ , \*\*  $p < 0.01$ , \* $p < 0.05$ . Sample restricted to students with complete data on each indicator (N=1,340).

**Table 3: Absences and suspensions by non-cognitive skill quartile**

	Absences			Suspensions			Percent suspended		
	Bottom	Top	Difference	Bottom	Top	Difference	Bottom	Top	Difference
Conscientiousness	9.56 (8.63)	7.76 (8.00)	1.80** (0.66)	0.20 (0.68)	0.09 (0.34)	0.11* (0.04)	12.2 (32.8)	7.2 (25.9)	5.0* (0.2)
Self-control	10.30 (9.07)	7.42 (7.62)	2.80*** (0.66)	0.28 (0.84)	0.07 (0.29)	0.21*** (0.05)	15.8 (36.6)	5.7 (23.3)	10.1*** (2.4)
Grit	8.99 (8.62)	8.23 (7.92)	0.76 (0.64)	0.28 (0.88)	0.09 (0.38)	0.19*** (0.06)	15.1 (35.9)	6.2 (24.1)	8.9*** (2.4)
Growth Mindset	10.48 (9.88)	7.73 (7.70)	2.75*** (0.70)	0.21 (0.74)	0.14 (0.57)	0.08 (0.05)	13.5 (34.2)	9.0 (28.7)	4.5 (2.5)

Note: \*\*\* $p < 0.001$ , \*\*  $p < 0.01$ , \* $p < 0.05$ . Sample restricted to students with complete data on each indicator (N=1,340).

**Table 4: Student- and school-level relationships between non-cognitive skills and test-score gains**

	Overall, Student-level	Overall, School-level	Within-School, Student-level
<u>4th-8th MCAS Math Gains</u>			
Conscientiousness	0.106** (0.030)	-0.118 (0.181)	0.154*** (0.032)
Self-control	0.083* (0.036)	-0.026 (0.183)	0.133*** (0.030)
Grit	0.120** (0.033)	0.030 (0.182)	0.166*** (0.033)
Growth Mindset	0.216*** (0.038)	0.662*** (0.137)	0.169*** (0.043)
<u>4th-8th MCAS ELA Gains</u>			
Conscientiousness	0.084** (0.028)	-0.159 (0.180)	0.115*** (0.030)
Self-control	0.040 (0.028)	-0.063 (0.182)	0.083** (0.029)
Grit	0.079* (0.036)	-0.055 (0.182)	0.104* (0.039)
Growth Mindset	0.167*** (0.041)	0.482** (0.160)	0.165*** (0.036)
Observations	1,340	32	1,340

Note: \*\*\* $p < 0.001$ , \*\*  $p < 0.01$ , \* $p < 0.05$ . Each cell presents results from a separate regression. Standard errors reported in parentheses are clustered by 8th-grade school. Within-school regressions include fixed effects for schools. Non-cognitive skills are standardized to have mean zero and unit variance in the study sample.

**Table 5: Mean test-score gains and non-cognitive skills by school type**

	Open-enrollment District School	Over-subscribed Charter School	Difference
MCAS Math Gain (4th-8th)	-0.016 (0.664) [906]	0.656 (0.654) [148]	0.673** (0.114)
MCAS ELA Gain (4th-8th)	-0.013 (0.734) [906]	0.453 (0.751) [148]	0.466** (0.129)
Conscientiousness	0.022 (0.994) [890]	-0.069 (0.981) [145]	-0.091 (0.078)
Self-control	0.001 (1.017) [891]	-0.225 (0.969) [145]	-0.226* (0.116)
Grit	0.033 (0.986) [888]	-0.101 (1.009) [145]	-0.133 (0.093)
Growth Mindset	-0.121 (1.016) [887]	0.260 (0.95) [144]	0.381** (0.104)

Note: \*\*  $p < 0.01$ , \* $p < 0.05$ , + $p < 0.1$ . Statistical significance is for difference in mean for over-subscribed charter schools and traditional public schools. In the first two columns, standard deviations are reported in parentheses and sample sizes in brackets. Standard errors reported in parentheses in the third column are adjusted for clustering by school. MCAS scores are standardized to have mean zero and unit variance statewide; non-cognitive skills are standardized to have mean zero and unit variance in the study sample.

