

# Outsourcing Service Delivery in a Fragile State: Experimental Evidence from Liberia

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NBER-SI

## How to improve service delivery in fragile states?

- ▶ Give money
  - ▶ Bottleneck imposed by state capacity → Standard development aid is usually least effective in these places (Burnside & Dollar, 2000; Collier & Dollar, 2002)
- ▶ Build state capacity
  - ▶ Hard and slow. Efforts to build stronger institutions often fail (Pritchett & Woolcock, 2004)
- ▶ Outsourcing provision to sidestep “poor governance”
  - ▶ Private management better than public (Bloom & Van Reenen, 2010; Bloom, Sadun, & Van Reenen, 2015)

## Theoretical and empirical analyses of outsourcing suggest caution

- ▶ Contractors have incentives to cut quality on non-contracted/non-monitored processes/outcomes (Hart, Shleifer, & Vishny, 1997)
- ▶ Empirically
  - ▶ Better outcomes in some cases (e.g., water services in Argentina (Galiani, Gertler, & Schargrodsky, 2005))
  - ▶ Failed in others (e.g., prisons in the U.S. (Useem & Goldstone, 2002))

## PPP aims to overcome efficiency/equity trade-off

- ▶ Efficiency: Private schools are on average better managed than public schools (Bloom, Lemos, Sadun, & Van Reenen, 2015; Muralidharan & Sundararaman, 2015)
- ▶ Equity: Fee-charging private schools may increase inequality and sorting (Hsieh & Urquiola, 2006; Lucas & Mbiti, 2012; Zhang, 2014)
- ▶ “Solution”: Public funding with private management (and restrictions on selection)

## This paper: RCT across 185 schools in Liberia

- ▶ Outsource *management* of public schools to private providers
  - ▶ 7% of public primary schools and 12% of students
  - ▶ Randomly assign treatment at the school level (matched-pairs)
  - ▶ Sample students from enrollment records prior to treatment

## This paper: RCT across 185 schools in Liberia

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  - ▶ 7% of public primary schools and 12% of students
  - ▶ Randomly assign treatment at the school level (matched-pairs)
  - ▶ Sample students from enrollment records prior to treatment
- ▶ Treatment increases test scores by  $.19\sigma$  after 1 year
- ▶ Heterogeneity by provider: Highest= $0.26\sigma$ , lowest=0
- ▶ Contracts matter
  - ▶ Removal of students from over-subscribed schools
  - ▶ Dismissal of under-performing teachers
- ▶ Results reflect additional inputs and different management
  - ▶ Non-experimental mediation analysis suggest both mattered

## Relation to the Literature

### 1. Contracting out public services

- ▶ Theory: Hart et al. (1997)
  - ▶ Empirically: Water (Galiani et al., 2005), health (Loevinsohn & Harding, 2005), education (Aslam, Rawal, & Saeed, 2017)
- ⇒ **Contracting out management of public schools**

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### 2. Charter schools

- ▶ Lotteries to overcome endogeneity: Chabrier et. al. (16)
  - ▶ Truncated distribution of estimated effects: Tuttle et. al. (12)
- ⇒ **Treatment effects: Across all schools and providers**

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- ▶ Joint impact of “treatment” *and* the implementing partner
- ⇒ **Same program, same country, different implementers**

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### 4. Service delivery

- ▶ State capacity: (Ladner & Persson, 2009; Besley & Persson, 2010; Muralidharan et al., 2016)
- ⇒ **Outsourcing in the absence of state capacity**

# Outsourcing Service Delivery in a Fragile State

Introduction

Context: Low learning & a weak state

The experiment: Private management of public schools

Results

Final thoughts

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Context: Low learning & a weak state

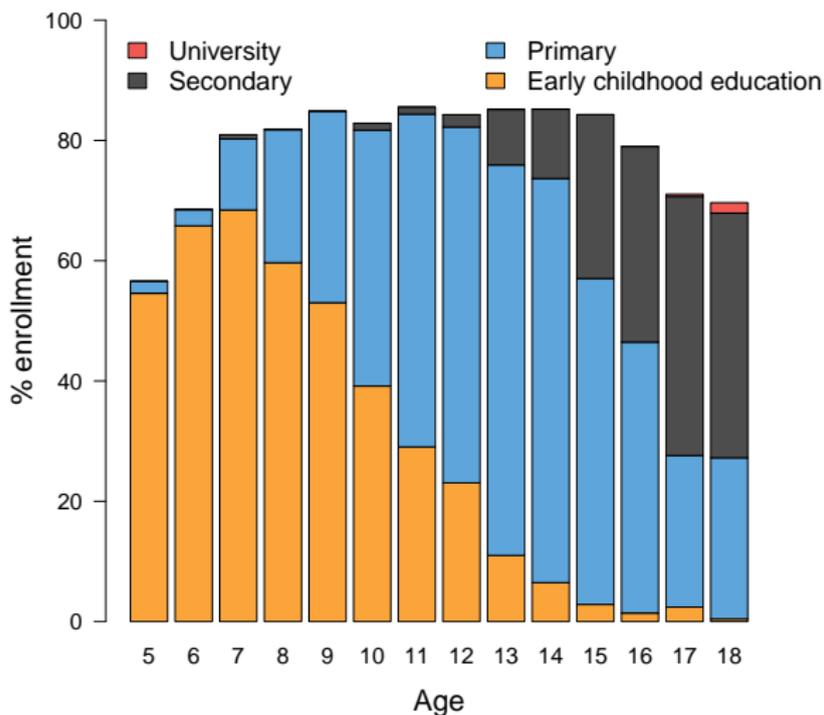
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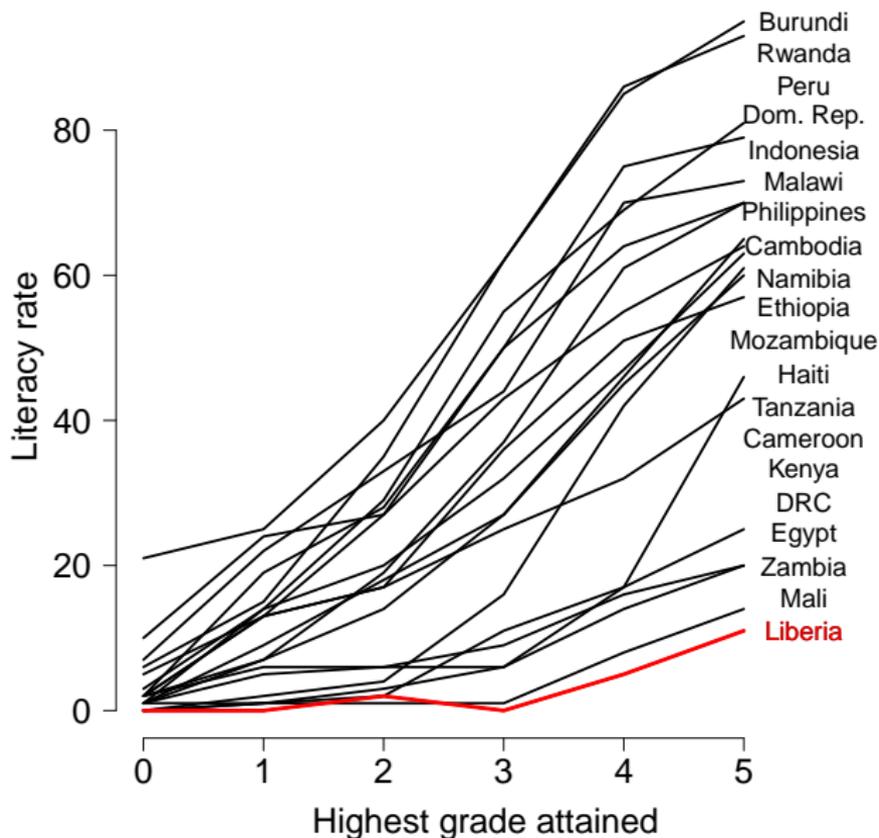


## Low enrollment and backlog of overage children



Note: Based on 2014 Household Income and Expenditures Survey.

# Schooling $\neq$ learning



Source: Oye, Pritchett, and Sandefur (2016)

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## **Liberia is outsourcing education. Can it work?**



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Welcome



Ashes to classes

## Liberia's bold experiment in school reform

*A war-scorched state where almost nothing works tries charter schools*



Print edition | Middle East and Africa >

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The Opinion Pages

chool

# Liberia, Desperate to Educate, Turns to Charter Schools

arter schools



Tina Rosenberg

FIXES JUNE 14, 2016



FT Magazine

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## Liberia is outsourcing education. Can it work?

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## What are “Partnership Schools for Liberia”?

- ▶ 93 schools
- ▶ free
- ▶ non-selective
- ▶ staffed by teachers on government payroll
- ▶ and managed by 8 private contractors
- ▶ with a \$50 per pupil subsidy (+ fundraising)

▶ More details

▶ What do contractors do?

▶ How does this compare to other PPPs?

## 8 Private providers

- ▶ 5 are nonprofit

- ▶ 3 are local

- ▶ 6 were contracted through competitive tender

▶ More details

▶ What do contractors do?

▶ How does this compare to other PPPs?

## Experimental details

- ▶ Endogenous participation in lotteries  $\rightarrow$  population TE
- ▶ Uncover implementer-specific treatment effects
- ▶ Endogenous sorting of students (supply or demand driven)

## Experimental details

- ▶ Endogenous participation in lotteries  $\rightarrow$  population TE
  - ▶ Randomize at the school level
- ▶ Uncover implementer-specific treatment effects
  
- ▶ Endogenous sorting of students (supply or demand driven)

## Experimental details

- ▶ Endogenous participation in lotteries  $\rightarrow$  population TE
  
- ▶ Uncover implementer-specific treatment effects
  - ▶ Endogenous sorting of implementers into regions
  - ▶ Randomize within the pairs that each implementer accepted
  
- ▶ Endogenous sorting of students (supply or demand driven)

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- ▶ Endogenous sorting of students (supply or demand driven)
  - ▶ Sample students from enrollment records prior to treatment
  - ▶ Track them and assign to original schools for analysis (ITT)

## Data

- ▶ **School:** Facilities, expenditure, management.
- ▶ **Teachers:** Socio-demographic, qualifications/experience, knowledge test.
- ▶ **Classroom observations:** Stallings
- ▶ **Students:** 20 students across all grades (2015/2016 log)
- ▶ **Households:** Survey 7-10 HH (only follow ups)

## Time-invariant characteristics are balanced and attrition is low

- ▶ Time-invariant school characteristics are balanced 
- ▶ Time-invariant student characteristics are balanced 
- ▶ Attrition is below 4% and balanced 

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## Empirical specification

$$Y_{isp} = \alpha_p + \beta T_s + \varepsilon_{isp} \quad (1)$$

$$Y_{isp} = \alpha_p + \beta T_s + \gamma X_i + \delta Z_s + \varepsilon_{isp} \quad (2)$$

- ▶  $Y_{isp}$ : Outcome for student  $i$  in school  $s$  and pair  $p$
- ▶  $\alpha_p$ : Matched-pair fixed effects (stratification dummies)
- ▶  $T_s$ : Treatment dummy
- ▶  $X_i$ : Student level controls
- ▶  $Z_s$ : School level controls [▶ show me](#)
- ▶ Clustered s.e. at the school-level

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**Test scores**

Learning gains varied by provider

Contracting details matter

What explains learning gains?

Final thoughts

## Test design

- ▶ One-on-one tests
  - ▶ Literacy cannot be assumed at any grade level
  - ▶ Prevents cheating
- ▶ Single adaptive test for all students
  - ▶ Capture a wide range of abilities
  - ▶ Comparability across grades
- ▶ Item response theory (IRT) to estimate student's ability
  - ▶ Widely used and "best practice" (GRE, SAT, PISA, TIMSS)
  - ▶ Simultaneously estimate the test taker's ability and the difficulty of the questions
  - ▶ Comparability across students (if overlap is imperfect)
- ▶ Normalize the scores with respect to the control group

## Test scores increased by $.19\sigma$

	One year follow-up		
	Difference (1)	Difference (F.E.) (2)	Difference (F.E. + Controls) (3)
English	0.17** (0.08)	0.17*** (0.04)	0.18*** (0.03)
Math	0.17*** (0.07)	0.19*** (0.04)	0.18*** (0.03)
Composite	0.17** (0.07)	0.19*** (0.04)	0.19*** (0.03)
Observations	3,492	3,492	3,492

► Teaching to the test?

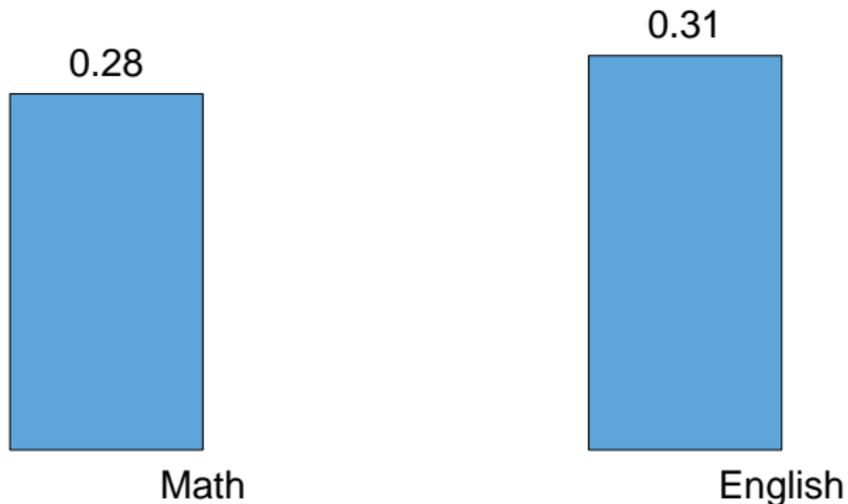
► First wave

► Timing

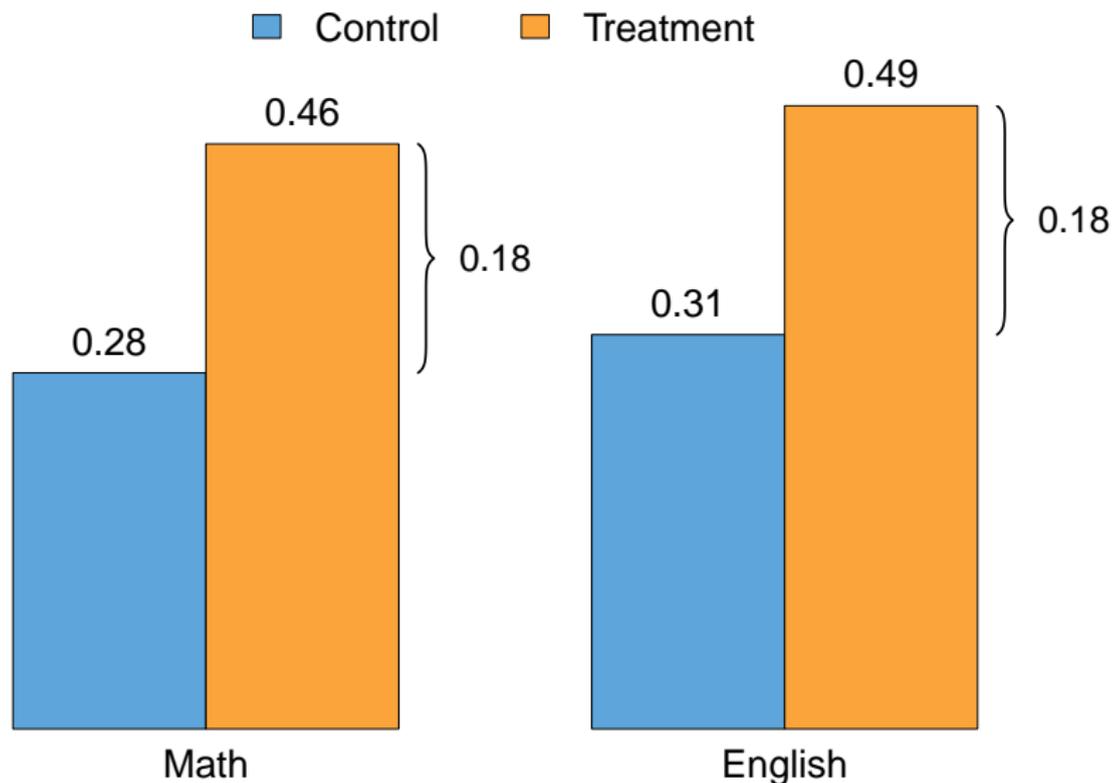
► Without Bridge

“Business as usual” learning is  $\sim 0.3\sigma$  per academic year

■ Control



Treatment is roughly  $\sim 0.62$  extra years of schooling



## Other outcomes

- ▶ No heterogeneity by school characteristics 
- ▶ No heterogeneity by student characteristics 
- ▶ No evidence of student selection 
- ▶ No effect on enrollment (more on this soon) 

