

# Measuring the Effect of the Zero Lower Bound on Yields and Exchange Rates in the U.K. and Germany

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## Abstract

The zero lower bound on nominal interest rates began to constrain many central banks' setting of short-term interest rates by late 2008 or early 2009. According to many macroeconomic models, this should have greatly reduced the effectiveness of monetary policy and increased the efficacy of fiscal policy. However, standard macroeconomic theory also implies that private-sector decisions depend on the entire *path* of expected future short-term interest rates, not just the current level of the monetary policy rate. Thus, interest rates with a year or more to maturity are arguably more relevant for the economy, and it is unclear to what extent those yields have been constrained. In this paper, we apply the methods of Swanson and Williams (2013) to interest and exchange rates in the U.K. and Germany. In particular, we compare the sensitivity of these rates to macroeconomic news during periods when short-term interest rates were very low to that during normal times. We find that: 1) exchange rates have been essentially unaffected by the zero lower bound, 2) German bunds were essentially unconstrained by the zero bound until late 2012, and 3) U.K. gilts were substantially constrained by the zero lower bound in 2009 and 2012, but were surprisingly responsive to news in 2010–11. We compare these findings to the U.S. and discuss their broader implications.

KEYWORDS: monetary policy, zero lower bound, forward guidance, fiscal policy, fiscal multiplier, exchange rates

JEL Classification: E43, E52, E62

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# 1 Introduction

The global financial crisis that began in 2008 led many central banks to reduce short-term interest rates to historic lows, making the zero lower bound on nominal rates a much greater concern than in the past. In the United States, the Federal Reserve lowered the federal funds rate to essentially zero in December 2008. According to many macroeconomic models, the zero lower bound on nominal interest rates should have greatly reduced the effectiveness of monetary policy and increased the efficacy of fiscal policy during this period (e.g., Christiano, Eichenbaum, and Rebelo 2011, Woodford 2011).<sup>1</sup>

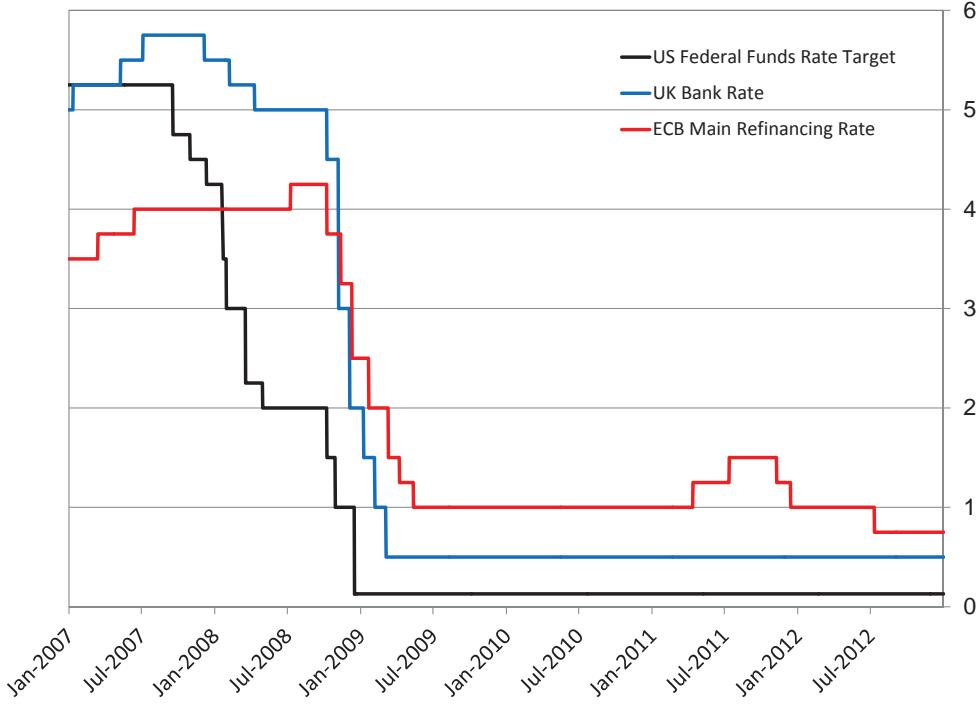
However, standard textbook macroeconomic theory, such as Woodford (2003) and Clarida, Galí, and Gertler (1999), as well as the papers cited above, imply that the economy is affected by the entire *path* of expected future short-term interest rates, not just the current level of the short rate. Thus, interest rates with a year or more to maturity are arguably more relevant for the economy than an overnight interest rate such as the federal funds rate, and it is not clear whether the zero lower bound has substantially constrained central banks' ability to affect those longer-term yields. Theoretically, if a central bank has the ability to commit to future values of the monetary policy rate, it can work around the zero bound constraint by promising monetary accommodation in the future once the zero bound ceases to bind (Reifschneider and Williams 2000, Eggertsson and Woodford 2003). Empirically, Gürkaynak, Sack, and Swanson (2005b) find that the Federal Reserve's monetary policy announcements affect asset prices primarily through their effects on financial market expectations of *future* monetary policy, rather than changes in the current federal funds rate target. Thus, there are both theoretical and empirical reasons to believe that monetary policy can remain effective even when the current level of the short-term interest rate is zero.<sup>2</sup>

In this paper, we apply the methodology of Swanson and Williams (2013) to estimate the

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<sup>1</sup>See also Eggertsson (2009), Erceg and Lindé (2010), Eggertsson and Krugman (2012), and DeLong and Summers (2012). These authors emphasize that the macroeconomic effects of fiscal policy are much larger when the zero lower bound is binding, because in that case interest rates do not rise in response to higher output, and private investment and consumption are not “crowded out”.

<sup>2</sup>In fact, the Federal Reserve generated a drop in medium- and longer-term Treasury yields of as much as 20 basis points (bp) on several occasions between 2008 and 2012 by managing monetary policy expectations or purchasing assets. For example, on August 9, 2011, the FOMC stated, “The Committee currently anticipates that economic conditions...are likely to warrant exceptionally low levels for the federal funds rate at least through mid-2013.” In response to this announcement, 5- and 10-year Treasury yields fell about 20 bp while the 2-year yield fell about 8 bp. In normal times, it would take a surprise change in the funds rate of about 100 bp to generate a fall of 8–20 bp in intermediate-maturity yields (Gürkaynak et al. 2005b). See Swanson and Williams (2013) for additional discussion.



**Figure 1.** U.S. federal funds rate, U.K. Bank Rate, and ECB main refinancing rate from January 2007 through December 2012. All three policy rates declined sharply during the financial crisis, but the timing and levels of these yields differs.

effects of the zero lower bound on interest rates of various maturities and exchange rates in the United Kingdom and Germany. In particular, we estimate the time-varying sensitivity of bond yields (and the exchange rate) in these countries to macroeconomic announcements using high-frequency data and compare that sensitivity to a benchmark period in which the zero bound was not a concern. In periods in which a given yield (or exchange rate) is about as sensitive to news as in the benchmark sample, we say that yield is unconstrained. In periods when the yield (or exchange rate) responds very little or not at all to news, we say that yield is largely or completely constrained. Intermediate cases are measured by the degree of the yield's sensitivity to news relative to the benchmark period, and the severity and statistical significance of the constraint can be assessed using standard econometric techniques.

Our results for the U.K. and Germany complement Swanson and Williams' (2013) findings for the U.S. in several respects. First, although U.K. and German monetary policy rates have fallen to historic lows, they have not fallen as low as in the U.S. (see Figure 1), so the timing and severity of the zero bound constraint in the U.K. and Germany is potentially different from that in the U.S. Second, the U.K. and Germany are smaller than the U.S. and more dependent

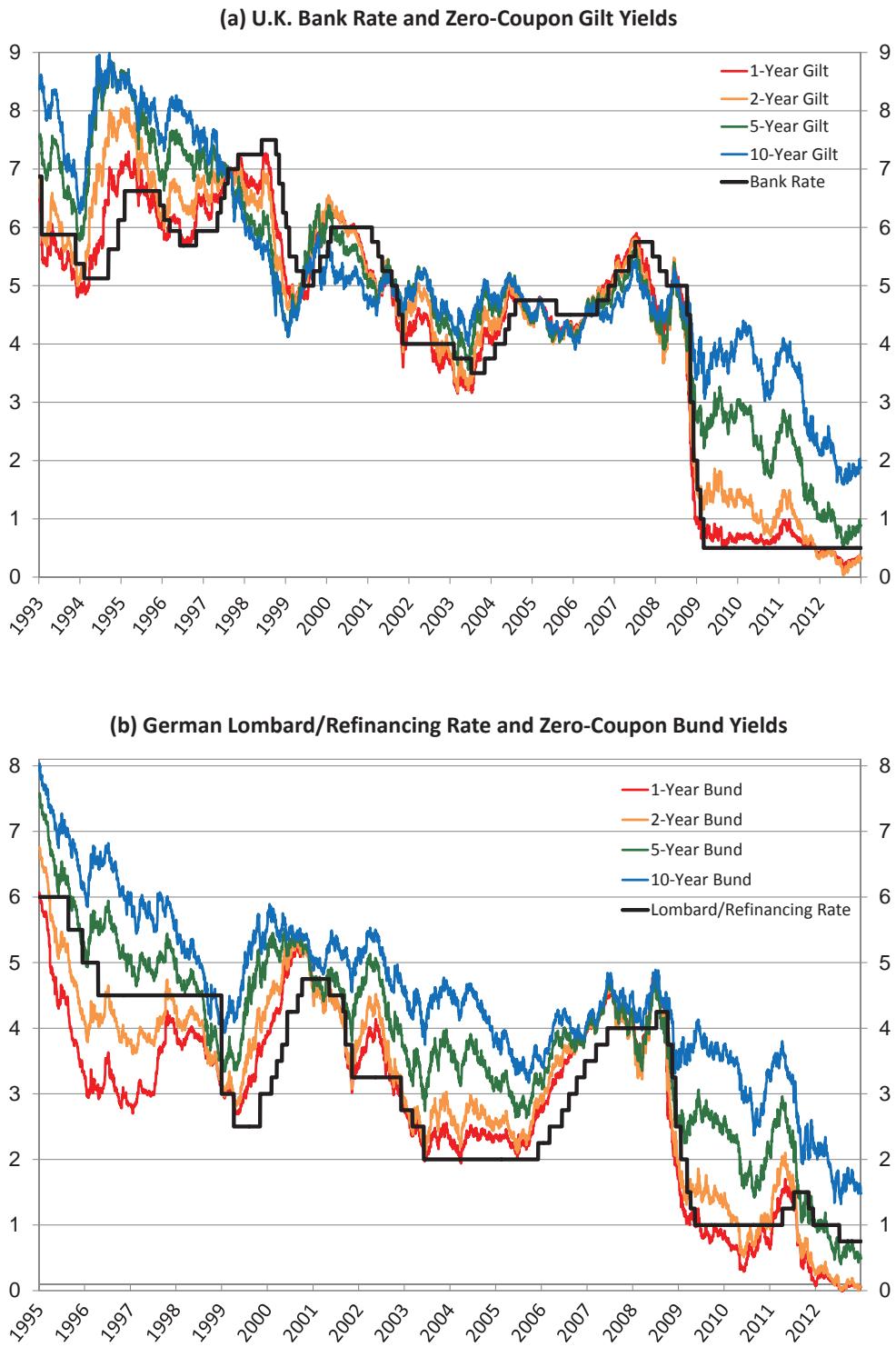
on international trade, which has important implications for the behavior of yields and exchange rates. For example, U.K. and German yields respond significantly to major U.S. macroeconomic announcements as well as to domestic announcements, while U.S. yields typically do not respond significantly to British or German data releases. Third, Swanson and Williams (2013) showed that 1- and 2-year U.S. Treasury yields were surprisingly sensitive to news throughout much of the 2008–11 period, and we find that this is the case for the U.K. and Germany as well. Only beginning in late 2011—around the time the Federal Reserve announced it expected to keep the funds rate at zero through “at least mid-2013”—do Swanson and Williams (2013) find that the sensitivity of intermediate-maturity U.S. Treasury yields fall close to zero, and we find this same result for the U.K. (though not Germany). This is despite the lack of similar forward guidance from the Bank of England, suggesting the Federal Reserve’s “mid-2013” guidance may have affected monetary policy expectations in the U.K. as well.

Fourth, despite the federal funds rate being essentially zero since December 2008, the USD/GBP and USD/EUR exchange rates have responded to news in much the same way as always, suggesting that exchange rates have been largely unaffected by the zero bound. Fifth and finally, although the Bank of England cut Bank Rate—its traditional monetary policy instrument—to 50 bp in January 2009, it has since conducted large-scale asset purchases on a similar scale to the Federal Reserve, suggesting that 50 bp is viewed as an effective lower bound on the U.K. monetary policy rate for institutional reasons.<sup>3</sup> Thus, the U.K. provides an interesting test case of how our empirical methods perform when interest rates are constrained by an effective lower bound that is appreciably greater than zero.

Figure 2 plots U.K. and German bond yields and monetary policy rates from the mid-1990s through the end of 2012. Yields in these two countries are far above zero until late 2008, at which point they fall to much lower levels. However, the level of bond yields alone is not a good measure of whether they are constrained by the zero lower bound for at least three reasons. First, simply looking at the level of a yield does not provide any insight into the severity of the zero bound constraint or its statistical significance. For example, if the one-year U.K. gilt yield is 50 bp, there

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<sup>3</sup>The Bank of England’s web site reports that the Bank’s Monetary Policy Committee “judged that Bank Rate could not practically be reduced below that level.” See Bernanke and Reinhart (2004) for a discussion of the institutional barriers that might prevent lowering the policy rate all the way to zero.



**Figure 2.** (a) U.K. Bank Rate and 1-, 2-, 5-, and 10-year zero-coupon gilt yields from January 1993 through December 2012; (b) German interbank rate and 1-, 2-, 5-, and 10-year zero-coupon bund yields from January 1995 through December 2012. German interbank rate is the Lombard rate before January 1, 1999, and the ECB's main refinancing rate after that date.

is no clear way to determine whether that yield is severely constrained by the zero bound, mildly constrained, or even unconstrained. By contrast, the methods we use in this paper provide an econometrically precise answer to this question. Second, the lower bound on nominal interest rates may be above zero for institutional reasons, and this effective lower bound may vary across countries or over time, as in the example of the 50 bp Bank Rate for the U.K., above. As a result, a 50 or even 100 bp gilt yield might be substantially constrained by the effective U.K. lower bound of 50 bp, while a similar 50–100 bp yield in the U.S. might be only mildly constrained or unconstrained. The approach in this paper relies on the sensitivity of interest rates to news rather than the level of rates, and thus can accommodate effective lower bounds that may be greater than zero or change over time. Third, the sensitivity of interest rates to news is more relevant than the level of yields for the fiscal multiplier. As emphasized by Christiano et al. (2011), Woodford (2011), and others, what is crucial for the fiscal multiplier is whether or not interest rates *respond* to a government spending shock; the level of yields by itself is largely irrelevant. Although the zero lower bound motivates the analysis in those studies, their results are all derived in a “constant interest rate” environment in which nominal yields can be regarded as fixed at any absolute level.

Our analysis in the present paper proceeds as follows. Section 2 lays out a simple two-country New Keynesian model that helps motivate our empirical analysis and interpret our results. Section 3 describes our empirical methodology, which follows Swanson and Williams (2013). Section 4 reports our empirical estimates of the sensitivity of bond yields and exchange rates in the U.K. and Germany to economic news. Section 5 considers the broader implications of our results and various extensions and robustness checks. Section 6 concludes. An Appendix provides a detailed description of the data used in our analysis.

## 2 An Illustrative Model

In this section, we use a simple macroeconomic model to illustrate the effects of the zero lower bound on the responsiveness of yields and the exchange rate to economic news.<sup>4</sup> The theoretical analysis highlights four important results relevant to our empirical analysis. First, when short-

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<sup>4</sup>This analysis is conducted in a single-country model for convenience. The basic results carry over to two-country models such as Clarida, Galí, and Gertler (2002).

term interest rates are constrained by the zero lower bound, yields of *all* maturities respond less to economic announcements than if the zero bound were not present; moreover, the reduction in the responsiveness of yields to news is greatest at short maturities and is smaller for longer-term yields. Second, the effects of the zero bound on the sensitivity of yields to news are approximately *symmetric*—that is, the responsiveness of yields to both positive and negative announcements falls by about the same amount when the zero bound is strongly binding on short-term rates. Third, the zero bound dampens the sensitivity of yields to news by similar amounts for different types of shocks, so long as the persistence of those shocks are not too different. Fourth, under uncovered interest parity, the effect of the zero bound on the response of the exchange rate to news depends on the differential effects of the zero bound on domestic and foreign long-term interest rates to news. Readers who are willing to take these four points for granted can skip ahead to the next section.

We conduct the analysis in this section using a standard, simple, three-equation New Keynesian model (cf. Clarida, Galí, and Gertler (1999) and Woodford (2003), among others) that describes the evolution over time  $t$  of the output gap,  $y_t$ , inflation rate,  $\pi_t$ , and one-period risk-free nominal interest rate,  $i_t$ . The purpose of this exercise is to illustrate qualitatively how the zero lower bound affects the sensitivity of bond yields to news, so the model is deliberately simplistic and not intended to capture the quantitative effects we estimate below.<sup>5</sup>

The model’s output gap equation is derived from the household’s consumption Euler equation, and relates the output gap this period to the expected output gap next period and the difference between the current ex ante real interest rate,  $i_t - E_t \pi_{t+1}$ , and natural rate of interest,  $r_t^*$ :

$$y_t = -\alpha(i_t - E_t \pi_{t+1} - r_t^*) + E_t y_{t+1}. \quad (1)$$

Solving this equation forward, assuming  $\lim_{k \rightarrow \infty} E_t y_{t+k} = 0$ , we have:

$$y_t = -\alpha E_t \sum_{j=0}^{\infty} \{i_{t+j} - \pi_{t+j+1} - r_{t+j}^*\}. \quad (2)$$

This equation makes clear that the current level of the output gap depends on the entire expected future *path* of short-term interest rates, inflation, and the natural rate of interest. As emphasized

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<sup>5</sup>One could use alternative models for this section as well, such as Hamilton and Wu’s (2012) model of the zero lower bound. There are advantages and disadvantages to each type of model; we choose the standard New Keynesian framework here since it is so widely known and used.

by Woodford (2003) and Erceg et al. (2000), among others, the quantity  $E_t \sum_{j=0}^{\infty} i_{t+j}$  can be interpreted as a nominal long-term interest rate in the model.

