#### Misunderstanding nonlinear prices: Evidence from a natural experiment

BLAKE SHAFFER, STANFORD AND UNIVERSITY OF CALGARY NBER WORKSHOP ON ELECTRICITY MARKETS AND REGULATION MAY 2019



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... but what if our expectations are wrong?

## Efficient rate design

- 1. Get prices right
- 2. Understand how consumers *actually* respond to prices, and to which?!?
- 3. See #1

# 1. Getting prices right

Long history...

• Kahn, Boiteux, Joskow, Borenstein,...

"Set P=MSC" (... then deal with fixed cost recovery)

- Borenstein and Bushnell (2019):
  - Look at whether prices in the US are "too high or too low" based on marginal price vs marginal social cost

#### 2. How do consumers actually respond

- Information: Jessoe and Rapson (2012)
- Moral suasion: Ito, Ida & Tanaka (2018)
- Marginal vs average price: Ito (2014)

• Or... are some just **confused**???

# Ito (2014)

• Finds consumers in southern California respond to average price, not marginal price

If this is the case, policies based on marginal pricing may not be efficient



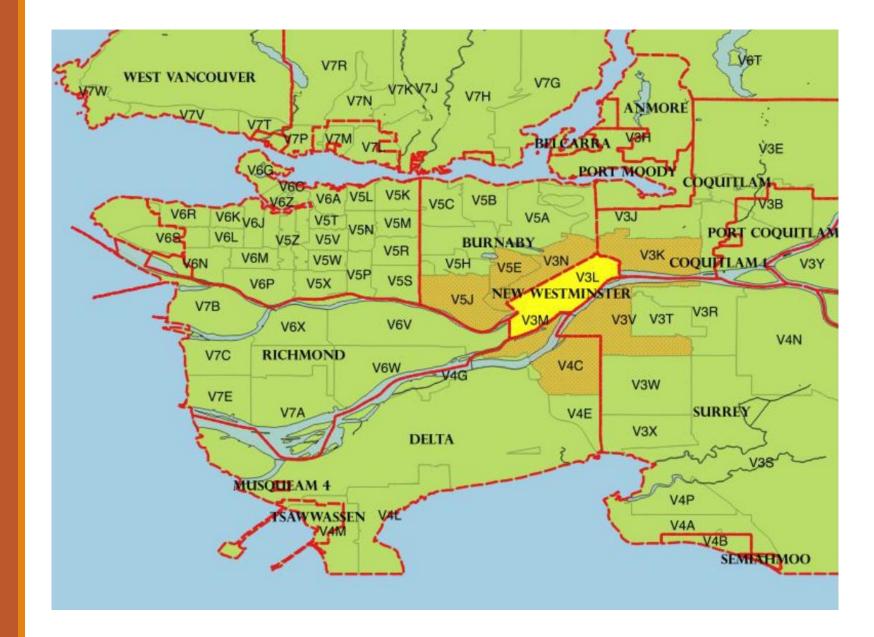
- Looks at introduction of increasing-block pricing in British Columbia in 2008
- Takes advantage of well-placed control group that stayed on a flat rate

#### Map of Lower Mainland of BC

In 2008, B.C. Hydro switched to an increasing block rate.

The city of New Westminster (YELLOW) remained on a flat rate.

I have monthly billing data for all New Westminster customers and B.C. Hydro customers in the regions that border New Westminster (ORANGE)