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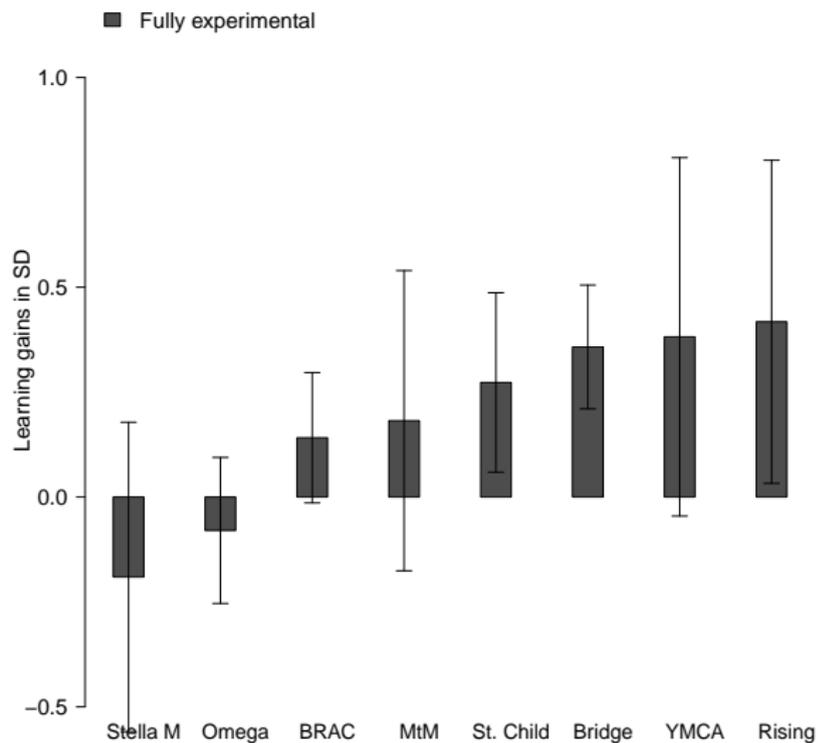
**Learning gains varied by provider**

Contracting details matter

What explains learning gains?

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## Learning outcomes by provider



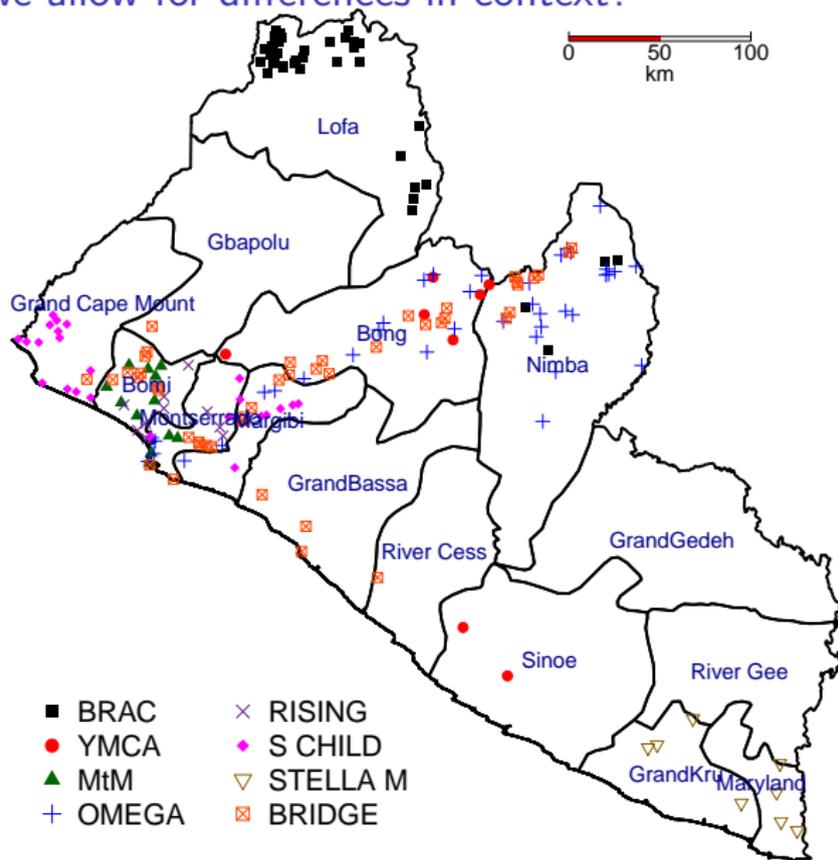
## Two problems when comparing providers

### 1. They work in different contexts

- ▶ Raw estimates for each provider are correct (internal validity)
- ▶ But they aren't immediately comparable (external validity)

### 2. Sample sizes for most providers are small

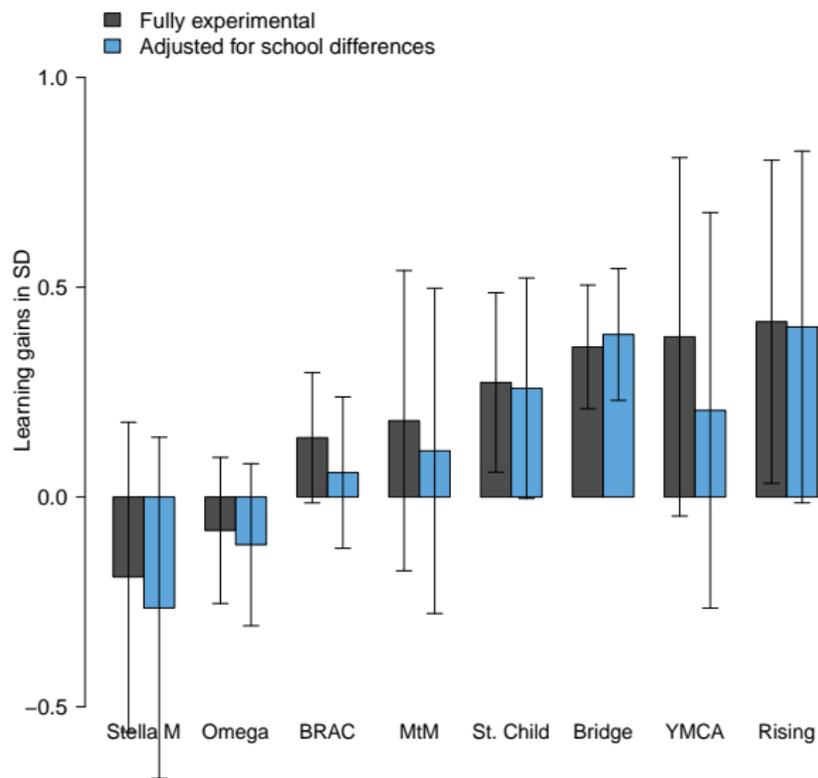
# 1. How do we allow for differences in context?



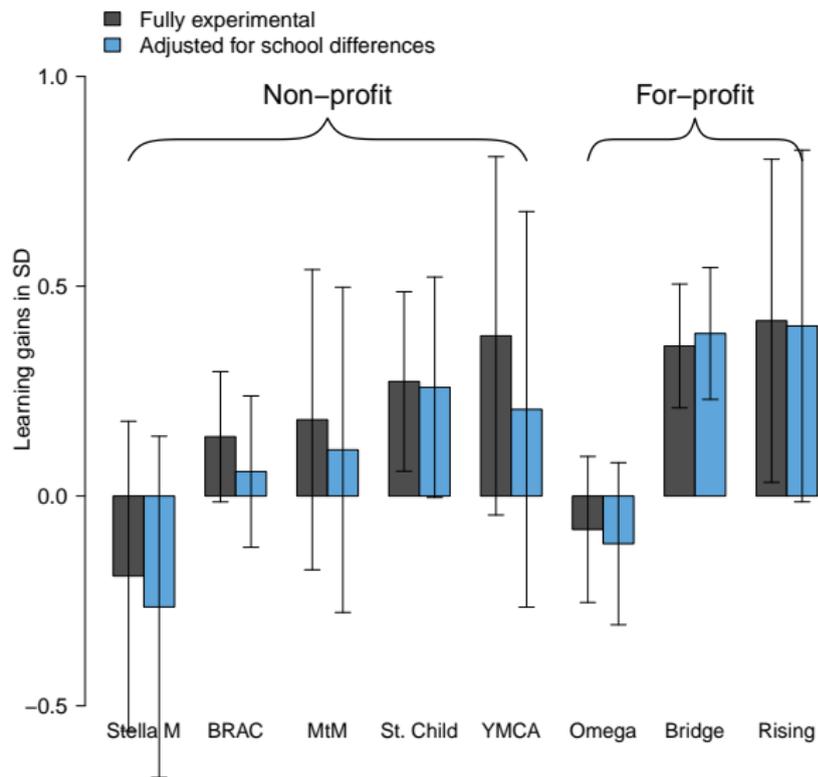
# 1. How do we allow for differences in context?

- ▶ Control for school characteristics
  - ▶ Some schools will score better for reasons unrelated to treatment
- ▶ Control for the interactions of characteristics with treatment
  - ▶ Raising scores through treatment will be easier in some contexts

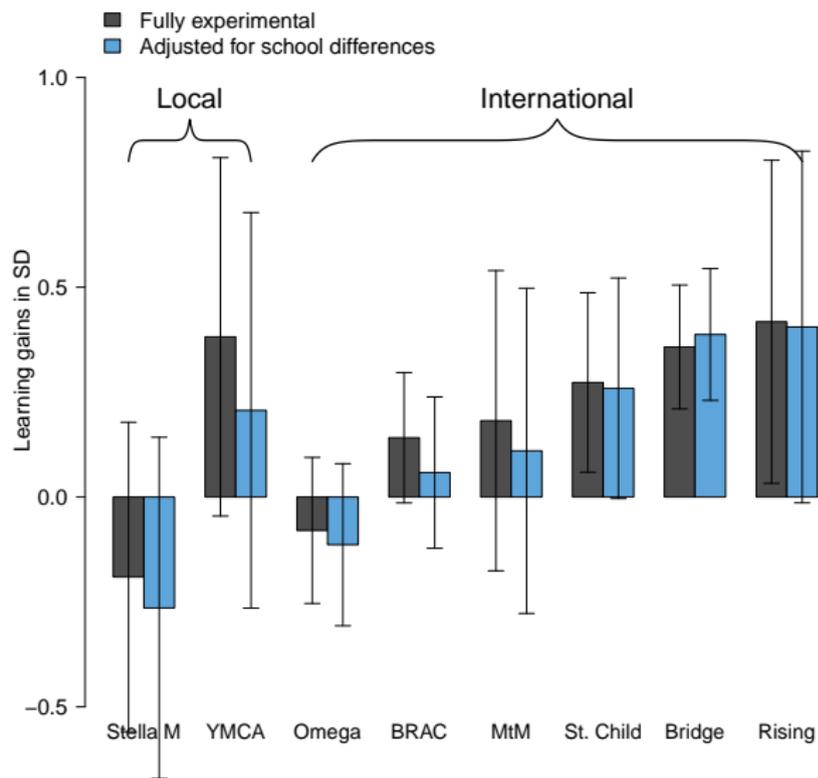
## Learning outcomes by provider



## Learning outcomes by provider



## Learning outcomes by provider



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**Contracting details matter**

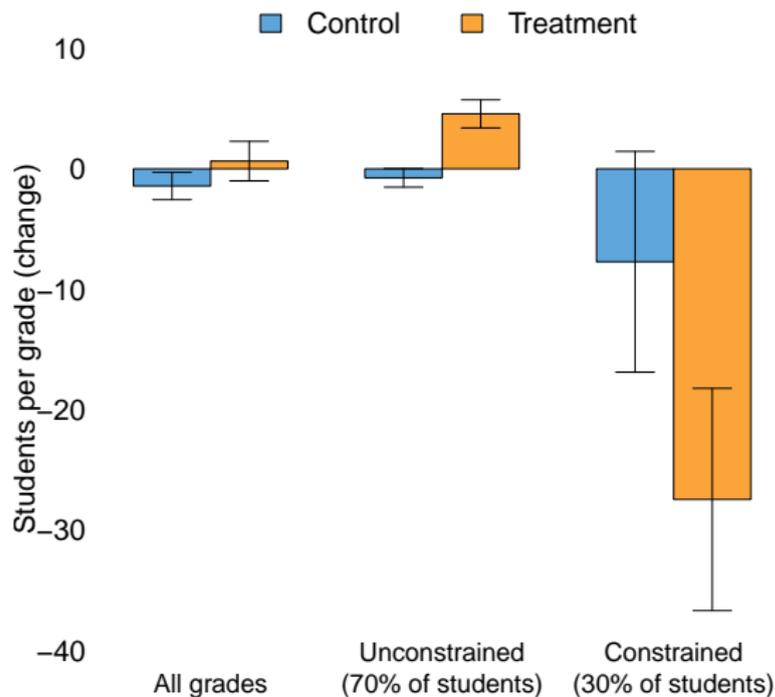
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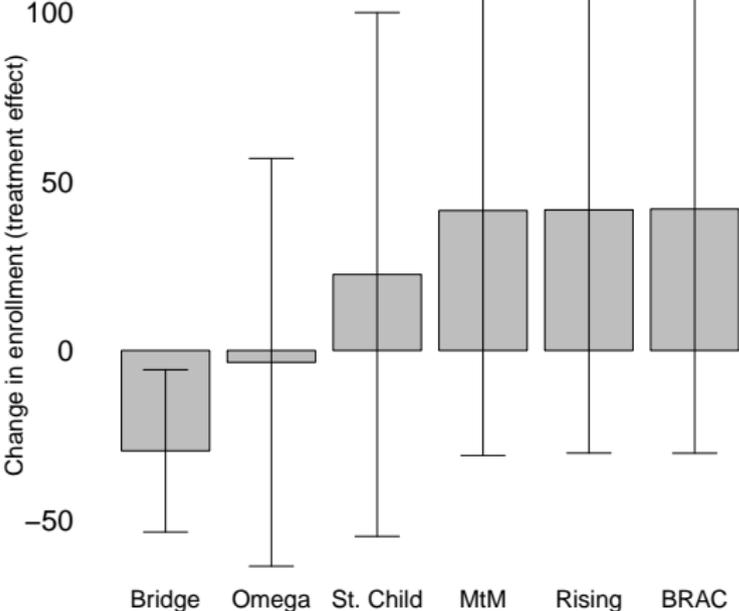
## Relevant contract details