We model shocks to the output gap as shocks to the natural interest rate,  $r_t^*$ . We assume that the natural interest rate follows a stationary AR(1) process,

$$r_t^* = (1 - \rho)\bar{r}^* + \rho r_{t-1}^* + \varepsilon_t, \quad (3)$$

where  $\rho \in (-1, 1)$  and  $\bar{r}^*$  denotes the unconditional mean of the natural rate.

The equation for inflation is derived from profit maximization by monopolistically competitive firms with Calvo price contracts, and is given by:

$$\pi_t = \gamma y_t + \beta E_t \pi_{t+1} + \mu_t, \quad (4)$$

where  $\mu_t$  can be thought of as a markup shock, assumed to follow a stationary AR(1) process:

$$\mu_t = \delta \mu_{t-1} + v_t, \quad (5)$$

where  $\delta \in (-1, 1)$ .

The one-period interest rate in the model is set according to a Taylor (1993) Rule, subject to the constraint that  $i_t$  must be nonnegative:

$$i_t = \max \{ 0, \pi_t + r_t^* + 0.5(\pi_t - \bar{\pi}) + 0.5y_t \}, \quad (6)$$

where  $\bar{\pi}$  denotes the central bank's inflation target, taken to be 2 percent. Note that monetary policy is assumed to respond to the current level of the natural interest rate. This implies that, absent the zero lower bound, monetary policy perfectly offsets the effects of shocks to the natural interest rate on the output gap and inflation. Of course, the presence of the zero lower bound implies that, in certain circumstances, monetary policy will be unable to offset such shocks.

Consistent with the log-linearized structure of the economy implicit in equations (1)–(5), we assume that long-term bond yields in the model are determined by the expectations hypothesis. Thus, the  $M$ -period yield to maturity on a zero-coupon nominal bond,  $i_t^M$ , is given by:

$$i_t^M = E_t \sum_{j=0}^{M-1} i_{t+j} + \phi^M, \quad (7)$$

where  $\phi^M$  denotes an exogenous term premium that may vary with maturity  $M$  but is constant over time.

We solve for the impulse response functions of the model under two scenarios: First, a scenario in which the initial value of  $r_t^*$  is substantially greater than zero, so that the zero lower bound is not a binding constraint on the setting of the short-term interest rate; and second, a scenario in which the initial value of  $r_t^*$  is  $-4$ , which is sufficient for the zero bound to constrain the short-term nominal rate  $i_t$  for several periods.<sup>6</sup> In the latter case, we solve the model using a nonlinear perfect foresight algorithm, as in Reifschneider and Williams (2000), which solves for the impulse response functions of the model to an output or inflation shock under the assumption that the private sector assumes that realized values of all future innovations will be zero. In each scenario, impulse responses are computed as the difference between the path of the economy after the shock and the baseline path of the economy absent the shock.

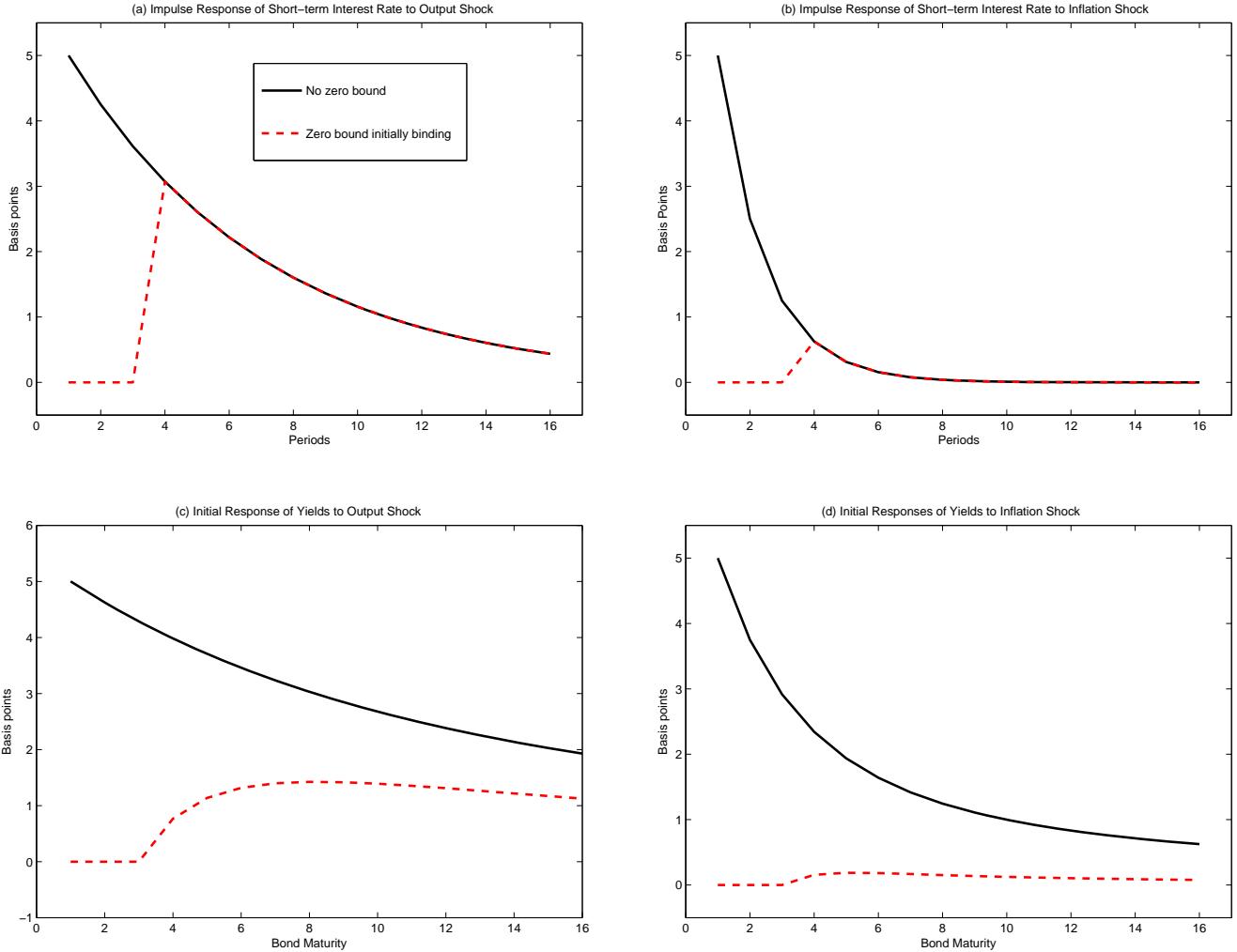
We set the model parameters  $\alpha = 1.59$  and  $\gamma = 0.096$ , based on Woodford (2003), and choose illustrative values for the shock persistences of  $\rho = 0.85$  and  $\delta = 0.5$ . We calibrate the magnitude of the shocks to  $r_t^*$  and  $\mu_t$  so that they each generate a 5 basis point response of the one-period interest rate  $i_t$  on impact in the absence of the zero lower bound. This calibration is consistent with our empirical finding, below, that any given macroeconomic news surprise typically moves shorter-term yields by only a few basis points.<sup>7</sup>

The top panels of Figure 3 report the impulse response functions of the one-period nominal interest rate,  $i_t$ , to a shock to output and to inflation, achieved through shocks to  $r_t^*$  and  $\mu_t$ , respectively. In each of these panels, the solid black line depicts the impulse response function to a positive shock to output or inflation in the case where the zero lower bound is not binding—i.e., the standard impulse response function to an output or inflation shock in a textbook New Keynesian model. The dashed red line in each panel depicts the impulse response function for  $i_t$  to the same shock when the zero lower bound is binding—that is, when the initial value of  $r_t^*$  is set equal to

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<sup>6</sup>This assumption is standard in the literature—see, e.g., Reifschneider and Williams (2000), Eggertson and Woodford (2003), Eggertsson (2009), Christiano et al. (2011), Woodford (2011), and Erceg and Lindé (2010). Woodford (2011) provides some motivation and discussion. Modeling how the economy arrived at the zero bound in the first place is beyond the scope of the extremely stylized and illustrative model used here.

<sup>7</sup>In our empirical analysis, below, we study the one-day response of the yield curve to macroeconomic data releases such as U.S. nonfarm payrolls or U.K. GDP. The response of bond yields to any single announcement of this type is typically only a few basis points. See our empirical results, below, and Gürkaynak, Sack, and Swanson (2005a) and Gürkaynak, Levin, and Swanson (2010) for additional discussion.



**Figure 3.** Response of short-term interest rate and the yield curve to output and inflation shocks in a simple New Keynesian model, with and without the zero bound constraint on monetary policy. Shocks are normalized to produce a 5 basis point effect on the one-period nominal interest rate on impact. (a) impulse response function of one-period interest rate to an output shock and (b) an inflation shock. (c) initial response in period 1 of the yield curve to an output shock and (d) an inflation shock;  $x$ -axis in the bottom panels denotes bond yield maturity rather than periods after the shock. See text for details.

–4 percent. In each panel, the dashed red impulse responses are computed relative to a baseline in which  $r_t^*$  begins at –4 percent but is returning toward  $\bar{r}^*$ , so that the zero bound ceases to bind the short-term interest rate  $i_t$  in the fourth period.

Note that, once the zero bound ceases to bind in Figure 3, the behavior of the interest rate  $i_t$  is identical to what would occur absent the zero bound—that is, the red and black lines in the top panels of Figure 3 are identical. This is because output and inflation in this particular model are purely forward-looking. In more general models with output or inflation inertia, the zero bound

would have more persistent effects on output and inflation, which would, in turn, lead to a more persistent difference in the path of interest rates.

The bottom panels of Figure 3 depict the responses on impact of the yield curve to an output or inflation shock in period 1, the period when the shock hits. Thus, the bottom panels of Figure 3 are not impulse response functions, but rather plot the instantaneous response of the entire yield curve at a single point in time.

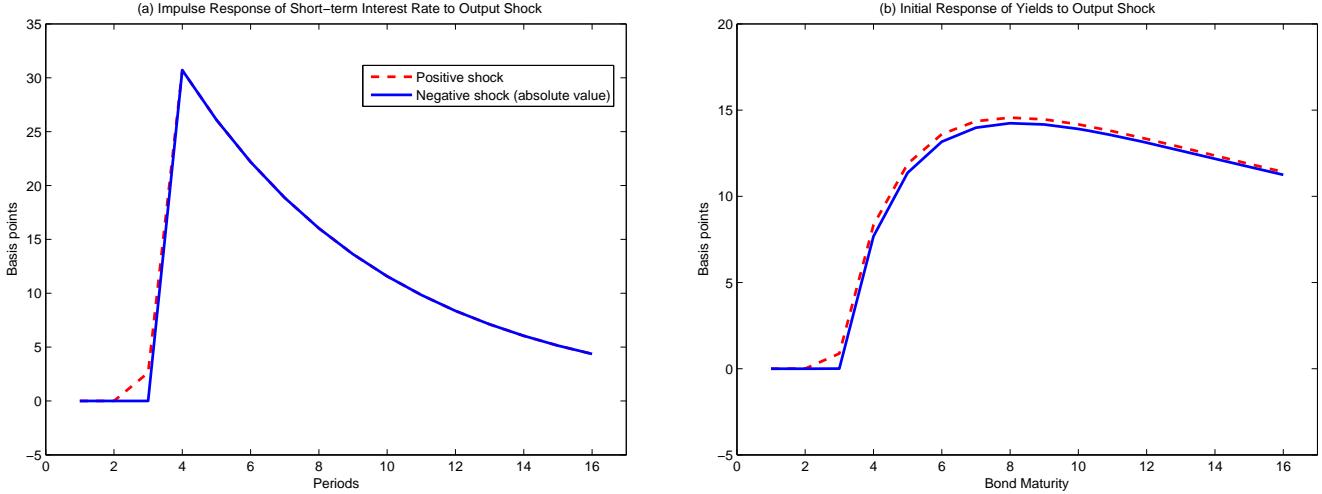
The first main point to take away from the model is that the response of the yield curve to shocks is attenuated when the zero bound constrains policy, and the degree of attenuation declines with the maturity of the bond. This can be seen clearly in the bottom panels of Figure 3. For the shortest maturities, there is a total lack of responsiveness of the yield curve to an output or inflation shock when the zero bound is binding, whereas for the longest-maturity bonds, the response of the yield curve to an output or inflation shock becomes closer to the normal, unconstrained response. Intermediate-maturity bonds are constrained by the zero bound to an intermediate extent. The intuition for these results is clear and holds more generally than the simple illustrative model of this section.

The second point to take away from the model is that the responses of yields to shocks are essentially symmetric for positive and negative shocks. Figure 3 plots the response of the model to small positive shocks, but the results for small negative shocks of the same size are exactly the same in absolute value. This symmetry holds perfectly as long as the number of periods that policy is constrained by the zero bound does not change, which is the case for small shocks.

Even for larger shocks, the responses of yields are essentially symmetric. Figure 4 plots the absolute value of the impulse responses of the model to a positive (dashed red line) and negative (solid blue line) output shock that are each ten times larger than in Figure 3 for the case where the zero bound is binding. These are truly gigantic shocks, relative to the typical macroeconomic data release surprise in our sample.<sup>8</sup> Yet the two lines in the first panel of Figure 4 are still almost

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<sup>8</sup>Recall from the previous footnote that the typical one-day response of bond yields to a single macroeconomic announcement is only a few basis points. The shocks in Figure 4 are ten times as large as in Figure 3, and thus represent a roughly ten-standard-deviation surprise, so a one-day shock to yields of this magnitude is extremely unlikely. Of course, over time, many small shocks can cumulate and gradually move the yield curve up or down by a larger amount, as discussed in Gürkaynak, Levin, and Swanson (2010). But from the point of view of a single macroeconomic data release, the results in Figures 3 and 4 and in our empirical tests, below, imply that the yield curve responses are almost perfectly symmetric.



**Figure 4.** Absolute value of responses of short-term interest rate and yield curve to large positive and negative output shocks in the simple New Keynesian model when the zero bound is binding. Shocks are normalized to produce a 50 bp effect on the one-period nominal interest rate on impact, ten times as large as in Figure 3. (a) impulse response function of one-period interest rate to the output shock; (b) initial response of the yield curve to an output shock. See text for details.

identical, except that the dashed red line lifts off from the zero bound one period sooner than the blue line, because the positive shock increases policymakers' desired interest rate above the zero bound in that period. When the zero bound ceases to bind in either model in period 4, both lines are identical for the same reasons as in Figure 3. The second panel of Figure 4 reports the corresponding absolute value response of the yield curve on impact.

The fact that the zero bound causes the yield curve to be damped approximately symmetrically to positive and negative announcements can be counterintuitive at first, since the zero bound is a one-sided constraint. Nevertheless, the intuition is clear and holds much more generally than in just the simple model of this section: When the zero bound is a severe constraint on policy—that is, policymakers would like to set the one-period nominal interest rate far below zero for several periods—then short-term yields are completely unresponsive to *both* positive and negative shocks, as long as those positive shocks are not large enough to bring short-term rates above the zero bound. Longer-term yields are also about equally damped in response to positive and negative shocks because: (a) longer-term yields are an average of current and expected future short-term rates, (b) current short-term rates do not respond to either positive or negative shocks when the zero bound is binding, and (c) expected future short-term rates respond symmetrically to positive and negative shocks in periods in which the zero bound is not binding. There are very few periods in

which expected future short-term rates are unconstrained by the zero bound for the positive shock but still constrained for the negative shock, and even in those periods the interest rate differential between the two cases is typically small. These small differences are negligible compared to the response of the yield curve as a whole, so the result is almost perfectly symmetric. We also test this restriction in our empirical work below, and find that it is not rejected by the data.

The third and final point to take away from the model is that the dampening effects of the zero bound on the sensitivity of yields is qualitatively the same regardless of the specific nature of the shock, as can be seen in Figure 3. Moreover, the dampening effects are quantitatively similar if the degree of persistence of the two shocks is similar. In Figure 3, the output shock was assumed to be more persistent and continues to have large effects on interest rates in periods when the zero bound is not binding; as a result, there is less dampening of the sensitivity of longer-term yields in response to that shock. If the degree of persistence of the two shock processes were the same, then the attenuation across maturities would be essentially identical for the output and inflation shocks. In models with more complicated dynamics, the effects of the zero bound would differ more substantially across the two types of shocks, but even in those models it remains true that the degree of attenuation across maturities is determined primarily by the length of time the zero lower bound is expected to bind, and not by the type of shock.

In our empirical work below, we assume that the zero bound attenuates the sensitivity of the yield curve to news by the same amount for all shocks. In our theoretical model, this would only be exactly true if all of the shocks had identical persistence characteristics in terms of their effects on the short-term interest rate. Empirically, these persistences are unlikely to be exactly the same, but we view this assumption as a reasonable approximation that can be tested, which we do below, and find that it is not rejected by the data.