**Table 6: Balance of observed characteristics in admissions lotteries for over-subscribed charter schools**

	Administrative Data Sample				Non-cognitive Sample			
	Offer	No Offer	Regression-Adjusted Difference	P-value	Offer	No Offer	Regression-Adjusted Difference	P-value
Male	0.501	0.437	0.100	0.099	0.420	0.368	0.054	0.532
African-American	0.590	0.513	0.013	0.779	0.517	0.544	-0.124	0.145
White	0.100	0.171	0.008	0.828	0.112	0.211	0.001	0.980
Asian	0.009	0.025	-0.016	0.312	0.014	0.018	0.007	0.691
Hispanic	0.277	0.278	-0.016	0.760	0.350	0.228	0.107	0.140
Free/Reduced Price Lunch	0.687	0.563	0.107	0.022	0.657	0.579	0.007	0.926
Limited English Proficient	0.032	0.070	-0.049	0.129	0.021	0.035	-0.022	0.530
Special Education	0.195	0.209	-0.003	0.956	0.140	0.123	0.009	0.884
4th Grade MCAS Math	-0.527	-0.415	-0.080	0.306	-0.349	-0.095	-0.187	0.091
4th grade MCAS ELA	-0.520	-0.358	-0.127	0.236	-0.356	0.074	-0.300	0.110
Joint F-test statistic				0.003				0.000
Observations	339	158			143	57		

Note: Administrative data sample includes all applicants to over-subscribed charter schools matched to valid 2011 and 2007 test scores in the Massachusetts Department of Elementary and Secondary Education state database. Study sample includes students in the administrative data sample with valid data on at least one non-cognitive outcome. The first two columns for each sample provide the mean of each variable for students receiving at least one and no offers of admission to an over-subscribed charter school. Regression-adjusted differences control for fixed effects for lottery applicant risk sets used to estimate charter attendance effects. P-values are for the regression-adjusted difference.

**Table 7: Instrumental variables estimates of the effects of a year's attendance at an over-subscribed charter school**

	Administrative Data Sample	Non-cognitive Sample
8th Grade MCAS Math	0.129*** (0.036)	0.110+ (0.057)
8th Grade MCAS ELA	0.046 (0.043)	0.052 (0.065)
	[497]	[200]
Conscientiousness		-0.157+ (0.078) [196]
Self-control		-0.211* (0.095) [196]
Grit		-0.119* (0.054) [195]
Growth Mindset		-0.030 (0.093) [195]

Notes: \*\*\* $p < 0.001$ , \*\*  $p < 0.01$ , \* $p < 0.05$ , + $p < 0.1$ . Standard errors reported in parentheses are clustered by 8th-grade school. Sample sizes for each outcome are in brackets. Each cell presents results from a separate regression. Administrative data sample includes all applicants to over-subscribed charter schools matched to valid 2011 test scores in the Massachusetts Department of Elementary and Secondary Education state database. Study sample includes students in the administrative data sample with valid data on at least one non-cognitive outcome. All regressions control for student gender, race, age, LEP, SPED, and free/reduced price lunch, cubic polynomials in 4th-grade MCAS ELA and math scores, and fixed effects for lottery applicant risk sets.

**Table 8: Student perceptions of school climate by school type**

	Open-enrollment District School	Over-subscribed Charter School	Difference
High Expectations	3.929 (0.900) [885]	4.496 (0.669) [112]	0.567** (0.149)
Teacher Strictness	3.526 (0.888) [878]	4.107 (0.904) [112]	0.581* (0.211)
Clarity of Rules	3.789 (0.938) [881]	4.186 (0.854) [110]	0.397* (0.154)
Negative Peer Effects	2.738 (0.962) [878]	2.252 (0.796) [112]	-0.486** (0.122)
Student Input	2.514 (0.924) [882]	2.264 (0.851) [111]	-0.250* (0.093)

Note: \*\*  $p < 0.01$ , \*  $p < 0.05$ ; statistical significance is of difference in mean for over-subscribed charter and traditional public schools. In the first two columns, standard deviations are reported in parentheses and sample sizes in brackets. Standard errors reported in parentheses in the third column are adjusted for clustering by school.