- ▶ All contractors allowed to cap class sizes
- ▶ Largest provider bypassed the competitive procurement and negotiated a bilateral agreement
  - ▶ Lump-sum grants (as opposed to per-pupil funding)
  - ▶ Limitations on removing government teachers verbally stipulated (as opposed to written in the contract)

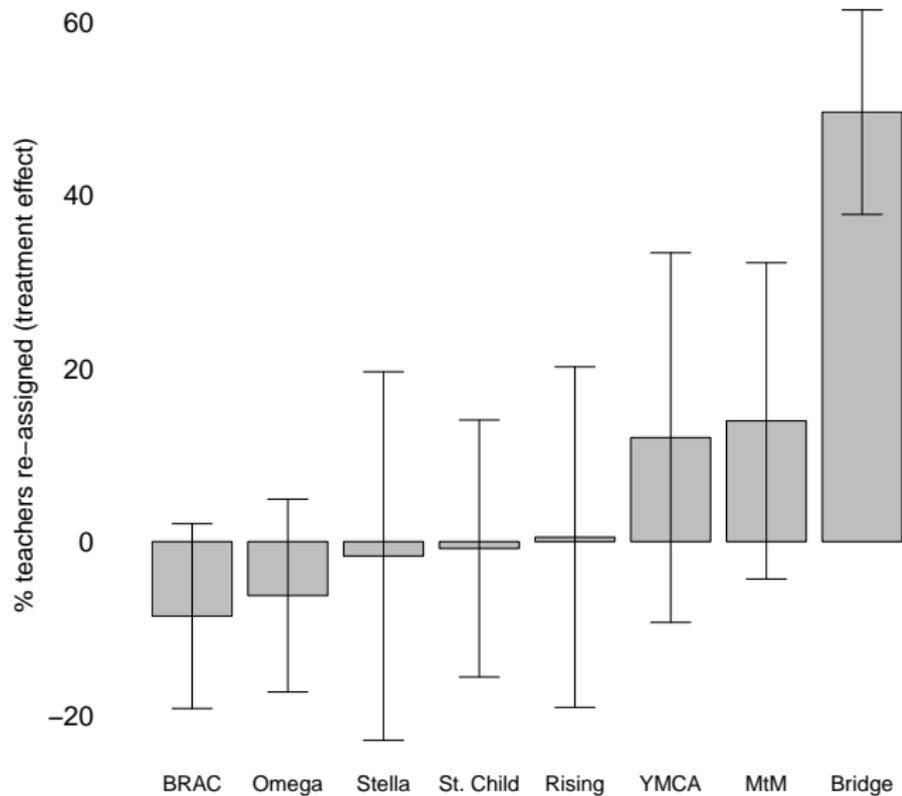
No effect on total enrollment, but in constrained schools enrollment went down



# Removing students from schools where class sizes were large



## Removing incumbent teachers



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- Contracting details matter

- What explains learning gains?

Final thoughts

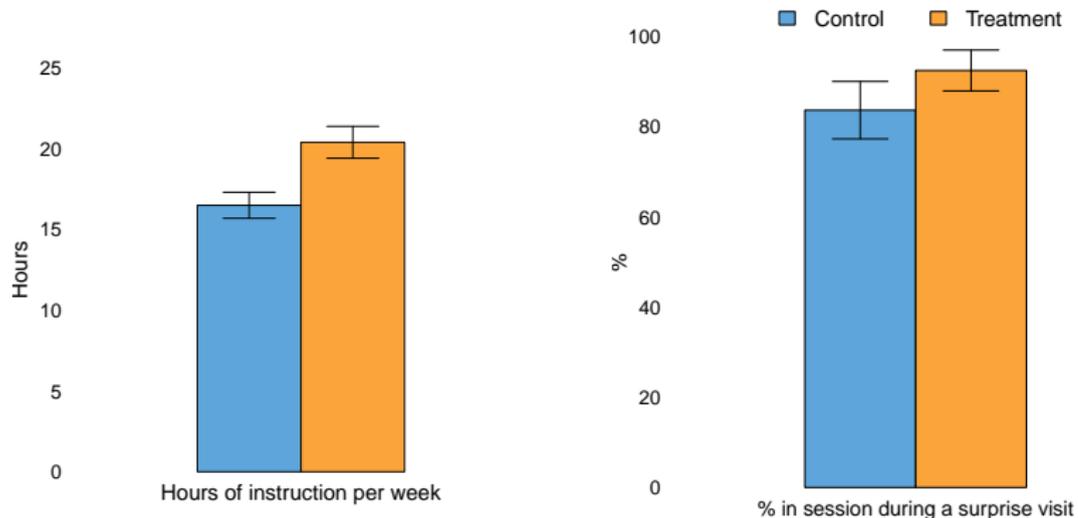
## What explains learning gains?

- ▶ What changed? (Experimental)
  
- ▶ Which changes mattered for learning outcomes?  
(Non-experimental)

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## Treatment schools have more instructional time



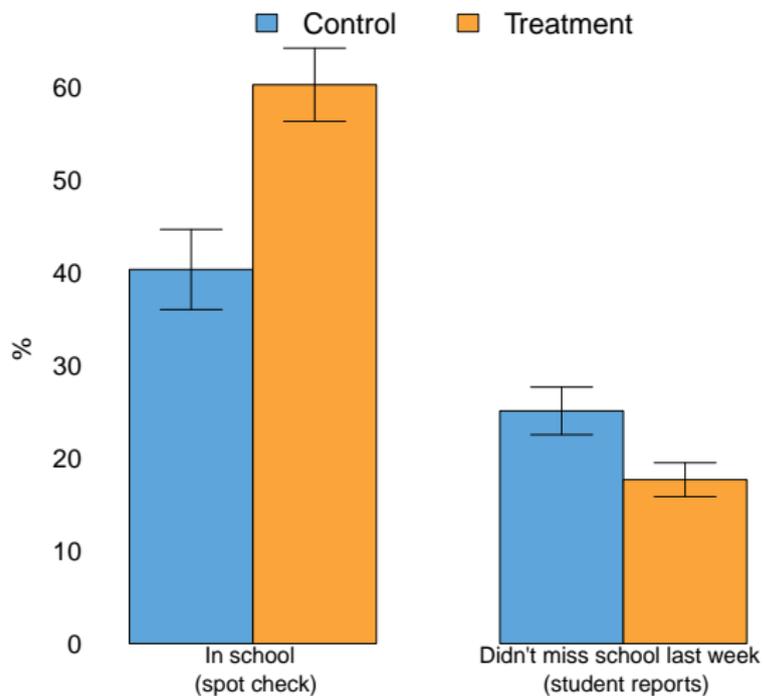
▶ Management

▶ Teachers

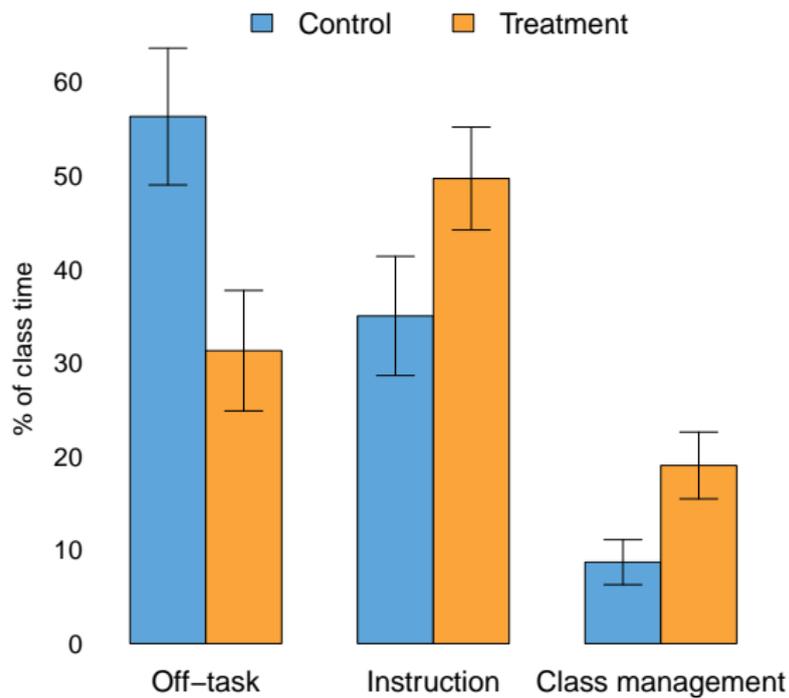
▶ Lee bounds

▶ By provider

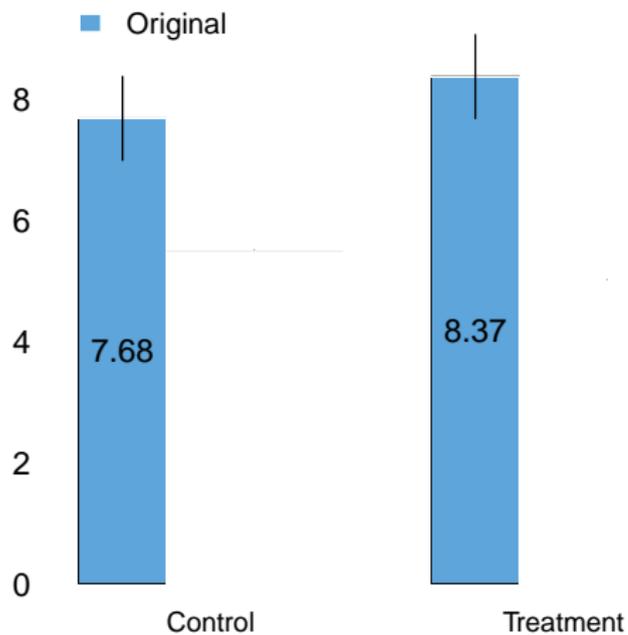
## Teachers are more likely to be in school...



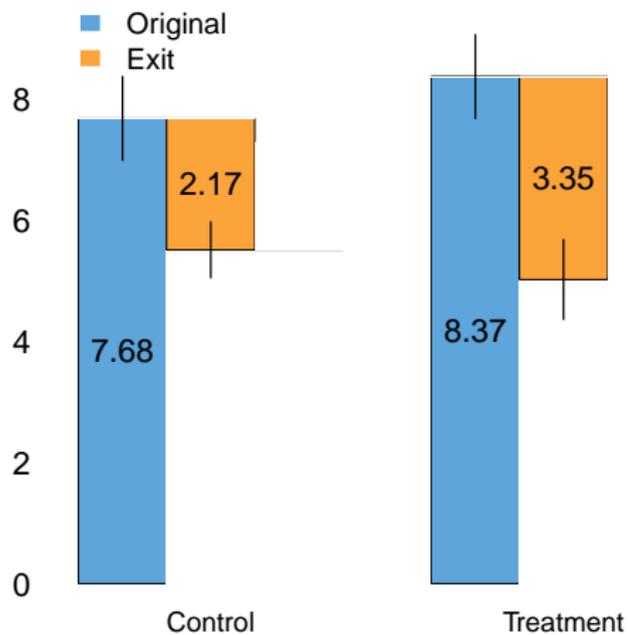
...and quality of instruction is higher



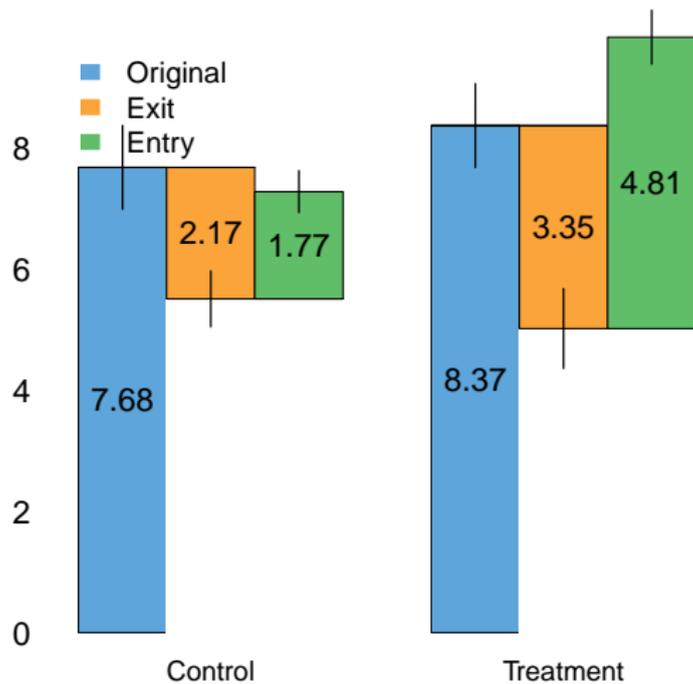
## Teachers per school: baseline, entry, and exit



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## Teachers per school: baseline, entry, and exit



## Treatment schools get new teaching graduates

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
Age in years	39.09 (11.77)	46.37 (11.67)	-7.28*** (1.02)	-7.10*** (0.68)
Experience in years	10.59 (9.20)	15.79 (10.77)	-5.20*** (0.76)	-5.26*** (0.51)
% has worked at a private school	47.12 (49.95)	37.50 (48.46)	9.62** (3.76)	10.20*** (2.42)
Test score in standard deviations	0.13 (1.02)	-0.01 (0.99)	0.14* (0.07)	0.14** (0.06)

▸ Teachers

▸ By provider

## What explains learning gains?

- ▶ What changed? (Experimental)
  
- ▶ **Which changes mattered for learning outcomes?  
(Non-experimental)**

## How to choose relevant mediators?

- ▶ “Normally impossible to measure all possible mediators. Indeed, it may be impossible to merely *think* of all possible mediators” Bullock and Ha (2011)
- ▶ Adding an exhaustive list reduces degrees of freedom
- ▶ “Double Lasso” to selects relevant controls (Belloni, Chernozhukov, & Hansen, 2014; Urmitsky, Hansen, & Chernozhukov, 2016) [▶ More](#)
  - ▶ Lasso #1: What is highly correlated with learning?
  - ▶ Lasso #2: What did the experiment change?