We now consider the implications of the zero lower bound on the behavior of the exchange rate. Arbitrage between foreign and domestic bonds implies that the log of the exchange rate, denoted by  $e_t$ , satisfies

$$e_t = (i_t - f_t) + E_t e_{t+1} + \psi_t, \quad (8)$$

where  $f_t$  denotes the one-period foreign nominal interest rate in period  $t$  and  $\psi_t$  denotes an exogenous risk premium. If  $\psi_t = 0$ , then equation (8) describes the uncovered interest parity hypothesis

(e.g., Chinn, 2006). Solving this equation forward for  $M - 1$  periods yields

$$e_t = E_t \sum_{j=0}^{M-1} (i_{t+j} - f_{t+j}) + E_t e_{t+M} + \psi_t^M, \quad (9)$$

where the first term equals the difference between domestic and foreign short-term interest rates expected over the next  $M$  periods, and  $\psi_t^M \equiv E_t \sum_{j=0}^{M-1} \psi_{t+j}$  denotes the expected  $M$ -period exchange rate risk premium. After substitution of the equation for yields on  $M$ -period domestic and foreign bonds, we have:

$$e_t = (i_{t+M}^M - f_{t+M}^M) + E_t e_{t+M} + \phi^M - \phi_f^M + \psi_t^M, \quad (10)$$

where  $\phi_f^M$  denotes the term premium on an  $M$ -period foreign bond.

Equation (10) shows that the response of the exchange rate to news is determined by the differential responses of domestic and foreign *long*-term bonds to news, rather than just the current *short*-term interest rate differential. Thus, even if domestic or foreign short-term interest rates are constrained by the zero lower bound at present, equation (10) implies that the exchange rate may still respond systematically to news in much the same way as in normal times, so long as long-term interest rates remain unconstrained.

### 3 Empirical Framework

We now seek to estimate the extent to which bond yields and exchange rates in the United Kingdom and Germany have been more or less sensitive to macroeconomic announcements over time. We do this in three steps: First, we identify the surprise component of major U.S., U.K., and German macroeconomic data releases. Second, we estimate the average sensitivity of any given bond yield (or exchange rate) to those announcements over a benchmark sample during which the zero bound was not a constraint on yields. Third, we compute the sensitivity of that same bond yield (or exchange rate) to news in later periods when the zero lower bound was a potential constraint and compare that sensitivity to the benchmark sample. Periods in which the zero bound was a significant constraint on a given yield or exchange rate should appear as periods of unusually low sensitivity of that asset to macroeconomic news. We first describe the data used in our analysis, and then describe the details of each of these three basic steps in turn.

### 3.1 Bond Yield and Exchange Rate Data

The Bank of England and the German Bundesbank provide daily estimates of yields on zero-coupon domestic government securities on their web sites. Zero-coupon yields strip out differences in coupon rates and fluctuations in effective bond duration that arise from changes in the level of interest rates. As a result, zero-coupon yields provide the cleanest measure of the interest rate at any given maturity across countries and over time.<sup>9</sup> This is important in our analysis, because the level of interest rates varies substantially from the early 1990s through the end of 2012 (see Figure 2), which would cause the yield-to-maturity on coupon-bearing bonds to fluctuate over time.

The Bank of England's yield curve data begin in 1979 for most maturities. However, data for the shortest maturities—three and six months—have some significant gaps prior to 1997, especially for the three-month yield. For this reason, we exclude from our analysis on three-month yields in the U.K. and even the results for six-month gilts should be treated with more caution than those for longer maturities. The Bank of England's daily bond yield data reflect the market close in London (about 4pm London time).

The Bundesbank's zero-coupon yield curve data for Germany begins on August 7, 1997. Prior to that date, we use daily zero-coupon yield curves for Germany obtained by Ehrmann, Fratzscher, Gürkaynak, and Swanson (2011) from the Bank for International Settlements (BIS), which begins in the late 1980s. The BIS data does not include German yields with maturity less than 1 year, and although the Bundesbank's yield curve data does include estimates down to the 6-month maturity, the estimated 6-month yields are very volatile. Thus, the shortest bund yield maturity we include in our analysis is the 1-year yield. The Bundesbank and BIS data are based on daily price quotes for German government securities at noon Frankfurt time, which implies that any response to U.S. macroeconomic data releases (which occur at about 2:30pm Frankfurt time) will not show up until the quote for the *next* business day. Thus, care must be taken in our regression analysis, below, to account for the difference in timing across the U.S. and German macroeconomic announcements.

For exchange rates, we obtained daily data on the dollar-pound, dollar-euro, and dollar-deutschmark rates from the Bank of England and Bundesbank web sites, respectively. Daily changes in the exchange rate for Germany are taken to be the daily change in the (log) dollar-

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<sup>9</sup>See Gürkaynak, Sack, and Wright (2007) for additional discussion regarding zero-coupon yields.

deutschmark rate prior to January 1, 1999, and the daily change in the (log) dollar-euro rate after that date. Quotes for all three exchange rates are 4pm London time, so the U.S. macroeconomic announcement data is known to the markets on the same day it is released in the U.S.

### 3.2 The Surprise Component of Macroeconomic Announcements

Financial markets are by their nature forward-looking, so the expected component of macroeconomic announcements should have essentially no effect on interest rates, exchange rates, or other asset prices.<sup>10</sup> To measure the effects of major macroeconomic data releases on interest rates, then, we first compute the unexpected, or surprise, component of each release.

As in Gürkaynak et al. (2005a), we compute the surprise component of each announcement as its realized value less the financial markets' expectation for that value from a few days before. We obtained data on financial market expectations of major U.S., British, and German macroeconomic data releases from two sources: Bloomberg Financial Services and Money Market Services (MMS). Both Bloomberg and MMS conduct surveys of financial market institutions and professional forecasters about their expectations for upcoming major data releases, and we take the median survey response as our measure of the financial market expectation. An important feature of these surveys is that they are conducted just a few days prior to each announcement—the MMS survey is conducted the Friday before each data release and the Bloomberg survey can be updated by participants up until the night before the release—so these forecasts should reflect essentially all relevant information up to a few days (or even the night before) the release. Anderson et al. (2003) and other authors have checked that these data pass standard tests of forecast rationality and provide a reasonable measure of ex ante expectations of the data release, which we have verified over our sample as well.

Bloomberg survey data are available to us up to the present, but do not begin until 1996 or 1997 for most series. Data from MMS go back further, to about 1990 for most major U.S. macroeconomic announcements, 1993 for most British announcements, and 1995 for most German announcements. When the Bloomberg and MMS survey data overlap, they agree very closely, since they are surveying essentially the same set of financial institutions and professional forecasters. In

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<sup>10</sup>Kuttner (2001) tests and confirms this hypothesis for the case of monetary policy announcements in the U.S. Anderson et al. (2003) discuss and test this fact for the case of exchange rates.

our regressions below, we give priority to the Bloomberg data when they are available because they in principle incorporate all information up through the night before each release.

We begin our analysis of the U.K. on Jan. 1, 1993, because of the lack of survey expectations data prior to that date. An additional reason to begin our U.K. sample in 1993 is a potential structural break in the behavior of gilt yields in late 1992, when the U.K. abandoned the ERM and adopted an inflation targeting framework for monetary policy.<sup>11</sup> For Germany, we begin our analysis on Jan. 1, 1995, because of the lack of expectations data prior to that date. For both the U.K. and Germany, we end our sample on December 31, 2012.

Interest rates and exchange rates in the U.K. and Germany respond to major U.S. macroeconomic announcements as well as to domestic announcements. Thus, our regressions for interest rates and exchange rates in both countries include measures of the surprise component of major U.S. macroeconomic data releases. A detailed description of each of the U.S., U.K., and German macroeconomic data releases included in our analysis is provided in the Appendix.

### **3.3 The Sensitivity of Yields and Exchange Rates to Macroeconomic News**

In normal times—when bond yields are far above the zero lower bound—those yields typically respond to major macroeconomic announcements. To measure this responsiveness, Gürkaynak et al. (2005a) and Swanson and Williams (2013) estimate daily-frequency regressions of the form

$$\Delta y_t = \alpha + \beta X_t + \varepsilon_t, \quad (11)$$

where  $t$  indexes days,  $\Delta y_t$  denotes the one-day change in the bond yield over the day,  $X_t$  is a vector of surprise components of macroeconomic data releases that took place that day, and  $\varepsilon_t$  is a residual representing the influence of any other news or any other factors affecting that bond yield on that day. Regression (11) also can be applied to other assets such as the exchange rate, as in Anderson et al. (2003), in which case  $\Delta y_t$  denotes the one-day (log) percentage change in the exchange rate on date  $t$ . Note that most macroeconomic data series, such as U.S. nonfarm payrolls or U.K. average earnings, are released only once per month, so on days for which there is no news

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<sup>11</sup>Gürkaynak, Levin, and Swanson (2010) provide a detailed discussion of how the U.K.’s switch to inflation targeting relates to the behavior of longer-term gilt yields.

about a particular macroeconomic series, we set the corresponding element of  $X_t$  equal to zero.<sup>12</sup>

Table 1 demonstrates regression (11) by applying it to the 6-month, 2-year, and 10-year U.K. gilt yields from January 1993 through December 2006, a period when U.K. short-term interest rates were far above zero and hence the zero lower bound was almost certainly not a constraint (see Figure 2). Each of the three main columns in Table 1 represents a separate regression of the corresponding gilt yield on U.S. and U.K. macroeconomic data releases listed at the left. Both the U.S. and U.K. announcements have highly significant effects on gilt yields (and the exchange rate, not shown in this table). We also experimented with including German macroeconomic announcements in these regressions as well, but they did not have a significant effect on U.K. yields and are thus excluded for simplicity. The three regressions in Table 1 also exclude days on which no major macroeconomic data was released (i.e., days on which  $X_t$  is identically zero), although the results are very similar whether or not these non-announcement days are included. To facilitate interpretation of the coefficients in Table 1, each macroeconomic data release surprise series is normalized by its historical standard deviation.<sup>13</sup> Thus, coefficients in the table are in units of basis points per standard-deviation surprise in the announcement.

The first column of Table 1 reports results for the 6-month U.K. gilt yield. Positive surprises in output or inflation generally cause the 6-month yield to rise, on average, consistent with a Taylor-type reaction function for U.K. monetary policy. The 6-month yield typically responds more to domestic announcements than it does to U.S. announcements, suggesting that the domestic data are more relevant for the U.K. economy and monetary policy than are the U.S. data. It is also true that U.S. announcements have a larger effect on U.S. yields than they do on U.K. yields, which can be seen by comparing the results here to Swanson and Williams' (2013) Table 1, and suggests that the U.S. data are more relevant for U.S. yields than they are for U.K. yields. The release with the largest effect on the 6-month gilt yield is U.K. average earnings, for which a one-standard-deviation surprise causes yields to move by about 1.8 bp on average, with a  $t$ -statistic more than 4. Taken together, the 16 data releases in Table 1 provide us with about 1800 observations that have an extremely statistically significant effect on the 6-month yield, with a joint  $F$ -statistic above 11 and

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<sup>12</sup>Thus, if we write  $X$  as a matrix with columns corresponding to macroeconomic series and rows corresponding to time  $t$ , each column of  $X$  will be a vector consisting mostly of zeros, with one nonzero value per month corresponding to the surprise component of the announcement on the date it was released.

<sup>13</sup>These historical standard deviations are reported in the Appendix, along with other details for each series.

	U.K. Gilt Yield Maturity			
	6-month	2-year	10-year	
UK Average Earnings	1.83 (4.36)	2.53 (4.69)	1.02 (2.39)	
UK GDP (advance)	0.49 (1.09)	1.56 (2.35)	1.19 (2.40)	
UK Manufacturing Prod.	0.26 (0.61)	1.66 (4.90)	1.09 (2.70)	
UK PPI	0.72 (2.58)	0.88 (2.43)	0.87 (2.28)	
UK Retail Sales	1.23 (4.10)	2.16 (4.73)	0.40 (0.85)	
UK RPIX	1.67 (4.53)	2.74 (4.63)	1.66 (3.43)	
UK Unemployment	-0.36 (-1.10)	-1.14 (-2.55)	0.07 (0.16)	
US Capacity Utilization	0.07 (0.22)	1.14 (2.77)	0.92 (2.08)	
US Core CPI	0.94 (3.25)	1.02 (2.70)	0.73 (1.90)	
US GDP (advance)	-0.58 (-1.46)	0.03 (0.05)	-0.45 (-0.55)	
US Initial Claims	-0.04 (-0.23)	-0.55 (-2.97)	-0.68 (-3.50)	
US ISM Manufacturing	0.94 (3.66)	2.05 (5.41)	2.63 (6.07)	
US Nonfarm Payrolls	0.73 (2.93)	1.90 (3.92)	1.81 (3.42)	
US Core PPI	0.11 (0.56)	0.58 (1.77)	0.44 (1.41)	
US Retail Sales ex. Autos	0.27 (0.96)	0.59 (1.16)	1.04 (1.96)	
US Unemployment Rate	0.64 (1.66)	0.80 (1.36)	1.42 (2.42)	
# Observations	1796	1912	1912	
$R^2$	.05	.10	.06	
$H_0 : \beta = 0, p\text{-value}$	$< 10^{-15}$	$< 10^{-16}$	$< 10^{-15}$	

**Table 1.** Coefficient estimates  $\beta$  from linear regression  $\Delta y_t = \alpha + \beta X_t + \varepsilon_t$  of U.K. gilt yields at daily frequency on days of announcements from Jan. 1993 to Dec. 2006. Change in yields  $\Delta y_t$  is in basis points; surprise component of macroeconomic announcements  $X_t$  are normalized by their historical standard deviations, so coefficients represent a basis point per standard deviation response. Heteroskedasticity-consistent  $t$ -statistics in parentheses.  $H_0 : \beta = 0$   $p$ -value is for the test that all elements of  $\beta$  are zero. See text for details.

a  $p$ -value less than  $10^{-15}$ .

The results for 2- and 10-year gilt yields in the second and third columns are similar, with joint statistical significance levels that are also extremely high. The response of the 2-year yield to news is often larger than the response of the 6-month and 10-year yields, which implies that the response of the yield curve to news tends to be hump-shaped.<sup>14</sup> There are about a hundred more observations for these longer-term yields than for the 6-month yield because the Bank of England's yield curve data contains some gaps prior to 1997 at the shorter maturities.

Comparable results for German yields are not reported in this section but are similar. That is,

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<sup>14</sup>This is consistent with the standard result in monetary policy VARs that short-term interest rates have a hump-shaped response to output and inflation shocks (e.g., Sims and Zha 1999), and the finding that estimated monetary policy rules display inertia, so that the central bank responds only gradually to news (e.g., Sack and Wieland, 2000). For simplicity, we considered a noninertial monetary policy rule in the previous section, but the key observations from that model are essentially unchanged if an inertial policy rule is used instead.

German and U.S. macroeconomic announcements have an extremely statistically significant effect on German yields, with the signs of the coefficients corresponding to what one would expect from a Taylor-type reaction function for monetary policy and a hump-shaped response of interest rates to macroeconomic news.

Overall, the high-frequency regressions in Table 1 provide us with a great deal of information with which to estimate the sensitivity of bond yields (and exchange rates) to macroeconomic news.<sup>15</sup> The large number of observations and the extraordinary statistical significance of the regressions gives them a high degree of power to estimate potential time-variation in the sensitivity of these assets to news, to which we now turn.

### 3.4 Measuring Time-Varying Sensitivity of Yields and Exchange Rates

In principle, one can measure the time-varying sensitivity of Treasury yields to news by running regression (11) over one-year rolling windows. However, this approach suffers from small-sample problems because most macroeconomic series have data releases only once per month, providing just twelve observations per year with which to estimate each element of the vector  $\beta$ .

Swanson and Williams (2013) overcome this small-sample problem by imposing that the *relative* magnitudes of the elements of  $\beta$  are constant over time, so that only the overall magnitude of  $\beta$  varies as the yield in question becomes more or less affected by the presence of the zero lower bound. Intuitively, if a Treasury security's sensitivity to news is reduced because its yield is starting to run up against the zero bound, then we expect that security's responsiveness to all macroeconomic data releases to be damped by a roughly proportional amount. This assumption is supported by the illustrative model in Section 2 and by empirical tests we conduct below.

Thus, for each given Treasury yield, we generalize regression (11) to a nonlinear least squares

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<sup>15</sup> Although the magnitudes of the coefficients in Table 1 are only a few basis points per standard deviation and the  $R^2$  less than 0.1, these results should not be too surprising given the low signal-to-noise ratio of any single monthly data release for the true underlying state of economic activity and inflation. There are several reasons for this. For example, our surprise data cover only the headline component of each announcement, while the full releases are much richer: e.g., the employment report includes not just nonfarm payrolls and the unemployment rate, but also how much of the change in payrolls is due to government hiring, how much of the change in unemployment is due to workers dropping out of the labor force, and revisions to the previous two nonfarm payrolls announcements. The situation is very similar for all of the other releases in Table 1, and details such as these typically have a substantial effect on the markets' overall interpretation of a release. The important point to take away from Table 1 is that the large number of observations and extraordinary statistical significance of the regressions implies that they are extremely informative about the sensitivity of Treasury yields to economic news.

specification of the form:

$$\Delta y_t = \gamma^{\tau_i} + \delta^{\tau_i} \beta X_t + \varepsilon_t, \quad (12)$$

where the parameters  $\gamma^{\tau_i}$  and  $\delta^{\tau_i}$  are scalars that are allowed to take on different values in each calendar year  $i = 1993, 1994, \dots, 2012$  (1995,  $\dots, 2012$  for Germany). The reason for the notation  $\gamma^{\tau_i}, \delta^{\tau_i}$  rather than  $\gamma^i, \delta^i$  will become clear shortly. The use of annual dummies in (12) is deliberately atheoretical at this stage in order to “let the data speak”; we will consider higher-frequency and more structural explanations for the time-varying sensitivity coefficients  $\delta$  in Section 5, below. Note that regression (12) greatly reduces the small-sample problem associated with allowing every element of  $\beta$  to vary across years, because in (12) there are about 140 observations of  $\beta X_t$  per year with which to estimate and identify each scalar  $\delta^{\tau_i}$ .

We must choose a normalization in order to separately identify the coefficients  $\beta$  and  $\delta^{\tau_i}$  in (12). We normalize the  $\delta^{\tau_i}$  so that they have an average value of unity from 1993–2006 (1995–2006 for Germany), which is a period when short-term interest rates in the U.K. and Germany were substantially above zero and thus were almost certain to be unconstrained by the zero lower bound (see Figure 2). An estimated value of  $\delta^{\tau_i}$  close to one thus represents a year in which the bond yield (or exchange rate) behaved normally in response to news, while an estimated value of  $\delta^{\tau_i}$  close to zero corresponds to a year in which the given yield (or exchange rate) was completely unresponsive to news. Intermediate values of  $\delta^{\tau_i}$  correspond to years in which the asset’s sensitivity to news was partially attenuated.