**Table A1: First stage results for instrumental variable lottery analysis**

	Administrative Data Sample	Non-cognitive Sample
Offer at Charter School A	1.577*** (0.370)	0.952* (0.441)
Offer at Charter School B	1.709** (0.515)	2.039*** (0.461)
Offer at Charter School C	1.182 (0.874)	1.467 (1.561)
Offer at Charter School D	1.318* (0.651)	1.682* (0.740)
Offer at Charter School E	1.601*** (0.374)	1.248* (0.524)
Joint F-test statistic	35.53	16.04
Observations	497	200

Note: \*\*\* $p < 0.001$ , \*\*  $p < 0.01$ , \* $p < 0.05$ . Standard errors reported in parentheses are clustered by 8th-grade school. The administrative data sample includes all applicants to over-subscribed charter schools matched to valid 2011 test scores in the Massachusetts Department of Elementary and Secondary Education state database. The study sample includes all students in the administrative data sample with valid data on at least one non-cognitive outcome. All regressions include controls for student gender, race, age, LEP, SPED, and free/reduced price lunch, cubic polynomials in 4th-grade MCAS ELA and math scores, and fixed effects for lottery applicant risk sets.

**Table A2: Mean student non-cognitive skills in three middle schools over time, stable sample**

	Time Point			
	Fall Y1	Spring Y1	Spring Y2	Spring Y3
	<u>Conscientiousness</u>			
Charter School 1	0.12	-0.10	-0.33*	-0.57***
Charter School 2	-0.08	-0.08	-0.43+	-0.67**
District School	0.06	-0.13	-0.18	-0.12
	<u>Self-Control</u>			
Charter School 1	0.10	-0.28+	-0.50**	-0.76***
Charter School 2	0.01	-0.15	-0.44*	-0.67***
District School	0.08	-0.16	-0.29*	-0.23+
	<u>Grit</u>			
Charter School 1	0.22	-0.12+	-0.27*	-0.40***
Charter School 2	0.15	-0.06	-0.45**	-0.39**
District School	-0.10	-0.10	-0.26	-0.19
	<u>Growth Mindset</u>			
Charter School 1	0.07	0.44+	0.62**	0.55*
Charter School 2	0.05	0.74***	0.56*	0.56*
District School	0.07	0.47*	0.44*	0.57**

Note: \*\*\* $p < 0.001$ , \*\*  $p < 0.01$ , \* $p < 0.05$ , + $p < 0.10$ . Significance levels are for the difference between the mean value of a given non-cognitive skill in Fall Y1 and each subsequent time period. Sample restricted to students with valid data in each year.  $N=61$  for Charter School 1;  $N=43$  for Charter School 2;  $N=65$  for District School. Years 1-3 correspond to grades 5-7 in Charter School 1 and grades 6-8 in Charter School 2 and District School. Scores are standardized relative to the full sample in Fall of Y1. See Appendix Table A3 for data on all sampled students.

**Table A3: Mean student non-cognitive skills in three middle schools over time, all sampled students**

	Time Point				Time Point			
	Fall Y1	Spring Y1	Spring Y2	Spring Y3	Fall Y1	Spring Y1	Spring Y2	Spring Y3
	<u>Conscientiousness</u>				<u>Self-Control</u>			
Charter School 1	0.13 [98]	-0.27* [95]	-0.38*** [86]	-0.53*** [71]	0.08 [100]	-0.32* [95]	-0.52*** [86]	-0.73*** [71]
Charter School 2	0.02 [86]	-0.19 [89]	-0.41** [61]	-0.65*** [49]	0.05 [95]	-0.37** [90]	-0.44*** [61]	-0.67*** [49]
District School	-0.09 [169]	-0.29+ [138]	-0.33* [117]	-0.25 [116]	-0.07 [169]	-0.34* [138]	-0.43** [117]	-0.36* [116]
	<u>Grit</u>				<u>Growth Mindset</u>			
Charter School 1	0.08 [99]	-0.25* [95]	-0.37** [86]	-0.45*** [71]	0.05 [100]	0.40* [95]	0.59*** [86]	0.53** [71]
Charter School 2	0.15 [90]	-0.07 [89]	-0.38*** [61]	-0.43*** [49]	0.04 [95]	0.70*** [90]	0.64*** [61]	0.62** [49]
District School	-0.13 [169]	-0.30 [138]	-0.45* [117]	-0.31 [116]	-0.06 [170]	0.37*** [138]	0.33*** [117]	0.42*** [116]

Note: \*\*\* $p < 0.001$ , \*\*  $p < 0.01$ , \* $p < 0.05$ , + $p < 0.10$ . Significance levels are for the difference between the mean value of a given non-cognitive skill in Fall Y1 and each subsequent time period. Sample restricted to students with valid data in each year. Brackets report sample size by outcome, year, and school. Years 1-3 correspond to grades 5-7 in Charter School 1 and grades 6-8 in Charter School 2 and District School.