## Selected mediators

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### Mediator

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Teachers' age

Teacher attendance

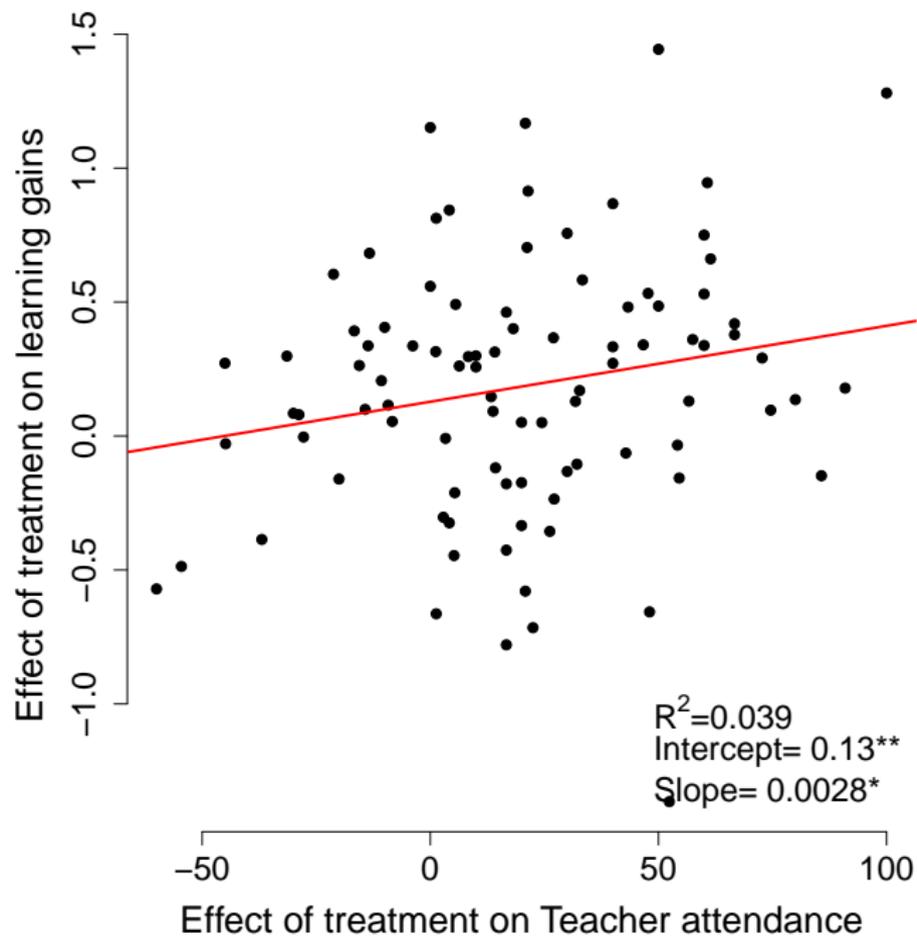
Hrs/week

Teachers' Experience

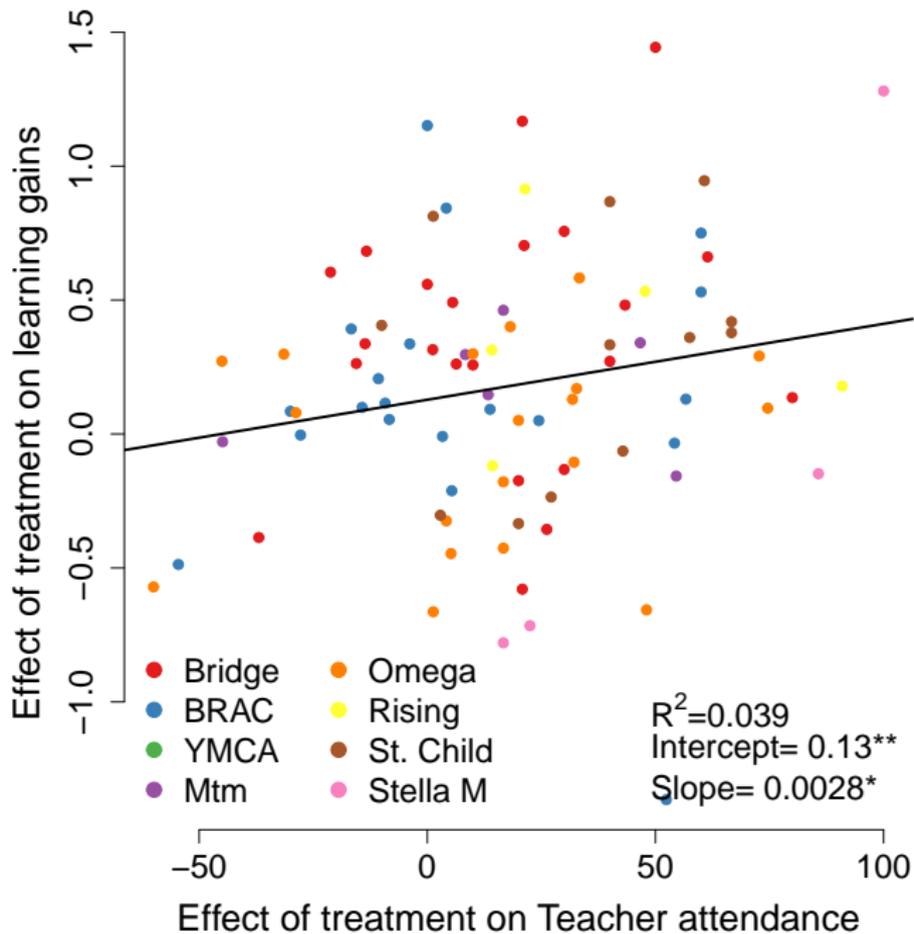
% time management

---

Where teacher attendance increases, so do test scores



## Where teacher attendance increases, so do test scores



## Correlation between treatment effects at the match-pair level

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Variable	Learning
Teachers' age	-0.37***
Teacher attendance	0.20*
Teachers' experience	-0.16
Hours/Week	0.15
% time management	0.057

---

## Decomposition of the treatment effect: Half is management

Mediator	% of total treatment effect
Teachers' age	60.77%
Teacher attendance	15.43%
Hrs/week	14.70%
Teachers' Experience	-13.51%
% time management	3.59%
Direct	19.02%

▶ DAG

▶ Key assumption

▶ Plot

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## Can outsourcing public education raise learning levels in fragile states?

- ▶  $.19\sigma \sim 0.62$  extra years of schooling
- ▶ Highest performing =  $0.26\sigma$ , lowest = 0
- ▶ Largest provider unenrolled pupils from schools with large class sizes and removed 74% of incumbent teachers
- ▶ Questions regarding contracts/procurement
  - ▶ Broad statements about PPP may be simplistic
  - ▶ Managing/contracting providers requires some state capacity
  - ▶ Dynamic contracting — where *a priori* quality is unknown
  - ▶ Contracts are incomplete and subject to regulatory capture
  - ▶ Mission alignment (Besley & Ghatak, 2005)
  - ▶ Competition requires active encouragement

## Thank you

▶ Gracias

▶ Asante Sana

▶ Merci

▶ Obrigado

▶ Grazie

## PSL and traditional public schools

	Control schools	PSL treatment schools
<b>Management</b>		
Who owns school building?	Government	Government
Who employs and pays teachers?	Government	Government
Who manages the school and teachers?	Government	Provider
Who sets curriculum?	Government	Government + provider supplement
<b>Funding</b>		
Primary user fees (annual USD)	Zero	Zero
ECE user fees (annual USD)	\$38	Zero
Extra funding per pupil (annual USD)	NA	\$50 + independent fund-raising
<b>Staffing</b>		
Pupil-teacher ratios	NA	Promised one teacher per grade, allowed to cap class sizes at 45-65 pupils
New teacher hiring	NA	First pick of new teacher-training graduates

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	Liberia PSL	South Africa	UK Academy	USA Charters	Punjab PSSP	Punjab vouchers	Philippines vouchers	India RTE	Uganda Secondary
Year started	2016	2016	2001	1991	2016	2006	2005	2012	2007
# Schools	93	7	5,000	7,000	500	1,700	c. 6,000	91,000	800
# Students	27,000	6,000	2million+	2.7million	c. 50,000	500,000	c. 1million	c. 1.7mill	440,000
Type	Contract Mgmt	Voucher	Voucher	Subsidy	Subsidy				
No fee?	✓	✓	✓	✓	✓	✗	✗	✓	✗
Non-profit?	✗	✓	✓	-	✓	✗	✗	✓	✗
Non-selective?	✓	✓	✓	✓	✓	✓	✗	✗	✗
Govt teacher contracts	✓	-	-	✗	✗	✗	✗	✗	✗
Teachers in unions	✓	✓	✓	✗	✗	✗	✗	✗	✗
Accountable for outcomes	✓	✓	✓	✓	✓	✓	✓	✗	✗
National curriculum	✓	✓	✗	-	✓	✓	✓	✓	✓
Govt buildings	✓	✓	✓	-	✓	✗	✗	✗	✗

More public ←  → More private

Source: Ark

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## What do providers do? Depends on the provider

- ▶ Textbooks/Paper/Notebook: YMCA/BRAC/MtM
- ▶ Technology (e.g., scripted lessons in tablets): Bridge/Omega
- ▶ Community engagement: MtM/Rising/St Child
- ▶ Teacher training: Rising
- ▶ Teacher guides: Rising/MtM/Bridge

▶ Back

▶ More details

# What do providers do? Depends on the provider

		Provider								
		Stella M	YMCA	Omega	BRAC	Bridge	Rising	St. Child	MtM	
Provider Support	Provider staff visits at least once a week(%)	0	54	13	93	76	94	91	96	
	Heard of PSL(%)	42	85	61	42	87	90	68	85	
	Heard of provider(%)	46	96	100	95	100	100	100	100	
	Has anyone from (provider) been to this school?(%)	42	88	100	94	100	100	99	100	
Ever provided	Textbooks(%)	12	96	73	94	99	71	94	96	
	Teacher training(%)	0	77	62	85	87	97	93	96	
	Teacher received training since Aug 2016(%)	23	46	58	45	50	81	58	37	
	Teacher guides (or teacher manuals)(%)	0	69	75	54	97	94	68	98	
	School repairs(%)	0	12	25	24	53	52	13	93	
	Paper(%)	0	92	30	86	70	97	88	98	
	Organization of community meetings(%)	0	54	27	69	73	87	83	91	
	Food programs(%)	0	8	2	1	1	10	0	17	
	Copybooks(%)	4	65	30	92	18	97	94	91	
	Computers, tablets, electronics(%)	0	0	94	0	99	3	3	2	
	Most recent visit	Provide/deliver educational materials(%)	0	4	45	17	18	26	29	50
		Observe teaching practices and give suggestions(%)	0	19	45	81	65	45	74	85
Monitor/observe PSL program(%)		0	12	23	11	13	13	35	65	
Monitor other school-based government programs(%)		0	0	7	5	10	6	18	9	
Monitor health/sanitation issues(%)		0	8	9	2	5	0	10	28	
Meet with PTA committee(%)		0	12	8	10	7	0	21	41	
Meet with principal(%)		0	12	54	36	38	6	51	63	
Deliver information(%)		0	12	36	16	8	6	16	35	
Check attendance and collect records(%)		42	23	43	56	39	19	66	70	
Ask students questions to test learning(%)		4	4	24	33	18	58	44	43	

## Schools in the RCT are better than the average public school in the country

	(1) RCT (Treatment and control)	(2) Other public schools	(3) Difference
Students: ECE	142.68 (73.68)	112.71 (66.46)	29.97*** (5.77)
Students: Primary	151.55 (130.78)	132.38 (143.57)	19.16* (10.18)
Students	291.91 (154.45)	236.24 (170.34)	55.67*** (12.15)
Classrooms per 100 students	1.17 (1.63)	0.80 (1.80)	0.37*** (0.13)
Teachers per 100 students	3.04 (1.40)	3.62 (12.79)	-0.58** (0.28)
Textbooks per 100 students	99.21 (96.34)	102.33 (168.91)	-3.12 (7.88)
Chairs per 100 students	20.71 (28.32)	14.13 (51.09)	6.58*** (2.38)
Food from Gov or NGO	0.36 (0.48)	0.30 (0.46)	0.06 (0.04)
Solid building	0.36 (0.48)	0.28 (0.45)	0.08* (0.04)
Water pump	0.62 (0.49)	0.45 (0.50)	0.17*** (0.04)
Latrine/toilet	0.85 (0.33)	0.71 (0.45)	0.14*** (0.03)
Observations	185	2,420	2,605

## Time-invariant characteristics are balanced and attrition is low

	(1)	(2)	(3)	(4)
	Treatment	Control	Difference	Difference (F.E)
Facilities (PCA)	-0.003 (0.169)	-0.080 (0.156)	-0.077 (0.230)	-0.070 (0.232)
% holds some classes outside	14.130 (3.652)	13.978 (3.615)	-0.152 (5.138)	0.000 (5.094)
% rural	80.435 (4.159)	79.570 (4.204)	-0.865 (5.913)	-0.361 (4.705)
Travel time to nearest bank (mins)	68.043 (6.308)	75.129 (7.165)	7.086 (9.547)	7.079 (8.774)

▶ EMIS

▶ Back

## Time-invariant characteristics are balanced and attrition is low

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
Age in years	12.292 (0.070)	12.390 (0.068)	0.098 (0.169)	0.052 (0.112)
% male	56.253 (1.185)	54.825 (1.192)	-1.427 (2.048)	-1.720 (1.269)
Wealth index	0.025 (0.037)	-0.006 (0.037)	-0.031 (0.140)	0.010 (0.060)
% in top wealth quartile	0.219 (0.010)	0.199 (0.010)	-0.020 (0.026)	-0.017 (0.014)
% in bottom wealth quartile	0.284 (0.011)	0.266 (0.011)	-0.018 (0.039)	-0.012 (0.019)
ECE before grade 1	0.820 (0.009)	0.834 (0.009)	0.014 (0.025)	0.013 (0.017)

## Time-invariant characteristics are balanced and attrition is low

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	(1)	(2)	(3)	(4)
	Treatment	Control	Difference	Difference (F.E)
% interviewed	96.01	95.98	-0.03	-0.23
	(0.47)	(0.47)	(0.63)	(0.44)

---

▶ First wave

▶ Back

## Balance using EMIS data

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
Students: ECE	148.51 (76.83)	136.72 (70.24)	11.79 (10.91)	11.03 (9.74)
Students: Primary	159.05 (163.34)	143.96 (86.57)	15.10 (19.19)	15.68 (16.12)
Students	305.97 (178.49)	277.71 (124.98)	28.26 (22.64)	27.56 (19.46)
Classrooms per 100 students	1.21 (1.62)	1.13 (1.65)	0.09 (0.24)	0.08 (0.23)
Teachers per 100 students	3.08 (1.49)	2.99 (1.30)	0.09 (0.21)	0.09 (0.18)
Textbooks per 100 students	102.69 (97.66)	95.69 (95.40)	7.00 (14.19)	7.45 (13.74)
Chairs per 100 students	18.74 (23.06)	22.70 (32.81)	-3.96 (4.17)	-4.12 (3.82)
Food from Gov or NGO	0.36 (0.48)	0.36 (0.48)	-0.01 (0.08)	-0.01 (0.05)
Solid building	0.39 (0.49)	0.33 (0.47)	0.06 (0.07)	0.06 (0.06)
Water pump	0.56 (0.50)	0.67 (0.47)	-0.11 (0.07)	-0.12* (0.06)
Latrine/toilet	0.85 (0.35)	0.86 (0.32)	-0.01 (0.05)	-0.01 (0.05)
Observations	92	93	185	185