To provide finer estimates of the periods when each asset’s sensitivity to news was attenuated, we also estimate daily rolling regressions of the form

$$\Delta y_t = \gamma^\tau + \delta^\tau \hat{X}_t + \varepsilon_t^\tau, \quad (13)$$

where  $\hat{X}_t \equiv \hat{\beta} X_t$  denotes a “generic surprise” regressor defined using the estimated value of  $\hat{\beta}$  from (12), and (13) is estimated over one-year rolling windows centered around each business day  $\tau$  from January 1993 through December 2012 (January 1995 through December 2012 for Germany).<sup>16</sup> When  $\tau$  corresponds to the midpoint of a given calendar year  $i \in \{1993, 1994, \dots, 2012\}$ , the

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<sup>16</sup>Toward either end of our sample, the regression window gets truncated and thus becomes smaller and less centered, approaching a six-month leading window in January 1993 (January 1995 for Germany) and a six-month trailing window in December 2012.

estimated value of the attenuation coefficient  $\delta^\tau$  agrees exactly with  $\delta^{\tau_i}$  from regression (12). But we can also estimate (13) for any business day  $\tau$  in our sample, and plot the coefficients  $\delta^\tau$  over time  $\tau$  to provide a finer estimate of the periods during which each bond yield's (or exchange rate's) sensitivity to news was attenuated. When we plot the standard errors in regression (13) around the point estimates for  $\delta^\tau$ , we account for the two-stage sampling uncertainty by using the estimated standard errors of the  $\delta^{\tau_i}$  from regression (12) as benchmarks and interpolating between them using the standard errors estimated in (13).

## 4 Results

We now apply the above methods to estimate the time-varying sensitivity of bond yields and exchange rates in the U.K. and Germany to major macroeconomic announcements. We focus in this section on the basic empirical results themselves, and defer discussion of their broader implications to the next section.

### 4.1 U.K. Gilts

Table 2 reports nonlinear least squares estimates for  $\beta$  in regression (12) for the 6-month, 2-year, and 10-year U.K. gilt yields over the full sample from January 1993 through December 2012. The period from 1993 to 2006 is taken to be the benchmark sample over which  $\delta^\tau$  is normalized to have an average value of unity. During that period, the U.K. Bank Rate and gilt yields never fell below 3 percent (see Figure 2); as a result, the zero lower bound should have had essentially no effect on U.K. yields and their sensitivity to news should be viewed as normal on average.

The results in Table 2 are similar to those in Table 1, with coefficients having comparable signs and magnitudes and the overall statistical significance of the regressions being similarly high. At the bottom of Table 2, we report results for three specification tests of the nonlinear least squares regression (12). First, we test the hypothesis that the relative response coefficients  $\beta$  in (12) are constant over time—and only the scalar sensitivity coefficients  $\delta^{\tau_i}$  vary—against an alternative in which every element of  $\beta$  is permitted to vary independently in every calendar year, that is:

$$\Delta y_t = \gamma^{\tau_i} + \beta^{\tau_i} X_t + \varepsilon_t. \quad (14)$$

	U.K. Gilt Yield Maturity					
	6-month		2-year		10-year	
UK Average Earnings	2.28	(5.73)	2.90	(5.79)	0.71	(1.59)
UK GDP (advance)	0.69	(1.39)	3.17	(3.44)	1.21	(2.38)
UK Manufacturing Prod.	0.42	(1.14)	1.10	(3.87)	0.60	(1.24)
UK PPI	1.00	(2.98)	1.40	(2.48)	1.28	(2.63)
UK Retail Sales	0.92	(2.94)	1.69	(4.96)	0.70	(1.52)
UK RPIX	1.48	(5.20)	2.23	(4.33)	1.71	(4.30)
UK Unemployment	-0.23	(-0.80)	-1.29	(-2.76)	-0.16	(-0.48)
US Capacity Utilization	0.29	(1.02)	1.51	(3.32)	0.90	(1.93)
US Core CPI	0.62	(1.71)	0.67	(1.86)	0.88	(2.18)
US GDP (advance)	-0.68	(-1.70)	0.48	(0.92)	-0.82	(-0.97)
US Initial Claims	-0.08	(-0.61)	-0.63	(-3.79)	-0.64	(-3.10)
US ISM Manufacturing	1.04	(3.98)	1.57	(5.27)	2.52	(5.92)
US Nonfarm Payrolls	0.47	(1.81)	1.58	(3.58)	1.60	(3.25)
US Core PPI	0.31	(1.40)	0.77	(2.19)	0.56	(1.43)
US Retail Sales ex. autos	0.58	(2.56)	0.96	(2.28)	1.34	(2.62)
US Unemployment rate	0.27	(0.66)	0.28	(0.67)	1.01	(1.92)
# Observations	2592		2708		2708	
$R^2$	.08		.11		.06	
$H_0 : \beta = 0$ , $p$ -value	< 10 <sup>-13</sup>		< 10 <sup>-16</sup>		< 10 <sup>-15</sup>	
$H_0 : \beta$ constant, $p$ -value	1.000		1.000		1.000	
$H_0 : \delta$ symmetric, $p$ -value	.904		.169		.099	
$H_0 : \delta$ constant, $p$ -value	< 10 <sup>-16</sup>		< 10 <sup>-16</sup>		.003	

**Table 2.** Coefficient estimates  $\beta$  from nonlinear regression  $\Delta y_t = \gamma^{\tau_i} + \delta^{\tau_i} \beta X_t + \varepsilon_t$  at daily frequency on days of announcements from Jan. 1993 to Dec. 2012. Coefficients indexed  $\tau_i$  may take on different values in different calendar years.  $\Delta y_t$  and  $X_t$  are as in Table 1. Heteroskedasticity-consistent  $t$ -statistics in parentheses.  $H_0 : \beta$  constant tests whether  $\beta$  is fixed over time and only the  $\delta^{\tau_i}$  vary.  $H_0 : \delta$  symmetric tests whether  $\delta^{\tau_i}$  is the same for positive and negative surprises  $\beta X_t$ .  $H_0 : \delta$  constant tests whether  $\delta^{\tau_i} = 1$  for all years  $i$ . See text for details.

As can be seen in Table 2, there is essentially no loss in fit from using (12) rather than (14), relative to the degrees of freedom of the restriction; the  $p$ -values are all equal to 1 to three decimal places.<sup>17</sup>

The assumption of a constant  $\beta$  in (12) is thus very consistent with the data.

Second, we test the hypothesis that the  $\delta^{\tau_i}$  in (12) are the same for positive and negative surprises  $\beta X_t$ , against an alternative in which we allow separate attenuation coefficients  $\delta_+^{\tau_i}$  and  $\delta_-^{\tau_i}$  for positive and negative values of  $\beta X_t$  in each calendar year  $i$ . In other words, we separate the data into two groups—those announcements that have positive implications for yields, and those

<sup>17</sup>The Wald statistics for these hypothesis tests are 41.2, 32.5, and 30.3 for the 6-month, 2-year, and 10-year gilt yields, respectively, with 285 degrees of freedom for each test. Thus, the loss in fit is very small relative to the degrees of freedom of the restriction.

that have negative implications—and test whether the attenuation coefficients  $\delta_+^{\tau_i} = \delta_-^{\tau_i}$  for each  $i = 1993, \dots, 2012$ .<sup>18</sup> As can be seen in Table 2, this restriction is also not rejected by the data, with  $p$ -values typically well above ten percent (although it does fall to 9.9 percent for the 10-year yield). We conclude that this restriction is also consistent with the data.

Third, we test the hypothesis that the time-varying sensitivity coefficients  $\delta^{\tau_i}$  in (12) are constant over time. That is, we test whether  $\delta^{\tau_i} = 1$  for each calendar year  $i = 1993, \dots, 2012$ . In contrast to the previous two tests, here the data strongly reject the restriction. For the 6-month and 2-year gilt yields, the  $p$ -values are less than  $10^{-16}$ . Clearly, the sensitivity of these two yields to macroeconomic news has varied substantially over time. The constant- $\delta$  restriction for the 10-year yield is also rejected, although not quite as strongly, with a  $p$ -value of .003. Although the 10-year yield's sensitivity to news does appear to have varied over time, the assumption of constant sensitivity for this yield is not nearly as inconsistent with the data as for the shorter-maturity yields.

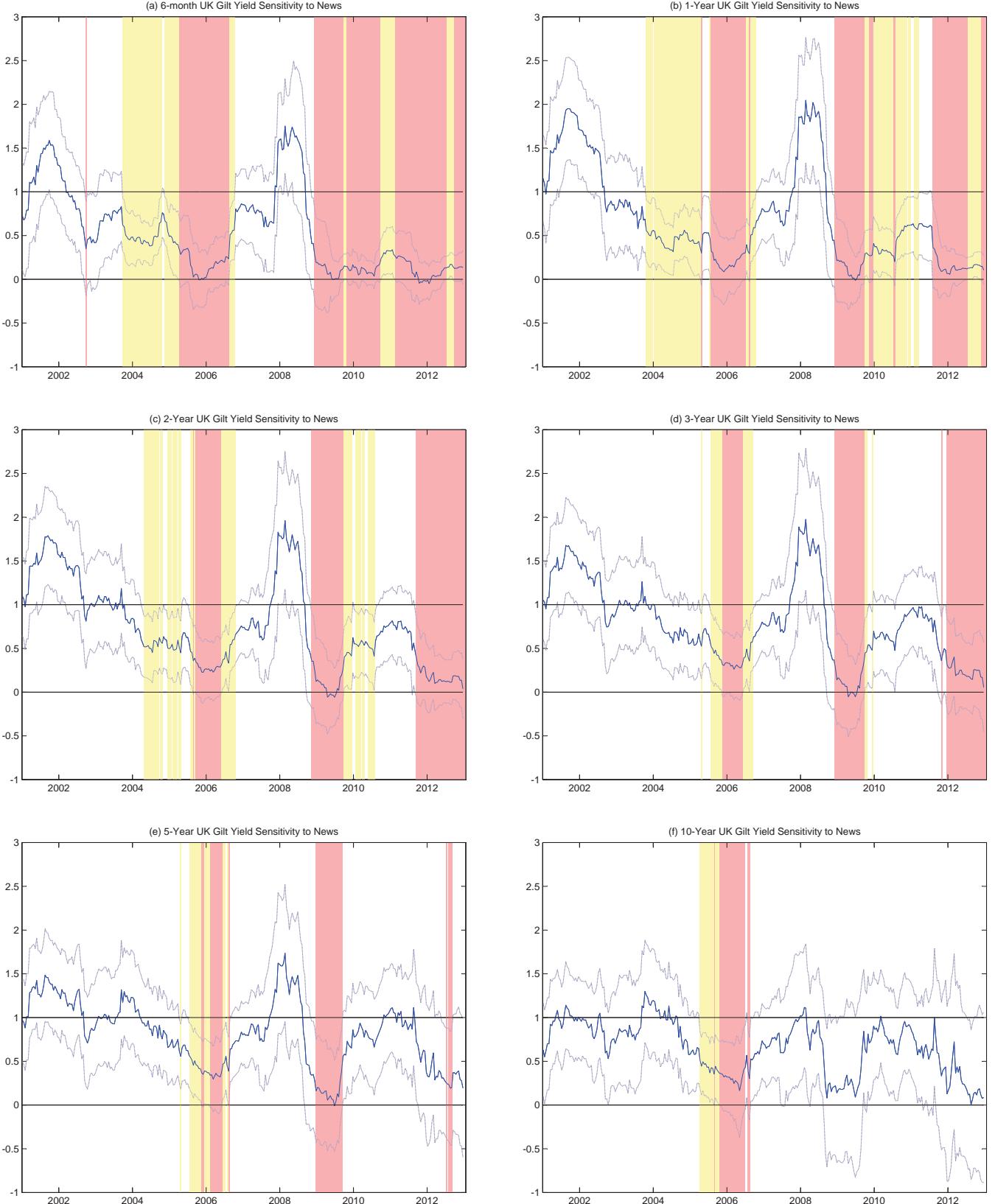
In Figure 5, we plot the time-varying sensitivity coefficients  $\delta^\tau$  from regression (12) as a function of time  $\tau$ , using the daily rolling regression specification (13) to interpolate in between the annual benchmarks  $\delta^{\tau_i}$ . The six panels of the figure depict results for the 6-month and 1-, 2-, 3-, 5-, and 10-year zero-coupon gilt yields, respectively. The solid blue line in each panel plots the estimated value of  $\delta^\tau$  on each date  $\tau$ , while the dotted gray lines depict heteroskedasticity-consistent  $\pm 2$ -standard-error bands, adjusted for the two-stage estimation procedure as described in the preceding section. In each panel, horizontal black lines are drawn at 0 and 1 as benchmarks for comparison, corresponding to the cases of complete insensitivity to news and normal sensitivity, respectively.

In each panel, the regions shaded yellow denote periods when the estimated value of  $\delta^\tau$  is significantly less than unity at the one percent level. We use a conservative threshold here so that the shaded regions represent periods in which the yield was clearly less sensitive to news than normal. In addition, if the hypothesis  $\delta^\tau = 0$  cannot be rejected, then the region is shaded red.<sup>19</sup>

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<sup>18</sup>The first group consists of all of the U.K. unemployment and U.S. initial claims surprises (and, in some cases, U.S. GDP) that are less than zero, and all of the positive surprises in the other statistics. The second group consists of all of the unemployment and initial claims surprises (and, in some cases, U.S. GDP) that are greater than zero, and all of the negative surprises in the other statistics.

<sup>19</sup>We use a standard five percent threshold here. A one percent threshold would result in the red shaded regions being slightly larger.



**Figure 5.** Time-varying sensitivity coefficients  $\delta^\tau$  from regression (13) for (a) 6-month, (b) 1-year, (c) 2-year, (d) 3-year, (e) 5-year, and (f) 10-year U.K. gilt yields. Dotted gray lines depict heteroskedasticity-consistent  $\pm 2$ -standard-error bands, adjusted for two-stage sampling uncertainty in (13).  $\delta^\tau = 1$  corresponds to normal sensitivity to news;  $\delta^\tau = 0$  to complete insensitivity. Yellow shaded regions denote  $\delta^\tau$  significantly less than 1; red shaded regions denote  $\delta^\tau$  significantly less than 1 and not significantly different from 0. See text for details.

Thus, red shaded regions correspond to periods in which the gilt yield was essentially *insensitive* to news, while yellow shaded regions correspond to periods in which the yield was partially—but not completely—unresponsive to news.

Panel (a) of Figure 5 shows that the sensitivity of the 6-month gilt yield to macroeconomic news has varied between about 0 and 1.5 from 2001 through 2012. From the beginning of 2009 through the end of 2012, the 6-month yield was either partially or completely insensitive to news. It is natural to interpret this insensitivity as being caused by the zero lower bound, since the 6-month gilt yield was essentially zero from December 2008 through the end of our sample, and the U.K. Bank Rate was at its effective lower bound of 50bp. At the shortest end of the U.K. yield curve, at least, interest rates appear to have been substantially constrained by the zero bound from the spring of 2009 onward.

What is perhaps more surprising in the first panel of Figure 5 is that the 6-month yield was also partially or completely insensitive to news between 2004 and mid-2006, a period during which Bank Rate and the 6-month gilt yield never fell below 3 percent. We note this episode now but defer a detailed exploration and discussion until the next section.

Panel (b) of Figure 5 reports analogous results for the 1-year gilt. The sensitivity of the 1-year yield to macroeconomic news ranges between 0 and 2, and is close to zero in 2009 and from late 2011 through the end of our sample. Interestingly, the 1-year gilt’s sensitivity to news picks up to a more normal level in 2010 and 2011, suggesting that the zero bound was less of a constraint during that period. Like the 6-month yield, the 1-year yield also displays reduced sensitivity to news from 2004 to mid-2006.

Results for 2- and 3-year gilts are reported in the middle panels of Figure 5. The sensitivity of these intermediate-maturity yields to news is less attenuated than that of the 6-month and 1-year yields throughout the sample. For example, the 2- and 3-year yields behave close to normally in 2010–11, suggesting that the zero bound was not much of a constraint on their behavior during that period. The 2- and especially 3-year yields’ sensitivity to news is also closer to normal in 2004–05.

The bottom two panels of Figure 5 report results for the 5- and 10-year gilts. The 5-year yield is insensitive to news in early- to mid-2009, but both yields respond normally from late 2009 through the end of 2011, suggesting that the zero bound was not a constraint on their behavior during

this latter period. Beginning in late 2011, the sensitivity of these yields to news declines again, but the standard errors are large enough that this period of reduced sensitivity is not statistically significant. The 5- and 10-year yields behave essentially normally in 2004–05, but there is a brief period from late 2005 to early 2006 where their sensitivity to news is lower than normal.

## 4.2 German Bunds

Table 3 reports nonlinear least squares estimates for  $\beta$  in regression (12) for the 1-, 2-, and 10-year German bund yields over the full sample for Germany, January 1995 through December 2012. The period from 1995 to 2006 is taken to be the benchmark sample over which  $\delta^{\tau}$  is normalized to have an average value of unity. During that period, the German Lombard rate, ECB refinancing rate, and German bund yield never fell below 2 percent (see Figure 2), so the zero lower bound should not have been a constraint on German yields and their sensitivity to news can be viewed as relatively normal.

German interest rates tend to increase in response to positive news about output (particularly the IFO business conditions survey and domestic retail sales), consistent with a Taylor-type reaction function for monetary policy. However, German yields do not respond significantly to news about domestic inflation; this is somewhat surprising given the Bundesbank’s (and later, ECB’s) hawkish reputation, but may result from the national inflation data in Germany being released later than various state-level inflation measures (see Andersson et al., 2006, and Ehrmann et al., 2011). In contrast, German yields do respond significantly to U.S. core CPI and PPI announcements, as well as to many of the other major U.S. data releases, with upward surprises in U.S. output and inflation tending to cause German interest rates to rise. In contrast, German yields do not respond significantly to U.K. announcements, so those data are excluded from the regressions in Table 3 for simplicity.