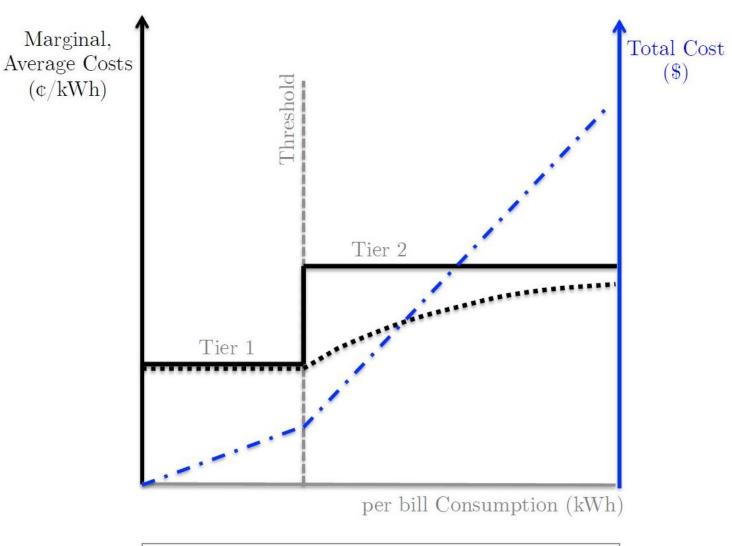


#### Increasing-block rate structure

Marginal price has a low price tier up to a common threshold, then jumps to a high price tier.

Average price begins to rise after the threshold in a concave asymptotic fashion towards the high tier.

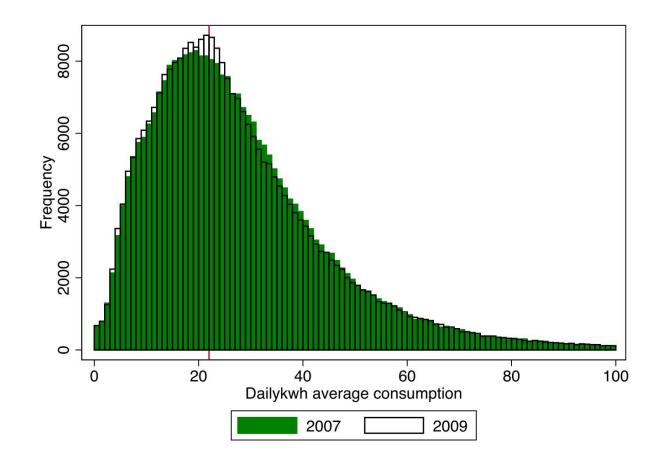
The **slope of total cost** kinks (steeper) at the threshold.





#### • Bunching

- Encompassing test
- Conditional DD

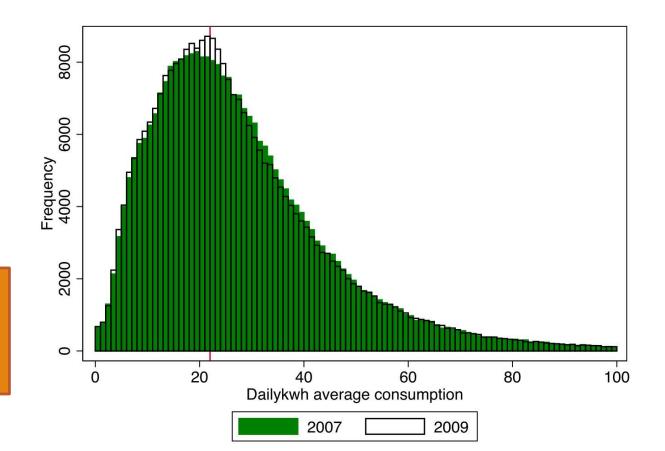


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#### Marginal price response!

Estimated elasticity ~ -0.05



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 Table 2: ELASTICITY ESTIMATES USING IV METHOD

 DEPENDENT VARIABLE: Δln dailykwh

 (1)
 (2)
 (3)

 Δln MP
 -0.136
 -0.141

 (0.007)
 (0.010)

 Δln AP
 -0.133
 0.010

 .
 (0.009)
 (0.013)

Standard errors clustered at household level in parentheses.

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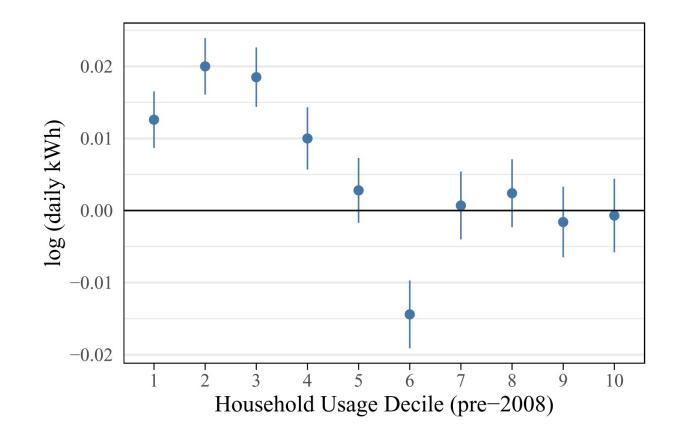
#### Marginal price response!