## First wave sampling

	(1)	(2)	(3)	(4)
	Treatment	Control	Difference	Difference (F.E)
Number of students sampled	24.8 (5.74)	24.6 (5.10)	0.13 (0.81)	0.035 (0.81)
Found at the school	18.2 (2.30)	16.7 (4.70)	1.49*** (0.55)	1.555*** (0.54)
Found at home	1.73 (2.12)	2.91 (3.97)	-1.18** (0.48)	-1.223** (0.47)
Interviewed	19.8 (0.83)	19.5 (2.18)	0.30 (0.25)	0.320 (0.26)
Observations	88	90	178	171

▶ Back

## Control variables

### **Student controls**

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Wealth index

Age

Gender

Grade (2015/2016)

### **School controls**

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Enrollment (2015/2016)

Infrastructure quality (2015/2016)

Travel time to nearest bank

Rurality

[▶ Back](#)

## Test scores increased by $.19\sigma$

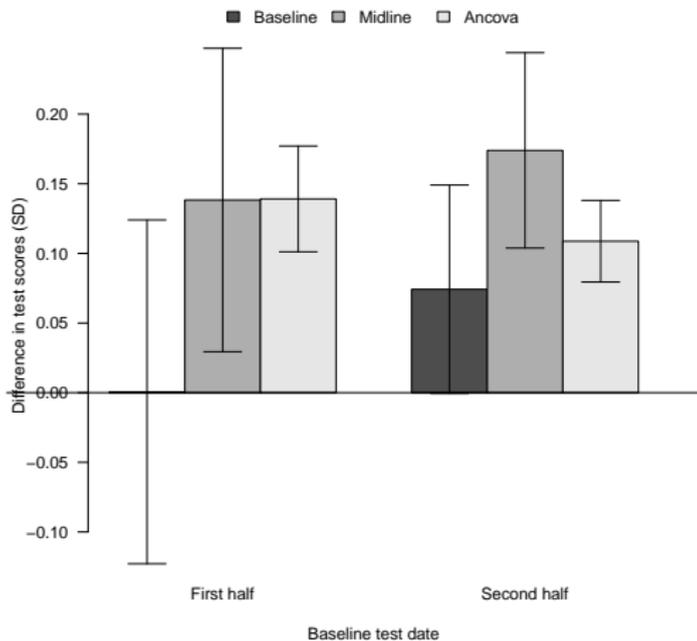
	One year follow-up		
	Difference (1)	Difference (F.E.) (2)	Difference (F.E. + Controls) (3)
English	0.17** (0.08)	0.17*** (0.04)	0.18*** (0.03)
Math	0.17*** (0.07)	0.19*** (0.04)	0.18*** (0.03)
Composite	0.17** (0.07)	0.19*** (0.04)	0.19*** (0.03)
New modules	0.17** (0.07)	0.20*** (0.04)	0.19*** (0.04)
Conceptual	0.12** (0.05)	0.13*** (0.04)	0.12*** (0.04)
Observations	3,492	3,492	3,492

## Without Bridge: Test scores increased by $0.1\sigma$

	One year follow-up		
	Difference (1)	Difference (F.E.) (2)	Difference (F.E. + Controls) (3)
English	0.13* (0.07)	0.13*** (0.04)	0.13*** (0.03)
Math	0.09 (0.06)	0.09** (0.04)	0.10*** (0.03)
Abstract	0.03 (0.05)	0.03 (0.03)	0.04 (0.04)
Composite	0.10 (0.07)	0.10*** (0.04)	0.11*** (0.03)
New modules	0.17** (0.07)	0.20*** (0.04)	0.19*** (0.04)
Conceptual	0.12** (0.05)	0.13*** (0.04)	0.12*** (0.04)
Observations	2,643	2,643	2,643

# First round of data is “contaminated” by short-run treatment effects

## Test scores (all questions)



## PPP increased test scores by $.19\sigma$

	Baseline		One year follow-up			
	Difference (1)	Difference (F.E.) (2)	Difference (3)	Difference (F.E.) (4)	Difference (F.E. + Controls) (5)	Difference (ANCOVA) (6)
English	0.05 (0.08)	0.09* (0.05)	0.17** (0.08)	0.17*** (0.04)	0.18*** (0.03)	0.13*** (0.02)
Math	0.08 (0.07)	0.08* (0.04)	0.17*** (0.07)	0.19*** (0.04)	0.18*** (0.03)	0.14*** (0.02)
Composite	0.07 (0.07)	0.08* (0.05)	0.17** (0.07)	0.19*** (0.04)	0.19*** (0.03)	0.14*** (0.02)
New modules			0.17** (0.07)	0.20*** (0.04)	0.19*** (0.04)	0.16*** (0.03)
Conceptual			0.12** (0.05)	0.13*** (0.04)	0.12*** (0.04)	0.10*** (0.04)
Observations	3,496	3,496	3,492	3,492	3,492	3,492

▶ Back

▶ Without Bridge

## Without Bridge: PPP increased test scores by $.19\sigma$

	Baseline		One year follow-up			
	Difference	Difference (F.E.)	Difference	Difference (F.E.)	Difference (F.E. + Controls)	Difference (ANCOVA)
	(1)	(2)	(3)	(4)	(5)	(6)
English	-0.00 (0.09)	0.03 (0.04)	0.13* (0.07)	0.13*** (0.04)	0.13*** (0.03)	0.11*** (0.03)
Math	0.00 (0.07)	-0.00 (0.04)	0.09 (0.06)	0.09** (0.04)	0.10*** (0.03)	0.09*** (0.02)
Abstract	0.01 (0.07)	0.02 (0.05)	0.03 (0.05)	0.03 (0.03)	0.04 (0.04)	0.04 (0.03)
Composite	-0.00 (0.08)	0.01 (0.04)	0.10 (0.07)	0.10*** (0.04)	0.11*** (0.03)	0.10*** (0.02)
New modules			0.17** (0.07)	0.20*** (0.04)	0.19*** (0.04)	0.16*** (0.03)
Conceptual			0.12** (0.05)	0.13*** (0.04)	0.12*** (0.04)	0.10*** (0.04)
Observations	2,654	2,654	2,643	2,643	2,643	2,643

## No heterogeneity by student characteristics

	Male (1)	Top wealth quartile (2)	Bottom wealth quartile (3)	Grade (4)
Treatment	0.20*** (0.047)	0.18*** (0.035)	0.17*** (0.035)	0.16 (0.10)
Treatment $\times$ covariate	-0.021 (0.068)	0.030 (0.066)	0.061 (0.050)	0.0050 (0.020)
No. of obs.	3,492	3,492	3,492	3,492

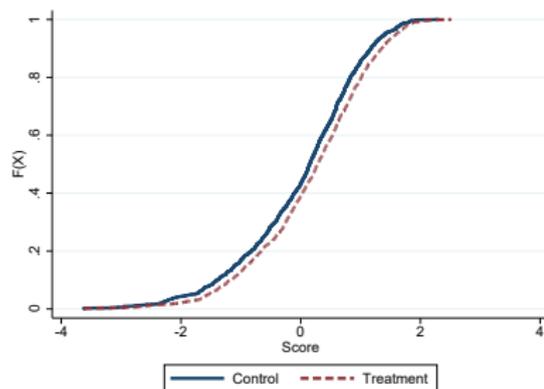
[▶ Distribution plots](#)[▶ Quantile treatment effects](#)[▶ Without Bridge](#)[▶ Back](#)

## Quantile treatment effects

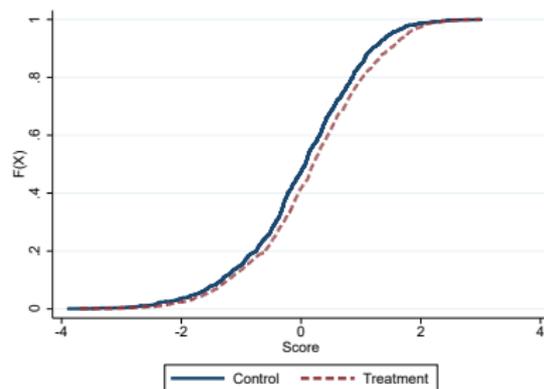
Quantile	0.1 (1)	0.25 (2)	0.5 (3)	0.75 (4)	0.9 (5)
<b>Panel A: Math</b>					
Treatment	0.24*** (0.037)	0.22*** (0.026)	0.16*** (0.027)	0.13*** (0.024)	0.24*** (0.022)
No. of obs.	3,492	3,492	3,492	3,492	3,492
<b>Panel B: English</b>					
Treatment	0.14*** (0.018)	0.14*** (0.024)	0.16*** (0.019)	0.18*** (0.021)	0.20*** (0.020)
No. of obs.	3,492	3,492	3,492	3,492	3,492
<b>Panel C: Composite</b>					
Treatment	0.22*** (0.031)	0.21*** (0.026)	0.16*** (0.023)	0.18*** (0.022)	0.22*** (0.023)
No. of obs.	3,492	3,492	3,492	3,492	3,492

# Distribution plots

## Math



## English



▶ Quantile

▶ Back

## Without Bridge: No heterogeneity by student characteristics

	Male (1)	Top wealth quartile (2)	Bottom wealth quartile (3)	Grade (4)
Treatment	0.12** (0.050)	0.10** (0.040)	0.11*** (0.040)	0.15 (0.11)
Treatment $\times$ covariate	0.0028 (0.071)	0.071 (0.069)	0.039 (0.060)	-0.0079 (0.020)
No. of obs.	2,643	2,643	2,643	2,643

[▶ Back](#)

## No heterogeneity by school characteristics

	Enrollment(2015/2016) (1)	Facilities (PCA) (2)	Rural (3)	Time to nearest bank (4)
Treatment	0.16* (0.093)	0.19*** (0.032)	0.24*** (0.050)	0.18*** (0.050)
Treatment $\times$ covariate	0.000069 (0.00029)	-0.020 (0.028)	-0.068 (0.077)	0.000061 (0.00058)
No. of obs.	3,492	3,492	3,492	3,492

▶ Without Bridge

▶ Back

## No heterogeneity by school characteristics

	Enrollment(2015/2016) (1)	Facilities (PCA) (2)	Rural (3)	Time to nearest bank (4)
Treatment	0.31*** (0.11)	0.11*** (0.038)	0.24*** (0.050)	0.043 (0.056)
Treatment × covariate	-0.00069** (0.00035)	-0.031 (0.034)	-0.14* (0.078)	0.00093 (0.00061)
No. of obs.	2,643	2,643	2,643	2,643

▶ Back

## No evidence of student selection

	(1)	(2)	(3)
	Same school	Same school	Same school
Treatment	0.061 (0.082)	0.012 (0.026)	0.021 (0.019)
Treatment $\times$ Age	-0.0042 (0.0064)		
Treatment $\times$ Male		-0.011 (0.028)	
Treatment $\times$ Asset Index (PCA)			-0.0061 (0.011)
No. of obs.	3,487	3,487	3,428

▶ Without Bridge

▶ Back

## Without Bridge: No evidence of student selection

	(1)	(2)	(3)
	Same school	Same school	Same school
Treatment	0.14* (0.071)	0.029 (0.021)	0.030* (0.016)
Treatment $\times$ Age	-0.0089* (0.0054)		
Treatment $\times$ Male		-0.011 (0.025)	
Treatment $\times$ Asset Index (PCA)			0.0013 (0.010)
No. of obs.	2,638	2,638	2,632

## Controls

- ▶ School characteristics (per PAP): Enrollment (2015/2016), Facilities (PCA), Rural, Time to nearest bank
  
- ▶ Robust to including different controls

▶ Back

## Bayesian hierarchical model

$$Y_{isgc} = \alpha_g + \beta_c \text{treat}_s + \varepsilon_{isgc} \quad (3)$$

$$\hat{\beta}_c \sim N(\beta_c, \sigma_c^2) \quad (4)$$

The Bayesian hierarchical model further assumes that

$$\beta_c \sim N(\mu, \tau^2) \quad (5)$$

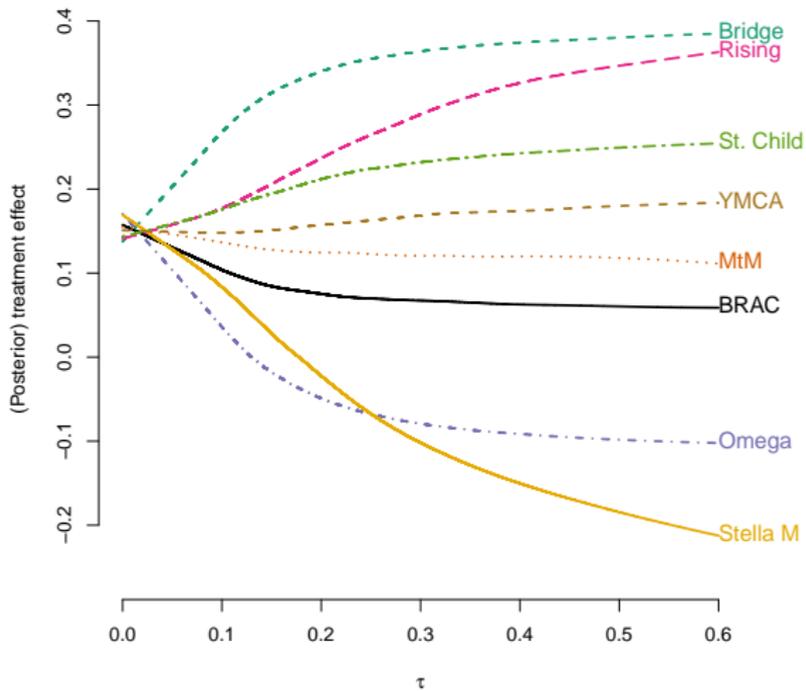
1. Place a prior distribution over  $\mu$  and  $\tau^2$
2. Estimate the posterior distribution of  $\beta_c$