The response of German yields to domestic macroeconomic announcements is more muted than was the case for the U.K. in Table 2, but the sensitivity to U.S. announcements in Tables 2 and 3 is similar. As Andersson et al. (2006) discuss, the relatively low sensitivity of German yields to domestic announcements may be due to the German data being released with a longer lag than the U.S. data, which may reduce the informativeness of the German data for financial markets.

	German Bund Yield Maturity			
	1-year	2-year	10-year	
Ger. CPI	-0.33 (-1.15)	-0.21 (-0.74)	-0.37 (-1.28)	
Ger. GDP	-0.14 (-0.33)	-0.44 (-0.63)	-0.15 (-0.22)	
Ger. IFO Bus. Survey	0.97 (4.92)	1.57 (5.44)	1.54 (4.95)	
Ger. Retail Sales	0.68 (2.22)	0.89 (2.28)	0.33 (0.90)	
Ger. Unemployment	-0.24 (-1.03)	-0.62 (-2.02)	-0.05 (-0.19)	
US Capacity Utilization	0.24 (1.23)	0.78 (4.00)	0.63 (1.86)	
US Core CPI	0.61 (2.15)	0.87 (2.28)	0.82 (2.39)	
US GDP (advance)	1.09 (2.08)	1.63 (2.67)	0.66 (1.17)	
US Initial Claims	-0.70 (-4.46)	-0.92 (-5.15)	-0.86 (-5.37)	
US ISM Manufacturing	1.05 (4.84)	1.20 (4.15)	1.23 (4.31)	
US Nonfarm Payrolls	1.30 (2.65)	2.05 (2.97)	2.12 (3.98)	
US Core PPI	0.18 (0.90)	0.52 (2.03)	0.77 (2.49)	
US Retail Sales ex. autos	0.98 (3.66)	1.34 (3.92)	1.23 (3.59)	
US Unemployment rate	-0.15 (-0.61)	-0.11 (-0.33)	-0.47 (-1.36)	
# Observations	2419	2419	2419	
$R^2$	.07	.09	.06	
$H_0 : \beta = 0$ , $p$ -value	$< 10^{-9}$	$< 10^{-15}$	$< 10^{-12}$	
$H_0 : \beta$ constant, $p$ -value	1.000	1.000	1.000	
$H_0 : \delta$ symmetric, $p$ -value	.944	.845	.023	
$H_0 : \delta$ constant, $p$ -value	$< 10^{-9}$	$< 10^{-10}$	.009	

**Table 4.** Coefficient estimates  $\beta$  from nonlinear regression  $\Delta y_t = \gamma^{\tau_i} + \delta^{\tau_i} \beta X_t + \varepsilon_t$  at daily frequency on days of announcements from Jan. 1995 to Dec. 2012 for 1-, 2-, and 10-year German bunds. See notes to Table 2 and text for details.

Nevertheless, the regressions in Table 3 have an extraordinary degree of statistical significance, with  $p$ -values less than  $10^{-9}$ ,  $10^{-15}$ , and  $10^{-12}$  for the 1-, 2-, and 10-year yields, respectively.

The bottom three rows of Table 3 consider the same specification tests as in Table 2, with similar results. First, the hypothesis that  $\beta$  is constant over time is again very consistent with the data—there is essentially no loss in fit from using (12) rather than (14), relative to the degrees of freedom of the restriction.<sup>20</sup> Second, the hypothesis that  $\delta^{\tau_i}$  in (12) is symmetric for positive and negative surprises  $\beta X_t$  is not rejected by the data for the 1- and 2-year yields, although it is rejected for the 10-year yield. However, that rejection is due to the rapid decline in yields in 1995 rather than the zero bound period at the end of our sample.<sup>21</sup> Thus, the hypothesis that  $\delta^{\tau_i}$  is

<sup>20</sup>The Wald statistics for these tests are 16.5, 26.9, and 37.2 for the 1-, 2-, and 10-year bunds, respectively, with 204 degrees of freedom for each test. Thus, the loss in fit is very small relative to the degrees of freedom of the restriction.

<sup>21</sup>If we begin our sample in 1996 instead of 1995, the hypothesis that  $\delta^{\tau_i}$  is symmetric for positive and negative surprises has a  $p$ -value of .128. Moreover, the estimated  $\delta_+^{\tau_i}$  coefficient in 1995 is *lower* than the  $\delta_-^{\tau_i}$  coefficient—in other words, negative data surprises caused the 10-year yield to fall, while positive surprises did not cause the 10-year yield to rise by as much. This is consistent with the strong decline in German yields in 1995 (see Figure 2), but is

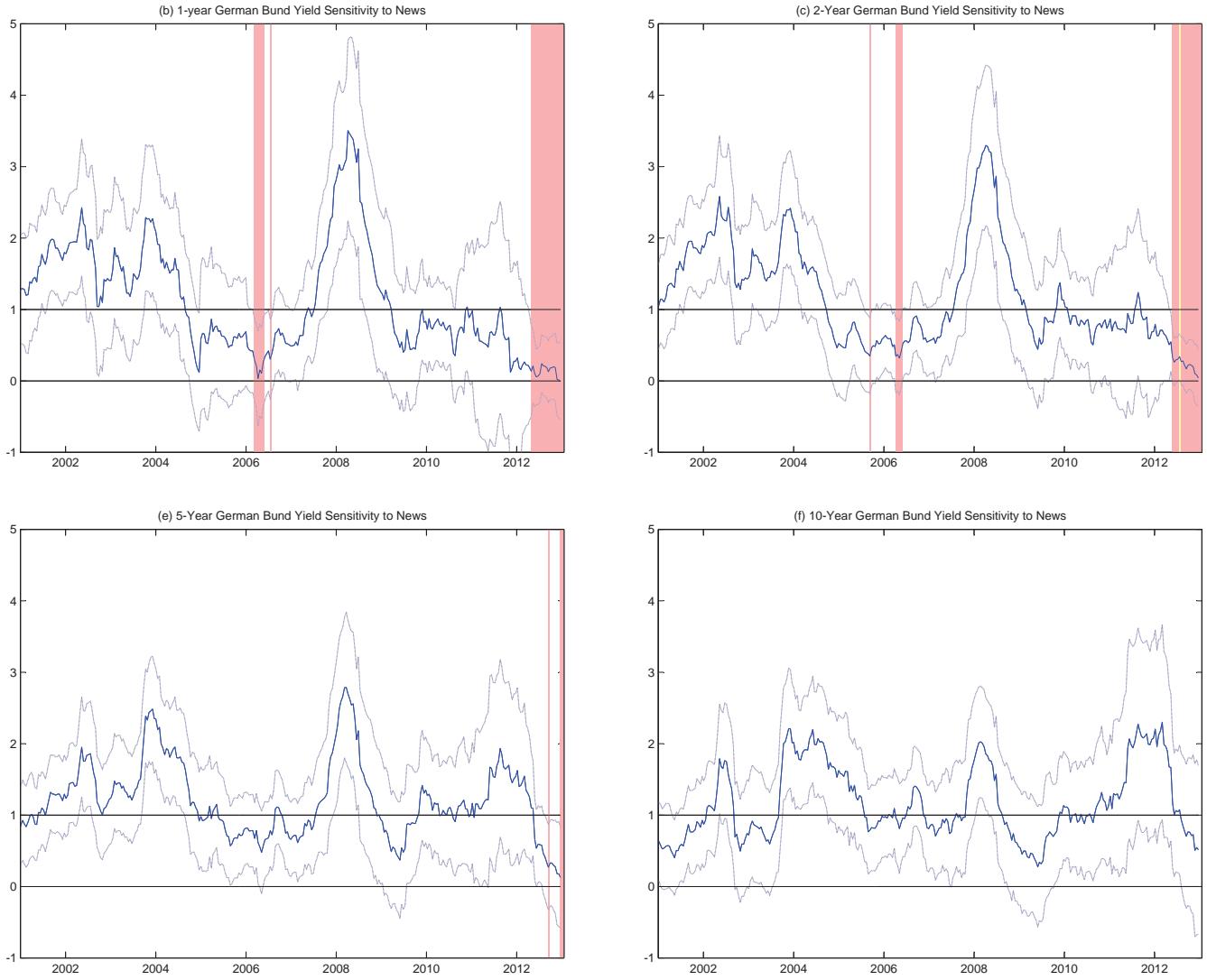
symmetric also seems to be consistent with the German data. Third, the hypothesis that the  $\delta^{\tau_i}$  in (12) are constant over time is strongly rejected, with  $p$ -values less than  $10^{-9}$  and  $10^{-10}$  for the 1- and 2-year yields, and .009 for the 10-year yield. Although the 10-year yield's sensitivity to news does seem to have varied over time, the assumption of constant sensitivity for this yield is not as inconsistent with the data as it is for the shorter-maturity yields.

Figure 6 plots the time-varying sensitivity coefficients  $\delta^\tau$  for rolling regression (13) applied to the 1-, 2-, 5-, and 10-year German bund yields, analogous to Figure 5. Yellow and red shaded regions are defined in the same was as in Figure 5, with yellow regions denoting periods when the given yield is significantly less than unity but significantly greater than zero, and red shaded regions denoting periods when the given yield is significantly less than unity and not significantly greater than zero.

In panel (a) of Figure 6, the sensitivity of the 1-year yield to macroeconomic news ranges between 0 and about 3.5 over our sample, with the maximum reached during the financial crisis in 2008. This variation in sensitivity is larger than for U.K. gilts, whose sensitivity roughly doubled in 2008, but is more comparable to the increase in sensitivity of 1- and 2-year U.S. Treasuries, which rose to about 2.5 in 2008 (see Swanson and Williams, 2013). Thus, the higher sensitivity in Germany during this period is probably not statistically different from the U.S. or U.K., given the standard errors around these estimates; moreover, the sensitivity of 5- and 10-year German bunds rises by about the same amount as 5- and 10-year yields in the U.K. and U.S.

The 1-year bund yield's sensitivity to news drops to almost zero for a brief period in 2006, but as a whole behaves in a mostly unconstrained manner in 2004–06. In contrast to our estimates for the 1-year U.K. gilt yield in Figure 5, here the 1-year bund's sensitivity to news remains close to normal throughout 2009–11, suggesting that the German 1-year yield was relatively unconstrained by the zero bound (or other factors) over this period. Only in the second half of 2012—after the ECB cut its policy rate to 0.75 percent—does the 1-year bund's sensitivity to news fall to essentially zero, suggesting that only then did markets begin to view that yield as being constrained.

Results for the 2-year bund are reported in the second panel of Figure 6 and are very similar. The sensitivity of the 2-year yield to news is essentially normal until mid-2012, at which point it exactly opposite the effect the zero lower bound would have if it were leading to an asymmetry.



**Figure 6.** Time-varying sensitivity coefficients  $\delta^\tau$  from regression (13) for (a) 1-year, (b) 2-year, (c) 5-year, and (d) 10-year German bund yields. See notes to Figure 5 and text for details.

begins to respond to news in a more constrained manner. The behavior of 5- and 10-year bund yields in the bottom two panels of Figure 6 is even less constrained. Only at the very end of 2012 does the 5-year yield become less sensitivity to news, while the 10-year yield is not significantly attenuated at any point in our sample.

### 4.3 U.K. and German Exchange Rates

Regressions (12) and (13) can also be applied to an exchange rate—or any other asset price—to measure its time-varying sensitivity to news. We now apply these regressions to the USD/GBP and USD/DM-EUR exchange rates to explore whether they have been significantly affected by the zero lower bound on interest rates. As discussed in the previous section, since exchange rates

and short-term interest rates are connected by arbitrage across currencies, the sensitivity of these exchange rates to news could be affected if interest rates in either the domestic country or the U.S. are constrained by the zero bound.

Table 5 reports nonlinear least squares estimates for  $\beta$  in regression (12) for the USD/GBP and USD/DM-EUR exchange rates over the full sample for which we have German data, January 1995 through December 2012. The benchmark sample for these regressions, over which  $\delta^\tau$  is normalized to an average value of unity, is taken to be from the start of the sample up through 2006, just as for the bond yield regressions in Tables 2 and 3. The left-hand side variable in each regression is 100 times the one-day change in the natural logarithm of the exchange rate, so coefficients in the table are in units of percent change per standard deviation surprise in the announcement. The DM-EUR exchange rate is defined to be the deutschemark prior to Jan. 1, 1999, and the euro after that date.

The USD/GBP exchange rate responds positively, on average, to upward surprises in British output and inflation—that is, the pound tends to appreciate in response to these surprises. Conversely, the USD/GBP exchange rate responds negatively to positive news about U.S. output. These responses are generally consistent with the theoretical analysis in Section 2, in which surprises that imply an increase in domestic interest rates tend to appreciate the domestic currency, and surprises that imply an increase in foreign interest rates tend to depreciate it. The German IFO business survey—an important indicator of German output—has a positive effect on the pound, suggesting that markets regard good news about German output as being more positive for U.K. interest rates than for U.S. rates. News about British GDP has the largest effect on the pound, with a one-standard-deviation surprise leading to a 0.3 percent appreciation. Although the  $R^2$  of the regression is only 4 percent, that is consistent with the standard finding that exchange rate movements are difficult to explain with fundamentals (e.g., Andersen et al., 2003). The regression nevertheless has an extremely high degree of statistical significance overall, with a  $p$ -value less than  $10^{-7}$ , owing to the large number of observations and the fact that exchange rates do respond systematically to many of the macroeconomic announcements in the table (Andersen et al., 2003).

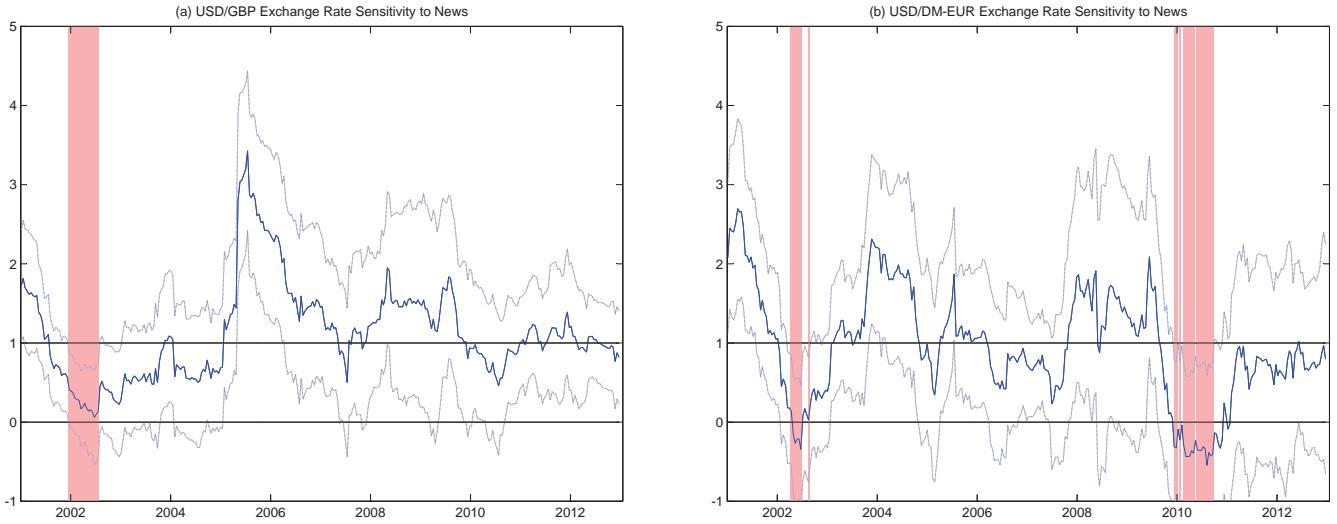
Results for the USD/DM-EUR exchange rate are similar. Positive news about German output tends to appreciate the euro (or deutschemark), while positive news about U.S. output tends to depreciate it. Although the  $R^2$  of the regression is low, the joint statistical significance of the

	USD/GBP	USD/DM-EUR
Ger. CPI	-.037 (-0.21)	-.022 (-0.62)
Ger. GDP	-.083 (-0.78)	.102 (1.20)
Ger. IFO Business Survey	.092 (2.30)	.172 (3.52)
Ger. Retail Sales	.018 (0.41)	-.002 (-0.04)
Ger. Unemployment	-.018 (-0.86)	-.011 (-0.30)
UK Average Earnings	.084 (2.69)	-.015 (-0.35)
UK GDP (advance)	.293 (4.11)	.003 (0.07)
UK Manufacturing Prod.	.033 (1.43)	.046 (1.10)
UK PPI	.097 (3.22)	.056 (1.95)
UK Retail Sales	.126 (4.02)	-.004 (-0.09)
UK RPIX	.052 (0.98)	.019 (0.47)
UK Unemployment claims	.023 (0.65)	.107 (1.39)
US Capacity Utilization	-.056 (-1.35)	-.054 (-1.15)
US Core CPI	.013 (0.41)	.044 (1.13)
US GDP (advance)	-.109 (-1.55)	-.267 (-4.18)
US Initial Claims	-.016 (-1.12)	.005 (0.27)
US ISM Manufacturing	-.077 (-2.17)	-.135 (-3.67)
US Nonfarm Payrolls	-.158 (-4.27)	-.172 (-3.88)
US Core PPI	.047 (1.84)	.116 (2.78)
US Retail Sales ex. autos	-.042 (-1.43)	-.052 (-1.50)
US Unemployment rate	.099 (2.71)	.039 (0.82)
# Observations	2801	2794
R <sup>2</sup>	.04	.04
H <sub>0</sub> : $\beta = 0$ , p-value	< 10 <sup>-7</sup>	< 10 <sup>-5</sup>
H <sub>0</sub> : $\beta$ constant, p-value	1.000	1.000
H <sub>0</sub> : $\delta$ symmetric, p-value	.005	.307
H <sub>0</sub> : $\delta$ constant, p-value	< .001	.002

**Table 5.** Coefficient estimates  $\beta$  from nonlinear regression  $\Delta y_t = \gamma^{\tau_i} + \delta^{\tau_i} \beta X_t + \varepsilon_t$  at daily frequency on days of announcements from Jan. 1995 to Dec. 2012 for USD/GBP and USD/DM-EUR exchange rates. Change in exchange rate is measured as  $100 * \log$  change, so coefficients represent percent change per standard deviation surprise in the announcement. DM-EUR denotes deutschemark up to Jan. 1, 1999, and euro afterward. See notes to Table 2 and text for details.

explanatory variables is extremely high, with a  $p$ -value less than  $10^{-5}$ . Thus, both of the high-frequency regressions in Table 2 provide a great deal of information with which to estimate and identify time-variation in the sensitivity of exchange rates to news.