Estimated elasticity ~ -0.14

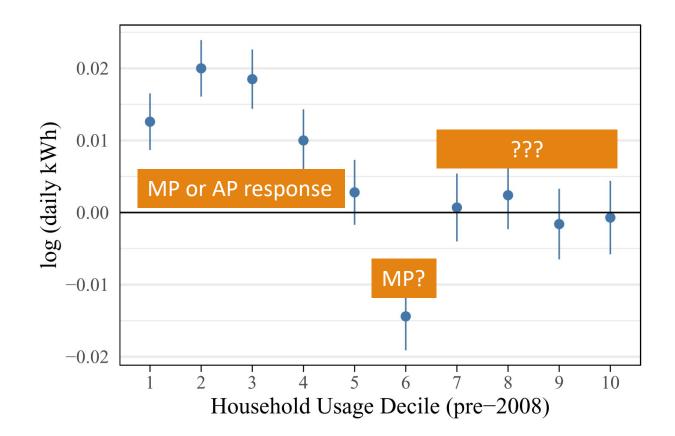
Table 2:	ELASTICIT	Y ESTIMAT	ES USING	IV method
Dependent variable: $\Delta \ln dailykwh$				
	(1	) (2	2) (	(3)
∆ln	MP -0.1	.36	0	.141
	(0.0	07)	. (0.	010)
∆ln	AP .	-0.2	133 0.	010
		(0.0	09) (0.	013)

Standard errors clustered at household level in parentheses.

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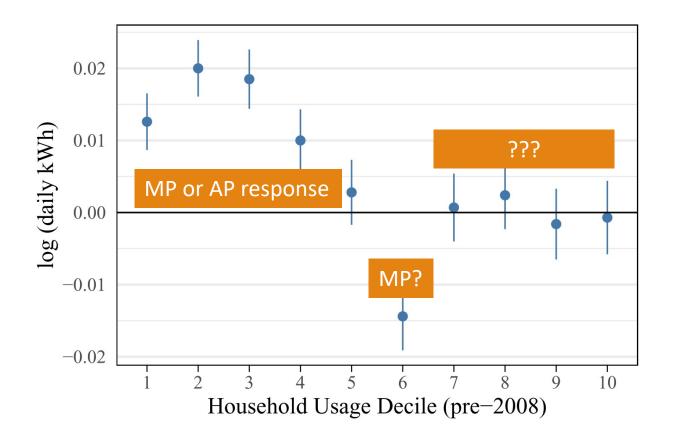


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Something else!?! Can't explain large jump at Decile 6 purely from MP or AP



Could this be explained by *heterogeneity* in types?

i.e. differences in price perception / understanding?

#### Indirect Inference (Gourieroux et. al., 1993)

- Find the mix of types that best rationalizes the data
- Involves matching moments between estimates from the reduced form model to estimates in a (simple) economic model of heterogeneous types
- Solve for parameters (mix of types, elasticity) that minimizes distance between the models

#### Results

I find a mix of the following best fits the data:

- 85% average price responders
- 7% marginal price responders
- 8% "confused" types

## Implications

- Methodological
  - Caution when using bunching estimators with heterogeneity
- Policy
  - > Not achieving conservation goals
- Welfare
  - Confused types have a DWL of 10% of their electricity expenditure

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## Where do we go from here?

- Clearly increasing block tariffs have efficiency issues (potential equity benefits)
- Is it (finally) time for dynamic prices?
  - Better/cheaper sensor and control technology (ability)
  - Growth of discretionary EV charging loads (magnitude)
  - > More supply side variability from RE (need)