▶ Prior choice

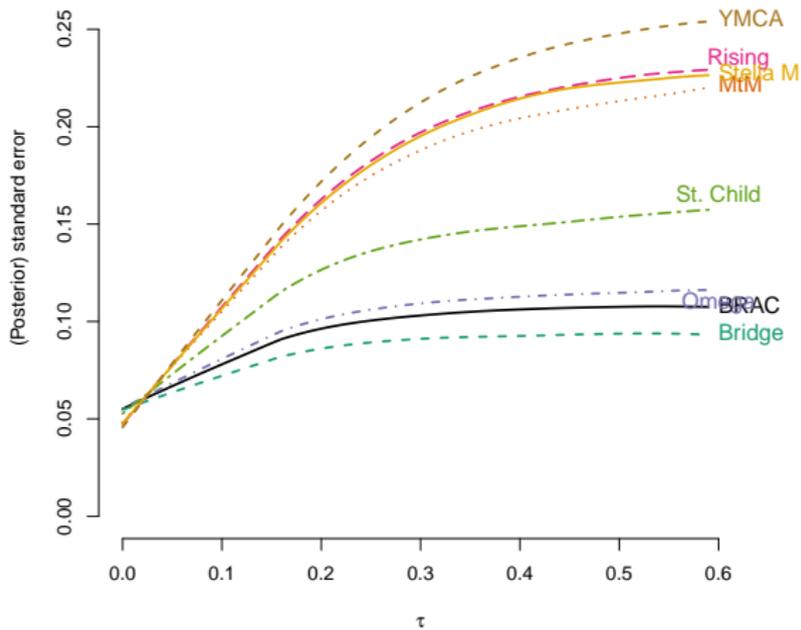
▶ Posteriors

▶ Back

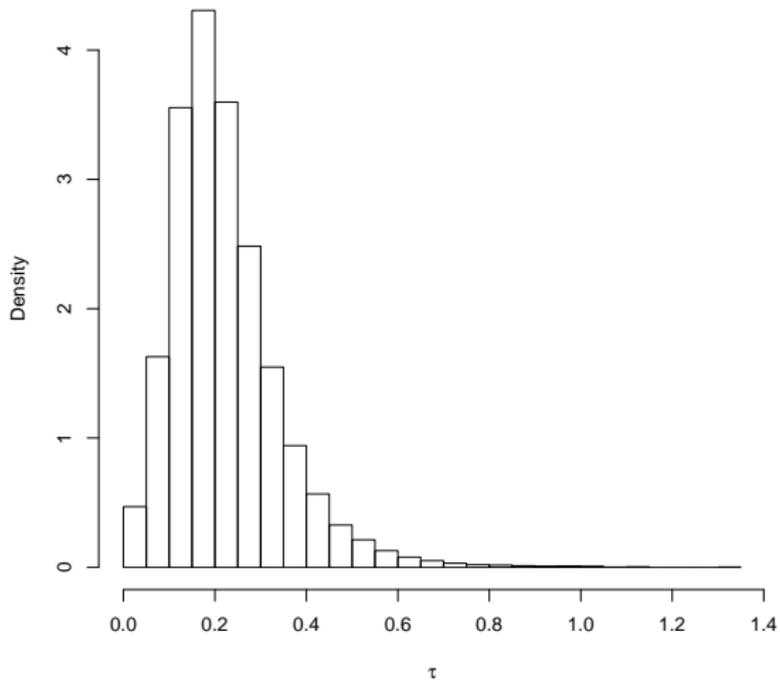
## Posterior treatment effects by provider for different values of $\tau$



## Posterior standard errors by provider for different values of $\tau$



## Posterior distribution of $\tau$



## Posterior treatment effects and standard errors for different prior

	(1) BRAC	(2) Bridge	(3) YMCA	(4) MtM	(5) Omega	(6) Rising	(7) St. Child	(8) Stella M
Flat prior	0.080 (0.098)	0.329 <sup>***</sup> (0.097)	0.126 (0.162)	-0.037 (0.114)	0.242 (0.176)	0.210 (0.130)	-0.026 (0.187)	0.159 (0.180)
Cauchy (0,25)	0.080 (0.098)	0.329 <sup>***</sup> (0.097)	0.127 (0.162)	-0.037 (0.114)	0.241 (0.176)	0.209 (0.130)	-0.025 (0.186)	0.160 (0.180)
Half-normal	0.081 (0.097)	0.327 <sup>***</sup> (0.097)	0.127 (0.161)	-0.035 (0.114)	0.241 (0.175)	0.208 (0.128)	-0.023 (0.186)	0.160 (0.178)
Half-t(4)	0.080 (0.098)	0.327 <sup>***</sup> (0.097)	0.127 (0.160)	-0.035 (0.114)	0.239 (0.175)	0.208 (0.128)	-0.022 (0.184)	0.160 (0.178)

▶ Back

## No effect on total enrollment, but attendance increases

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
<b>Panel A: School level data (N = 175)</b>				
Enrollment 2015/2016	298.45 (169.74)	264.11 (109.91)	34.34 (21.00)	34.18* (20.28)
Enrollment 2016/2017	309.71 (118.96)	252.75 (123.41)	56.96*** (18.07)	56.89*** (16.29)
15/16 to 16/17 enrollment change	11.55 (141.30)	-6.06 (82.25)	17.61 (17.19)	24.60* (14.35)
Attendance % (spot check)	48.02 (24.52)	32.84 (26.54)	15.18*** (3.81)	15.56*** (3.13)
% of students with disabilities	0.59 (1.16)	0.39 (0.67)	0.20 (0.14)	0.21 (0.15)
<b>Panel B: Student level data (N = 3,627)</b>				
% enrolled in the same school	80.74 (39.45)	83.34 (37.27)	-2.61 (3.67)	0.79 (2.07)
% enrolled in school	94.14 (23.49)	94.00 (23.76)	0.14 (1.33)	1.22 (0.87)
Days missed, previous week	0.85 (1.42)	0.85 (1.40)	-0.00 (0.10)	-0.06 (0.07)

## Without Bridge: No effect on total enrollment, but attendance increases

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
<b>Panel A: School level data (N = 136)</b>				
Enrollment 2015/2016	263.25 (97.38)	247.94 (92.57)	15.31 (16.06)	15.31 (14.83)
Enrollment 2016/2017	293.26 (121.13)	246.17 (112.15)	47.09** (19.87)	46.68** (18.55)
15/16 to 16/17 enrollment change	29.45 (82.40)	-0.67 (67.50)	30.12** (12.82)	30.19** (12.09)
Attendance % (spot check)	48.11 (26.30)	29.80 (26.01)	18.31*** (4.45)	18.58*** (3.49)
% of students with disabilities	0.66 (1.27)	0.41 (0.73)	0.25 (0.18)	0.26 (0.18)
<b>Panel B: Student level data (N = 2,775)</b>				
% enrolled in the same school	85.26 (35.47)	83.74 (36.91)	1.52 (2.34)	2.97** (1.46)
% enrolled in school	94.97 (21.86)	95.06 (21.67)	-0.09 (1.11)	0.71 (0.69)
Days missed, previous week	0.68 (1.25)	0.86 (1.43)	-0.18* (0.09)	-0.19*** (0.07)

No effect on total enrollment, but in constrained schools, enrollment went down

	(1)	(2)	(3)	(4)
	$\Delta$ enrollment	% same school	% in school	Test scores
Constrained=0 $\times$ Treatment	5.30*** (1.11)	4.04*** (1.39)	1.64** (0.73)	0.15*** (0.034)
Constrained=1 $\times$ Treatment	-11.7* (6.47)	-12.8 (7.74)	0.070 (4.11)	0.35*** (0.11)
No. of obs.	1,635	3,625	3,485	3,490
Mean control (Unconstrained)	-0.75	82.09	93.38	0.13
Mean control (Constrained)	-7.73	84.38	94.81	-0.08
$\alpha_0 =$ Constrained - Unconstrained	-17.05	-16.79	-1.57	0.20
p-value ( $H_0 : \alpha_0 = 0$ )	0.01	0.03	0.71	0.07

► Without Bridge

► Back

## Without Bridge: Enrollment goes up

	(1)	(2)	(3)	(4)
	$\Delta$ enrollment	% same school	% in school	Test scores
Constrained=0 $\times$ Treatment	3.09*** (1.04)	3.94*** (1.48)	1.42* (0.74)	0.12*** (0.038)
Constrained=1 $\times$ Treatment	18.9** (8.55)	-11.4 (7.03)	-10.1* (5.32)	0.0076 (0.12)
No. of obs.	1,256	2,773	2,636	2,641
Mean control (Unconstrained)	-0.54	82.63	93.93	0.09
Mean control (Constrained)	-9.96	79.49	100.00	-0.26
$\alpha_0 =$ Constrained - Unconstrained	15.84	-15.31	-11.55	-0.11
p-value ( $H_0 : \alpha_0 = 0$ )	0.07	0.04	0.04	0.36

► Back

## Lasso

1. Standardize variables
2. What mediators are correlated with learning the most (i.e., what explains learning differences?)
3. What mediators are correlated with the experiment the most (i.e., what did the experiment change?)

Each Lasso is estimated via:

$$\hat{\beta}_t = \underset{\beta}{\operatorname{argmin}} \|\mathbb{Y} - \mathbb{X}\beta\|_2^2 \text{ subject to } \|\beta\|_1 \leq t$$

or alternatively:

$$\hat{\beta}_\lambda = \underset{\beta}{\operatorname{argmin}} \|\mathbb{Y} - \mathbb{X}\beta\|_2^2 + \lambda\|\beta\|_1$$

## By provider

	(1) BRAC	(2) Bridge	(3) YMCA	(4) MtM	(5) Omega	(6) Rising	(7) St. Child	(8) Stella M	(9) p-value
% teachers dismissed	-8.66 (6.46)	49.55*** (7.18)	13.92 (11.13)	-6.17 (6.74)	0.69 (11.88)	-0.77 (8.97)	-1.53 (12.90)	11.91 (13.01)	<0.001
% new teachers	38.12*** (11.15)	70.73*** (13.10)	47.11** (18.67)	22.59* (11.92)	20.57 (20.17)	35.91** (15.21)	-9.52 (26.30)	35.78* (21.03)	0.0060
School in session	0.16* (0.08)	0.08 (0.09)	0.17 (0.13)	-0.13 (0.10)	0.22 (0.15)	0.05 (0.11)	0.27 (0.16)	0.27 (0.16)	0.026
Hours per week	0.80 (1.42)	7.60*** (1.55)	6.45*** (2.46)	3.93*** (1.41)	1.65 (2.52)	3.94** (1.91)	-3.44 (3.29)	2.74 (2.72)	0.0020
Teacher attendance	13.02* (6.97)	19.92*** (6.27)	17.76** (8.76)	17.22*** (6.24)	24.81** (10.07)	24.58*** (8.48)	28.27** (12.27)	19.97** (9.46)	0.26
Off-task (Classroom obs)	-14.46* (8.36)	-13.64 (8.43)	-11.47 (10.40)	-13.07 (8.32)	-12.56 (10.46)	-11.27 (9.61)	-10.53 (11.12)	-12.07 (10.74)	0.77
Observations	40	45	8	12	38	10	24	8	

▶ Back (instructional time)

▶ Back (attendance)

▶ Back (time on task)

▶ Back (teachers)

## More inputs and more and better teachers

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
<b>Panel A: School-level outcomes (N = 185)</b>				
Number of teachers	9.62 (2.82)	7.02 (3.12)	2.60*** (0.44)	2.61*** (0.37)
Pupil-teacher ratio (PTR)	32.20 (12.29)	39.95 (18.27)	-7.74*** (2.31)	-7.82*** (2.12)
New teachers	4.81 (2.56)	1.77 (2.03)	3.03*** (0.34)	3.01*** (0.35)
Teachers dismissed	3.35 (3.82)	2.17 (2.64)	1.18** (0.48)	1.16** (0.47)
<b>Panel B: Teacher-level outcomes (N = 1,167)</b>				
Age in years	39.09 (11.77)	46.37 (11.67)	-7.28*** (1.02)	-7.10*** (0.68)
Experience in years	10.59 (9.20)	15.79 (10.77)	-5.20*** (0.76)	-5.26*** (0.51)
% has worked at a private school	47.12 (49.95)	37.50 (48.46)	9.62** (3.76)	10.20*** (2.42)
Test score in standard deviations	0.13 (1.02)	-0.01 (0.99)	0.14* (0.07)	0.14** (0.06)
<b>Panel C: Classroom observation (N = 185)</b>				
Number of seats	20.64 (13.33)	20.58 (13.57)	0.06 (2.21)	0.58 (1.90)
% with students sitting on the floor	2.41 (15.43)	4.23 (20.26)	-1.82 (2.94)	-1.51 (2.61)
% with chalk	96.39 (18.78)	78.87 (41.11)	17.51*** (5.29)	16.58*** (5.50)
% of students with textbooks	37.08 (43.22)	17.60 (35.25)	19.48*** (6.33)	22.60*** (6.32)
% of students with pens/pencils	88.55 (19.84)	79.67 (30.13)	8.88** (4.19)	8.16** (4.10)

## Without Bridge: More inputs and more and better teachers

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
<b>Panel A: School-level outcomes (N = 140)</b>				
Number of teachers	9.76 (3.16)	6.74 (2.98)	3.01*** (0.52)	3.01*** (0.41)
Pupil-teacher ratio (PTR)	30.66 (12.23)	39.63 (17.32)	-8.97*** (2.53)	-8.97*** (2.32)
New teachers	4.24 (2.46)	1.83 (2.19)	2.41*** (0.39)	2.41*** (0.39)
Teachers dismissed	1.94 (1.61)	2.29 (2.78)	-0.34 (0.38)	-0.34 (0.31)
<b>Panel B: Teacher-level outcomes (N = 902)</b>				
Age in years	40.18 (12.07)	46.21 (11.83)	-6.03*** (1.21)	-5.86*** (0.78)
Experience in years	11.36 (9.74)	15.38 (10.82)	-4.01*** (0.91)	-4.05*** (0.57)
% has worked at a private school	41.54 (49.32)	34.36 (47.55)	7.18* (4.21)	7.48*** (2.67)
Test score in standard deviations	0.07 (1.00)	-0.03 (1.03)	0.10 (0.08)	0.10 (0.07)
<b>Panel C: Classroom observation (N = 140)</b>				
Number of seats	17.20 (10.65)	18.51 (11.82)	-1.31 (2.18)	-2.00 (1.74)
% with students sitting on the floor	3.28 (17.96)	4.00 (19.79)	-0.72 (3.62)	0.00 (3.11)
% with chalk	95.08 (21.80)	80.00 (40.41)	15.08** (6.36)	13.04* (6.67)
% of students with textbooks	38.06 (44.30)	20.33 (37.97)	17.73** (7.77)	21.04*** (7.34)
% of students with pens/pencils	87.63 (20.99)	78.06 (31.60)	9.56* (5.17)	7.71 (5.11)

## Management improves

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
% school in session	92.47 (26.53)	83.70 (37.14)	8.78* (4.75)	8.66* (4.52)
Instruction time (hrs/week)	20.40 (5.76)	16.50 (4.67)	3.90*** (0.77)	3.93*** (0.73)
Intuitive score (out of 12)	4.08 (1.35)	4.03 (1.38)	0.04 (0.20)	0.02 (0.19)
Time management score (out of 12)	5.60 (1.21)	5.69 (1.35)	-0.09 (0.19)	-0.10 (0.19)
Principal's working time (hrs/week)	21.43 (11.83)	20.60 (14.45)	0.83 (1.94)	0.84 (1.88)
% of time spent on management	74.06 (27.18)	53.64 (27.74)	20.42*** (4.12)	20.09*** (3.75)
Index of good practices (PCA)	0.41 (0.64)	-0.00 (1.00)	0.41*** (0.12)	0.40*** (0.12)
Observations	92	93	185	185

▶ Without Bridge

▶ Go Back

## Without Bridge: Management improves

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
% school in session	91.43 (28.20)	80.00 (40.29)	11.43* (5.88)	11.43** (5.59)
Instruction time (hrs/week)	19.06 (5.44)	16.40 (4.59)	2.66*** (0.85)	2.66*** (0.79)
Intuitive score (out of 12)	4.03 (1.44)	3.92 (1.37)	0.11 (0.24)	0.09 (0.23)
Time management score (out of 12)	5.60 (1.22)	5.68 (1.44)	-0.08 (0.23)	-0.09 (0.23)
Principal's working time (hrs/week)	21.45 (10.73)	20.98 (14.37)	0.48 (2.14)	0.48 (2.00)
% of time spent on management	69.41 (25.89)	52.70 (27.76)	16.72*** (4.62)	17.03*** (4.16)
Index of good practices (PCA)	0.36 (0.66)	0.04 (0.97)	0.32** (0.14)	0.32** (0.12)
Observations	70	70	140	140