Figure 7 plots the estimated time-varying sensitivity coefficients  $\delta^\tau$  for rolling regression (13) applied to the USD/GBP and USD/DM-EUR exchange rates. The formatting of the two panels is analogous to that in Figures 5 and 6. The USD/GBP exchange rate sensitivity is close to zero in 2002, and unusually responsive to news in 2005, but otherwise behaves quite normally



**Figure 7.** Time-varying sensitivity coefficients  $\delta^\tau$  from regression (13) for (a) USD/GBP and (b) USD/DM-EUR exchange rates. See notes to Figure 5, Table 5, and text for details.

throughout our sample. In particular, the estimated sensitivity coefficients  $\delta^\tau$  are very close to unity throughout the 2008–12 period. This suggests that the zero lower bound on nominal interest rates did not significantly constrain the behavior of the pound despite being a significant constraint on short-term interest rates in the U.S. and U.K.

While this finding might seem surprising, it is exactly what our stylized model in Section 2 predicts. In particular, the level of the exchange rate is determined not just by the current short-term interest rate differential between the two countries today, but by the present value of the *entire path* of expected future short-term interest rate differentials. Even if short-term rates today are constrained by the zero lower bound, the exchange rate should be largely unaffected if future short-term interest rates in the two countries are unconstrained. In this respect, the exchange rate behaves more like a long-term bond yield differential than a short-term interest rate differential. Our findings for the exchange rate are also corroborated by Glick and Leduc (2013), who show that the U.S. dollar has continued to respond to unconventional monetary policy announcements by the Federal Reserve since 2008 by as much as it formerly responded to traditional monetary policy announcements prior to 2008.

The results for the USD/DM-EUR exchange rate in the second panel of Figure 7 are very similar, except for 2010, when the euro stops responding to news for several months. This is surprising, because longer-term German bunds were no more affected by the zero bound in 2010 than were U.K. gilts. Moreover, by early 2011 the sensitivity of the USD/DM-EUR exchange rate

returned to normal and remained normal through the end of our sample in 2012, despite the zero bound becoming a greater constraint on U.S. yields in late 2011 and German yields in late 2012. All of these observations suggest that the brief period of euro insensitivity to news in 2010 was not due to the zero lower bound. Moreover, like the pound, the euro appears to have been essentially unconstrained by the zero bound (or other factors) in 2008–12, with the exception of 2010 for the euro. Thus, we conclude that exchange rates were essentially unconstrained by the zero bound over our sample.

## 5 Discussion

In this section, we explore the broader implications of our empirical results and perform several extensions and robustness checks. First, we investigate additional potential explanations for reduced bond yield or exchange rate sensitivity to news beyond the zero lower bound constraint. Second, we compare our estimates of bond yield and exchange rate sensitivity to private-sector expectations of the future path of monetary policy in the U.K. and Germany. Third, we explore the relationship between our results for U.K. gilt yield sensitivity and the Bank of England’s purchases of long-term gilts. Fourth and finally, we discuss the implications of our findings for the fiscal multiplier.

### 5.1 Other Causes of Reduced Bond Yield Sensitivity to News

A striking feature of Figure 5 is the period from 2005–06 when many U.K. gilt yields stopped responding to news despite being far above the zero bound (compare to Figure 2). This finding suggests that factors other than the zero lower bound could significantly attenuate the sensitivity of bond yields at times. In this section, we consider alternative factors that could be a constraint on yields or otherwise reduce their sensitivity to news. However, we emphasize that just because these other factors may have been operational in the U.K. in 2005–06 does not imply that our empirical methods are flawed. If a bond yield becomes substantially constrained by the zero lower bound for some period of time, it will stop responding to news and be picked up by our test. The fact that our test seems to have yielded a “false positive” (or Type I error) in this case just means that—as with any econometric test—we must inspect the results carefully and not leap to conclusions.

Swanson and Williams (2013) note two reasons (other than the zero bound) why interest rate sensitivity to news might vary over time: the level of yields, and the degree of interest rate uncertainty. It has long been known that interest rate volatility—and thus, presumably, interest rate sensitivity to news—declines along with the overall level of yields (e.g., Chan, Karolyi, Longstaff, and Sanders, 1992). When interest rates are low, they have less “room to run” and tend to be less volatile. However, looking at the U.K. in 2005–06, gilt yields were at a level of about 4 to 5 percent, not very different from their average over our whole sample. Thus, the level of gilt yields alone seems unlikely to explain the low sensitivity of gilts to news in 2005–06, although it could be a potential factor near the end of our sample when U.K. yields reached historic lows.

Changes in financial market uncertainty about future short-term interest rates could also be an important determinant of bond yield sensitivity to news. Suppose that financial markets use a Kalman filter or Bayesian updating to update their expectations about the path of future short-term interest rates. Then the financial market sensitivity on day  $t$  to a macroeconomic data release depends on the variance of the surprise component of that data release and the day  $t - 1$  prior variance of the variable being forecast—in this case, the future short-term interest rate. If the market’s prior variance is very small, then market participants have a great deal of confidence in their expectation of the future short-term interest rate and will respond relatively little to any data release on date  $t$ . On the other hand, if the market’s date  $t - 1$  prior variance for the future short-term interest rate is very large, then markets will respond much more strongly to any news on date  $t$ . This effect could help to explain why our estimates of  $\delta^T$  in Figures 5 and 6 are sometimes significantly *higher* than normal as well as lower than normal; for example, 1- through 5-year German bunds’ sensitivity to news triples during the early stages of the financial crisis in 2008, while U.K. gilts double in sensitivity during this period (and U.S. yields increase about 2.5 times in sensitivity, as shown by Swanson and Williams (2013)). And in fact, future short-term interest rate uncertainty was much higher than normal during this period, as can be seen in Figure 8 for the U.K., and in Swanson and Williams’ (2013) Figure 9 for the U.S.

Figure 8 plots uncertainty about short-term interest rates derived from options on short sterling (Libor) interest rate futures with twelve months to expiration.<sup>22</sup> The Bank of England provides

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<sup>22</sup>The short sterling futures contract trades on the London International Financial Futures and Options Exchange (LIFFE) and is the most liquid sterling-denominated futures contract in the world. It settles based on the spot



**Figure 8.** Financial market uncertainty about the path of future short-term U.K. interest rates, as measured by the difference between the 75<sup>th</sup> and 25<sup>th</sup> percentiles of the implied distribution of one-year-ahead U.K. sterling Libor in percentage points, derived from options.

daily estimates of the market-implied risk-neutral probability density functions from these options data going back to January 1998, and we plot the difference between the 75<sup>th</sup> and 25<sup>th</sup> percentiles of this distribution in Figure 8. (Swanson and Williams, 2013, compute a similar measure for the U.S. using options on eurodollar futures.) The one-year-ahead interquartile range averages about 100 bp between 1998 and 2012, but is much higher during the financial crisis, rising to about 200 bp, and is much lower in 2005–06, about 60–70 bp, and in 2012, about 40–50 bp.

The broad patterns in Figure 8 thus suggest that times of high (resp. low) interest rate uncertainty are also times of high (resp. low) interest rate sensitivity to news. In Table 6, we investigate the importance of this effect by regressing our estimated values of  $\delta^\tau$  for the 6-month, 2-year, and 10-year U.K. gilt yields on the interquartile range from Figure 8. These regressions begin in 1998 due to a lack of data on U.K. interest rate uncertainty prior to 1998. At all three maturities, the results in the first column of Table 6 show that the sensitivity of yields to news is very strongly related to short-term interest rate uncertainty, with  $t$ -statistics over 6.5. The size of the coefficients implies that a 1 percentage point increase in the interquartile range is associated with an increase

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3-month Libor rate at expiration.

Regressions of U.K. Gilt Yield Sensitivity  $\delta^\tau$  on Explanatory Variables

	(1)	(2)	(3)
<b>(A) 6-month Gilt Yield Sensitivity <math>\delta^\tau</math></b>			
constant	.003 (0.07)	.005 (0.29)	-.320 (-6.23)
UK interest rate uncertainty	.572 (8.28)		.355 (6.79)
6-month gilt yield level		.166 (22.97)	.151 (18.83)
time trend			
$R^2$	.16	.42	.53
<b>(B) 2-year Gilt Yield Sensitivity <math>\delta^\tau</math></b>			
constant	.218 (3.37)	.311 (10.43)	.047 (0.89)
UK interest rate uncertainty	.497 (7.22)		.320 (5.00)
2-year gilt yield level		.115 (14.90)	.095 (10.31)
time trend			
$R^2$	.15	.24	.29
<b>(C) 10-year Gilt Yield Sensitivity <math>\delta^\tau</math></b>			
constant	.328 (6.61)	-.028 (-0.57)	-.058 (-1.16)
UK interest rate uncertainty	.321 (6.55)		.141 (2.79)
10-year gilt yield level		.160 (14.00)	.133 (8.61)
time trend			
$R^2$	.15	.26	.28

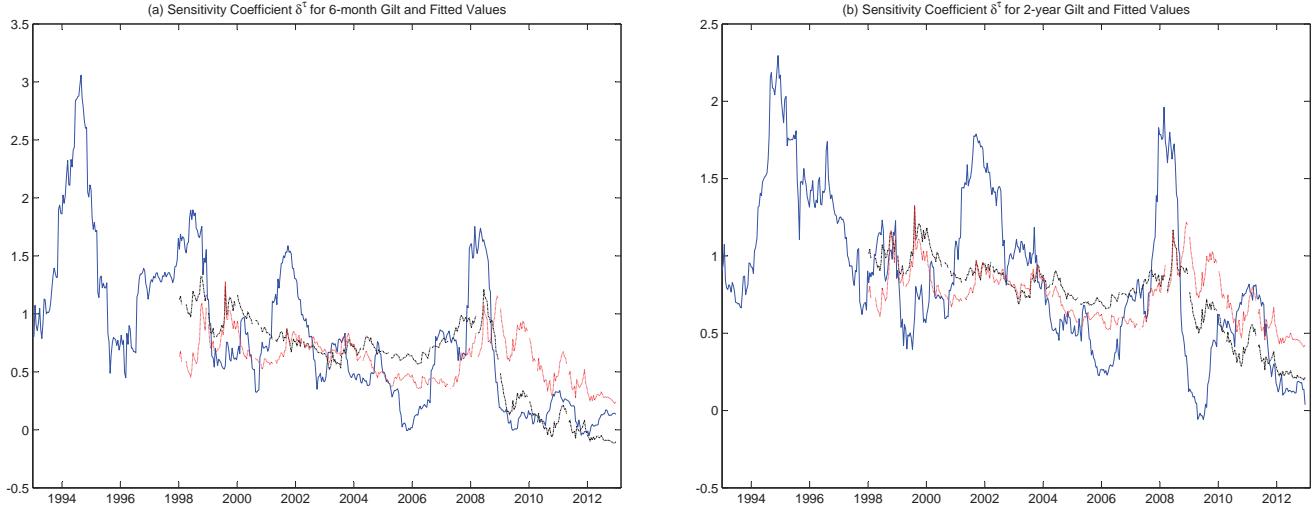
**Table 6.** Coefficient estimates and  $R^2$  from ordinary least squares regression of U.K. gilt yield sensitivity  $\delta^\tau$  on monetary policy uncertainty and interest rate levels at daily frequency from Jan. 1998 to Dec. 2012. U.K. interest rate uncertainty is the interquartile range from Figure 8, in percentage points. Heteroskedasticity-consistent  $t$ -statistics in parentheses. See text for details.

in gilt yield sensitivity to news of about 0.5 at the 2-year maturity.

To check whether the level of yields is also important, the second column of Table 6 regresses the estimated  $\delta^\tau$  for each yield on the level of that yield. At each maturity, the sensitivity to news is very strongly correlated with the level of yields, with  $t$ -statistics of at least 14. A one-percentage-point decline in the level of yields is associated with a fall in  $\delta^\tau$  of about 0.12 for the 2-year maturity. The third column of Table 6 includes both interest rate uncertainty and the level of yields, and both remain highly statistically significant, albeit with slightly smaller coefficients.<sup>23</sup>

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<sup>23</sup>We also experimented with including a time trend in this regression, since there has been a downward trend in monetary policy uncertainty in the U.S. (Swanson, 2006) and perhaps also in the U.K. (Figure 8). A downward trend in uncertainty might be expected to have a different effect on the yield curve's sensitivity to news than variations in uncertainty due to the business cycle or other factors. However, the regression coefficient on the trend was always small and statistically insignificant, and the other coefficients remained very similar to those in the third column.



**Figure 9.** Solid blue line in each panel depicts time-varying sensitivity coefficient  $\delta^\tau$  from regression (13) for the (a) 6-month and (b) 2-year U.K. gilt yields; dotted red line in each panel plots fitted values from column (1) of Table 6; dash-dotted black line plots fitted values from column (3) of Table 6. See text for details.

Figure 9 plots the fitted values from these regressions for the 6-month and 2-year U.K. gilt yields. In each panel of the figure, the solid blue line depicts the sensitivity coefficient  $\delta^\tau$  from Figure 5, the dashed red line plots the fitted values from the regression in the first column of Table 6, and the dash-dotted black line plots the fitted values from the regression in the third column of that table.

The low level of gilt yield sensitivity in 2005–06 is matched fairly well by the dashed red lines in Figure 9, suggesting that the low level of monetary policy uncertainty during that period was an important factor in the low sensitivity of gilts to news. Similarly, the historic decline in interest rate uncertainty in 2009–12 can explain part of the large fall in sensitivity at the end of our sample. The dash-dotted black lines in Figure 9, which include the level of yields as well as interest rate uncertainty as explanatory variables, fit the blue lines even more closely in 2009–12, at the cost of losing fit in 2005–06.

Taken at face value, the dash-dotted black lines in Figure 9 imply that the historically low level of gilt yields and U.K. monetary policy uncertainty in 2009–12 can explain the *entire* decline in gilt yield sensitivity over that period. However, this does not imply that the zero lower bound constraint itself is unimportant—after all, the main reason monetary policy uncertainty fell to such low levels at the end of our sample is precisely because of the zero bound! That is, there is very little

uncertainty about what U.K. short-term interest rates will be in 12 months because those interest rates essentially cannot fall any lower, nor will they rise unless the U.K. economy becomes much stronger than it currently is. Thus, even if we attribute all of the decline in gilt yield sensitivity in 2009–12 to the explanatory variables in Figure 9, the zero lower bound can still be regarded as one of the main causes of that decline.

The sensitivity of German bund yields to news remains close to normal throughout much of our sample, until late 2012. Thus, there is less of a decline in bund yield sensitivity to explain with other factors. We also do not have a measure of monetary policy uncertainty available to us for Germany, so we cannot perform an analysis as comprehensive as that in Table 6.

## 5.2 Gilt and Bund Yield Sensitivity to News in 2009–12

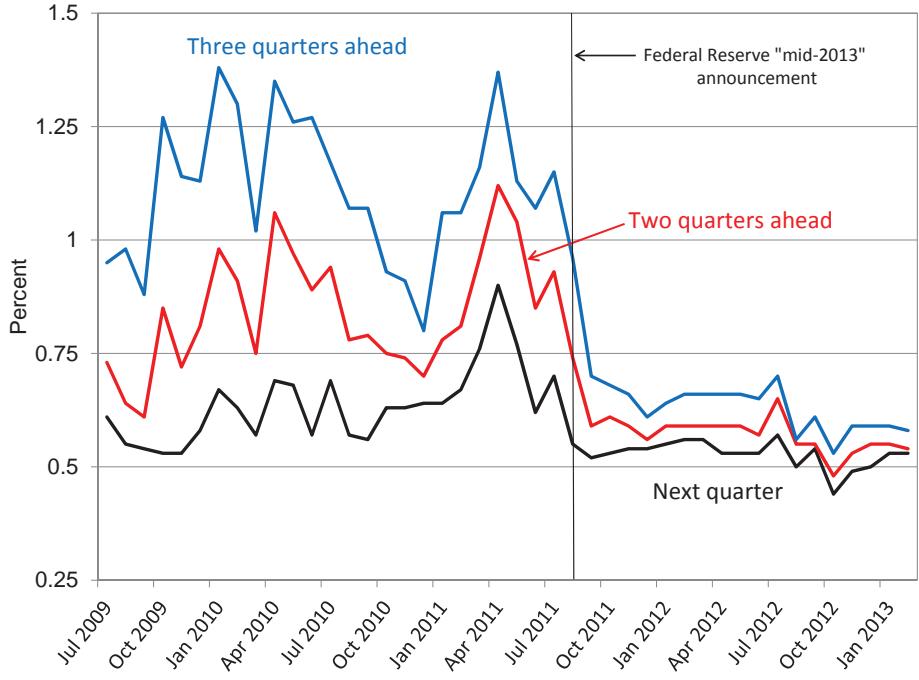
Given the low level of gilt and bund yields in 2009–12 (see Figure 2), it is perhaps surprising that those yields were not more constrained by the zero lower bound during the financial crisis and its aftermath. Only beginning in late 2011 did the sensitivity of 1- to 3-year U.K. gilts fall close to zero, and German bunds did not experience a decline in sensitivity until mid-2012.