## Teachers attendance and time on-task increases

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
<b>Panel A: Spot checks (N = 185)</b>				
% on schools campus	60.32 (23.10)	40.38 (25.20)	19.94*** (3.56)	19.79*** (3.48)
% in classroom	47.02 (26.65)	31.42 (25.04)	15.60*** (3.80)	15.37*** (3.62)
<b>Panel B: Student reports (N = 185)</b>				
Teacher missed school previous week (%)	17.69 (10.75)	25.12 (14.92)	-7.43*** (1.91)	-7.55*** (1.94)
Teacher never hits students (%)	54.71 (18.74)	48.21 (17.06)	6.50** (2.63)	6.56*** (2.52)
Teacher helps outside the classroom (%)	50.00 (18.22)	46.59 (18.05)	3.41 (2.67)	3.55 (2.29)
<b>Panel C: Classroom observations (N = 185)</b>				
Instruction (active + passive) (% of class time)	49.68 (32.22)	35.00 (37.08)	14.68*** (5.11)	14.51*** (4.70)
Classroom management (% class time)	19.03 (20.96)	8.70 (14.00)	10.34*** (2.62)	10.25*** (2.73)
Teacher off-task (% class time)	31.29 (37.71)	56.30 (42.55)	-25.01*** (5.91)	-24.77*** (5.48)
Student off-task (% class time)	50.41 (33.51)	47.14 (38.43)	3.27 (5.30)	2.94 (4.59)

## Teachers attendance and time on-task increases

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
<b>Panel A: Spot checks (N = 140)</b>				
% on schools campus	59.42 (24.29)	38.68 (25.92)	20.74*** (4.25)	20.74*** (4.20)
% in classroom	44.52 (26.70)	29.06 (25.59)	15.46*** (4.42)	15.46*** (4.20)
<b>Panel B: Student reports (N = 140)</b>				
Teacher missed school previous week (%)	16.25 (10.95)	24.64 (14.65)	-8.39*** (2.19)	-8.39*** (2.26)
Teacher never hits students (%)	52.59 (17.96)	45.07 (16.48)	7.52** (2.91)	7.52** (2.94)
Teacher helps outside the classroom (%)	50.83 (18.87)	47.61 (18.76)	3.22 (3.18)	3.22 (2.76)
<b>Panel C: Classroom observations (N = 140)</b>				
Instruction (active + passive) (% of class time)	48.57 (33.11)	30.71 (35.85)	17.86*** (5.83)	17.86*** (5.45)
Classroom management (% class time)	18.57 (21.35)	9.86 (15.37)	8.71*** (3.14)	8.71*** (3.24)
Teacher off-task (% class time)	32.86 (38.57)	59.43 (42.63)	-26.57*** (6.87)	-26.57*** (6.35)
Student off-task (% class time)	47.96 (33.99)	45.80 (38.39)	2.16 (6.13)	2.16 (5.41)

## Lee bounds

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)	(5) 90% CI Lee bounds
<b>Panel A: Spot check (N = 929)</b>					
% on schools campus	68.15 (46.64)	52.40 (50.00)	15.75*** (4.45)	14.17*** (3.75)	2.51 28.11
% in classroom	50.96 (50.04)	41.05 (49.25)	9.91** (4.78)	9.96** (3.86)	-1.34 24.44
<b>B: Classroom observation (N = 143)</b>					
Active instruction (% class time)	38.12 (28.93)	30.13 (32.11)	7.98 (4.86)	7.62 (4.75)	-4.75 19.92
Passive instruction (% class time)	16.24 (17.18)	12.80 (19.83)	3.44 (2.95)	4.72 (3.23)	-4.93 9.62
Classroom management (% class time)	20.82 (21.06)	10.67 (14.83)	10.16*** (2.85)	10.33*** (3.32)	0.77 16.99
Teacher off-task (% class time)	24.82 (32.65)	46.40 (41.09)	-21.58*** (5.92)	-22.66*** (6.26)	-40.24 -10.32
Student off-task (% class time)	55.06 (31.23)	57.60 (34.87)	-2.54 (5.26)	-5.19 (4.88)	-16.05 12.63
<b>Panel C: Inputs (N = 143)</b>					
Number of seats	20.64 (13.33)	20.58 (13.57)	0.06 (2.21)	0.58 (1.90)	-7.22 5.36
% with students sitting on the floor	2.41 (15.43)	4.23 (20.26)	-1.82 (2.94)	-1.51 (2.61)	-7.48 2.76
% with chalk	96.39 (18.78)	78.87 (41.11)	17.51*** (5.29)	16.58*** (5.50)	9.47 27.85
% of students with textbooks	37.08 (43.22)	17.60 (35.25)	19.48*** (6.33)	22.60*** (6.32)	-1.21 34.87
% of students with pens/pencils	88.55 (19.84)	79.67 (30.13)	8.88** (4.19)	8.16** (4.10)	1.36 20.98

## Without Bridge: Lee bounds

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)	(5) 90% CI Lee bounds
<b>Panel A: Spot check (N = 740)</b>					
% on schools campus	67.88 (46.75)	50.76 (50.07)	17.12*** (5.25)	14.41*** (4.15)	7.83 32.16
% in classroom	49.39 (50.06)	38.60 (48.76)	10.79* (5.67)	9.20** (4.41)	-1.47 22.86
<b>B: Classroom observation (N = 102)</b>					
Active instruction (% class time)	39.05 (30.31)	27.22 (31.47)	11.83** (5.74)	10.98* (5.69)	-4.30 27.41
Passive instruction (% class time)	14.92 (16.55)	12.59 (21.03)	2.33 (3.54)	3.14 (4.10)	-7.89 9.92
Classroom management (% class time)	20.63 (21.54)	12.78 (16.42)	7.86** (3.52)	7.65* (4.11)	-3.95 16.77
Teacher off-task (% class time)	25.40 (33.01)	47.41 (41.49)	-22.01*** (7.01)	-21.76*** (7.67)	-44.55 -7.81
Student off-task (% class time)	53.17 (31.77)	59.07 (33.66)	-5.90 (6.08)	-8.24 (6.01)	-22.73 12.32
<b>Panel C: Inputs (N = 102)</b>					
Number of seats	17.20 (10.65)	18.51 (11.82)	-1.31 (2.18)	-2.00 (1.74)	-8.10 4.02
% with students sitting on the floor	3.28 (17.96)	4.00 (19.79)	-0.72 (3.62)	0.00 (3.11)	-7.74 5.30
% with chalk	95.08 (21.80)	80.00 (40.41)	15.08** (6.36)	13.04* (6.67)	4.99 27.73
% of students with textbooks	38.06 (44.30)	20.33 (37.97)	17.73** (7.77)	21.04*** (7.34)	-8.17 37.33
% of students with pens/pencils	87.63 (20.99)	78.06 (31.60)	9.56* (5.17)	7.71 (5.11)	-0.07 24.12

## Students and parents like PPP schools more

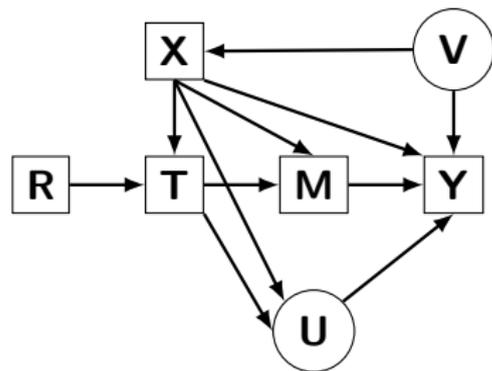
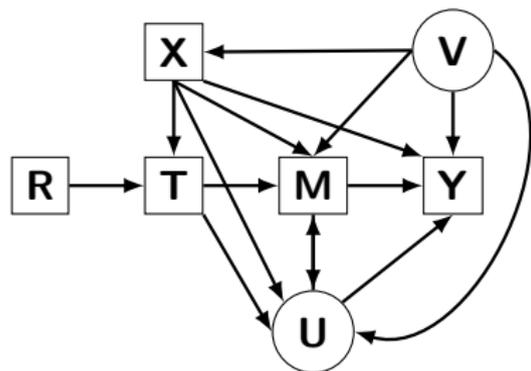
	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
<b>Panel A: Household behavior (N = 1,115)</b>				
% satisfied with school	74.87 (19.25)	67.46 (23.95)	7.42** (3.20)	7.44** (3.23)
% paying any fees	48.11 (50.01)	73.56 (44.14)	-25.45*** (4.73)	-25.69*** (3.26)
Fees (USD/year)	5.72 (10.22)	8.04 (9.73)	-2.32** (0.96)	-2.89*** (0.61)
Expenditure (USD/year)	65.52 (74.78)	73.61 (79.53)	-8.09 (6.96)	-6.74 (4.13)
Engagement index (PCA)	-0.11 (0.84)	-0.09 (0.91)	-0.02 (0.07)	-0.03 (0.06)
<b>Panel B: Student attitudes (N = 3,492)</b>				
School is fun	0.58 (0.49)	0.53 (0.50)	0.05** (0.02)	0.05** (0.02)
I use what I'm learning outside of school	0.52 (0.50)	0.49 (0.50)	0.04 (0.02)	0.04*** (0.02)
If I work hard, I will succeed.	0.60 (0.49)	0.55 (0.50)	0.05* (0.03)	0.04*** (0.02)
Elections are the best way to choose a president	0.90 (0.30)	0.88 (0.33)	0.03* (0.01)	0.03*** (0.01)
Boys are smarter than girls	0.69 (0.46)	0.69 (0.46)	-0.00 (0.02)	0.01 (0.01)
Some tribes in Liberia are bad	0.76 (0.43)	0.79 (0.41)	-0.03 (0.02)	-0.03** (0.01)

## Without Bridge: Students and parents like PPP schools more

	(1) Treatment	(2) Control	(3) Difference	(4) Difference (F.E)
<b>Panel A: Household behavior (N = 817)</b>				
% satisfied with school	75.04 (18.78)	69.53 (23.96)	5.51 (3.64)	5.51 (3.73)
% paying any fees	57.41 (49.50)	77.46 (41.84)	-20.04*** (5.50)	-20.36*** (3.67)
Fees (USD/year)	5.69 (9.61)	8.01 (9.27)	-2.32** (1.00)	-2.34*** (0.68)
Expenditure (USD/year)	65.42 (75.46)	68.04 (70.54)	-2.62 (6.40)	-0.37 (4.78)
Engagement index (PCA)	-0.12 (0.88)	-0.08 (0.92)	-0.04 (0.08)	-0.06 (0.06)
<b>Panel B: Student attitudes (N = 2,643)</b>				
School is fun	0.57 (0.50)	0.53 (0.50)	0.04 (0.03)	0.04** (0.02)
I use what I'm learning outside of school	0.52 (0.50)	0.49 (0.50)	0.04 (0.03)	0.05*** (0.02)
If I work hard, I will succeed.	0.57 (0.50)	0.55 (0.50)	0.02 (0.03)	0.03 (0.02)
Elections are the best way to choose a president	0.90 (0.30)	0.88 (0.33)	0.02 (0.02)	0.02* (0.01)
Boys are smarter than girls	0.71 (0.45)	0.70 (0.46)	0.01 (0.02)	0.02 (0.02)
Some tribes in Liberia are bad	0.73 (0.45)	0.77 (0.42)	-0.05* (0.02)	-0.03* (0.02)

## Decompose the treatment effect - Mediation analysis

Causal relationships under different models



Under assumption sequential ignorability

*Note: Based on Figure 1 in Heckman and Pinto (2015).*

## Decompose the treatment effect - Mediation analysis

$$M_{isg} = \alpha_g + \beta_6 \mathit{treat}_g + \gamma_6 X_i + \delta_6 Z_s + u_i \quad (6)$$

$$Y_{isg} = \alpha_g + \beta_7 \mathit{treat}_g + \gamma_7 X_i + \delta_7 Z_s + \theta_7 M_{is} + \varepsilon_i \quad (7)$$

▶ Back

## Key assumption

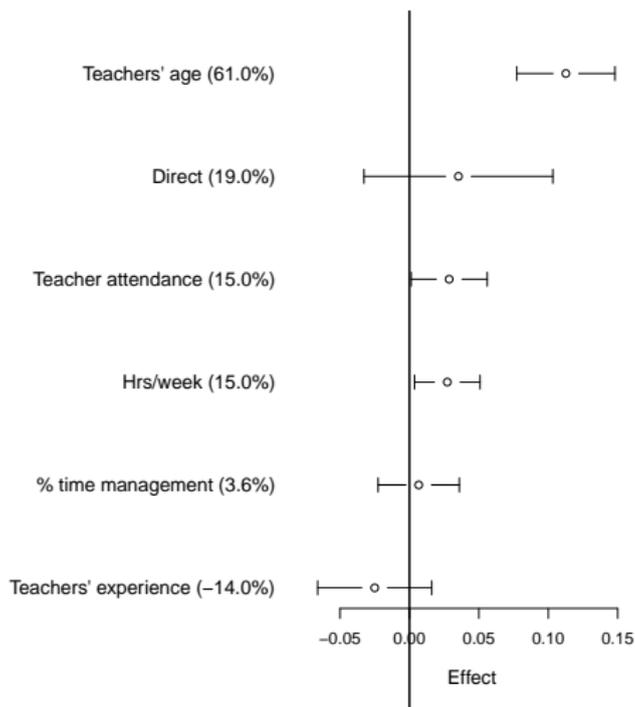
Sequential ignorability (Imai, Keele, & Yamamoto, 2010)]

$$Y_i(t', m), M_i(t) \perp\!\!\!\perp T_i | X_i = x \quad (8)$$

$$Y_i(t', m) \perp\!\!\!\perp M_i(t) | X_i = x, T_i = t \quad (9)$$

# Material inputs don't matter, teachers do (and so does teacher attendance)

## Direct and mediation effects



# 1. How do we allow for differences in context? Adjust for baseline differences

	(1) BRAC	(2) Bridge	(3) LIYONET	(4) MtM	(5) Omega	(6) Rising	(7) St. Child	(8) Stella M	(9) p-value equality
Students	31.94 (27.00)	156.19*** (25.48)	-23.03 (49.01)	35.49 (27.69)	-0.83 (53.66)	31.09 (34.74)	-19.16 (59.97)	-22.53 (59.97)	.00092
Teachers	1.23* (0.70)	2.72*** (0.66)	1.42 (1.28)	1.70** (0.72)	1.16 (1.40)	0.59 (0.90)	1.13 (1.56)	0.76 (1.56)	.66
PTR	-4.57 (3.27)	5.77* (3.09)	-8.47 (5.94)	-5.45 (3.36)	-6.02 (6.50)	2.34 (4.21)	-10.62 (7.27)	-7.29 (7.27)	.079
Latrine/Toilet	0.18** (0.08)	0.28*** (0.07)	0.26* (0.14)	0.25*** (0.08)	0.23 (0.16)	0.22** (0.10)	0.06 (0.17)	0.18 (0.17)	.96
Solid classrooms	0.63 (0.75)	2.81*** (0.71)	2.64* (1.36)	-0.11 (0.77)	1.85 (1.49)	1.59* (0.97)	-1.95 (1.67)	1.30 (1.67)	.055
Solid building	0.28*** (0.08)	0.22*** (0.07)	0.19 (0.14)	0.09 (0.08)	0.26* (0.15)	0.19* (0.10)	0.23 (0.17)	0.23 (0.17)	.84
Nearest paved road (KM)	-9.25*** (2.03)	-10.86*** (1.91)	-7.13* (3.67)	-8.22*** (2.08)	-4.47 (4.01)	-7.13*** (2.60)	-4.56 (4.48)	-7.79* (4.48)	.78

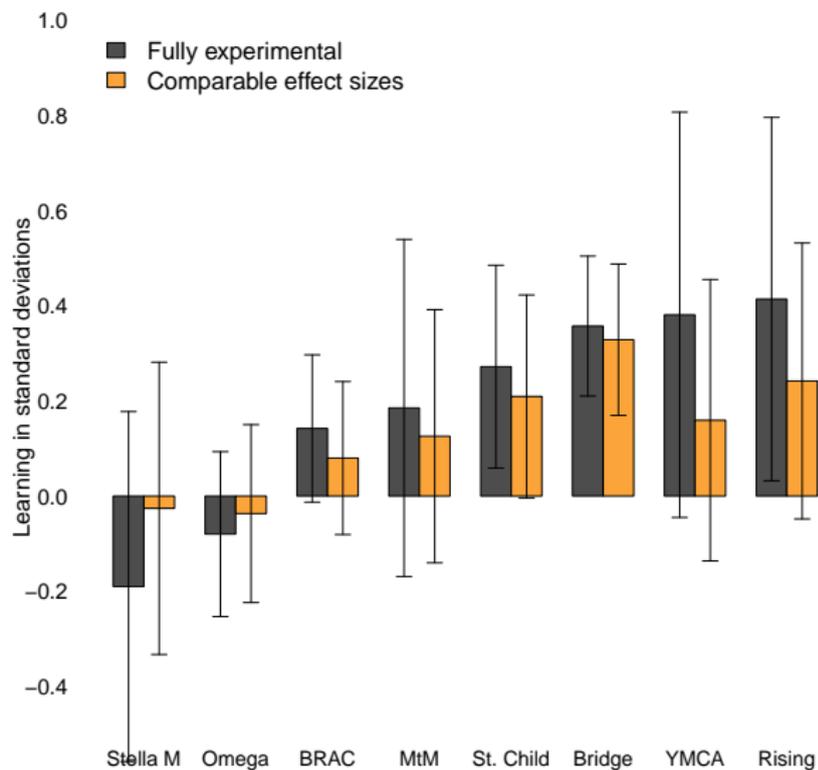
▶ Back

▶ Back2

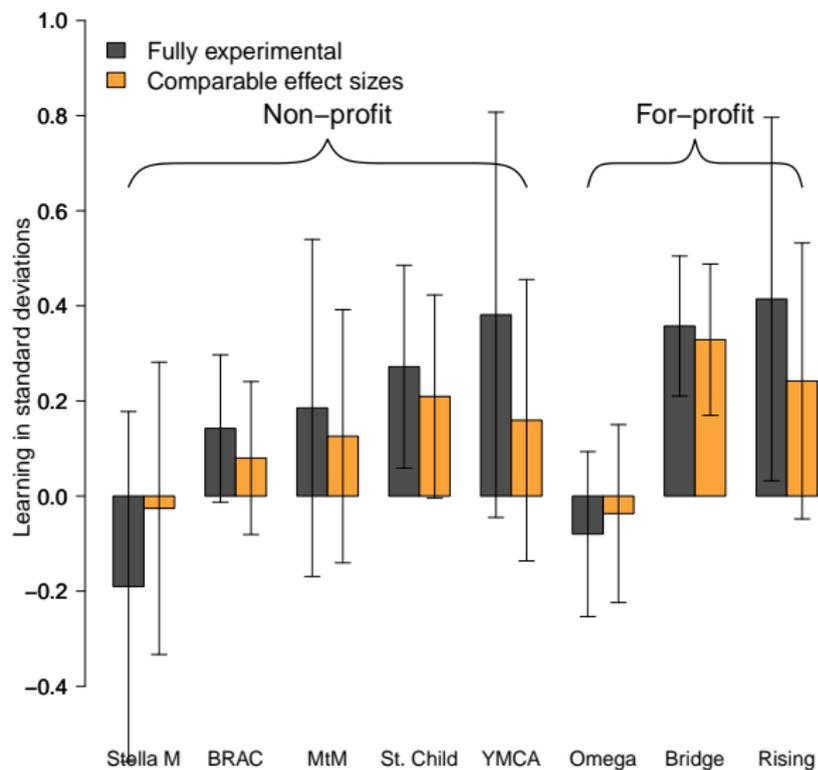
## 2. How do we overcome small samples?

- ▶ Different providers: Same program
- ▶ Bayesian hierarchical model ala Rubin (1981)
- ▶ “Pool power” across providers
- ▶ Final estimate: Weighted average of providers’ ITT and average ITT
  - ▶ Proportions depend on provider’s sample size

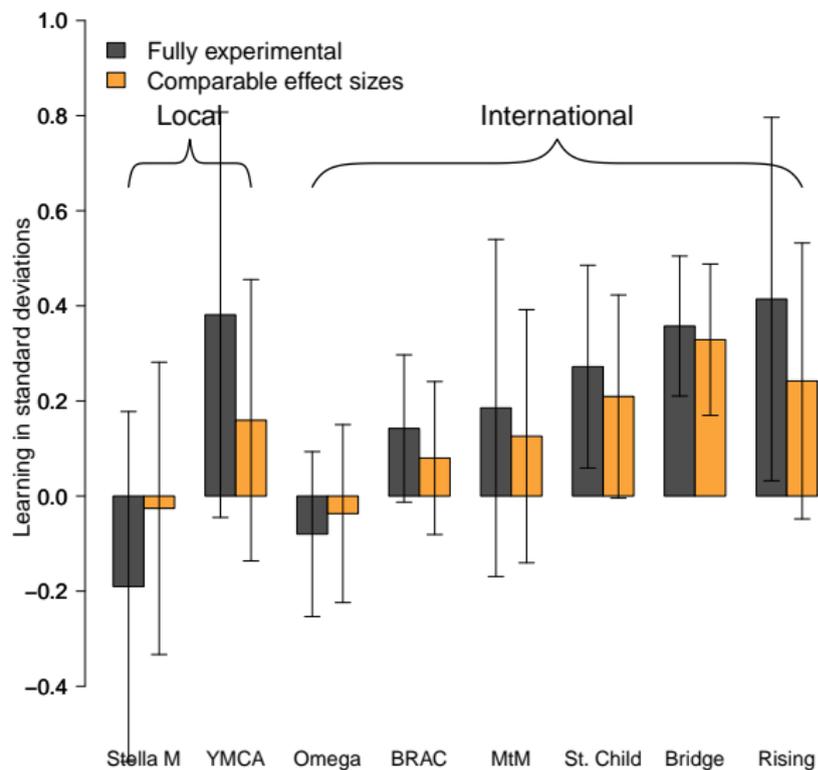
## Learning outcomes by provider



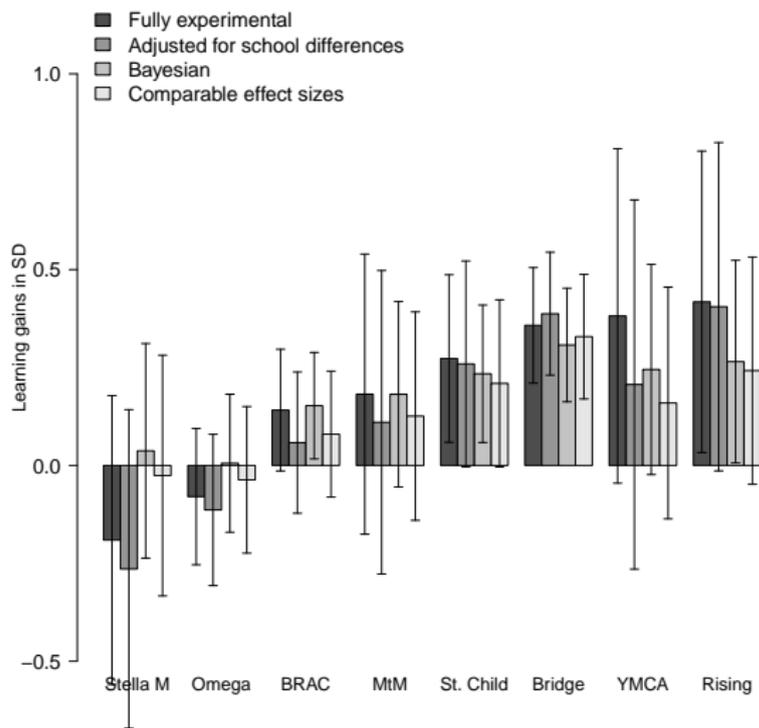
## Learning outcomes by provider



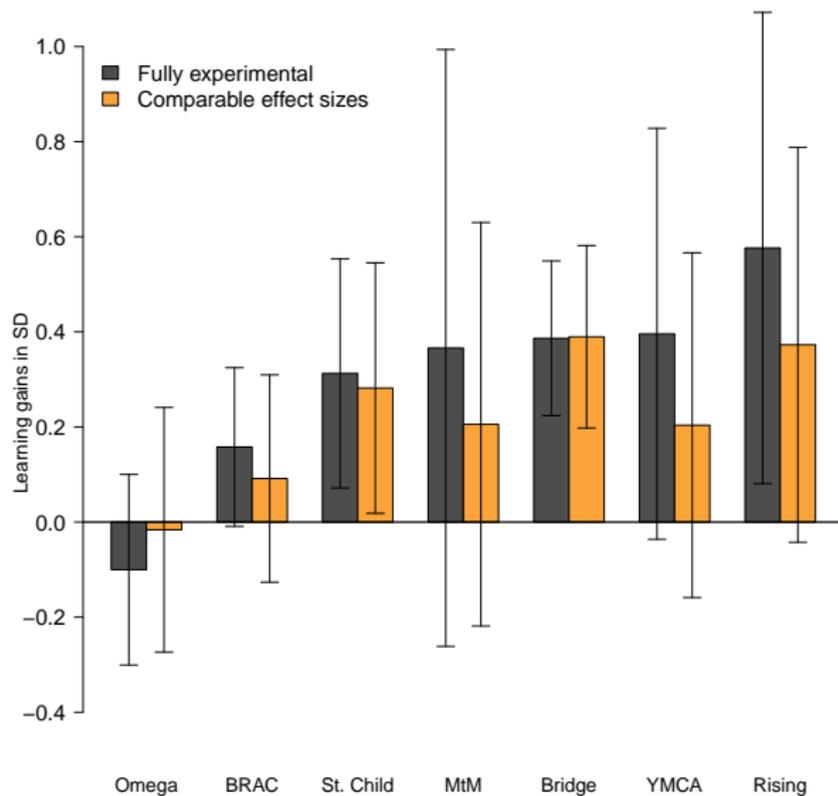
## Learning outcomes by provider



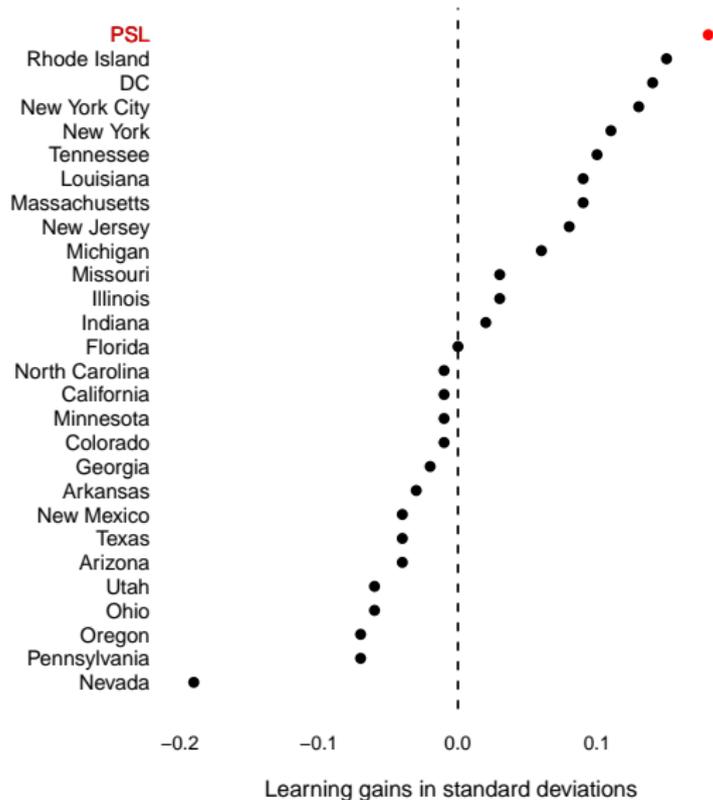
## Learning outcomes by provider



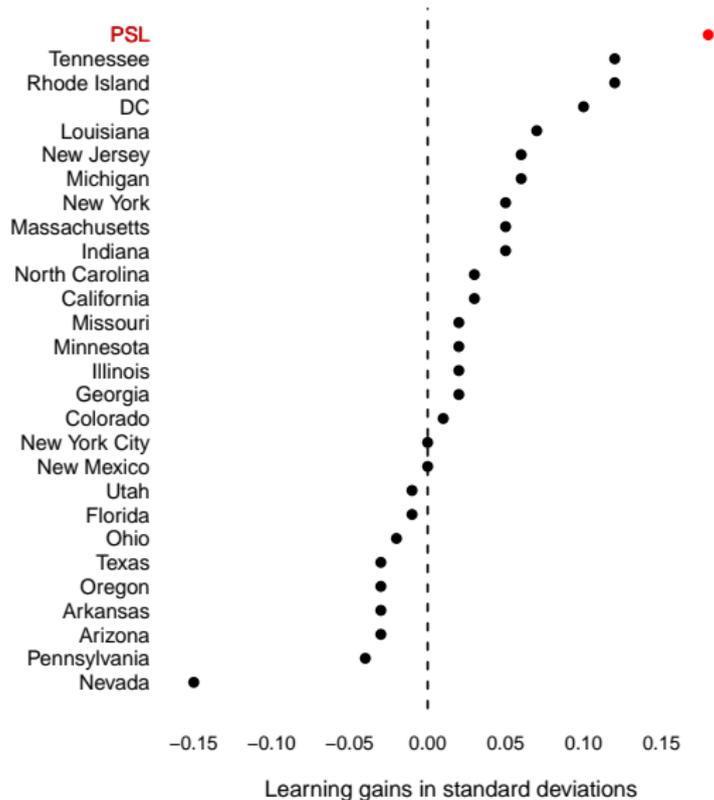
## Treatment on the treated



# Math



# English



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