The fact that U.K. and German bond yields were greater than zero over part of this period does not necessarily imply those yields were unconstrained. For example, 50 bp appears to have been an effective lower bound on the Bank of England’s monetary policy rate, as discussed in the Introduction.<sup>24</sup> If financial markets expected Bank Rate to remain at 50 bp for a very long time because of an effective lower bound, then our regressions should pick up that period as one in which gilt yields stopped responding to news, particularly at the shorter end of the yield curve. (And our regressions do pick up the period in 2009 and from late 2011 onward as being such periods.) The fact that 2010–11 does not show up as such a period for 1- to 3-year gilts thus represents something of a puzzle.

Figure 10 sheds some light on this puzzle by graphing financial markets’ expectation of the end-of-quarter Bank Rate one, two, and three quarters ahead—that is, at the end of quarters  $t + 1$ ,

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<sup>24</sup>In particular, after lowering Bank Rate to 50 bp on March 5, 2009, the Bank of England began conducting purchases of longer-term gilts and other assets on a similar scale to the U.S. Federal Reserve, which was operating with the federal funds rate target at about zero. Bernanke and Reinhart (2004) discuss several reasons why institutional constraints in a country’s financial markets might prevent its central bank from lowering the monetary policy rate all the way down to zero.



**Figure 10.** Professional forecasters' expectation of the end-of-quarter U.K. Bank Rate at the end of quarters  $t+1$ ,  $t+2$ , and  $t+3$ , where the current quarter is  $t$ , as measured by the monthly Consensus Economics survey from July 2009 through February 2013. There is a sharp drop in these expectations around the time of the U.S. Federal Reserve's announcement of Aug. 9, 2011. See text for details.

$t+2$ , and  $t+3$ , where the current quarter is  $t$ —as measured by the mean of the monthly Consensus Economics survey of professional forecasters from July 2009 through February 2013.<sup>25</sup> According to our illustrative model in Section 2, the length of time that the monetary policy rate is expected to be at the lower bound is closely related to the sensitivity of bond yields to news. If Bank Rate is expected to remain at 50 bp for just one quarter, then gilts should be essentially unconstrained by the lower bound, whereas if Bank Rate is expected to be at 50 bp for several years, then even 5-year gilt yields might be substantially constrained.

From 2009 through mid-2011, professional forecasters generally expected the Bank of England to raise Bank Rate by 50 to 75 bp within the next three to four quarters. Moreover, these expectations fluctuated substantially over this period, as the economic and monetary policy outlook in the U.K. varied. Only beginning in late 2011 do we see these expectations drop to a level close to the effective lower bound of 50 bp and remain there. These survey data thus corroborate

<sup>25</sup>Consensus Economics began surveying professionals forecasters about their expectations for Bank Rate beginning in July 2009, so we cannot extend the figure further backward in time.

our findings for 1- to 3-year gilt yields over the same period: When financial markets expected Bank Rate to rise substantially over the next 3–4 quarters, 1- to 3-year gilt yields responded to macroeconomic announcements by almost as much as in normal times. But when financial market expectations of Bank Rate over the next 3–4 quarters fell to the effective lower bound in late 2011, intermediate-maturity gilts stopped responding to news almost completely.

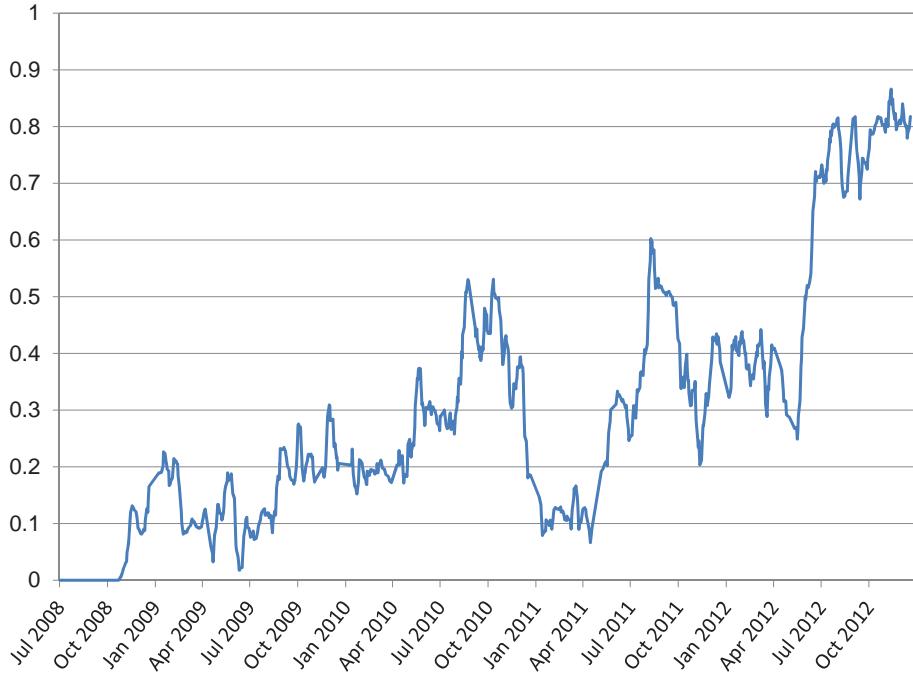
Indeed, the sharp drop in these expectations around September 2011 is striking and calls for an explanation. There are two developments around this time that are likely to have played an important role. First, the U.K. economy weakened in the second half of 2011, with GDP growth turning slightly negative in 2011Q4, 2012Q1, and 2012Q2. To the extent that the weakening economy was foreseen as early as September 2011, this would explain the sharp fall in financial market expectations for the monetary policy rate as well. Additional support for this explanation is provided by the sharp fall in monetary policy expectations near the end of 2010; around this time, U.K. GDP growth turned from slightly positive in 2010Q3 to slightly negative in 2010Q4, before turning slightly positive again in the first quarter of 2011. Nevertheless, one might wonder why the decline in monetary policy expectations in Figure 10 is so sharp right around September 2011.

The second development around this time is the U.S. Federal Reserve’s announcement on August 9, 2011, that it expected to keep the federal funds rate at its floor of essentially zero “through at least mid-2013.” As shown by Swanson and Williams (2013), this announcement led to a sudden, dramatic fall in financial market expectations of the future path of the federal funds rate. Even though the Fed’s announcement had no direct implications for the conduct of U.K. monetary policy, the timing of the drop in expectations in Figure 10 suggests that the Fed’s announcement may have spilled over to financial market expectations about the likely future path of U.K. as well as U.S. monetary policy.<sup>26</sup> The Fed’s announcement may also have carried additional weight in the U.K. when viewed against the backdrop of weakening British GDP at the time.

Figure 11 presents additional data on financial market interest rate expectations from the U.K. options market. On each day from July 2008 through December 2012, Figure 11 plots the

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<sup>26</sup>We do not take a stand on why this might be so, but note that there could be several reasons. For example, financial market participants may have thought that the Bank of England would be likely to follow the Fed’s example and issue a similar statement of forward guidance. Alternatively, markets could have taken the Fed’s announcement as a signal that the global economic and financial outlook was worse than they had thought.



**Figure 11.** Probability of U.K. sterling Libor rate being less than 75 bp in twelve months' time, estimated from options data. See text for details.

probability that the 3-month sterling Libor rate would be less than 75 bp in twelve months' time, using the risk-neutral probability density functions for sterling Libor computed by the Bank of England. Early in 2008, the options market assigned essentially zero probability to sterling Libor being below 75 bp in one year's time. But even in 2009 and the first half of 2010—a period that includes the depths of the recession—this probability remained low, fluctuating between roughly 10 and 20 percent. Market participants apparently expected the Bank of England to raise interest rates within just a few quarters, either because the U.K. economy would bounce back quickly from the recession or because U.K. inflation would rise above the Bank's target. (This finding parallels Swanson and Williams' (2013) findings for the U.S., where financial markets also incorrectly expected interest rates to rise quickly.) This probability rises and falls along with the outlook for the U.K. economy and monetary policy, but only beginning in August 2011, and again in May–June 2012, do we see the probability rise to a consistently higher level.<sup>27</sup>

Like the Consensus survey data, these results corroborate our findings for intermediate-

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<sup>27</sup>The period May–June 2012 was dominated by financial market concerns about the European sovereign debt crisis spilling over from Greece to larger eurozone countries such as Spain and Italy. Thus, the sharp increase in the length of time the zero bound was expected to bind in the U.K. appears to be related to the worsening economic outlook in Europe.

maturity gilt yields in Figure 5 and suggest that financial markets did not expect Bank Rate to remain at its effective lower bound for more than a few quarters, until late 2011. This can explain why the sensitivity of intermediate-maturity gilt yields to news is so high throughout 2010 and 2011, despite the severity of the recession.

Our discussion up to this point has focused on the U.K., but our results for Germany in Figure 6 provide an interesting contrast. For Germany, it's not clear that financial markets viewed the level of 1 percent as an effective floor on the ECB's monetary policy rate in 2009–12. In fact, the ECB lowered the main refinancing rate to 0.75 percent on July 11, 2012, and lowered it further to 0.5 percent on May 8, 2013. Thus, *ex post*, 1 percent was not a floor on the ECB's policy rate. Moreover, the ECB actually *raised* the refinancing rate twice between 2009 and 2012, to 1.25 percent on April 13, 2011, and to 1.5 percent on July 13, 2011. The fact that the ECB was raising rates during this period suggests that its desired monetary policy rate was not much constrained by a floor of 1 percent earlier in 2011, and perhaps not even in 2009–10.

Our results for Germany in Figure 6 are consistent with this view. Between 2008 and mid-2012, 1- and 2-year bund yields responded to macroeconomic announcements by essentially as much as in normal times. Only beginning in the second half of 2012—around the time the ECB cut the main refinancing rate to 0.75 percent—do we see 1- and 2-year bunds begin to behave in a more constrained manner.

### 5.3 The Bank of England's Purchases of Longer-Term Gilts

Between 2009 and the end of our sample, the Bank of England undertook a series of large-scale purchases of longer-term gilts on the open market, amounting to about £375 billion in total. Although standard representative-agent asset pricing models do not allow the quantity of a security in the market to affect its price, Vayanos and Vila (2009) provide a modern, arbitrage-free foundation for the earlier “portfolio balance” and “preferred habitat” models of Tobin (1958) and Modigliani and Sutch (1966).<sup>28</sup> Intuitively, if investors are heterogeneous and differ in their preferences for various bond maturities, and if arbitrage across maturities is limited, then the supply of longer-term bonds in the market can have important effects on longer-term bond yields. Thus, even if a central bank's

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<sup>28</sup>See also Hamilton and Wu (2012), who relate the Vayanos-Vila model to a standard arbitrage-free affine term structure model to estimate quantity effects.

monetary policy rate is constrained by the zero lower bound, it may nevertheless be able to affect longer-term interest rates through large-scale purchases of longer-term bonds on the open market.

For example, on March 5, 2009, the Bank of England lowered Bank Rate to 0.5 percent and, because it viewed this as an effective lower bound on the monetary policy rate, announced it would purchase £75 billion of longer-term gilts on the open market over the next three months. While Bank Rate has remained at this floor over subsequent years, the Bank of England has conducted several more rounds of large-scale gilt purchases.<sup>29</sup> These purchases amounted to about 29 percent of total gilts in the hands of the private sector—a substantial fraction—and an even greater percentage of longer-term gilts (Joyce et al. 2011).

Empirically, several studies suggest that such large-scale purchases of government bonds affect the yields of those securities. Joyce et al. (2011) and Christensen and Rudebusch (2012) study the effects of the Bank of England's asset purchases in particular, while Bernanke et al. (2004), Krishnamurthy and Vissing-Jorgensen (2011, 2012), Gagnon et al. (2011), and Swanson (2011) study the effects of changes in the supply of U.S. Treasury securities on U.S. Treasury yields over a variety of different episodes and using a variety of methods.

These empirical studies suggest that the Bank of England's gilt purchases had a significant effect on longer-term gilt yields. They also suggest that changes in financial markets' expectations of *future* gilt purchases by the Bank of England would affect yields. That is, as the U.K. economic outlook varies over time, financial market expectations regarding the size of Bank asset purchases would tend to vary, and we would expect to see longer-term gilt yields vary in line with these changes in expectations; that is, we would expect to see these yields continue to respond to major macroeconomic announcements. Even when Bank Rate itself was constrained by an effective lower bound of 0.5 percent, variations in the size of the Bank of England's asset purchase program represent an additional channel—along with Bank Rate expectations—through which longer-term gilt yields can continue to respond to news.

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<sup>29</sup>On May 7, 2009, the Bank announced it would expand the size of this program by an additional £50–125 billion, and on November 5, 2009, the program was expanded again, to a total size of £200 billion. The Bank's holdings remained at this level until October 2011, at which point they began to be increased again in response to a weakening economic outlook for the U.K. On Oct. 6, 2011, the Bank announced it would increase the size of its asset purchase program to £275 billion; on Feb. 9, 2012, the program was increased again to £325 billion; and on July 5, 2012, the program was increased to £375 billion. As of this writing, the size of the Bank of England's gilt holdings remains at about £375 billion. Additional details of the Bank's purchases are provided in Joyce et al. (2011) and on the Bank of England's web site.

In the bottom panels of Figure 5, then, it is perhaps not surprising that 5- and 10-year gilts are not significantly attenuated in their sensitivity to news. Even though Bank Rate was at its effective lower bound throughout this period, and 2- and 3-year gilts behaved in a constrained manner, gilts at the 5- and 10-year maturities can continue to respond to news in much the same way as in normal times.

#### 5.4 Implications for the Fiscal Multiplier

As discussed in Swanson and Williams (2013), our empirical results have important implications for the growing literature on the fiscal multiplier at the zero lower bound (e.g., Christiano et al. 2011, Woodford 2011).<sup>30</sup> An important finding of that literature is that the fiscal multiplier is larger the greater the fraction of the change in government spending that is expected to take place while the monetary policy rate is at zero.<sup>31</sup> Put differently, for a given path of fiscal stimulus, the multiplier is larger the longer the zero lower bound is expected to constrain the monetary policy rate.

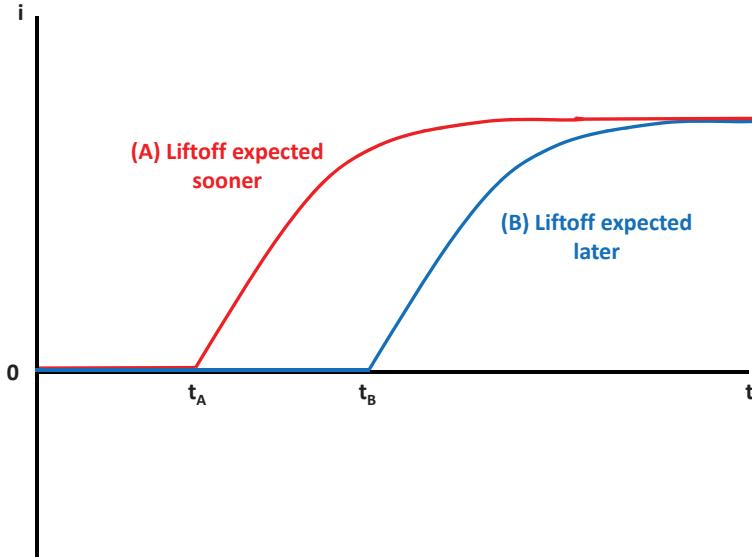
Figure 12 illustrates two possible scenarios for the expected path of short-term interest rates. In scenario A (the red line), the short-term rate is expected to lift off from the zero bound relatively quickly, at time  $t_A$ . In scenario B (the blue line), the short-term rate is expected to lift off later, at  $t_B > t_A$ . According to the analysis in Woodford (2011) and Christiano et al. (2011, henceforth CER), for a given increase or decrease in the expected path of government purchases between time 0 and  $t_B$ , the fiscal multiplier is larger in scenario B than in scenario A, for two reasons. First, in scenario B a greater fraction of the change in government purchases takes place while the short-term interest rate is zero, which increases the fiscal multiplier. Second, in scenario B the zero lower bound is expected to bind for a longer period of time, which by itself also increases the fiscal multiplier, as discussed by those authors.

Our empirical results shed light on the relative plausibility of different scenarios such as A and

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<sup>30</sup> See also Eggertsson (2009), Erceg and Lindé (2010), Eggertsson and Krugman (2012), and DeLong and Summers (2012).

<sup>31</sup> For example, “Our basic result is that the multipliers are higher the larger the percentage of the spending that comes on line when the nominal interest rate is zero” (Christiano et al. 2011, p. 112). “Hence, while there is a positive effect on output during the crisis of increased government purchases at date  $t < T$ , an anticipation of increased government purchases at dates  $t \geq T$  has a *negative* effect on output prior to date  $T$ ” (Woodford 2011, p. 22). “A key lesson from this analysis is that...it is critical that the spending come on line when the economy is actually in the zero bound. Spending that occurs after that yields very little bang for the buck and actually dulls the impact of the spending that comes on line when the zero bound binds” (Christiano et al. 2011, p. 112).



**Figure 12.** Two scenarios for the length of time the short-term interest rate is expected to remain at the zero lower bound: in scenario A (red line), liftoff from the zero bound is expected sooner; in scenario B (blue line), later. For a given increase in the expected path of government purchases between time 0 and  $t_B$ , the fiscal multiplier is larger in scenario B than in A (Woodford 2011, Christiano et al. 2011). Our empirical results shed light on the relative plausibility of scenarios A and B at various times in the U.K. and Germany. See text for details.

B in Figure 12 at various times in the U.K. and Germany. For example, in 2010–11, our findings suggest that financial markets expected the U.K. monetary policy rate to lift off from its effective lower bound in just a few quarters, a relatively short period of time reminiscent of scenario A. In contrast, in 2009 and again from late 2011 through the end of our sample in 2012, our findings suggest that financial markets expected Bank Rate to remain at its lower bound for a longer period of time, similar to scenario B. According to the analysis in CER, when the zero bound is expected to constrain the monetary policy rate for a relatively short period of time—4 quarters or less—the fiscal multiplier is essentially no different from normal.<sup>32</sup> Only when the zero bound is expected to bind for a longer period of time—either 8 or 12 quarters in CER’s analysis—do those authors find the fiscal multiplier to be substantially greater than normal.

Based on the results in CER and our own estimates of the length of time markets expected the zero bound to constrain short-term interest rates in the U.K. and Germany, we conclude that the fiscal multiplier in the U.K. was likely close to normal from 2010 to late 2011. Only in 2009, and again from late 2011 through the end of our sample in 2012, would we expect the fiscal multiplier to

<sup>32</sup>See Christiano et al. (2011), footnote 12.

approach the larger values estimated by CER.<sup>33</sup> For Germany, our estimates imply that the fiscal multiplier was probably close to normal throughout 2008–late 2012. Only beginning in the second half of 2012, when 2-year bund yields stop responding significantly to news, would we expect the fiscal multiplier to take on the larger values estimated by CER.

More generally, Figure 12 suggests that the sensitivity of intermediate-maturity bond yields to economic news is a good indicator of the relative size of the fiscal multiplier. In scenario B, when the zero bound is expected to constrain short-term interest rates for a longer period of time, intermediate-maturity bond yields are less sensitive to news than in scenario A. Thus, as a general rule, periods when the fiscal multiplier is larger are also periods when intermediate-maturity bond yields are less sensitive to economic news, consistent with the standard IS-LM intuition of a smaller degree of crowding out.

## 6 Conclusions

In this paper, we applied the methods of Swanson and Williams (2013) to measure whether and to what extent exchange rates and interest rates in the U.K. and Germany have been affected by the zero lower bound on nominal interest rates. Our estimates provide both a quantitative measure of the severity of the effects of the lower bound on each bond yield (or exchange rate) and a statistical test for the periods during which that yield (or exchange rate) was affected.

We find that both the USD/GBP and USD/DM-EUR exchange rates were essentially unaffected by the zero lower bound throughout our sample. Even though short-term interest rates in the U.S. and U.K. were substantially constrained from 2009–12, the current level of the exchange rate is determined in theory by the present value of the sum of *future* interest rate differentials between the two countries. As a result, the exchange rate behaves much like a longer-term interest rate differential, at least as far as the zero bound is concerned.

For U.K. gilts, we find that interest rates with a year or more to maturity were surprisingly responsive to news from 2010 through late 2011. Only in 2009, and from late 2011 through the

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<sup>33</sup>It is interesting that financial markets' expectation of a quick liftoff from the lower bound in 2010–11 turned out to be incorrect ex post. Nevertheless, as is clear from Woodford's (2011) analysis, it is the private sector's *expectations* at time  $t$  regarding the future path of short-term interest rates and government spending that is crucial for determining the effect on output at time  $t$ .

end of our sample in 2012, do we see the sensitivity of intermediate-maturity gilt yields to news fall close to zero. There appear to be two main reasons for the late-2011 decline in sensitivity: First, the U.K. economic outlook began to deteriorate in late 2011, which would have pushed U.K. monetary policy expectations lower. Second, the Federal Reserve’s announcement in August 2011 that it expected to keep interest rates unchanged “through at least mid-2013” may have spilled over to affect interest rate expectations in the U.K. as well.

For German bunds, we find that interest rates with a year or more to maturity responded to news about normally until the second half of 2012. At that time, the European Central Bank cut its main refinancing rate below 1 percent for the first time, to 0.75 percent. Prior to that time, interest rates in Germany appear to have been essentially unaffected by the zero lower bound.

Our results have important implications for both monetary and fiscal policy. For monetary policy, our findings imply that policymakers in the U.K. and eurozone had substantial room to affect medium- and longer-term interest rates from 2010–late 2011 in the U.K., and until at least late 2012 in Germany. This is true even though the Bank of England’s monetary policy rate was at an effective floor of 0.5 percent throughout 2009–12.

For fiscal policy, our empirical findings for the U.K. and Germany, together with the analysis in Christiano et al. (2011), suggest that the fiscal multiplier was probably close to normal in the U.K. from 2010 to mid-2011, and in Germany until at least late 2012. Only in late 2011 or late 2012, when intermediate-maturity bond yields in these two countries began to show reduced sensitivity to news, would our results suggest that the fiscal multiplier approached the larger values estimated by Christiano et al. (2011) and other authors.

More generally, the methods of Swanson and Williams (2013), which we have used in the present paper, can be extended beyond the U.S., U.K., and Germany to any economy for which sufficiently rich high-frequency data are available. In particular, it would be very interesting to see our methods applied to other countries that have faced the zero lower bound in recent years, such as Japan, Canada, Sweden, and other Euro area countries.

## A Appendix

### A.1 Macroeconomic Data Releases and Survey Forecasts

As discussed in Section 3.2, we obtained data on major macroeconomic data releases and financial market expectations of those releases from two sources: Bloomberg Financial Services and Money Market Services (MMS). These data are available for purchase from Bloomberg and from Haver Analytics, which bought the rights to the historical MMS data, and continues to conduct the MMS survey.

Both Bloomberg and MMS survey financial market institutions and professional forecasters about their expectations for upcoming major data releases, and we take the median survey response as our measure of the financial market expectation. The MMS survey is conducted weekly, on the Friday before each statistic is released. The Bloomberg survey can be updated at any time by survey participants up until the night before the release. Both Bloomberg and MMS also report the actual value of the data as it was released a few days later, so that it is easy to compute the median survey forecast error as the actual released value of the data less the median survey forecast.

Bloomberg survey data begin around 1996 or 1997 for most major macroeconomic series in the U.S. and elsewhere. Data from MMS go back further, to about 1990 or earlier for most major U.S. macroeconomic announcements, to about 1993 for British announcements, and to about 1995 for German announcements. When the Bloomberg and MMS survey data overlap, they agree very closely, since they are surveying essentially the same set of financial institutions and professional forecasters. In our analysis in this paper, we give priority to the Bloomberg forecast data when it is available, for two reasons: first, the Bloomberg data is in principle a few days “fresher” (although in practice there is no discernible difference between the corresponding MMS and Bloomberg forecasts); and second, because the Bloomberg data are more readily available to us for the past few years.

The nine major U.S. macroeconomic data releases we include in our regressions in this paper are reported in Table A1. Both Bloomberg and MMS provide data for additional U.S. macroeconomic data releases (such as auto sales, new home sales, leading indicators, and several others), but these did not have a statistically significant effect on either U.K. or German yields or exchange

Macroeconomic Series	Units	Money Market Services/Bloomberg Identifiers	Historical Standard Dev. of Surprises
Capacity Utilization	index, out of 100	M111CU, CPTICHNG	0.34 index points
Consumer Price Index excl. Food & Energy	pct. change from previous month	M111CPCM, CPUPXCHNG	0.09 percentage points
Real GDP (advance)	pct. change from previous quarter	M111GPAA, GDAPADVN	0.77 percentage points
Initial Claims for Unemp. Insurance	thousands of workers	M111IC, INJCJC	18.6 thousand workers
ISM/NAPM Survey of Manufacturers	index	M111PMIF, NAPMPMI	2.01 index points
Nonfarm Payrolls	change from prev. month (000s)	M111ED, NFPTCH	97.9 thousand workers
Producer Price Index excl. Food & Energy	pct. change from previous month	M111PPCM, PXFECCHNG	0.26 percentage points
Retail Sales ex. autos	pct. change from previous month	M111RSXM, RSTAXMOM	0.43 percentage points
Unemployment Rate	pct. of labor force	M111EUR, USURTOT	0.15 percentage points

**Table A1.** Details of major U.S. macroeconomic announcements included in our regression analysis. Historical standard deviation of surprises is for the period 1990–2012. See text for details.

rates in our regressions, so we dropped those additional series in the interest of parsimony.

The first column of Table A1 reports the series name. In some cases, Bloomberg and MMS may collect data on a few different versions of a given series, such as the percent change from month to month and the percent change over the past 12 months. The second column of Table A1 reports the version of each series used in our analysis; typically this is the month-to-month change if available, since that is the version that is most frequently cited and discussed in the U.S. financial press. The third column of the table reports the MMS and Bloomberg database identifiers for each data series, with the MMS identifier reported first. The final column of the table reports the historical standard deviation of the *surprises* in the series—that is, the time series standard deviation of the median survey forecast errors for that series—from January 1990 through December 2012.

Table A2 reports the details for the corresponding major U.K. macroeconomic series used in our regressions. In contrast to the U.S., we typically use the percent change from the previous

Series Name	Units	Money Market Services/Bloomberg Identifiers	Historical Standard Dev. of Surprises
Average Earnings	pct. change from previous year	M112AEPY	0.27 percentage points
Real GDP (advance)	pct. change from previous year	M112GPPY, UKGRABIY	0.26 percentage points
Manufacturing Production	pct. change from previous year	M112MFPIY, UKMPIYOY	0.75 percentage points
Producer Price Index, Net Input	pct. change from previous year	M112PPIY, UKPPIY	1.29 percentage points
Retail Sales Volume exc. Autos & Fuel	pct. change from previous year	M112RSRY, UKRVAYOY	0.87 percentage points
Retail Price Index excl. mortgage interest	pct. change from previous year	M112RPXY, UKRPXYOY	0.18 percentage points
Unemployment Claimant Count	change from prev. month (000s)	M112EUD	14.2 thousand workers

**Table A2.** Details of major U.K. macroeconomic announcements included in our regression analysis. Historical standard deviation of surprises is for the period 1993–2012. See text for details.

year rather than the month-to-month change for two reasons: first, the change from a year ago is the version that is typically cited and discussed in the U.K. financial press; and second, MMS and Bloomberg data for the month-to-month changes typically do not go back as far in time as the one-year changes and are not covered by as large a set of forecasters. For two of the series used in our analysis—average earnings and the unemployment claimant count—we were unable to obtain survey data from Bloomberg at all, so we purchased the MMS versions of those series up through the end of 2012.

As for the U.S., both MMS and Bloomberg collect data on other major U.K. macroeconomic announcements not listed in Table A2 (for example, the unemployment rate, industrial production, a producer price index for outputs, and several others). We did not include these other series in our analysis because they did not have a statistically significant effect on either U.K. or German interest rates or exchange rates over our sample.

Table A3 reports the details for the corresponding major German macroeconomic series used in our regressions. Like the U.S., but in contrast to the U.K., we typically use the percent change from the previous month for each series, since that is the version of the data which typically had

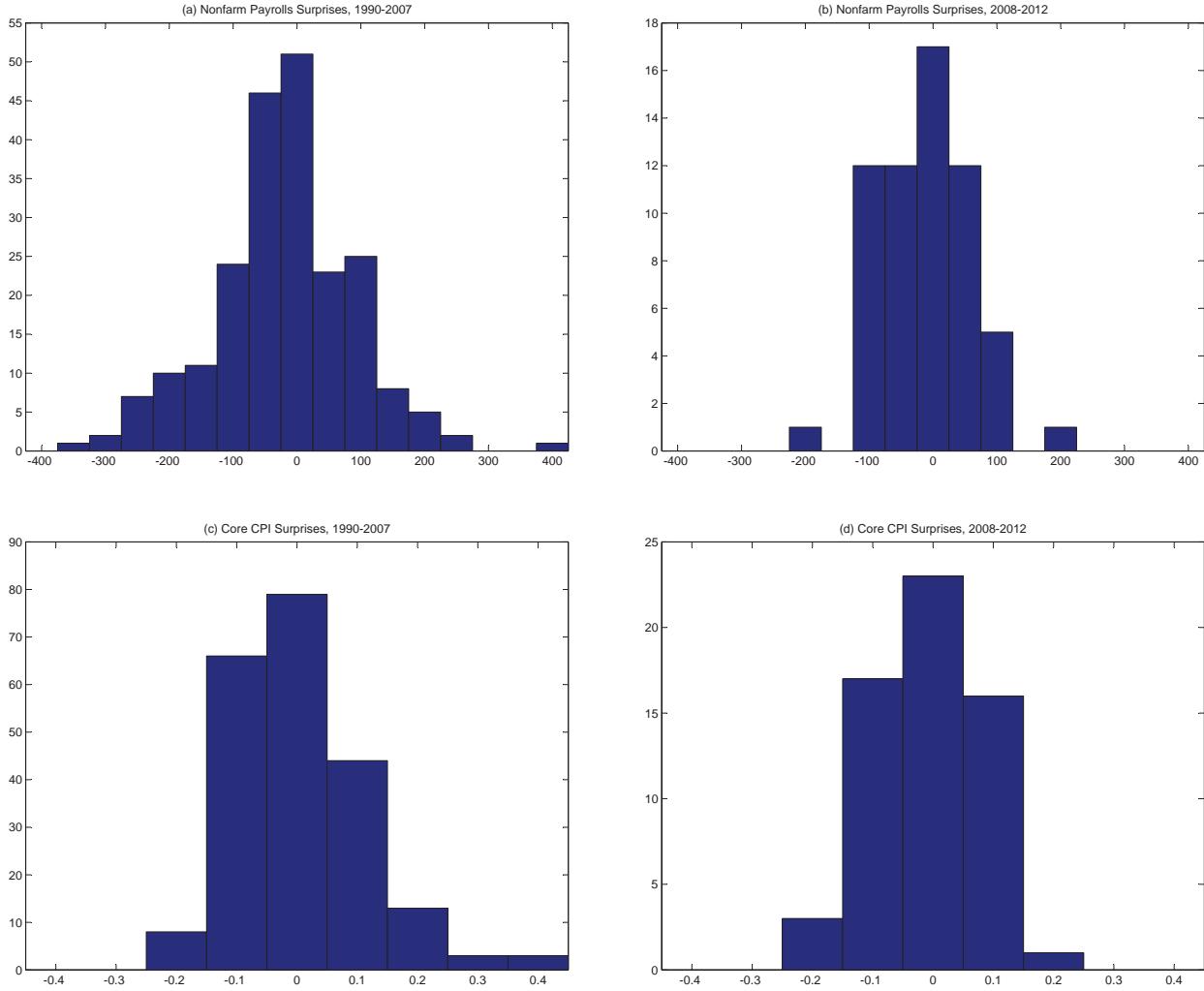
Series Name	Units	Money Market Services/Bloomberg Identifiers	Historical Standard Dev. of Surprises
Consumer Price Index (preliminary)	pct. change from previous month	GECPIM, GRCPPIPMM GRCP20MM	0.11 percentage points
Real GDP (preliminary)	pct. change from previous quarter	GEGDPPGQ, GRGDPPGQ	0.16 percentage points
IFO Business Climate Conditions Survey	index	GEIFOBC, GRIFBUS	1.24 index points
Retail Sales	pct. change from previous month	GERETAILM, GRFRIAMM	2.17 percentage points
Unemployment Claims	change from prev. month (000s)	GEUNEMPC, GRUECHNG	28.5 thousand workers

**Table A3.** Details of major German macroeconomic announcements included in our regression analysis. Historical standard deviation of surprises is for the period 1995–2012. See text for details.

the longest history and the largest number of forecasters in the MMS and Bloomberg surveys.

For Germany, the MMS survey data for most series do not begin until about 1995 or 1996. In addition, although East and West Germany were officially reunified in 1990, German statistical agencies did not start reporting data for unified Germany until about 1995 in most cases. Thus, our sample for Germany begins in 1995.

As for the U.S. and U.K., both MMS and Bloomberg collect data on other major German macroeconomic series than those listed in Table A3 (such as industrial production and a producer price index, among others), but these did not have a statistically significant effect on either German or U.K. interest rates or exchange rates. Although it seems surprising that so few German macroeconomic data releases would have a significant effect on German interest rates, this finding has also been reported by other authors (e.g., Andersson et al., 2006, Ehrmann et al., 2011). One often-cited explanation is that German macroeconomic data are released with a longer lag than U.S. macroeconomic data, and thus the German data have a lower information content than the corresponding U.S. releases. If the U.S. data serve as good leading indicators for the future values of the German data, that could also help to explain why German bonds respond *more* to U.S. macroeconomic announcements than to domestic announcements (see Table 4 in the main text).



**Figure A1.** Top panels depict empirical distribution of the surprise component of U.S. nonfarm payrolls announcements from (a) 1990–2007 and (b) 2008–12, rounded to the nearest 50 thousand workers. Bottom panels depict the distribution of U.S. core CPI surprises from (c) 1990–2007 and (d) 2008–12, rounded to the nearest 0.1 percent. The surprise distributions of these and other macroeconomic data releases are relatively similar pre- and post-crisis. See text for details.

## A.2 Distribution of Macroeconomic Data Surprises Pre- and Post-2008

In our main empirical regressions (12) and (13), the surprise component of each data release in  $X_t$  can be regarded as strictly exogenous, under the assumption that our survey expectations data incorporate all relevant information as of the day before the release. (Under this assumption, the surprise component of each data release is independent of all past and future values of the interest rate changes on the left-hand side of these regressions.) To the extent that regressions (12) and (13) are correctly specified, strict exogeneity then implies that the empirical distribution of the

macroeconomic surprise data  $X_t$  is irrelevant for our estimates of the relative response coefficients  $\beta$  or time-varying sensitivity coefficients  $\delta$ .

Nevertheless, one might be concerned that regression specifications (12) and (13) are simplifications that assume a linear structure with respect to  $X_t$ . As a result, it would be reassuring if the distribution of data surprises  $X_t$  in 2008–12 was not dramatically different from our benchmark sample from the mid-1990s to 2000, or to 2007.

In fact, the distribution of these macro data surprises is similar across these samples. This can be seen in Figure A1, which plots the surprise component of U.S. nonfarm payrolls and U.S. core CPI announcements over the 1990–2007 and 2008–12 periods. Results for other macroeconomic data releases and the 1990–2000 period are similar. This finding might seem puzzling at first given the severity of the 2007–09 recession, but one should bear in mind that financial markets were quick to realize the severity of the downturn, so financial market expectations of the data fell about in line with the decline in the data itself. As a result, the surprises in the data releases, relative to the one-day-ahead expectations, do not look very different from earlier periods.

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